# STATE BOARD OF ACCOUNTS 302 West Washington Street Room E418 INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENT AND FEDERAL SINGLE AUDIT REPORT OF

CITY OF KOKOMO HOWARD COUNTY, INDIANA

January 1, 2013 to December 31, 2013





09/12/2014

Reissued on February 27, 2015, to correct the Schedule of Expenditures of Federal Awards and related reports.

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#### SCHEDULE OF OFFICIALS

Office	<u>Official</u>	<u>Term</u>
Controller	Randall J. Morris Milton Beach	01-01-13 to 07-21-13 07-22-13 to 12-31-15
Mayor	Gregory Goodnight	01-01-12 to 12-31-15
President of the Board of Public Works and Safety	James J. Brannon Randy McKay	01-01-13 to 08-09-13 08-10-13 to 12-31-15
President of the Common Council	John M. Kennedy Robert Hayes, Sr.	01-01-13 to 12-31-14 01-01-15 to 12-31-15
Superintendent of Wastewater Utility	Christopher Cooper	01-01-13 to 12-31-15



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#### INDEPENDENT AUDITOR'S REPORT

TO: THE OFFICIALS OF THE CITY OF KOKOMO, HOWARD COUNTY, INDIANA

#### Report on the Financial Statement

We have audited the accompanying financial statement of the City of Kokomo (City), which comprises the financial position and results of operations for the year ended December 31, 2013, and the related notes to the financial statement.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6). Management is responsible for and has determined that the regulatory basis of accounting, as established by the Indiana State Board of Accounts, is an acceptable basis of presentation. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### INDEPENDENT AUDITOR'S REPORT (Continued)

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 of the financial statement, the City prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion* on *U.S. Generally Accepted Accounting Principles* paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position and results of operations of the City for the year ended December 31, 2013.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the financial position and results of operations of the City for the year ended December 31, 2013, in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated July 17, 2014, except for Finding 2013-001, as to which the date is January 28, 2015, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

#### Restatement of Schedule of Expenditures of Federal Awards

As discussed in Note 3 of the Notes to the Schedule of Expenditures of Federal Awards, the 2013 Schedule of Expenditures of Federal Awards has been restated to correct a misstatement. Our opinion on the Schedule of Expenditures of Federal Awards in relation to the financial statement is not modified with respect to this matter.

#### Accompanying Information

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the City's financial statement. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the *U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the financial statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to

### INDEPENDENT AUDITOR'S REPORT (Continued)

the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the financial statement taken as a whole.

Our audit was conducted for the purpose of forming an opinion on the City's financial statement. The Combining Schedule of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Payables and Receivables, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statement. They have not been subjected to the auditing procedures applied by us in the audit of the financial statement and, accordingly, we express no opinion on them.

Paul D. Joyce, CPA State Examiner

July 17, 2014, except for the Schedule of Expenditures of Federal Awards, as to which the date is January 28, 2015



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

TO: THE OFFICIALS OF THE CITY OF KOKOMO, HOWARD COUNTY, INDIANA

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statement of the City of Kokomo (City), which comprises the financial position and results of operations for the year ended December 31, 2013, and the related notes to the financial statement, and have issued our report thereon dated July 17, 2014, except for the Schedule of Expenditures of Federal Awards, as to which the date is January 28, 2015, wherein we noted the City followed accounting practices the Indiana State Board of Accounts prescribes rather than accounting principles generally accepted in the United States of America.

As discussed in Note 3 of the Notes to the Schedule of Expenditures of Federal Awards, the 2013 Schedule of Expenditures of Federal Awards has been restated to correct a misstatement. Our opinion on the Schedule of Expenditures of Federal Awards in relation to the financial statement is not modified with respect to this matter. This report cites a material weakness identified by the auditor as a result of the City having failed to prevent or detect the misstatement in the original Schedule of Expenditures of Federal Awards.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified a certain deficiency in internal control over financial reporting that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item 2013-001 to be a material weakness.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Continued)

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as item 2013-001.

#### City of Kokomo's Response to Finding

The City's response to the finding identified in our audit is described in the accompanying Corrective Action Plan. The City's response was not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Paul D. Joyce, CPA State Examiner

July 17, 2014, except for Finding 2013-001, as to which the date is January 28, 2015

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FI	NANCIAL STATEMEN	T AND ACCOMPAN	NYING NOTES		
The financial stat financial statement and n	ement and accompanyi otes are presented as i	ng notes were appr ntended by the City	oved by managemen	it of the City. Th	nе

### CITY OF KOKOMO STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES - REGULATORY BASIS

For the Year Ended December 31, 2013

Fund	I	Cash and nvestments 01-01-13		Receipts	Dis	sbursements	ı	Cash and nvestments 12-31-13
		0.0	_	· tooo.pto		<u> </u>	-	
General	\$	15,902,782	\$	41,669,891	\$	37,627,041	\$	19,945,632
Motor Vehicle Highway	·	2,251,830	•	4,445,582	•	4,312,982	•	2,384,430
Local Road And Street		544,908		435,307		400,000		580,215
Aviation		362,966		663,910		599,438		427,438
Economic Development Operating		2,586,491		1,866,999		2,062,585		2,390,905
Building Demolition		26,241		23,834		-		50,075
Plan Commission		246,870		469,321		357,414		358,777
Community Development		(11,264)		1,501,611		1,477,365		12,982
Law Enforcement Continuing Ed		162,669		62,407		21,711		203,365
Parks And Recreation		2,011,473		3,381,375		3,004,746		2,388,102
Rainy Day		698		2,244		-		2,942
Levy Excess		89,914		<u>-</u>		<u>-</u>		89,914
Cumulative Capital Improvement		271,094		122,059		202,488		190,665
Health Insurance		449,774		8,722,737		9,132,121		40,390
Police Pension		1,281,654		2,406,548		3,096,305		591,897
Fire Pension		1,813,600		3,511,768		4,266,826		1,058,542
SPRITE		11		-		11		-
Markland and Park		19,545		121,804		77,683		63,666
Washington & LaFountain		(040)		329		329		-
PO-212 4/1/2011-3/31/2013		(212)		832		-		620
Al-19 Road Construction		4,822		357,565		341,305		21,082
FEMA-21 Thermal Imaging Camera		399		442,257		442.257		399
FTA-12 2012 IN-90-X624 AI-20 Rnnway 5-23 Phase 5		33,971				442,257		15 001
Neighborhood Stab Prog-3		(3,071)		910,827 874,171		928,914 870,320		15,884 780
VOCA		330		18,250		18,580		700
PO-311 2011 BG		15,441		10,230		10,300		15,441
PO-312 2012 BG		18,387		_		18,387		10,441
DNR-12 Urban Tree Canopy		(1,397)		5,000		3,603		_
PO112A Laptop		(5,000)		5,000		-		_
PO-912 PO-99		(0,000)		25,895		15,046		10,849
PO-213 ICAC 7/1/12-6/30/13		(2,632)		12,207		10,075		(500)
PO-112 2012 Local Bomb Squad		(3,800)		3,800		-		-
AI-21 Extend Runway 5-23 Phase 6		(-,,		151,208		58,243		92,965
LOCAL-Local match for FTA grant		-		153,795		-		153,795
FTA11- 2011 Grant IN-90-X611		3,004		-		3,004		´ -
LOC13-Local Match for FTA13		-		101,500		76,506		24,994
FTA12A- 2012 Flex Grant IN-95-X043		-		496,636		496,636		-
FTA13- 2013 Grant IN-90-X641		-		776,531		776,531		-
LOC12A-Local Match for FTA12A		75,000		33,125		107,290		835
DWISE-2012 DollarWise Summer Youth		-		4,000		-		4,000
CFD1-2012 Comm Foundation Grant		-		12,000		6,000		6,000
VOCA13-2013 Grant		-		7,500		7,530		(30)
Brownfield Grant		-		126,362		126,252		110
PO813 Forensic Crime Lab		-		91,892		91,892		_ <del>-</del>
POD-5 Citizen Police Academy		-		70		-		70
Redevelopment Commission- NonTIF		-		298,195		-		298,195
PO-14 Local Bomb Squad		1,361		-		-		1,361
Al-08 to Al-16		7,613				7,613		-
Al-16		392		5,643		6,035		-
Redevelopment Commission		58,242		80,603		58,209		80,636
Cemetery Operating		290,900		537,872		377,686		451,086
Se-1 Se-1 Area 5 And State Pmtf		81,753 10,574		58,144 55,728		46,246		93,651 31,573
GE-1 AIEA S AIIU SIALE PIIILI		19,574		55,728		43,729		31,573

The notes to the financial statement are an integral part of this statement.

#### CITY OF KOKOMO STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -REGULATORY BASIS

### For the Year Ended December 31, 2013 (Continued)

Cdr     29,310     1,537     -     3       Dad-1     3,483     -     -     -       Emd-1     3,824     -     3,824       Fid-1     1,499     1,625     2,026       Pod-1     7,243     8,959     7,090       Pod-2     3,775     50     1,043       Sed-1     14,335     3,762     4,348     1       Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	955 4,166 0,847 3,483 - 1,098 9,112 2,782 3,749 8,887
Rotary Fuel     37,639     319,908     303,381     5       Cdr     29,310     1,537     -     3       Dad-1     3,483     -     -     -       Emd-1     3,824     -     3,824       Fid-1     1,499     1,625     2,026       Pod-1     7,243     8,959     7,090       Pod-2     3,775     50     1,043       Sed-1     14,335     3,762     4,348     1       Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	4,166 0,847 3,483 - 1,098 9,112 2,782 3,749 8,887
Rotary Fuel     37,639     319,908     303,381     5       Cdr     29,310     1,537     -     3       Dad-1     3,483     -     -     -       Emd-1     3,824     -     3,824       Fid-1     1,499     1,625     2,026       Pod-1     7,243     8,959     7,090       Pod-2     3,775     50     1,043       Sed-1     14,335     3,762     4,348     1       Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	4,166 0,847 3,483 - 1,098 9,112 2,782 3,749 8,887
Cdr     29,310     1,537     -     3       Dad-1     3,483     -     -     -       Emd-1     3,824     -     3,824       Fid-1     1,499     1,625     2,026       Pod-1     7,243     8,959     7,090       Pod-2     3,775     50     1,043       Sed-1     14,335     3,762     4,348     1       Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	0,847 3,483 1,098 9,112 2,782 3,749 8,887
Dad-1     3,483     -     -       Emd-1     3,824     -     3,824       Fid-1     1,499     1,625     2,026       Pod-1     7,243     8,959     7,090       Pod-2     3,775     50     1,043       Sed-1     14,335     3,762     4,348     1       Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	3,483 1,098 9,112 2,782 3,749 8,887
Emd-1     3,824     -     3,824       Fid-1     1,499     1,625     2,026       Pod-1     7,243     8,959     7,090       Pod-2     3,775     50     1,043       Sed-1     14,335     3,762     4,348     1       Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	1,098 9,112 2,782 3,749 8,887
Fid-1     1,499     1,625     2,026       Pod-1     7,243     8,959     7,090       Pod-2     3,775     50     1,043       Sed-1     14,335     3,762     4,348     1       Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	9,112 2,782 3,749 8,887
Pod-1     7,243     8,959     7,090       Pod-2     3,775     50     1,043       Sed-1     14,335     3,762     4,348     1       Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	9,112 2,782 3,749 8,887
Pod-2     3,775     50     1,043       Sed-1     14,335     3,762     4,348     1       Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	2,782 3,749 8,887
Sed-1     14,335     3,762     4,348     1       Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	3,749 8,887
Sed-2     32,456     6,852     421     3       Cad-1     2,076     3,770     2,836	8,887
Cad-1 2,076 3,770 2,836	
	3,010
Hmd-1 11,574 5,261 - 1	6,835
Pad-1 38,237 19,769 11,034 4	6,972
	3,811
Pad-3 2,146 1,000 -	3,146
Pad-2 336 1,557 876	1,017
Pod-3 515 1,500 -	2,015
Fema-15 770	770
Po-4 Po-7 (5,293) 22,885 20,206 (	2,614)
Po-6 (859) 8,877 8,018	-
Po-5 2,780 2,229 5,009	-
Tr-1 49,265 4	9,265
Ma-1 Ma-3 2,281 - 328	1,953
Continuing Throughfare 59,099 - 5	9,099
Special Revenue - Kgov 1,380 - 722	658
	6,335
Fta-Transit Center 73,516 60,872 37,562 9	6,826
	8,126)
	1,104
·	9,544
·	8,441
Certified Technology Park - 194,377 194,377	-
	5,186
Ai-17 302 - 302	-
Ai-18 21,672 - 21,672	-
Fema-9 (2,320)	-
	8,178
Fed Grants #10-Energy Grant 5	5
· · · · · · · · · · · · · · · · · · ·	8,292
	5,487
·	3,329
	3,222
	7,323
	1,186
Upi Trust Fund 198	198
	0,772
	8,787
	0,000
	4,150
Wastewater Utility-Ext & Betterment         881,850         294,600         676,311         50	0,139
Totals <u>\$ 46,994,418</u> <u>\$ 89,652,020</u> <u>\$ 87,421,311</u> <u>\$ 49,22</u>	5,127

The notes to the financial statement are an integral part of this statement.

#### CITY OF KOKOMO NOTES TO FINANCIAL STATEMENT

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The City was established under the laws of the State of Indiana. The City operates under a Council-Mayor form of government and provides some or all of the following services: public safety (police and fire), highways and streets, health and social services, culture and recreation, public improvements, planning and zoning, general administrative services, water, wastewater, electric, gas, storm water, trash, aviation, and urban redevelopment and housing.

The accompanying financial statement presents the financial information for the City.

#### B. Basis of Accounting

The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

#### C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

#### D. Receipts

Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the City.

Licenses and permits which include amounts received from businesses, occupations, or nonbusinesses that must be licensed before doing business within the government's jurisdiction or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include: peddler licenses, dog tax licenses, auctioneer license, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distribution received from the state, local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Charges for services which can include, but are not limited to the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable tv receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Fines and forfeits which include receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Utility fees which are comprised mostly of charges for current services.

Penalties which include fees received for late payments.

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

#### E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service principal and interest which include fixed obligations resulting from financial transactions previously entered into by the City. It includes all expenditures for the reduction of the principal and interest of the City's general obligation indebtedness.

Capital outlay which include all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Utility operating expenses which include all outflows for operating the utilities.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

#### F. Interfund Transfers

The City may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

#### G. Fund Accounting

Separate funds are established, maintained, and reported by the City. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the City. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the City in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

#### Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the City submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

#### Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the City in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to

establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

#### Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the City to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

#### Note 5. Risk Management

The City may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the City to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

#### Note 6. Pension Plans

#### A. Public Employees' Retirement Fund

#### Plan Description

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the City authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System 1 North Capitol Street, Suite 001 Indianapolis, IN 46204 Ph. (888) 526-1687

Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

#### B. 1925 Police Officers' Pension Plan

#### Plan Description

The 1925 Police Officers' Pension Plan is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-6). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

#### **Funding Policy**

The contribution requirements of plan members for the 1925 Police Officers' Pension Plan are established by state statute.

#### On Behalf Payments

The 1925 Police Officers' Pension Plan is funded by the State of Indiana through the Indiana Public Retirement System as provided under Indiana Code 5-10.3-11.

#### C. 1937 Firefighters' Pension Plan

#### Plan Description

The 1937 Firefighters' Pension Plan is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-7). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

#### **Funding Policy**

The contribution requirements of plan members for the 1937 Firefighters' Pension Plan are established by state statute.

#### On Behalf Payments

The 1937 Firefighters' Pension Plan is funded by the State of Indiana through the Indiana Public Retirement System as provided under Indiana Code 5-10.3-11.

#### D. 1977 Police Officers' and Firefighters' Pension and Disability Fund

#### Plan Description

The 1977 Police Officers' and Firefighters' Pension and Disability Fund is a cost-sharing multiple-employer defined benefit pension plan administered by the Indiana Public Retirement System (INPRS) for all police officers and firefighters hired after April 30, 1977.

State statute (IC 36-8-8) regulates the operations of the system, including benefits, vesting, and requirements for contributions by employers and by employees. Covered employees may retire at age 52 with 20 years of service. An employee with 20 years of service may leave service, but will not receive benefits until reaching age 52. The plan also provides for death and disability benefits.

INPRS issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System 1 North Capitol Street, Suite 001 Indianapolis, IN 46204 Ph. (888) 526-1687

#### **Funding Policy**

The contribution requirements of plan members and the City are established by the Board of Trustees of INPRS.

#### Note 7. Cash Balance Deficits

The financial statement contains some funds with deficits in cash. This is a result of funds being set up for reimbursable grants. The reimbursements for expenditures made by the City were not received by December 31, 2013.

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#### SUPPLEMENTARY INFORMATION - UNAUDITED

For additional financial information, the City's Annual Report information can be found on the Gateway website: <a href="https://gateway.ifionline.org/">https://gateway.ifionline.org/</a>.

Differences may be noted between the financial information presented in the financial statement contained in this report and the financial information presented in the Annual Report of the City which is referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the audit. This is a common occurrence in any financial statement audit. The financial information presented in this report is audited information, and the accuracy of such information can be determined by reading the opinion given in the Independent Auditor's Report.

The supplementary information presented was approved by management of the City. It is presented as intended by the City.

	General	Motor Vehicle Highway	Local Road And Street	Aviation	Economic Development Operating	Building Demolition	Plan Commission
Cash and investments - beginning	\$ 15,902,782	\$ 2,251,830	\$ 544,908	\$ 362,966	\$ 2,586,491	\$ 26,241	\$ 246,870
Receipts: Taxes Licenses and permits	31,645,400 90.930	2,326,020	-	449,898	-	-	231,906 70,532
Intergovernmental Charges for services	7,944,345 844,803	2,109,455 2,760	435,307	21,202 157,708	1,849,512	4,095	10,929 153,638
Fines and forfeits Utility fees Penalties	42,751 - -	- - -	-	-	-	-	- -
Other receipts	1,101,662	7,347		35,102	17,487	19,739	2,316
Total receipts	41,669,891	4,445,582	435,307	663,910	1,866,999	23,834	469,321
Disbursements:							
Personal services	26,296,199	815,592	-	305,936	-	-	334,338
Supplies	1,559,934	1,202,207	400.000	37,733	074.054	-	7,334
Other services and charges  Debt service - principal and interest	6,820,405	1,950,347	400,000	215,097	971,651	-	15,623
Capital outlay Utility operating expenses	2,930,764	344,836	-	40,672	1,090,934	-	119
Other disbursements	19,739						
Total disbursements	37,627,041	4,312,982	400,000	599,438	2,062,585		357,414
Excess (deficiency) of receipts over disbursements	4,042,850	132,600	35,307	64,472	(195,586)	23,834	111,907
Cash and investments - ending	\$ 19,945,632	\$ 2,384,430	\$ 580,215	\$ 427,438	\$ 2,390,905	\$ 50,075	\$ 358,777

	Community Development	Law Enforcement Continuing Ed	Parks And Recreation	Rainy Day	Levy Excess	Cumulative Capital Improvement	Health Insurance
Cash and investments - beginning	\$ (11,264)	\$ 162,669	\$ 2,011,473	\$ 698	\$ 89,914	\$ 271,094	\$ 449,774
Receipts: Taxes Licenses and permits Intergovernmental Charges for services Fines and forfeits Utility fees Penalties Other receipts Total receipts	1,476,858 - 1,415 - 23,338 - 1,501,611	36,905 - 17,420 - - - 8,082 - 62,407	2,891,871 - 139,888 280,271 - - 69,345 3,381,375	- - - - - 2,244		122,059 - - - - - - - 122,059	9,000 - - - 8,713,737 - 8,722,737
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Utility operating expenses Other disbursements  Total disbursements	147,884 2,445 1,327,036 - - - - 1,477,365	21,711 - - - - - - - 21,711	1,748,013 348,542 581,987 326,204 - 3,004,746	- - - - - -	- - - - - - -	202,488	1,661 96,706 9,033,754 - - - - - - - - - - - - - -
Excess (deficiency) of receipts over disbursements  Cash and investments - ending	24,246 \$ 12,982	40,696 \$ 203,365	376,629 \$ 2,388,102	2,244 \$ 2,942	\$ 89,914	(80,429) \$ 190,665	(409,384) \$ 40,390

	Police Pension	 Fire Pension		SPRITE	_	Markland and Park	Washington & LaFountain	_	PO-212 4/1/2011-3/31/2013	AI-19 Road Construction
Cash and investments - beginning	\$ 1,281,654	\$ 1,813,600	\$	11	\$	19,545	\$	_	\$ (212)	\$ 4,822
Receipts:										
Taxes	44,062	44,062		-		-		-	-	-
Licenses and permits	<u>-</u>	<del>.</del>		-				-		
Intergovernmental	2,362,147	3,467,212		-		73,729	32	9	832	355,019
Charges for services Fines and forfeits	-	-		-		-		-	-	-
Utility fees	-	-		-		-		-	-	-
Penalties	_	_		_		_		-	_	-
Other receipts	339	 494			_	48,075	-	<u>-</u>		2,546
Total receipts	2,406,548	 3,511,768			_	121,804	32	9	832	357,565
Disbursements:										
Personal services	490,307	623,483		_		_		_	_	_
Supplies	-	75		_		_		-	_	-
Other services and charges	2,605,998	3,643,268		11		77,683	32	9	-	120,676
Debt service - principal and interest	-	-		-		-		-	-	-
Capital outlay	-	-		-		-		-	-	220,629
Utility operating expenses	-	-		-		-		-	-	-
Other disbursements		 	_	<del>-</del>	_			-		
Total disbursements	3,096,305	 4,266,826		11	_	77,683	32	9		341,305
Excess (deficiency) of receipts over										
disbursements	(689,757)	 (755,058)		(11)	_	44,121		_	832	16,260
Cash and investments - ending	\$ 591,897	\$ 1,058,542	\$		\$	63,666	\$	_	\$ 620	\$ 21,082

	FEMA-21 Thermal Imaging Camera	FTA-12 2012 IN-90-X624	Al-20 Runway 5-23 Phase 5	Neighborhood Stab Prog-3	VOCA	PO-311 2011 BG
Cash and investments - beginning	\$ 399	\$ -	\$ 33,971	\$ (3,071)	\$ 330	\$ 15,441
Receipts: Taxes Licenses and permits	- -	-	- -	- -	-	-
Intergovernmental Charges for services Fines and forfeits	- - -	442,257 - -	869,752 - -	721,093 - -	18,250 - -	- - -
Utility fees Penalties Other receipts	- - -	- - -	- - 41,075	- - 153,078	- - -	- - -
Total receipts		442,257	910,827	874,171	18,250	
Disbursements: Personal services Supplies	-	-	- -	296	-	- -
Other services and charges Debt service - principal and interest Capital outlay Utility operating expenses	- - - -	442,257 - - -	202,790 - 726,124	850,862 - - -	18,580 - - -	- - -
Other disbursements		- 440.057		19,162		
Total disbursements  Excess (deficiency) of receipts over		442,257	928,914	870,320	18,580	
disbursements			(18,087)	3,851	(330)	
Cash and investments - ending	\$ 399	\$ -	\$ 15,884	\$ 780	\$ -	\$ 15,441

	O-312 2012 BG		DNR-12 Urban Tree Canopy	_	PO112A Laptop	_	PO-912 PO-99	_7	PO-213 ICAC 7/1/12-6/30/13	PO-112 2012 Local Bomb Squad
Cash and investments - beginning	\$ 18,387	\$	(1,397)	\$	(5,000)	\$		\$	(2,632)	\$ (3,800)
Receipts: Taxes	-		-		-		-		-	-
Licenses and permits Intergovernmental	-		5,000		5,000		25,895		12,207	3,800
Charges for services Fines and forfeits	-		-		-		-		-	-
Utility fees Penalties Other receipts	-		-		-		-		-	-
·	 			_		_	<del>-</del>	_		 
Total receipts	 	-	5,000		5,000	_	25,895	_	12,207	 3,800
Disbursements:										
Personal services Supplies	-		-		-		12,207		488 1,628	-
Other services and charges	3,807		3,603		-		-		7,959	-
Debt service - principal and interest Capital outlay	14,580		-		-		-		-	-
Utility operating expenses Other disbursements	 <u>-</u>		<u>-</u>		<u>-</u>	_	2,839		<u>-</u>	 <u>-</u>
Total disbursements	 18,387		3,603	_	<u> </u>	_	15,046	_	10,075	 
Excess (deficiency) of receipts over disbursements	 (18,387)		1,397	_	5,000	_	10,849	_	2,132	 3,800
Cash and investments - ending	\$ 	\$	<u> </u>	\$	<u> </u>	\$	10,849	\$	(500)	\$ <u>-</u>

	AI-21 Extend Runway 5-23 Phase 6	LOCAL-Local match for FTA grant	FTA11- 2011 Grant IN-90-X611	LOC13-Local Match for FTA13	FTA12A- 2012 Flex Grant IN-95-X043	FTA13- 2013 Grant IN-90-X641
Cash and investments - beginning	<u>\$</u>	<u>\$ -</u>	\$ 3,004	\$ -	<u>\$ -</u>	<u>\$ -</u>
Receipts: Taxes Licenses and permits Intergovernmental	- - 52,418	- - -	- - -	- - -	- - 496,636	- - 776,531
Charges for services Fines and forfeits Utility fees Penalties	- - -	- - -	-	- - -	- - -	-
Other receipts	98,790	153,795		101,500		
Total receipts	151,208	153,795		101,500	496,636	776,531
Disbursements: Personal services Supplies Other services and charges Debt service - principal and interest Capital outlay Utility operating expenses Other disbursements	- 58,243 - - - -	- - - - - -	3,004	76,506	3,500 - 493,136 -	307,031 469,500
Total disbursements	58,243		3,004	76,506	496,636	776,531
Excess (deficiency) of receipts over disbursements	92,965	153,795	(3,004)	24,994		
Cash and investments - ending	\$ 92,965	\$ 153,795	\$ -	\$ 24,994	\$ -	\$ -

	LOC12A-Local Match for FTA12A	DWISE-2012 DollarWise Summer Youth	CFD1-2012 Comm Foundation Grant	VOCA13-2013 Grant	Brownfield Grant	PO813 Forensic Crime Lab
Cash and investments - beginning	\$ 75,000	\$ -	\$ -	\$ -	\$ -	<u>\$</u>
Receipts:						
Taxes	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-
Intergovernmental	-	-	-	-	126,359	91,892
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-
Penalties	-	-	-	-	-	-
Other receipts	33,125	4,000	12,000	7,500	3	
Total receipts	33,125	4,000	12,000	7,500	126,362	91,892
Disbursements:						
Personal services	_	_	_	_	_	_
Supplies	875	_	_	_	_	1,944
Other services and charges	-	_	6,000	7,530	126,252	1,011
Debt service - principal and interest	_	_		7,000	120,202	_
Capital outlay	106,415	_	_	_	_	89,948
Utility operating expenses	-	_	_	_	_	-
Other disbursements			<u>-</u>			
Total disbursements	107,290		6,000	7,530	126,252	91,892
Excess (deficiency) of receipts over						
disbursements	(74,165)	4,000	6,000	(30)	110	
Cash and investments - ending	\$ 835	\$ 4,000	\$ 6,000	\$ (30)	\$ 110	\$ -

	POD-5 Citizen Police Academy	Redevelopment Commission- NonTIF	PO-14 Local Bomb Squad	AI-08 to AI-16	AI-16	Redevelopment Commission		
Cash and investments - beginning	\$ -	\$ -	\$ 1,361	\$ 7,613	\$ 392	\$ 58,242		
Receipts:								
Taxes	-	-	-	-	-	79,103		
Licenses and permits	-	-	-	-	-	-		
Intergovernmental	-	-	-	-	-	-		
Charges for services	-	-	-	-	-	1,500		
Fines and forfeits	-	-	-	-	-	-		
Utility fees	-	-	-	-	-	-		
Penalties			-	-		-		
Other receipts	70	298,195			5,643			
Total receipts	70	298,195	_	_	5,643	80,603		
Disbursements:								
Personal services	_	_	-	-	_	-		
Supplies	-	-	-	-	-	-		
Other services and charges	-	-	-	7,613	6,035	33,271		
Debt service - principal and interest	-	-	-	-	-	-		
Capital outlay	-	-	-	-	-	24,938		
Utility operating expenses	-	-	-	-	-	-		
Other disbursements								
Total disbursements				7,613	6,035	58,209		
Excess (deficiency) of receipts over								
disbursements	70	298,195		(7,613)	(392)	22,394		
Cash and investments - ending	\$ 70	\$ 298,195	\$ 1,361	\$ -	\$ -	\$ 80,636		

	Cemetery Operating		Se-1		Se-1 Area 5 And State Pmtf		Rehab Appersonway/ Jackson Park		Rotary Fuel			Cdr	
Cash and investments - beginning	\$	290,900	\$	81,753	\$	19,574	\$	955	\$	37,639	\$	29,310	
Receipts:													
Taxes		417,431		-		-		-		-		-	
Licenses and permits		-		-		-		-		-		-	
Intergovernmental		19,672		58,144		15,728		-		-		-	
Charges for services		98,267		-		-		-		319,908		-	
Fines and forfeits		-		-		-		-		-		1,537	
Utility fees		-		-		-		-		-		-	
Penalties		-		-		-		-		-		-	
Other receipts		2,502			_	40,000			_		_		
Total receipts		537,872		58,144		55,728				319,908	_	1,537	
Disbursements:													
Personal services		306,311		-		-		-		-		-	
Supplies		21,706		-		34,316		-		269,742		-	
Other services and charges		27,643		1,620		9,413		-		2,819		-	
Debt service - principal and interest		-		-		-		-		-		-	
Capital outlay		22,026		44,626		-		-		-		-	
Utility operating expenses		-		-		-		-		-		-	
Other disbursements		<u>-</u>		<u>-</u>				<u>-</u>	_	30,820	_	<u>-</u>	
Total disbursements		377,686	_	46,246	_	43,729				303,381	_		
Excess (deficiency) of receipts over													
disbursements		160,186		11,898		11,999		<u>-</u>		16,527		1,537	
Cash and investments - ending	\$	451,086	\$	93,651	\$	31,573	\$	955	\$	54,166	\$	30,847	

	Dad-1	Emd-1	Fid-1	Pod-1	Pod-2	Sed-1	
Cash and investments - beginning	\$ 3,483	\$ 3,824	\$ 1,499	\$ 7,243	\$ 3,775	\$ 14,335	
Receipts:							
Taxes	-	-	-	-	-	-	
Licenses and permits	-	-	-	-	-	-	
Intergovernmental	-	-	-	-	-	-	
Charges for services	-	-	-	-	-	-	
Fines and forfeits	-	-	-	-	-	-	
Utility fees	-	-	-	-	-	-	
Penalties	-	-	-	-	-	-	
Other receipts		· <del></del>	1,625	8,959	50	3,762	
Total receipts		<u>-</u>	1,625	8,959	50	3,762	
Disbursements:							
Personal services	-	-	-	-	-	-	
Supplies	-	-	-	1,314	1,043	16	
Other services and charges	-	3,824	2,026	5,776	-	4,332	
Debt service - principal and interest	-	-	-	-	-	-	
Capital outlay	-	-	-	-	-	-	
Utility operating expenses	-	-	-	-	-	-	
Other disbursements		<u> </u>					
Total disbursements		3,824	2,026	7,090	1,043	4,348	
Excess (deficiency) of receipts over		(2.224)	(404)	4.000	(000)	(500)	
disbursements		(3,824)	(401)	1,869	(993)	(586)	
Cash and investments - ending	\$ 3,483	\$ -	\$ 1,098	\$ 9,112	\$ 2,782	\$ 13,749	

	 Sed-2	 Cad-1		Hmd-1		Pad-1		Kod-1		Pad-3	
Cash and investments - beginning	\$ 32,456	\$ 2,076	\$	11,574	\$	38,237	\$	11,556	\$	2,146	
Receipts:											
Taxes	-	-		-		-		-		-	
Licenses and permits	-	-		-		-		-		-	
Intergovernmental	-	-		-		-		-		-	
Charges for services	-	-		-		-		-		-	
Fines and forfeits	-	-		-		-		-		-	
Utility fees	-	-		-		-		-		-	
Penalties											
Other receipts	 6,852	 3,770		5,261		19,769		12,500		1,000	
Total receipts	 6,852	 3,770		5,261	_	19,769		12,500		1,000	
Disbursements:											
Personal services	_	-		-		-		-		-	
Supplies	421	1,161		-		8,056		-		-	
Other services and charges	-	1,675		-		2,978		-		-	
Debt service - principal and interest	-	-		-		-		-		-	
Capital outlay	-	-		-		-		245		-	
Utility operating expenses	-	-		-		-		-		-	
Other disbursements	 	 	_				_				
Total disbursements	 421	 2,836				11,034		245			
Excess (deficiency) of receipts over											
disbursements	 6,431	 934		5,261		8,735		12,255		1,000	
Cash and investments - ending	\$ 38,887	\$ 3,010	\$	16,835	\$	46,972	\$	23,811	\$	3,146	

	Pad-2	Pod-3	Fema-15	Po-4 Po-7	Po-6	Po-5	
Oach and investments the significan	<b>*</b> 000					<b>***</b>	
Cash and investments - beginning	\$ 336	\$ 515	<u>\$ 770</u>	\$ (5,293)	\$ (859)	\$ 2,780	
Receipts:							
Taxes	-	-	-	-	-	-	
Licenses and permits	-	-	-	-	-	-	
Intergovernmental	-	-	-	22,885	8,877	2,229	
Charges for services	-	-	-	-	-	-	
Fines and forfeits	-	-	-	-	-	-	
Utility fees	-	-	-	-	-	-	
Penalties	-	-	-	-	-	-	
Other receipts	1,557	1,500					
Total receipts	1,557	1,500		22,885	8,877	2,229	
Disbursements:							
Personal services	-	-	-	20,206	8,018	-	
Supplies	876	-	-	-	-	5,009	
Other services and charges	-	-	-	-	-	-	
Debt service - principal and interest	-	-	-	-	-	-	
Capital outlay	-	-	-	-	-	-	
Utility operating expenses	-	-	-	-	-	-	
Other disbursements							
Total disbursements	876			20,206	8,018	5,009	
Excess (deficiency) of receipts over							
disbursements	681	1,500		2,679	859	(2,780)	
Cash and investments - ending	\$ 1,017	\$ 2,015	\$ 770	\$ (2,614)	\$ -	\$ -	

	Tr-1		Ma-1 Ma-3		Continuing Throughfare		Special Revenue - Kgov		Howard Co Local Coor Council			Fta-Transit Center
Cash and investments - beginning	\$	49,265	\$	2,281	\$	59,099	\$	1,380	\$	6,335	\$	73,516
Receipts:												
Taxes		-		-		-		-		-		-
Licenses and permits		-		-		-		-		-		-
Intergovernmental Charges for services				_		-		-		-		60,872
Fines and forfeits		_		_		_		_		_		-
Utility fees		-		-		-		-		-		-
Penalties		-		-		-		-		-		-
Other receipts					_						_	
Total receipts											_	60,872
Disbursements:												
Personal services		_		_		_		_		_		_
Supplies		_		-		-		722		-		4,950
Other services and charges		-		328		-		-		-		28,909
Debt service - principal and interest		-		-		-		-		-		
Capital outlay Utility operating expenses		-		-		-		-		-		3,703
Other disbursements		_		-		-		_		_		-
Total disbursements			_	328				722			_	37,562
Excess (deficiency) of receipts over disbursements				(328)		<u>-</u>		(722)			_	23,310
Cash and investments - ending	\$	49,265	\$	1,953	\$	59,099	\$	658	\$	6,335	\$	96,826

	Cops Hiring Recovery Program	Neighborhood Stabilization Program	Special Revenue-Barrett Law Surplus	Special Revenue-Barrett Law Revlvg	Certified Technology Park	Usda Small Bus Rlf Program	
Cash and investments - beginning	\$ (7,555)	\$ 9,165	\$ 242,009	\$ 18,394	\$ -	\$ 4,319	
Receipts:							
Taxes	-	-	-	-	-	-	
Licenses and permits		<del>.</del>	-	-	-	-	
Intergovernmental	89,001	6,403	-	-	194,377	-	
Charges for services Fines and forfeits	-	-	165	-	-	-	
Utility fees	-	-	100	-	-	-	
Penalties	_	-	_	_	-	_	
Other receipts			17,475	47		45,867	
Total receipts	89,001	6,403	17,640	47	194,377	45,867	
Disbursements:							
Personal services	129,572	_	_	_	_	_	
Supplies	-	103	-	_	-	-	
Other services and charges	-	185	105	-	194,377	15,000	
Debt service - principal and interest	-	-	-	-	-	-	
Capital outlay	-	-	-	-	-	-	
Utility operating expenses	-	-	-	-	-	-	
Other disbursements		4,176					
Total disbursements	129,572	4,464	105		194,377	15,000	
Excess (deficiency) of receipts over							
disbursements	(40,571)	1,939	17,535	47		30,867	
Cash and investments - ending	\$ (48,126)	\$ 11,104	\$ 259,544	\$ 18,441	\$ -	\$ 35,186	

	Ai-	17	 \i-18		Fema-9	Dixon		Fed Grants #10-Energy Grant		_	Special Revenue - Other	
Cash and investments - beginning	\$	302	\$ 21,672	\$	(2,320)	\$	6,682	\$	5	9	152,492	
Receipts:												
Taxes		-	-		-		-		-		-	
Licenses and permits		-	-		-				-		-	
Intergovernmental		-	-		-		1,756 365		-			
Charges for services Fines and forfeits		-	-		-		305		-		5,800	
Utility fees		_	-		-		-		-		-	
Penalties		_	_		_		_		_		_	
Other receipts			 	_	2,320	_				_		
Total receipts			 		2,320		2,121			_	5,800	
Disbursements:												
Personal services		_	_		_		_		_		_	
Supplies		_	-		_		-		_		-	
Other services and charges		302	21,672		-		625		-		-	
Debt service - principal and interest		-	-		-		-		-		-	
Capital outlay		-	-		-		-		-		-	
Utility operating expenses		-	-		-		-		-		-	
Other disbursements	-		 	_						-		
Total disbursements		302	 21,672			_	625			_		
Excess (deficiency) of receipts over												
disbursements		(302)	 (21,672)	_	2,320		1,496			_	5,800	
Cash and investments - ending	\$		\$ 	\$		\$	8,178	\$	5	\$	158,292	

# CITY OF KOKOMO COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES - REGULATORY BASIS For the Year Ended December 31, 2013 (Continued)

	 Payroll		Cemetery Trust		Ked-1 Kokomo Eco Dev	-	Eda Revolving Loan Fund		Lcc-4		Upi Trust Fund
Cash and investments - beginning	\$ 513,817	\$	3,442	\$	23,222	\$	516,101	\$	1,186	\$	198
Receipts:											
Taxes	-		-		-		-		-		-
Licenses and permits	-		-		-		-		-		-
Intergovernmental	-		-		-		-		-		-
Charges for services	-		-		-		-		-		-
Fines and forfeits	-		-		-		-		-		-
Utility fees	-		-		-		-		-		-
Penalties	-		-		-		450,000		-		-
Other receipts	 51,670	_	8	_			150,809	_		_	
Total receipts	 51,670		8		<u>-</u>		150,809				
Disbursements:											
Personal services											
Supplies	-		-		-		-		-		-
Other services and charges	-		121		-		39,587		-		-
Debt service - principal and interest	_		121		-		39,367		_		_
Capital outlay	_		_		_		_		_		_
Utility operating expenses	_		_		_		_		_		_
Other disbursements	_		_		_		_		_		_
		-		_	-			_		_	
Total disbursements	 	_	121	_		_	39,587	_		_	
Excess (deficiency) of receipts over											
disbursements	51,670		(113)		_		111,222		_		_
2.22.25	 0.,010	_	(.10)	_			,	_		_	
Cash and investments - ending	\$ 565,487	\$	3,329	\$	23,222	\$	627,323	\$	1,186	\$	198

# CITY OF KOKOMO COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES - REGULATORY BASIS For the Year Ended December 31, 2013 (Continued)

	/astewater ity-Operating	Vastewater Utility- prec/Improve	<u>Im</u>	Sewer provements	-	Vastewater Jtility-Debt Reserve	l	/astewater Utility-Ext & setterment		Totals
Cash and investments - beginning	\$ 10,762,977	\$ 2,235,744	\$	1,000,000	\$	1,614,150	\$	881,850	\$	46,994,418
Receipts:										
Taxes	-	-		-		-		-		38,129,753
Licenses and permits	-	-		-		-		-		198,367
Intergovernmental	-	-		-		-		-		24,434,985
Charges for services	-	-		-		-		-		1,956,407
Fines and forfeits	-	-		-		-		-		45,868
Utility fees	13,235,011	-		-		-		294,600		13,529,611
Penalties	3,116	-		-		-		-		3,116
Other receipts	 12,940	 3,043							_	11,353,913
Total receipts	13,251,067	 3,043						294,600	_	89,652,020
Disbursements:										
Personal services	3,017,403	_		_		_		-		34,257,618
Supplies	-	_		_		_		-		3,634,365
Other services and charges	161,677	_		_		_		-		30,370,692
Debt service - principal and interest	3,126,430	_		_		_		-		3,126,430
Capital outlay	2,547,703	-		-		-		676,311		10,452,407
Utility operating expenses	5,500,059	-		-		-		-		5,500,059
Other disbursements	 <u> </u>	 		<u> </u>		<u> </u>		<u>-</u>	_	79,740
Total disbursements	 14,353,272	 		<u>-</u>		<u>-</u>		676,311		87,421,311
Excess (deficiency) of receipts over										
disbursements	 (1,102,205)	 3,043	_	<u>-</u>		<u>-</u>		(381,711)	_	2,230,709
Cash and investments - ending	\$ 9,660,772	\$ 2,238,787	\$	1,000,000	\$	1,614,150	\$	500,139	\$	49,225,127

#### CITY OF KOKOMO SCHEDULE OF PAYABLES AND RECEIVABLES December 31, 2013

Government or Enterprise	-	Accounts Payable	Accounts Receivable			
Wastewater Governmental activities	\$	259,736 404,825	\$	1,310,093 277,140		
Totals	\$	664,561	\$	1,587,233		

#### CITY OF KOKOMO SCHEDULE OF LEASES AND DEBT December 31, 2013

	Description of Debt	_	Ending Principal	-	Principal and Interest Due Within One	
Туре	Purpose		Balance	_	Year	
Wastewater: Revenue bonds Revenue bonds Revenue bonds	WWU 2005 REVENUES BONDS SERIES A WWU 2008 REVENUES BONDS SERIES A WWU 2012 Refunding Bond	\$	9,330,000 4,325,000 13,015,000	\$	936,623 357,773 1,827,609	
Total Wastewater		_	26,670,000	_	3,122,005	
Totals		\$	26,670,000	\$	3,122,005	

#### CITY OF KOKOMO SCHEDULE OF CAPITAL ASSETS December 31, 2013

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	_	Ending Balance
Governmental activities:	•	04 400 040
Land	\$	21,108,646
Infrastructure		88,961,944
Buildings		21,019,306
Improvements other than buildings		4,080,530
Machinery, equipment, and vehicles		22,853,430
Total governmental activities		158,023,856
Wastewater:		
Land		140,849
Infrastructure		92,017,058
Buildings		19,108,998
Improvements other than buildings		903.766
Machinery, equipment, and vehicles		20,131,277
3. 1 1 · · ·		
Total Wastewater		132,301,948
Total capital assets	\$	290,325,804

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## SUPPLEMENTAL AUDIT OF FEDERAL AWARDS



STATE BOARD OF ACCOUNTS 302 WEST WASHINGTON STREET ROOM E418 INDIANAPOLIS, INDIANA 46204-2769

> Telephone: (317) 232-2513 Fax: (317) 232-4711 Web Site: www.in.gov/sboa

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE

TO: THE OFFICIALS OF THE CITY OF KOKOMO, HOWARD COUNTY, INDIANA

#### Report on Compliance for Each Major Federal Program

We have audited the City of Kokomo's (City) compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2013. The City's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2013.

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE (Continued)

#### Other Matters

This report replaces the previously issued Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance dated July 17, 2014. As discussed in Note 3 of the Notes to the Schedule of Expenditures of Federal Awards, the 2013 Schedule of Expenditures of Federal Awards has been restated to correct a misstatement. This correction changed the determination of the major programs. The Economic Development Cluster was also audited as a major program due to the change.

#### Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as items 2013-002, 2013-003, and 2013-004 to be material weaknesses.

The City's response to the internal control over compliance findings identified in our audit is described in the accompanying Corrective Action Plan. The City's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Paul D. Joyce, CPA State Examiner

July 17, 2014, except the Economic Development Cluster, as to which the date is January 28, 2015

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SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND ACCOMPANYING NOTES
The Schedule of Expenditures of Federal Awards and accompanying notes presented were approved by management of the City. The schedule and notes are presented as intended by the City.

#### CITY OF KOKOMO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2013

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Federal CFDA Number	Pass-Through Entity (or Other) Identifying Number	Total Federal Awards Expended
Department of Agriculture Cooperative Forestry Assistance DNR-12 Total - Department of Agriculture	IN DEPT OF NAT RESOURCES DIVISION OF FORESTRY	10.664	2012 Grant	\$ 5,000 5,000
Department of Commerce  Economic Development Cluster  Economic Adjustment Assistance  Revolving Loan Fund Program	DIRECT GRANT	11.307	65-15-0196	1,244,588
Total - Department of Commerce  Department of Housing and Urban Development  CDBG - Entitlement Grants Cluster  Community Development Block Grants/Entitlement Grants	DIRECT GRANT	14.218		1,244,588
NSP HUD CDBG-2011 NSP-3 HUD CDBG-2012 HUD CDBG-2013			B08-MN-18-0008 B11-MC-18-0014 B-11-MN-18-0008 B-12-MC-18-0014 B13-MC-18-0014	6,403 366,348 721,093 926,060 184,451
Total - Department of Housing and Urban Development  Department of Justice				2,204,355
JAG Program Cluster Edward Byrne Memorial Justice Assistance Grant Program PO112A 2012 under \$10K Equipment Grant Forensic Crime Lab-PO813 Block Grant 2012 PO-312	INDIANA CRIMINAL JUSTICE	16.738	2009-DJ-BX-0049 2010-DD-BX-0634 2012 GRANT	5,000 91,892 18,387
Total - JAG Program Cluster  Missing Children's Assistance	INDIANA CRIMINAL JUSTICE			115,279
ICAC PO-213 ICAC PO-212		16.543 16.543	2011-MC-CXK005 2011-MC-CX-K005	12,207 832
Total for program				13,039
Crime Victim Assistance VOCA 2012 Grant	INDIANA CRIMINAL JUSTICE	16.575	2012Grant	18,250
Edward Byrne Memorial Formula Grant Program Byrne Formula Grant-PO-912	INDIANA CRIMINAL JUSTICE	16.579	2010-DJ-BX-0254	25,895
Bulletproof Vest Partnership Program Bulletproof vest 50/50 partnership PO-5	INDIANA CRIMINAL JUSTICE	16.607	FY2011	2,229
ARRA-Public Safety Partnership and Community Policing Grants Cops Hiring Recovery Program	INDIANA CRIMINAL JUSTICE	16.710	2009RKWX0342	89,001
Total - Department of Justice				263,693
Department of Transportation Federal Transit Cluster Federal Transit - Formula Grants Federal Transit Grant 2012 Federal Transit Formula Grant-2013 Federal Transit Grant-2012  Total - Federal Transit Cluster	DIRECT GRANT	20.507	IN-90-X624-00 IN-90-X641-00 IN-95-X043-00	442,257 776,531 496,635 1,715,423
TOTAL - I CACIAL TRANSIL CIUSTO				1,713,423

The accompanying notes are an integral part of the Schedule of Expenditures of Federal Awards.

#### CITY OF KOKOMO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2013 (Continued)

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Federal CFDA Number	Pass-Through Entity (or Other) Identifying Number	Total Federal Awards Expended
Department of Transportation (continued) Highway Planning and Construction Cluster Highway Planning and Construction Dixon Washington LaFountain Markland and Park	INDIANA DEPT OF TRANSPORTATION	20.205	DES NO 0600560 STP-K DES NO 0900130 DES NO 1006003	1,756 329 73,729
Total - Highway Planning and Construction Cluster				75,814
Highway Safety Cluster Highway Safety State and Community Highway Safety	INDIANA DEPT OF TRANSPORTATION	20.600	DA-13-7322	22,885
Alcohol Impaired Driving Countermeasures Incentive Grants I		20.601	FY2012	8,877
Total - Highway Safety Cluster				31,762
Airport Improvement Program AI-19 Road Construction Phase 4 AI-20 Extend Runway 5-23 Phase 5 AI-21 Extend Runway 5-23 Phase 6 Total - Airport Improvement Program	DIRECT GRANT	20.106	3-18-0044-19 3-18-0044-20 3-18-0044-21	350,683 836,022 52,418 1,239,123
Total - Department of Transportation				3,062,122
Environmental Protection Agency Brownsfields Assessment and Cleanup Cooperative Agreements Brownfield Grant	DIRECT GRANT	66.818	BF-00E01157	126,362
Department of Health and Human Services  Aging Cluster  Special Programs for the Aging_Title III, Part B Grants for Supportive Services and Senior Centers  Area 5-Supporting Services	INDIAN DEPT OF FAMILY & SOCIAL SERVICES ADMINISTRATION	93.044	2012/2013	15,728
Department of Homeland Security State Homeland Security Program (SHSP) PO-112 2012 Local Bomb Squad	INDIANA DEPT OF HOMELAND SECURITY	97.073	EMW-2011-SS-00058	3,800
Total - Department of Homeland Security				3,800
Total federal awards expended				\$ 6,925,648

The accompanying notes are an integral part of the Schedule of Expenditures of Federal Awards.

#### CITY OF KOKOMO NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Note 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City and is presented in accordance with the cash and investment basis of accounting used in the preparation of the financial statement. Accordingly, the amount of federal awards expended is based on when the disbursement related to the award occurs except when the federal award is received on a reimbursement basis. In these instances the federal awards are considered expended when the reimbursement is received.

#### Note 2. Subrecipients

Of the federal expenditures presented in the schedule, the City provided federal awards to subrecipients as follows for the year ended December 31, 2013:

	Federal CFDA	
Program Title	Number	 2013
Community Development Block Grants/Entitlement Grants Crime Victim Assistance	14.218 16.575	\$ 6,019 18,250
Federal Transit - Formula Grants	20.507	598,498

#### Note 3. Restatement - Economic Development Cluster

Subsequent to the issuance of the original audit report on July 17, 2014, it has been determined that the amounts listed as expenditures on the SEFA were misstated due to the omission of the Revolving Loan Fund Program for the Economic Development Cluster. The following schedule presents the changes.

	Federal	For the Year Ended December 31, 20				
Program	CFDA Number	Original Presentation	Revision	Revised Expenditures		
Economic Adjustment Assistance	11.307	<u>\$</u> _	\$1,244,588	\$ 1,244,588		
Net Effect on Previously Issued SEFA		\$ -	\$1,244,588	\$ 1,244,588		

#### CITY OF KOKOMO NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued)

#### Note 4. Calculation of Economic Development Cluster Expenditures on the SEFA

The reported expenditures were calculated as follows in accordance with guidance by the grantor:

Revolving Loan Fund (RLF): Outstanding loans as of December 31, 2013 Cash and Investments as of December 31, 2013 Administrative expenses paid out of RLF income during 2013 Unpaid principal on loans written off during 2013	62	50,677 27,324 1,586 30,694	
Subtotal			1,660,280
Calculation of Federal Participation Rate (FPR): Original grant Original match (In-kind)		00,000 67,000	
Subtotal	66	67,000	
FPR - Original grant awarded divided by total including original match			74.9625%
Expenditures reported on the SEFA			\$ 1,244,588

#### Section I - Summary of Auditor's Results

Financial Statement:

Type of auditor's report issued:

Adverse as to GAAP;

Unmodified as to Regulatory Basis

Internal control over financial reporting:

Material weaknesses identified? yes

Significant deficiencies identified? none reported

Noncompliance material to financial statement noted? yes

Federal Awards:

Internal control over major programs:

Material weaknesses identified?

Significant deficiencies identified? none reported

Type of auditor's report issued on compliance for

major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of OMB Circular A-133?

Identification of Major Programs:

Name of Federal Program or Cluster

yes

Economic Development Cluster CDBG - Entitlement Grants Cluster Federal Transit Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000

Auditee qualified as low-risk auditee? no

Section II - Federal Award Findings and Questioned Costs

FINDING 2013-001 - CONTROLS OVER PREPARING THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

The City did not have a proper system of internal controls in place to prevent, or detect and correct, errors on the Schedule of Expenditures of Federal Awards (SEFA). The City should have proper controls in place over the preparation of the SEFA to ensure accurate reporting of federal awards. Without a proper system of internal control in place that operates effectively, material misstatements of the SEFA could remain undetected.

During the audit of the SEFA, we noted that the City had omitted \$1,244,588 in expenditures for the Economic Adjustment Assistance program from their SEFA. Audit adjustments were proposed, accepted by the City, and made to the SEFA presented in this report.

Governmental units should have internal controls in effect which provide reasonable assurance regarding the reliability of financial information and records, effectiveness and efficiency of operations, proper execution of management's objectives, and compliance with laws and regulations. Among other things, segregation of duties, safeguarding controls over cash and all other assets, and all forms of information processing are necessary for proper internal control.

Controls over the receipting, disbursing, recording, and accounting for the financial activities are necessary to avoid substantial risk of invalid transactions, inaccurate records and financial statements and incorrect decision making. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

OMB Circular A-133, Subpart C, section .300 states in part: "The auditee shall: . . . (d) Prepare appropriate financial statements, including the schedule of expenditures of Federal Awards in accordance with section .310."

OMB Circular A-133, Subpart C, section .310(b) states:

"Schedule of expenditures of Federal awards. The auditee shall also prepare a schedule of expenditures of Federal awards for the period covered by the auditee's financial statements. While not required, the auditee may choose to provide information requested by Federal awarding agencies and pass-through entities to make the schedule easier to use. For example, when a Federal program has multiple award years, the auditee may list the amount of Federal awards expended for each award year separately. At a minimum, the schedule shall:

- (1) List individual Federal programs by Federal agency. For Federal programs included in a cluster of programs, list individual Federal programs within a cluster of programs. For R&D, total Federal awards expended shall be shown either by individual award or by Federal agency and major subdivision within the Federal agency. For example, the National Institutes of Health is a major subdivision in the Department of Health and Human Services.
- (2) For Federal awards received as a subrecipient, the name of the pass-through entity and identifying number assigned by the pass-through entity shall be included.
- (3) Provide total Federal awards expended for each individual Federal program and the CFDA number or other identifying number when the CFDA information is not available.
- (4) Include notes that describe the significant accounting policies used in preparing the schedule.
- (5) To the extent practical, pass-through entities should identify in the schedule the total amount provided to subrecipients from each Federal program.
- (6) Include, in either the schedule or a note to the schedule, the value of the Federal awards expended in the form of non-cash assistance, the amount of insurance in effect during the year, and loans or loan guarantees outstanding at year end. While not required, it is preferable to present this information in the schedule."

#### Section III - Federal Award Findings and Questioned Costs

### FINDING 2013-002 - INTERNAL CONTROLS OVER COMPLIANCE REQUIREMENTS THAT HAVE A DIRECT AND MATERIAL EFFECT TO CDBG - ENTITLEMENT GRANTS CLUSTER

Federal Agency: Department of Housing and Urban Development

Federal Program: Community Development Block Grants/Entitlement Grants

CFDA Number: 14.218

Federal Award Number and Year: B08-MN-0008, B11-MC-18-0014, B-11-MN-18-0008,

B-12-MC-18-0014. B13-MC-18-0014

Pass-Through Entity: Direct Grant

Management of the City has not established an effective internal control system, which would include segregation of duties, related to the grant agreement and some of the compliance requirements that have a direct and material effect to the program. This includes the following compliance requirement: Reporting. The failure to establish an effective internal control system places the City at risk of noncompliance with the grant agreement and the compliance requirements. A lack of segregation of duties within an internal control system could also allow noncompliance with compliance requirements and allow the misuse and mismanagement of federal funds and assets by not having proper oversight, reviews, and approvals over the activities of the grant.

An internal control system, including segregation of duties, should be designed and operate effectively to provide reasonable assurance that material noncompliance with the grant agreement, or a type of compliance requirement of a federal program will be prevented, or detected and corrected, on a timely basis. In order to have an effective internal control system, it is important to have proper segregation of duties. This is accomplished by making sure proper oversight, reviews, and approvals take place and to have a separation of functions over certain activities related to the program. The fundamental premise of segregation of duties is that an individual or small group of individuals should not be in a position to initiate, approve, undertake, and review the same activity.

OMB Circular A-133, Subpart C. section .300 states in part:

"The auditee shall: . . . (b) Maintain internal control over Federal programs that provides reasonable assurance that the auditee is managing Federal awards in compliance with laws, regulations, and the provisions of contracts or grant agreements that could have a material effect on each of its Federal programs."

The failure to establish internal controls could enable material noncompliance to go undetected. Noncompliance of the grant agreement or the compliance requirements that have a direct and material effect to the program could result in the loss of federal funds to the City.

We recommended that the City's management establish controls, including segregation of duties, related to the grant agreement and the compliance requirements noted above that have a direct and material effect to the program.

## FINDING 2013-003 - INTERNAL CONTROLS OVER COMPLIANCE REQUIREMENTS THAT HAVE A DIRECT AND MATERIAL EFFECT TO FEDERAL TRANSIT CLUSTER

Federal Agency: Department of Transportation Federal Program: Federal Transit - Formula Grants

CFDA Number: 20.507

Federal Award Number and Year: IN-90-X624-00, IN-90-X641-00, IN-95-X043-00

Pass-Through Entity: Direct Grant

Management of the City has not established an effective internal control system, which would include segregation of duties, related to the grant agreement and some of the compliance requirements that have a direct and material effect to the program. This includes the following compliance requirement: Reporting. The failure to establish an effective internal control system places the City at risk of noncompliance with the grant agreement and the compliance requirements. A lack of segregation of duties within an internal control system could also allow noncompliance with compliance requirements and allow the misuse and mismanagement of federal funds and assets by not having proper oversight, reviews, and approvals over the activities of the grant.

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"The auditee shall: . . . (b) Maintain internal control over Federal programs that provides reasonable assurance that the auditee is managing Federal awards in compliance with laws, regulations, and the provisions of contracts or grant agreements that could have a material effect on each of its Federal programs."

The failure to establish internal controls could enable material noncompliance to go undetected. Noncompliance of the grant agreement or the compliance requirements that have a direct and material effect to the program could result in the loss of federal funds to the City.

We recommended that the City's management establish controls, including segregation of duties, related to the grant agreement and the compliance requirements noted above that have a direct and material effect to the program.

## FINDING 2013-004 - INTERNAL CONTROLS OVER COMPLIANCE REQUIREMENTS THAT HAVE A DIRECT AND MATERIAL EFFECT TO ECONOMIC DEVELOPMENT CLUSTER

Federal Agency: Department of Commerce

Federal Program: Economic Adjustment Assistance

CFDA Number: 11.307

Federal Award Number and Year: 65-15-0196

Pass-Through Entity: Direct Grant

Management of the City has not established an effective internal control system, which would include segregation of duties, related to the grant agreement and the compliance requirements that have a direct and material effect to the program. This includes the following compliance requirement: Reporting. The failure to establish an effective internal control system places the City at risk of noncompliance with the grant agreement and the compliance requirements. A lack of segregation of duties within an internal control system could also allow noncompliance with compliance requirements and allow the misuse and mismanagement of federal funds and assets by not having proper oversight, reviews, and approvals over the activities of the grant.

An internal control system, including segregation of duties, should be designed and operate effectively to provide reasonable assurance that material noncompliance with the grant agreement, or a type of compliance requirement of a federal program will be prevented, or detected and corrected, on a timely basis. In order to have an effective internal control system, it is important to have proper segregation of duties. This is accomplished by making sure proper oversight, reviews, and approvals take place and to have a separation of functions over certain activities related to the program. The fundamental premise of segregation of duties is that an individual or small group of individuals should not be in a position to initiate, approve, undertake, and review the same activity.

OMB Circular A-133, Subpart C, section .300 states in part:

"The auditee shall: . . . (b) Maintain internal control over Federal programs that provides reasonable assurance that the auditee is managing Federal awards in compliance with laws, regulations, and the provisions of contracts or grant agreements that could have a material effect on each of its Federal programs."

The failure to establish internal controls could enable material noncompliance to go undetected. Noncompliance of the grant agreement or the compliance requirements that have a direct and material effect to the program could result in the loss of federal funds to the City.

We recommended that the City's management establish controls, including segregation of duties, related to the grant agreement and the compliance requirements noted above that have a direct and material effect to the program.

	AUDITEE PREPARED	DOCUMENT	
The subsequent documer intended by the City.	nt was provided by manag	gement of the City. The	document is presented as



#### CORRECTIVE ACTION PLAN

FINDING 2013-001

FINDING 2013-002

FINDING 2013-003

FINDING 2013-004

Contact Person Responsible for Corrective Action: Milton Beach, Controller Contact Phone Number: (765) 456-7450

Description of Corrective Action Plan: The city has been made aware of this new requirement and will comply with the federal requirements by providing better documentation of management review and oversight responsibility over the activities of the grant. Also, we will review SEFA to insure all federal programs are included.

Anticipated Completion Date: 1/21/2015

(Signature)

(Title)

(Date)

OTHER REPORT	
In addition to this report, a Supplemental Compliance Report has been issued for the City. report can be found on the Indiana State Board of Accounts' website: <a href="http://www.in.gov/sboa/">http://www.in.gov/sboa/</a> .	That