# STATE BOARD OF ACCOUNTS 302 West Washington Street Room E418 INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENT AND
FEDERAL SINGLE AUDIT REPORT

OF

JENNINGS COUNTY, INDIANA

January 1, 2014 to December 31, 2014





### TABLE OF CONTENTS

<u>Description</u>	<u>Page</u>
Schedule of Officials	2
Independent Auditor's Report	3-4
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statement Performed in Accordance With Government Auditing Standards	5-6
Financial Statement and Accompanying Notes: Statement of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis Notes to Financial Statement	
Other Information - Unaudited: Combining Schedule of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis Schedule of Payables and Receivables Schedule of Leases and Debt	38
Supplemental Audit of Federal Awards: Independent Auditor's Report on Compliance for the Major Federal Program and on Internal Control Over Compliance	46 47
Auditee Prepared Documents: Summary Schedule of Prior Audit Findings	
Other Reports	67

### SCHEDULE OF OFFICIALS

Office	<u>Official</u>	<u>Term</u>
County Auditor	Janice L. Ramey Kay S. Vance	01-01-11 to 12-31-14 01-01-15 to 12-31-18
County Treasurer	Sandra L. Vance	01-01-13 to 12-31-16
Clerk of the Circuit Court	Mary Dorsett Kilgore	01-01-11 to 12-31-18
County Sheriff	Steve Hoppock Gary M. Driver	01-01-11 to 12-31-14 01-01-15 to 12-31-18
County Recorder	Lisa Jines-Plessinger Janice L. Ramey	01-01-11 to 12-31-14 01-01-15 to 12-31-18
President of the Board of County Commissioners	Matt Sporleder	01-01-14 to 12-31-16
President of the County Council	Howard L. Malcomb	01-01-14 to 12-31-16



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### INDEPENDENT AUDITOR'S REPORT

TO: THE OFFICIALS OF JENNINGS COUNTY, INDIANA

### **Report on the Financial Statement**

We were engaged to audit the accompanying financial statement of Jennings County (County), which comprises the financial position and results of operations for the year ended December 31, 2014, and the related notes to the financial statement as listed in the Table of Contents.

### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6). Management is responsible for and has determined that the regulatory basis of accounting, as established by the Indiana State Board of Accounts, is an acceptable basis of presentation. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on conducting the audit in accordance with auditing standards generally accepted in the United States of America. Because of the matter described in the *Basis for Disclaimer of Opinion* paragraph, however, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion.

### Basis for Disclaimer of Opinion

The County Auditor and County Treasurer did not properly maintain accounting records. The Clerk of the Circuit Court (Clerk) did not provide accounting records for the Indiana Support Enforcement Tracking System (ISETS) and Clerk MHI Trust. Also, the Clerk did not properly maintain accounting records through the court records accounting system (Odyssey). The County's records do not permit the application of other auditing procedures to ascertain if the financial statement is fairly stated.

### Disclaimer of Opinion

Because of the significance of the matter discussed in the *Basis for Disclaimer of Opinion* paragraph, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion. Accordingly, we do not express an opinion on this financial statement.

### INDEPENDENT AUDITOR'S REPORT (Continued)

### Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the County's financial statement. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the *U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the financial statement. Because of the significance of the matters described in the *Disclaimer of Opinion* paragraph and because federal grant monies were not accurately and separately identified in the financial ledgers, it is inappropriate to and we do not express an opinion on the Schedule of Expenditures of Federal Awards referred to above.

Other Information

Our audit was conducted for the purpose of forming an opinion on the County's financial statement. The Combining Schedule of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Payables and Receivables and Schedule of Leases and Debt, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statement. They have not been subjected to the auditing procedures and, accordingly, we express no opinion on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated February 23, 2016, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Paul D. Joyce, CPA State Examiner

February 23, 2016



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

TO: THE OFFICIALS OF JENNINGS COUNTY, INDIANA

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statement of Jennings County (County), which comprises the financial position and results of operations for the year ended December 31, 2014, and the related notes to the financial statement, and have issued our report thereon dated February 23, 2016, wherein we noted the County followed accounting practices the Indiana State Board of Accounts prescribes rather than accounting principles generally accepted in the United States of America. The opinion to the financial statement relative to the regulatory basis of accounting was disclaimed due to the County Auditor, County Treasurer, and Clerk of the Circuit Court not properly maintaining the County's financial ledgers and records during the audit period. The County's records did not permit the application of other auditing procedures to ascertain whether the financial statement was fairly stated; therefore, we were unable to express an opinion on the financial statement.

### **Internal Control Over Financial Reporting**

In connection with our engagement to audit the financial statement, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of the internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 2014-001, 2014-002, 2014-003, and 2014-004 to be material weaknesses.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Continued)

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2014-001, 2014-002, 2014-003, and 2014-004.

### **Jennings County's Response to Findings**

The County's response to the findings identified in our audit is described in the accompanying Corrective Action Plan. The County's response was not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Paul D. Joyce, CPA State Examiner

February 23, 2016

	FINANCIAL STATEMENT	AND ACCOMPANYING	NOTES
The financial st financial statement and	ratement and accompanying d notes are presented as into	notes were approved by ended by the County.	management of the County. The

### JENNINGS COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES REGULATORY BASIS For the Year Ended December 31, 2014

	Cash and Investments 01-01-14			Cash and Investments
Fund	(Restated)	Receipts	Disbursements	12-31-14
Jury Fee	\$ 5,231	\$ 1,660	\$ 4,696	\$ 2,195
Law Enforcement Continuing Ed	35,639	3,043	2,391	36,291
County General	282,424	5,348,160	5,257,116	373,468
Accident Report Animal Control	7,582 (2)	4,515 21,318	4,446 96,125	7,651 (74,809)
Courthouse Bond	779,508	362,760	1,142,268	(74,009)
CAGIT County Certified Shares	95,080	2,202,032	2,251,583	45,529
CEDIT County Share	69,966	729,452	777,325	22,093
City and Town Court Cost	14,597	6,162	- 07.070	20,759
Squire Lakes Big Lake Dam State Welfare Excise	(6,860) 2	33,930 811,366	27,070 811,366	2
Surplus County Dog Tax	442			442
Nonreverting Prisoner Reim	16,009	6,775	1,413	21,371
Sales Disclosure Local	14,295	5,760	8,242	11,813
Covered Bridge	30,619	3,700	- 044.000	34,319
Cumulative Courthouse Alcohol & Drug	450,102 72,122	24,729	214,903	235,199 96,851
CEDIT Distributions	72,122	1,056,809	857,868	198,941
Electronic Map Generation	2,000	-	-	2,000
Rescue 20 - FEMA	585	-	-	585
Jennings County LEPC	17,436	3,396	3,276	17,556
E911 Landline	8,734 13,506	333,507	387,882 878	(45,641)
Security Protection Firearms Training	13,506	2,133 9,950	9,172	14,761 778
Health	87,695	189,439	256,989	20,145
Identity Theft Protection	94	682	731	45
JC Landfill Closure	10,148	-	-	10,148
Health Maintenance	70,127	33,139	43,546	59,720
Local Road and Street CAGIT Distribution	163,431 1,068	273,403 4,222,889	421,164 4,222,888	15,670 1,069
Inmate Med Care Reimbursement	-	104	-,222,000	104
Misdemeanant Fund	11,157	18,126	9,485	19,798
Highway	622,453	2,520,341	2,346,462	796,332
County Park Non-Reverting	47,744	50,513	32,880	65,377
Local Rainy Day Reassessment	306,956 2,403	-	145,315	161,641 2,403
2015 Reassessment	370,443	152,367	144,524	378,286
Recorder's Perpetuation	47,014	38,215	41,470	43,759
Riverboat	19,063	168,980	88,955	99,088
Sex & Violent Offender Admin	2,061	2,250	4.007	4,311
Superior Supplemental Public Defender Services Surplus Tax	6,179 23,422	3,166 38,851	1,637 26,101	7,708 36,172
Surveyor's Corner Perpetuation	35,537	6,050	7,887	33,700
Tax Sale Costs	10,534	-	46,323	(35,789)
Tax Sale Redemption	9,578	147,006	156,953	(369)
Tax Sale Surplus	636,818	273,168	512,659	397,327
IN Local Health Dept Trust Vehicle Inspection	(549) 1,595	19,151 570	15,254	3,348 2,165
Community Service	2,360	4,924		7.284
E911 Wireless	172	-	-	172
Child Abuse Prevention	15	-	-	15
GAL/CASA	- 0.000	5,043	47,002	(41,959)
Elected Officials Training Interstate Probation Fee	3,003 1,325	2,169 1,030	2,594	2,578 2,355
E911 - General	57,082	225,950	221,811	61,221
Juvenile Probation	64,437	1,682	12,351	53,768
Circuit Adult Probation	99,795	69,795	70,026	99,564
Supplemental Juvenile Probation Services	2,946	3,434	-	6,380
Alternate Dispute Resolution	780	12,773	12,066	1,487
Equitable Share Law Enforcement Sheriff Drug Free	66 43	-		66 43
Recycling Center	(13,470)	62,368	77,143	(28,245)
Public Health Preparedness Co	1,049	20,875	21,376	548
Sheriff Continuing Education	108	1,939	-	2,047
WTH Web Feature Service	2,000	-	-	2,000
Courthouse Security Grant 2013 GO Bond Debt Service Pymt	45 18,389	350,883	18,389	45 350,883
United Way	1,249	5,052	4,932	1,369
Insurance Deductions	61,474	367,622	366,534	62,562
Payroll - Child Support	-	7,494	7,322	172
457 Retirement	13,751	201,953	201,951	13,753
Payroll FICA	(492)	687,770	677,561	9,717
Payroll FICA Unreimbursed Medical	(34,906)	787,717 4,685	769,650 3,991	(16,839) 694
Payroll County Tax Withholding	20,841	63,435	72,116	12,160
Payroll State Tax Withholding	59,793	181,241	247,433	(6,399)
Uniforms	429	1,659	1,731	357
SC Garnishee Service Fee	77 5 566	512	- 	589
Sheriff's Retirement	5,566	20,825	5,566	20,825

The notes to the financial statement are an integral part of this statement.

Final	Ir	Cash and nvestments 01-01-14		Descirt	Diehorre		Cash and nvestments
Fund		Restated)	-	Receipts	Disbursements	_	12-31-14
Settlement		-		21,770,881	21,750,084		20,797
CVET		93,446		175,050	304,280		(35,784)
MUTC Sewer		(185,975)		940,069	744,488		9,606
Financial Institution Tax		54,919		104,769	159,688		2.025
HEA State Homestead Credit State Fines and Forfeitures		1,745 12,875		280 16,589	-		2,025 29,464
Infraction Judgement Fines		3,169		10,792	13,453		508
Overweight Vehicles Fines		-		53	53		-
Special Death Benefit		(1,715)					(1,715)
Sales Disclosure Fees State		330		3,345	3,365		310
Coroners Continuing Education Interstate Compact Fees		(2,463) 68		1,605 1,088	- 1,156		(858)
Mortgage Recording Fees		423		2,023	2,326		120
Sex & Violent Offender State		102		250	-,		352
Child Restraint Fee		(50)		375	325		-
Inheritance Tax		22,097		1,057	4,751		18,403
Education Plate Fee		582		262	20.000		844
Innkeepers Tax Collections Title IV-D Incentive Fund		30,094 76,418		28,916 16,164	30,000		29,010 92,582
Prosecutor IV-D Incentive Fund		62,541		24,596	39,663		47,474
Clerk IV-D Incentive Fund		113,434		16,164	11,119		118,479
Fairgrounds Non-Revert		33,170		55,562	58,332		30,400
Emergency Manage Non-Revert		100,861		33,926	46,480		88,307
Law Enforcement		821		-	-		821
Jennings Co Christmas Light North Vernon Sewer		50 (2,957)			-		50 (2,957)
Sharps Fund		(2,937)		100	100		(2,937)
Circuit Supplemental Public		35,347		9,225	1,885		42,687
Operation Pull Over		1,130		-	-		1,130
Public Defender Services		117,790		109,138	28,094		198,834
Campbell Sewer Lien		1,856		-	-		1,856
Deferral Fee Death Benefit		11,821 12,135		9,613 1,580	11,038		10,396 13,715
Superior Adult Probation		43,753		40,453	39,524		44,682
Court Security		2,185		14,253	35,717		(19,279)
Asset Forfeiture		38,830		-	31,053		7,777
Area Plan Non Revert		-		10,266	-		10,266
Criminal Background Check		159		-	-		159
Victim of Crime Assistance		9,324 735		4,360	6,469		13,684
Paramedic Training Document Storage Fee		10,926		9,827 7,908	16,688		4,093 2,146
Transportation		-		188	-		188
Jennings Drug Free Community		26,413		15,852	23,000		19,265
Pretrial Diversion		11,336		32,553	30,403		13,486
Local DNR Law Enforcement		505		-	419		86
Supple Circuit Probation Service Supple Superior Probation Service		21,735 11,469		14,946 8,764	11,283		25,398 20,233
2008 IN Natural Disaster		146		0,704	-		146
Sales Disclosure Local		6,347		2,985	3,750		5,582
NV Redevelopment - CR350 N		19,773		-	-		19,773
EMPG Competitive EMA		-		7,853	-		7,853
Health Assessment Incentive		1,000		-	-		1,000
November 2011 Certificate Sale EMS HSCP Grant		1,285		-	7.853		1,285 (7,853)
2013 GO Bond Project Fund		1,621,212		112,903	973,485		760,630
2013 RDC TIF Bond Project		507,676			335,860		171,816
2013 RDC TIF Bond Debt Service		-		74,808	18,926		55,882
2013 RDC TIF Bond Debt Reserve		41,824		-	-		41,824
Home Detention Fees		1,017		2,009	-		3,026
Payroll Medicare		(8,305)		185,750	124,135		53,310
Credit Union Garnishments		730 (1,452)		19,538 24,425	17,654 23,773		2,614 (800)
County Misdemeanant Fund		(602)		-	20,770		(602)
Donations Sheriff		2,039		-	-		2,039
Corp Debt Service		2,528		-	-		2,528
Corporation General		8,155			-		8,155
Payroll - AFLAC		-		12,107	13,230		(1,123)
Payroll - Boston Cumulative Bridge		410,283		2,738 439,256	2,738 420,040		429,499
Carnegie Library Plan Grant		(570)		439,230	420,040		(475)
Interpreter Grant		4,475		1,000	200		5,275
FEMA Disaster Fund		33,354		-	-		33,354
Clerk of the Circuit Court Odyssey		876,767		4,489,179	4,399,723		966,223
Sheriff's Commissary		10,486		98,210	95,251		13,445
Sheriff's Inmate Trust Fund Treasurer's After Settlement Collections		25,027 582 534		222,496	212,307 582 534		35,216
Treasurer's Alter Settlement Collections	_	582,534	-	669,623	582,534	_	669,623
Totals	\$	9,679,078	\$	52,080,214	\$ 53,857,483	\$	7,901,809

The notes to the financial statement are an integral part of this statement.

### JENNINGS COUNTY NOTES TO FINANCIAL STATEMENT

### Note 1. Summary of Significant Accounting Policies

### A. Reporting Entity

The County was established under the laws of the State of Indiana. The County operates under a Council-Commissioner form of government and provides some or all of the following services: public safety (police), highways and streets, health welfare and social services, culture and recreation, public improvements, planning and zoning, and general administrative services.

The accompanying financial statement presents the financial information for the County.

### B. Basis of Accounting

The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

### C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

### D. Receipts

Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the County.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distribution received from the state, local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the County.

Charges for services which can include, but are not limited to the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable tv receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Fines and forfeits which include receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance quarantees (forfeitures).

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

### E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service principal and interest which include fixed obligations resulting from financial transactions previously entered into by the County. It includes all expenditures for the reduction of the principal and interest of the County's general obligation indebtedness.

Capital outlay which include all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

### F. Interfund Transfers

The County may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

### G. Fund Accounting

Separate funds are established, maintained, and reported by the County. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the County. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the County in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

### Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the County submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

### Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the County in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

### Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the County to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

### Note 5. Risk Management

The County may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the County to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

### Note 6. Pension Plans

### A. County Police Retirement Plan

### Plan Description

The County Police Retirement Plan is a single-employer defined benefit pension plan. With the approval of the County's fiscal body, the plan is administered by the sheriff's department and an appointed trustee as authorized by state statute (IC 36-8-10-12) for full-time police officers. The plan provides retirement, death, and disability benefits to plan members and beneficiaries. Funds designated for payments related to this plan are accounted for in a pension trust fund. The activity of this trust fund has not been reflected in the financial statement. The trustee issues a publicly available financial report that includes financial statements and required supplementary information of the plan. The report may be obtained by contacting the county sheriff.

### **Funding Policy**

The contribution requirements of plan members for the County Police Retirement Plan are established by state statute.

### B. County Police Benefit Plan

### Plan Description

The County Police Benefit Plan is a single-employer defined benefit pension plan. With the approval of the County's fiscal body, the plan is administered by the sheriff's department and an appointed trustee as authorized by state statute (IC 36-8-10-12) for full-time police officers. The plan provides dependent pensions, life insurance, and disability benefits to plan members and beneficiaries. Funds designated for payments related to this plan are accounted for in a

pension trust fund. The activity of this trust fund has not been reflected in the financial statement. The trustee issues a publicly available financial report that includes financial statements and required supplementary information of the plan. The report may be obtained by contacting the county sheriff.

### **Funding Policy**

The contribution requirements of plan members for the County Police Benefit Plan are established by state statute.

### C. Additional Pension Plan

The County also contributes to an additional pension plan unique to the County. Information regarding this plan may be obtained from the County.

### Note 7. Cash Balance Deficits

The financial statement contains some funds with deficits in cash. This is a result of posting errors, reimbursements for grant expenditures not received by December 31, and expenditures exceeding revenues.

### Note 8. Holding Corporation

The County has entered into a capital lease with Jennings County Building Corporation (the lessor). The lessor was organized as a not-for-profit corporation pursuant to state statute for the purpose of financing and constructing or reconstructing facilities for lease to the County. The lessor has been determined to be a related party of the County. Lease payments during the year 2014 totaled \$1,153,000. The lease was paid off during 2014.

### Note 9. Combined Funds

Funds related to Payroll FICA and Payroll Medicare were combined in the prior financial statement, but were reported individually in the current financial statement.

### Note 10. Restatements

For the year ended December 31, 2014, certain changes have been made to some of the beginning balances of the financial statement to more appropriately reflect financial activity of the County. The following schedule presents a summary of restated beginning balances.

New Fund	Balance as of December 31, 2013		Prior Period Adjustment	Balance as of January 1, 2014
Clerk of the Circuit Court Odyssey Sheriff's Commissary Sheriff's Inmate Trust Fund Treasurer's After Settlement	\$ -	• \$ •	876,767 10,486 25,027	\$ 876,767 10,486 25,027
Collections	-		582,534	582,534

### OTHER INFORMATION - UNAUDITED

The County's Annual Financial Report information can be found on the Gateway website: <a href="https://gateway.ifionline.org/">https://gateway.ifionline.org/</a>.

Differences may be noted between the financial information presented in the financial statement contained in this report and the financial information presented in the Annual Financial Report of the County which is referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the audit. This is a common occurrence in any financial statement audit. The financial information presented in this report is audited information, and the accuracy of such information can be determined by reading the opinion given in the Independent Auditor's Report.

The other information presented was approved by management of the County. It is presented as intended by the County.

	ury	La Enforc Conti E	ement nuing		County General	_	Accident Report		Animal Control	ırthouse Bond	_	CAGIT County Certified Shares	 CEDIT County Share
Cash and investments - beginning	\$ 5,231	\$	35,639	\$	282,424	\$	7,582	\$	(2)	\$ 779,508	\$	95,080	\$ 69,966
Receipts:													
Taxes	-		-		3,902,071		-		-	331,776		-	-
Intergovernmental	-		-		341,590		-		-	30,984		-	-
Charges for services	-		-		741,827		-		-	_		-	-
Fines and forfeits	-		-		204,444		-		-	-		-	-
Other receipts	 1,660		3,043		158,228		4,515		21,318	 		2,202,032	 729,452
Total receipts	1,660		3,043		5,348,160		4,515		21,318	362,760		2,202,032	729,452
Total Teocipio	 1,000		0,040		0,040,100		4,010	_	21,010	 002,700		2,202,002	 720,402
Disbursements:													
Personal services	_		_		3,876,373		_		10,164	_		1,499,718	713,689
Supplies	_		_		186,209		_		8,110	_		27,024	-
Other services and charges	4,696		2,391		1,037,153		4.446		76,354	-		667,700	63,636
Debt service - principal and interest	-		-		-		, · -		-	1,142,268		-	-
Capital outlay	-		-		112,426		-		1,497	-		55,841	-
Other disbursements	 			_	44,955					 		1,300	 <u>-</u>
Total disbursements	 4,696		2,391		5,257,116		4,446	_	96,125	 1,142,268		2,251,583	777,325
Excess (deficiency) of receipts over disbursements	 (3,036)		652		91,044		69		(74,807)	 (779,508)		(49,551)	(47,873)
Cash and investments - ending	\$ 2,195	\$	36,291	\$	373,468	\$	7,651	\$	(74,809)	\$ _	\$	45,529	\$ 22,093

	City and Town Court Cost	La E La	luire ikes Big ake am		State Welfare Excise		Surplus County Dog Tax	N	onreverting Prisoner Reim	_	Sales Disclosure Local	_	Covered Bridge		Cumulative Courthouse
Cash and investments - beginning	\$ 14,597	\$	(6,860)	\$	2	\$	442	\$	16,009	\$	14,295	\$	30,619	\$	450,102
Receipts: Taxes	-		-		-		-		-		-		-		-
Intergovernmental Charges for services Fines and forfeits	-		-		-		-		6,775		5,760		-		-
Other receipts	 6,162		33,930	_	811,366	_		_		_		_	3,700	_	
Total receipts	 6,162		33,930		811,366		<u>-</u>		6,775	_	5,760	_	3,700	_	
Disbursements: Personal services Supplies	-		-		-		-		-		-		-		-
Other services and charges Debt service - principal and interest	-		27,070		811,366 -		-		1,413		8,242		-		214,903
Capital outlay Other disbursements	 <u>-</u>				<u>-</u>		<u>-</u>		<u>-</u>	_	<u>-</u>	_	<u>-</u>	_	<u>-</u>
Total disbursements	 		27,070		811,366		<u> </u>		1,413	_	8,242	_			214,903
Excess (deficiency) of receipts over disbursements	 6,162		6,860	_	<u> </u>	_	<u>-</u>	_	5,362	_	(2,482)	_	3,700		(214,903)
Cash and investments - ending	\$ 20,759	\$		\$	2	\$	442	\$	21,371	\$	11,813	\$	34,319	\$	235,199

		Alcohol & Drug	CEDIT ributions	М	tronic ap ration	_	Rescue 20 - FEMA	 Jennings County LEPC		E911 Landline	Security rotection
Cash and investments - beginning	\$	72,122	\$ 	\$	2,000	\$	585	\$ 17,436	\$	8,734	\$ 13,506
Receipts: Taxes Intergovernmental		-	-		-		-	-		-	-
Charges for services Fines and forfeits Other receipts		24,729 -	 - - 1,056,809		- - -		- - -	 3,396		- - 333,507	- - 2,133
Total receipts	_	24,729	 1,056,809					 3,396	_	333,507	 2,133
Disbursements: Personal services Supplies		-	-		-		-	-		181,078	-
Other services and charges Debt service - principal and interest		-	857,868 -		-		-	3,276		206,804	878 -
Capital outlay Other disbursements			 					 	_		 
Total disbursements			 857,868					 3,276	_	387,882	 878
Excess (deficiency) of receipts over disbursements		24,729	 198,941					 120		(54,375)	 1,255
Cash and investments - ending	\$	96,851	\$ 198,941	\$	2,000	\$	585	\$ 17,556	\$	(45,641)	\$ 14,761

	Firearms Training	Health	Identity Theft Protection	JC Landfill Closure	Health Maintenance	Local Road and Street	CAGIT Distribution
Cash and investments - beginning	<u>\$</u> _	\$ 87,695	\$ 94	\$ 10,148	\$ 70,127	\$ 163,431	\$ 1,068
Receipts: Taxes Intergovernmental	-	129,305 12,534	-	-	- 33,139	- 273,403	
Charges for services Fines and forfeits Other receipts	9,950	47,600	682	-			4,222,889
Total receipts	9,950	189,439	682		33,139	273,403	4,222,889
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Other disbursements	9,172 - - - -	234,861 19,265 2,863 - - -	- - - - 731	- - - - -	4,023 39,523 - - -	317,070 104,094 - -	4,222,888 - - -
Total disbursements	9,172	256,989	731		43,546	421,164	4,222,888
Excess (deficiency) of receipts over disbursements	778	(67,550)	(49)		(10,407)	(147,761)	1
Cash and investments - ending	\$ 778	\$ 20,145	\$ 45	\$ 10,148	\$ 59,720	\$ 15,670	\$ 1,069

	Inmate Med Care Reimbursement	Misdemeanant Fund	Highway	County Park Non-Reverting	Local Rainy Day	Reassessment	2015 Reassessment
Cash and investments - beginning	\$ -	\$ 11,157	\$ 622,453	\$ 47,744	\$ 306,956	\$ 2,403	\$ 370,443
Receipts:							
Taxes	-	-	-	-	-	-	151,259
Intergovernmental	-	-	2,431,440	-	-	-	1,006
Charges for services	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-
Other receipts	104	18,126	88,901	50,513			102
Total receipts	104	18,126	2,520,341	50,513			152,367
Disbursements:							
Personal services	-	-	965,059	15,906	-	-	20,810
Supplies	-	-	430,822	-	-	-	23,474
Other services and charges	-	9,485	771,755	16,974	145,315	-	100,240
Debt service - principal and interest	-	-	-	-	-	-	-
Capital outlay	-	-	178,826	-	-	-	-
Other disbursements							
Total disbursements		9,485	2,346,462	32,880	145,315		144,524
Excess (deficiency) of receipts over							
disbursements	104	8,641	173,879	17,633	(145,315)		7,843
Cash and investments - ending	\$ 104	\$ 19,798	\$ 796,332	\$ 65,377	\$ 161,641	\$ 2,403	\$ 378,286

	Recorder's Perpetuation	Riverboat	Sex & Violent Offender Admin	Superior Supplemental Public Defender Services	Surplus Tax	Surveyor's Corner Perpetuation	Tax Sale Costs
Cash and investments - beginning	\$ 47,014	\$ 19,063	\$ 2,061	\$ 6,179	\$ 23,422	\$ 35,537	\$ 10,534
Receipts: Taxes Intergovernmental Charges for services Fines and forfeits	- - -	- - -	- - -	- - - 3,166	- - -	- - -	- - - -
Other receipts	38,215	168,980	2,250		38,851	6,050	
Total receipts	38,215	168,980	2,250	3,166	38,851	6,050	
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Other disbursements	18,310 - 23,160 - -	- - 88,955 - - -	- - - - -	- 1,637 - - -	- 26,101 - - -	- - 7,887 - - -	- - 46,323 - - -
Total disbursements	41,470	88,955		1,637	26,101	7,887	46,323
Excess (deficiency) of receipts over disbursements	(3,255)	80,025	2,250	1,529	12,750	(1,837)	(46,323)
Cash and investments - ending	\$ 43,759	\$ 99,088	\$ 4,311	\$ 7,708	\$ 36,172	\$ 33,700	\$ (35,789)

	Tax Sale Redemption	Tax Sale Surplus	IN Local Health Dept Trust	Vehicle Inspection	Community Service	E911 Wireless	Child Abuse Prevention
Cash and investments - beginning	\$ 9,578	\$ 636,818	\$ (549)	\$ 1,595	\$ 2,360	<u>\$ 172</u>	<u>\$ 15</u>
Receipts: Taxes Intergovernmental Charges for services Fines and forfeits Other receipts  Total receipts	147,006	273,168 273,168	19,151 19,151	- - - 570 570	4,924 4,924	- - - - -	- - - - -
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Other disbursements	156,953 - - -	512,659 - - - -	15,254 - - -	- - - - -	- - - -	- - - - -	
Total disbursements  Excess (deficiency) of receipts over disbursements	<u>156,953</u> (9,947)	512,659	15,254 3,897	570	4,924		
Cash and investments - ending	\$ (369)	\$ 397,327	\$ 3,348	\$ 2,165	\$ 7,284	\$ 172	\$ 15

	GAL/CASA	Elected Officials Training	Interstate Probation Fee	E911 - General	Juvenile Probation	Circuit Adult Probation	Supplemental Juvenile Probation Services	
Cash and investments - beginning	\$ -	\$ 3,003	\$ 1,325	\$ 57,082	\$ 64,437	\$ 99,795	\$ 2,946	
Receipts:								
Taxes	-	-	-	-	-	-	-	
Intergovernmental	-	-	-	-	-	-	-	
Charges for services	-	-	-	-	-	-	-	
Fines and forfeits			-		-	69,795		
Other receipts	5,043	2,169	1,030	225,950	1,682		3,434	
Total receipts	5,043	2,169	1,030	225,950	1,682	69,795	3,434	
B: I								
Disbursements: Personal services				00 000		44 644		
Supplies	-	-	-	88,803 8,296	-	41,641 3,673	-	
Other services and charges	47,002	2,594	-	122,965	12,351	24,712	-	
Debt services and charges  Debt service - principal and interest	47,002	2,394		122,905	12,331	24,712		
Capital outlay	_	_	_	1,747	_		_	
Other disbursements	<u> </u>							
Total disbursements	47,002	2,594		221,811	12,351	70,026		
Excess (deficiency) of receipts over disbursements	(41,959)	(425)	1,030	4,139	(10,669)	(231)	3,434	
Cash and investments - ending	\$ (41,959)	\$ 2,578	\$ 2,355	\$ 61,221	\$ 53,768	\$ 99,564	\$ 6,380	

	Alternate Dispute Resolution	Equitable Share Law Enforcement	Sheriff Drug Free	Recycling Center	Public Health Preparedness Co	Sheriff Continuing Education	WTH Web Feature Service
Cash and investments - beginning	\$ 780	\$ 66	\$ 43	\$ (13,470)	\$ 1,049	\$ 108	\$ 2,000
Receipts: Taxes Intergovernmental Charges for services Fines and forfeits Other receipts	- - - 12,773	- - - -	- - - -	- - - - 62,368	- - - - 20,875	- - - - 1,939	- - - -
Total receipts	12,773			62,368	20,875	1,939	
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Other disbursements	- - 12,066 - - -	- - - - -	- - - - -	30,691 - 46,452 - -	21,376 - - - -	- - - - -	- - - - -
Total disbursements	12,066			77,143	21,376		
Excess (deficiency) of receipts over disbursements	707			(14,775)	(501)	1,939	
Cash and investments - ending	\$ 1,487	\$ 66	\$ 43	\$ (28,245)	\$ 548	\$ 2,047	\$ 2,000

	Courthouse Security Grant					United Way	Insurance Deductions			Payroll - Child Support	57 ement		Payroll Federal Tax
Cash and investments - beginning	\$	45	\$	18,389	\$	1,249	\$	61,474	\$		\$ 13,751	\$	(492)
Receipts: Taxes Intergovernmental Charges for services Fines and forfeits Other receipts		- - - -		320,911 29,972 - - -		- - - - 5,052		- - - - 367,622	_	- - - - 7,494	- - - - 201,953		- - - - 687,770
Total receipts				350,883	_	5,052		367,622		7,494	 201,953		687,770
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Other disbursements		- - - - -		- - - 18,389 - -		- - - - 4,932		- - - - 366,534		- - - - 7,322	- - - - - 201,951	_	- - - - 677,561
Total disbursements				18,389		4,932		366,534		7,322	 201,951		677,561
Excess (deficiency) of receipts over disbursements				332,494		120		1,088	_	172	 2		10,209
Cash and investments - ending	\$	45	\$	350,883	\$	1,369	\$	62,562	\$	172	\$ 13,753	\$	9,717

	Payroll FICA	Unreimbursed Medical	Payroll County Tax Withholding	Payroll State Tax Withholding	Uniforms	SC Garnishee Service Fee	Sheriff's Retirement
Cash and investments - beginning	\$ (34,906)	\$ -	\$ 20,841	\$ 59,793	\$ 429	\$ 77	\$ 5,566
Receipts: Taxes Intergovernmental Charges for services Fines and forfeits Other receipts	- - - - 787,717	- - - 4,685	- - - - 63,435	- - - 181,241	- - - - 1,659	- - 512 	- - - 20,825
Total receipts	787,717	4,685	63,435	181,241	1,659	512	20,825
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Other disbursements	- - - - 769,650	- - - - 3,991	- - - - 72,116	- - - - 247,433	- - - - - 1,731	- - - - -	- - - - 5,566
Total disbursements	769,650	3,991	72,116	247,433	1,731		5,566
Excess (deficiency) of receipts over disbursements	18,067	694	(8,681)	(66,192)	(72)	512	15,259
Cash and investments - ending	\$ (16,839)	\$ 694	\$ 12,160	\$ (6,399)	\$ 357	\$ 589	\$ 20,825

	Settlement	CVET	MUTC Sewer	Financial Institution Tax	HEA State Homestead Credit	State Fines and Forfeitures	Infraction Judgement Fines
Cash and investments - beginning	<u>\$ -</u>	\$ 93,446	\$ (185,975)	\$ 54,919	\$ 1,745	\$ 12,875	\$ 3,169
Receipts: Taxes Intergovernmental	-	- -	-	- -	-	- -	-
Charges for services Fines and forfeits Other receipts	21,770,881	175,050	940,069	104,769	280	16,589	10,792
Total receipts	21,770,881	175,050	940,069	104,769	280	16,589	10,792
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest	21,750,084 -	- - 304,280 -	- - 744,488 -	- - 159,688 -	- - -	- - - -	- - 13,453 -
Capital outlay Other disbursements							
Total disbursements	21,750,084	304,280	744,488	159,688			13,453
Excess (deficiency) of receipts over disbursements	20,797	(129,230)	195,581	(54,919)	280	16,589	(2,661)
Cash and investments - ending	\$ 20,797	\$ (35,784)	\$ 9,606	\$ -	\$ 2,025	\$ 29,464	\$ 508

	Overweight Vehicles Fines	Special Death Benefit	Sales Disclosure Fees State	Coroners Continuing Education	Interstate Compact Fees	Mortgage Recording Fees	Sex & Violent Offender State	
Cash and investments - beginning	\$ -	\$ (1,715)	\$ 330	\$ (2,463)	\$ 68	\$ 423	<u>\$ 102</u>	
Receipts:								
Taxes	-	-	-	-	-	-	-	
Intergovernmental	-	-	-	-	-	-	-	
Charges for services	-	-	-	-	-	-	-	
Fines and forfeits	-	-	-	-	-		-	
Other receipts	53		3,345	1,605	1,088	2,023	250	
Total receipts	53		3,345	1,605	1,088	2,023	250	
Disbursements:								
Personal services	_	_	_	_	_	_	_	
Supplies	_	_	_	-	_	-	_	
Other services and charges	53	-	3,365	-	1,156	2,326	-	
Debt service - principal and interest	-	-	-	-	-	-	-	
Capital outlay	-	-	-	-	-	-	-	
Other disbursements								
Total disbursements	53		3,365		1,156	2,326		
- (15: ) t								
Excess (deficiency) of receipts over disbursements			(20)	1,605	(68)	(303)	250	
Cash and investments - ending	\$ -	\$ (1,715)	\$ 310	\$ (858)	\$ -	\$ 120	\$ 352	

	Child Restraint Fee	Inheritance Tax	Education Plate Fee	Innkeepers Tax Collections	Title IV-D Incentive Fund	Prosecutor IV-D Incentive Fund	Clerk IV-D Incentive Fund	
Cash and investments - beginning	\$ (5	0) \$ 22,09	97 \$ 582	\$ 30,094	\$ 76,418	\$ 62,541	\$ 113,434	
Receipts: Taxes Intergovernmental		- -		- -	-	-	- -	
Charges for services Fines and forfeits Other receipts	37	- - <u>5</u> 1,05		28,916	- 16,164	24,596	16,164	
Total receipts	37	5 1,05	57 262	28,916	16,164	24,596	16,164	
Disbursements: Personal services Supplies		-		-	-	17,733	110	
Other services and charges Debt service - principal and interest Capital outlay	32	5 4,75 -	- 51 - 	30,000	-	21,930	11,009	
Other disbursements		<u>-</u>	<u>-</u>	<u> </u>				
Total disbursements	32	5 4,75	51 -	30,000		39,663	11,119	
Excess (deficiency) of receipts over disbursements	5	0 (3,69	94)262	(1,084)	16,164	(15,067)	5,045	
Cash and investments - ending	\$	- \$ 18,40	3 \$ 844	\$ 29,010	\$ 92,582	\$ 47,474	\$ 118,479	

	Fairgrounds Non-Revert		gency nage Revert	Law Enforcement	Jennings Co Christmas Light		North Vernon Sewer	Sharps Fund	Circuit Supplemental Public	
Cash and investments - beginning	\$ 33,170	\$	100,861	\$ 821	\$	50	\$ (2,957)	\$ -	\$ 35,347	
Receipts: Taxes Intergovernmental	-		-	-		-	-	- 100	- -	
Charges for services Fines and forfeits Other receipts	 55,562 - <u>-</u>		33,926	- - -		-			9,225	
Total receipts	 55,562		33,926					100	9,225	
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Other disbursements	- - 58,332 - - -		13,005 200 9,196 - 24,079	- - - - -		- - - - -	- - - - -	- 100 - -	- 1,885 - - -	
Total disbursements	 58,332		46,480					100	1,885	
Excess (deficiency) of receipts over disbursements	 (2,770)		(12,554)			<u>-</u>			7,340	
Cash and investments - ending	\$ 30,400	\$	88,307	\$ 821	\$	50	\$ (2,957)	\$ -	\$ 42,687	

	Operation Pull Over		Public Defender Services		Campbell Sewer Lien		Deferral Fee		Death Benefit	_	Superior Adult Probation	Court Security	
Cash and investments - beginning	\$	1,130	\$	117,790	\$	1,856	\$	11,821	\$ 12,135	\$	43,753	\$	2,185
Receipts:													
Taxes		-		-		-		-	-		-		-
Intergovernmental		-		-		-		-	-		-		-
Charges for services		-		-		-		-	-		-		-
Fines and forfeits		-		109,138		-		9,613	1,580		40,453		14,253
Other receipts	-						_		 	_		_	<u>-</u>
Total receipts				109,138			_	9,613	 1,580		40,453	_	14,253
Disbursements:													
Personal services		_		_		_		543	_		13,669		35,717
Supplies		_		_		_		-	_		7,500		-
Other services and charges		-		-		-		10,495	-		18,355		_
Debt service - principal and interest		-		-		-		-	-		-		-
Capital outlay		-		-		-		-	-		-		-
Other disbursements				28,094					 		<u>-</u>		<u>-</u>
Total disbursements				28,094				11,038			39,524		35,717
Excess (deficiency) of receipts over													
disbursements			_	81,044				(1,425)	 1,580	_	929		(21,464)
Cash and investments - ending	\$	1,130	\$	198,834	\$	1,856	\$	10,396	\$ 13,715	\$	44,682	\$	(19,279)

	Asset orfeiture	Area Plan Non Revert	Criminal Background Check	Victim of Crime Assistance	Paramedic Training	Document Storage Fee	Transportation	
Cash and investments - beginning	\$ 38,830	\$ -	\$ 159	\$ 9,324	\$ 735	\$ 10,926	\$ -	
Receipts: Taxes Intergovernmental	-	-	-	- -	-	-	-	
Charges for services Fines and forfeits	-	10,266	-	-	9,827	7,908	188	
Other receipts	 			4,360				
Total receipts	 	10,266		4,360	9,827	7,908	188	
Disbursements: Personal services Supplies	31,053	-	-	-	-	16,688	-	
Other services and charges Debt service - principal and interest	-		-	-	6,469	-	-	
Capital outlay Other disbursements	 <u>-</u>							
Total disbursements	 31,053				6,469	16,688		
Excess (deficiency) of receipts over disbursements	 (31,053)	10,266	. <u></u>	4,360	3,358	(8,780)	188	
Cash and investments - ending	\$ 7,777	\$ 10,266	\$ 159	\$ 13,684	\$ 4,093	\$ 2,146	\$ 188	

	Jennings Drug Free Community		etrial ersion	Local DNR Law Enforcement		Supple Circuit Probation Service	Supple Superior Probation Service		2008 IN Natural Disaster		Sales Disclosure Local	
Cash and investments - beginning	\$ 26,413	\$	11,336	\$ 50	5 5	\$ 21,735	\$	11,469	\$	146	\$	6,347
Receipts: Taxes Intergovernmental Charges for services	-		- - -		-	-				-		- - 2,985
Fines and forfeits Other receipts	 15,852 -		32,553		- <u>-</u> -	14,946 		8,764 <u>-</u>	_	<u>-</u>		<u>-</u>
Total receipts	 15,852		32,553			14,946		8,764	_		_	2,985
Disbursements: Personal services Supplies	-		30,403		-	11,283		-		-		-
Other services and charges  Debt service - principal and interest	-		-	41	9 -	-		-		-		3,750
Capital outlay Other disbursements	 23,000					<u>-</u>						
Total disbursements	 23,000		30,403	41	9	11,283						3,750
Excess (deficiency) of receipts over disbursements	 (7,148)		2,150	(41	9)	3,663		8,764		<u>-</u>		(765)
Cash and investments - ending	\$ 19,265	\$	13,486	\$ 8	6 5	\$ 25,398	\$	20,233	\$	146	\$	5,582

	NV Redevelopment - CR350 N		EMPG Competitive EMA	Health Assessment Incentive	November 2011 Certificate Sale	EMS HSCP Grant	2013 GO Bond Project Fund	2013 RDC TIF Bond Project	
Cash and investments - beginning	\$	19,773	\$ -	\$ 1,000	\$ 1,285	\$ -	\$ 1,621,212	\$ 507,676	
Receipts: Taxes Intergovernmental Charges for services Fines and forfeits Other receipts		- - - -	7,853 - - -	- - - -	- - - -	- - - - -	- - - 112,903	- - - -	
Total receipts			7,853			. <u>-</u>	112,903		
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Other disbursements		- - - - -	- - - - -	- - - - -	- - - - -	- - - - - 7,853	- - - - 851,478 122,007	335,860 - - -	
Total disbursements						7,853	973,485	335,860	
Excess (deficiency) of receipts over disbursements			7,853			(7,853)	(860,582)	(335,860)	
Cash and investments - ending	\$	19,773	\$ 7,853	\$ 1,000	\$ 1,285	\$ (7,853)	\$ 760,630	\$ 171,816	

# JENNINGS COUNTY COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES - REGULATORY BASIS For the Year Ended December 31, 2014 (Continued)

	2013 RDC TIF Bond Debt Service	2013 RDC TIF Bond Debt Reserve	Home Detention Fees	Payroll Medicare	Credit Union	Garnishments	County Misdemeanant Fund
Cash and investments - beginning	\$ -	\$ 41,824	\$ 1,017	\$ (8,305)	\$ 730	\$ (1,452)	\$ (602)
Receipts: Taxes Intergovernmental Charges for services Fines and forfeits Other receipts	68,016 6,792 - -	- - - -	2,009 	- - - - 185,750	- - - 19,538	- - - 24,425	- - - -
Total receipts	74,808		2,009	185,750	19,538	24,425	
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Other disbursements	18,926 - -	- - - - -	- - - - -	- - - - - 124,135	- - - - 17,654	- - - - 23,773	- - - - -
Total disbursements	18,926			124,135	17,654	23,773	
Excess (deficiency) of receipts over disbursements	55,882		2,009	61,615	1,884	652	
Cash and investments - ending	\$ 55,882	\$ 41,824	\$ 3,026	\$ 53,310	\$ 2,614	\$ (800)	\$ (602)

# JENNINGS COUNTY COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES - REGULATORY BASIS For the Year Ended December 31, 2014 (Continued)

	nations Sheriff	1	Corp Debt ervice	poration eneral		Payroll - AFLAC	Payroll - Boston	C	umulative Bridge		Carnegie Library Plan Grant
Cash and investments - beginning	\$ 2,039	\$	2,528	\$ 8,155	\$		\$ 	\$	410,283	\$	(570)
Receipts: Taxes Intergovernmental	-		-	-		-	-		390,563 2,617		-
Charges for services Fines and forfeits Other receipts	 -		-	 -		- 12,107	 2,738		46,076		- - 95
Total receipts	 			 		12,107	 2,738		439,256		95
Disbursements: Personal services Supplies	-		-	-		-	-		-		-
Other services and charges Debt service - principal and interest Capital outlay Other disbursements	- - -		- - -	- - -			- - - 2,738		62,014 - 358,026		- - -
Total disbursements	 			 	_	13,230	2,738	_	420,040	_	
Excess (deficiency) of receipts over disbursements	 			 		(1,123)	 		19,216		95
Cash and investments - ending	\$ 2,039	\$	2,528	\$ 8,155	\$	(1,123)	\$ 	\$	429,499	\$	(475)

# JENNINGS COUNTY COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES - REGULATORY BASIS For the Year Ended December 31, 2014 (Continued)

	rpreter Grant	Di	EMA saster und	Cir	erk of the cuit Court odyssey	heriff's nmissary		Sheriff's Inmate Trust Fund	Se	easurer's After ettlement ollections		Totals
Cash and investments - beginning	\$ 4,475	\$	33,354	\$	876,767	\$ 10,486	\$	25,027	\$	582,534	\$	9,679,078
Receipts: Taxes	-		-		-	-		-		-		5,293,901
Intergovernmental Charges for services Fines and forfeits	-		-		-	-		-		-		3,171,430 841,098 533,403
Other receipts	 1,000				4,489,179	 98,210		222,496		669,623	_	42,240,382
Total receipts	 1,000				4,489,179	 98,210	_	222,496		669,623		52,080,214
Disbursements: Personal services	-		-		-	-		-		-		7,867,307
Supplies Other services and charges Debt service - principal and interest	200		-		-	-		-		-		1,035,666 34,132,935 1,179,583
Capital outlay Other disbursements	 -		-		4,399,723	95,251		212,307		582,534		1,583,920 8,058,072
Total disbursements	 200		_		4,399,723	95,251		212,307		582,534		53,857,483
Excess (deficiency) of receipts over disbursements	 800				89,456	 2,959		10,189		87,089		(1,777,269)
Cash and investments - ending	\$ 5,275	\$	33,354	\$	966,223	\$ 13,445	\$	35,216	\$	669,623	\$	7,901,809

#### JENNINGS COUNTY SCHEDULE OF PAYABLES AND RECEIVABLES December 31, 2014

Government or Enterprise	Accounts Payable	Accounts Receivable
Governmental activities	\$ 418,319	\$ -

#### JENNINGS COUNTY SCHEDULE OF LEASES AND DEBT December 31, 2014

	Description of Debt	Ending Principal			Principal and Interest Due Within One		
Туре	Purpose		Balance	Year			
Governmental activities:							
General obligation bonds	General Obligation Bonds Series 2013	\$	1,640,000	\$	484,786		
Revenue bonds	Tax Increment Revenue Bonds Series 2013		540,000		58,093		
Notes and loans payable	E911 Radios		83,829		44,901		
Notes and loans payable	Tractor		20,515		10,756		
Notes and loans payable	Tractor		21,016		10,950		
Notes and loans payable	Truck		13,234		13,461		
Notes and loans payable	Truck		27,068		14,653		
Notes and loans payable	Gradall		74,048		26,296		
Notes and loans payable	Gradall		79,902		28,375		

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# SUPPLEMENTAL AUDIT OF FEDERAL AWARDS



STATE BOARD OF ACCOUNTS 302 WEST WASHINGTON STREET ROOM E418 INDIANAPOLIS, INDIANA 46204-2769

> Telephone: (317) 232-2513 Fax: (317) 232-4711 Web Site: www.in.gov/sboa

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE

TO: THE OFFICIALS OF JENNINGS COUNTY, INDIANA

#### Report on Compliance for the Major Federal Program

We have audited Jennings County's (County) compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that could have a direct and material effect on its major federal program for the year ended December 31, 2014. The County's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the County's compliance.

#### Opinion on the Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2014.

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE (Continued)

#### Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying Schedule of Findings and Questioned Costs as item 2014-006. Our opinion on the major federal program is not modified with respect to these matters.

The County's response to the noncompliance findings identified in our audit is described in the accompanying Corrective Action Plan. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as items 2014-005 and 2014-006 to be material weaknesses.

The County's response to the internal control over compliance findings identified in our audit is described in the accompanying Corrective Action Plan. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Paul D. Joyce, CPA State Examiner (This page intentionally left blank.)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND ACCOMPANYING NOTE
CONTENDED OF EACH ENDINGREE OF PEDELVIC AWARDS AND AGGOINT ANAMAGOIN
The Schedule of Expenditures of Federal Awards and accompanying note presented were approved by management of the County. The schedule and note are presented as intended by the County.
The Schedule of Expenditures of Federal Awards and accompanying note presented were approved
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#### JENNINGS COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2014

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Federal CFDA Number	Pass-Through Entity (or Other) Identifying Number	Total Federal Awards Expended
Department of Commerce				
Economic Development Cluster Investments for Public Works and Economic Development Facilities	Direct Grant	11.300	06-01-05376	\$ 726,901
ARRA - State Broadband Data and Development Grant Program	Indiana Office of Technology	11.558	2014	2,000
Total - Department of Commerce				728,901
Department of Housing and Urban Development  CDBG - State-Administered CDBG Cluster  Community Development Block Grants/State's Program and  Non-Entitlement Grants in Hawaii  Squire Lakes Big Lake Dam	Indiana Office of Community Rural Affairs	14.228	EDS# A192-11-DR2-09-214	27,070
Total - Department of Housing and Urban Development				27,070
<u>Department of Justice</u> Crime Victim Assistance	Indiana Criminal Justice Institute	16.575	13-VA-GX-0036	18,824
Equitable Sharing Program	Direct Grant	16.922	2014	31,053
Total - Department of Justice				49,877
Department of Transportation Highway Planning and Construction Cluster Highway Planning and Construction Bridge Inspection Des. 1006064 Bridge Inspection Des. 1382875 Bridge Inspection Des. 9302170	Indiana Department of Transportation	20.205	Des. 1006064 Des. 1382875 Des. 9302170	3,034 22,643 68,850
Total - Highway Planning and Construction Cluster				94,527
Total - Department of Transportation				94,527
Department of Health and Human Services Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements Public Heath Preparedness 7/1/13 to 6/30/14 Public Heath Preparedness 7/1/14 to 6/30/15	Indiana State Department of Health	93.074	EDS# A70-4-0532266 EDS# A70-5-0532444	15,000 5,875
Total - Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements				20,875
Child Support Enforcement Title IV-D County Prosecutor Title IV-D County Clerk Title IV-D Indirect Costs IV-D Incentive - County Prosecutor IV-D Incentive - County Clerk	Indiana Department of Child Services	93.563	2014 2014 2014 2014 2014	131,926 40,261 49,560 39,663 11,119
Total - Child Support Enforcement				272,529
Total - Department of Health and Human Services				293,404
Department of Homeland Security  Emergency Management Performance Grants  Competitive Grant Program  Salary Reimbursement	Indiana Department of Homeland Security	97.042	EDS# C44P-4-368B EDS# C44P-5-041B	5,161 6,495
Total - Emergency Management Performance Grants				11,656
Homeland Security Grant Program County Based Projects	Indiana Department of Homeland Security	97.067	EDS# C44P-4-067B	10,000
Total - Department of Homeland Security				21,656
Total federal awards expended				\$ 1,215,435

The accompanying note is an integral part of the Schedule of Expenditures of Federal Awards.

### JENNINGS COUNTY NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the County and is presented in accordance with the cash and investment basis of accounting used in the preparation of the financial statement. Accordingly, the amount of federal awards expended is based on when the disbursement related to the award occurs except when the federal award is received on a reimbursement basis. In these instances the federal awards are considered expended when the reimbursement is received.

#### Section I - Summary of Auditor's Results

Financial Statement:

Type of auditor's report issued: Adverse as to GAAP;

Disclaimer as to Regulatory Basis

Internal control over financial reporting:

Material weaknesses identified? yes

Significant deficiencies identified? none reported

Noncompliance material to financial statement noted? yes

Federal Awards:

Internal control over major programs:

Material weaknesses identified?

Significant deficiencies identified? none reported

Type of auditor's report issued on compliance for

major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of OMB Circular A-133?

Identification of Major Programs:

Name of Federal Program or Cluster

yes

**Economic Development Cluster** 

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000

Auditee qualified as low-risk auditee? no

#### Section II - Financial Statement Findings

#### FINDING 2014-001 - SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - COUNTY AUDITOR

The County did not have a proper system of internal controls in place to prevent, or detect and correct, errors on the Schedule of Expenditures of Federal Awards (SEFA).

The County Auditor relies on each department to report their federal financial assistance activities for use in preparing the SEFA. The County Auditor inputs the grant information received from the departments into the grant schedule section of the Annual Financial Report from which the SEFA is prepared. No evidence was provided that the information presented by each department to the County Auditor was verified to the financial records prior to entering the information in the Annual Financial Report. Additionally, no evidence was presented that there was oversight, review, approval, or other compensating controls to verify the accuracy of the information and amounts reported in the Annual Financial Report.

The County should have proper controls in place over the preparation of the SEFA to ensure accurate reporting of federal awards. Without a proper system of internal control in place that operates effectively, material misstatements of the SEFA could remain undetected.

During the audit of the SEFA, we noted the following errors:

- 1. Six federal grants with a total of \$1,057,183 in expenditures were not reported.
- 2. The expenditures were overstated on three grants reported in the amount of \$35,439.

These errors resulted in the expenditures reported in the SEFA being understated in the amount of \$1,021,744.

Audit adjustments were proposed, accepted by the County, and made to the SEFA presented in this report.

Governmental units should have internal controls in effect which provide reasonable assurance regarding the reliability of financial information and records, effectiveness and efficiency of operations, proper execution of management's objectives, and compliance with laws and regulations. Among other things, segregation of duties, safeguarding controls over cash and all other assets, and all forms of information processing are necessary for proper internal control.

Controls over the receipting, disbursing, recording, and accounting for the financial activities are necessary to avoid substantial risk of invalid transactions, inaccurate records and financial statements, and incorrect decision making. (Accounting and Uniform Compliance Guidelines Manual for County Auditors of Indiana, Chapter 14)

OMB Circular A-133, Subpart C, section .300 states in part: "The auditee shall: . . . (d) Prepare appropriate financial statements, including the schedule of expenditures of Federal Awards in accordance with section .310."

OMB Circular A-133, Subpart C, section .310(b) states:

"Schedule of expenditures of Federal awards. The auditee shall also prepare a schedule of expenditures of Federal awards for the period covered by the auditee's financial statements. While not required, the auditee may choose to provide information requested by Federal awarding agencies and pass-through entities to make the schedule easier to use. For example, when a Federal program has multiple award years, the auditee may list the amount of Federal awards expended for each award year separately. At a minimum, the schedule shall:

- (1) List individual Federal programs by Federal agency. For Federal programs included in a cluster of programs, list individual Federal programs within a cluster of programs. For R&D, total Federal awards expended shall be shown either by individual award or by Federal agency and major subdivision within the Federal agency. For example, the National Institutes of Health is a major subdivision in the Department of Health and Human Services.
- (2) For Federal awards received as a subrecipient, the name of the pass-through entity and identifying number assigned by the pass-through entity shall be included.

- (3) Provide total Federal awards expended for each individual Federal program and the CFDA number or other identifying number when the CFDA information is not available.
- (4) Include notes that describe the significant accounting policies used in preparing the schedule.
- (5) To the extent practical, pass-through entities should identify in the schedule the total amount provided to subrecipients from each Federal program.
- (6) Include, in either the schedule or a note to the schedule, the value of the Federal awards expended in the form of non-cash assistance, the amount of insurance in effect during the year, and loans or loan guarantees outstanding at year end. While not required, it is preferable to present this information in the schedule."

#### FINDING 2014-002 - FINANCIAL TRANSACTIONS AND REPORTING - COUNTY TREASURER

The County Treasurer's Office is responsible for maintaining the County Treasurer's Daily Balance of Cash and Depositories (Cash Book). The Cash Book reflects the daily receipts and disbursements, the total amount of cash and investments, and a proof of the financial condition of the office at the close of each day. We noted several deficiencies in the internal control system of the County Treasurer's Office related to the Cash Book and financial transactions.

- 1. There was a lack of segregation of duties in that the Bookkeeper receipted money, voided receipts, balanced the day's business in the financial software, posted the County Treasurer's Cash Book, made adjustments, made bank deposits, and prepared reconcilement reports. The Bookkeeper also prepared the settlement documents. There was no documented oversight or review of the Bookkeeper's work. The staff consisted of the County Treasurer, the Bookkeeper, and a part-time staff person. All staff collected property tax payments.
- 2. No evidence of verification that the property tax collection reports were reconciled with the Cash Book balances on a regular basis.
- There were not sufficient controls over the property tax settlement process. There was no supporting documentation to reconcile the amounts posted to the Cash Book to the supporting property tax settlement worksheets for both receipts and the subsequent disbursements, to ensure that all amounts had been properly posted.
- 4. From January 2013 through December 31, 2015, bank reconcilements of the bank statement balances to the County Treasurer's Daily Balance of Cash and Depositories ("Cash Book") balances were not prepared. Similar issues of the County Treasurer not reconciling the County's bank accounts with the County Treasurer's Cash Book were included in prior reports since 2009.
- 5. Due to lack of controls, electronic fund transfers (EFT's) identified in the prior audit had not been posted to the County Auditor's Funds ledger or the County Treasurer's Cash Book.

Due to the weaknesses in internal controls and the condition of records as noted above, material misstatements of the financial statement were identified; however, additional misstatements may exist and remain undetected.

Governmental units should have internal controls in effect which provide reasonable assurance regarding the reliability of financial information and records, effectiveness and efficiency of operations, proper execution of management's objectives, and compliance with laws and regulations. Among other things, segregation of duties, safeguarding controls over cash and all other assets, and all forms of information processing are necessary for proper internal control.

Controls over the receipting, disbursing, recording, and accounting for the financial activities are necessary to avoid substantial risk of invalid transactions, inaccurate records and financial statements, and incorrect decision making. (Accounting and Uniform Compliance Guidelines Manual for County Treasurers of Indiana, Chapter 10)

At all times, the manual and/or computerized records, subsidiary ledgers, control ledger, and reconciled bank balance should agree. If the reconciled bank balance is less than the subsidiary or control ledgers, then the responsible official or employee may be held personally responsible for the amount needed to balance the fund. (Accounting and Uniform Compliance Guidelines Manual for County Treasurers of Indiana, Chapter 10)

Indiana Code 5-13-6-1(e) states: "All local investment officers shall reconcile at least monthly the balance of public funds, as disclosed by the records of the local officers, with the balance statements provided by the respective depositories."

#### FINDING 2014-003 - FINANCIAL TRANSACTIONS AND REPORTING - COUNTY AUDITOR

#### Condition of Records

The County failed to design and implement effective internal controls over its financial records to prevent, or detect and correct, material misstatements. We consider the issues in internal controls to be a material weakness.

The following deficiencies in internal controls related to the financial records were noted:

- 1. Sufficient evidence was not provided to show that the financial records were reviewed and monitored to ensure that transactions were authorized, recorded to the correct funds, recorded for the correct amounts, and that all transactions were recorded to the records.
- 2. Proper procedures were not in place to ensure that receipts were issued for all monies received.
- 3. Sufficient evidence was not provided to show there was proper oversight of the cash balances of individual funds to prevent overdrawn cash balances. As a result, several cash fund balances were reported as negative amounts.
- 4. Sufficient internal controls were not in place to ensure that distributions to countywide governmental units were made in a timely manner and did not remain in the cash fund balance of the County. As a result, there were multiple instances where distributions were not made properly.
- 5. Sufficient internal controls were not in place over the property tax and excise tax settlement to ensure that adequate documentation was maintained to support the settlement process.

#### Financial Reporting

The County failed to design and implement effective internal controls over the preparation of the financial statement, including Notes to Financial Statement, in order to prevent, or detect and correct, material misstatements. We consider the issues in internal controls to be a material weakness.

The following deficiencies in internal controls related to financial transactions and reporting were noted:

- 1. The County did not have procedures in place to identify risks to the preparation of a reliable financial statement.
- 2. The County did not have adequate procedures in place to ensure the financial information provided in the Annual Financial Report, which is used to compile the financial statement, was accurate.
- 3. The County did not have adequate procedures in place to ensure that all departments were included on the County's financial statement.

As a result, financial transactions and cash balances for the following departments were not included in the financial statement: County Treasurer, Clerk of the Circuit Court, and County Sheriff. Due to the conditions of records, we were not able to propose adjustments for the Clerk of the Circuit Court's ISETS and MCH Funds and that information was not included in the financial statement presented in this report.

#### Financial Transactions

The County failed to design and implement effective controls over the recording of financial transactions, including adjusting entries, to prevent, or detect and correct, material misstatements. We consider the issues in internal controls to be a material weakness.

During 2014, numerous transactions were recorded in the County Auditor's Funds Ledger as reclassifications or adjustments. Many of these transactions were based on the management reports; however, the documentation provided for audit was not adequate to determine whether the entries were made based upon the management reports or as a result of decisions made by employees of the County Auditor's Office. Many of the software reports detailing recorded transactions were not retained for audit. As a result, we were not able to determine who recorded the transactions or why the transactions were recorded. There was no evidence that these transactions were subjected to a review or approval process.

Additionally, the County did not have proper procedures in place to ensure that all receipt and disbursement transactions were recorded in the County Auditor's Funds Ledger or recorded in a timely manner.

#### Disbursements

The County failed to design and implement effective controls over disbursements to prevent, or detect and correct, material misstatements. We consider the issues in internal controls to be a material weakness.

The County Auditor did not have sufficient internal controls to ensure that adequate documentation was maintained to support the validity of disbursement transactions.

#### Payroll

The County failed to design and implement effective controls over payroll to prevent, or detect and correct, material misstatements. We consider the issues in internal controls to be a material weakness.

The County Auditor did not have sufficient internal controls to ensure that adequate documentation was maintained to support the validity of payroll transactions.

Due to the weaknesses in internal controls and the condition of records as noted for Condition of Records, Financial Reporting, Financial Transactions, Disbursements and Payroll, material misstatements of the financial statement were identified; however, additional misstatements may exist and remain undetected.

Governmental units should have internal controls in effect which provide reasonable assurance regarding the reliability of financial information and records, effectiveness and efficiency of operations, proper execution of management's objectives, and compliance with laws and regulations. Among other things, segregation of duties, safeguarding controls over cash and all other assets, and all forms of information processing are necessary for proper internal control.

Controls over the receipting, disbursing, recording, and accounting for the financial activities are necessary to avoid substantial risk of invalid transactions, inaccurate records and financial statements and incorrect decision making. (Accounting and Uniform Compliance Guidelines Manual for County Auditors of Indiana, Chapter 14)

Accounting records and other public records must be maintained in a manner that will support accurate financial statements. Anything other than an unqualified opinion on the Independent Auditors Report on the financial statements may have adverse financial consequences with the possibility of an increase in interest rate cost to the taxpayers of the governmental unit. (Accounting and Uniform Compliance Guidelines Manual for County Auditors of Indiana, Chapter 14)

Regardless of the source of a receipt or the purpose of a disbursement, all funds of the county must be accounted for in the records of the county auditor and reconciled with the records of the county treasurer. (Accounting and Uniform Compliance Guidelines Manual for County Auditors of Indiana, Chapter 5)

At all times, the manual and/or computerized records, subsidiary ledgers, control ledger, and reconciled bank balance should agree. If the reconciled bank balance is less than the subsidiary or control ledgers, then the responsible official or employee may be held personally responsible for the amount needed to balance the fund. (Accounting and Uniform Compliance Guidelines Manual for County Auditors of Indiana, Chapter 14)

Supporting documentation such as receipts, canceled checks, tickets, invoices, bills, contracts, and other public records must be available for audit to provide supporting information for the validity and accountability of monies disbursed. Payments without supporting documentation may be the personal obligation of the responsible official or employee. (Accounting and Uniform Compliance Guidelines Manual for County Auditors of Indiana, Chapter 14)

#### FINDING 2014-004 - FINANCIAL TRANSACTIONS AND REPORTING - CLERK OF THE CIRCUIT COURT

We noted several deficiencies in the internal control system of the Clerk of the Circuit Court's Office related to financial transactions and reporting.

The Clerk of Circuit Court could not present for audit bank account reconciliations for any month for any of the funds that the Clerk of Circuit Court's Office was responsible. That includes the Odyssey Trust Account, ISETS, and MHI, which is the former trust account. Detailed information for the Odyssey Trust Account activity and account balances was available; however, no reconciliations were provided. The ISETS account reconcilement did not have adequate supporting documentation, including outstanding check lists or deposits in transit. No detailed information supporting the activity of the MHI account was provided, including outstanding check lists, deposits in transit, or a trust account balance. Therefore, we were unable to verify bank reconcilements as of December 31, 2014.

There were no controls in place to document when cash bonds purchased at the Jennings County Jail were transferred from the County Sheriff's Department to the Clerk of the Circuit Court's Office. The Clerk does not write a receipt to the County Sheriff when the collections are received. The Clerk of the Circuit Court does issue a receipt to the person purchasing the bond at the time the receipt is entered into the Odyssey System. There was an instance when 37 days elapsed between the payment of the cash bond and the receipt written to the individual.

There is a lack of segregation of duties in financial transactions. The Clerk of the Circuit Court's Bookkeeper can collect payments, issue receipts, count the daily collections from the cashiers, create bank deposit slips, and make bank deposits. Another employee opens the mail, receipts in all mail items, handles the garnishments, and issues the checks.

There were no internal controls in place to ensure that each person was actually logging in to the Odyssey software under their own login ID and password in order to issue receipts.

All employees can process payments and share one cash drawer.

There was a lack of segregation of duties. Control activities should be selected and developed at various levels of the Clerk of the Circuit Court's Office to reduce risks to the achievement of financial reporting objectives. The Clerk of the Circuit Court has not separated incompatible activities related to receipts, disbursements, and cash balances.

Without the proper system of internal controls in place that operates effectively, material misstatements of the financial statement could occur and remain undetected. We consider the above lack of internal controls to be material weaknesses.

At all times, the manual and/or computerized records, subsidiary ledgers, control ledger, and reconciled bank balance should agree. If the reconciled bank balance is less than the subsidiary or control ledgers, then the responsible official or employee may be held personally responsible for the amount needed to balance the fund. (Accounting and Uniform Compliance Guidelines Manual for Clerk of the Circuit Courts of Indiana, Chapter 13)

Indiana Code 5-13-6-1(e) states: "All local investment officers shall reconcile at least monthly the balance of public funds, as disclosed by the records of the local officers, with the balance statements provided by the respective depositories."

Governmental units should have internal controls in effect which provide reasonable assurance regarding the reliability of financial information and records, effectiveness and efficiency of operations, proper execution of management's objectives, and compliance with laws and regulations. Among other things, segregation of duties, safeguarding controls over cash and all other assets, and all forms of information processing are necessary for proper internal control.

Controls over the receipting, disbursing, recording, and accounting for the financial activities are necessary to avoid substantial risk of invalid transactions, inaccurate records and financial statements and incorrect decision making. (Accounting and Uniform Compliance Guidelines Manual for Clerks of the Circuit Courts of Indiana, Chapter 13)

Access to information stored on the computer must be protected through the use of user identification codes and confidential passwords. These passwords must meet the following criteria: Each user must have a unique user identification code and password. . . . . User identification codes and passwords may not be shared. . . . (Accounting and Uniform Compliance Guidelines Manual for Clerks of the Circuit Courts of Indiana, Chapter 14)

#### Section III - Federal Award Findings and Questioned Costs

FINDING 2014-005 - ACTIVITIES ALLOWED OR UNALLOWED; ALLOWABLE COSTS/COST PRINCIPLES; CASH MANAGEMENT; DAVIS-BACON ACT; MATCHING, LEVEL OF EFFORT, EARMARKING; AND PERIOD OF AVAILABILITY OF FEDERAL FUNDS

Federal Agency: Department of Commerce

Federal Program: Investments for Public Works and Economic Development Facilities

CFDA Number: 11.300

Federal Award Number and Year (or Other Identifying Number): 06-01-05376

**Direct Grant** 

Management of the County has not established an effective internal control system, which would include segregation of duties, related to the grant agreement and the following compliance requirements that have a direct and material effect to the program. Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Cash Management; Davis-Bacon Act; Matching, Level of Effort, Earmarking; and Period of Availability of Federal Funds.

The County hired a consultant to administer all aspects of the grant program. The County Officials relied upon the Grant Administrator to ensure compliance with the requirements that have a direct and material effect on the program. An oversight or review process was not established to verify that the Grant Administrator or contracted engineer ensured compliance with all applicable requirements. The President of the Board of County Commissioners signed reports and paperwork; however, there was no evidence of review by anyone other than the person preparing the reports or paperwork.

An internal control system, including segregation of duties, should be designed and operate effectively to provide reasonable assurance that material noncompliance with the grant agreement or a compliance requirement of a federal program will be prevented, or detected and corrected, on a timely basis. In order to have an effective internal control system, it is important to have proper segregation of duties. This is accomplished by making sure proper oversight, reviews, and approvals take place and to have a separation of functions over certain activities related to the program. The fundamental premise of segregation of duties is that an individual or small group of individuals should not be in a position to initiate, approve, undertake, and review the same activity.

OMB Circular A-133, Subpart C, section .300 states in part:

"The auditee shall: . . . (b) Maintain internal control over Federal programs that provides reasonable assurance that the auditee is managing Federal awards in compliance with laws, regulations, and the provisions of contracts or grant agreements that could have a material effect on each of its Federal programs."

The failure to establish an effective internal control system could enable material noncompliance with the grant agreement and the compliance requirements to go undetected. A lack of segregation of duties within an internal control system could also allow noncompliance with compliance requirements and allow the misuse and mismanagement of federal funds and assets by not having proper oversight, reviews, and approvals over the activities of the program. Noncompliance of the grant agreement or the compliance requirements could result in the loss of federal funds to the County.

We recommended that the County's management establish controls, including segregation of duties, related to the grant agreement and compliance requirements listed above.

#### FINDING 2014-006 - REPORTING

Federal Agency: Department of Commerce

Federal Program: Investments for Public Works and Economic Development Facilities

CFDA Number: 11.300

Federal Award Number and Year (or Other Identifying Number): 06-01-05376

**Direct Grant** 

The County has not established an effective internal control system, which would include segregation of duties, related to the grant agreement and the compliance requirement over Reporting.

The County hired a consultant to administer all aspects of the grant program. The County Officials relied upon the Grant Administrator and the contracted engineer to ensure compliance with the requirements that have a direct and material effect on the program. An oversight or review process was not established to verify that the Grant Administrator or the contracted engineer ensured compliance with all applicable requirements.

The County Auditor established separate funds to account for the financial activity for each grant; however, the fund established for the Community Development Block Grant (CDBG) was comingled with the Investments for Public Works and Economic Development Facilities grant and local matching funds. Receipts and disbursements related to the grant were also receipted to and paid from other County funds in error. Several correcting entries were recorded to move those transactions to this fund, but not all transactions were corrected. Separate accounting for the Investments for Public Works and Economic Development Facilities grant funds was not established within the fund to identify the various receipt and disbursement transactions related to this grant.

The contracted grant consultant maintained the federal cash control register and the contractor expenditure ledgers for each contract. A reconcilement of the consultant's financial records with the County's financial records and the County Auditor's Funds ledger was not performed to ensure the reporting information was accurate. The financial reports prepared by the grant consultant were based on their federal cash control register and not on the County Auditor's Funds Ledger. The President of the Board of the County Commissioners signed reports and paperwork; however, there was no evidence that the reports or paperwork were reviewed and/or verified to supporting documentation.

The semiannual Federal Financial Form (Form 425) submitted on April 4, 2014, for the period ending March 31, 2014, and the Final Federal Financial Report (Form 425) submitted on July 10, 2014, were incorrect. The amounts reported for recipient share of expenditures were incorrect.

OMB Circular A-133, Subpart C, section .300 states in part:

"The auditee shall: . . . (b) Maintain internal control over Federal programs that provides reasonable assurance that the auditee is managing Federal awards in compliance with laws, regulations, and the provisions of contracts or grant agreements that could have a material effect on each of its Federal programs."

15 CFR 24.20(b) states in part:

"The financial management systems of other grantees and subgrantees must meet the following standards:

- Financial reporting. Accurate, current, and complete disclosure of the financial results of financially assisted activities must be made in accordance with the financial reporting requirements of the grant or subgrant.
- (2) Accounting records. Grantees and subgrantees must maintain records which adequately identify the source and application of funds provided for financially-assisted activities. These records must contain information pertaining to grant or subgrant awards and authorizations, obligations, unobligated balances, assets, liabilities, outlays or expenditures, and income.
- (3) Internal control. Effective control and accountability must be maintained for all grant and subgrant cash, real and personal property, and other assets. Grantees and subgrantees must adequately safeguard all such property and must assure that it is used solely for authorized purposes.
- (4) Budget control. Actual expenditures or outlays must be compared with budgeted amounts . . . "

The County did not have adequate internal control system in place which resulted in noncompliance with the federal requirement for Reporting.

Noncompliance with the grant agreement or the compliance requirements that have a direct and material effect on the program could result in the loss of federal funds.

We recommended that the County comply with the grant agreement and federal requirement for Reporting.

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	AUDITEE PREPARED DOCUMEN	NTS	
The subsequent docume sented as intended by the County	nts were provided by management of y.	f the County. The documents are pr	e-



### Kay S Vance

Auditor of Jennings County 200 East Brown Street P.O. Box 383

Jennings County Gover BURNINGENYES CHEDULE OF PRINCE, AUDITES ADDING 200 East Brown Street, Vernon, IN 47282

Phone: (812) 352-3021

Fax: (812) 352-3032

#### FINDING 2013-010

Original Assigned SBA Audit Report Number: B45648 Report Period: January 1, 2013 to December 31, 2013

Pass-Through Entity or Federal Grantor Agency: Indiana Office of Community and Rural Affairs

Contact Person Responsible for Corrective Action:

Contact Phone Number:

#### FINDING 2013-011

Original Assigned SBA Audit Report Number: B45648 Report Period: January 1, 2013 to December 31, 2013 Pass-Through Entity or Federal Grantor Agency: Indiana Office of Community and Rural Affairs Contact Person Responsible for Corrective Action: Contact Phone Number:

#### FINDING 2013-012

Original Assigned SBA Audit Report Number: B45648 Report Period: January 1, 2013 to December 31, 2013 Pass-Through Entity or Federal Grantor Agency: Indiana Office of Community and Rural Affairs Contact Person Responsible for Corrective Action: Contact Phone Number:

Status of Findings:

C. Si Big Roke Dram Project was classed with the State as of 4/2014.

Kory Sue Vancer Auditar



Jennings County Government Center 200 East Brown Street, Vernon, IN 47282 Kay S Vance

Auditor of Jennings County 200 East Brown Street P.O. Box 383

Vernon, IN 47282

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#### FINDING 2013-013

Original Assigned SBA Audit Report Number: B45648 Report Period: January 1, 2013 to December 31, 2013

Pass-Through Entity or Federal Grantor Agency: U.S. Department of Commerce

Contact Person Responsible for Corrective Action:

Contact Phone Number:

#### FINDING 2013-014

Original Assigned SBA Audit Report Number: B45648 Report Period: January 1, 2013 to December 31, 2013

Pass-Through Entity or Federal Grantor Agency: U.S. Department of Commerce

Contact Person Responsible for Corrective Action:

Contact Phone Number:

#### FINDING 2013-015

Original Assigned SBA Audit Report Number: B45648
Report Period: January 1, 2013 to December 31, 2013
Pass-Through Entity or Federal Grantor Agency: U.S. Department of Commerce Contact Person Responsible for Corrective Action:
Contact Phone Number:

Status of Findings:

MUTC Sewer project was closed with the State as of June 2014.

> Kay Sur Vance auchiter



Jennings County Government Center 200 East Brown Street, Vernon, IN 47282 Kay S Vance - Contact Person

Auditor of Jennings County 200 East Brown Street P.O. Box 383 Vernon, IN 47282

Phone: (812) 352-3021

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February 22, 2016

#### Finding 2014 - 001 - Schedule of Expenditures of Federal Awards - County Auditor

The Auditor will prepare a worksheet of Federal Awards to keep track of receipts and disbursements being made.

#### Finding 2014 - 003 - Financial Transactions and Reporting - County Auditor

The Auditor has hired a new Claims Deputy who has been instructed and trained to document everything thoroughly. Claims are to be fully filled out and properly signed and verified prior to payment.

The Settlement Deputy is new to this procedure but has taken training and instruction to help with the process.

The Auditor has hired a new Payroll Deputy who has been in constant contact with the SBOA and the IRS to ensure proper procedures and correct withholdings have been followed.

The Auditor has the Claims Deputy balancing the Fund Account monthly.

The County Council had hired a financial firm prior to the Auditor taking office and so they handled the adjustments that needed to be made for 2014.

Finding 2014 – 005 - Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Cash Management; Davis Bacon Act; Matching, Level or Effort, Earmarking; and Period of Availability of Federal funds and Finding 2014 – 006 Reporting

The grant mentioned in this finding was for the Butlerville sewer project and this project has since closed out. The Auditor shall make sure proper receipts and disbursement accounts on future projects be accounted for on a worksheet and keep in constant contact with the Grant Administrator.

As Auditor, I intend to have these findings resolved by the end of 2016. I am the contact person and all my contact information is shown above.

Kay Sue Vance

Cuditar
Title
Feli- 22, 2016



Jennings County Government Center 200 East Brown Street, Vernon, IN 47282

#### Sandra L. Vance

Treasurer of Jennings County
200 East Brown Street
P.O. Box 368 Vernon, IN 47282
slvance@jenningscounty-in.gov

Phone: (812) 352-3060

Fax: (812) 352-3064

#### **Corrective Action Plan**

February 17, 2016

Finding 2014-002

Sandra L. Vance

812-352-3060

We've implemented new procedures to address the segregation of duties and other items mentioned in the report including changes in personal.

Sincerely,

Sandra L. Vance

**Treasurer of Jennings County** 

Jandra L. Vance



#### MARY DORSETT KILGORE JENNINGS COUNTY CLERK OF THE CIRCUIT & SUPERIOR COURTS

#### Corrective Action Plan

Finding 2014-004

Contact Person for Corrective Action Plan: Mary Dorsett Kilgore

Contact Phone Number: (812)352-3073

"The Clerk could not present for audit bank account reconciliations for any month for any of the funds that the Clerk's office was responsible. That includes the Odyssey Trust Account, ISETS, and MHI, which is the former trust account. Detailed information for the Odyssey Trust Account activity and account balances was available, however, no reconciliations were provided. The ISETS account reconcilement did not have adequate supporting documentation, including outstanding check lists or deposits in transit. No detailed information supporting the activity of the MHI account was provided, including outstanding checklists, deposits in transit, or a trust account balance. Therefore, we were unable to verify bank reconcilements as of December 31, 2014."

Response & Corrective Plan: This office was trained to do month and year end financial reporting by Odyssey representatives. The reports required to complete task were told to us by the same. Any report not presented for audit reconcilement was solely because this office was not made aware of its requirement. As always, upon request, reports from Odyssey can be made available in minutes starting from our initial "go-live date," to present day. As far as the current Clerk can discern, the clerk's accounts have not been reconciled as far back as 1999. See Report B32043. Because the current administration has implemented Odyssey, we believe we will be able to reach reconcilement with regard to activity in that system that began in December 2011. We are working toward this goal.

Also, the staff that did not reconcile the records in the previous administration have been replaced.

"There were no controls in place to document when cash bonds purchased at the Jennings County Jail were transferred from the Sheriff's Department to the Clerk's office. The Clerk does not write a receipt to the Sheriff when the collections are received. The Clerk does issue a receipt to the person purchasing the bond at the time the receipt is entered into the Odyssey System. There was an instance when thirty seven days elapsed between the payment of the cash bond and the receipt written to the individual."

Response & Corrective Plan: Odyssey automatically generates a receipt on the day the money is entered. It is the Clerk's office practice to enter theses immediately. The Sheriff's dept. has not asked for receipts until February 2016. Since SBOA has discussed this with us, we are discussing with Sheriff's department that SBOA is recommending we issue a hand written receipt upon acceptance of bond monies.

Jennings County Clerk 25 Pike Street Box 385 Vernon, IN 47282 812-352-3070 "There is a lack of segregation of duties in financial transactions. The Clerk's bookkeeper can collect payments, issue receipts, count the daily collections from the cashiers, create bank deposit slips, and make bank deposits. Another employee opens the mail, receipts in all mail items, handles the garnishments, and issues the checks. "There was a lack of segregation of duties. Control activities should be selected and developed at various levels of the Clerk of the Circuit Court's office to reduce risks to the achievement of financial reporting objectives. The Clerk of the Circuit Court has not separated incompatible activities related to receipts, disbursements, and cash balances."

Response: In this office, "lack of segregation of duties," is not to be confused with employees being cross-trained. Due to budgeting and limited staffing, this office strives for quality public service by ensuring that every employee has the required knowledge to best serve the public in the event an employee is absent whom usually handles that specific request. If each duty listed in this condition had a dedicated staff person, it would require a staff of more than 11 separate staff persons for the financial aspects of this office alone. The financial workings are just a small percentage of the day to day obligations this office has.

<u>Corrective Plan:</u> Continue to spread duties when adequate staffing is available but not to defer providing quality service to the public of Jennings County.

"There were no internal controls in place to ensure that each person was actually logging in to the Odyssey software under their own log in ID and password in order to issue receipts."

Response & Corrective Plan: This was on the last audit. It is 100% not accurate. All seven staff members are required to log into and log out of a new session of Odyssey when using either of the two front counter terminals. The same when they are away from their desks

"All employees can process payments and share one cash drawer."

Dorsett Kilgore

Response & Corrective Plan: Potentially, Council would have to provide funds to purchase separate drawers for each staff. This may not be a practical procedure due to the time consuming nature of closing 6 separate tills at the end of each day.

Anticipated Completion Date: September 30, 2016

Respectfully Submitted,

Mary Dorsett Kilgore

Clerk of Jennings County Circuit & Superior Courts

February 23, 2016

Jennings County Clerk 25 Pike Street Box 385 Vernon, IN 47282 812-352-3070

OTHER REPORTS
In addition to this report, other reports may have been issued for the County. All reports can be found on the Indiana State Board of Accounts' website: <a href="http://www.in.gov/sboa/">http://www.in.gov/sboa/</a> .