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February 3, 2016

Board of Directors  
Fort Harrison Reuse Authority  
9120 Otis Avenue  
Indianapolis, IN 46216

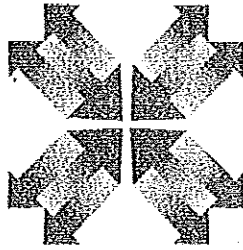
We have reviewed the audit report prepared by Katz, Sapper & Miller, LLP, Independent Public Accountants, for the period January 1, 2013 to December 31, 2013. In our opinion, the audit report was prepared in accordance with the guidelines established by the State Board of Accounts. Per the Independent Public Accountants' opinion, the financial statements included in the report present fairly the financial condition of the Fort Harrison Reuse Authority, as of December 31, 2013 and the results of its operations for the period then ended, on the basis of accounting described in the report.

We call your attention to Finding 2013-001 referenced in the Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards. This finding discusses a material weakness in internal control that resulted in a necessary adjustment to the financial report.

The Independent Public Accountants' report is filed with this letter in our office as a matter of public record.

A handwritten signature in blue ink that reads "Paul D. Joyce".

Paul D. Joyce, CPA  
State Examiner



**FORT HARRISON**  
Reuse Authority

FINANCIAL STATEMENTS  
AND  
INDEPENDENT AUDITORS' REPORT

December 31, 2013 and 2012

# FORT HARRISON REUSE AUTHORITY

## CONTENTS

	Page
<b>INDEPENDENT AUDITORS' REPORT</b>	1-2
<b>MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)</b>	3-8
<b>FINANCIAL STATEMENTS</b>	
Statements of Net Position	9
Statements of Revenue, Expenses and Changes in Net Position	10
Statements of Cash Flows	11
Notes to Financial Statements	12-22
<b>OTHER REPORT AND SCHEDULE</b>	
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	23-24
Schedule of Findings and Responses	25



Our People: Your Success

## *Independent Auditors' Report*

Board of Directors  
Fort Harrison Reuse Authority

### **Report on the Financial Statements**

We have audited the accompanying financial statements of Fort Harrison Reuse Authority, which comprise the statements of net position as of December 31, 2013 and 2012, and the related statements of revenue, expenses and changes in net position and cash flows for the years then ended, and the related notes to the financial statements.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Fort Harrison Reuse Authority as of December 31, 2013 and 2012, and the changes in its net position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States.

### ***Report on Required Supplementary Information***

Accounting principles generally accepted in the United States require that the management's discussion and analysis on pages 3 through 8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 10, 2014, on our consideration of Fort Harrison Reuse Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Fort Harrison Reuse Authority's internal control over financial reporting and compliance.

*Katy, Sapper & Miller, LLP*

Indianapolis, Indiana  
June 10, 2014

**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**

## FORT HARRISON REUSE AUTHORITY

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) December 31, 2013 and 2012

#### Introduction

The management of the Fort Harrison Reuse Authority (Authority), which is a governmental entity located in the City of Lawrence, Indiana and Marion County-Indianapolis, Indiana, offers the readers of the Authority's financial statements this narrative overview and analysis of financial activities for the calendar years ended December 31, 2013 and 2012. The Management's Discussion and Analysis is being presented to provide additional information regarding the activities of the Authority in connection with its financial statements and to meet the requirements of the Governmental Accounting Standards Board (GASB).

The Authority was created to redevelop property that was formerly the Fort Benjamin Harrison United States Army Military Base (Fort Harrison). The goal in doing so is to replace jobs lost during base closure and to conduct activities that result in the generation of property tax through local investment. The activities of the Authority include the marketing of properties held for sale by the Authority, conducting planning and making physical improvements to property that add value to the Fort Harrison area, and promoting business development opportunities available at Fort Harrison.

#### Financial Highlights

##### Overview of Financial Statements

The financial statements of the Authority include the following for the calendar years 2013 and 2012.

- Statements of Net Position
- Statements of Revenue, Expenses and Changes in Net Position
- Statements of Cash Flows

##### *Basis of Accounting and Financial Reporting*

The financial statements consist of a single-purpose business-type activity which is reported on the accrual basis of accounting using the economic resources measurement focus.

The Authority prepares its financial statements in conformity with accounting principles generally accepted in the United States as applied to governmental units. The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The net position of the Authority is comprised of three categories:

- *Net investment in capital assets* – represents the Authority's investments in capital assets (e.g. land, buildings, etc.) less any related debt used to acquire those assets that is still outstanding. The Authority uses these assets as its primary commodity to attract investment in the Fort Harrison jurisdiction. These investments add value to the overall Fort Harrison property and are recoverable through the liquidation of relevant assets.

## FORT HARRISON REUSE AUTHORITY

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED) December 31, 2013 and 2012

- *Restricted for debt service* – represents annual obligations to outstanding debt issued for various improvements in the Authority's jurisdiction.
- *Unrestricted* – represents resources that may be used to meet the Authority's ongoing obligations to the public and creditors.

#### **Statements of Net Position**

The statements of net position reflect the assets and liabilities of the Authority using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. The Authority's net position – the difference between total assets and total liabilities – represents one way to measure the Authority's financial health. In assessing the financial position of the Authority, one may additionally consider the ability of the Authority to implement its mission and take into consideration its accomplishments relevant to significant projects that impact the long-term goals of the community, more specifically the City of Lawrence, Indiana and the east side of Indianapolis.

#### **Comparative Statements of Net Position**

The comparative analysis below is a summary of the statements of net position for the years ended December 31, 2013, 2012 and 2011.

	2013	2012	2011
Current assets – unrestricted	\$ 9,880,105	\$ 9,079,229	\$ 10,374,245
Current assets – restricted	12,141,700	12,658,053	12,896,020
Noncurrent assets	<u>1,755,807</u>	<u>1,785,939</u>	<u>1,814,472</u>
<b>Total Assets</b>	<b><u>\$ 23,777,612</u></b>	<b><u>\$ 23,523,221</u></b>	<b><u>\$ 25,084,737</u></b>
Current liabilities – payable from unrestricted assets	\$ 38,909	\$ 146,609	\$ 24,242
Current liabilities – payable from restricted assets	1,785,787	1,738,543	1,695,257
Noncurrent liabilities – payable from restricted assets	<u>22,647,956</u>	<u>24,086,212</u>	<u>25,464,468</u>
<b>Total Liabilities</b>	<b><u>24,472,652</u></b>	<b><u>25,971,364</u></b>	<b><u>27,183,967</u></b>
<b>Net position</b>			
Net investment in capital assets	(14,532,996)	(16,187,918)	(15,777,556)
Restricted for debt service	11,800,913	12,304,510	12,530,763
Unrestricted	<u>2,037,043</u>	<u>1,435,265</u>	<u>1,147,563</u>
<b>Total Net Position</b>	<b><u>(695,040)</u></b>	<b><u>(2,448,143)</u></b>	<b><u>(2,099,230)</u></b>
<b>Total Liabilities and Net Position</b>	<b><u>\$ 23,777,612</u></b>	<b><u>\$ 23,523,221</u></b>	<b><u>\$ 25,084,737</u></b>

#### **2013 to 2012 Comparative Statements of Net Position**

*Current Assets – Unrestricted* increased approximately \$800,000 due to a \$525,000 transfer from cash equivalents (restricted) to the operating cash account, as well as a purchase of real estate held for sale that was approximately \$300,000.



## FORT HARRISON REUSE AUTHORITY

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED) December 31, 2013 and 2012

*Current Assets – Restricted* decreased approximately \$516,000 due to the 2013 TIF property tax receivable increasing approximately \$266,000 from the 2012 receivable due to an increase in fall City tax assessments between the two years, as well as a decrease of approximately \$782,000 in cash equivalents, partially due to transfer noted in previous section.

*Current Liabilities – Payable from Unrestricted Assets* decreased approximately \$107,000 due to the Interlocal agreement payable of \$125,000 paid in 2013. No such payable existed at December 31, 2013.

*Noncurrent Liabilities* decreased approximately \$1.4 million from the payment of the Authority's debt service.

#### **2012 to 2011 Comparative Statements of Net Position**

*Current Assets – Unrestricted* decreased approximately \$1.3 million due to the \$1.8 million write down of real estate held for sale to its appraised values which was partially offset by a \$430,000 increase in prepaid expenses related to the Interlocal agreement

*Current Assets – Restricted* decreased approximately \$238,000 due to the 2012 TIF property tax receivable decreasing approximately \$161,000 from the 2011 receivable due to a difference in fall City tax assessments between the two years, as well as a decrease of approximately \$77,000 in cash equivalents.

*Current Liabilities – Payable from Unrestricted Assets* increased approximately \$122,000 due to the Interlocal agreement payable of \$125,000 paid in 2013.

*Noncurrent Liabilities* decreased approximately \$1.4 million from the payment of the Authority's debt service.

**FORT HARRISON REUSE AUTHORITY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)**  
December 31, 2013 and 2012

***Comparative Statements of Revenue, Expenses and Changes in Net Position***

The comparative analysis below is a summary of the statements of revenue, expenses and changes in net position for the years ended December 31, 2013, 2012, and 2011.

	2013	2012	2011
<b>Operating Revenue</b>			
Rental income	\$ 83,174	\$ 92,838	\$ 91,945
<b>Total Operating Revenue</b>	<u>83,174</u>	<u>92,838</u>	<u>91,945</u>
<b>Nonoperating Revenue</b>			
TIF tax revenue	3,770,821	3,331,313	3,322,650
Interest income	100,000	100,000	33,333
Investment income, net of fees	1,119	1,122	1,074
Other			99
<b>Total Nonoperating Revenue</b>	<u>3,871,940</u>	<u>3,432,435</u>	<u>3,357,156</u>
 Total Revenue	 <u>3,955,114</u>	 <u>3,525,273</u>	 <u>3,449,101</u>
<b>Operating Expenses</b>			
Personnel	208,380	176,091	145,275
Utilities	63,841	59,288	61,508
Office supplies and other expenses	144,490	191,674	154,477
Professional fees	239,743	117,448	159,555
Repairs and maintenance	77,576	94,191	178,620
Engineering services	53,151	16,048	48,170
Insurance	23,759	10,534	20,897
Depreciation	33,759	33,761	31,115
<b>Total Operating Expenses</b>	<u>844,699</u>	<u>699,035</u>	<u>799,617</u>
<b>Nonoperating Expenses and Capital Contributions</b>			
Loss on real estate held for sale	8,375	1,804,773	5,548,556
Interest expense	923,937	1,020,378	840,611
Interlocal agreement	425,000	350,000	350,000
Capital contributions to other governments			5,042,306
<b>Total Nonoperating Expenses</b>	<u>1,357,312</u>	<u>3,175,151</u>	<u>11,781,473</u>
 Total Expenses	 <u>2,202,011</u>	 <u>3,874,186</u>	 <u>12,581,090</u>
 Increase (Decrease) in Net Position	 1,753,103	 (348,913)	 (9,131,989)
Net Position, Beginning of Year	<u>(2,448,143)</u>	<u>(2,099,230)</u>	<u>7,032,759</u>
Net Position, End of Year	<u>\$ (695,040)</u>	<u>\$ (2,448,143)</u>	<u>\$ (2,099,230)</u>

## FORT HARRISON REUSE AUTHORITY

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED) December 31, 2013 and 2012

#### ***2013 to 2012 Comparative Statements of Revenue, Expenses and Changes in Net Position***

*Nonoperating revenue* increased by approximately \$440,000 due to TIF revenue increasing as a result of a change in the amount of property tax assessed.

*Operating expenses* increased by approximately \$146,000 primarily due to the increase in legal expenses related to remarketing the 2000 TIF bonds as well as real estate negotiations where legal counsel was consulted, partially offset by a decrease in outside service fees due to no land sales in 2013.

*Nonoperating expenses and capital contributions* decreased by approximately \$1.8 million, due to a decrease in the loss on real estate held for sale in 2013 of \$1.8 million.

#### ***2012 to 2011 Comparative Statements of Revenue, Expenses and Changes in Net Position***

*Operating expenses* decreased by approximately \$101,000 primarily due to the decrease in lawn care services of \$50,000 and other repairs and maintenance expenses of approximately \$34,000.

*Nonoperating expenses and capital contributions* decreased by approximately \$8.6 million. In 2011, the Lawrence Village at the Fort project was completed and approximately \$5.0 million was contributed to the Town of Lawrence, which is the government responsible for managing those assets. Loss on real estate held for sale decreased by approximately \$3.7 million due to smaller losses in 2012. Interest expense increased by approximately \$180,000 due to the Village at the Fort project completion during 2011, causing that interest expense to be expensed rather than capitalized as it had been during the project.

#### ***Capital Assets and Debt Administration***

##### ***Capital Assets***

As discussed, the Authority is organized to promote and develop the former Fort Benjamin Harrison United States Army Military Base (Fort Harrison) located in Lawrence, Indiana. The Authority had initially acquired the land and buildings on the Fort Harrison property and has since developed and continued to construct infrastructure and buildings on the Lawrence Village at the Fort, which provides a park-like setting for a variety of uses. Readers are referred to Note 5 of the financial statements for more detailed information on capital asset activity.

##### ***Long-term Debt***

The Authority's long-term debt is comprised of bond indebtedness, which over time has afforded the Authority the ability to acquire, construct and develop certain land, improvements and buildings on the Fort Harrison property. The bonds are payable from incremental ad valorem real property taxes levied and collected on property within the designated tax increment Allocation Area. Readers are referred to Note 6 for more detailed information on long-term debt activity.

## FORT HARRISON REUSE AUTHORITY

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED) December 31, 2013 and 2012

#### Other Potentially Significant Matters

Fort Harrison has been recognized for its decommissioning process and, in 2000 and 2001, was honored with awards for redevelopment and leadership in redevelopment. Today, the Office of Economic Adjustment continues to direct communities facing closure to Fort Harrison in order to glean best practice information in base reuse. In 1996, the 650 acre Fort Harrison area lost 1,100 direct jobs, appraised at a negative \$10 million and provided no tax revenue. In May 2005, the remaining 115 acres still owned by the Authority appraised at over \$11 million. To date, more than 1,900 jobs have been created in the Authority jurisdiction since decommissioning in 1995, and more than \$3 million of property tax is generated in the Reuse Area annually.

In 2008 and 2009, much of the work accomplished was to set the stage for the development of Lawrence Village at the Fort in compliance with the Master Plan. In 2008, following the demolition of the old PX/Commissary, the Authority worked with Cripe Engineers and Browning Day Mullins Dierdorf on the development of a comprehensive infrastructure improvement plan including a drainage plan. The Lawrence Village at the Fort was completed during 2011.

#### Request for Information

This financial report is designed to provide a general overview of the Authority's finances for all those interested. Questions concerning any of the information provided in this report or requests for additional information should be addressed in writing to Fort Harrison Reuse Authority, 9120 Otis Avenue, Indianapolis, IN 46216.

**FINANCIAL STATEMENTS**

**FORT HARRISON REUSE AUTHORITY**

**STATEMENTS OF NET POSITION**  
December 31, 2013 and 2012

<b>ASSETS</b>		
	<b>2013</b>	<b>Restated 2012</b>
<b>CURRENT ASSETS</b>		
Unrestricted Current Assets:		
Cash and equivalents	\$ 553,266	\$ 138,238
Prepaid expenses and other assets	497,686	443,636
Interest receivable	25,000	
Real estate held for sale	<u>8,804,153</u>	<u>8,497,355</u>
Total Unrestricted Current Assets	<u>9,880,105</u>	<u>9,079,229</u>
Restricted Current Assets:		
Cash equivalents	10,368,157	11,150,384
TIF property tax receivable	<u>1,773,543</u>	<u>1,507,669</u>
Total Restricted Current Assets	<u>12,141,700</u>	<u>12,658,053</u>
Total Current Assets	<u>22,021,805</u>	<u>21,737,282</u>
<b>NONCURRENT ASSETS</b>		
Note receivable	1,000,000	1,000,000
Nondepreciable capital assets	125,000	125,000
Depreciable capital assets, net	<u>630,807</u>	<u>660,939</u>
Total Noncurrent Assets	<u>1,755,807</u>	<u>1,785,939</u>
<b>TOTAL ASSETS</b>	<u><u>\$23,777,612</u></u>	<u><u>\$23,523,221</u></u>
<b>LIABILITIES AND NET POSITION</b>		
<b>CURRENT LIABILITIES</b>		
Payable from Unrestricted Assets:		
Accounts payable	\$ 35,588	\$ 136,646
Deferred revenue	<u>3,321</u>	<u>9,963</u>
Total Payable from Unrestricted Assets	<u>38,909</u>	<u>146,609</u>
Payable from Restricted Assets:		
Accrued interest on debt	340,787	353,543
Current portion of debt	<u>1,445,000</u>	<u>1,385,000</u>
Total Payable from Restricted Assets	<u>1,785,787</u>	<u>1,738,543</u>
Total Current Liabilities	1,824,696	1,885,152
<b>NONCURRENT LIABILITIES</b>		
Payable from Restricted Assets:		
Bonds payable, less current portion	<u>22,647,956</u>	<u>24,086,212</u>
Total Liabilities	<u>24,472,652</u>	<u>25,971,364</u>
<b>NET POSITION</b>		
Net investment in capital assets	(14,532,996)	(16,187,918)
Restricted for debt service	11,825,913	12,304,510
Unrestricted	<u>2,012,043</u>	<u>1,435,265</u>
Total Net Position	<u>(695,040)</u>	<u>(2,448,143)</u>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<u><u>\$23,777,612</u></u>	<u><u>\$23,523,221</u></u>

See accompanying notes.

**FORT HARRISON REUSE AUTHORITY**

**STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN NET POSITION**  
**Years Ended December 31, 2013 and 2012**

	2013	Restated 2012
<b>OPERATING REVENUE</b>		
Rental income	\$ 83,174	\$ 92,838
Total Operating Revenue	<u>83,174</u>	<u>92,838</u>
<b>OPERATING EXPENSES</b>		
Personnel	208,380	176,091
Utilities	63,841	59,288
Office supplies and other expenses	144,490	191,674
Professional fees	239,743	117,448
Repairs and maintenance	77,576	94,191
Engineering services	53,151	16,048
Insurance	23,759	10,534
Depreciation	33,759	33,761
Total Operating Expenses	<u>844,699</u>	<u>699,035</u>
<b>LOSS FROM OPERATIONS</b>	<u>(761,525)</u>	<u>(606,197)</u>
<b>NONOPERATING REVENUE (EXPENSES)</b>		
TIF tax revenue	3,770,821	3,331,313
Interest income	100,000	100,000
Investment income, net of fees	1,119	1,122
Loss on real estate held for sale	(8,375)	(1,804,773)
Interest expense, net of capitalized interest	(923,937)	(1,020,378)
Interlocal agreement	(425,000)	(350,000)
Total Nonoperating Revenue (Expenses)	<u>2,514,628</u>	<u>257,284</u>
<b>INCREASE (DECREASE) IN NET POSITION</b>	1,753,103	(348,913)
<b>NET POSITION</b>		
Beginning of year	<u>(2,448,143)</u>	<u>(2,099,230)</u>
End of year	<u>\$ (695,040)</u>	<u>\$ (2,448,143)</u>

*See accompanying notes.*

**FORT HARRISON REUSE AUTHORITY**

**STATEMENTS OF CASH FLOWS**  
**Years Ended December 31, 2013 and 2012**

	<b>2013</b>	<b>Restated 2012</b>
<b>OPERATING ACTIVITIES</b>		
Receipts from customers and users	\$ 76,532	\$ 87,276
Payments to vendors for goods and services	(757,668)	(791,098)
Payments for employees services	(208,380)	(176,091)
Net Cash Used by Operating Activities	<u>(889,516)</u>	<u>(879,913)</u>
<b>NONCAPITAL FINANCIAL ACTIVITIES</b>		
Payments to local government - Interlocal agreement	<u>(425,000)</u>	<u>(350,000)</u>
Net Cash Used by Noncapital Financial Activities	<u>(425,000)</u>	<u>(350,000)</u>
<b>CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Principal paid on bonds	(1,378,256)	(1,330,000)
Interest paid	(936,693)	(1,025,348)
Property taxes received	3,504,947	3,492,467
Acquisition and construction of capital assets	(3,627)	(5,228)
Acquisition of real estate held for sale	<u>(315,173)</u>	<u>(99,688)</u>
Net Cash Provided by Capital and Related Financing Activities	<u>871,198</u>	<u>1,032,203</u>
<b>INVESTING ACTIVITIES</b>		
Interest income received on note receivable	75,000	133,333
Investment income received on cash equivalents	1,119	1,122
Net Cash Provided by Investing Activities	<u>76,119</u>	<u>134,455</u>
<b>NET DECREASE IN CASH AND EQUIVALENTS</b>	<b>(367,199)</b>	<b>(63,255)</b>
<b>CASH AND EQUIVALENTS</b>		
Beginning of Year	<u>11,288,622</u>	<u>11,351,877</u>
End of Year	<u>\$ 10,921,423</u>	<u>\$ 11,288,622</u>
<b>RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH USED BY OPERATING ACTIVITIES</b>		
Loss from operations	\$ (761,525)	\$ (606,197)
Depreciation expense	33,759	33,761
Increase in prepaid expenses	(54,050)	(429,844)
Decrease in deferred revenue	(6,642)	(5,562)
Increase (decrease) in accounts payable	<u>(101,058)</u>	<u>127,929</u>
Net Cash Used by Operating Activities	<u>\$ (889,516)</u>	<u>\$ (879,913)</u>
Noncash Capital and Related Financing Activities:		
Loss on sale of real estate held for sale	\$ (8,375)	\$ (1,804,773)

*See accompanying notes.*



# FORT HARRISON REUSE AUTHORITY

## NOTES TO FINANCIAL STATEMENTS December 31, 2013 and 2012

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**General:** Fort Harrison Reuse Authority (the Authority) was established on May 1, 1995, by Indiana Code, Section 36-7-30. Based in Indianapolis, the Authority's primary purpose is to promote and develop the former Fort Benjamin Harrison United States Army Military Base (Fort Harrison) located in Lawrence, Indiana. The Authority will remain in operation until it has completed the Reuse Plan for Fort Harrison. The principal goals of the Reuse Plan are the preservation of the natural and historical resources, job creation and economic development.

The Authority also serves as the governing body of the Fort Harrison Military Base Reuse District, a special taxing district, which provides for the planning, replanning, development, redevelopment and preparation for reuse of Fort Harrison.

**Basis of Accounting and Financial Reporting:** The financial statements consist of a single-purpose business-type activity, which is reported on the accrual basis of accounting using the economic resources measurement focus.

The Authority prepares its financial statements in conformity with accounting principles generally accepted in the United States as applied to governmental units. Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Authority follows GASB pronouncements as codified under GASB Statement No. 62.

The Authority adopted GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities* as of December 31, 2013. The application of GASB Statement No. 65 required that the 2012 financial statements be restated to write off debt issuance costs. The restatement resulted in the following changes to the 2012 financial statements:

Decrease in bond issuance costs, net of accumulated amortization at December 31, 2012	\$375,986
Decrease in net position – net investment in capital assets at December 31, 2012	375,986
Decrease in total net position at January 1, 2012	404,726
Decrease in interest expense at December 31, 2012	28,740

**Estimates:** Management uses estimates and assumptions in preparing financial statements in accordance with accounting principles generally accepted in the United States. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported amounts of revenues and expenses. Actual results could vary from those estimates.

**Cash and Equivalents** include cash, money market mutual funds, and other highly liquid instruments with original maturities of three months or less. The Authority maintains its cash in bank deposit accounts which, at times, may exceed federally insured limits. The Authority has not experienced any losses in such accounts.

**Property Taxes Receivable:** A special property tax assessment is made on properties in the Fort Harrison Reuse Area for the purpose of retiring the Authority's TIF revenue bonds. Property taxes are collected and remitted to the Authority by Marion County and the City of Lawrence, Indiana. Taxes are levied annually on March 1 and are due on May 10 and November 10 one year later. Major tax payments are received in July and January and are accrued as revenue in the year they are levied. No allowance has been made for uncollectible taxes.

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Allowance for Losses on Real Estate:** Valuation allowances are provided for real estate held for sale when the net realizable value of the property is less than its cost. Additions to the allowance are recorded as expense in the year the loss amounts are estimated. In 2013, the Authority recorded a loss on real estate held for sale of \$8,375 due to appraised values being lower than cost. In 2012, the Authority recorded a loss on real estate held for sale of \$1,804,773 due to appraised values being lower than cost.

**Capital Assets:** Capital assets purchased by the Authority are stated at historical cost. Depreciation is computed using the straight-line method over the estimated useful lives of the assets as follows:

	Years
Buildings and improvements	15 to 39
Office equipment	5 to 7

Interest costs incurred on property held for sale are expensed in the period incurred. Maintenance and repairs are expensed as incurred. Gains and losses on disposition of capital assets are included in nonoperating revenue and expenses.

Interest incurred during construction, renovation and/or remediation periods is capitalized and included in the cost of property and equipment. The Authority capitalizes interest costs of borrowings specifically for the project, net of interest earned on investments acquired with the proceeds of the borrowings. Total interest incurred each year was:

	2013	2012
Interest costs charged to expense	<u>\$923,937</u>	<u>\$1,020,378</u>
Total interest incurred	<u>\$923,937</u>	<u>\$1,020,378</u>

**Environmental Remediation:** The United States Department of Defense is responsible for environmental remediation of designated areas within Fort Harrison. Remediation is completed before property is deeded to the Authority. Therefore, no significant accruals are considered necessary for any environmental remediation issues.

**Rental Income:** All leases wherein the Authority is the lessor are accounted for as operating leases. Rental income is recognized as it becomes receivable over the respective lease terms.

**Revenue and Expense and Net Position Recognition:** Revenue from tenants is reported as operating revenue. Operating expenses include the cost of administering the Authority, including depreciation. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

When both restricted and unrestricted net position are available for use, it is the Authority's policy to use restricted net position first, then unrestricted net position as it is needed.

**Annual Budget:** The Authority is not legally required to prepare and adopt an annual budget.

**Income Tax Status:** Income received or generated by the Authority is not subject to federal income tax, pursuant to Internal Revenue Code Section 115. Interest paid on obligations issued by the Authority is excludable from the gross income of the recipients, pursuant to Section 103(a) of the Internal Revenue Code of 1986, as amended. Contributions to the Authority are tax deductible contributions, pursuant to Sections 170(b)(1)(A)(v) and 170(c)(1) of the Internal Revenue Code of 1986, as amended.

**Subsequent Events:** The Authority has evaluated the financial statements for subsequent events occurring through June 10, 2014, the date the financial statements were available to be issued.

## NOTE 2 - CASH, CASH EQUIVALENTS AND INVESTMENT SECURITIES

**Deposits:** Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority's deposit policy for custodial credit risk requires compliance with the provisions of Indiana statutes.

The financial institution holding the Authority's cash accounts is participating in the FDIC's Transaction Account Guarantee Program. Pursuant to further legislation enacted in 2010, the FDIC will continue to fully insure all noninterest-bearing transaction accounts through December 31, 2013, at all FDIC-insured institutions. Effective July 21, 2010, the FDIC's insurance limits were permanently increased to \$250,000 for all interest-bearing accounts.

Any cash deposits in excess of the FDIC limits described above are insured by the Indiana Public Deposits Insurance Fund (Fund). The Fund is a multiple financial institution collateral pool as provided under Indiana Code, Section 5-13-12-1.

**Investments:** Indiana statutes authorize the Authority to invest in United States obligations and issues of federal agencies, Indiana municipal securities, secured repurchase agreements fully collateralized by U.S. Government or U.S. Government Agency securities, certificates of deposit and open-end money market mutual funds.

At December 31, 2013 and 2012, the Authority had \$10,368,157 and \$11,150,384 of investment securities, all of which were money market mutual funds and classified as cash equivalents.

**Interest Rate Risk** - As a means of limiting its exposure to fair value losses arising from rising interest rates, the Authority is limited to investing in securities with a stated maturity of not more than two years after the date of purchase or entry into a repurchase agreement, as defined by Indiana Code, Section 5-13-9-5.6. The Authority's investment policy for interest rate risk requires compliance with the provisions of Indiana statutes. The money market mutual funds are presented as cash equivalents because they are redeemable in full immediately.

**Credit Risk** - Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The Authority's investment policy for credit risk requires compliance with the provisions of Indiana statutes, and Indiana Code Section 5-13-9-2.5 requires that the Authority only invest in securities that are rated AAA by Standard and Poor's or Aaa by Moody's Investor's Service. At December 31, 2013 and 2012, the Authority's money market mutual funds were rated AAA by Standard & Poor's.

**Custodial Credit Risk** - For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Authority will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Authority's investment in money market mutual funds was not subject to custodial credit risk at December 31, 2013 and 2012, as their existence is not evidenced by securities that exist in physical or book entry form.

**Concentration of Credit Risk** - The Authority places no limit on the amount that may be invested in any one issuer. The following shows investments in issuers that represent 5% or more of the total investments at December 31, 2013:

Bank of New York Cash Reserve Money Market Fund	90.38%
Dreyfus Treasury & Agency Cash Management 598 Money Market Fund	9.62%

**Foreign Currency Risk** - This risk relates to adverse effects on the fair value of an investment from changes in exchange rates. The Authority's investment policy prohibits investments in foreign investments.

**NOTE 2 - CASH, CASH EQUIVALENTS AND INVESTMENT SECURITIES (CONTINUED)**

*Summary of Carrying Values* - Cash and equivalents included in the statements of net position are classified as follows:

	2013	2012
Cash and equivalents		
Current - unrestricted	\$ 553,266	\$ 138,238
Current - restricted	<u>10,368,157</u>	<u>11,150,384</u>
	<u>\$10,921,423</u>	<u>\$11,288,622</u>

Cash and equivalents are restricted as follows:

	2013	2012
Investment Surplus Fund 2000 Bonds	\$ 1,253,148	\$ 2,306,372
Investment Revenue Fund 2000 Bonds	6,770,973	5,975,277
Investment Main Reserve Fund 2000 Bonds	600,907	844,331
Investment Secondary Reserve Fund 2000 Bonds		281,474
Bond Reserve Fund 2006 Bonds	997,733	997,611
Bond Reserve Fund 2009 Bonds	<u>745,396</u>	<u>745,319</u>
	<u>\$10,368,157</u>	<u>\$11,150,384</u>

**NOTE 3 - NOTE RECEIVABLE**

A parcel of land held for sale was sold on September 2, 2011 for \$1,126,111. With this sale, the Authority received \$126,111 and financed the remaining \$1,000,000 with a note receivable from the buyer. The terms include quarterly interest payments of 10% beginning on October 1, 2011 with the principal balance of the note and any accrued unpaid interest being due September 1, 2016. The scheduled maturities of the note receivable were as follows at December 31, 2013:

Receivable In	Principal	Interest	Total
2014		\$100,000	\$ 100,000
2015		100,000	100,000
2016	<u>\$1,000,000</u>	<u>75,000</u>	<u>1,075,000</u>
	<u>\$1,000,000</u>	<u>\$275,000</u>	<u>\$1,275,000</u>

**NOTE 4 - REAL ESTATE HELD FOR SALE**

Property held for sale was purchased from the Department of the U.S. Army on June 26, 1996, and is stated at the lower of cost or market less costs to sell (net realizable value) using the specific-identification method. The Authority purchased both personal and real property of the military base known as Fort Harrison for \$6,135,971. Management of the Authority allocated the lump-sum purchase price between personal and real property based upon the relative sales value of the property at the date of acquisition. This allocation resulted in cost assignments of \$150,000 for personal property and \$5,985,971 for real estate as of June 30, 1996. As of December 31, 2013 and 2012, the balance of land held for resale plus development costs was \$8,804,153 and \$8,497,355, respectively.

During 2013, the Authority purchased one building classified as held for sale which resulted in \$306,888 of additions included in real estate held for sale. During 2012, the Authority purchased one building classified as held for sale which resulted in \$99,688 of additions included in real estate held for sale.

Legal title to approximately five percent of the Authority's real property remains with the Department of the U.S. Army. The Authority has operational rights to this property through a lease agreement with the Department of the U.S. Army. Title for this property will transfer to the Authority when certain environmental remediation has occurred and military operational needs have been met.

**NOTE 5 - CAPITAL ASSETS**

A summary of changes in capital assets for the years ended December 31, 2013 and 2012 is as follows:

	Beginning Balance, January 1, 2013	Transfers and Additions	Transfers and Disposals	Ending Balance, December 31, 2013
Capital assets, not being depreciated:				
Land	\$ 125,000	_____	_____	\$ 125,000
Total capital assets, not being depreciated	<u>125,000</u>	_____	_____	<u>125,000</u>
Capital assets, being depreciated:				
Buildings and improvements	981,380			981,380
Equipment, furniture and fixtures and other	<u>32,143</u>	<u>\$ 3,627</u>	<u>\$ (6,225)</u>	<u>29,545</u>
Total capital assets, being depreciated	<u>1,013,523</u>	<u>3,627</u>	<u>(6,225)</u>	<u>1,010,925</u>
Less accumulated depreciation for:				
Buildings and improvements	(307,177)	(19,787)		(326,964)
Equipment, furniture and fixtures and other	<u>(45,407)</u>	<u>(13,972)</u>	<u>6,225</u>	<u>(53,154)</u>
Total accumulated depreciation	<u>(352,584)</u>	<u>(33,759)</u>	<u>6,225</u>	<u>(380,118)</u>
Total capital assets, being depreciated, net	<u>660,939</u>	<u>(30,132)</u>	_____	<u>630,807</u>
Capital assets, net	<u>\$ 785,939</u>	<u>\$(30,132)</u>	_____	<u>\$ 755,807</u>

**NOTE 5 - CAPITAL ASSETS (CONTINUED)**

	Beginning Balance, January 1, 2012	Transfers and Additions	Transfers and Disposals	Ending Balance, December 31, 2012
Capital assets, not being depreciated:				
Land	\$ 125,000	_____	_____	\$ 125,000
Total capital assets, not being depreciated	<u>125,000</u>	_____	_____	<u>125,000</u>
Capital assets, being depreciated:				
Buildings and improvements	976,151	\$ 5,229		981,380
Equipment, furniture and fixtures and other	<u>32,143</u>	_____	_____	<u>32,143</u>
Total capital assets, being depreciated	<u>1,008,294</u>	<u>5,229</u>	_____	<u>1,013,523</u>
Less accumulated depreciation for:				
Buildings and improvements	(287,389)	(19,788)		(307,177)
Equipment, furniture and fixtures and other	<u>(31,434)</u>	<u>(13,973)</u>	_____	<u>(45,407)</u>
Total accumulated depreciation	<u>(318,823)</u>	<u>(33,761)</u>	_____	<u>(352,584)</u>
Total capital assets, being depreciated, net	<u>689,471</u>	<u>(28,532)</u>	_____	<u>660,939</u>
Capital assets, net	<u>\$ 814,471</u>	<u>\$(28,532)</u>	<u>\$ _____</u>	<u>\$ 785,939</u>

**NOTE 6 - BONDS PAYABLE**

Bonds outstanding consisted of the following at December 31, 2013 and 2012:

	2013	2012
Variable Rate Demand Tax Increment and Revenue Bonds, Series 2000:		
Serial bonds, maturing February 1, 2014 to 2021 in payments ranging from \$610,000 to \$895,000. Interest computed at a variable rate, due monthly.	\$ 5,960,000	\$ 6,535,000
Fixed Rate Tax Increment Bonds, Series 2006:		
Serial bonds, maturing February 1 and August 1, 2014 to 2019 in payments ranging from \$260,000 to \$445,000. Interest computed at 4.00% to 5.00%, due semiannually on February 1 and August 1.	1,970,000	2,475,000
Term bonds, maturing August 1, 2017 to February 1, 2026 in payments ranging from \$600,000 to \$1,460,000. Interest computed at 4.00% to 5.00%, respectively, due semiannually on February 1 and August 1.	6,610,000	6,610,000

**NOTE 6 - BONDS PAYABLE (CONTINUED)**

	2013	2012
Fixed Rate Increment Bonds, Series 2009:		
Serial bonds, maturing February 1 and August 1, 2014 to 2019 in payments ranging from \$155,000 to \$170,000. Interest computed at 2.90% to 4.00%, due semiannually on February 1 and August 1.	\$ 1,945,000	\$ 2,250,000
Term bonds, maturing August 1, 2020 to August 1, 2024 and February 1, 2026 in payments ranging from \$350,000 to \$2,325,000. Interest computed at 4.125% to 5.000%, respectively, due semiannually on February 1 and August 1.	<u>7,690,000</u>	<u>7,690,000</u>
Total Principal	24,175,000	25,560,000
Net discount on bonds payable	<u>(82,044)</u>	<u>(88,788)</u>
Total Bonds Payable	24,092,956	25,471,212
Less: Current portion	<u>(1,445,000)</u>	<u>(1,385,000)</u>
Bonds Payable, Less Current Portion	<u>\$22,647,956</u>	<u>\$24,086,212</u>

**Variable Rate Demand Tax Increment and Revenue Bonds, Series 2000**

On March 27, 2000, the Authority issued \$12,345,000 of Variable Rate Demand Tax Increment and Revenue Bonds, Series 2000 (the Series 2000 Bonds) to provide funds to (1) finance a portion of the costs of acquisition of property; (2) refinance \$10,698,125 of the Authority's City of Lawrence, Indiana Fort Harrison Military Base Reuse District Tax-Exempt Notes of 1999; (3) pay capitalized interest on the Series 2000 Bonds; and (4) pay bond issuance costs on the Series 2000 Bonds. The Series 2000 Bonds are secured by a Letter of Credit in the amount of \$5,960,000, which expires in successive one-year periods on March 15, 2016 but in no event beyond February 15, 2021 unless 180 days' notice prior to any Stated Termination Date is provided to the Trustee.

Payments under the Letter of Credit are governed by a separate Reimbursement Agreement between the Authority and the Letter of Credit issuer. The bonds are payable solely from incremental ad valorem real property tax revenues levied and collected on property within the designated tax increment Allocation Area. The bonds are subject to optional redemption by the Authority beginning in February 2001, at amounts equal to 100% of the principal amount redeemed, plus interest accrued to the redemption date. Interest rate was .08% at December 31, 2013.

**Fixed Rate Tax Increment Bonds, Series 2006**

On October 10, 2006, the Authority issued \$11,795,000 of Fixed Rate Tax Increment Bonds, Series 2006 (the 2006 Authority Bonds) to provide funds to finance the demolition of the Hawley Hospital and the post exchange and commissary facility and related property development and improvements and the construction of a new post exchange and commissary facility and related improvements (collectively, the "2006 Project"); including repayment of interim advances and financing thereof, and incidental expenses incurred in connection therewith. The 2006 Authority Bonds are issued on a parity with respect to the lien on the Revenues (as defined in the Authority indenture) securing the Series 2000 Bonds issued on March 22, 2000. The provisions of the Letter of Credit are solely for the protection of the Series 2000 Bonds and are not for the protection of the 2006 Authority Bonds. The bonds are payable solely from and secured exclusively by incremental ad valorem real property tax revenues levied and collected on property within the designated tax increment Allocation Area.

**NOTE 6 - BONDS PAYABLE (CONTINUED)**

The 2006 Authority Bonds, maturing August 1, in the years 2017, 2018, 2020, 2022, 2023 and 2024, and February 1, 2026, are subject to optional redemption by the Authority beginning in February 2017, at amounts equal to 100% of the principal amount redeemed, plus interest accrued to the redemption date.

**Fixed Rate Tax Increment Bonds, Series 2009**

On April 17, 2009, the Authority issued \$11,085,000 of Fixed Rate Tax Increment Bonds, Series 2009 (the 2009 Authority Bonds) to provide funds for the development of the Lawrence Village at the Fort. The 2009 Authority Bonds are issued on a parity with respect to the lien on the Revenues securing the Series 2000 Bonds issued on March 22, 2000. The provisions of the Letter of Credit are solely for the protection of the Series 2000 Bonds and are not for the protection of the 2009 Authority Bonds. The bonds are payable solely from and secured exclusively by incremental ad valorem real property tax revenues levied and collected on property within the designated tax increment Allocation Area.

The 2009 Authority Bonds, maturing August 1, in the years 2020, 2021, 2022, 2023 and 2024, and February 1, 2026, are subject to optional redemption by the Authority beginning in August 2019, at amounts equal to 100% of the principal amount redeemed, plus interest accrued to the redemption date.

All of the Authority's bond agreements include certain restrictive covenants.

Debt service requirements to maturity for all debt of the Authority, excluding any unamortized discount or premium are as follows at December 31, 2013. The debt service requirements for the Variable Rate Demand Tax Increment and Revenue Bonds are based upon scheduled maturities, but may be called on demand.

Payable In	Principal	Interest	Total
2014	\$ 1,445,000	\$ 814,686	\$ 2,259,686
2015	1,510,000	781,185	2,291,185
2016	1,575,000	743,803	2,318,803
2017	1,645,000	712,150	2,357,150
2018	1,720,000	669,834	2,389,834
2019-2023	10,370,000	2,677,244	13,047,244
2024-2026	<u>5,910,000</u>	<u>557,096</u>	<u>6,467,096</u>
	<u>\$24,175,000</u>	<u>\$6,955,998</u>	<u>\$31,130,998</u>

Changes in long-term obligations for the years ended December 31, 2013 and 2012 were as follows:

	Beginning Balance	2013		Ending Balance	Current Portion
		Additions	Reductions		
Long-term obligations					
Series 2000 Bonds	\$ 6,535,000	\$	\$ (575,000)	\$ 5,960,000	\$ 610,000
2006 Authority Bonds	9,085,000		(505,000)	8,580,000	525,000
2009 Authority Bonds	9,940,000		(305,000)	9,635,000	310,000
Discount	<u>(88,788)</u>		<u>6,744</u>	<u>(82,044)</u>	
Total long-term obligations	<u>\$25,471,212</u>	<u>\$</u>	<u>\$(1,378,256)</u>	<u>\$24,092,956</u>	<u>\$1,445,000</u>



**NOTE 6 - BONDS PAYABLE (CONTINUED)**

	Beginning Balance	2012		Ending Balance	Current Portion
		Additions	Reductions		
Long-term obligations					
Series 2000 Bonds	\$ 7,080,000	\$	\$ (545,000)	\$ 6,535,000	\$ 575,000
2006 Authority Bonds	9,570,000		(485,000)	9,085,000	505,000
2009 Authority Bonds	10,240,000		(300,000)	9,940,000	305,000
Discount	<u>(95,532)</u>		<u>6,744</u>	<u>(88,788)</u>	
Total long-term obligations	<u>\$26,794,468</u>	<u>\$</u>	<u>\$(1,323,256)</u>	<u>\$25,471,212</u>	<u>\$1,385,000</u>

**NOTE 7 - BENEFIT PLAN**

***Plan Description***

The Authority is a participating employer in the Indiana Public Retirement System (INPRS). The Authority contributes to the INPRS, an agent multiple-employer public employee retirement system, which acts as a common investment and administrative agent for units of state and local government in Indiana. INPRS is governed by state statutes I.C.S. 5-10.2 and 5-10.3. As such, it is INPRS's responsibility to administer the law in accordance with the expressed intent of the Indiana General Assembly. INPRS is a qualified plan under the Internal Revenue Code Section 401(a) and is tax exempt.

INPRS is a contributory defined benefit plan that covers substantially all of the Authority's employees. INPRS retirement benefits vest after 10 years of service. Senate Bill 74 enabled INPRS participants to be eligible for early retirement with 100% of the defined benefit pension if certain conditions were met. A participant may retire with full benefits at age 60 with 15 or more years of service or at age 55 if the participant's age plus years of service equals 85 or more (Rule of 85). If neither of the above conditions is met, a participant may retire with 100% of the pension benefit at age 65 with 10 or more years of service. This annual pension benefit is equal to 1.1% times the average annual salary times the number of years and months of INPRS-covered employment. The average annual salary used for calculating the pension benefit is an average of the participant's highest five years of employment earning within the 10 years preceding retirement.

Participants who retire between the ages of 50 and 65 with 15 or more years of service receive a pension benefit that is reduced by various percentages according to the participant's age.

In addition, the participants are required to contribute to an annuity savings account. Legislation permits an INPRS employer to make the participant's contributions on behalf of the participants. Participants may elect to receive the contributions and accumulated earnings in a lump sum at retirement, or, they may choose to receive the annuity amount as a monthly supplement to their employer-provided pension described above. The participant's balance in the annuity savings account may be withdrawn at any time with interest should a participant terminate employment.

INPRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to INPRS, One North Capitol, Suite 001, Indianapolis, Indiana 46204.

**NOTE 7 - BENEFIT PLAN (CONTINUED)**

***Funding Policy***

The Authority is required to contribute to the Plan at an actuarially determined rate. The current rate is 9.5% of annual covered payroll. The Authority contributed 3% of the participant's annual salary to the annuity savings account. The contribution requirements of participants are determined by State statute.

***Annual Pension Cost***

For the 2013 plan year, the Authority's annual contribution was \$21,896. Information regarding the 2014 plan year is not yet available. The INPRS funding policy provides for actuarially determined periodic contributions at rates that change so that sufficient assets will be available to pay benefits when due. The required contributions were determined as part of the June 30, 2013 actuarial valuation using the entry age normal cost method. The asset valuation method is 4-year smoothing of gains/losses on market value with a 20% corridor. The actuarial assumptions included (a) a rate of return on investment of present and future assets of 6.75% and 7% in 2013 and 2012, respectively per year, compounded annually; (b) projected salary increases based on INPRS experience from 2005 to 2010; and (c) assumed annual postretirement benefit increases of 1.0%. INPRS uses the method of establishing a new gain or loss base each year to amortize the unfunded liability over a 30-year open period.

The retirement plan schedule of funding progress and employer contributions is not available for the Authority, as the Authority's Plan is included with the overall City of Lawrence Plan, and the two entities are included under one plan valuation.

**NOTE 8 - RENTAL INCOME FROM OPERATING LEASES**

The Authority leases space in its buildings on a fixed fee as well as a contingent rental basis. Many of the leases provide for a periodic review and adjustment of the rental amounts. Substantially all capital assets are held by the Authority for the purpose of rental or related use.

Minimum future rentals on noncancelable operating leases to be received in each of the next five years and thereafter as of December 31, 2013 are as follows:

Receivable In	Rental
2014	\$ 38,055
2015	11,336
2016	10,391
2017	24,001
2018	24,001
Thereafter	<u>114,006</u>
	<u>\$221,790</u>

**NOTE 9 - RISK MANAGEMENT**

The Authority maintains commercial insurance policies for all risks of loss. Certain of these policies allow for deductibles, which range up to \$5,000 per occurrence. Settled claims have not exceeded this commercial coverage in any of the past three years.

#### NOTE 10 - INTERLOCAL AGREEMENT

The Authority entered into an Interlocal Agreement with the City of Lawrence (the City) as a result of the strain the promotion, development and redevelopment of the former Fort Benjamin Harrison has put on the capacity and maintenance of local municipal public improvements of the City that are in, directly serving, or benefiting the Redevelopment Area. The Agreement stipulated certain obligations of the City, including management of design, construction, repair, maintenance or reconstruction, as well as providing construction inspection, of any local municipal public improvements within the Redevelopment Area. Under the Interlocal Agreement, the Authority agreed to reimburse the City for a portion of such expenses the City incurred in this regard. While the Interlocal Agreement expired on December 31, 2006, the Authority agreed to continue to reimburse the City for a portion of the costs it is incurring to directly or indirectly benefit the Redevelopment Area. This agreement was terminated on December 31, 2012. Interlocal expense in 2012 was \$350,000 and \$300,000 was prepaid at December 31, 2012.

In November 2012, the Authority entered into a City Services and Payment Agreement, which replaced the Interlocal Agreement described above, with the City through the Department of Public Works for police, fire protection, and utility services provided to the Redevelopment Area provided by the City. The Authority is to pay \$425,000 each year for the 2013 and 2014 calendar years. In October 2013, the agreement was amended to increase the 2014 calendar year payment to \$475,000. In 2013, \$425,000 was expensed and \$475,000 was prepaid at December 31, 2013.

**OTHER REPORT AND SCHEDULE**



Our People: Your Success

*Independent Auditors' Report on Internal Control Over  
Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed  
in Accordance with Government Auditing Standards*

*Year Ended December 31, 2013*

Board of Directors  
Fort Harrison Reuse Authority

We have audited, in accordance with the auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Fort Harrison Reuse Authority (the Authority), which comprise the statement of net position as of December 31, 2013, and the related statements of revenue, expenses and changes in net position and cash flows for the year ended December 31, 2013, and the related notes to the financial statements and have issued our report thereon dated June 10, 2014.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified a deficiency in internal control that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described as item 2013-001 in the accompanying schedule of findings and responses to be a material weakness.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## The Authority's Response to Findings

The Authority's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. The Authority's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Katz, Sapper & Miller, LLP*

Indianapolis, Indiana  
June 10, 2014

**FORT HARRISON RESUE AUTHORITY**  
**SCHEDULE OF FINDINGS AND RESPONSES**  
**Year Ended December 31, 2013**

***Finding Reference Number: 2013-001***

*Criteria:* Management is responsible for establishing and maintaining effective internal controls over financial reporting.

*Condition and Context:* The Authority's internal control over financial reporting did not detect adjustments that were subsequently identified as a result of our auditing procedures. A significant adjustment to the Interlocal agreement expense was necessary to adjust the expense to actual and record a prepaid expense for moneys paid related to 2014 expenses.

*Cause and Effect:* The Authority has very limited staff and outsources a significant portion of its accounting function to a third party. Possible effects are potential misstatements in the financial statements.

*Recommendation:* A more thorough review should be conducted by someone who is knowledgeable in accounting standards who could identify transactions that are out of the ordinary and ensure they are properly recorded according to contracts or agreement provisions.

*Management Response:* Management concurs with the finding and recommendation.