## The INDIANAPOLIS PUBLIC Library

**Indianapolis-Marion County Public Library 2015 Comprehensive Annual Financial Report** For the year ended December 31, 2015



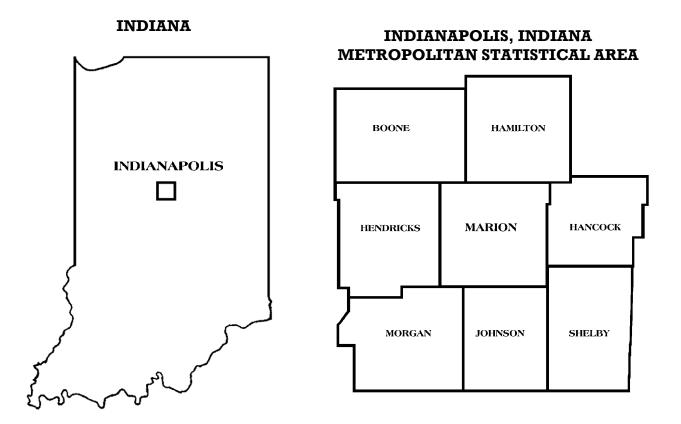




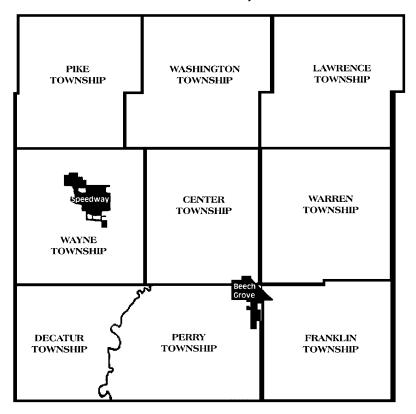








#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY MARION COUNTY, INDIANA



# 2015 Comprehensive Annual Financial Report

FOR THE YEAR ENDED DECEMBER 31, 2015

Indianapolis-Marion County Public Library

Indianapolis, Indiana

Prepared by:

Rebecca L. Dixon, CGFM Treasurer of the Board and Chief Financial Officer

Carolyn Adams, CPA Accounting Manager



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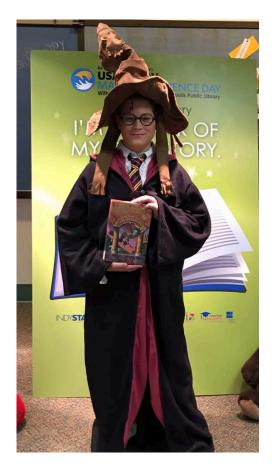
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### INTRODUCTORY





June 6, 2016

To: Citizens of the Library District Board Members of the Indianapolis-Marion County Public Library and their appointing authorities: The City-County Council The County Commissioners Board of School Commissioners of the Indianapolis Public Schools

We are pleased to present the Comprehensive Annual Financial Report of the Indianapolis-Marion County Public Library (Library) for the fiscal year ended December 31, 2015.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The Indiana State Board of Accounts has issued an unmodified ("clean") opinion on the Indianapolis-Marion County Public Library's financial statements for the year ended December 31, 2015. The independent auditor's report is located at the front of the financial section of this report. When federal funds are received, the Library is required to undergo an annual single audit of its federal assistance programs in conformity with the provisions of the Single Audit Act of 1984. This does not apply for 2015, as the amount of federal assistance received did not require a single audit.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### Profile of Reporting Entity

The Indianapolis-Marion County Public Library is an independent municipal corporation pursuant to Indiana Code 36-12. The Library district includes all of Marion County (including the city of Indianapolis), except for the city of Beech Grove and the town of Speedway, each having their own library district. The Library system services a population of approximately 912,405 residents of Marion County. In addition, many residents of neighboring communities, as well as persons throughout the United States, visit our facilities each year. The Library was formed in 1968 by the merger of the Indianapolis Public Library, a division of the Indianapolis Public Schools, organized in 1873, and the Marion County Public Library, formed in 1966. Cooperative agreements are in place with the Beech Grove Library.

The Library is governed by a seven-member Board appointed by the Indianapolis Public Schools Board of Commissioners (2), Commissioners of Marion County (3), and City-County Council (2) to serve staggered terms of four years each. The Library operates as a separate, financially independent unit with its appointed officials being directly and separately (from City and County officials) responsible for the financial management, operations and accountability of fiscal matters. Therefore, the Library is a separate entity for financial reporting purposes in accordance with standards promulgated by the Government Accounting Standards Board. The present Board Members are listed on page eleven (11).





The Indianapolis-Marion County Public Library provides library services to all individuals in order to meet the educational, informational and recreational interests and needs of the public. Library service includes collecting and organizing books and other library materials, including electronic resources, and providing reference, loan and related services to Library patrons. These library services are supported by public funds.

The Board adopts its own resolutions, having the effect of local law governing Library matters, and issues its own general obligation bonds subject to approval of the public by referendum. The Library Board has the authority to adopt the budget and recommend a tax levy. Final budget approval and tax levy must be approved by the City County Council. The budget serves as the foundation for the Library's financial planning and control. Under Indiana State guidelines, the Board is responsible for adopting a budget for the general fund (Operating Fund), the Capital Projects Fund, the debt service fund (Bond and Interest Redemption Fund), Library Improvement Reserve Fund, and the Rainy Day Fund by August 31 for the next fiscal year. The Library is also financially accountable for a legally separate Foundation, which is reported separately as a discrete component unit within the Library's financial statements. The Indianapolis Public Library Foundation, Inc. has been included based upon criteria established by GAAP. Additional information on the Foundation (component unit) can be found in the notes to the financial statements (See note 1.A).

#### Local Economy

The Indianapolis-Marion County Public Library falls within the boundaries of the City of Indianapolis which is the capital of the State of Indiana. Indianapolis is the 14<sup>th</sup> largest city in the U.S., the second largest city in the Midwest (behind Chicago), and the second most populous state capital. The unemployment rate for the Indianapolis Metropolitan area was 4.5%, compared to 4.8% for the state of Indiana in 2015. Indianapolis has a strong service sector, including tourism, convention, hospital, logistics, insurance and computer related industries. Manufacturing and research industries are also prevalent in the Indianapolis area with Eli Lilly and Company, Allison Transmissions, Rolls-Royce, Roche Diagnostics Corporation and Dow Agro-Sciences located in the City.

Indiana is one of the nation's top life sciences markets based on the number and concentration of life-science related jobs. The Indianapolis MSA ranks second in the United States for employment concentration in drugs and pharmaceuticals, fourth in the agricultural feedstock and chemical subsector, and 15<sup>th</sup> in the medical devices and equipment category. Indiana continues to grow in the life sciences market with the first industry-led Biosciences Research Institute. The Indiana Biosciences Research Institute is a statewide public-private partnership advanced by Bio Crossroads and led by Indiana's life sciences industry, with support from the State of Indiana and partnerships with Indiana's research universities to discover, develop and deliver biosciences innovations in Indiana. Since 2002, nearly \$2.5 billion has been invested in life sciences projects in Indiana.

The City of Indianapolis is a low-cost area in which to live and do business. Indianapolis does not have the higher living costs exhibited by other large metropolitan areas. In November of 2015, the City-County Council of Indianapolis-Marion County approved \$75 million in bonds for infrastructure improvements to get the "16 Tech" development off the ground. Project proponents expect "16 Tech" to attract \$100 million in private development by 2018 and \$450 million in the district's first decade. Once completed, the district could employ 9,100 people with more than half of those jobs middle-and low-income positions. With four interstate highways intersecting in Indianapolis, the region ranks first among metro areas in interstate access. The railroad system in the state ranks ninth in the nation for total mileage (4,178). Indianapolis International Airport is home to the second-largest FedEx hub in the world and is the eighth-





largest cargo airport in North America. These strategic advantages, along with the collaboration of the government and the private sector, make the Indianapolis region a great place to do business.

Downtown Indianapolis has been transformed into a vibrant 24-hours-a-day, seven-days-a-week urban center over the past two decades. Even in a tough economy, downtown development momentum continues with \$3 billion of new construction and renovation efforts to be completed by 2017. The return on these investments benefits the entire region with diverse employment options, a larger tax base, enhanced quality of life and increased visitation. Currently there are 51 projects valued at \$2.6 billion taking place in downtown Indianapolis. Of these projects, 21 are residential valued at \$518.1 million, representing an economy on the rebound and a new surge in the demand for housing in the downtown area. In addition, work continues on The Deep Rock Tunnel Connector project that will improve the quality of life in Indianapolis neighborhoods by reducing the amount and frequency of sewage overflows. This project is expected to be completed in May of 2016 at an estimated cost of \$257 million.

Development in Downtown Indianapolis for 2015 included development on the old General Motors Stamping plant to create a \$40 million concert venue called The Stamp. Shows are planned to start in 2016. In addition, Cummins, Inc. is building its headquarters for 250 workers and the building will include 15,000 square feet of ground-floor retail space, a parking garage, and public green space on four acres on the former Market Square Arena site. The new transit center with solar-powered curving glass that will have 19 bays for city buses began construction in 2015.

Indianapolis continues to establish itself as a mecca of major sporting events. The city plays host to two of the biggest single-day sporting events in the world – the Indianapolis 500 and the All-State 400 at the Brickyard – which pour hundreds of millions of dollars into the local economy each year. In addition, Indianapolis is home to the Indianapolis Colts and the Indiana Pacers. Indianapolis hosted the Super Bowl in 2012 and received great reviews by the NFL and all the fans that attended. In 2015, Indianapolis hosted the Men's Final Four Basketball championship and will host the Women's Final Four Basketball championship in 2016.

The City of Indianapolis provides a wide variety of cultural offerings, including the Indianapolis Symphony Orchestra, Indianapolis City Ballet, the Indianapolis Children's Choir, the Indianapolis Museum of Art, the Indiana State Museum, the Eiteljorg Museum of American Indian and Western Art, the Indiana Repertory Theater, the International Violin Competition and the American Pianist Association's Jazz and Classical Competition, among many other well-known cultural activities.

There is an extensive system of greenways that includes rivers, rail corridors, a historic canal towpath and trails providing 175 miles of activity for residents of the Indianapolis area. The Indianapolis Cultural Trail is a world class urban bike and pedestrian path that connects neighborhoods, cultural districts and entertainment amenities and serves as the downtown hub for the entire Indiana Greenway system. Completed in 2012, the Trail encompasses eight miles of public art displays, restaurants, shops and culture. Several Library branch locations are included along the bike trail, allowing patrons the opportunity to ride their bike to the Library.

The Library is an important factor in the community's quality of life, providing spaces to gather, to learn, and to share at any age.

#### Long-term Financial Planning

The Finance Department is responsible for financial planning and preparation of the budget for the Library. A five-year financial projection is prepared to assist management in aligning





finances with service levels, meet the goals of the Library's strategic plan, and serve as a guide for long-range financial stability. The five-year plan includes estimates of anticipated revenues and expenditures for the ensuing five fiscal years. The plan is updated on a regular basis to reflect any changes that may impact the estimated revenue and/or expenditures.

Circuit Breaker legislation passed by the State Legislature and signed into law limits property tax liability based upon the class of property. This limitation is 1% of the gross assessed value for homestead property, 2% for rental property, and 3% for all other property. For 2015, the reduction of property taxes was \$5,786,000.

The Library took a pro-active approach and began planning for the financial impact of this legislation in 2009. The Library worked with its fiscal body to change the law allowing a portion of the County Option Income Tax to be allocated to the Library. In addition, the Library restructured staffing levels and found ways to increase efficiency and reduce costs. The Library has more actively managed its budget and spending since the enactment of the property tax caps.

During 2014, the Library conducted public surveys, public meetings and an assessment of our facilities to assist us in a long-term capital improvement plan for expansion and/or replacement of branches within our system. These improvements will be funded with general obligation bonds during the next five to seven years. The first of these bonds was sold in December of 2014 for \$4.7 million for the expansion/improvements of three branch locations.

#### Major Initiatives for the Library

Progress in fulfilling the goals of the Library's 2015-2020 strategic Plan was notable during 2015. It's a plan fully embraced by a staff that continues to adapt its skills to provide the best in patron experiences. Specifically, in 2015 we took the first steps to renovate outdated facilities and to provide Library cards to all Marion County students.

Where Are You on the Digital Journey? This was the focus of the Library's CEO "We Love Our Libraries" visits in 2015. The goal was to gauge the technological savvy of the community in order for the Library to plan effective programming to help individuals in their digital experiences. In addition to classes on email, internet and computer basics, the Library expanded its free offerings to include such topics as cloud computing, building a website, using



a tablet and protecting your computer. The Library offered 901 free computer training classes attended by 8,244 individuals in 2015 – an increase of 40%.

Programming efforts were guided by the strategic goals of providing meaningful leaning experiences for Indianapolis' youngest children and strengthening the Library's contribution to formal education. Inspired by jammin' book jockey and top summer reading dog Beatz, 56,695 young readers participated in the 2015 Summer Reading Program, "Beatz & Bookz" exceeding the program's five-year average.

Adults enjoyed their own summer reading program by choosing from a list of music-themed books and attending book discussions led by the Indiana Writers

Center, along with musical programs, yoga sessions, and even a queen's garden tea party.

High school students in Indianapolis and Cologne, Germany (our sister city) were treated to a special skype appearance originating from our Central Library by popular young adult author John Green, who spoke about the role of Kurt Vonnegut, Jr. and the state of Indiana in his life.





Enriching the desire for personal growth and learning, engaging new audiences to participate in the Library experience and embracing the Library's role as a cultural center were key principles in serving our diverse community. The 2015 Big Read brought Indianapolis together through a



erse community. The 2015 Big Read brought Indianapolis together through a community-wide reading of *The Beautiful Things That Heaven Bears* by Ethiopian-American author Dinaw Mengestu and enjoyed a celebration and exploration of Ethiopian culture. The 38<sup>th</sup> annual Marian McFadden Memorial Lecture sponsored by the Indianapolis Public Library Foundation featured Khaled Hasseini, the best-selling author of *The Kite Runner* in conversation with moderator Matt Tully of the Indianapolis Star. The lecture was presented before a full house of 1,470 attendees at Butler University's Clowes Hall.

In partnership with the Indianapolis Recorder Central Library hosted "Women of a New Tribe," a national exhibition providing a photographic study of the spiritual and physical beauty of the black woman portrayed in a new and illuminating light by photographer Jerry Taliaferro. The subjects come from all walks and stages of life. Local women were selected to be presented as a permanent part of the exhibition.

The Library surpassed 2014 measurements in new borrowers and circulation by 18.7% and 1.4%, respectively. In 2015, the Library's e-Circulation exceeded one million and 53% of the



Library's population area had a library card. As a community place, the Library is where individuals can learn new computer skills, research the job market, enjoy a classical concert, meet their favorite authors or develop new skills, all free with the use of a library card. In 2015, the Library hosted 7,782 children's programs and 4,333 adult programs.

The Library not only serves as a bridge between individuals and information, but it successfully partners with many community organizations, acts as an economic stimulus in neighborhoods and provides a welcoming place for newly-arrived immigrants. Its free and accessible spaces foster a learning community.



During 2015, the Library served as a key partner in the launch of The Public Collection, developed by Rachel M. Simon with support from the Herbert Simon Foundation, which is intended to improve literacy and foster a deeper appreciation of the arts among diverse populations and age groups. The Library provided an ongoing supply of books at nine artist-designed book share stations throughout the city. Over 10,000 books were distributed into the community.

#### Awards and Acknowledgements

The Library achieved a top 15 ranking among the nation's urban libraries while being named a "2015 American Star Library" by the Library Journal Index of Public Library Service.

The Library's Director of Information Technology was honored with the first-ever Chief Technology Officer of the Year Award by the Indianapolis Business Journal and TechPoint.





The Library was honored for its programming efforts to raise awareness of rights and services available to victims of criminal violence by the Survivors of Violent Death Support Group, Domestic Violence Network, and Legacy House.

Library CEO served as keynote speaker during the International Seminar on Public Libraries Development in Hangzhou, China. Her visit was an outgrowth of the Library's Sister City relationship with the Hangzhou Public Library.

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the Library for its comprehensive annual financial report for the fiscal year ended December 31, 2014. This was the 25<sup>th</sup> consecutive year that the Library has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

We wish to express our appreciation to the Indiana State Board of Accounts for the timely and professional manner in which it has conducted its audit. The preparation of the comprehensive annual financial report was made possible by the dedicated service of the entire staff of the Library's Office. We would also like to express our appreciation to the staff in various city and county offices who provided us with updated information for some of the tables.

Respectfully submitted,

Kebuca Z Difu

Rebecca Dixon, CGFM Treasurer of the Board Chief Financial Officer

aroby & adams

Carolyn Adams, CPA Accounting Manager

Indianapolis-Marion County Public Library Board of Trustees CAFR - Year Ended December 31, 2015

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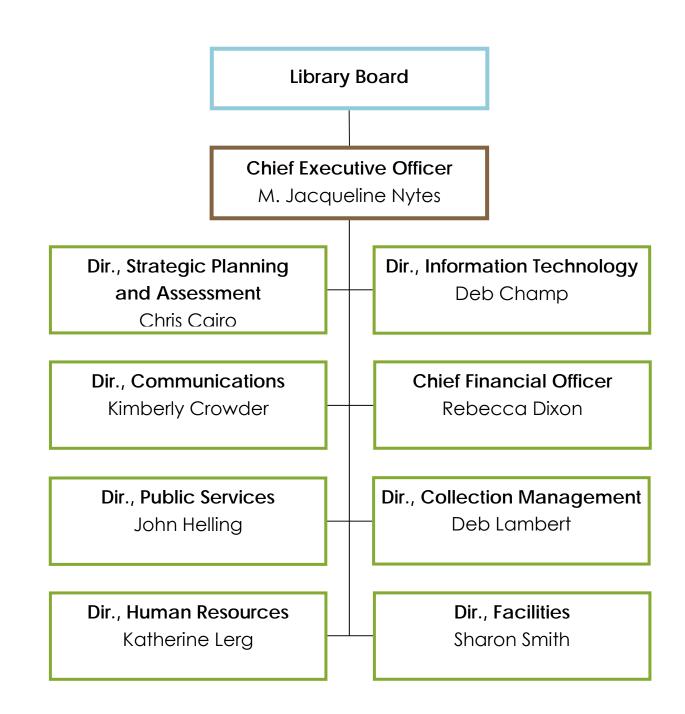


Patricia A. Payne Trustee Member



Indianapolis-Marion County Public Library Organizational Chart CAFR - Year Ended December 31, 2015

### Indianapolis-Marion County Public Library Indianapolis, IN December 31, 2015





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Indianapolis-Marion County Public Library, Indiana

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

### December 31, 2014

huy h. Ener

Executive Director/CEO





#### **Our Mission**

The Indianapolis Public Library enriches lives and builds communities through lifelong learning.





#### **Our Vision**

To be a center of knowledge, community life and innovation for Indianapolis.



### FINANCIAL



STATE BOARD OF ACCOUNTS 302 WEST WASHINGTON STREET ROOM E418 INDIANAPOLIS, INDIANA 46204-2769

> Telephone: (317) 232-2513 Fax: (317) 232-4711 Web Site: www.in.gov/sboa

#### INDEPENDENT AUDITOR'S REPORT

#### TO: THE OFFICIALS OF THE INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY, MARION COUNTY, INDIANA

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Indianapolis-Marion County Public Library (Library), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Indianapolis-Marion County Library Foundation, Inc., which represent 100 percent of the total assets, net position, and revenues of the discretely presented component unit. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Indianapolis-Marion County Public Library Foundation, Inc., is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

#### INDEPENDENT AUDITOR'S REPORT (Continued)

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Library, as of December 31, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note I.D.12 to the financial statements, the Library adopted new accounting guidance, GASB Statement 68 *Accounting and Financial Reporting for Pensions*. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of the Library's Proportionate Share of the Net Pension Liability, Schedule of Library Contributions, Schedule of Funding Progress, Budgetary Comparison Schedules, and Budget/GAAP Reconciliation, as listed in the Table of Contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Library's basic financial statements. The Introductory Section, Combining Balance Sheet and Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds, other Budgetary Comparison Schedules, Schedule of Changes in Assets and Liabilities-Agency Funds, and Statistical Section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Combining Balance Sheet and Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds, other Budgetary Comparison Schedules, and the Schedule of Changes in Assets and Liabilities-Agency Funds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance

#### INDEPENDENT AUDITOR'S REPORT (Continued)

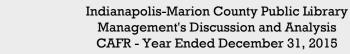
with auditing standards generally accepted in the United States of America. In our opinion, the Combining Balance Sheet and Combining Statement of Revenues, Expenditures, and Changes in Fund Balances -Nonmajor Governmental Funds, other Budgetary Comparison Schedules, and Schedule of Changes in Assets and Liabilities-Agency Funds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory Section and Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Paul D. Joyce Paul D. Joyce, CPA

State Examiner

June 6, 2016





As management of Indianapolis-Marion County Public Library, Indiana (the Library), we offer readers of the Library's financial statements this narrative overview and analysis of the financial activities of the Library for the fiscal year ended December 31, 2015. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 5-10 of this report. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

#### Financial Highlights

- The assets and deferred outflows of resources of the Library exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$99,007 (net position). Of this amount, \$9,451 represents unrestricted net position, which may be used to meet the Library's ongoing obligations to citizens and creditors.
- The Library's total net position increased by \$5,820 in comparison with the restated prior year.
- At the close of the current fiscal year, the Library's governmental funds reported combined fund balances of \$35,173, an increase of \$2,523 in comparison with the prior year. Approximately 43% of this amount, \$14,968, is available for spending at the library's discretion (unassigned fund balance).
- At the end of the current fiscal year, unrestricted fund balance (the total of committed, assigned, and unassigned components of fund balance) for the general fund was \$16,756, or approximately 46% of total general fund expenditures. This increase of \$1,528 compared with the prior year is the result of a timing difference in the ordering and payment of collection materials.
- The Library's total bond related debt decreased by \$7,136 during the current fiscal year. Although the Library issued new debt in the amount of \$2,000 the total bond related debt decreased due to debt payments in the amount of \$8,310 made during 2015.

#### **Overview of the Financial Statements**

This discussion and analysis provided here is intended to serve as an introduction to the Library's basic financial statements. The basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**Government-wide Financial Statements**. The government-wide financial statements are designed to provide readers with a broad overview of the Library's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Library's assets, liabilities, deferred outflows of resources, and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Library is improving or deteriorating.

The statement of activities presents information showing how the library's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Library that are principally supported by taxes and intergovernmental revenues (governmental activities) from





other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Library are culture and recreation.

The government-wide financial statements include not only the Library itself (known as the primary government), but also a legally separate foundation for which the Library is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 28-30 of this report.

**Fund Financial Statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Library, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Library can be divided into two categories: governmental funds and fiduciary funds.

**Governmental Funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Library maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Bond and Interest Redemption Fund, Construction Fund, and Rainy Day Fund, which are considered to be major funds. Data from the other five governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the combining and individual fund statement and schedules section of this report.

The Library adopts an annual appropriated budget for its General Fund, Capital Projects Fund, Bond and Interest Redemption Fund, and Rainy Day Fund. Budgetary comparison schedules have been provided for the General Fund and the Rainy Day Fund in the required supplementary information and for the Capital Projects Fund and Bond and Interest Redemption Fund subsequent to the combining nonmajor fund information, as other information, to demonstrate compliance with the budget.

The governmental fund financial statements can be found in pages 31-33 of this report.



#### Indianapolis-Marion County Public Library Management's Discussion and Analysis CAFR - Year Ended December 31, 2015



**Fiduciary Funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reported in the government-wide financial statement because the resources of those funds are not available to support the Library's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 34-35 of this report.

**Notes to the Financial Statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 36-63 of this report.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Library's budget for its major General Fund as well as reconciliation between the budget schedules and fund financial statements. In addition, the Library's progress in funding its obligation to provide post-employment benefits and pension benefits to certain employees is included as supplementary information. Required supplementary information can be found on pages 64-69 of this report.

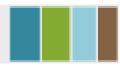
The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on budgets. Combining and individual fund statements can be found on pages 71-72, 75 of this report.

#### **Government-wide Overall Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of the Library's financial position. In the case of the Library, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$99,007 at the close of the most recent fiscal year with the Library's net position increasing by \$5,820 during 2015. This shows that the Library has been able to make sound financial decisions over the past few years leaving them with a solid equity base to build upon.

The largest portion, \$79,906 (81%), of the Library's net position reflects the investment in capital assets (e.g., land, buildings, equipment, and collections); less any related debt used to acquire those assets that is still outstanding. The Library uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Library's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.





The following table reflects the condensed statement of Library net position at 2015 and 2014:

Indianapolis-Marion Coun	ty Public Library, Indiana				
Het I C	Governmental Activities				
Description	2015	2014 Restated*			
Current and other assets	\$ 28,458	\$ 27,447			
Restricted assets	12,642	11,267			
Capital assets	142,690	144,695			
Total assets	183,790	183,409			
Total deferred outflows of resources	4,998	1,376			
Other liabilities	5,309	4,130			
Liabilities payable from restricted assets	10,235	9,143			
Long-term liabilities outstanding	73,080	76,813			
Total Liabilities	88,624	90,086			
Total deferred inflows of resources	1,157	1,512			
Net position					
Net investment in capital assets	79.906	68,479			
Restricted	9,650	14,490			
Unrestricted	9,451	10,218			
Total net position	<u>\$ 99,007</u>	<u>\$ 93,187</u>			

\*A restatement due to implementation of GASB 68 was made in the balance of net pension liability and deferred outflows and inflows of resources.

An additional portion of the Library's net position, \$9,650 (10%), is restricted for capital projects, debt service, and other purposes. These assets are subject to external restrictions on how they may be used. The remaining balance of \$9,451 (10%) is unrestricted and may be used to meet the Library's ongoing obligations to its citizens and creditors.

At the end of the current fiscal year, the Library is able to report a positive balance in net position. The same situation held true for the prior fiscal year.

#### **Governmental Activities**

In 2015, the Library's property taxes decreased by 3% and intergovernmental taxes increased by 5% resulting in an overall decrease of 2% compared to 2014. The impact from Circuit Breaker (Property Tax Caps) was less in 2015 compared with 2014 by \$1,317; however the net result was a reduction in property taxes. This decrease can be attributed to the reduction of county wide properties sold (tax sales) in 2015 compared to 2014 tax sales and retroactive collection of inaccurate homestead credits in 2014.

The cost of governmental activities increased by \$1,703 over the restated 2014 governmental activities. The increase relates to the implementation of GASB Statement #68 as amended by GASB Statement #71 (\$330), the purchase of two bookmobiles (\$433), an additional bi-weekly payroll (\$638), and facility renovation projects (\$302).

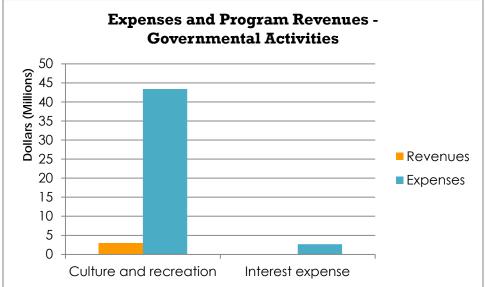
Changes in Net Position						
	Governmenta	l Activities				
Description	2015	2014 Restated*				
Revenues:						
Program revenues						
Charges for services	\$ 1,657	\$ 1,496				
Operating grants and contributions	1,167	1,286				
Capital grants and contributions	40	-				
General revenues						
Property and other taxes	48,249	49,355				
Other	765	1,254				
Total revenues	51,878	53,391				
Expenses:						
Culture and recreation	43,382	41,530				
Interest expense	2,676	2,825				
Total expenses	46,058	44,355				
Increase (Decrease) in net position	5,820	9,036				
Net position at January 1 (restated)	93,187	84,151				
Net position at December 31	<u>\$ 99,007</u>	<u>\$ 93,187</u>				

#### Indianapolis-Marion County Public Library, Indiana Changes in Net Position

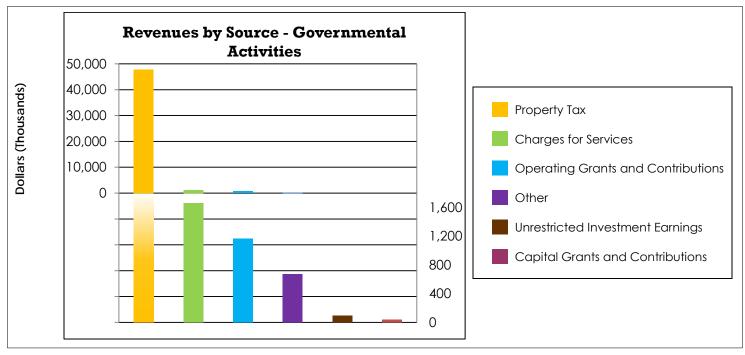
\*A restatement due to implementation of GASB 68 was made in the balance of net pension liability and deferred outflows and inflows of resources.

The Library's overall cash and cash equivalents position and investments, \$39,038, remained very strong in the current economic environment, which posed many challenges.

The following displays the Expenses and Program Revenues of the Library's governmental activities:



Taxes, as in prior years, were the Library's major source of revenue supporting its activities. Other sources of revenue consisted primarily of user fees and grants and contributions. The following displays the Revenues by Source of the Library's governmental activities:



#### Financial Analysis of the Government's Funds

As noted earlier, the Library uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the Library's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Library's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the Library itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the Library's Board of Trustees. At December 31, 2015, the Library's governmental funds reported combined fund balances of \$35,173 an increase of \$2,523 in comparison with the prior year. Approximately 43% of this total amount, \$14,968, constitutes unassigned fund balance, which is available for spending at the Library's discretion. The remainder of the fund balance is either restricted, committed, or assigned to indicate that it is 1) restricted for particular purposes, \$13,699, 2) committed for particular purposes, \$4,717, or 3) assigned for particular purposes, \$1,788. For more information on the components of fund balance see Note III B. on page 46 of this report.

The General Fund is the chief operating fund of the Library. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$14,968 while total fund balance increased slightly compared with last year to \$16,756. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total expenditures of \$36,665, excluding transfers. Unassigned fund balance represents 41% of total General Fund expenditures, while total fund balance represents 46% of that same amount.

The fund balance of the Library's General Fund increased by \$1,528 during the current fiscal year. Primary reason for this is as follows:





• This increase in the result of less capital spending in the Library's operating fund for 2015. The reduction is related to a change in the ordering and subsequent payment of collection materials.

The Library also has three other governmental funds which it considers major funds. These are the Bond and Interest Redemption Fund, the Construction Fund, and the Rainy Day Fund.

The fund balance of the Library's Bond and Interest Redemption Fund increased by \$44 in 2015. Primary reason for this is as follows:

• This nominal increase is the result of tax revenues in excess of debt obligations. There was a change in the law limiting the amount of taxes levied for debt service funds effective for budget year 2015. This change limits the taxes levied to meet the ensuing year's debt obligations.

The fund balance of the Library Construction Fund increased \$1,241 during the current fiscal year. The reason for this increase is as follows:

• The increase is due to the sale of the 2015 Bonds for a Radio Frequency IDentification (RFID) project to tag the Library's books and materials collection.

The fund balance of the Rainy Day Fund decreased by \$433 during the current fiscal year. The reason for this decrease is as follows:

• The decrease is from commitments in 2015 to purchase two new Bookmobiles used to provide enhanced technology and greater programming capabilities in underserved areas of the Library's district.

#### General Fund Budgetary Highlights

The final budget for the Library's general fund represents the original budget plus any adjustments to appropriations during the year, plus prior year encumbrances carried over, less current year encumbrances carried over to 2016. During 2015, there were no additional appropriations to the original budget for the general fund. Adjustments were made from one budget category to another to accommodate spending patterns during the year.

Actual expenditures, excluding other financing sources, were \$1,385 (4%) less than the amended final budget for 2015. The majority of the difference (74%) was due to lower spending in personal services (salaries and fringe benefits) due to retirements, attrition and lower than anticipated health care expenses. In addition, 22% of the difference was due to lower spending on services and charges – snow removal – warmer than normal winter and programs expenses due to the Foundation covering the cost of 85% of the programs offered.

During the year, revenues exceeded expenditures by \$122. This increase is due to a one-time reimbursement from the Library's health care administrator as expected claims were less than estimated.

#### **Capital Asset and Debt Administration**

**Capital Assets.** The Library's investment in capital assets for its governmental activities as of December 31, 2015 amounts to \$142,690 (net of accumulated depreciation). This investment in capital assets includes land, buildings, artwork, rare books & other special collections, improvements, machinery and equipment, and collections.



#### Indianapolis-Marion County Public Library Management's Discussion and Analysis CAFR - Year Ended December 31, 2015



During 2015 the Library completed the construction of an additional elevator in the garage of our Central Library. The elevator provides access to the street level allowing the garage to be more accessible for residential/business parking. In 2015 renovation began on the Library's East Washington Branch with proceeds from the bonds issued in December of 2014. The branch an original Carnegie library is being expanded to accommodate the addition of an elevator for ADA compliance. Work began on two additional branch renovations projects – the Library's Southport Branch and Warren Branch are undergoing changes to improve patron access and services.

The following table displays the Library's capital assets:

Indianapolis-Marion County Public Library, Indiana Capital Assets						
	Governmental-type Activities 2015		Governme Activitie			
Land	\$	6,120	\$	6,120		
Construction Work In Progress		244		920		
Artwork		2,267		2,222		
Rare Books & Other Special						
Collections		2,760		990		
Buildings		154,087		153,125		
Improvements		2,849		2,849		
Collections		27,955		28,952		
Machinery and Equipment		7,91 <u>5</u>		7,921		
Total Assets		204,197		203,099		
Depreciation		<u>(61,507)</u>		<u>(58,404)</u>		
Net Capital Assets	\$	142,690	<u>\$</u>	144,695		

Additional information on the Library's capital assets can be found in Note IV C. on page 52 of this report.

**Noncurrent Liabilities.** At the end of the current fiscal year, the Library had total noncurrent liabilities of \$80,754. General obligation bonds represent \$69,554 or the majority of total noncurrent liabilities. The remainder of the Library's noncurrent liabilities of \$11,200 is net pension liability net of related deferred outflows and inflows of resources of \$8,515, compensated absences of \$1,560, and other post-employment benefits of \$1,125.

The following table reflects the Library's noncurrent liabilities:

Indianapolis-Marion County Public Library, Indiana Noncurrent Liabilities							
Description	Governmental Activities 20		Governmen Activities	<i>.</i>			
General obligation debt	\$	69,554	\$	76,690			
Net pension liability		8,515		8,185			
Compensated absences		1,560		1,594			
Other post-employment benefits		1,125		859			
Subtotal		80,754		87,328			
less:							
Short term portion		10,309)		(9,075)			
Total noncurrent liabilities	\$	70,445	\$	78,253			

\*A restatement due to implementation of GASB 68 was made in the balance of net pension liability and deferred outflows and inflows of resources.



#### Indianapolis-Marion County Public Library Management's Discussion and Analysis CAFR - Year Ended December 31, 2015



The Library's total noncurrent liabilities decreased by \$7,808 during the current fiscal year. The key factor for this decrease was the reduction in general obligation debt resulting from the current year payments on debt obligations offset by the \$2,000 issued in 2015 for the Radio Frequency Identification (RFID) project. The Library is tagging the collection with RFID tags to improve the security of the collection and increase efficiency of tracking the collection.

The Library maintains an "AA+" rating from Fitch IBCA and an "Aa2" rating from Moody's Investor Service for underlying general obligation debt. Both ratings indicate high quality and strong capacity to pay the Library's bonds.

State statutes limit the amount of general obligation debt that a government entity may issue to 2% of one-third of the total assessed valuation. The current debt limitation for the Indianapolis-Marion County Public Library is \$247,802 which is significantly in excess of the Indianapolis-Marion County Public Library's outstanding general obligation debt.

Additional information regarding the Library's long-term debt can be found in Note IV G. on pages 53-54.

#### Economic Factors and Next Year's Budgets and Rates

- The tax rate for 2015 for the Library decreased from \$0.1373 per \$100 in assessed value in 2014 to \$0.1290 per \$100 in assessed value in 2015. This decrease is due to the increase in the assessed value used for the tax levy which resulted in a decreased tax rate.
- The Library continues to receive a share of the County Option Income Taxes (COIT) from the City's portion of COIT taxes. This revenue allows us to continue with the service hours restored in May of 2012.
- Local Option Income Taxes received in 2015 were slightly higher than originally projected but less than the original amount promised when enacted. The Library expects an increase in 2016.

All of the above factors were considered in preparing the Library's budget for the 2016 fiscal year.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Library's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Indianapolis-Marion County Public Library, Administrative Services, at PO Box 211, Indianapolis, Indiana 46206-0211.

**BASIC FINANCIAL STATEMENTS** 





#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY STATEMENT OF NET POSITION December 31, 2015

	 Primary overnment overnmental Activities	Сс	omponent Unit
Assets			
Cash and cash equivalents	\$ 18,455,650	\$	64,616
Investments	7,940,028		4,565,198
Receivables (net of allowances for uncollectibles):			
Accounts	4,680		3,947
Intergovernmental	946,101		-
Miscellaneous	934,912		-
Inventories	-		46,231
Prepaid expense	165,912		7,134
Beneficial interest in assets held by others	-		60,983
Restricted assets:			
Cash and cash equivalents	11,438,357		943,659
Investments	1,204,306		4,387,357
Receivables (net of allowances for uncollectibles):			
Contributions from assets held by others			7,497,629
Pledges	-		1,665,701
Contract advance receivable	10,000		-
Capital assets:			
Land, construction in progress, artwork,			
rare books, and other special collections	11,391,301		-
Other capital assets, net of depreciation	131,298,555		1,836
Total assets	 183,789,802		19,244,291
Deferred Outflows of Resources			
Deferred charge on refunding	396,072		-
Defined benefit pension items	4,602,324		-
Total deferred outflows of resources	 4,998,396		_
	 4,770,070		





#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY STATEMENT OF NET POSITION December 31, 2015 (Continued)

	Go	Primary overnment vernmental Activities	I Component Unit		
<u>Liabilities</u> Accounts payable	\$	2,185,146	\$	53,060	
Confract advance payable	φ	48,032	φ	55,060	
Contracts payable		1,194,312			
Accrued payroll and withholdings payable		260,982		-	
Unearned revenue		61,457		-	
Other current payables		-		15,325	
Liabilities payable from restricted assets:					
Interest payable		674,973		-	
Noncurrent liabilities:					
Net pension liability		11,960,484			
Due within one year					
General obligation bonds payable		9,560,000		-	
Compensated absences		748,643		-	
Due beyond one year General obligation bonds payable		59,994,004			
Compensated absences		811,030		-	
Other postemployment benefits		1,124,948		_	
		1/12 1// 10			
Total liabilities		88,624,011		68,385	
Deferred Inflows of Resources					
Defined benefit pension items		1,156,931		-	
Total deferred inflows of resources		1,156,931		-	
Net Position					
Net investment in capital assets		79,905,660		1,836	
Restricted for:					
Capital projects		4,593,952		-	
Debt service		4,873,730		-	
Other purposes		183,059			
Foundation:					
Expendable		-		7,222,523	
Nonexpendable				7,271,823	
Unrestricted		9,450,855		4,679,724	
Total net position	\$	99,007,256	\$	19,175,906	





#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY STATEMENT OF ACTIVITIES For The Year Ended December 31, 2015

			Program Reve		se) Revenue s in Net Position	
Functions/Programs	Expenses	Charges for Services	8		Primary Government Governmental Activities	Component Unit Library Foundation
Primary government: Governmental activities: Culture and recreation Interest on long-term debt	\$ 43,381,833 2,675,954	\$    1,656,518 	\$    1,167,388 	\$ 40,023	\$ (40,517,904) (2,675,954)	\$
Total governmental activities	46,057,787	1,656,518	1,167,388	40,023	(43,193,858)	
Total primary government	\$ 46,057,787	<u>\$ 1,656,518</u>	<u>\$ 1,167,388</u>	\$ 40,023	(43,193,858)	
Component unit: Indianapolis-Marion County Public Library Foundation, Inc.	\$ <u>3,042,944</u> General reven	<u>.</u>	<u>\$</u>	<u>\$ 276,111</u>		(2,571,470)
	40,463,339 7,785,848 672,262 92,976	- - 1,305,590 - (38,307)				
	Total ge	neral revenues			49,014,425	1,267,283
	Change in net	position			5,820,567	(1,304,187)
	Net position - b	eginning, as res	tated		93,186,689	20,480,093
	Net position - e	nding			<u>\$ 99,007,256</u>	<u>\$ 19,175,906</u>





#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2015

<u>Assets</u>	General	Bond and Interest <u>Redemption</u>	Construction	_Rainy Day_	Nonmajor Governmental Funds	Total Governmental Funds
Cash and cash equivalents	\$ 15,141,831	\$-	\$ -	\$ 966,033		\$ 18,455,650
Investments	1,275,514	-	-	3,544,242	3,120,272	7,940,028
Receivables (net of allowances for uncollectibles)						
Intergovernmental	903,067	-	-	-	2,842	905,909
Accounts	-	-	-	-	4,680	4,680
Miscellaneous	711,274	-	20,000	-	-	731,274
Interfund receivable: Interfund Ioans	77,915					77,915
Restricted assets:	//,713	-	-	-	-	//,713
Cash and cash equivalents		4,707,587	6,730,770			11,438,357
Investments	-	4,707,387	362,340	-	-	1,204,306
		011,700	002,010			1,201,000
Total assets	\$ 18,109,601	\$ 5,549,553	\$ 7,113,110	\$ 4,510,275	\$ 5,475,580	\$ 40,758,119
	<u> </u>	<u> </u>	<u>φ ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>	φ 1,010,270	φ 0, 17 0,000	φ 10,700,117
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$ 1,031,109	\$ 850	\$ 256,807	\$ 409,428	\$ 486,952	\$ 2,185,146
Accrued payroll and withholdings payable	260,982	-	-	-	-	260,982
Interest payable	-	674,973	-	-	-	674,973
Interfund payable:						
Interfund Ioans	-	-	-	-	77,915	77,915
General obligation bonds payable	-	2,325,000	-	-	-	2,325,000
Unearned revenue	61,457					61,457
Total liabilities	1,353,548	3,000,823	256,807	409,428	564,867	5,585,473
Fund balances:						
Restricted	-	2,548,730	6,856,303	-	4,294,444	13,699,477
Committed	-	-	-	4,100,847	616,269	4,717,116
Assigned	1,787,914	-	-	-	-	1,787,914
Unassigned	14,968,139					14,968,139
Total fund balances	16,756,053	2,548,730	6,856,303	4,100,847	4,910,713	35,172,646
Total liabilities and fund balances	<u>\$ 18,109,601</u>	<u>\$    5,549,553</u>	<u>\$    7,113,110</u>	<u>\$ 4,510,275</u>	<u>\$                                    </u>	

Amounts reported for governmental activities in the statement of net position are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds (see Note IV C). 142,689,856 The net pension obligation, net of related deferred outflows and inflows, resulting from contributions in deficiency of funding requirements are not financial resources, and therefore, are not reported in the funds (see Note V C). (8,515,091) Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds (see Note II A). 419,742 Noncurrent liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds (see Note II A). (70,759,897) Net position of governmental activities 99,007,256 \$



#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For The Year Ended December 31, 2015

	General	Bond and Interest <u>Redemption</u>	Construction	Rainy Day	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:						
Taxes	\$ 28,878,132	\$ 10,347,404	\$-	\$ -	\$ 1,237,803	\$ 40,463,339
Intergovernmental	6,912,143	765,106	-	-	115,723	7,792,972
Charges for services	517,542	-	-	-	214,528	732,070
Fines and forfeits	924,989	-	-	-	-	924,989
Other	959,650	6,058	37,762	26,065	1,021,029	2,050,564
Total revenues	38,192,456	11,118,568	37,762	26,065	2,589,083	51,963,934
First en althum an						
Expenditures:						
Current:	22 4/5 0 40		4// 150	450.005	0.040.70/	24 4 40 020
Culture and recreation	33,465,949	-	466,158	459,225	2,248,706	36,640,038
Debt service:		0.005.000				0.005.000
Principal	-	8,395,000	-	-	-	8,395,000
Interest and fiscal charges	-	2,679,104	-	-	-	2,679,104
Bond issuance costs	2 100 / 10	-	48,630	-	-	48,630
Capital outlay	3,198,612		281,597		198,285	3,678,494
Total expenditures	36,664,561	11,074,104	796,385	459,225	2,446,991	51,441,266
Excess (deficiency) of revenues						
over (under) expenditures	1,527,895	44,464	(758,623)	(433,160)	142,092	522,668
Other financing sources (uses):						
General obligation bonds issued	-	-	2,000,000	-	-	2,000,000
Premium on sale of bond	-	-	_,,	-	-	_,
Transfers in	-	-	-	-	-	-
Transfers out						
Total other financing sources and uses			2,000,000			2,000,000
Net change in fund balances	1,527,895	44,464	1,241,377	(433,160)	142,092	2,522,668
Fund balances - beginning	15,228,158	2,504,266	5,614,926	4,534,007	4,768,621	32,649,978
Fund balances - ending	<u>\$ 16,756,053</u>	<u>\$ 2,548,730</u>	<u>\$ 6,856,303</u>	<u>\$ 4,100,847</u>	<u>\$ 4,910,713</u>	<u>\$ 35,172,646</u>





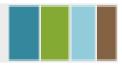
### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For The Year Ended December 31, 2015

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds (Statement of Revenues, Expenditures, and Changes in Fund Balances)	\$	2,522,668
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period. (see Note II B).		(2,005,078)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds (see Note II B).		(7,665)
The issuance of long-term debt (e.g., bonds, leases) provide current financial resources to govern- mental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items (see Note II B).		7,143,461
Net pension obligations and other postemployment benefits, including the Public Employees' Retirement Plan and Postemployment Healthcare Plan, are considered obligations of the general government and, therefore, are not reported as current expenditures in the funds (see Note II B).		(596,105)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds (see Note II B).		(1,236,714)
Change in net position of governmental activities (Statement of Activities)	<u>\$</u>	5,820,567

The notes to the financial statements are an integral part of this statement.





### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS December 31, 2015

	Private-Purpose Trust Fund		Agency Funds	
Assets				
Cash and cash equivalents Investments	•	268,774 420,983	\$	101,073 -
Receivables (net of allowance for uncollectibles): Accounts		459		15,921
Total assets		<u>690,216</u>	<u>\$</u>	116,994
<u>Liabilities</u>				
Accounts payable Payroll withholdings payable		159,634 -	\$	15,708 101,286
Total liabilities		159,634	<u>\$</u>	116,994
Net Position				
Net position held in trust for the Indianapolis- Public Library Foundation, Inc.	<u>\$</u>	<u>530,582</u>		

The notes to the financial statements are an integral part of this statement.





### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS For The Year Ended December 31, 2015

	Private-Purpose Trust Fund	
Additions		
Contributions: Private donations Investment income:	\$	881,427
Interest		2,936
Total additions		884,363
Deductions		
Educational outreach		926,379
Change in net position		(42,016)
Net position - beginning		572,598
Net position - ending	\$	530,582

The notes to the financial statements are an integral part of this statement.





### I. Summary of Significant Accounting Policies

## A. Reporting Entity

The Indianapolis-Marion County Public Library (primary government) was established under the laws of the State of Indiana. The primary government operates under a Library Board and provides culture and recreation services.

The accompanying financial statements present the activities of the primary government and its significant component unit. The component unit discussed below is included in the primary government's reporting entity because of the significance of its operational or financial relationship with the primary government. Discretely presented component units are involved in activities of an operational nature independent from the government; their transactions are reported in a separate column in the governmentwide financial statements.

## **Discretely Presented Component Units**

The Indianapolis-Marion County Public Library Foundation, Inc. (Foundation) is a significant discretely presented component unit of the primary government. It would be misleading to exclude the Foundation from the primary government's financial statements because of its relationship with the primary government. The Foundation's program service activities provide support for the primary government. The primary program service areas include: adult and lifelong learning, children's initiatives, collections and information technology, cultural and community, lectures, library materials and branch projects, and recognition.

The financial statements of the component unit may be obtained from its administrative office as follows:

Indianapolis-Marion County Public Library Foundation, Inc. d/b/a The Indianapolis Public Library Foundation 2450 North Meridian Street Indianapolis, IN 46208

The effect of interfund activity has been eliminated from the government-wide statement of activities.

#### B. Government-Wide and Fund Financial Statements

Government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which direct expenses of a given function or segments are offset by program revenues. Direct expenses are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or



privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as are the fiduciary fund financial statements. Agency funds, however, report only assets and liabilities. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the primary government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the primary government receives cash.

The primary government reports the following major governmental funds:

The general fund is the primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The bond and interest redemption fund accounts for all money derived from the taxes levied for the purpose of retiring bonds.

The construction fund accounts for all the money received from the sale of bonds for the purpose of construction, reconstruction or alteration of library buildings.

The rainy day fund accounts for the funds received through, but not limited to, a subsequent transfer of unused and unencumbered balance of any fund of the Library. The funds may be used to pay for any or all of the costs incurred in connection with the acquisition of land, the construction, renovation, expansion or





equipping of any building or structure to be operated by the Library and/or any improvement of any land operated or occupied by the Library. In addition, funds may be used for any other purpose for which the Library now expends funds provided that the Board, prior to making such expenditure, must determine and declare an emergency exists.

Additionally, the primary government reports the following fund types:

Agency funds account for employee payroll tax and benefit withholdings, sales of merchandise and/or donations collected on behalf of The Indianapolis Public Library Foundation, sales of totes benefitting the staff association, sales tax collected on behalf of the Indiana Department of Revenue, and sales of the statewide library card collected on behalf of the Indiana State Library.

The private-purpose trust fund is used to account for the resources legally held in trust for use by a not-for-profit organization devoted to fundraising for the support of educational programs for the public. All resources of the fund, including any earnings on invested resources, may be used to support the organization's activities. There is no requirement that any portion of these resources be preserved as capital.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the primary government's policy to use restricted resources first, then unrestricted resources as they are needed.

The discretely presented component unit has adopted Statement of Financial Accounting Standards No. 117, "Financial Statements for Not-For-Profit Organizations." Under this provision, net assets and revenues, expenses, gains, and losses are classified based on the existence or absence of donor-imposed restrictions.

#### D. Assets, Liabilities and Net Position or Equity

#### 1. Deposits and Investments

The primary government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statute (IC 5-13-9) authorizes the primary government to invest in securities, including but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Nonparticipating certificates of deposit, demand deposits and similar nonparticipating negotiable instruments that are not reported as cash and cash equivalents are reported as investments at cost.



Debt securities are reported at fair value. Debt securities are defined as securities backed by the full faith and credit of the United States Treasury or fully insured or guaranteed by the United States or any United States government agency.

Investment income, including changes in the fair value of investments, is reported as revenue in the operating statement.

Investments of the discretely presented component unit having a readily determinable market value are carried at fair value. Realized gains or losses upon the sale of investments are based on the cost of specifically identified securities. Changes in unrealized appreciation or depreciation of investments are reflected in the Statement of Activities as gains or losses in market valuation in the period in which such changes occur. Interest and dividend income is recorded when earned.

The Foundation maintains an investment pool for its endowments and other invested funds. Dividends and interest and realized and unrealized gains and losses from securities are allocated to the individual endowments or other funds based on the relationship of the market value of each endowment or fund to the total market value of the investment pool, as adjusted for additions or deductions from those accounts.

#### 2. Interfund Transactions and Balances

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "interfund receivables/payables" (i.e., the current and noncurrent portion of interfund loans).

#### 3. Pledges Receivable - Component Unit

Unconditional promises to give are carried at net realizable value, discounted to present value using United States Treasury Bill rates with maturities commensurate to the time period of expected collection of the pledges. D uring the year ended December 31, 2015, the discount rates used ranged from 0.2% to 1.8%. Amortization of the discount is included in contributions.

## 4. Property Taxes

Property taxes levied are collected by the County Treasurer and are distributed to the primary government in June and in December. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments that become delinquent if not paid by May 10 and November 10, respectively. Delinquent property taxes outstanding at year end for governmental funds, net of allowances for uncollectible accounts, are recorded as a receivable with an offset to unearned revenue since the amounts are not considered available.



## 5. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide statements.

## 6. Beneficial Interest in Assets Held by Others - Component Unit

The Foundation has established ten designated endowment funds with Central Indiana Community Foundation (CICF) and is the beneficiary of the funds holding those assets. The purpose of such funds is to provide support to the Foundation. If the Foundation ceases to exist, the funds will be used to provide support to the Library and its successors in interest.

Annual earnings are allocated to each fund and a portion of the fund balance is available for distribution during the succeeding year in accordance with the spending policy adopted by the CICF Board of Directors. At the time of execution of the agreements, the spending policy provided for 5% of the December 31 f und balance as the portion available for distribution, in addition to any unspent distributable amounts from prior years. At December 31, 2015, the fair values of the designated funds were \$2,069,027 for the Operating Endowment Fund, \$2,476,720 for the Humanities Fund, \$1,283,769 for the Lifelong Learning Fund, \$1,164,792 for the Childhood Literacy Endowment Fund, \$148,263 for the Professional Development Fund, \$53,581 for the Donna D. Talley Story Theatre Fund, \$49,502 for the Dr. Michael R. Twyman Endowment Fund, \$193,091 for The Herbert Simon Early Literacy Specialist Fund, \$82,000 for the Zeff Weiss Memorial Fund, and \$37,867 for the Herbert Simon Teen Services Endowment.

#### 7. Restricted Assets

Certain proceeds of the general obligation bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the Statement of Net Position because their use is limited by applicable bond covenants and enabling legislation.

## 8. Contract Advance Receivable

The Library entered into a contractual management agreement for the operation of the parking garage at Central Library. The agreement requires the contractor to directly pay all invoices associated with the operations. An advance in the amount of \$10,000 was given to the contractor to fund operating expenses. The agreement provides for the return of the advance upon termination of the contract.

#### 9. Capital Assets

Capital assets, which include land, buildings, vehicles, furniture, equipment, and collections, are reported in the governmental activities column in the government-wide financial statements.

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.



Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation methods and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Threshold		Depreciation Method	Estimated Useful Life
Buildings	\$	5,000	Straight-line	50 years
Improvements other than buildings		5,000	Straight-line	15 years
Machinery and equipment		2,000	Straight-line	5 to 20 years
Computers		2,000	Straight-line	3 years
Collections		All	Composite	4 years
Land		All	N/A	N/A
Artwork		All	N/A	N/A

N/A = Not applicable

For depreciated assets, the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

### 10. Compensated Absences

- a. Annual Leave primary government employees earn leave at the rate of 10 to 30 days per year, based on the length of service, degree qualifications, level of responsibility, and number of hours worked per year. Annual leave may be accumulated up to 480 hours. Unused leave is paid upon separation from service.
- b. Sick Leave primary government employees earn 10 days of sick leave per year. Unused sick leave may be accumulated on an unlimited basis. Employees who retire are paid an amount equal to all accumulated sick leave in excess of 160 hours at a rate of 1 hour pay for 2 hours sick leave up to a maximum of 160 hours of sick time.

Annual and sick leave is accrued when incurred. The general fund is typically used to liquidate the liability for compensated absences.

#### 11. Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the fund financial statements.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.



### 12. Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of Public Employees Retirement Fund (PERF), administered by the Indiana Public Retirement System (INPRS), and the related additions to/deductions from PERF's fiduciary net position have been determined on the same basis as they are reported by PERF. For this purpose, the financial information have been prepared using the accrual basis of accounting in conformity with generally accepted accounting principles (GAAP) as applied to government units. INPRS applies all applicable GASB pronouncements in accounting and reporting for its operations. Investments are reported as follows: Pooled and non-pooled investments are reported at fair value. Short-term investments are reported at cost. Fixed income and equity securities are generally valued based on published market prices, quotations from national security exchanges and securities pricing services, or modeling techniques that include market observable inputs required to develop a fair value. Alternative investments are valued based on quoted market prices or using current estimates of fair value in the absence of readily determinable public market values. Derivative instruments are marked to market daily.

## New Accounting Pronouncements

The Library adopted the new accounting standards GASB Statement No. 68, Accounting and Financial Reporting for Pensions and GASB Statement No. 71. Pension Transition for Contributions Made Subsequent to the Measurement Date. Statement No. 68 re quires governments providing defined benefit pensions to recognize their unfunded pension benefit obligation as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. Statement No. 71 is a clarification to GASB 68 requiring a government to recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. The Statements also enhance accountability and transparency through revised note disclosures and required supplementary information (RSI) for material items. In accordance with the statement, the Library has reported an \$8,185,490 change in accounting principle adjustment to Unrestricted Net Position as of December 31, 2014.

## 13. Deferred Outflows and Inflows of Resources

In addition to assets, in the government-wide statement of net position, a separate section for deferred outflows and inflows of resources is reported. Deferred outflows of resources represent a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expenditure) until then. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. The deferred charge on refunding, reported in the deferred outflows of resources, results from the difference in the carrying value of refunded debt and its reacquisition price. The resulting accounting loss is deferred and amortized using the straight-line method over the remaining life of the old debt or the new debt, whichever is shorter. The defined benefit pension items, reported in both the deferred outflows and inflows of resources, results from differences between expected and actual experience which is amortized over the average expected remaining services lives of the plan, net differences between projected and actual





investment earnings which is deferred and amortized over five years, changes in assumptions, and changes in an employer's proportionate share and the differences between and employers contributions and the proportionate share of the collective contributions which are both amortized over the average expected remaining services lives of the plan.

## 14. Fund Balance

The Library adopted the provisions of Governmental Accounting Standards Board Statement No. 54 (GASB 54). The intention of GASB 54 is to provide more structured classification of fund balance reporting. The reporting standard establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources. The classifications are as follows:

### **Restricted**

The restricted fund balance consists of amounts that can be spent only for the specific purpose stipulated by external parties (e.g., grantors, creditors, or other governments), constitutional provisions, or enabling legislation.

### **Committed**

The committed fund balance consists of amounts that can only be used for specific purposes pursuant to formal action of the government's highest level of decisionmaking authority, which for the Library is a resolution by the Library Board. Committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit these amounts.

## <u>Assigned</u>

The assigned fund balance consists of amounts constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. Assigned balances are a result of encumbrances of fund balances for purchases or assignments made by the Library Board of Trustees or their designee, the Treasurer. The assigned fund balance for the general fund consists of encumbrances of \$1,787,914. This amount has been assigned to cover future purchases.

#### <u>Unassigned</u>

The unassigned fund balance includes positive fund balance within the General Fund which has not otherwise been classified as restricted, committed or assigned to specific purposes within the General Fund. In funds other than the General Fund, the unassigned classification should only be used to report a deficit balance due to overspending amounts that are restricted or committed.

The Library's policy is to apply expenditures to restricted resources first, then committed, then assigned, and unassigned, respectively, as applicable.

## 15. Net Position Restricted by Enabling Legislation

The government-wide Statement of Net Position reports \$9,650,741 of restricted net position, of which \$4,873,730 is restricted due to enabling legislation. O ther new assets have been restricted due to bond covenants.

# 16. Other Revenue

_					
		Bond and Interest			Nonmajor Governmental
	General	<u>Redemption</u>	<b>Construction</b>	<u>Rainy Day</u>	Funds
Interest and dividends	\$ 20,973	\$ 6,058	\$ 17,762	\$ 26,065	\$ 22,118
Donations and grants Noncurrent period:	208,500	-	-	-	998,911
Recurrent/reimbursements	697,470	-	20,000	-	-
Other	32,707				
Totals	<u>\$ 959,650</u>	<u>\$    6,058</u>	<u>\$ 37,762</u>	<u>\$ 26,065</u>	<u>\$ 1,021,029</u>

Other revenues in the Statement of Revenues, Expenditures, and Changes in Fund Balances (Governmental Funds) are as follows:

- II. Reconciliation of Government-Wide and Fund Financial Statements
  - A. Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position:

Other long-term assets:	
Prepaid expense	\$ 165,912
Intergovernmental receivables	40,192
Miscellaneous receivables	203,638
Contract advance receivable	10,000
Total	\$ 419,742
Noncurrent liabilities:	
Due within one year:	
Contracts and Contract advance payable	\$ (1,242,344)
General obligation bonds payable	(7,235,000)
Compensated absences	(748,643)
Due beyond one year:	
General obligation bonds payable	(55,244,999)
Deferred charge on refunding	396,072
Deferred premium	(4,749,005)
Compensated absences	(811,030)
Other postemployment benefits	(1,124,948)
Total	<u>\$ (70,759,897)</u>



B. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities:

Capital outlay, net of depreciation:	¢	
Capital outlay	\$	5,955,155
Depreciation		(7,948,887)
Loss on disposal of asset		(11,346)
Total	<u>\$</u>	(2,005,078)
Revenues not current financial resources:		
Receivables	¢	(7 / / 5)
Receivables	<u>\$</u>	(7,665)
Total	¢	(7,665)
	<u> </u>	[7,003]
Issuance of long-term debt:		
Bonds payable	\$	8,395,000
Bonds issued	Ψ	(2,000,000)
Bond premium, net		826,044
-		
Deferred charge on refunding		(77,583)
Total	\$	7,143,461
Benefit obligations:		
Net pension liability	¢	(200 (01)
	\$	(329,601)
Other postemployment benefit		(266,504)
Total	<u>\$</u>	(596,105)
Other expenses:		
Compensated absences payable	\$	34,509
Prepaid expense		(28,879)
Contracts and contracts advance payable		(1,242,344)
Total	<u>\$</u>	(1,236,714)

## III. Stewardship, Compliance and Accountability

## A. Budgetary Information

Annual budgets are adopted for the General Fund, the Bond and Interest Redemption Fund, the Rainy Day Fund and Capital Projects Fund, on the cash basis which is not consistent with accounting principles generally accepted in the United States. The Construction Fund has a legally adopted project-length budget. The Library Improvement Reserve Fund (Capital Projects Fund) is required to have a legally adopted budget; however no budget was established for fiscal year 2015. All annual appropriations lapse at fiscal year-end.

On or before August 31, the Treasurer submits to the Library Board a proposed operating budget for the year commencing the following January 1. Prior to adoption, the budget is advertised and public hearings are conducted by the Library Board and the City/County Council (Fiscal Body) to obtain taxpayer comments. In August of each year, the Library





Board through the passage of a resolution approves the budget for the next year. Copies of the budget resolution and the advertisement for funds for which property taxes are levied are sent to the Indiana Department of Local Government Finance. The budget becomes legally enacted after the Treasurer receives approval of the Indiana Department of Local Government Finance.

The primary government's management cannot transfer budgeted appropriations between object classifications of a budget without approval of the Library Board. The Indiana Department of Local Government Finance must approve any revisions to the appropriations for any fund or any department of the General Fund. The legal level of budgetary control is by object within the fund for all budgeted funds.

### B. Fund Balance

The constraints placed on the fund balances of the major funds and the nonmajor governmental funds as of December 31, 2015 are presented below:

	Major					
	General Fund	Bond & Interest <u>Redemption</u>	Construction Fund	Rainy Day <u>Fund</u>	Nonmajor Governmental <u>Funds</u>	
Restricted for:						
Capital outlay	\$	- \$ -	\$ 6,856,303	\$-	\$ 4,111,385	\$ 10,967,688
Debt Service		- 2,548,730	-	-	-	2,548,730
Education	. <u> </u>		-		183,059	183,059
Total Restricted		2,548,730	6,856,303		4,294,444	13,699,477
Committed to:						
Capital investment			-	4,100,847	-	4,100,847
Education			-	-	517,889	517,889
Other purposes		<u> </u>			98,380	98,380
Total Committed		<u> </u>		4,100,847	616,269	4,717,116
Assigned to:						
Employee benefits	20,608	- 3	-	-	-	20,608
Collections materials	236,962		-	-	-	236,962
Capital and computer						
equipment	403,738		-	-	-	403,738
General operations	1,126,606	<u> </u>				1,126,606
Total Assigned	1,787,914	<u> </u>				1,787,914
Unassigned	14,968,139	<u> </u>				14,968,139
Total fund balances	<u>\$ 16,756,053</u>	<u>\$ 2,548,730</u>	<u>\$ 6,856,303</u>	<u>\$ 4,100,847</u>	<u>\$ 4,910,713</u>	<u>\$ 35,172,646</u>



### IV. Detailed Notes on All Funds

### A. Deposits and Investments

### 1. Deposits - Primary Government

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. IC 5-13-8-1 allows a political subdivision of the State of Indiana to deposit public funds in a financial institution only if the financial institution is a depository eligible to receive state funds and has a principal office or branch that qualifies to receive public funds of the political subdivision. The Library's deposit policy does not specify custodial credit risk criteria. At December 31, 2015, the Library had deposit balances in the amount of \$40,092,237. The Library had deposit balances in high yield savings accounts, money market, and two external investment pools at December 31, 2015, reported as cash and cash equivalents.

The balances held in external investment pools are reported as deposit balances instead of investments due to the high level of liquidity of these investment pools. The interest rates available in these savings accounts and investment pools were higher than the other investment options available as a result of the current economic market. The bank balances were insured by the Federal Deposit Insurance Corporation or the Public Deposit Insurance Fund, which covers all public funds held in approved depositories. The investment pools are completely liquid and are considered a depository with the organizations following the investment criteria set forth in Indiana Code 5-13-9.

### 2. Investments – Primary Government

## Statutory Authorization for Investments

Indiana Code 5-13-9 authorizes the Library to invest in securities backed by the full faith and credit of the United States Treasury or fully guaranteed by the United States of America and issued by the United States Treasury, a federal agency, a federal instrumentality, or a federal government sponsored enterprise. Indiana Code also authorizes the Library to invest in securities fully guaranteed and issued by a federal agency, a federal instrumentality, or a federal instrumentality, or a federal government sponsored enterprise. These investments are required by statute to have a stated final maturity of not more than two years.

Indiana Code also provides for investment in money market mutual funds that are in the form of securities of or interest in an open-end, no-load, management-type investment company or investment trust registered under the provision of the federal Investment Company Act of 1940, as amended. The investments shall be made through depositories designated by the state board of finance as depositories for state deposits under IC 5-13-9.5. The money market mutual fund must be rated as AAA, or its equivalent, by Standard and Poor's Corporation or its successor or Aaa, or its equivalent, by Moody's Investors Services, Inc. or its successor. The investment is considered to have a stated final maturity of one day.

Additionally, the Library may enter into repurchase agreements (including standing repurchase agreements commonly known as sweep accounts) with depositories designated by the State Board of Finance as depositories for state investments involving the Library's purchase and guaranteed resale of any interest-bearing





obligations issued or fully insured or guaranteed by the United States, a United States government agency, an instrumentality of the United States, or federal governmentsponsored enterprise. This agreement must be fully collateralized by interest-bearing obligations as determined by their current market value. The repurchase agreement is considered to have a final maturity of one day.

## Credit Risk and Custodial Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The custodial risk for investments is the risk that, in the event of the failure of the counter-party to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. At December 31, 2015, the Library's investments, along with their respective ratings from Moody's Investment Services and maturity in years were as follows:

		Less			Credit
Investment Type	Fair Value	Than 1 Year	1-2 Years	3 Years	Rating
Fixed Income Treasuries	<u>\$ 9,565,317</u>	<u>\$ 4,452,963</u>	<u>\$ 3,703,058</u>	<u>\$ 1,409,296</u>	Aaa

## Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investment. The Library must follow state statute and limit the stated final maturities of the investments per Indiana Code. The Library's formal investment policy requires the Treasurer to structure the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity; and investing operating funds primarily in shorter-term securities.

## Foreign Currency Risk

The Library's formal investment policy prohibits the purchase of foreign investments.

## 3. Deposits and Investments – Component Unit

The Foundation is a private nonprofit organization that reports under FASB standards, including FASB Statement No. 117, Financial Reporting for Non-Profit Organizations. As such, certain reporting criteria and presentation features are different from GASB reporting criteria and presentation features. No modifications have been made to the Foundation's financial in the Library's financial reporting entity for these differences.

The Foundation considers all highly liquid investments with original maturities of three months or less when purchased to be cash equivalents, but excludes cash equivalents held by various fund managers and included in investments. Cash equivalents are carried at cost, which approximates market value, and primarily consist of bank savings accounts. The Foundation maintains its cash and cash equivalents in accounts which generally exceed federally insured limits. The Foundation has not experienced any losses in such accounts and believes it is not exposed to any significant credit risk on cash and cash equivalents.





The Foundation's investments and the beneficial interest in assets held by others are exposed to various risks such as interest rate, market, and credit risk. Due to the level of risk associated with these assets and the level of uncertainty related to changes in their value, it is at least reasonably possible that changes in the various risk factors will occur in the near term that could materially affect the amounts reported in the accompanying financial statements.

Investments consist of the following at December 31, 2015:

Money market funds	\$	220,730
Certificates of deposit		795,861
Bonds		1,231,518
Exchange traded funds		173,442
Mutual funds		4,766,753
Common stock		1,764,251
m ( )	<b>^</b>	
Total	<u>\$</u>	8,952,555

Investment returns consist of the following for the year ended December 31, 2015:

\$ 293,629
 (37,753)
255,876
156,592
 (549,559)
 <u>(392,967)</u>
\$ (137 091)
\$ 

## 4. Disclosure About Fair Value of Financial Instruments – Component Unit

The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1) and the lowest priority to unobservable inputs (level 3). The three levels of fair value hierarchy are described as follows:

- Level 1: Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Foundation has the ability to access.
- Level 2: Inputs to the valuation methodology include quoted prices for similar assets or liabilities in active markets; quoted prices for identical or similar assets or liabilities in inactive markets; inputs other than quoted prices that are observable for the asset or liability; inputs that are derived principally from or corroborated by observable market data by correlation or other means. If the asset or liability has a specified (contractual) term, the level 2 input must be observable for substantially the full term of the asset or liability.
- Level 3: Inputs to the valuations methodology are unobservable and significant to the fair value measurement.



The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. V aluation techniques need to maximize the use of relevant observable inputs and minimize the use of unobservable inputs.

Following is a description of the valuation methodologies used for assets measured at fair value. There have been no changes in the methodologies used at December 31, 2015.

- Money market funds: Generally transact subscription and redemption activity at a \$1 stable net asset value (NAV); however, on a daily basis the funds are valued at their daily NAV calculated using the amortized cost of the securities held in the fund.
- Bonds (corporate, municipal, and U.S. government): Valued using pricing models maximizing the use of observable inputs for similar securities. This includes basing value on yields currently available on comparable securities of issuers with similar credit ratings.
- Exchange traded funds and common stocks: Valued at the closing price reported on the active market on which the individual securities are traded.
- *Mutual funds:* Valued at the daily closing price as reported by the fund. Mutual funds held by the Foundation are open-end mutual funds that are registered with the Securities and Exchange Commission. These funds are required to publish their daily NAV and to transact at that price. The mutual funds held by the Foundation are deemed to be actively traded.
- Beneficial interest in assets held by others: Valued at fair value as reported by CICF, which represents the Foundation's pro rata interest in CICF's pooled investments funds, substantially all of which are valued on a mark-to-market basis.

The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Foundation believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in different fair value measurements at the reporting date.

The following table set forth by level, within the hierarchy, the Foundation's assets, measured at fair value on a recurring basis as of December 31, 2015:

		2015				
	<u>Total</u>	Level 1	Level 2	Level 3		
Assets:						
Investments	\$ 8,156,694	\$ 6,704,446	\$ 1,452,248	\$-		
Certificates of Deposit	795,861					
Beneficial interest in						
assets held by others	7,558,612	-	-	7,558,612		



The following table sets forth the change in beneficial interest in assets held by others measured at fair value on a recurring basis using significant unobservable inputs (level 3) for the year ended December 31, 2015:

Change in Beneficial Interest in <u>Assets Held by Others</u>						
Beginning balance:	\$	7,594,177				
Deposits		345,390				
Interest and dividends, net of						
investment management fees		23,848				
Realized gains		240,428				
Unrealized gains (losses)		(400,212)				
Operating support fees		(61,020)				
Distributions		(183,999)				
Ending balance	\$	7,558,612				

## B. Receivables - Component Unit

Pledges receivable at December 31, 2015, are as follows:

Past due	\$	22,416
Due within 1 year		579,662
Due in 1-5 years		1,082,870
		1,684,948
Less present value discount		(16,247)
Less allowance for uncollectible pledges		(3,000)
Total	<u>\$</u>	1,665,701

Of the pledges receivable classified as "past due" at December 31, 2015, approximately \$8,750 were collected as of March 18, 2016.

Management estimates an allowance for uncollectible pledges based on an evaluation of historical losses, current economic conditions, and other factors unique to its donor base. P eriodically, management reviews pledges receivable, records an allowance based on current circumstances, and charges off the receivable against the allowance when all attempts to collect the receivable are deemed to have failed in accordance with the Foundation's collection policy. Management has estimated and recorded an allowance for uncollectible pledges of \$3,000 at December 31, 2015.





## C. Capital Assets

Capital asset activity for the year ended December 31, 2015, was as follows:

Primary Government	Beginning <u>Balance Increases</u>		<u>Decreases</u>	Ending <u>Balance</u>
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 6,119,939	\$-	\$-	\$ 6,119,939
Construction Work in Progress	920,411	244,236	920,411	244,236
Artwork	2,222,330	48,906	3,610	2,267,626
Rare Books & Other Special Collections	989,559	1,769,941		2,759,500
Total capital assets, not being depreciated:	10,252,239	2,063,083	924,021	11,391,301
Capital Assets, being depreciated:				
Buildings	153,125,099	962,030	-	154,087,129
Improvements	2,848,631	-	-	2,848,631
Machinery and equipment	7,920,434	213,756	219,331	7,914,859
Collections	28,952,357	3,636,697	4,633,729	27,955,325
Totals	192,846,521	4,812,483	4,853,060	192,805,944
Less accumulated depreciation for:				
Buildings	28,644,030	3,031,099	-	31,675,129
Improvements	1,474,297	166,221	-	1,640,518
Machinery and equipment	5,992,781	417,771	211,595	6,198,957
Collections	22,292,719	4,333,796	4,633,730	21,992,785
Totals	58,403,827	7,948,887	4,845,325	61,507,389
Total capital assets, being depreciated, net	134,442,694	(3,136,404)	7,735	131,298,555
Total governmental activities capital assets, net	<u>\$ 144,694,933</u>	<u>\$ (1,073,321)</u>	<u>\$ 931,756</u>	<u>\$ 142,689,856</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
Culture and recreation	<u>\$</u>	7,948,887

#### D. Construction Commitments

Construction work in progress is composed of the following:

				Required
	Total Project	Expended to		Future
Project	<u>Authorized</u>	December 31, 2015	<b>Committed</b>	<u>Funding</u>
East Washington	<u>\$ 2,537,131</u>	<u>\$ 114,057</u>	<u>\$ 2,423,074</u>	<u>\$                                    </u>
Southport	<u>\$ 1,165,825</u>	<u>\$ 66,199</u>	<u>\$1,099,626</u>	<u>\$</u>
Warren	<u>\$ 1,165,825</u>	<u>\$ 63,980</u>	<u>\$1,101,845</u>	<u>\$</u>



### E. Interfund Balances and Activity

### 1. Interfund Receivables and Payables

The composition of the Interfund balances for the year ended December 31, 2015, was as follows:

Interfund Receivable	Interfund Payable Nonmajor <u>Governmental</u>	
General Fund	<u>\$</u>	77,915

Interfund balances resulted from the time lag between the dates that (1) interfund loans are repaid, (2) interfund goods and services are provided or reimbursable expenditures occur, (3) transactions are recorded in the accounting system, and (4) payments between funds are made.

### F. Operating Leases

The primary government has entered into various operating leases having initial or remaining noncancelable terms exceeding one year for a parking lot, buildings, copiers, and postage meters. Rental expenditures for these leases were \$491,166. The following is a schedule by years of future minimum rental payments as of December 31, 2015:

2016	\$	474,200
2017		363,602
2018		370,916
2019		317,596
2020		12,100
2021-2025		60,500
2026-2029		44,366
Total	<u>\$</u>	1,643,280

## G. Noncurrent Liabilities

#### 1. General Obligation Bonds

The primary government issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities.



General obligation bonds are direct obligations and pledge the full faith and credit of the primary government. General obligation bonds currently outstanding at year end are as follows:

Purpose	Original Amount	Interest Rates	Amount
2009 Library branch improvements - refunding	9,155,000	2.0% to 5.0%	7,610,000
2010 Central library project – refunding	23,630,000	2.0% to 5.0%	15,635,000
2011 Central library project – refunding	8,310,000	1.55% to 3.0%	8,140,000
2012 Library branch improvement - refunding	9,100,000	2.0% to 4.0%	3,175,000
2013 Central library project - refunding	30,725,000	1.5% to 5.0%	23,605,000
2014 Multi-branch facilities improvements	4,755,000	2.0% to 3.0%	4,640,000
2015 RFID books & materials*	2,000,000	1.20%	2,000,000
Total			<u>\$ 64,805,000</u>

\*This bond issue closed December 2015.

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ended		Governmental Activities						
December 31	]	Principal		Interest	Total			
2016	\$	9,560,000	\$	2,529,487	\$	12,089,487		
2017		9,140,000		2,180,496		11,320,496		
2018		8,665,000		8,665,000 1,81	5,000 1,814,986			10,479,986
2019		10,525,000	1,408,624			11,933,624		
2020		9,380,000		974,724		10,354,724		
2021-2023		17,535,000		863,483		18,398,483		
Totals	<u>\$</u>	64,805,000	<u>\$</u>	9,771,800	<u>\$</u>	74,576,800		

#### 2. Changes in Noncurrent Liabilities

Noncurrent liability activity for the year ended December 31, 2015, was as follows:

Primary Government	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities	Datatice	Additions	<u>Neductions</u>	Dalalice	
Bonds payable:					
General obligation	\$ 71,115,000	\$ 2,000,000	\$ 8,310,000	\$ 64,805,000	\$ 9,560,000
Add deferred amount	1	1	1 - 7 - 7 - 7	1	1
for premiums (discounts)	5,575,049		826,044	4,749,005	
Total bonds payable	76,690,049	2,000,000	9,136,044	69,554,005	9,560,000
Net pension liability*	8,185,490	329,601	-	8,515,091	-
Compensated absences	1,594,182	1,220,642	1,255,151	1,559,673	748,643
Other postemployment benefits	858,444	266,504		1,124,948	
Total governmental activities noncurrent liabilities	<u>\$ 87,328,165</u>	<u>\$ 3,816,747</u>	<u>\$ 10,391,195</u>	<u>\$ 80,753,717</u>	<u>\$ 10,308,643</u>

\*Net pension liability beginning balance restated.

Compensated absences and other Postemployment benefits for governmental activities typically have been liquidated from the general fund. Claims and judgments typically have been liquidated from the general fund.



### H. Endowment Composition Disclosure - Component Unit

The Foundation's endowment consists of fifteen individual funds established for a variety of purposes. Its endowment includes both donor-restricted endowment funds and funds designated by the Board of Directors to function as endowments. As required by accounting principles generally accepted in the United States of America, net assets associated with endowment funds are classified and reported based on the existence or absence of donor-imposed restrictions.

A portion of the Foundation's endowment consists of ten funds held at CICF, which total \$7,558,612 at December 31, 2015. The Board of Directors follows the CICF suggested spending policy of no more than 5 percent of the balance annually, in addition to any unspent distributable amounts from prior years. The funds held by CICF are invested according to CICF's pooled investment fund strategies.

The Foundation also has other funds totaling \$1,756,798 that are classified as part of the endowment at December 31, 2015. These include cash, investments, and pledges receivable. Investable funds held by the Foundation are invested according to the Foundation's investment policy statements, and are appropriated subject to approval by the Board of Directors.

The composition of endowment net assets is as follows at December 31, 2015:

	Unr	estricted		porarily stricted	Permar Restri	1		[otal
Board designated endowment funds	\$	72,923	\$	-	\$	-	\$	72,923
Donor restricted endowment funds		<u>(11,940)</u>	1	<u>,982,604</u>	7,27	71,823	9,2	242,487
	\$	60,983	<u>\$ 1</u>	<u>,982,604</u>	<u>\$ 7,27</u>	71,823	<u>\$9,3</u>	315,410

The change in endowment net assets is as follows for year ended December 31, 2015:

	<u>Unrestricted</u>	Temporarily Restricted	Permanently Restricted	Total
Endowment net assets,				
beginning of year	\$ 77,774	\$ 2,371,084	\$ 6,997,214	\$ 9,446,072
Contributions	-	-	274,609	274,609
Investment return, net	(14,391)	(198,931)	-	(213,322)
Distributions	(2,400)	(189,549)	<u> </u>	(191,949)
Totals	<u>\$ 60,983</u>	<u>\$ 1,982,604</u>	<u>\$ 7,271,823</u>	<u>\$_9,315,410</u>

## Interpretation of Relevant Law

The Board of Directors has interpreted the Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds, absent explicit donor stipulations to the contrary. As a result of the interpretation, the Foundation classifies as permanently restricted net assets (a) the original value of gifts donated to the permanent endowment (including irrevocable transfers of unrestricted funds to the permanent endowment to obtain donor matching), (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in





accordance with the direction of the applicable donor gift instrument at the time the accumulations are added to the fund.

The remaining portion of the donor-restricted endowment fund that is not classified in permanently restricted net assets is classified as temporarily restricted net assets until those amounts are appropriated for expenditure by the Foundation in a manner consistent with the standard of prudence prescribed by UPMIFA. In accordance with UPMIFA, the Foundation considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- (1) The duration and preservation of the fund
- (2) The purposes of the Foundation and the donor-restricted endowment fund
- (3) General economic conditions
- (4) The possible effect of inflation and deflation
- (5) The expected total return from income and the appreciation of investments
- (6) Other resources of the Foundation
- (7) The investment policies of the Foundation

#### I. Restatements

#### 1. Change in Accounting Principle

Net position as of December 31, 2014 has been restated as follows for the implementation of GASB 68 as amended by GASB 71.

For the government-wide statements, there is a decrease of \$8,185,490 in unrestricted net position. This was a result of an adjustment made in the net pension liability.

Net Position as previously reported at December 31, 2014: Prior period adjustment:		\$101,372,179
Net pension liability (measurement date as of June 30, 2014) Deferred outflows defined benefit pension items Deferred inflows defined benefit pension items	(7,575,811) 902,444 (1,512,123)	
Total prior period adjustment	<u>    (1,012,120</u>	(8,185,490)
Net Position as restated, January 1, 2015		<u>\$ 93,186,689</u>

#### V. Other Information

#### A. Risk Management

The primary government is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; natural disasters; and medical benefits to employees, retirees, and dependents.

The risks of torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; natural disasters; and medical benefits to employees, retirees, and dependents are covered by commercial insurance from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years. There were no significant reductions in insurance by major category of risk.



#### B. Postemployment Benefits

#### Single Employer Defined Benefit Healthcare Plan

#### <u>Plan Description</u>

The Library's Health Care Plan is a single-employer defined benefit healthcare plan administered by Anthem Insurance Company. The Plan provides comprehensive major medical benefits to eligible retirees, their spouses, and dependents. The Library also provides a dental component to the Plan which is administered by Delta Dental to eligible retirees, their spouses, and dependents. Indiana Code 5-10-8 assigns the authority to establish and amend benefit provisions to the Library's Plan. A separate financial report is not issued for the Plan. The Plan is not accounted for as a trust fund because an irrevocable trust has not been established to account for the Plan.

Coverage terminates when the retiree becomes eligible for Medicare. Spouses are offered COBRA coverage upon termination of retiree coverage.

Eligible retirees must meet the following criteria:

1. At age 50 with at least 10 years of services to the Library and have been a member of the Public Employees' Retirement Fund for 15 years.

#### Funding Policy

The contribution requirements of plan members are established and can be amended by the Library Board of Trustees and negotiated between the Library and union representatives. The required contribution is based on projected pay-as-you-go financing requirements as determined annually by the Library Board of Trustees.

For the year ended December 31, 2015, the Library contributed \$25,366 to the plan for current premiums (90% of the cost of the current year premiums for participants and 60% for their spouses and dependents if retirement occurred prior to October 1, 2005). Plan members receiving benefits contributed \$6,863 to the plan for current premiums (10% of the current year premium for individual participants and 40% for spouses and dependents). Eligible employees retiring on or after October 1, 2005 may choose to contribute 100% of their annual premium costs. These members contributed \$54,212 in 2015 for their coverage.

By providing retirees with access to the Library's healthcare plan based on the same rates it charges to active employees, the Library is in effect providing a subsidy to retirees.

#### Annual OPEB Cost and Net OPEB Obligation

The Library's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement 45. In accordance with GASB Statement No. 45, the Library has elected to perform an actuarial valuation of the OPEB on a biennial basis. The last actuarial valuation performed by the Library was as of December 31, 2014. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year





and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the Library's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Library's net OPEB obligation to the plan:

Annual required contribution (ARC) Interest on net OPEB obligation Adjustment to ARC	\$	308,499 30,046 (46,675)
Annual OPEB cost Actual employer contributions		291,870 (25,366)
Increase (Decrease) in net OPEB obligation Net OPEB obligation – beginning of year		266,504 858,444
Net OPEB obligation – end of year	<u>\$</u>	1,124,948

The Library's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for 2015 and prior two years were as follows:

Fiscal Year <u>Ended</u>	A	nnual OPEB <u>Cost</u>	Employer <u>Contributions</u>		Percentage Of Annual OPEB Cost <u>Contributed</u>	Net OPEB Obligation
12-31-13	\$	289,140	\$	159,305	55.1%	\$ 677,744
12-31-14		286,863		106,163	37.0%	858,444
12-31-15		291,870		25,366	8.7%	1,124,948

#### Funded Status and Funding Progress

As of December 31, 2014, the most recent actuarial date, the funded status of the plan was as follows:

Actuarial accrued liability	\$ 2,757,879
Actuarial value of plan assets	-
Unfunded actuarial accrued liability	\$ 2,757,879
Funded ratio	0%
Covered payroll	\$ 14,263,470
Unfunded actuarial accrued liability	
as a percentage of covered payroll	19%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. T he Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.



### Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan was understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liability and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December 31, 2014, actuarial valuation, the projected unit credit cost method was used. The actuarial assumptions included a 3.5% investment rate of return, an inflation rate of 2% per annum, and an annual healthcare cost trend rate of 10% initially, reduced by decrements to an ultimate rate of 5% over 11 years. The UAAL is being amortized as a level dollar, 30-year open period.

The mortality assumption was updated at the last valuation dated December 31, 2014. The prior assumption used the RP-2000 Combined Healthy Mortality (sex-distinct) with mortality improvement projected to 2015 using Scale AA. The 2014 assumption uses the RP-2014 Total Data Set Mortality (sex-distinct) with mortality improvement projected on a generational basis using Scale MP-2014. This change increased the Actuarial Accrued Liability by approximately \$20,000 and it increased the Annual Required Contribution by \$3,100.

### C. Pension Plan

#### Public Employees' Retirement Fund

#### Plan Description

The Library contributes to the Public Employees' Retirement Fund (PERF) Hybrid Plan— a cost-sharing multiple-employer defined benefit pension plan, which includes an annuity savings account provision, administered by the Indiana Public Retirement System (INPRS) based on Title 35 of IAC 21-1-1, 35 IAC 21-1-2 and amended IC 5-10.2-2-11(b). The PERF Hybrid Plan was established by the Indiana Legislature in 1945 and is governed by the INPRS Board of Trustees in accordance with Indiana Code (IC) 5-10.2, IC 5-10.3, and IC 5-10.5. The Indiana Public Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for INPRS. This report may be reviewed online at <a href="https://www.in.gov/inprs/annualreports.htm">www.in.gov/inprs/annualreports.htm</a>, or by calling 1-888-526-1687, or by writing the Indiana Public Retirement System. One North Capitol, Suite 001, Indianapolis, IN 46204.

#### **Benefits Provided**

All employees of the Library are eligible and automatically enrolled in PERF if they work a full-time schedule (40 hours per week) or are regularly scheduled and working 20 or more hours per week or at least 1040 hours per year. PERF provides retirement, disability, and survivor benefits to plan members and beneficiaries. The PERF Hybrid Plan retirement benefit consists of the sum of a defined pension benefit provided by employer contributions plus the amount credited to the member's annuity savings account (ASA). Pension benefits (non ASA) vest after 10 years of creditable service. Members are immediately vested in their annuity savings account. A member who has reached age



65 and has at least 10 years of creditable service is eligible for normal retirement. There are various retirement options available and for more information refer to the INPRS website at <a href="http://www.in.gov/inprs/">http://www.in.gov/inprs/</a>. The annual pension benefit is equal to 1.1 percent times the average annual compensation times the number of years of creditable service. Average annual compensation is the highest 20 calendar quarters of salary in a covered position. The percentage of the pension benefit at retirement remains the same for the member's lifetime. The monthly pension benefits for members in pay status may be increased periodically as cost of living adjustments (COLA). Such increases are not guaranteed by statute and have historically been provided on an "ad hoc" basis and can only be granted by the Indiana General Assembly.

# **Contributions**

The Library is obligated by state statute to make contributions to the plan. The required contributions are determined by the INPRS Board of Trustees based on actuarial investigation and valuation in accordance with IC 5-10.2-2-11. The funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are sufficient to fund the pension benefits when they become due. During fiscal year 2015, the Library was required to contribute 11.2 percent of covered payroll to the defined benefit pension. The Library's actual and required contribution to the plan for fiscal year ended June 30, 2015 was \$1,567,610. A contribution of 3 percent of covered payroll is required into the annuity savings account portion. The Library elected to make this contribution on behalf of their members in 2015.

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> <u>Inflows of Resources Related to Pensions</u>

At December 31, 2015, the Library reported a liability of \$11,960,484 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Library's proportion of the net pension liability was based on a projection of the Library's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2015, the Library's proportion measured as of December 31, 2014.



For the year ended December 31, 2015, the Library recognized pension expense of \$1,897,211. At December 31, 2015, the Library reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences between expected and actual		
experience	\$ 513,400	\$ 24,735
Changes in assumptions	1,011,063	-
Net difference between projected and		
actual earnings on pension plan investments	2,016,687	1,124,839
Changes in proportion and differences		
between Library contributions and		
proportionate share of contributions	206,264	7,357
Library contributions subsequent to the		
measurement date	854,910	
Total	\$4,602,324	\$1,156,931

\$854,910 reported as deferred outflows of resources related to defined benefit pension items resulting from Library contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31:	
2016	\$838,886
2017	838,886
2018	408,539
2019	504,172
2020	0
Thereafter	0





Actuarial assumptions. The total pension liability in the June 30, 2015 actuarial valuation was determined using member census data as of June 30, 2014 and adjusted, where appropriate, to reflect changes between June 30, 2014 and June 30, 2015. Standard actuarial roll forward techniques were then used to project the total pension liability computed as of June 30, 2014 to June 30, 2015. Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation are presented below:

Experience study date	Period of 4 years ended June 30, 2014
Inflation	2.25%
Cost of living increase	1.00%
Future salary increases	2.50% – 4.25%, including inflation
Investment rate of return	6.75%, net of investment expense, including inflation
Mortality rates	Based on the RP-2014 Total Data Set Mortality Table, with Social Security Administration generational improvement scale from 2016

The long-term return expectation on investments for the INPRS defined benefit retirement plan was determined by using a building-block approach and assumes a time horizon, as defined in the INPRS Investment Policy Statement. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and long-term expected real rate of return for each major asset class are summarized in the following table:

		Geometric Basis
Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Public Equity	22.5%	5.3%
Private Equity	10.0%	5.6%
Fixed Income–Ex		
Inflation-Linked	22.0%	2.1%
Fixed Income –		
Inflation-Linked	10.0%	0.7%
Commodities	8.0%	2.0%
Real Estate	7.5%	3.0%
Absolute Return	10.0%	3.9%
Risk Parity	10.0%	5.0%
Total	100.0%	





Discount rate. The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and where applicable from the members, would at the minimum be made at the actuarially determine required rates computed in accordance with the current funding policy adopted by the INPRS Board, and contributions required by the State of Indiana (the non-employer contributing entity) would be made as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (6.75 percent). Based on those assumptions, the defined benefit pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the library's proportionate share of the net pension liability to changes in the discount rate. The following table presents the Library's proportionate share of the net pension liability calculated using the discount rate of 6.75 percent, as well as what the Library's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75 percent) or 1-percentage-point higher (7.75 percent) than the current rate:

	1%	Discount	1%
	Decrease	Rate	Increase
	(5.75%)	(6.75%)	(7.75%)
Library's proportionate share of the net pension liability	\$17,642,739	\$11,960,484	\$7,243,175

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued INPRS 2015 Comprehensive Annual Financial Report found at <a href="http://www.in.gov/inprs/annualreports.htm">http://www.in.gov/inprs/annualreports.htm</a>.

## **D.** Subsequent Event

The Board of Trustees for the Beech Grove Public Library and the Indianapolis-Marion County Public Library approved the merger of the Beech Grove Public Library with and into the Indianapolis-Marion County Public Library on April 12, 2016 and April 25, 2016, respectively. The effective date of the merger is June 1, 2016.



### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE LIBRARY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC EMPLOYEES RETIREMENT FUND

Last 10 Fiscal Years<sup>1</sup>

	2015	2014	2013 <sup>1</sup>
Library's proportion of the net pension liability	0.29%	0.29%	0.28%
Library's proportionate share of the net pension liability	\$ 11,960,484	\$ 7,575,811	\$ 9,717,634
Library's covered - employee payroll	\$ 14,065,603	\$ 14,074,547	\$ 13,622,147
Library's proportionate share of the net pension liability as percentage of covered-employee payroll	85.03%	53.83%	71.34%
Plan fiduciary net position as a percentage of the total pension liability	77.35%	84.29%	78.79%

Note:

1 Effective 2015 GASB 68 was implemented. GASB 68 requires disclosure of a 10-year schedule. The financial information was not available for years prior to 2013. The amounts presented for each fiscal year were determined as of June 30.



# INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF LIBRARY CONTRIBUTIONS PUBLIC EMPLOYEES RETIREMENT FUND

Last 10 Fiscal Years<sup>1</sup>

	2015	2014
Contractually required contribution	\$ 1,567,610	\$ 1,499,821
Contributions in relation to the contractually required contribution	(1,567,610)	(1,499,821)
Contribution deficiency (excess)	\$-	\$-
Library's covered-employee payroll	\$ 14,065,603	\$ 14,074,547
Contributions as a percentage of covered-employee payroll	11.14%	10.66%

Note:

1 Effective 2015 GASB 68 was implemented. GASB 68 requires disclosure of a 10-year schedule. The financial information was not available for years prior to 2014. The amounts presented for each fiscal year were determined as of June 30.

Notes to Required Supplementary Information: Changes in benefit terms: None

Changes in assumptions:

- (1) The inflation assumption changed from 3.00% to 2.25% per year.
- (2) The future salary increase assumption changed from an aged-based table ranging from 3.25% to 4.50% to an age-based table ranging from 2.50% to 4.25%.
- (3) The mortality assumption changed from the 2013 IRS Static Mortality projected five (5) years with Scale AA to the RP-2014 (with MP-2014 improvement removed) Total Data Set Mortality Tables projected on a fully generational basis using the future mortality improvement sclae inherent in the morality projection included in the Socilat Security Administration's 2014 Trustee Report.
- (4) The retirement assumption was updated based on recent experience. Additionally, for actives who are eligible for early retirement (reduced benefit), 33% are assumed to commence benefits immediately and 67% are assumed to commence benefits at unreduced retirement eligibility. 100% of actives were assumed to commence benefits immediately upon early retirement eligibility in the prior year.
- (5) The termination assumption was updated based on recent experience. For members earning less than \$20,000, the tables were updated from a select and ultimate table to just an ultimate table as there is little correlation with service. For members earning more than \$20,000, the tables were updated from using a 5-year select period to a 10-year select period to correspond with the vesting schedule.
- (6) The disability assumption was updated based on recent experience.
- (7) The ASA Annuitization assumption was updated from 50% of members assumed to annuitize their ASA balance to 60% of members assume to annuitize their ASA balance prior to January 1, 2017.





## INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULES OF FUNDING PROGRESS

		Postempl	loyment Healthcar	e Plan		
			Unfunded			UAL as a
	Actuarial		Accrued			Percentage
Actuarial	Value of	Accrued	Liability	Funded	Covered	of Covered
Valuation	Assets	Liability	UAL	Ratio	Payroll	Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
12-31-13	-	2,993,274	2,993,274	0.00%	14,035,736	21%
12-31-14	-	2,757,879	2,757,879	0.00%	14,263,470	19%
12-31-15	-	2,757,879	2,757,879	0.00%	14,900,205	19%





### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE GENERAL FUND For The Year Ended December 31, 2015

	Budgeted Amounts				Actual Budgetary Basis		Variance With Final Budget Positive	
		Original		Final		Amounts		(Negative)
Revenues:								
Taxes	\$	34,397,539	\$	28,821,029	\$	28,878,132	\$	57,103
Intergovernmental		6,987,960		6,439,061		6,476,287		37,226
Charges for services		449,384		449,384		607,518		158,134
Fines and forfeits		1,044,497		1,044,497		940,205		(104,292)
Other		627,360		627,360		907,520		280,160
Total revenues		43,506,740		37,381,331		37,809,662		428,331
Expenditures:								
Current:								
Culture and recreation:								
Personal services		24,507,220		24,246,888		23,228,208		1,018,680
Supplies		955,209		801,695		739,904		61,791
Other services and charges		11,212,489		10,302,613		9,998,576		304,037
Capital outlay		4,046,406		3,721,210		3,721,210		-
Total culture and recreation		40,721,324		39,072,406		37,687,898		1,384,508
Total expenditures		40,721,324		39,072,406		37,687,898		1,384,508
Net change in fund balances		2,785,416		(1,691,075)		121,764		1,812,839
Fund balances - beginning		16,295,581		16,295,581		16,295,581		_
Fund balances - ending	<u>\$</u>	19,080,997	\$	14,604,506	<u>\$</u>	16,417,345	\$	1,812,839





### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY REQUIRED SUPPLEMENTARY INFORMATION BUDGET/GAAP RECONCILIATION GENERAL FUND For The Year Ended December 31, 2015

The major differences between Budgetary (Non-GAAP) basis and GAAP basis are:

- a. Revenues are recorded when received in cash (budgetary) as opposed to susceptible to accrual (GAAP).
- b. Expenditures are recorded when paid in cash (budgetary) as opposed to when the liability is incurred (GAAP).

Adjustments necessary to convert the results of operations at the end of the year on a budgetary basis to a GAAP basis are as follows:

	General
Excess of revenues over expenditures (budgetary basis) Adjustments:	\$ 121,764
To adjust revenues for accruals To adjust expenditures for accruals	382,794 1,023,337
Excess of revenues over expenditures (GAAP basis)	<u>\$ 1,527,895</u>





#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE RAINY DAY FUND For The Year Ended December 31, 2015

	Budgeter Original	d Amounts Final	Actual Budgetary Basis Amounts	Variance With Final Budget Positive (Negative)
Revenues: Other	\$ 12,000	\$ 12,000	\$ 26,063	\$ 14,063
	<u>ψ 12,000</u>	φ 12,000	<u>φ 20,000</u>	φ 14,000
Total revenues	12,000	12,000	26,063	14,063
Expenditures: Other services and charges Capital Outlay	50,000 950,000	55,404 500,000	49,795	5,609 500,000
Total expenditures	1,000,000	555,404	49,795	505,609
Net change in fund balances	(988,000)	(543,404)	(23,732)	519,672
Fund balances - beginning	4,534,007	4,534,007	4,534,007	
Fund balances - ending	\$ 3,546,007	\$ 3,990,603	<u>\$ 4,510,275</u>	<u>\$519,672</u>

The major differences between Budgetary (Non-GAAP) basis and GAAP basis are:

a. Revenues are recorded when received in cash (budgetary) as opposed to susceptible to accrual (GAAP).

b. Expenditures are recorded when paid in cash (budgetary) as opposed to when the liability is incurred (GAAP).

Adjustments necessary to convert the results of operations at the end of the year on a budgetary basis to a GAAP basis are as follows:

Deficiency of revenues under expenditures (budgetary basis) Adjustments:	\$	(23,732)
To adjust revenues for accruals		2
Deficiency of revenues under expenditures (GAAP basis)	<u>\$</u>	(433,160)





#### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Shared System Fund – This fund is used to account for money received from participating Indianapolis schools for computerizing, cataloging and processing library materials.

Grant Fund – This fund is used to account for money received from grants.

Parking Garage Fund – This fund is used to account for money received from the Central Library's parking garage.

#### CAPITAL PROJECTS FUNDS

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

Library Improvement Reserve Fund – This fund is used to accumulate money for the purpose of anticipating necessary future capital expenditures such as the purchase of land, the purchase and construction of buildings or structures, the construction of additions or improvements to existing structures, the purchase of equipment, and all repairs or replacements of buildings or equipment.

Capital Projects Fund – This fund is tax supported and can be used for the construction and repair of library facilities, site acquisition or development, and the repair, lease, or purchase of equipment to be used by the library district. Also, this fund can be used to pay for the purchase, lease, upgrading, maintenance, or repair of computer hardware or software.

#### AGENCY FUNDS

Agency funds are used to account for resources held by the reporting government in a purely custodial capacity.

Payroll Deductions Fund – This fund was established to account for the transactions and accumulations of certain payroll withholdings. These withholdings accumulate in this fund until the due date of the obligations. Disbursements from this fund are made without appropriation and may be disbursed solely for the purpose for which these obligations were created.

Foundation Fund – This fund was established to account for donations and/or sales of merchandise belonging to a private foundation. The funds are collected at each public library branch and then disbursed back to the foundation on a monthly basis.

Staff Association Fund – This fund was established to account for sales of "Bunny Book Bags" belonging to the staff association. The funds are collected at each public library branch and then disbursed back to the staff association on a monthly basis.

Sales Tax Fund – This fund was established to account for sales tax collected on behalf of the Indiana Department of Revenue. These funds are remitted to the Indiana Department of Revenue monthly.

Public Library Access Card (PLAC) Fund – This fund was established to account for sales of the statewide library card. Purchase of a PLAC allows an individual to borrow materials directly from any public library in Indiana. These funds are remitted to the Indiana State Library quarterly.





#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2015

	2	pecial Reveni	10	Cap Proje Library		Total
Assets	Shared System Fund	Shared System Grant		Improvement Reserve Fund	Capital Projects Fund	Nonmajor Governmental Funds
Cash and cash equivalents Investments Receivables (net of allowances for uncollectibles	\$ 317,736 252,590	\$ 215,160 -	\$ 105,681 -	\$ 566,339 2,445,964	\$ 1,142,870 421,718	\$ 2,347,786 3,120,272
Intergovernmental Accounts	2,842	-	143		-	2,842 4,680
Total assets	<u>\$    577,705</u>	<u>\$ 215,160</u>	<u>\$ 105,824</u>	\$ 3,012,303	<u>\$ 1,564,588</u>	\$ 5,475,580
Liabilities and Fund Balances						
Liabilities: Accounts payable Interfund payable: Interfund Ioans	\$    1,428 58,388	\$ 12,574 <u>19,527</u>	\$    7,444 	\$ - 	\$    465,506 	\$ 486,952 77,915
Total liabilities	59,816	32,101	7,444		465,506	564,867
Fund balances: Restricted Committed Unassigned	- 517,889 	183,059 - -	- 98,380 	3,012,303	1,099,082 - 	4,294,444 616,269 
Total fund balances	517,889	183,059	98,380	3,012,303	1,099,082	4,910,713
Total liabilities and fund balances	<u>\$ 577,705</u>	\$ 215,160	\$ 105,824	\$ 3,012,303	<u>\$ 1,564,588</u>	\$ 5,475,580



#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For The Year Ended December 31, 2015

				Cap				
				Proj	Total			
		Special Revenu		Library	- ···			
	Shared		Parking	Improvement	Capital	Nonmajor		
	System	Grant	Garage	Reserve	Projects	Governmental		
_	Fund	Fund	Fund	Fund	Fund	Funds		
Revenues:	•	•	•	•	• • • • • • • • • •	• • • • • • • • • •		
Property taxes	\$	- \$ -	\$ -	\$ -	\$ 1,237,803	\$ 1,237,803		
Intergovernmental	7,92		-	-	107,798	115,723		
Charges for services	57,12		157,408	-	-	214,528		
Other	1,82	8 998,993	16	17,083	3,109	1,021,029		
Total revenues	66,87	3 998,993	157,424	17,083	1,348,710	2,589,083		
Expenditures:								
Current:								
Culture and recreation	129,63	9 884,182	115,882	-	1,119,003	2,248,706		
Capital outlay		- 126,647			71,638	198,285		
Total expenditures	129,63	9 1,010,829	115,882	-	1,190,641	2,446,991		
•	· · · · ·		<u> </u>			<u>.</u>		
Other financing sources (uses):								
Transfers out			-	-	-	-		
Net change in fund balances	(62,76	6) (11,836)	41,542	17,083	158,069	142,092		
Net change in folia balances	(02,70			17,000	100,007	142,072		
Fund balances beginning	590 44	5 194,895	56,838	2,995,220	041 012	1 749 401		
Fund balances - beginning	580,65	<u> </u>		2,773,220	941,013	4,768,621		
Fund balances - ending	\$ 517,88	9 \$ 183.059	\$ 98,380	\$ 3,012,303	\$ 1,099,082	\$ 4,910,713		
i ona balances - enaling	φ 517,00	γ 100,007	φ 70,000	φ 0,012,000	ψ 1,077,002	φ -,/10,/15		





#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY BUDGETARY COMPARISON SCHEDULE BOND AND INTEREST REDEMPTION FUND For The Year Ended December 31, 2015

	Budgeted	d Amounts	Actual Budgetary Basis Amounts	Variance With Final Budget Positive (Negative)
Revenues:				
Taxes	\$ 10,763,061	\$ 10,435,335	\$ 10,347,404	\$ (87,931)
Intergovernmental	797,156	694,551	765,107	70,556
Other	1,000	1,000	6,057	5,057
Total revenues	11,561,217	11,130,886	11,118,568	(12,318)
Expenditures:				
Debt service:				
Principal	8,310,000	8,310,000	8,310,000	-
Interest and fiscal charges	2,996,571	2,760,179	2,759,229	950
Total expenditures	11,306,571	11,070,179	11,069,229	950
Net change in fund balances	254,646	60,707	49,339	(11,368)
Fund balances - beginning	5,500,214	5,500,214	5,500,214	-
		<u> </u>		
Fund balances - ending	<u>\$ 5,754,860</u>	<u>\$ 5,560,921</u>	<u>\$    5,549,553</u>	<u>\$ (11,368</u> )

The major differences between Budgetary (Non-GAAP) basis and GAAP basis are:

a. Revenues are recorded when received in cash (budgetary) as opposed to susceptible to accrual (GAAP).

b. Expenditures are recorded when paid in cash (budgetary) as opposed to when the liability is incurred (GAAP).

Adjustments necessary to convert the results of operations at the end of the year on a budgetary basis to a GAAP basis are as follows:

Deficiency of revenues under expenditures (budgetary basis) Adjustments:	\$ 49,339
To adjust revenues for accruals To adjust expenditures for accruals	 - (4,875)
Deficiency of revenues under expenditures (GAAP basis)	\$ 44,464





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#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY BUDGETARY COMPARISON SCHEDULE CAPITAL PROJECT FUND For The Year Ended December 31, 2015

	Budgeted	d Amounts	Actual Budgetary Basis	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues:				<u> </u>
Taxes	\$ 1,594,610	\$ 1,233,458	\$ 1,237,803	\$ 4,345
Intergovernmental	93,374	97,591	107,798	10,207
Other	1,000	1,000	3,109	2,109
Total revenues	1,688,984	1,332,049	1,348,710	16,661
Expenditures:				
Supplies	714,440	399,892	301,191	98,701
Other services and charges	850,160	488,744	405,697	83,047
Capital outlay	594,324	77,632	71,638	5,994
Total expenditures	2,158,924	966,268	778,526	187,742
Net change in fund balances	(469,940)	365,781	570,184	204,403
Fund balances - beginning	994,404	994,404	994,404	
Fund balances - ending	<u>\$ 524,464</u>	<u>\$ 1,360,185</u>	<u>\$ 1,564,588</u>	<u>\$ 204,403</u>

The major differences between Budgetary (Non-GAAP) basis and GAAP basis are:

a. Revenues are recorded when received in cash (budgetary) as opposed to susceptible to accrual (GAAP).

b. Expenditures are recorded when paid in cash (budgetary) as opposed to when the liability is incurred (GAAP).

Adjustments necessary to convert the results of operations at the end of the year on a budgetary basis to a GAAP basis are as follows:

Excess of revenues over expenditures (budgetary basis)	\$ 570,184
Adjustments:	
To adjust revenues for accruals	-
To adjust expenditures for accruals	 (412,115)
Excess of revenues over expenditures (GAAP basis)	\$ 158,069





#### INDIANAPOLIS-MARION COUNTY PUBLIC LIBRARY STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS For The Year Ended December 31, 2015

		Payroll Deductions	F	oundation Fund	 Staff Association	 Sales Tax		ublic Library access Card	 Total Agency Funds
Assets:									
Cash and cash equivalents, January 1 Additions Deductions	\$	111,866 5,285,208 (5,311,709)	\$	1,328 13,887 (14,333)	\$ 4 2 (6)	\$ 1,143 12,142 (12,717)	\$	12,255 50,325 (48,322)	\$ 126,596 5,361,564 (5,387,087)
Cash and cash equivalents, December 31		85,365		882	 -	 568		14,258	 101,073
Accounts receivable, January 1 Additions Deductions		- 15,921 -		- - -	 - - -	 - - -		- -	 - 15,921 -
Accounts receivable, December 31		15,921			 	 			 15,921
Total assets, December 31	<u>\$</u>	101,286	<u>\$</u>	882	\$ 	\$ 568	<u>\$</u>	14,258	\$ 116,994
Liabilities:									
Accounts payable, January 1 Additions Deductions	\$	- - -	\$	1,328 13,887 (14,333)	\$ 4 2 (6)	\$ 1,143 12,142 (12,717)	\$	12,255 50,325 (48,322)	\$ 14,730 76,356 (75,378)
Accounts payable, December 31				882	 	 568		14,258	 15,708
Payroll withholdings payable, January 1 Additions Deductions		111,866 5,301,129 (5,311,709)		- -	 - - -	 - - -		- -	 111,866 5,301,129 (5,311,709)
Payroll withholdings payable, December 31		101,286			 	 			 101,286
Total liabilities, December 31	\$	101,286	<u>\$</u>	882	\$ 	\$ 568	<u>\$</u>	14,258	\$ 116,994





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# STATISTICAL



This part of the Indianapolis-Marion County Public Library's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Library's overall financial health.

### Contents

These schedules contain trend information to help the reader understand how the Library's financial performance and well-being have changed over time. <b>Revenue Capacity</b> These schedules contain information to help the reader assess the Library's most significant local revenue source, property taxes. <b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the Library's current levels of outstanding debt and the Library's ability to issue additional debt in the future. <b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the Library's financial activities take place and to help make comparisons over time and with other governments.		
Library's financial performance and well-being have changed over time.          Revenue Capacity       82         These schedules contain information to help the reader assess the Library's most significant local revenue source, property taxes.       86         Debt Capacity       86         These schedules present information to help the reader assess the affordability of the Library's current levels of outstanding debt and the Library's ability to issue additional debt in the future.       91         Demographic and Economic Information       91         These schedules offer demographic and economic indicators to help the reader understand the environment within which the Library's financial activities take place and to help make comparisons over time and with other governments.       93         These schedules contain information about the Library's operations and resources to help the reader understand how the Library's financial information relates to       93	Financial Trends	78
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These schedules present information to help the reader assess the affordability of the Library's current levels of outstanding debt and the Library's ability to issue additional debt in the future.91Demographic and Economic Information91These schedules offer demographic and economic indicators to help the reader understand the environment within which the Library's financial activities take place and to help make comparisons over time and with other governments.93These schedules contain information about the Library's operations and resources to help the reader understand how the Library's financial information relates to		ant
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to help the reader understand how the Library's financial information relates to	Operating Information	93
	to help the reader understand how the Library's financial information relates to	

Source:

Unless otherwise noted, the information in these tables is derived from the annual financial reports for the relevant year.





#### Indianapolis-Marion County Public Library Government-Wide Net Position by Component Last Ten Fiscal Years (accrual basis of accounting) (amounts expressed in thousands)

	Fiscal Year												
	2006	2007	2008	2009	2010	2011	2012	2013	2014 <sup>1</sup>	<u>2015</u>			
Governmental Activities													
Net investment in capital assets	\$ 26,734	\$ 49,529	\$ 51,297	\$ 59,043	\$ 59,277	\$ 59,011	\$ 60,689	\$ 67,955	\$ 68,479	\$ 79,906			
Restricted	23,564	19,737	12,036	10,441	9,842	8,804	13,389	8,846	14,490	9,650			
Unrestricted	12,434	14,657	28,681	19,397	21,248	21,827	17,839	17,067	10,218	9,451			
Total primary government net position	\$ 62,732	\$ 83,923	\$ 92,014	\$ 88,881	\$ 90,367	\$ 89,642	\$ 91,917	\$ 93,868	\$ 93,187	\$ 99,007			

<sup>1</sup> 2014 restated for prior period adjustment.





#### Indianapolis-Marion County Public Library Government-Wide Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting) (amounts expressed in thousands)

					Fiscal	Year				
Expenses	2006	2007	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u> <sup>1</sup>	<u>2015</u>
Governmental Activities:										
Culture and recreation	\$ 35,190	\$ 40,266	\$ 37,830	\$ 47,709	\$ 42,581	\$ 43,172	\$ 43,982	\$ 43,102	\$ 41,530	\$ 43,382
Interest on long-term debt	3,826	4,557	5,413	5,317	4,945	4,675	3,725	3,417	2,825	2,676
Total primary government expenses	<u>\$ 39,016</u>	\$ 44,823	\$ 43,243	<u>\$ 53,026</u>	<u>\$ 47,526</u>	\$ 47,847	<u>\$ 47,707</u>	<u>\$ 46,519</u>	<u>\$ 44,355</u>	<u>\$ 46,058</u>
Program Revenues										
Governmental Activities:										
Charges for Services	\$ 2,151	\$ 1,882	\$ 3,059	\$ 2,908	\$ 2,607	\$ 2,344	\$ 2,769	\$ 1,993	\$ 1,496	\$ 1,657
Operating Grants and Contributions			1.0.40	075		1 700	1.0.0		1.00/	
	1,114	1,164	1,069	975	932	1,709	1,363	1,414	1,286	1,167
Capital Grants and Contributions	15,200	18,312	492	-	-	-	-		-	40
Total primary government program revenues	<u>\$ 18,465</u>	<u>\$ 21,358</u>	\$ 4,620	<u>\$ 3,883</u>	<u>\$ 3,539</u>	<u>\$ 4,053</u>	<u>\$ 4,132</u>	<u>\$ 3,407</u>	<u>\$ 2,782</u>	<u>\$ 2,864</u>
Net (expense)/revenue										
Primary government	<u>\$ (20,551)</u>	<u>\$ (23,465)</u>	<u>\$ (38,623)</u>	<u>\$ (49,143)</u>	<u>\$ (43,987)</u>	<u>\$ (43,794)</u>	<u>\$ (43,575)</u>	<u>\$ (43,112)</u>	<u>\$ (41,573)</u>	<u>\$ (43,194)</u>
General Revenues and Other Changes in Net Position										
Governmental Activities:										
Property taxes	\$ 35,933	\$ 36,693	\$ 38,756	\$ 36,997	\$ 35,407	\$ 34,671	\$ 37,647	\$ 37,896	\$ 41,912	\$ 40,463
Other local sources	3,784	3,795	5,192	7,106	8,668	7,929	7,764	6,944	7,443	7,786
State aid	83	-	-	-	-	-	-	-	-	-
Other	2,046	2,407	565	490	421	386	378	181	1,168	672
Investment earnings	1,576	1,760	804	179	180	83	61	42	86	93
Donated capital assets	-	-	-	1,120	797	-	-	-	-	-
Gain on sale of capital assets	-	-	498	119	-	-	-	-	-	-
Loss on sale of investment held for reso	-	-	(885)	-	-	-	-	-	-	-
Special item - legal fees	-	-	(18,068) 19,853	-	-	-	-	-	-	-
Special item - court settlements			17,033							
Total primary government	<u>\$ 43,422</u>	<u>\$ 44,655</u>	<u>\$ 46,715</u>	<u>\$ 46,011</u>	<u>\$ 45,473</u>	<u>\$ 43,069</u>	<u>\$ 45,850</u>	<u>\$ 45,063</u>	<u>\$ 50,609</u>	\$ 49,014
Changes in Net Position Primary government	<u>\$ 22,871</u>	<u>\$ 21,190</u>	<u>\$ 8,092</u>	<u>\$ (3,132</u> )	<u>\$ 1,486</u>	<u>\$ (725)</u>	<u>\$ 2,275</u>	<u>\$ 1,951</u>	<u>\$ 9,036</u>	<u>\$ 5,820</u>

#### Note:

<sup>1</sup> 2014 restated for prior period adjustment.



#### Indianapolis-Marion County Public Library Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) (amounts expressed in thousands)

	<u>2006</u>		<u>2007</u>		<u>2008</u>	Fis	scal Year <u>2009</u>		<u>2010</u>
General Fund									
Reserved	\$ 1,350	\$	1,895	\$	2,485	\$	2,875	\$	1,518
Unreserved	 10,230		7,564		(248)		5,602		12,808
Total general fund	\$ 11,580	\$	9,459	\$	2,237	\$	8,477	\$	14,326
All other governmental funds Reserved Unreserved, reported in:	\$ -	\$	-	\$	5	\$	6,848	\$	7,684
Special revenue funds Debt service	1,112 (383)		1,294 (528)		16,009 16		973 (5)		1,271 83
Capital projects fund	21,072		16,020		8,294		7,135		5,161
Total all other governmental funds	\$ 21,801	\$	16,786	\$	24,324	\$	14,951	\$	14,199
	<u>2011*</u>		<u>2012</u>		<u>2013</u>		<u>2014</u>		<u>2015</u>
General Fund Assigned to:									
Employee benefits	\$ -	\$	587	\$	13	\$	1	\$	21
Bond expense	-		-		25		-		-
Interest expense	-		554		120		-		-
Collections materials Electronic collections materials	627		423 179		262 155		50		237
Capital and computer equipment	-		108		133		12		- 404
General operations	297		1,214		794		830		1,127
Total assigned	 924		3,065		1,385		893		1,789
Unassigned	 11,168		11,449		12,363		14,335		14,968
Total general fund	\$ 12,092	\$	14,514	\$	13,748	\$	15,228	\$	16,757
All other governmental funds Restricted for:									
Capital outlay	\$ 4,706	\$	4,342	\$	5,352	\$	9,551	\$	10,967
Debt service	-		5,100		1,093		2,504		2,549
Education	213		132		145		195		183
Erate	 184		-		-		-		-
Total restricted	 5,103		9,574		6,590		12,250		13,699
Committed to:									
Debt service	10,152		5,086		-		-		-
Capital investment	-		-		4,508		4,534		4,101
Education	670		650		586		581		518
Other purposes	 82		69		54		57		98
Total committed	 10,904		5,805		5,148		5,172		4,717
Assigned to: Capital and computer equipment	3								
General operations	33		-		-		-		
Total assigned	 36								
Unassigned	 (218)		(600)		(118)				
Total all other governmental funds	\$ 15,825	\$	14,779	\$	11,620	\$	17,422	\$	18,416
	_	_	_	_		_		_	_

\* Effective in 2011, GASB Statement No. 54 was implemented; the new fund balance classifications are disclosed above.





#### Indianapolis-Marion County Public Library Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) (amounts expressed in thousands)

Devenue	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Revenues Taxes	\$ 37,024	\$31,218	\$ 32,697	\$ 45,314	\$ 39,557	\$34,671	\$ 37,647	\$ 37,895	\$ 41,912	\$ 40,463
Intergovernmental	ъ <i>37,</i> 024 3,867	3,795	ъ 32,677 4,543	\$ 43,314 7,057	\$ 37,537 8,544	ъ 34,67 I 8,005	47,768, <sup>37</sup> ,768	ф 37,073 6,993	¢ 41,712 7,440	۵ 40,463 7,793
Charges for services	382	364	1,299	1,337	1,289	1,270	1,590	592	899	732
Fines and forfeits	1,684	1,646	1,673	1,602	1,398	1,147	1,160	1,046	985	925
Other	19,880	23,125	21,845	1,644	1,533	2,329	1,889	1,700	2,594	2,051
Total revenues	62,837	60,148	62,057	56,954	52,321	47,422	50,054	48,226	53,830	51,964
IOIGI TEVELIDES	02,007	00,140	02,007	30,734	52,521	47,422	30,034	40,220		51,704
Expenditures										
Culture and recreation	26,152	28,102	35,221	35,378	32,678	33,274	33,286	33,787	35,010	36,640
Capital outlay	48,751	50,657	13,850	8,331	4,501	4,782	5,422	5,176	5,756	3,678
Debt service										
Principal	4,159	4,396	7,865	11,475	5,875	5,835	6,265	10,650	7,855	8,395
Interest	3,826	4,557	5,413	5,047	4,171	4,139	3,706	2,541	2,825	2,679
Other charges				131	192	132	111	197	132	49
Total expenditures	82,888	87,712	62,349	60,362	47,417	48,162	48,790	52,351	51,578	51,441
Excess of revenues										
over (under) expenditures	(20,051)	(27,564)	(292)	(3,408)	4,904	(740)	1,264	(4,124)	2,253	523
over (under) expenditores	(20,031)	(27,304)	(272)	(3,400)	4,704	(740)	1,204	(4,124)	2,200	525
Other financing sources (uses)										
Transfers in	-	100	176	-	-	3,900	-	2,478	59	-
Transfers out	-	(100)	(176)	-	-	(3,900)	-	(2,478)	(59)	-
Refunding bonds issued	-	-	-	9,155	23,630	8,310	9,100	30,725	-	-
Payment to refunded bond escrow age	-	-	-	(9,985)	(25,049)	(8,535)	(9,599)	(34,186)	-	
General obligation bonds issued	25,000	20,000	-	-	-	-	-	-	4,755	2,000
Premium on general obligation debt	-	62	-	961	1,612	357	611	3,660	274	-
Discount on general obligation debt	(138)	(55)	-	-	-	-	-	-	-	-
Insurance Proceeds	-	421	-	-	-	-	-	-	-	-
Proceeds from sale of property			608	145						
Total other financing										
sources (uses)	24,862	20,428	608	276	193	132	112	199	5,029	2,000
Net changes in fund balances	<u>\$ 4,811</u>	<u>\$ (7,136)</u>	<u>\$ 316</u>	<u>\$ (3,132)</u>	<u>\$ 5,097</u>	<u>\$ (608</u> )	<u>\$ 1,376</u>	<u>\$ (3,925)</u>	<u>\$ 7,282</u>	<u>\$ 2,523</u>
Debt service as a percentage of noncapital expenditures	23.4%	24.2%	27.4%	31.8%	23.4%	23.0%	23.0%	28.0%	23.3%	23.2%





#### Indianapolis-Marion County Public Library Assessed and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (modified accrual basis of accounting) (amounts expressed in thousands)

	Taxable F	Real Property	Taxable Pe	ersonal Property	Property Total Taxable Property		Percentage of Taxable	
_							Assessed value	Total
Tax	Assessed	Estimated	Assessed	Estimated	Assessed	Estimated	to Estimated Actual	Direct
Year <sup>1</sup>	Value	Actual Value	Value	Actual Value	Value	Actual Value	Taxable Value	Tax Rate
2006	33,030,628	33,030,628	8,695,944	8,695,944	41,726,572	41,726,572	100	0.0979
2007	43,888,737	43,888,737	5,255,541	5,255,541	49,144,278	49,144,278	100	0.0895
2008	42,605,722	42,605,722	5,264,221	5,264,221	47,869,943	47,869,943	100	0.0903
2009	33,099,166	33,099,166	5,158,800	5,158,800	38,257,966	38,257,966	100	0.1085
2010	31,997,750	31,997,750	5,141,085	5,141,085	37,138,835	37,138,835	100	0.1077
2011	31,340,323	31,340,323	4,931,529	4,931,529	36,271,852	36,271,852	100	0.1184
2012	30,767,450	30,767,450	4,966,628	4,966,628	35,734,078	35,734,078	100	0.1281
2013	30,387,646	30,387,646	5,305,621	5,305,621	35,693,267	35,693,267	100	0.1301
2014	32,350,360	32,350,360	5,383,475	5,383,475	37,733,835	37,733,835	100	0.1373
2015	32,437,179	32,437,179	5,517,958	5,517,958	37,955,137	37,955,137	100	0.1290

Source: Marion County Auditor's Office, Marion County Treasurer's Office

#### Note:

<sup>1</sup>Assessed values for a given fiscal year are from the prior calendar year's tax roll.

This table includes information for all of Marion County. Since other public library districts exist in Marion County, a portion of the property values do not relate to the Indianapolis-Marion County Public Library. Information by individual library districts within Marion County is not available.





### Indianapolis-Marion County Public Library Property Tax Rates Direct and Overlapping<sup>1</sup> Governments Last Ten Fiscal Years

Inc	Indianapolis-Marion County Public Library Overlapping Rates											
Fiscal		Debt	Capital	Total	Total	Total	Total	Total		Total Municipal	Total	Total Direct & Overlapping
Year	Operating	<u>Service</u>	Projects <sup>2</sup>	Library	<u>State</u>	<u>City</u>	County	<u>School</u>		<b>Corportions</b>	<u>Other</u>	<b>Rates</b>
2006	0.0767	0.0186	0.0026	0.0979	0.1538	0.9425	0.3555	1.7172		0.2772	0.0523	3.5964
2007	0.0716	0.0179	N/A	0.0895	0.0024	0.8746	0.3358	1.6472		0.2525	0.3594	3.5614
2008	0.0732	0.0157	0.0014	0.0903	0.0024	0.8920	0.3262	1.7668		0.2618	0.2095	3.5490
2009	0.0897	0.0155	0.0033	0.1085	3	0.8634	0.3513	1.1569	3	0.2169	0.0578	2.7548
2010	0.0863	0.0197	0.0017	0.1077	3	0.8673	0.3534	1.3692		0.2205	0.0615	2.9796
2011	0.0947	0.0220	0.0017	0.1184	3	0.9525	0.3665	1.4065		0.2501	0.0615	3.1555
2012	0.1003	0.0278	N/A	0.1281	3	1.0034	0.4007	1.2711		0.2677	0.0670	3.1380
2013	0.1006	0.0275	0.0020	0.1301	3	0.9802	0.3932	1.5149		0.3013	0.0607	3.3804
2014	0.1018	0.0318	0.0037	0.1373	3	0.7667	0.4034	1.2889		0.2967	0.0620	2.9550
2015	0.0958	0.0291	0.0041	0.1290	3	0.6964	0.3825	1.3504		0.2915	0.0607	2.9105

#### Notes:

<sup>1</sup> Overlapping rates are those of local and county governments that apply to property owners within Marion County. Not all overlapping rates apply to all Marion County property owners.

<sup>2</sup>The Library combined their capital items into the Operating Fund in 2007 and 2012.

<sup>3</sup>The State of Indiana took over payment of some services previously paid for by property taxes.

Overlapping rates listed are for District 101 (Indianapolis-Center Township) which is the only rate that includes all major services.

For Marion County, tax rates are calculated at \$100 of assessed property value.

Source: Indianapolis, Controller's office and Marion County Auditor





#### Indianapolis-Marion County Public Library Principal Property Taxpayers Current Year and Nine Years Ago

		2015	5	2006			
Taxpayer	Type of <u>Business</u>	Taxable Assessed Value	Percentage of Total Assessed <u>Value</u>	Taxable Assessed Value	Percentage of Total Assessed <u>Value</u>		
Eli Lilly and Company	Pharmaceuticals research	\$ 1,466,500,760	3.97% \$	843,528,630	2.16%		
Citizens Gas & Coke Utility	Gas utility	502,020,520	1.36	-	0.00		
Indianapolis Power & Light Co.	Electric utility	464,876,510	1.26	341,321,850	0.87		
SBC	Telephone utility	-	0.00	304,605,920	0.78		
Duke Realty/Dugan Realty	Commercial real estate developer	274,160,420	0.74	228,580,200	0.58		
Allison Transmission	Mfg. automatic transmissions	-	0.00	197,018,220	0.50		
CVS, Inc.	Pharmacy/warehouse	-	0.00	187,278,030	0.48		
Federal Express Corp.	Courier services	206,555,510	0.56	174,681,560	0.45		
AT&T/Indiana Bell Telephone Co.	Telephone utility	204,578,380	0.55	-	0.00		
White Legacy Properties, LLC	Hotels & restaurant	175,233,800	0.47	-	0.00		
CW Monument Circle Inc.	Chase Tower office building	161,327,900	0.44	-	0.00		
The Dow Chemical Company	Chemical company	156,431,050	0.42	-	0.00		
Visteon Corporation	Manufacturing - automotive	-	0.00	145,750,270	0.37		
American United Life	Insurance/office building	113,855,750	0.31	117,919,270	0.30		
Total Top Ten Principal Taxpayers		\$ 3,725,540,600	10.07% \$	2,540,683,950	6.50%		
Total Assessed Valuation		\$ 36,985,316,362	100.00% \$	39,076,218,596	100.00%		

Source: Township Assessors in Marion County





### Indianapolis-Marion County Public Library Property Tax Levies and Collections<sup>1</sup> Last Ten Fiscal Years (amounts expressed in thousands)

Collected within the

Year Total Tax		Total Tax	the Year of	the Levy	Collections of	Total Collection	ons to Date
Ended		Levy for		Percentage	of Taxes Levied		Percentage
December 31		the Year	Amount	<u>of Levy</u>	<u>in Prior Years<sup>5</sup></u>	<u>Amount⁵</u>	<u>of Levy</u>
2006		38,255,619	37,023,927	96.8	2,061,978	37,023,927	96.8
2007	2	38,932,720	31,217,956	80.2	2,098,474	31,217,956	80.2
2008	2	38,426,227	32,697,352	85.1	2,071,174	32,697,352	85.1
2009		38,727,435	35,718,158	92.2	2,087,409	37,805,567	97.6
2010	3,4	34,889,046	31,996,050	91.7	3,883,514	35,879,564	102.8
2011	4	34,947,859	32,947,750	94.3	1,723,091	34,670,841	99.2
2012	4	38,143,534	36,075,533	94.6	1,571,569	37,647,102	98.7
2013	4	37,535,447	36,105,357	96.2	1,514,376	37,619,733	100.2
2014	4	43,376,742	40,061,857	92.4	1,519,490	41,581,347	95.9
2015	4	41,925,057	38,974,371	93.0	1,385,254	40,359,625	96.3

<sup>1</sup>Includes General, Debt Service and Capital Projects

<sup>2</sup>In 2007 and 2008 tax payments were delayed due to levy freeze and reassessment.

<sup>3</sup>In 2010 there was an excess levy which was applied towards the 2011 tax distribution. In 2010

tax distributions were caught up on past due poperty tax collections.

<sup>4</sup>Total tax levy for the year includes the impact of the circuit breaker legislation.

<sup>5</sup>Collections of taxes levied in prior years includes delinquent taxes and penalties. As of the date of the CAFR the County Auditor's Office had not provided the breakdown between the delinquent taxes and penalities. The total collections to date include penalties resulting in a higher levy collection than the actual levy.

Source: Marion County Auditor





### Indianapolis-Marion County Public Library Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita Last Ten Fiscal Years

Year <sup>1</sup>	Service Area <u>Population <sup>2</sup></u>	Assessed <u>Value</u>	Gross Bonded Debt <sup>3</sup>	Debt Service Monies <u>Available</u>	Net Bonded <u>Debt</u>	Ratio of Net Bonded Debt to <u>Assessed Value</u>	Ratio of Net Bonded Debt to <u>Personal Income</u>	Net Bonded Debt <u>Per Capita</u>
2006	838,603	39,076,218,596	110,497,629	-	110,497,629	.28 : 1	3.38 : 1	132
2007	849,180	43,500,245,280	126,142,688	-	126,142,688	.29 : 1	3.80 : 1	149
2008	853,554	42,553,962,335	117,719,452	20,338	117,699,114	.28 : 1	3.48 : 1	138
2009	862,844	35,693,488,773	107,835,921	-	107,835,921	.30 : 1	3.19:1	125
2010	877,389	34,794,821,192	102,547,158	83,341	102,463,817	.29 : 1	3.04 : 1	117
2011	887,337	33,240,892,643	97,280,448	-	97,280,448	.29 : 1	2.79:1	110
2012	891,284	33,005,181,323	91,101,179	-	91,101,179	.28 : 1	2.47 : 1	102
2013	889,910	33,168,703,752	79,797,504	1,092,680	78,704,824	.24 : 1	2.12:1	88
2014	905,596	33,109,498,271	76,690,048	2,504,266	74,185,782	.23 : 1	1.98 : 1	82
2015	909,076	35,872,739,097	69,554,004	2,548,730	67,005,274	.19:1	1.79:1	74

#### Notes:

<sup>1</sup> Year indicates when taxes are due and payable for assessments as of March 1 of the prior year.

<sup>2</sup> The Indianapolis-Marion County Public Library service area is all of Marion County except for the City of Beech Grove and the

Town of Speedway.

<sup>3</sup> Bonding limit is 2% of 1/3 of the assessed value.





### Indianapolis-Marion County Public Library Direct and Overlapping Debt and Bonded Debt Limit<sup>1</sup> December 31, 2015 (amounts expressed in thousands)

	Assessed	, Bo	onding Limit	Bonds		
Government Unit	Value <sup>2</sup>	%	Dollar Amount	Outstanding <sup>7</sup>		
Overlapping debt						
City of Indianapolis:						
Civil City	\$ 35,494,623	0.67%	\$ 237,814	\$ 51,935		
Park District	37,955,137	0.67%	254,299	9,220		
Redevelopment District	35,494,623	3	-	-		
Flood Control District	37,955,137	0.67%	254,299	4,290		
Metropolitan Thoroughfare District	37,955,137	1.33%	504,803	17,296		
Sanitary District	34,982,659	4.00%	1,399,306	21,654		
Solid Waste Disposal District	35,541,453	2.00%	710,829	-		
Pub Safety Command Comp Facilities District	37,955,137	0.67%	254,299	24,685		
Premium on General Obligation Debt	Dalat		-	780		
Total City of Indianapolis General Obligation	Debt		3,615,649	129,860		
Other direct debt						
Tax increment bonds				649,324		
Revenue bonds				345,558		
Note payable and certificate of participations				47,133		
Capital leases Total City of Indianapolis direct debt				11,607		
fordi city of indidnapolis direct debi				1,103,402		
Marion County	37,955,137	0.67%	254,299			
Municipal corporations:						
Airport Authority	37,955,137	0.67%	254,299	-		
Health & Hospital Corporation	37,955,137	0.67%	254,299	193,760		
Capital Improvement Board	37,955,137	0.67% 4	254,299	-		
Indpls-Marion Co. Building Authority	37,955,137		-	7,925		
Indianapolis Public Transportation Corp.	35,916,344	0.67%	240,640	2,050		
Total municipal corporations			1,003,537	203,735		
School districts:						
Beech Grove	422,640	5	36,800	4,025		
Decatur	1,404,774	5	153,347	3,999		
Franklin	1,985,475	5	255,639	1,580		
Indianapolis Public Schools	10,122,186	5	683,185	17,319		
Lawrence	4,868,914	5	331,372	39,841		
Perry	3,275,831	5	168,743	2,000		
Pike	4,691,613	5	126,702	24,665		
		5		24,000		
Speedway	673,118	5	13,462	-		
Warren	2,417,980	5	121,335	1,690		
Washington	5,832,024	5	154,605	8,005		
Wayne	2,584,075	5	295,347	36,457		
Total school districts	38,278,630		2,340,537	139,581		
Other cities and towns:						
Beech Grove	421,721	0.67%	2,826	1,590		
Lawrence	1,420,196	0.67%	9,515	4,854		
Southport	46,830	0.67%	314	146		
Speedway	571,768	0.67%	3,831	1,895		
Total other cities and towns	2,460,515		16,486	8,485		





### Indianapolis-Marion County Public Library Direct and Overlapping Debt and Bonded Debt Limit<sup>1</sup> December 31, 2015 (amounts expressed in thousands) (Continued)

	Assessed	Bc	onding Limit	Bonds	
Government Unit	Value <sup>2</sup>	%	Dollar Amount	Outstanding <sup>7</sup>	
Townships:					
Center	5,571,092	0.67%	37,326	-	
Decatur	1,214,394	0.67%	8,136	2,324	
Franklin	2,114,272	0.67%	14,166	-	
Lawrence	5,221,775	0.67%	34,986	1,475	
Perry	3,568,604	0.67%	23,910	-	
Pike	4,531,326	0.67%	30,360	3,760	
Warren	3,271,756	0.67%	21,921	-	
Washington	8,280,250	0.67%	55,478	-	
Wayne	3,934,198	0.67%	26,359	1,398	
Total townships	37,707,667		252,642	8,957	
Excluded library districts:					
Beech Grove	398,053	0.67%	2,667	-	
Speedway	571,768	0.67%	3,831	310	
Total excluded library districts	969,821		6,498	310	
Ben Davis Conservancy District	342,897	6	-	-	
Total overlapping debt				1,544,550	
Direct debt:					
Indianapolis-Marion County Public Library Total direct debt	36,985,316	0.67%	247,802	69,554 69,554	
Total direct and overlapping debt				\$ 1,614,104	
IMCPL's percentage of Total Direct and Overl	apping Debt <sup>8</sup>			4.3%	

#### Source: City of Indianapolis

#### Notes:

' Excludes revenue bonds not payable from ad valorem taxes.

<sup>2</sup> Represents the March 1, 2014 (Marion County Auditor's "certified abstract") assessment for taxes due and payable in 2015. The Library's assessed value is the actual assessed value for the Library for taxes due and payable in 2015.

<sup>3</sup> There is no statutory constitutional debt limitation to the Redevelopment Districts.

<sup>4</sup> There is no debt limit for the Building Authority. Its debt service requirements are funded by rentals paid by the City of Indianapolis and Marion County from ad valorem taxes mandated by the Building Authority's enabling legislation.

<sup>5</sup> A Statutory 2% limit on school district debt does not apply to any debt that is incurred by a school district building corporation for the purpose of constructing facilities to be leased to the school district at rentals sufficient to fund the corporation's annual debt service requirements. The bonding limit shown is the sum of the statutory limit plus the outstanding building corporation debt.

<sup>6</sup> Ben Davis Conservancy District has no bonding limit. Bonds are payable from either collection of special benefit taxes or revenues produced from the project per Indiana Code 13-3-3-81.

<sup>7</sup> Governmental activities debt of the overlapping governments is not readily available; only general obligation debt is reported in this colum

<sup>8</sup> This is calculated as the Library's direct debt divided by the total direct and overlapping debt.





#### Indianapolis-Marion County Public Library Legal Debt Margin Information Last Ten Fiscal Years (amounts expressed in thousands)

		Fiscal Year									
	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>		<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Debt limit	\$ 260,508	\$ 290,002	\$ 283,693	\$ 237,957	\$	231,965	\$ 236,410	\$ 231,942	\$ 233,089	\$ 246,410	\$ 247,802
Total net debt applicable to limit	110,498	126,143	117,719	107,836		102,547	97,280	91,101	79,798	71,115	64,805
Legal debt margin	<u>\$ 150,010</u>	<u>\$ 163,859</u>	<u>\$ 165,974</u>	<u>\$ 130,121</u>	<u>\$</u>	129,418	<u>\$ 139,130</u>	<u>\$ 140,841</u>	<u>\$ 153,291</u>	<u>\$ 175,295</u>	<u>\$ 182,997</u>
Total net debt applicable to the lir as the percentage of debt lim		43.50%	41.50%	45.32%		44.21%	41.15%	39.28%	34.23%	28.86%	26.15%

#### Legal Debt Margin Calculation for Fiscal Year 2015

Assessed value	\$36,985,316
Debt Limit (2% of one third of assessed value) Debt applicable to limit:	247,802
General obligation bonds	64,805
Legal debt margin	<u>\$ 182,997</u>

Note: Under state finance law, the Indianapolis-Marion County Public Library's outstanding general obligation debt should not exceed 2 percent of one third of total assessed property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.



### Indianapolis-Marion County Public Library Annual Debt Service Expenditures for Last Ten Fiscal Years (Continued)

Year	<u>Debt Se</u> <u>Principal</u>	rvice Requirement	ts <sup>1</sup> <u>Total</u>	Total General <u>Expenditures</u> <sup>2</sup>	Ratio of Debt Service To General <u>Expenditures</u>
2006 2007 2008 <sup>3</sup> 2009 <sup>4</sup> 2010 <sup>5</sup> 2011 <sup>6</sup> 2012 <sup>7</sup> 2013 <sup>8</sup> 2014 2015	4,159,000 4,396,000 7,865,000 11,475,000 5,875,000 5,835,000 6,265,000 10,650,000 7,855,000 8,395,000	3,826,003 4,557,397 5,413,007 5,046,961 4,171,157 4,139,508 3,706,102 2,540,532 2,824,589 2,679,104	7,985,003 8,953,397 13,278,007 16,521,961 10,046,157 9,974,508 9,971,102 13,190,532 10,679,589 11,074,104	82,887,909 87,712,520 62,349,283 60,361,382 47,416,798 48,162,202 48,790,291 52,350,722 51,577,167 51,441,266	.096 : 1 .102 : 1 .213 : 1 .274 : 1 .212 : 1 .207 : 1 .204 : 1 .204 : 1 .207 : 1 .207 : 1 .207 : 1 .215 : 1

<sup>1</sup> Source: Indianapolis-Marion County Public Library Annual Audit

<sup>2</sup> Includes General, Special Revenue, Debt Service, and Capital Projects Funds.

- <sup>3</sup> The 2008 principal amount includes an early extinguishment of the Library's 1998 bonds.
- <sup>4</sup> The 2009 principal amount includes an early partial extinguishment of the Library's 2001 bonds and current of 2001 bonds.
- <sup>5</sup> The 2010 principal amount includes a current refunding of 2002A bonds.
- <sup>6</sup> The 2011 principal amount includes a current refunding of 2003 bonds.
- <sup>7</sup> The 2012 principal amount includes a current refunding of 2002 bonds.
- <sup>8</sup> The 2013 principal amount includes current and advance refundings of 2005, 2006, and 2007 bonds. The principal amount includes a one-time cash payment of \$5,700,000 towards the refunding.





### Indianapolis-Marion County Public Library Demographic and Economic Information Last Ten Fiscal Years

Calendar		Personal	Per Capita Personal	Unemployment	nemployment Households		Median	School
Year	Population <sup>1</sup>	Income <sup>2</sup>	Income	Rate	Total	Average Size	Age	Enrollment
2006	838,603	32,651,992	37,403	4.9	353,622	2.41	35	158,087
2007	849,180	33,237,274	37,936	4.5	356,238	2.42	35.5	167,350
2008	853,554	33,798,139	38,272	5.6	357,647	2.40	35.7	165,263
2009	862,844	33,774,144	37,911	9.1	356,311	2.43	36.1	159,728
2010	877,389	33,687,344	37,232	10.0	366,176	2.42	36.4	157,223
2011	887,337	34,910,486	38,309	8.9	358,552	2.50	34.2	153,690
2012	891,284	36,880,841	40,132	8.3	363,157	2.49	34	153,027
2013	889,910	37,096,641	39,963	8.0	360,072	2.59	34	154,945
2014	905,596	37,438,602	40,074	6.7	381,610	2.42	33.8	161,625
2015	909,076	37,438,602 <sup>3</sup>	40,074 <sup>3</sup>	5.1	381,610 <sup>3</sup>	2.42	<sup>3</sup> 34.1	151,755

<sup>1</sup>Esitmated population of I-MCPL service area which is all of Marion County except for the City of Beech Grove and Speedway.

<sup>2</sup>Amounts expressed in thousands

<sup>3</sup>Amounts used are from 2014, since 2015 data is not yet available.

**Source:** U.S. Bureau of Economic Analysis, U.S. Census Bureau, Demographics U.S.A. and U.S. Department of Labor, Bureau of Labor Statistics





### Indianapolis-Marion County Public Library Principal Employers Current Year and Nine Years Ago

	:	2015	2006			
Employer	Employees	Percentage of Total Employment	Employees	Percentage of Total Employment		
	Employees	Employment	Employees	Employment		
St. Vincent Hospitals and Health Care Centers	17,398	3.87%	6,000	1.30%		
Indiana University Health	11,810	2.63%	7,503	1.63%		
Eli Lilly and Company	10,565	2.35%	14,000	3.03%		
Community Health Network	10,402	2.31%	8,800	1.91%		
Wal-Mart	8,830	1.97%	-	0.00%		
Marsh Supermarkets	8,000	1.78%	-	0.00%		
Indiana University-Purdue University at Indianapolis	7,365	1.64%	7,066	1.53%		
The Kroger Company	6,700	1.49%	-	0.00%		
Federal Express	6,600	1.47%	6,311	1.37%		
Roche Diagnostics Corporation	4,600	1.02%	-	0.00%		
Rolls Royce Allison	-	0.00%	4,500	0.98%		
Allison Transmissions/Div. of GMC	-	0.00%	4,000	0.87%		
Franciscan St. Francis Health	-	0.00%	3,000	0.65%		
SBC	-	0.00%	3,500	0.76%		
	92,270	20.53%	64,680	14.02%		

Source: The Indy Partnership





#### Indianapolis-Marion County Public Library Disctrict Employees by Function Last Ten Fiscal Years

	2006	2007	2008	2009	2010 <sup>1</sup>	2011	2012	2013	2014	2015
Public Services										
Brightwood Library	3	4	4	4	3	3	4	4	4	4
Central Library	47.3	71.3	81.2	78.5	68.2	74.3	76.7	76.5	68.9	71.6
College Avenue Library	6.5	6	10	8.5	6	6	7	6.1	5.7	7.1
Decatur Library	6.5	6.5	7.5	7.5	6.5	6	6.5	6.5	6.5	7
Eagle Library	8	7.5	9	8.5	6	7	7.5	8.5	8	8
East 38th Street Library	6.5	5.5	6	6.5	7	7	6.5	6	7.5	7.5
East Washington Library	4	4	5	4.5	4	4	4.5	4.5	3	4
Flanner House Library	2.6	2	3	3	3	3	3	3	3	3
Fountain Square Library	4.5	4.5	4.8	4.8	3.5	5	4	4	3.5	4
Franklin Road Library	9.5	7.5	9.2	9.2	8.1	9.1	9.1	9.6	9.5	9.5
								_	_	_
Garfield Park Library (Formerly Shelby)	6.5	6.5	6.5	6	6	6	6	7	7	7
Glendale Library	14.5	11.5	15.1	14.6	10.6	11.5	12.5	12.5	12	12
Haughville Library	5	5.5	6	5.5	5.5	5.5	5	6	6	6
InfoZone (at The Children's Museum)	3.5	3.5	3.5	5.5	4.5	4.5	5	5	5	5
Irvington Branch Library	9	6.5	10.3	9.8	9.3	9.3	9.5	9.5	9.5	9
Lawrence Library	15.5	12.5	14.6	15.6	13.6	14.1	14.1	14.1	13.6	14.1
Nora Library	13.5	11	13.6	14.6	10.2	11.7	11.7	12.7	11.6	13.1
Outreach Service Section	13	7	8	8	8.5	11	10	9	10	10
Pike Library	11.5	10.5	13.6	13.6	12.6	11.6	12.1	14.6	13.1	12.1
Southport Library	15	14	17	14.5	13	12.5	14	12.5	14	14.1
Spades Park Library	3.6	4.1	4.1	4.1	4.1	4.1	4	4	4	4
Warren Library	10.5	11.2	12.6	12.6	10.6	11.1	12.1	12.1	11.6	12.6
Wayne Library	9.5	10	11.5	12	10	10.5	9	10	9	9
West Indianapolis Library	4.2	4.1	4.1	4.1	3.6	3.1	3.7	3.7	3.7	3.7
Administrative Services	12	12	11	10	13	13	13	13	12	12
Collection Management Services	42.25	36.25	37.25	37	36	36	35.5	35.5	35.5	32.5
Communications	16	9	9.5	10	4	2	-	-	-	6
Information Technology Services	18.5	16.5	18	17	14	15	15	15	15	13
Project Development Services	10	9	7	7	9	8.5	9	9	10	8
Public Services <sup>2</sup>					4	6	4	4	4	6
Human Resources	6	5	5	5	5	5	6.6	5.6	9.6	7.6
Facility Services	30.1	34.1	34.5	35.1	24.5	25.5	25.5	24.5	19.5	20
Total	368.05	358.55	402.45	396.6	346.9	361.9	366.1	368	355.3	362.5

### Notes:

A full-time employee is scheduled to work 2,080 hours per year (including vacation and sick leave). Full-time-equivalent employee is calculated by dividing total labor hours by 2,080.

<sup>1</sup> In 2010 there was an administrative reorganization.

<sup>2</sup> Public Services includes Support Programs & Volunteer Resources.





### Indianapolis-Marion County Public Library Library Materials Purchased and Circulated Last Ten Fiscal Years

	Number	Acquisition	Cost of	Net Book	Number	
Fiscal	of Volumes	Cost of	new	Value of	of Items	Turnover
Year	Owned	Collections	Acquisitions	Collections	Circulated <sup>1</sup>	Rate <sup>2</sup>
2006	1,813,697	43,737,166	6,539,277	14,401,776	13,799,846	7.61
2007	1,793,709	48,817,922	5,080,756	14,261,358	14,183,909	7.91
2008	1,863,892 <sup>3</sup>	54,084,274	5,266,352	13,660,310	15,904,690	8.53
2009	1,895,458 <sup>3</sup>	60,568,139	6,483,865	13,639,746	17,186,739	9.07
2010	1,829,436	64,698,476	4,130,337	11,324,553	16,578,849	9.06
2011	1,756,058	69,023,585	4,325,109	9,282,687	14,638,562	8.34
2012	1,797,433	73,986,474	4,962,889	7,614,915	14,994,195	8.34
2013	1,908,605	78,517,601	4,531,127	6,961,067 <sup>4</sup>	15,258,399	7.99
2014	1,911,917	82,722,069	4,204,468	6,659,637	14,774,581	7.73
2015	1,818,622	86,358,766	3,636,697	5,962,540	14,534,039	7.99

### Notes:

- <sup>1</sup> Number of items circulated includes online web renewals.
- <sup>2</sup> Turnover rate is the number of times an item is checked out. This is an average of all publicly circulating items in the total collection.
- <sup>3</sup> 2008 & 2009 Restated Number of Volumes Owned
- <sup>4</sup> 2013 Restated net book value of collections





### Indianapolis-Marion County Public Library Circulation by Location Last Ten Fiscal Years

Location	2006	2007	2008	2009	2010	2011	2012			2015
Brightwood Library	60,295	64,596	65,458	66,286	53,798	51,617	64,149	126,708	128,199	111,736
Central Library	436,076	311,176 <sup>1</sup>	732,522	810,259	717,782	622,794	581,372	1,279,402	1,197,984	1,141,922
College Avenue Library	215,982	238,519	239,047	245,512	235,382	214,155	220,585	509,940	502,083	529,645
Decatur Library	257,881	268,258	264,386	278,494	249,343	221,958	221,672	437,977	382,261	350,650
Eagle Library	328,867	297,268	274,597	284,071	232,618	177,128	181,353	307,047	290,162	277,691
East 38th Street Library	147,443	143,900	130,851	142,668	127,073	109,458	119,716	184,665	173,955	170,991
East Washington Library	83,221	96,423	99,132	104,261	96,911	89,243	96,869	124,878	106,009	101,451
Flanner House Library	62,827	64,970	65,111	60,012	51,167	46,486	53,038	86,671	71,479	73,934
Fountain Square Library	97,515	98,677	103,426	102,039	88,144	86,975	83,123	156,128	142,577	137,038
Franklin Road Library	476,547	479,648	485,000	489,949	479,377	426,604	432,716	881,481	804,838	798,109
Garfield Park Library (Formerly										
Shelby Library)	221,174	197,114 <sup>2</sup>	197,895	223,200	182,424	108,704	171,004	297,868	279,558	270,785
Glendale Library	646,219	504,073	525,884	569,593	502,703	445,821	445,566	945,546	898,903	868,776
Haughville Library	151,875	160,973	178,231	162,633	135,900	129,001	134,147	228,615	200,628	193,161
Museum)	51,481	46,295	49,025	36,122	51,394	59,100	57,922	104,753	117,472	116,426
Irvington Branch Library	443,059	431,690	436,700	457,049	425,162	370,715	378,195	760,746	740,602	672,852
Lawrence Library	794,169	764,340	771,429	786,818	733,731	621,398	584,143	1,389,870	1,286,522	1,213,260
Nora Library	593,965	605,922	608,063	636,401	593,169	516,091	494,832	1,204,064	1,116,162	1,056,716
Outreach Service Section	188,055	238,216	276,450	306,869	361,396	368,281	396,831	452,194	446,088	438,743
Pike Library	562,561	534,367	532,218	563,773	521,175	456,806	448,462	1,156,041	1,084,420	983,206
Southport Library	764,213	772,578	771,581	789,218	722,702	630,675	613,734	1,215,595	1,113,954	1,066,127
Spades Park Library	69,048	70,709	68,769	72,008	61,921	49,255	56,280	143,251	128,845	122,872
Warren Library	573,544	536,500	513,671	515,557	438,853	385,170	396,273	849,838	831,073	760,000
Wayne Library	488,492	467,610	449,271	479,687	430,937	378,921	373,641	755,430	724,103	642,093
West Indianapolis Library	93,590	94,317	112,164	101,708	83,040	71,634	84,292	143,159	129,399	129,432
Total	7,808,099	7,488,139	7,950,881	8,284,187	7,576,102	6,637,990	6,689,915	13,741,867	12,897,276	12,227,616

Notes:

<sup>1</sup> Central Library was closed for 3 months during 2007 due to the Renovation Project.

<sup>2</sup> Garfield Park Library was closed for 4 months during 2011 due to the Renovation Project.

<sup>3</sup> In 2011 there was a 26% reduction in hours of operation from 2010.

<sup>4</sup> In 2012 the Library restored 20% of the 26% reduced in 2011.

<sup>5</sup>Beginning in 2013, web renewals were tracked by branch location and included in total circulation.





#### Indianapolis-Marion County Public Library Service Location Information Last Ten Fiscal Years

		Current										
	Current Address	Status	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
LIBRARIES												
Brightwood Library	2435 N. Sherman Dr. Indianapolis, IN 46218	L	5,400	5,400	5,400	5,400	5,400	5,400	5,400	5,400	5,400	5,400
Central Library <sup>2</sup>	40 E. Saint Clair St. Indianapolis, IN 46204	0	98,000	292,183	292,183	292,183	292,183	292,183	292,183	292,183	292,183	292,183
College Avenue Library	4180 N. College Ave. Indianapolis, IN 46205	0	15,970	15,970	15,970	15,970	15,970	15,970	15,970	15,970	15,970	15,970
Decatur Library	5301 Kentucky Ave. Indianapolis, IN 46221	0	11,300	11,300	11,300	11,300	11,300	11,300	11,300	11,300	11,300	11,300
Eagle Library	3325 Lowry Rd. Indianapolis, IN 46222	0	12,215	12,215	12,215	12,215	12,215	12,215	12,215	12,215	12,215	12,215
East 38th Street Library	5420 E. 38th St. Indianapolis, IN 46218	0	15,900	15,900	15,900	15,900	15,900	15,900	15,900	15,900	15,900	15,900
East Washington Library	2822 E. Washington St. Indianapolis, IN 46201	0	6,810	6,810	6,810	6,810	6,810	6,810	6,810	6,810	6,810	6,810
Flanner House Library	2424 Dr. M.L. King Jr. St. Indianapolis, IN 46208	L	3,050	3,050	3,050	3,050	3,050	3,050	3,050	3,050	3,050	3,050
Fountain Square Library	1066 Virginia Ave. Indianapolis, IN 46203	L	5,145	5,145	5,145	5,145	5,145	5,145	5,145	5,145	5,145	5,145
Franklin Road Library	5550 S. Franklin Rd. Indianapolis, IN 46239	0	18,345	18,345	18,345	18,345	18,345	18,345	18,345	18,345	18,345	18,345
Garfield Park Library												
(Formerly Shelby Library)	2502 Shelby St. Indianapolis, IN 46203	0	6,435	6,435	6,435	6,435	6,435	6,435	6,435	6,435	6,435	6,435
Glendale Library	6101 N. Keystone Ave. Indianapolis, IN 46220	L	29,338	29,338	29,338	29,338	29,338	29,338	29,338	29,338	29,338	29,338
Haughville Library	2121 W. Michigan St. Indianapolis, IN 46222	0	11,600	11,600	11,600	11,600	11,600	11,600	11,600	11,600	11,600	11,600
InfoZone (at The Children's												
Museum) <sup>1</sup>	3000 N. Meridian St. Indianapolis, IN 46208	L	3,000	3,000	3,000	4,133	4,133	4,133	4,133	4,133	4,133	4,133
Irvington Branch Library	5625 E. Washington St. Indianapolis, IN 46219	0	16,050	16,050	16,050	16,050	16,050	16,050	16,050	16,050	16,050	16,050
Lawrence Library	7898 N. Hague Rd. Indianapolis, IN 46256	0	13,500	13,500	13,500	13,500	13,500	13,500	13,500	13,500	13,500	13,500
Nora Library	8625 Guilford Ave. Indianapolis, IN 46240	0	18,500	18,500	18,500	18,500	18,500	18,500	18,500	18,500	18,500	18,500
Outreach Service Section <sup>3</sup>	2450 N. Meridian St. Indianapolis, IN 46208	0	8,540	8,540	5,970	5,970	5,970	5,970	5,970	5,970	5,970	8,195





#### Indianapolis-Marion County Public Library Service Location Information Last Ten Fiscal Years (Continued)

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	Current Address	Current Status	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
LIBRARIES												
Pike Library	6525 Zionsville Rd. Indianapolis, IN 46268	0	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000
Southport Library	2630 East Stop 11 Rd. Indianapolis, In 46227	0	15,740	15,740	15,740	15,740	15,740	15,740	15,740	15,740	15,740	15,740
Spades Park Library	1801 Nowland Ave. Indianapolis, IN 46201	0	7,560	7,560	7,560	7,560	7,560	7,560	7,560	7,560	7,560	7,560
Warren Library	9701 E. 21st St. Indianapolis, IN 46229	0	15,740	15,740	15,740	15,740	15,740	15,740	15,740	15,740	15,740	15,740
Wayne Library	198 S. Girls School Rd. Indianapolis, IN 46231	0	13,500	13,500	13,500	13,500	13,500	13,500	13,500	13,500	13,500	13,500
West Indianapolis Library	1216 S. Kappes St. Indianapolis, In 46221	0	5,010	5,010	5,010	5,010	5,010	5,010	5,010	5,010	5,010	5,010
SUPPORT SERVICES												
Library Service Center <sup>4</sup>	2450 N. Meridian St. Indianapolis, IN 46208	Ο	71,380	71,380	73,950	73,950	73,950	73,950	73,950	73,950	73,950	71,725

O = Owned. L = Leased.

#### Notes:

<sup>1</sup> In 2009, InfoZone moved to a new space within The Children's Museum.

<sup>2</sup> In 2002, Central Library moved to a temporary location to allow for the renovation and expansion of it's current building. The new Central Library was completed in 2007. The 292,183 square footage listed for Central Library does not include the 183,000 square footage for the parking garage.

<sup>3</sup> In 2015, our literacy tutoring tenant moved to another location within our system and Outreach Service Section utilized the additional space.

<sup>4</sup> Library Service Center's square footage has been restated to exclude the separately listed Outreach Service Section located in the Library Service Center.

## **Indianapolis-Marion County Public Libraries**

#### **Central Library**

40 East St. Clair Street Indianapolis, Indiana 46204 317-275-4100

### **Brightwood Branch Library**

2435 North Sherman Drive Indianapolis, Indiana 46218 317-275-4310

### **College Avenue Branch Library**

4180 North College Avenue Indianapolis, Indiana 46205 317-275-4320

### **Decatur Branch Library**

5301 Kentucky Avenue Indianapolis, Indiana 46221 317-275-4330

#### **Eagle Branch Library**

3325 Lowry Road Indianapolis, Indiana 46222 317-275-4340

#### East Thirty-Eighth Street Branch Library

5420 East 38<sup>th</sup> Street Indianapolis, Indiana 46218 317-275-4350

### East Washington Branch Library

2822 East Washington Street Indianapolis, Indiana 46201 317-275-4360

#### **Flanner House Branch Library**

2424 Dr. Martin Luther King Jr. Street Indianapolis, Indiana 46208 317-275-4370

#### **Fountain Square Branch Library**

1066 Virginia Avenue Indianapolis, Indiana 46203 317-275-4390

#### Franklin Road Branch Library

5550 South Franklin Road Indianapolis, Indiana 46239 317-275-4380

#### **Garfield Park Branch Library**

2502 Shelby Street Indianapolis, Indiana 46203 317-275-4490

#### **Glendale Branch Library**

6101 North Keystone Avenue Indianapolis, Indiana 46220 317-275-4410

#### **Haughville Branch Library**

2121 West Michigan Street Indianapolis, Indiana 46222 317-275-4420

#### **Irvington Branch Library**

5625 East Washington Street Indianapolis, Indiana 46219 317-275-4450

#### Lawrence Branch Library

7898 North Hague Road Indianapolis, Indiana 46256 317-275-4460

### **Nora Branch Library**

8625 Guilford Avenue Indianapolis, Indiana 46240 317-275-4470

#### **Pike Branch Library**

6525 Zionsville Road Indianapolis, Indiana 46268 317-275-4480

### **Southport Branch Library**

2630 East Stop 11 Road Indianapolis, Indiana 46227 317-275-4510

#### Spades Park Branch Library

1801 Nowland Avenue Indianapolis, Indiana 46201 317-275-4520

#### **Warren Branch Library**

9701 East 21st Street Indianapolis, Indiana 46229 317-275-4550

### Wayne Branch Library

198 South Girls School Road Indianapolis, Indiana 46231 317-275-4530

#### West Indianapolis Branch Library

1216 South Kappes Street Indianapolis, Indiana 46221 317-275-4540

### InfoZone

at The Children's Museum 3000 North Meridian Street Indianapolis, Indiana 46208 317-275-4430



This report is available for viewing online through the Indianapolis Public Library website

www.indypl.org

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