# STATE BOARD OF ACCOUNTS 302 West Washington Street Room E418 INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENTS EXAMINATION REPORT

OF

BEDFORD PUBLIC LIBRARY

LAWRENCE COUNTY, INDIANA

January 1, 2011 to December 31, 2014





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#### SCHEDULE OF OFFICIALS

Office	<u>Official</u>	<u>Term</u>
Director	Susan Miller	01-01-11 to 12-31-16
Treasurer	Shelly Fish	01-01-11 to 12-31-16
President of the Board	Wendy Butterfield Mark Vice Jesse McKee Dan Bortner	01-01-11 to 12-31-11 01-01-12 to 12-31-13 01-01-14 to 12-31-15 01-01-16 to 12-31-17



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#### INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE BEDFORD PUBLIC LIBRARY, LAWRENCE COUNTY, INDIANA

We have examined the accompanying financial statements of the Bedford Public Library (Library), for the period of January 1, 2011 to December 31, 2014. The financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on the financial statements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Library prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position and results of operations of the Library for the period of January 1, 2011 to December 31, 2014.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Library for the period of January 1, 2011 to December 31, 2014, on the basis of accounting described in Note 1.

Our examination was conducted for the purpose of forming an opinion on the Library's financial statements. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

Paul D. Joyce, CPA State Examiner (This page intentionally left blank.)

FINANCIAL STATEMENTS AND ACCOMPANYING NOTES
The financial statements and accompanying notes were approved by management of the Library. The financial statements and notes are presented as intended by the Library.

### BEDFORD PUBLIC LIBRARY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES REGULATORY BASIS

For the Years Ended December 31, 2011 and 2012

Fund	Cash and nvestments 01-01-11	 Receipts	<u>D</u>	isbursements	 Cash and nvestments 12-31-11	_	Receipts	Dis	sbursements	lr	Cash and nvestments 12-31-12
Operating Fund	\$ 1,235,171	\$ 2,967,199	\$	2,989,314	\$ 1,213,056	\$	2,974,150	\$	2,914,242	\$	1,272,964
Rainy Day	44,118	-		-	44,118		-		-		44,118
LEVY EXCESS FUND	-	-		-	-		8,377		-		8,377
Library Improvement Reserve	12,834	1		-	12,835		1		-		12,836
Plac Card	-	1,300		1,300	-		700		700		-
Gift	20,909	14,804		21,240	14,473		16,695		17,147		14,021
Bond And Interest Redemption	64,137	531,743		517,468	78,412		541,905		525,456		94,861
Construction	 351,163	 127,989	_	305,012	 174,140	_	31,839		62,356	_	143,623
Totals	\$ 1,728,332	\$ 3,643,036	\$	3,834,334	\$ 1,537,034	\$	3,573,667	\$	3,519,901	\$	1,590,800

The notes to the financial statements are an integral part of this statement.

### BEDFORD PUBLIC LIBRARY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES REGULATORY BASIS

For the Years Ended December 31, 2013 and 2014

Fund	Ir	Cash and nvestments 01-01-13	 Receipts	Di	sbursements		Cash and nvestments 12-31-13		Receipts	Dis	sbursements		Cash and nvestments 12-31-14
Operating Fund Rainy Day	\$	1,272,964 44.118	\$ 3,064,588	\$	3,076,048	\$	1,261,504 44.118	\$	3,113,322 165.000	\$	3,198,302	\$	1,176,524 209,118
LEVY EXCESS FUND		8,377	8,377		16,753		1		44		_		45
Library Improvement Reserve		12,836	2		-		12,838		2		-		12,840
Plac Card		, -	800		800		-		1,000		1,000		· -
Gift		14,021	15,077		16,716		12,382		14,356		21,270		5,468
Bond And Interest Redemption		94,861	537,968		534,356		98,473		560,667		535,390		123,750
Construction		143,623	 76,596		152,022	_	68,197	_	68,203		136,400	_	
Totals	\$	1,590,800	\$ 3,703,408	\$	3,796,695	\$	1,497,513	\$	3,922,594	\$	3,892,362	\$	1,527,745

The notes to the financial statements are an integral part of this statement.

### BEDFORD PUBLIC LIBRARY NOTES TO FINANCIAL STATEMENTS

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The Library was established under the laws of the State of Indiana. The Library operates under an appointed governing board and provides culture services.

The accompanying financial statements present the financial information for the Library.

#### B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

#### C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

#### D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Taxes, which can include one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Library.

Intergovernmental receipts, which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of these types of receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

#### BEDFORD PUBLIC LIBRARY NOTES TO FINANCIAL STATEMENTS (Continued)

Charges for services, which can include, but are not limited to, the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Fines and forfeits, which include receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance quarantees (forfeitures).

Other receipts, which include amounts received from various sources including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

#### E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

Personal services, which include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies, which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges, which include, but are not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service - principal and interest, which includes fixed obligations resulting from financial transactions previously entered into by the Library. It includes all expenditures for the reduction of the principal and interest of the Library's general obligation indebtedness.

Capital outlay, which includes all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements, which include, but are not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

#### F. Interfund Transfers

The Library may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

#### BEDFORD PUBLIC LIBRARY NOTES TO FINANCIAL STATEMENTS (Continued)

#### G. Fund Accounting

Separate funds are established, maintained, and reported by the Library. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Library. The money accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the Library in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

#### Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Library submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

#### Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Library in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

#### Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Library to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

#### BEDFORD PUBLIC LIBRARY NOTES TO FINANCIAL STATEMENTS (Continued)

#### Note 5. Risk Management

The Library may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Library to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

#### Note 6. Pension Plan

Public Employees' Retirement Fund

Plan Description

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is a cost-sharing multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the Library authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System One North Capitol, Suite 001 Indianapolis, IN 46204 Ph. (888) 526-1687

Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

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#### OTHER INFORMATION - UNEXAMINED

The Library's Annual Financial Report information can be found on the Gateway website: <a href="https://gateway.ifionline.org/">https://gateway.ifionline.org/</a>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Library's Annual Financial Report referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The other information presented was approved by management of the Library. It is presented as intended by the Library.

	Operating Fund	Rainy Day	LEVY EXCESS FUND	Library Improvement Reserve	Plac Card	Gift	Bond And Interest Redemption	Construction	Totals
Cash and investments - beginning	\$ 1,235,171	\$ 44,118	\$ -	\$ 12,834	<u> </u>	\$ 20,909	\$ 64,137	\$ 351,163	\$ 1,728,332
Receipts:									
Taxes	1,031,544	-	-	-	-	-	246,042	-	1,277,586
Intergovernmental receipts	348,769	-	-	-	-	-	26,967	-	375,736
Charges for services	1,916	-	-	-	1,300	-	-	-	3,216
Fines and forfeits	37,482	-	-	-	-	-	-	-	37,482
Other receipts	1,547,488			1		14,804	258,734	127,989	1,949,016
<b>-</b>	0.007.400				4 000	44.004	504 740	107.000	0.040.000
Total receipts	2,967,199			1	1,300	14,804	531,743	127,989	3,643,036
Disbursements:									
Personal services	1,013,890	_	-	-	_	_	_	_	1,013,890
Supplies	90.805	_	-	-	_	_	_	1.868	92,673
Other services and charges	177,764	_	-	-	_	_	420	111,049	289,233
Debt service - principal and interest	-	-	-	-	-	-	258,314	-	258,314
Capital outlay	180,874	-	-	-	-	-	· -	66,127	247,001
Other disbursements	1,525,981	-	-	-	1,300	21,240	258,734	125,968	1,933,223
Total disbursements	2,989,314				1,300	21,240	517,468	305,012	3,834,334
Excess (deficiency) of receipts over									
disbursements	(22,115)			1		(6,436)	14,275	(177,023)	(191,298)
Cash and investments - ending	\$ 1,213,056	\$ 44,118	\$ -	\$ 12,835	\$ -	\$ 14,473	\$ 78,412	\$ 174,140	\$ 1,537,034

	Operating	Rainy	LEVY EXCESS	Library Improvement	Plac		Bond And Interest		
	Fund	Day	FUND	Reserve	Card	Gift	Redemption	Construction	Totals
Cash and investments - beginning	\$ 1,213,056	\$ 44,118	\$ -	<u>\$ 12,835</u>	<u> </u>	\$ 14,473	\$ 78,412	\$ 174,140	\$ 1,537,034
Receipts:									
Taxes	1,006,316	-	-	-	-	9,146	246,485	-	1,261,947
Intergovernmental receipts	463,011	-	8,377	-	-	-	30,657	-	502,045
Charges for services	1,663	-	-	-	-	-	-	-	1,663
Fines and forfeits	35,808	-	-	-	-	-	-	-	35,808
Other receipts	1,467,352			1	700	7,549	264,763	31,839	1,772,204
Total receipts	2,974,150		8,377	1	700	16,695	541,905	31,839	3,573,667
Disbursements:									
Personal services	976,300	-	-	-	-	-	-	-	976,300
Supplies	96,372	-	-	-	-	-	-	-	96,372
Other services and charges	249,407	-	-	-	-	-	420	31,178	281,005
Debt service - principal and interest	-	-	-	-	-	-	262,308	-	262,308
Capital outlay	128,202	-	-	-	-	-	-	-	128,202
Other disbursements	1,463,961				700	17,147	262,728	31,178	1,775,714
Total disbursements	2,914,242				700	17,147	525,456	62,356	3,519,901
Excess (deficiency) of receipts over									
disbursements	59,908		8,377	1		(452)	16,449	(30,517)	53,766
Cash and investments - ending	\$ 1,272,964	\$ 44,118	\$ 8,377	\$ 12,836	\$ -	\$ 14,021	\$ 94,861	\$ 143,623	\$ 1,590,800

	Operating Rainy Fund Day			E.	LEVY Library EXCESS Improvement FUND Reserve			_	Plac Card Gift			Bond And Interest Redemption			Construction		Totals	
Cash and investments - beginning	\$	1,272,964	\$	44,118	\$	8,377	\$	12,836	\$	-	\$	14,021	\$	94,861	\$	143,623	\$	1,590,800
Receipts:																		
Taxes		1,020,380		-		-		-		-		-		243,673		-		1,264,053
Intergovernmental receipts		454,077		-		-		-		-		-		27,117		-		481,194
Charges for services		1,548		-		-		-		800		-		-		-		2,348
Fines and forfeits		30,272		-		-		-		-		-		-		-		30,272
Other receipts		1,558,311				8,377		2	_		_	15,077		267,178		76,596		1,925,541
Total receipts		3,064,588				8,377		2	_	800	_	15,077	_	537,968	_	76,596		3,703,408
Disbursements:																		
Personal services		1,024,167		-		-		-		-		-		-		-		1,024,167
Supplies		108,929		-		-		-		-		-		-		6,927		115,856
Other services and charges		263,885		-		-		-		-		-		430		8,019		272,334
Debt service - principal and interest		-		-		-		-		-		-		266,748		-		266,748
Capital outlay		135,403		-		-		-		-		-		-		61,065		196,468
Other disbursements		1,543,664				16,753				800	_	16,716		267,178	_	76,011		1,921,122
Total disbursements		3,076,048				16,753			_	800	_	16,716	_	534,356	_	152,022	_	3,796,695
Excess (deficiency) of receipts over																		
disbursements		(11,460)				(8,376)		2	_	_	_	(1,639)		3,612		(75,426)	_	(93,287)
Cash and investments - ending	\$	1,261,504	\$	44,118	\$	1	\$	12,838	\$	_	\$	12,382	\$	98,473	\$	68,197	\$	1,497,513

		rating und	Rainy Day		LEVY EXCESS FUND	Impro	orary evement serve	 Plac Card	 Gift	li	Bond And nterest demption	Con	struction	 Totals
Cash and investments - beginning	\$ 1	,261,504	\$ 44	,118	<u>\$ 1</u>	\$	12,838	\$ 	\$ 12,382	\$	98,473	\$	68,197	\$ 1,497,513
Receipts:														
Taxes		,075,412		-	-		-	-	-		264,332		-	1,339,744
Intergovernmental receipts		481,195		-	-		-	-	-		28,582		-	509,777
Charges for services		1,688		-	-		-	1,000	-		-		-	2,688
Fines and forfeits		30,393		-	-		-	-	-		-		-	30,393
Other receipts	1	,524,634	165	5,000	44		2	 	 14,356		267,753		68,203	 2,039,992
Total receipts	3	,113,322	165	5,000	44		2	 1,000	 14,356		560,667		68,203	 3,922,594
Disbursements:														
Personal services	1.	,051,315		-	-		-	-	-		-		-	1,051,315
Supplies		101,781		-	-		-	-	-		-		-	101,781
Other services and charges		239,290		-	-		-	-	-		-		3,120	242,410
Debt service - principal and interest		-		-	-		-	-	-		267,695		-	267,695
Capital outlay		124,270		-	-		-	-	-		-		65,418	189,688
Other disbursements	1	,681,646						 1,000	 21,270		267,695		67,862	 2,039,473
Total disbursements	3	,198,302						 1,000	 21,270		535,390		136,400	 3,892,362
Excess (deficiency) of receipts over														
disbursements		(84,980)	168	5,000	44		2	 <u> </u>	 (6,914)		25,277		(68,197)	 30,232
Cash and investments - ending	\$ 1	,176,524	\$ 209	,118	\$ 45	\$	12,840	\$ 	\$ 5,468	\$	123,750	\$		\$ 1,527,745

#### BEDFORD PUBLIC LIBRARY SCHEDULE OF LEASES AND DEBT December 31, 2014

Lessor	Purpose	Annual Lease Payment	Lease Beginning Date	Lease Ending Date
Governmental activities: Neopost	Postage Meter	<u>\$ 588</u>	1/1/2015	12/31/2015
Total of annual lease payments		\$ 588		
De	escription of Debt	Ending Principal	Principal and Interest Due Within One	
Туре	Purpose	Balance	Year	
Governmental activities: General obligation bonds	CONSTRUCTION	\$ 520,000	\$ 273,238	
Totals		\$ 520,000	\$ 273,238	

#### BEDFORD PUBLIC LIBRARY SCHEDULE OF CAPITAL ASSETS December 31, 2014

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

		Ending Balance
Governmental activities: Land	\$	2.000.000
Buildings	Þ	1,606,478
Machinery, equipment, and vehicles Books and other		235,028
Books and other		1,417,239
Total governmental activities		5,258,745
Total capital assets	\$	5,258,745

OTHER REPORTS	
In addition to this report, other reports may have been issued for the Library. A on the Indiana State Board of Accounts' website: <a href="http://www.in.gov/sboa/">http://www.in.gov/sboa/</a> .	ll reports can be found