

STATE BOARD OF ACCOUNTS
302 West Washington Street
Room E418
INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENTS EXAMINATION REPORT
OF

EAST CENTRAL INDIANA SOLID WASTE
MANAGEMENT DISTRICT
MADISON COUNTY, INDIANA

January 1, 2010 to December 31, 2011



FILED
10/23/2012

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OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Director	Dean P. Smith	01-01-10 to 12-31-12
Controller	Jay K. Walters	01-01-10 to 12-31-12
President of the Board	John Richwine	01-01-10 to 12-31-10
	Don Dunnuck	01-01-11 to 12-31-11
	David Glickfield	01-01-12 to 12-31-12



STATE OF INDIANA
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INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE EAST CENTRAL INDIANA SOLID WASTE
MANAGEMENT DISTRICT, MADISON COUNTY, INDIANA

We have examined the financial statements of the East Central Indiana Solid Waste Management District (District), for the period of January 1, 2010 to December 31, 2011. The District's management is responsible for the financial statements. Our responsibility is to express an opinion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the District prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis noted above is a different basis than that used in the prior year.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the District for the years ended December 31, 2010 and 2011, on the basis of accounting described in Note 1.

The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the District's management, District Board, and others within the entity, and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

September 26, 2012

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FINANCIAL STATEMENTS

The financial statements and accompanying notes were approved by management of the District. The financial statements and notes are presented as intended by the District.

EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -
REGULATORY BASIS
As Of and For The Year Ended December 31, 2010

Fund	Cash and Investments 01-01-10	Receipts	Disbursements	Cash and Investments 12-31-10
Solid Waste Management	\$ 209,352	\$ 895,966	\$ 812,428	\$ 292,890
Special Revenue: Excesslevy	11,275	-	-	11,275
Perf	201	-	-	201
Totals	<u>\$ 220,828</u>	<u>\$ 895,966</u>	<u>\$ 812,428</u>	<u>\$ 304,366</u>

The notes to the financial statements are an integral part of this statement.

EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -
REGULATORY BASIS
For The Year Ended December 31, 2011

Fund	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11
Solid Waste Management Fund	\$ 292,890	\$ 545,060	\$ 731,119	\$ 106,831
Pebsco	-	5,200	5,200	-
State Withholding Tax	-	4,905	4,905	-
Federal Withholding Tax	-	11,551	11,551	-
Social Security	-	20,011	20,011	-
County Withheld Tax	-	2,542	2,542	-
Aflac Insurance	-	20,695	20,695	-
Perf	201	23,190	23,190	201
Special Revenue: Excesslevy	11,275	-	-	11,275
Totals	<u>\$ 304,366</u>	<u>\$ 633,154</u>	<u>\$ 819,213</u>	<u>\$ 118,307</u>

The notes to the financial statements are an integral part of this statement.

EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The District was established under the laws of the State of Indiana. The District operates under an appointed governing board.

The accompanying financial statements present the financial information for the District.

B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), and other taxes that are set by the District.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: auto excise surtax received from the state, commercial vehicle excise tax received from the state.

Other receipts which include amounts received from various sources which can include, but are not limited to the following: transfers authorized by statute, ordinance, resolution or court order.

E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
(Continued)

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Capital outlay which include all outflows for machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements which include, but are not limited to the following: transfers out that are authorized by statute, ordinance, resolution, or court order.

F. Interfund Transfers

The District may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

G. Fund Accounting

Separate funds are established, maintained, and reported by the District. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the District. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the District in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the District submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
(Continued)

Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the District in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the District to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Note 5. Risk Management

The District may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the District to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks. These risks may also be mitigated by the District by recording as a disbursement any replacement items purchased.

Note 6. Pension Plan

Public Employees' Retirement Fund

Plan Description

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public

EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
(Continued)

Retirement System (INPRS) Board, most requirements of the system, and give the District authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System
1 North Capital Street, Suite 001
Indianapolis, IN 46204
Ph. (888) 526-1687

Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

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SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the District's 2010 Annual Report can be found on the Indiana Transparency Portal website: www.in.gov/itp/annual_reports/.

For additional financial information, the District's 2011 Annual Report information can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Annual Reports of the District which are referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The supplementary information presented was approved by management of the District. It is presented as intended by the District.

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EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2010

	Solid Waste Management	Special Revenue: Excesslevy	Perf	Totals
Cash and investments - beginning	\$ 209,352	\$ 11,275	\$ 201	\$ 220,828
Receipts:				
Taxes	832,794	-	-	832,794
Intergovernmental	61,873	-	-	61,873
Other receipts	1,299	-	-	1,299
Total receipts	<u>895,966</u>	<u>-</u>	<u>-</u>	<u>895,966</u>
Disbursements:				
Personal services	274,934	-	-	274,934
Supplies	6,933	-	-	6,933
Other services and charges	527,953	-	-	527,953
Capital outlay	2,013	-	-	2,013
Other disbursements	595	-	-	595
Total disbursements	<u>812,428</u>	<u>-</u>	<u>-</u>	<u>812,428</u>
Excess of receipts over disbursements	<u>83,538</u>	<u>-</u>	<u>-</u>	<u>83,538</u>
Cash and investments - ending	<u>\$ 292,890</u>	<u>\$ 11,275</u>	<u>\$ 201</u>	<u>\$ 304,366</u>

EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2011

	Solid Waste Management Fund	Pebasco	State Witholding Tax	Federal Witholding Tax	Social Security
Cash and investments - beginning	\$ 292,890	\$ -	\$ -	\$ -	\$ -
Receipts:					
Taxes	496,395	-	-	-	-
Intergovernmental	47,904	-	4,905	11,551	20,011
Other receipts	761	5,200	-	-	-
Total receipts	<u>545,060</u>	<u>5,200</u>	<u>4,905</u>	<u>11,551</u>	<u>20,011</u>
Disbursements:					
Personal services	283,430	-	-	-	-
Supplies	7,241	-	-	-	-
Other services and charges	439,566	-	-	-	-
Capital outlay	873	-	-	-	-
Other disbursements	9	5,200	4,905	11,551	20,011
Total disbursements	<u>731,119</u>	<u>5,200</u>	<u>4,905</u>	<u>11,551</u>	<u>20,011</u>
Deficiency of receipts over disbursements	<u>(186,059)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Cash and investments - ending	<u>\$ 106,831</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2011
 (Continued)

	County Withheld Tax	Aflac Insurance	Perf	Special Revenue: Excesslevy	Totals
Cash and investments - beginning	\$ -	\$ -	\$ 201	\$ 11,275	\$ 304,366
Receipts:					
Taxes	-	-	-	-	496,395
Intergovernmental	2,542	-	-	-	86,913
Other receipts	-	20,695	23,190	-	49,846
Total receipts	<u>2,542</u>	<u>20,695</u>	<u>23,190</u>	<u>-</u>	<u>633,154</u>
Disbursements:					
Personal services	-	-	23,190	-	306,620
Supplies	-	-	-	-	7,241
Other services and charges	-	-	-	-	439,566
Capital outlay	-	-	-	-	873
Other disbursements	2,542	20,695	-	-	64,913
Total disbursements	<u>2,542</u>	<u>20,695</u>	<u>23,190</u>	<u>-</u>	<u>819,213</u>
Deficiency of receipts over disbursements	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(186,059)</u>
Cash and investments - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 201</u>	<u>\$ 11,275</u>	<u>\$ 118,307</u>

EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
EXAMINATION RESULTS AND COMMENTS

OFFICIAL BOND

The Controller of the East Central Indiana Solid Waste Management District had annual bond coverage of \$15,000 for 2010 and 2011. The minimum annual coverage is \$30,000.

In 2010 and 2011, there were no official bonds filed for the controller of East Central Indiana Solid Waste Management District with the Grant County Recorder's Office, which is the County the Controller resides.

Indiana Code 5-4-1-5.1(b) states in part: "Every elected or appointed officer, official, deputy, or employee of a political subdivision . . . shall file the bond in the office of the county recorder. . . ."

Effective July 1, 2009, the official bond coverage required under Indiana Code 5-4-1-18 will increase for the following officials to the annual coverage amounts shown.

The controller of a solid waste management district shall file an individual surety bond in an amount fixed by the board of directors of the solid waste management district; and that is at least \$30,000 in annual coverage of the solid waste management district; and that is at least \$30,000 in annual coverage.

CONTRACTS

The Controller received contractual compensation of \$19,000 for 2010 and 2011 which was not supported by a written contract or resolution.

Payments made or received for contractual services should be supported by a written contract. Each governmental unit is responsible for complying with the provisions of its contracts. (Accounting and Uniform Compliance Guidelines Manual for Special Districts, Chapter 10)

EAST CENTRAL INDIANA SOLID WASTE MANAGEMENT DISTRICT
EXIT CONFERENCE

The contents of this report were discussed on September 26, 2012, with David Glickfield, President of the Board; Jay K. Walters, Controller; and Dean P. Smith, Director. The officials concurred with our findings.