

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT EXAMINATION REPORT

OF

TOWN OF SELMA

DELAWARE COUNTY, INDIANA

January 1, 2010 to December 31, 2011



**FILED**  
09/25/2012



TABLE OF CONTENTS

<u>Description</u>	<u>Page</u>
Officials .....	2
Independent Accountant's Report.....	3
Financial Statements:	
Statements of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis .....	6-7
Notes to Financial Statements .....	8-11
Supplementary Information:	
Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis .....	14-17
Schedule of Receivables .....	18
Schedule of Capital Assets.....	19
Examination Result and Comment:	
Ordinances and Resolutions .....	20
Exit Conference.....	21

OFFICIALS

Office

Official

Term

Clerk-Treasurer

Peggy Selvey  
Jennifer Devine

01-01-08 to 12-31-11  
01-01-12 to 12-31-15

President of the Town Council

W. Greg Stinefield

01-01-10 to 12-31-12



**STATE OF INDIANA**  
AN EQUAL OPPORTUNITY EMPLOYER

STATE BOARD OF ACCOUNTS  
302 WEST WASHINGTON STREET  
ROOM E418  
INDIANAPOLIS, INDIANA 46204-2769

Telephone: (317) 232-2513  
Fax: (317) 232-4711  
Web Site: [www.in.gov/sboa](http://www.in.gov/sboa)

INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE TOWN OF SELMA, DELAWARE COUNTY, INDIANA

We have examined the financial statements of the Town of Selma (Town), for the period of January 1, 2010 to December 31, 2011. The Town's management is responsible for the financial statements. Our responsibility is to express an opinion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Town prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis noted above is a different basis than that used in the prior year.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Town for the years ended December 31, 2010 and 2011, on the basis of accounting described in Note 1.

The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, Schedule of Receivables, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Town's management, Town Council, and others within the entity and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

July 17, 2012

(This page intentionally left blank.)

## FINANCIAL STATEMENTS

The financial statements and accompanying notes were approved by management of the Town. The financial statements and notes are presented as intended by the Town.

TOWN OF SELMA  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For The Year Ended December 31, 2010

Fund	Cash and Investments 01-01-10	Receipts	Disbursements	Cash and Investments 12-31-10
GENERAL FUND	\$ 11,603	\$ 150,202	\$ 118,598	\$ 43,207
MVH	30,409	130,386	112,473	48,322
LR & S	5,771	14,935	8,531	12,175
PLAN COMMISSION	5,631	295	4,023	1,903
MARSHAL ED	715	594	286	1,023
RIVERBOAT	19,266	5,507	748	24,025
RAINY DAY	1,598	533	-	2,131
LEVY EXCESS FUND	-	289	-	289
CUM CAP DEVELOPMENT	18,884	6,222	900	24,206
CUM CAP IMPROVEMENT	6,242	2,577	2,975	5,844
Totals	<u>\$ 100,119</u>	<u>\$ 311,540</u>	<u>\$ 248,534</u>	<u>\$ 163,125</u>

The notes to the financial statements are an integral part of this statement.

TOWN OF SELMA  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For The Year Ended December 31, 2011

Fund	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11
GENERAL FUND	\$ 43,207	\$ 109,491	\$ 123,883	\$ 28,815
MVH	48,322	54,351	30,617	72,056
LR & S	12,175	7,214	5,385	14,004
PLAN COMMISSION	1,903	475	-	2,378
MARSHAL ED	1,023	328	40	1,311
RAINY DAY	2,131	-	-	2,131
LEVY EXCESS FUND	289	-	-	289
CUM CAP DEVELOPMENT	24,206	4,470	1,078	27,598
CUM CAP IMPROVEMENT	5,844	2,527	3,260	5,111
RIVERBOAT	24,025	5,508	1,695	27,838
Totals	<u>\$ 163,125</u>	<u>\$ 184,364</u>	<u>\$ 165,958</u>	<u>\$ 181,531</u>

The notes to the financial statements are an integral part of this statement.

TOWN OF SELMA  
NOTES TO FINANCIAL STATEMENTS

**Note 1. Summary of Significant Accounting Policies**

*A. Reporting Entity*

The Town was established under the laws of the State of Indiana. The Town operates under a Town Council form of government and provides some or all of the following services: public safety (police and fire), highways and streets, health and social services, culture and recreation, public improvements, planning and zoning, general administrative services, water, wastewater, electric, gas, storm water, trash, aviation, and urban redevelopment and housing.

The accompanying financial statements present the financial information for the Town.

*B. Basis of Accounting*

The financial statements are reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

*C. Cash and Investments*

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

*D. Receipts*

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts may include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Town.

Licenses and permits which include amounts received from businesses, occupations, or nonbusinesses that must be licensed before doing business within the government's jurisdiction or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include: peddler licenses, dog tax licenses, auctioneer license, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distribution received from the state,

TOWN OF SELMA  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Charges for services which can include, but are not limited to the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable tv receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Fines and forfeits which include receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

*E. Disbursements*

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements may include the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service principal and interest which include fixed obligations resulting from financial transactions previously entered into by the Town. It includes all expenditures for the reduction of the principal and interest of the Town's general obligation indebtedness.

Capital outlay which include all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

TOWN OF SELMA  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

*F. Interfund Transfers*

The Town may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

*G. Fund Accounting*

Separate funds are established, maintained, and reported by the Town. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Town. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the Town in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

**Note 2. Budgets**

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Town submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

**Note 3. Property Taxes**

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Town in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

**Note 4. Deposits and Investments**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

TOWN OF SELMA  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

State statutes authorize the Town to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**Note 5. Risk Management**

The Town may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the Town to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks. These risks may also be mitigated by the Town by recording as a disbursement any replacement items purchased.

(This page intentionally left blank.)

## SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the Town's 2010 Annual Report can be found on the Indiana Transparency Portal website: [www.in.gov/itp/annual\\_reports/](http://www.in.gov/itp/annual_reports/).

For additional financial information, the Town's 2011 Annual Report information can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Annual Reports of the Town which are referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The supplementary information presented was approved by management of the Town. It is presented as intended by the Town.

TOWN OF SELMA  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2010

	GENERAL FUND	MVH	LR & S	PLAN COMMISSION	MARSHAL ED	RIVERBOAT
Cash and investments - beginning	\$ 11,603	\$ 30,409	\$ 5,771	\$ 5,631	\$ 715	\$ 19,266
Receipts:						
Taxes	28,973	16,215	-	-	-	-
Licenses and permits	-	-	-	295	570	-
Intergovernmental	108,315	114,158	14,935	-	-	5,507
Charges for services	3,512	-	-	-	-	-
Fines and forfeits	-	-	-	-	24	-
Other receipts	9,402	13	-	-	-	-
Total receipts	<u>150,202</u>	<u>130,386</u>	<u>14,935</u>	<u>295</u>	<u>594</u>	<u>5,507</u>
Disbursements:						
Personal services	60,687	8,868	-	4,023	-	-
Supplies	5,344	2,066	-	-	-	-
Other services and charges	45,487	-	8,531	-	-	-
Capital outlay	7,080	67,539	-	-	286	748
Other disbursements	-	34,000	-	-	-	-
Total disbursements	<u>118,598</u>	<u>112,473</u>	<u>8,531</u>	<u>4,023</u>	<u>286</u>	<u>748</u>
Excess (deficiency) of receipts over disbursements	<u>31,604</u>	<u>17,913</u>	<u>6,404</u>	<u>(3,728)</u>	<u>308</u>	<u>4,759</u>
Cash and investments - ending	<u>\$ 43,207</u>	<u>\$ 48,322</u>	<u>\$ 12,175</u>	<u>\$ 1,903</u>	<u>\$ 1,023</u>	<u>\$ 24,025</u>

TOWN OF SELMA  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2010  
 (Continued)

	RAINY DAY	LEVY EXCESS FUND	CUM CAP DEVELOPMENT	CUM CAP IMPROVEMENT	TOTALS
Cash and investments - beginning	\$ 1,598	\$ -	\$ 18,884	\$ 6,242	\$ 100,119
Receipts:					
Taxes	533	-	791	-	46,512
Licenses and permits	-	-	-	-	865
Intergovernmental	-	289	5,426	2,577	251,207
Charges for services	-	-	-	-	3,512
Fines and forfeits	-	-	-	-	24
Other receipts	-	-	5	-	9,420
Total receipts	<u>533</u>	<u>289</u>	<u>6,222</u>	<u>2,577</u>	<u>311,540</u>
Disbursements:					
Personal services	-	-	-	-	73,578
Supplies	-	-	-	-	7,410
Other services and charges	-	-	-	-	54,018
Capital outlay	-	-	900	2,975	79,528
Other disbursements	-	-	-	-	34,000
Total disbursements	<u>-</u>	<u>-</u>	<u>900</u>	<u>2,975</u>	<u>248,534</u>
Excess (deficiency) of receipts over disbursements	<u>533</u>	<u>289</u>	<u>5,322</u>	<u>(398)</u>	<u>63,006</u>
Cash and investments - ending	<u>\$ 2,131</u>	<u>\$ 289</u>	<u>\$ 24,206</u>	<u>\$ 5,844</u>	<u>\$ 163,125</u>

TOWN OF SELMA  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2011

	GENERAL FUND	MVH	LR & S	PLAN COMMISSION	MARSHAL ED	RAINY DAY
Cash and investments - beginning	\$ 43,207	\$ 48,322	\$ 12,175	\$ 1,903	\$ 1,023	\$ 2,131
Receipts:						
Taxes	4,373	14,730	-	-	-	-
Licenses and permits	975	-	-	475	300	-
Intergovernmental	95,444	39,621	7,214	-	-	-
Charges for services	5,450	-	-	-	-	-
Fines and forfeits	-	-	-	-	28	-
Other receipts	3,249	-	-	-	-	-
Total receipts	<u>109,491</u>	<u>54,351</u>	<u>7,214</u>	<u>475</u>	<u>328</u>	<u>-</u>
Disbursements:						
Personal services	66,657	6,883	-	-	-	-
Supplies	4,568	1,484	-	-	-	-
Other services and charges	45,358	-	5,385	-	-	-
Capital outlay	7,300	22,250	-	-	40	-
Other disbursements	-	-	-	-	-	-
Total disbursements	<u>123,883</u>	<u>30,617</u>	<u>5,385</u>	<u>-</u>	<u>40</u>	<u>-</u>
Excess (deficiency) of receipts over disbursements	<u>(14,392)</u>	<u>23,734</u>	<u>1,829</u>	<u>475</u>	<u>288</u>	<u>-</u>
Cash and investments - ending	<u>\$ 28,815</u>	<u>\$ 72,056</u>	<u>\$ 14,004</u>	<u>\$ 2,378</u>	<u>\$ 1,311</u>	<u>\$ 2,131</u>

TOWN OF SELMA  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2011  
 (Continued)

	LEVY EXCESS FUND	CUM CAP DEVELOPMENT	CUM CAP IMPROVEMENT	RIVERBOAT	Totals
Cash and investments - beginning	\$ 289	\$ 24,206	\$ 5,844	\$ 24,025	\$ 163,125
Receipts:					
Taxes	-	4,028	-	-	23,131
Licenses and permits	-	-	-	-	1,750
Intergovernmental	-	442	2,527	5,508	150,756
Charges for services	-	-	-	-	5,450
Fines and forfeits	-	-	-	-	28
Other receipts	-	-	-	-	3,249
Total receipts	-	4,470	2,527	5,508	184,364
Disbursements:					
Personal services	-	-	-	-	73,540
Supplies	-	-	-	-	6,052
Other services and charges	-	-	-	-	50,743
Capital outlay	-	1,078	3,260	1,695	35,623
Other disbursements	-	-	-	-	-
Total disbursements	-	1,078	3,260	1,695	165,958
Excess (deficiency) of receipts over disbursements	-	3,392	(733)	3,813	18,406
Cash and investments - ending	\$ 289	\$ 27,598	\$ 5,111	\$ 27,838	\$ 181,531

TOWN OF SELMA  
SCHEDULE OF RECEIVABLES  
December 31, 2011

<u>Government or Enterprise</u>	<u>Accounts Receivable</u>
Governmental activities	<u>\$ 16,221</u>

TOWN OF SELMA  
 SCHEDULE OF CAPITAL ASSETS  
 December 31, 2011

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	Ending Balance
Governmental activities:	
Land	\$ 223,000
Buildings	58,520
Improvements other than buildings	136,480
Machinery, equipment and vehicles	62,498
Total governmental activities	480,498
Total capital assets	\$ 480,498

TOWN OF SELMA  
EXAMINATION RESULT AND COMMENT

***ORDINANCES AND RESOLUTIONS***

The Town has an ordinance concerning payroll. However in 2010 and 2011, in addition to her salary as Office Manager, Kathy May was paid for cleaning the office. The amount approved in the budget for cleaning was not included in the salary ordinance.

Each governmental unit is responsible for complying with the ordinances, resolutions, and policies it adopts. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

TOWN OF SELMA  
EXIT CONFERENCE

The contents of this report were discussed on July 17, 2012, with Peggy Selvey, former Clerk-Treasurer; Jennifer Devine, Clerk-Treasurer; and W. Greg Stinefield, President of the Town Council. The officials concurred with our finding.