

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENTS REVIEW REPORT

OF

WHITING PUBLIC LIBRARY

LAKE COUNTY, INDIANA

January 1, 2011 to December 31, 2015



**FILED**  
11/18/2016



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#### SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Director	Rachael DeLuna	01-01-11 to 12-31-16
Treasurer	Nancy Moore	01-01-11 to 12-31-16
President of the Board of Trustees	Nina Pierce	01-01-11 to 12-31-16



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INDEPENDENT ACCOUNTANT'S REVIEW REPORT

TO: THE OFFICIALS OF THE WHITING PUBLIC LIBRARY, LAKE COUNTY, INDIANA

We have reviewed the accompanying financial statements of the Whiting Public Library (Library) for the period of January 1, 2011 to December 31, 2015. A review includes primarily applying analytical procedures to management's financial data and making inquiries of the Library's management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with a regulatory basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6); which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. This includes determining that the basis of accounting the Library uses is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements whether due to fraud or error.

***Accountant's Responsibility***

Our responsibility is to conduct the review engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the AICPA. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the financial statements for them to be in accordance with the prescribed basis of accounting described in Note 1. We believe that the results of our procedures provide a reasonable basis for our conclusion.


INDEPENDENT ACCOUNTANT'S REVIEW REPORT  
(Continued)

***Accountant's Conclusion***

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements in order for them to be in accordance with the prescribed basis of accounting described in Note 1.

***Basis of Accounting***

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared in accordance with the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Our conclusion is not modified with respect to this matter.

  
Paul D. Joyce, CPA  
State Examiner

October 24, 2016

## FINANCIAL STATEMENTS AND ACCOMPANYING NOTES

The financial statements and accompanying notes were approved by management of the Library. The financial statements and notes are presented as intended by the Library.

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WHITING PUBLIC LIBRARY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For the Years Ended December 31, 2011 and 2012

Fund	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11	Receipts	Disbursements	Cash and Investments 12-31-12
Operating	\$ 1,717,241	\$ 1,412,785	\$ 783,751	\$ 2,346,275	\$ 925,131	\$ 930,646	\$ 2,340,760
Rainy Day Fund	-	-	-	-	95,877	-	95,877
Levy Excess Fund	2,705	-	2,705	-	-	-	-
Excess Welfare Distribution	21,652	-	21,652	-	-	-	-
Library Improvement Reserve Fund	310,223	59,725	97,979	271,969	28,634	31,328	269,275
Indiana Humanities Grant - Civil War	-	-	-	-	1,253	1,253	-
Transfer Fund	-	1,480,000	1,480,000	-	1,386,861	1,386,861	-
State Technology Fund Grant	1,430	2,037	1,635	1,832	1,731	2,037	1,526
Gift Fund	11,707	6,145	6,593	11,259	3,500	5,120	9,639
Gift-Flower Fund	51	-	-	51	-	-	51
Gift Fund-Computers	1,162	15,000	16,162	-	-	-	-
Withholding-403(B)	-	32,200	32,200	-	32,250	32,250	-
Withholding-Perf	-	12,703	12,703	-	13,218	13,218	-
Federal Tax	-	39,906	39,906	-	42,439	42,439	-
Withholding-State Tax	-	11,364	11,364	-	11,846	11,846	-
Withholding-Credit Union	-	38,600	38,600	-	43,200	43,200	-
Withholding-Insurance	-	9	9	-	9	9	-
Withholding-Fica & Medicare	-	20,989	20,989	-	21,726	21,726	-
Totals	<u>\$ 2,066,171</u>	<u>\$ 3,131,463</u>	<u>\$ 2,566,248</u>	<u>\$ 2,631,386</u>	<u>\$ 2,607,675</u>	<u>\$ 2,521,933</u>	<u>\$ 2,717,128</u>

The notes to the financial statements are an integral part of this statement.

WHITING PUBLIC LIBRARY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For the Years Ended December 31, 2013 and 2014

Fund	Cash and Investments 01-01-13	Receipts	Disbursements	Cash and Investments 12-31-13	Receipts	Disbursements	Cash and Investments 12-31-14
Operating	\$ 2,340,760	\$ 940,322	\$ 941,164	\$ 2,339,918	\$ 1,094,549	\$ 963,031	\$ 2,471,436
County tax	-	1,343	1,343	-	5,489	5,489	-
Rainy Day Fund	95,877	96,165	-	192,042	98,932	-	290,974
Library Improvement Reserve Fund	269,275	70,241	110,352	229,164	54,727	79,006	204,885
Garnishment	-	1,523	1,523	-	-	-	-
Gift Fund-Programming	-	-	-	-	400,000	200,000	200,000
Transfer Fund	-	1,435,780	1,435,780	-	1,282,000	1,282,000	-
State Technology Fund Grant	1,526	2,858	1,929	2,455	-	2,455	-
Gift Fund	9,639	9,539	9,664	9,514	14,299	9,643	14,170
Gift-Flower Fund	51	-	-	51	-	-	51
Withholding-403(B)	-	32,250	32,250	-	33,200	33,200	-
Withholding-Perf	-	13,764	13,764	-	14,168	14,168	-
Federal Tax	-	44,679	44,679	-	46,018	46,018	-
Withholding-State Tax	-	12,218	12,218	-	12,561	12,561	-
Withholding-Credit Union	-	44,250	44,250	-	43,200	43,200	-
Withholding-Insurance	-	9	9	-	9	9	-
Withholding-Fica & Medicare	-	30,146	30,146	-	30,962	30,962	-
Totals	<u>\$ 2,717,128</u>	<u>\$ 2,735,087</u>	<u>\$ 2,679,071</u>	<u>\$ 2,773,144</u>	<u>\$ 3,130,114</u>	<u>\$ 2,721,742</u>	<u>\$ 3,181,516</u>

The notes to the financial statements are an integral part of this statement.

WHITING PUBLIC LIBRARY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For the Year Ended December 31, 2015

Fund	Cash and Investments 01-01-15	Receipts	Disbursements	Cash and Investments 12-31-15
Operating	\$ 2,471,436	\$ 1,079,432	\$ 982,181	\$ 2,568,687
County tax	-	5,521	5,521	-
Rainy Day Fund	290,973	101,885	-	392,858
Levy Excess Fund	-	31	-	31
Library Improvement Reserve Fund	204,886	37,955	75,516	167,325
AT&T Refund 2015	-	9,209	-	9,209
Transfer Fund	-	1,600,000	1,600,000	-
State Technology Fund Grant	-	5,729	2,685	3,044
Gift Fund	214,170	11,362	14,810	210,722
Gift-Flower Fund	51	-	-	51
Withholding-403(B)	-	32,100	32,100	-
Withholding-Perf	-	14,319	14,319	-
Federal Tax	-	46,168	46,168	-
Withholding-State Tax	-	12,508	12,508	-
Withholding-Credit Union	-	43,800	43,800	-
Withholding-Insurance	-	9	9	-
Withholding-Fica & Medicare	-	31,010	31,010	-
Totals	<u>\$ 3,181,516</u>	<u>\$ 3,031,038</u>	<u>\$ 2,860,627</u>	<u>\$ 3,351,927</u>

The notes to the financial statements are an integral part of this statement.

WHITING PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS

**Note 1. Summary of Significant Accounting Policies**

*A. Reporting Entity*

The Library was established under the laws of the State of Indiana. The Library operates under an appointed governing board and provides culture services.

The accompanying financial statements present the financial information for the Library.

*B. Basis of Accounting*

The financial statements are reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

*C. Cash and Investments*

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

*D. Receipts*

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Taxes, which can include one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Library.

Intergovernmental receipts, which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of these types of receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Charges for services, which can include, but are not limited to, the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling

WHITING PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Fines and forfeits, which include receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Other receipts, which include amounts received from various sources including, but not limited to, the following: net proceeds from borrowings; inter fund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

*E. Disbursements*

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

Personal services, which include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies, which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges, which include, but are not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Capital outlay, which includes all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements, which include, but are not limited to, the following: inter fund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

*F. Interfund Transfers*

The Library may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

WHITING PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

*G. Fund Accounting*

Separate funds are established, maintained, and reported by the Library. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Library. The money accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the Library in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

**Note 2. Budgets**

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Library submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

**Note 3. Property Taxes**

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Library in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

**Note 4. Deposits and Investments**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Library to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

WHITING PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

**Note 5. Risk Management**

The Library may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Library to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

**Note 6. Pension Plan**

*Public Employees' Retirement Fund*

*Plan Description*

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is a cost-sharing multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the Library authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System  
One North Capitol, Suite 001  
Indianapolis, IN 46204  
Ph. (888) 526-1687

*Funding Policy and Annual Pension Cost*

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

**Note 7. Combined Funds**

Funds related to the Gift Fund and the Gift Fund-Programming were reported individually in the financial statements for the years ended December 31, 2013 and 2014, but were combined into the Gift Fund in the financial statement for the year ended December 31, 2015.

WHITING PUBLIC LIBRARY  
EXIT CONFERENCE

The contents of this report were discussed on October 24, 2016, with Rachael DeLuna, Director; Mary Kershner, Assistant Director; and Nancy Moore, Treasurer.