

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT EXAMINATION REPORT

OF

SALEM TOWNSHIP

DELAWARE COUNTY, INDIANA

January 1, 2011 to December 31, 2012



**FILED**  
10/03/2013



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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Trustee	Tommy D. Crawford	01-01-11 to 12-31-14
Chairman of the Township Board	Charles P. Maddox	01-01-11 to 12-31-13



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AN EQUAL OPPORTUNITY EMPLOYER

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INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF SALEM TOWNSHIP, DELAWARE COUNTY, INDIANA

We have examined the accompanying financial statement of Salem Township (Township), for the period of January 1, 2011 to December 31, 2012. The financial statement is the responsibility of the Township's management. Our responsibility is to express an opinion on the financial statement based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statement and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the matter discussed in the preceding paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position and results of operations of the Township for the period of January 1, 2011 to December 31, 2012.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the financial position and results of operations of the Township for the period of January 1, 2011 to December 31, 2012, on the basis of accounting described in Note 1.

Our examination was conducted for the purpose of forming an opinion on the Township's financial statement. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statement. They have not been subjected to the examination procedures applied to the financial statement and, accordingly, we express no opinion on them.

Bruce Hartman  
State Examiner

August 29, 2013

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## FINANCIAL STATEMENT

The financial statement and accompanying notes were approved by management of the Township.  
The financial statement and notes are presented as intended by the Township.

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SALEM TOWNSHIP, DELAWARE COUNTY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For The Years Ended December 31, 2011 And 2012

Fund	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11	Receipts	Disbursements	Cash and Investments 12-31-12
Township	\$ 152,641	\$ 36,315	\$ 38,873	\$ 150,083	\$ 6,327	\$ 35,458	\$ 120,952
Township Assistance	12,967	32,889	27,898	17,958	32,914	30,338	20,534
Fire Fighting	148,965	75,905	65,504	159,366	28,231	73,218	114,379
Rainy Day	589	-	-	589	-	589	-
Levy Excess	305	-	305	-	-	-	-
Cumulative Fire	24,784	1,103	-	25,887	25,082	-	50,969
Withholding	191	2,811	2,811	191	2,490	2,466	215
Totals	<u>\$ 340,442</u>	<u>\$ 149,023</u>	<u>\$ 135,391</u>	<u>\$ 354,074</u>	<u>\$ 95,044</u>	<u>\$ 142,069</u>	<u>\$ 307,049</u>

The notes to the financial statement are an integral part of this statement.

SALEM TOWNSHIP, DELAWARE COUNTY  
NOTES TO FINANCIAL STATEMENT

**Note 1. Summary of Significant Accounting Policies**

*A. Reporting Entity*

The Township was established under the laws of the State of Indiana. The Township operates under a township trustee/township board form of government and provides some or all of the following services: public safety (fire), health and social services (township assistance), culture and recreation (parks and/or community centers), and general administrative services (weed and dog control).

The accompanying financial statement presents the financial information for the Township.

*B. Basis of Accounting*

The financial statement is reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

*C. Cash and Investments*

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

*D. Receipts*

Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Township.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distribution received from the state, local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

SALEM TOWNSHIP, DELAWARE COUNTY  
NOTES TO FINANCIAL STATEMENT  
(Continued)

Charges for services which can include, but are not limited to the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable tv receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

*E. Disbursements*

Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Capital outlay which include all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

*F. Interfund Transfers*

The Township may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

*G. Fund Accounting*

Separate funds are established, maintained, and reported by the Township. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are

SALEM TOWNSHIP, DELAWARE COUNTY  
NOTES TO FINANCIAL STATEMENT  
(Continued)

internally restricted by the Township. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the Township in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

**Note 2. Budgets**

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Township submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

**Note 3. Property Taxes**

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Township in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

**Note 4. Deposits and Investments**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Township to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**Note 5. Risk Management**

The Township may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

SALEM TOWNSHIP, DELAWARE COUNTY  
NOTES TO FINANCIAL STATEMENT  
(Continued)

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the Township to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

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## SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the Township's Annual Report information can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statement contained in this report and the financial information presented in the Annual Reports of the Township which are referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The supplementary information presented was approved by management of the Township. It is presented as intended by the Township.

SALEM TOWNSHIP, DELAWARE COUNTY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2011

	Township	Township Assistance	Fire Fighting	Rainy Day	Levy Excess	Cumulative Fire	Withholding	Totals
Cash and investments - beginning	\$ 152,641	\$ 12,967	\$ 148,965	\$ 589	\$ 305	\$ 24,784	\$ 191	\$ 340,442
Receipts:								
Taxes	31,883	19,254	53,261	-	-	1,093	-	105,491
Intergovernmental	2,632	13,635	5,228	-	-	10	-	21,505
Charges for services	-	-	15,705	-	-	-	-	15,705
Other receipts	1,800	-	1,711	-	-	-	2,811	6,322
Total receipts	<u>36,315</u>	<u>32,889</u>	<u>75,905</u>	<u>-</u>	<u>-</u>	<u>1,103</u>	<u>2,811</u>	<u>149,023</u>
Disbursements:								
Personal services	16,740	-	13,000	-	-	-	-	29,740
Supplies	1,710	171	25,603	-	-	-	-	27,484
Other services and charges	15,003	27,727	26,901	-	-	-	-	69,631
Capital outlay	5,400	-	-	-	-	-	-	5,400
Other disbursements	20	-	-	-	305	-	2,811	3,136
Total disbursements	<u>38,873</u>	<u>27,898</u>	<u>65,504</u>	<u>-</u>	<u>305</u>	<u>-</u>	<u>2,811</u>	<u>135,391</u>
Excess (deficiency) of receipts over disbursements	<u>(2,558)</u>	<u>4,991</u>	<u>10,401</u>	<u>-</u>	<u>(305)</u>	<u>1,103</u>	<u>-</u>	<u>13,632</u>
Cash and investments - ending	<u>\$ 150,083</u>	<u>\$ 17,958</u>	<u>\$ 159,366</u>	<u>\$ 589</u>	<u>\$ -</u>	<u>\$ 25,887</u>	<u>\$ 191</u>	<u>\$ 354,074</u>



SALEM TOWNSHIP, DELAWARE COUNTY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2012

	Township	Township Assistance	Fire Fighting	Rainy Day	Cumulative Fire	Withholding	Totals
Cash and investments - beginning	\$ 150,083	\$ 17,958	\$ 159,366	\$ 589	\$ 25,887	\$ 191	\$ 354,074
Receipts:							
Taxes	5,058	16,305	11,628	-	22,346	-	55,337
Intergovernmental	1,045	16,355	1,553	-	2,736	110	21,799
Charges for services	-	-	15,000	-	-	-	15,000
Other receipts	224	254	50	-	-	2,380	2,908
Total receipts	<u>6,327</u>	<u>32,914</u>	<u>28,231</u>	<u>-</u>	<u>25,082</u>	<u>2,490</u>	<u>95,044</u>
Disbursements:							
Personal services	14,950	-	13,000	-	-	-	27,950
Supplies	2,773	15	31,389	589	-	-	34,766
Other services and charges	13,761	30,323	28,829	-	-	-	72,913
Capital outlay	2,787	-	-	-	-	-	2,787
Other disbursements	1,187	-	-	-	-	2,466	3,653
Total disbursements	<u>35,458</u>	<u>30,338</u>	<u>73,218</u>	<u>589</u>	<u>-</u>	<u>2,466</u>	<u>142,069</u>
Excess (deficiency) of receipts over disbursements	<u>(29,131)</u>	<u>2,576</u>	<u>(44,987)</u>	<u>(589)</u>	<u>25,082</u>	<u>24</u>	<u>(47,025)</u>
Cash and investments - ending	<u>\$ 120,952</u>	<u>\$ 20,534</u>	<u>\$ 114,379</u>	<u>\$ -</u>	<u>\$ 50,969</u>	<u>\$ 215</u>	<u>\$ 307,049</u>

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SALEM TOWNSHIP, DELAWARE COUNTY  
 SCHEDULE OF CAPITAL ASSETS  
 December 31, 2012

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	Ending Balance
Governmental activities:	
Land	\$ 30,000
Infrastructure	80,000
Buildings	120,000
Machinery, equipment and vehicles	1,253,137
Books and other	23,000
Total capital assets	\$ 1,506,137

SALEM TOWNSHIP, DELAWARE COUNTY  
EXAMINATION RESULT AND COMMENT

***ANNUAL REPORT***

The Annual Report for 2012 reported an investment on hand as a receipt, thereby overstating the Fire Fighting Fund's receipts and ending balance by \$48,475. The financial statement in this report has been corrected so that it now properly reflects the financial activity of the Township.

Indiana Code 5-11-1-4(a) states:

"The state examiner shall require from every municipality and every state or local governmental unit, entity, or instrumentality financial reports covering the full period of each fiscal year. These reports shall be prepared, verified, and filed with the state examiner not later than sixty (60) days after the close of each fiscal year. The reports must be in the form and content prescribed by the state examiner and filed electronically in the manner prescribed under IC 5-14-3.8-7."

SALEM TOWNSHIP, DELAWARE COUNTY  
EXIT CONFERENCE

The contents of this report were discussed on August 29, 2013, with Tommy D. Crawford, Trustee, and Charles P. Maddox, Chairman of the Township Board. The officials concurred with our finding.