## B47706

# STATE BOARD OF ACCOUNTS 302 West Washington Street Room E418 INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENTS REVIEW REPORT

OF

FULTON COUNTY AIRPORT AUTHORITY

FULTON COUNTY, INDIANA

January 1, 2012 to December 31, 2015





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## SCHEDULE OF OFFICIALS

<u>Office</u>

## **Official**

## Term

01-01-12 to 12-31-16

Director

Treasurer

President of the Board

Sharon E. Rogers

Daniel M. Funk Teddy J. Cox

James Heyde Robert Peterson Daniel M. Funk 01-01-12 to 12-31-15 01-01-16 to 12-31-16

01-01-12 to 12-31-13 01-01-14 to 12-31-15 01-01-16 to 12-31-16



STATE BOARD OF ACCOUNTS 302 WEST WASHINGTON STREET ROOM E418 INDIANAPOLIS, INDIANA 46204-2769

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## INDEPENDENT ACCOUNTANT'S REVIEW REPORT

## TO: THE OFFICIALS OF THE FULTON COUNTY AIRPORT AUTHORITY, FULTON COUNTY, INDIANA

We have reviewed the accompanying financial statements of the Fulton County Airport Authority (Authority) for the period of January 1, 2012 to December 31, 2015. A review includes primarily applying analytical procedures to management's financial data and making inquiries of the Authority's management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with a regulatory basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6); which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. This includes determining that the basis of accounting the Authority uses is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements whether due to fraud or error.

#### Accountant's Responsibility

Our responsibility is to conduct the review engagement in accordance with *Statements on Standards for Accounting and Review Services* promulgated by the Accounting and Review Services Committee of the AICPA. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the financial statements for them to be in accordance with the prescribed basis of accounting described in Note 1. We believe that the results of our procedures provide a reasonable basis for our conclusion.

#### INDEPENDENT ACCOUNTANT'S REVIEW REPORT (Continued)

#### Accountant's Conclusion

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements in order for them to be in accordance with the prescribed basis of accounting described in Note 1.

#### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared in accordance with the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Our conclusion is not modified with respect to this matter.

Paul D. Joyce Paul D. Joyce, CPA

Paul D. Joyce, CPA State Examiner

December 22, 2016

# FINANCIAL STATEMENTS AND ACCOMPANYING NOTES

The financial statements and accompanying notes were approved by management of the Authority. The financial statements and notes are presented as intended by the Authority.

#### FULTON COUNTY AIRPORT AUTHORITY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -REGULATORY BASIS For the Years Ended December 31, 2012 and 2013

Fund	Cash and Investments 01-01-12		 Receipts	Disbursements		Cash and Investments 12-31-12		Receipts		Dis	sbursements	Cash and Investments 12-31-13	
Operating	\$	1,366,058	\$ 513,050	\$	430,875	\$	1,448,233	\$	570,479	\$	1,648,448	\$	370,264
Grant		372	134,583		134,412		543		135,311		135,774		80
Rainy Day		-	-		-		-		495,400		-		495,400
Cumulative Capital		120,314	34,688		44,865		110,137		35,584		40,558		105,163
Interest Bearing Account		-	200,925		-		200,925		795,509		54,000		942,434
Rotary (Sales)		-	 323,875		317,491		6,384		288,195		227,197		67,382
Totals	\$	1,486,744	\$ 1,207,121	\$	927,643	\$	1,766,222	\$	2,320,478	\$	2,105,977	\$	1,980,723

The notes to the financial statements are an integral part of this statement.

#### FULTON COUNTY AIRPORT AUTHORITY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -REGULATORY BASIS For the Years Ended December 31, 2014 and 2015

Fund	Cash and Investments 01-01-14			Receipts	Dis	sbursements	Cash and Investments 12-31-14			Receipts	Dis	sbursements	Cash and Investments 12-31-15	
Operating	\$	370.264	\$	1.206.853	\$	592.188	¢	984.929	¢	462.322	\$	503,402	\$	943.849
Grant	Ψ	80	φ	193.212	Ψ	186.065	Ψ	7.227	Ψ	639.970	Ψ	646.021	Ψ	1.176
Rainy Day		495,400		55.800		551,200				55.800		- 040,021		55.800
Cumulative Capital		105,163		35,172				140,335		35,567		-		175,902
Interest Bearing Account		942,434		551,394		750,000		743,828		5,824		-		749,652
Rotary (Sales)		67,382		257,677		290,203		34,856		178,153		120,451		92,558
Totals	<u>\$</u>	1,980,723	\$	2,300,108	\$	2,369,656	\$	1,911,175	\$	1,377,636	\$	1,269,874	\$	2,018,937

The notes to the financial statements are an integral part of this statement.

#### FULTON COUNTY AIRPORT AUTHORITY NOTES TO FINANCIAL STATEMENTS

## Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The Authority was established under the laws of the State of Indiana. The Authority operates under an appointed governing board.

The accompanying financial statements present the financial information for the Authority.

B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

*Taxes.* Amounts received from one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Authority.

Intergovernmental receipts. Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

*Charges for services.* Amounts received for services including, but not limited to, the following: hanger rental fees.

#### FULTON COUNTY AIRPORT AUTHORITY NOTES TO FINANCIAL STATEMENTS (Continued)

*Other receipts.* Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

#### E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

*Personal services.* Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, over-time compensation, and other such benefits are appropriated separately, such payments would also be included.

*Supplies.* Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

*Other services and charges.* Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

*Capital outlay.* Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

*Other disbursements.* Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

#### F. Interfund Transfers

The Authority may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

#### G. Fund Accounting

Separate funds are established, maintained, and reported by the Authority. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Authority. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the Authority in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

#### FULTON COUNTY AIRPORT AUTHORITY NOTES TO FINANCIAL STATEMENTS (Continued)

## Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Authority submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

## Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Authority in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

#### Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Authority to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

#### Note 5. Risk Management

The Authority may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Authority to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

#### FULTON COUNTY AIRPORT AUTHORITY NOTES TO FINANCIAL STATEMENTS (Continued)

#### Note 6. Pension Plans

#### A. Public Employees' Retirement Fund

#### Plan Description

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is a cost-sharing multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the Authority authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System One North Capitol, Suite 001 Indianapolis, IN 46204 Ph. (888) 526-1687

#### Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

#### B. Additional Pension Plan

The Authority also contributes to an additional pension plan unique to the Authority. Information regarding these plans may be obtained from the Authority.

#### FULTON COUNTY AIRPORT AUTHORITY REVIEW RESULTS AND COMMENTS

#### PRESCRIBED FORMS/DATA PROCESSING SOFTWARE

The Indiana State Board of Accounts is responsible for prescribing and/or approving the accounting forms/records for all governmental units.

The Authority used a commercially purchased software program to prepare spreadsheets as the ledger, which allowed changes to the data after it was posted. The spreadsheets were considered the official accounting records for the financial transactions (receipts, disbursements, and balances) for each of the funds.

Additionally, the Authority did not use the prescribed form 350, Register of Investments, nor did they requested approval for an alternative form in lieu of the prescribed form.

Officials and employees are required to use State Board of Accounts prescribed or approved forms in the manner prescribed. (Accounting and Uniform Compliance Guidelines Manual for Special Districts, Chapter 1)

The ability must not exist to change data after it is posted. If an error is discovered after the entry has been posted, then a separate correcting entry must be made. Both the correcting entry and the original entry must be maintained. (Cities and Towns Bulletin and Uniform Compliance Guidelines, March 2014)

#### PENALTIES

The Authority paid penalties to the Indiana Public Retirement System in the amount of \$5,450 during the review period, January 1, 2012 to December 31, 2015, due to not remitting payments on a timely basis. A total of \$7,700 fees were assessed with a partial one-time waiver of \$2,250.

Officials and employees have the duty to pay claims and remit taxes in a timely fashion. Failure to pay claims or remit taxes in a timely manner could be an indicator of serious financial problems which should be investigated by the governmental unit. Additionally, officials and employees have a responsibility to perform duties in a manner which would not result in any unreasonable fees being assessed against the governmental unit.

Any penalties, interest or other charges paid by the governmental unit may be the personal obligation of the responsible official or employee. (Accounting and Uniform Compliance Guidelines Manual for Special Districts, Chapter 1)

## FULTON COUNTY AIRPORT AUTHORITY EXIT CONFERENCE

The contents of this report were discussed on December 22, 2016, with Sharon E. Rogers, Director; Matthew J. Woods, Assistant Director; and Teddy J. Cox, Treasurer.