

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENTS EXAMINATION REPORT  
OF  
HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
WAYNE COUNTY, INDIANA  
January 1, 2010 to December 31, 2011



**FILED**  
01/29/2013



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### SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Director	Linda Mettler	01-01-10 to 06-01-11
	John McDonald	06-02-11 to 08-07-11
	Ruth Frasur	08-08-11 to 12-31-12
Treasurer	Patti Sharp	01-01-10 to 08-01-10
	John McDonald	08-02-10 to 06-01-11
	Everett Hampton	06-02-11 to 12-31-12
President of the Board	Karen Avery	01-01-10 to 02-28-11
	Judy Godfrey	03-01-11 to 12-31-12



**STATE OF INDIANA**  
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INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF HAGERSTOWN-JEFFERSON TOWNSHIP  
PUBLIC LIBRARY, WAYNE COUNTY, INDIANA

We have examined the accompanying financial statements of Hagerstown-Jefferson Township Public Library (Library), for the years ended December 31, 2010 and 2011. The financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on the financial statements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Library prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Library for the years ended December 31, 2010 and 2011, on the basis of accounting described in Note 1.

Our examination was conducted for the purpose of forming an opinion on the Library's financial statements. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, Schedule of Payables, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Library's management, Library Board, and others within the entity and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

October 24, 2012

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## FINANCIAL STATEMENTS

The financial statements and accompanying notes were approved by management of the Library.  
The financial statements and notes are presented as intended by the Library.

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES  
REGULATORY BASIS  
For The Year Ended December 31, 2010

Fund	Cash and Investments 01-01-10	Receipts	Disbursements	Cash and Investments 12-31-10
Operating Fund	\$ 210,374	\$ 281,370	\$ 216,821	\$ 274,923
Levy Excess Fund	746	594	746	594
Gift	9,785	-	-	9,785
Rainy Day	40,863	2,114	4,956	38,021
Memorial	6,246	695	5,794	1,147
Storytime Grant Fund	12	-	-	12
Friends Fund	523	1,525	1,503	545
Remc Grant Fund	150	-	-	150
Lirf Cd	-	35,000	-	35,000
Lirf Savings Account	215,708	-	155,224	60,484
Payroll Withholding	(18)	21,207	20,900	289
Plac Fund	30	150	180	-
Totals	<u>\$ 484,419</u>	<u>\$ 342,655</u>	<u>\$ 406,124</u>	<u>\$ 420,950</u>

The notes to the financial statements are an integral part of this statement.

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES  
REGULATORY BASIS  
For The Year Ended December 31, 2011

Fund	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11
Operating Fund	\$ 274,923	\$ 255,287	\$ 200,364	\$ 329,846
Rainy Day	38,021	-	-	38,021
Lirf Cd	35,000	-	-	35,000
Levy Excess Fund	594	-	594	-
Gift	9,785	1,255	1,120	9,920
Memorial	1,147	2,109	1,016	2,240
Storytime Grant Fund	12	-	-	12
Friends Fund	545	-	-	545
Remc Grant Fund	150	-	-	150
Lirf Savings Account	60,484	-	2,847	57,637
Payroll Withholding	289	18,808	18,865	232
Totals	<u>\$ 420,950</u>	<u>\$ 277,459</u>	<u>\$ 224,806</u>	<u>\$ 473,603</u>

The notes to the financial statements are an integral part of this statement.

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS

**Note 1. Summary of Significant Accounting Policies**

*A. Reporting Entity*

The Library was established under the laws of the State of Indiana. The Library operates under an appointed governing board and provides culture services.

The accompanying financial statements present the financial information for the Library.

*B. Basis of Accounting*

The financial statements are reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

*C. Cash and Investments*

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

*D. Receipts*

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Library.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, and riverboat receipts received from the county.

Charges for services which can include, but are not limited to the following: copies of public records, copy machine charges, and fines and fees.

Fines and forfeits which include receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines).

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

*E. Disbursements*

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Capital outlay which include all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

*F. Interfund Transfers*

The Library may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

*G. Fund Accounting*

Separate funds are established, maintained, and reported by the Library. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Library. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the Library in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

**Note 2. Budgets**

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Library submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

**Note 3. Property Taxes**

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Library in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

**Note 4. Deposits and Investments**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Library to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**Note 5. Risk Management**

The Library may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the Library to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

**Note 6. Pension Plan**

*Public Employees' Retirement Fund*

*Plan Description*

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the Library authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System  
1 North Capital Street, Suite 001  
Indianapolis, IN 46204  
Ph. (888) 526-1687

*Funding Policy and Annual Pension Cost*

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

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## SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the Library's 2010 Annual Report can be found on the Indiana Transparency Portal website: [www.in.gov/itp/annual\\_reports/](http://www.in.gov/itp/annual_reports/).

For additional financial information, the Library's 2011 Annual Report information can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Annual Reports of the Library which are referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The supplementary information presented was approved by management of the Library. It is presented as intended by the Library.

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2010

	Operating Fund	Levy Excess Fund	Gift	Rainy Day	Memorial	Storytime Grant Fund	Friends Fund
Cash and investments - beginning	\$ 210,374	\$ 746	\$ 9,785	\$ 40,863	\$ 6,246	\$ 12	\$ 523
Receipts:							
Taxes	180,729	594	-	-	-	-	-
Intergovernmental	63,999	-	-	2,114	-	-	-
Charges for services	1,525	-	-	-	-	-	-
Fines and forfeits	5,273	-	-	-	-	-	-
Other receipts	29,844	-	-	-	695	-	1,525
Total receipts	<u>281,370</u>	<u>594</u>	<u>-</u>	<u>2,114</u>	<u>695</u>	<u>-</u>	<u>1,525</u>
Disbursements:							
Personal services	104,130	-	-	-	-	-	-
Supplies	3,528	-	-	195	-	-	-
Other services and charges	51,182	-	-	1,643	5,794	-	-
Capital outlay	31,626	-	-	3,118	-	-	-
Other disbursements	26,355	746	-	-	-	-	1,503
Total disbursements	<u>216,821</u>	<u>746</u>	<u>-</u>	<u>4,956</u>	<u>5,794</u>	<u>-</u>	<u>1,503</u>
Excess (deficiency) of receipts over disbursements	<u>64,549</u>	<u>(152)</u>	<u>-</u>	<u>(2,842)</u>	<u>(5,099)</u>	<u>-</u>	<u>22</u>
Cash and investments - ending	<u>\$ 274,923</u>	<u>\$ 594</u>	<u>\$ 9,785</u>	<u>\$ 38,021</u>	<u>\$ 1,147</u>	<u>\$ 12</u>	<u>\$ 545</u>

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2010  
 (Continued)

	Remc Grant Fund	Lirf Cd	Lirf Savings Account	Payroll Withholding	Plac Fund	Totals
Cash and investments - beginning	\$ 150	\$ -	\$ 215,708	\$ (18)	\$ 30	\$ 484,419
Receipts:						
Taxes	-	-	-	-	-	181,323
Intergovernmental	-	-	-	-	-	66,113
Charges for services	-	-	-	-	-	1,525
Fines and forfeits	-	-	-	-	-	5,273
Other receipts	-	35,000	-	21,207	150	88,421
Total receipts	-	35,000	-	21,207	150	342,655
Disbursements:						
Personal services	-	-	-	20,900	-	125,030
Supplies	-	-	-	-	-	3,723
Other services and charges	-	-	117,208	-	180	176,007
Capital outlay	-	-	38,016	-	-	72,760
Other disbursements	-	-	-	-	-	28,604
Total disbursements	-	-	155,224	20,900	180	406,124
Excess (deficiency) of receipts over disbursements	-	35,000	(155,224)	307	(30)	(63,469)
Cash and investments - ending	<u>\$ 150</u>	<u>\$ 35,000</u>	<u>\$ 60,484</u>	<u>\$ 289</u>	<u>\$ -</u>	<u>\$ 420,950</u>

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2011

	Operating Fund	Rainy Day	Lif Cd	Levy Excess Fund	Gift	Memorial
Cash and investments - beginning	\$ 274,923	\$ 38,021	\$ 35,000	\$ 594	\$ 9,785	\$ 1,147
Receipts:						
Taxes	182,838	-	-	-	-	-
Intergovernmental	58,910	-	-	-	-	-
Charges for services	1,553	-	-	-	-	-
Fines and forfeits	5,373	-	-	-	-	-
Other receipts	6,613	-	-	-	1,255	2,109
Total receipts	<u>255,287</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,255</u>	<u>2,109</u>
Disbursements:						
Personal services	101,531	-	-	-	-	-
Supplies	6,082	-	-	-	160	-
Other services and charges	51,116	-	-	-	-	1,016
Capital outlay	41,630	-	-	-	960	-
Other disbursements	5	-	-	594	-	-
Total disbursements	<u>200,364</u>	<u>-</u>	<u>-</u>	<u>594</u>	<u>1,120</u>	<u>1,016</u>
Excess (deficiency) of receipts over disbursements	<u>54,923</u>	<u>-</u>	<u>-</u>	<u>(594)</u>	<u>135</u>	<u>1,093</u>
Cash and investments - ending	<u>\$ 329,846</u>	<u>\$ 38,021</u>	<u>\$ 35,000</u>	<u>\$ -</u>	<u>\$ 9,920</u>	<u>\$ 2,240</u>

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2011  
 (Continued)

	Storytime Grant Fund	Friends Fund	Remc Grant Fund	Lif Savings Account	Payroll Withholding	Totals
Cash and investments - beginning	\$ 12	\$ 545	\$ 150	\$ 60,484	\$ 289	\$ 420,950
Receipts:						
Taxes	-	-	-	-	-	182,838
Intergovernmental	-	-	-	-	-	58,910
Charges for services	-	-	-	-	-	1,553
Fines and forfeits	-	-	-	-	-	5,373
Other receipts	-	-	-	-	18,808	28,785
Total receipts	-	-	-	-	18,808	277,459
Disbursements:						
Personal services	-	-	-	-	1,047	102,578
Supplies	-	-	-	-	-	6,242
Other services and charges	-	-	-	-	-	52,132
Capital outlay	-	-	-	2,847	-	45,437
Other disbursements	-	-	-	-	17,818	18,417
Total disbursements	-	-	-	2,847	18,865	224,806
Excess (deficiency) of receipts over disbursements	-	-	-	(2,847)	(57)	52,653
Cash and investments - ending	<u>\$ 12</u>	<u>\$ 545</u>	<u>\$ 150</u>	<u>\$ 57,637</u>	<u>\$ 232</u>	<u>\$ 473,603</u>

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
SCHEDULE OF PAYABLES  
December 31, 2011

<u>Government or Enterprise</u>	<u>Accounts Payable</u>
Governmental activities	<u>\$ 232</u>

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
 SCHEDULE OF CAPITAL ASSETS  
 December 31, 2011

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	Ending Balance
Governmental activities:	
Land	\$ 4,000
Buildings	768,407
Improvements other than buildings	23,597
Machinery, equipment and vehicles	587,188
Books and other	1,146,228
Total governmental activities	2,529,420
Total capital assets	\$ 2,529,420

HAGERSTOWN-JEFFERSON TOWNSHIP PUBLIC LIBRARY  
EXIT CONFERENCE

The contents of this report were discussed on October 24, 2012, with Ruth Frasur, Director, and Everett Hampton, Treasurer. Our examination disclosed no material items that warrant comment at this time.