

STATE BOARD OF ACCOUNTS
302 West Washington Street
Room E418
INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENT EXAMINATION REPORT

OF

TOWN OF CANNELBURG

DAVISS COUNTY, INDIANA

January 1, 2010 to December 31, 2011



FILED
09/18/2012

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OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Clerk-Treasurer	Patsy Ann Lawyer	01-01-08 to 12-31-15
President of the Town Council	Dale Delong	01-01-10 to 12-31-12



STATE OF INDIANA
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STATE BOARD OF ACCOUNTS
302 WEST WASHINGTON STREET
ROOM E418
INDIANAPOLIS, INDIANA 46204-2769

Telephone: (317) 232-2513
Fax: (317) 232-4711
Web Site: www.in.gov/sboa

INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE TOWN OF CANNELBURG, DAVIESS COUNTY, INDIANA

We have examined the financial statements of the Town of Cannelburg (Town), for the period of January 1, 2010 to December 31, 2011. The Town's management is responsible for the financial statements. Our responsibility is to express an opinion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Town prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis noted above is a different basis than that used in the prior year.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Town for the years ended December 31, 2010 and 2011, on the basis of accounting described in Note 1.

The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Town's management, Town Council, and others within the entity and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

July 10, 2012

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FINANCIAL STATEMENTS

The financial statements and accompanying notes were approved by management of the Town. The financial statements and notes are presented as intended by the Town.

TOWN OF CANNELBURG
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -
REGULATORY BASIS
For The Year Ended December 31, 2010

Fund	Cash and Investments 01-01-10	Receipts	Disbursements	Cash and Investments 12-31-10
General	\$ 7,716	\$ 16,576	\$ 19,547	\$ 4,745
Motor Vehicle Highway	7,589	5,009	2,000	10,598
Local Road And Street	3,459	690	-	4,149
Riverboat	1,137	876	-	2,013
Rainy Day	698	199	-	897
Cumulative Capital Improvement	1,156	410	500	1,066
Totals	<u>\$ 21,755</u>	<u>\$ 23,760</u>	<u>\$ 22,047</u>	<u>\$ 23,468</u>

The notes to the financial statements are an integral part of this statement.

TOWN OF CANNELBURG
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -
REGULATORY BASIS
For The Year Ended December 31, 2011

Fund	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11
General	\$ 4,745	\$ 21,290	\$ 14,583	\$ 11,452
Motor Vehicle Highway	10,598	5,142	4,000	11,740
Local Road And Street	4,149	675	339	4,485
Riverboat	2,013	876	2,889	-
Rainy Day	897	-	-	897
Cumulative Capital Improvement	1,066	402	-	1,468
Totals	<u>\$ 23,468</u>	<u>\$ 28,385</u>	<u>\$ 21,811</u>	<u>\$ 30,042</u>

The notes to the financial statements are an integral part of this statement.

TOWN OF CANNELBURG
NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The Town was established under the laws of the State of Indiana. The Town operates under a Town Council form of government and provides some or all of the following services: public safety (police and fire), highways and streets, health and social services, culture and recreation, public improvements, planning and zoning, general administrative services, water, wastewater, electric, gas, storm water, trash, aviation, and urban redevelopment and housing.

The accompanying financial statements present the financial information for the Town.

B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Town.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distribution received from the state, local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

TOWN OF CANNELBURG
NOTES TO FINANCIAL STATEMENTS
(Continued)

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

F. Interfund Transfers

The Town may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

G. Fund Accounting

Separate funds are established, maintained, and reported by the Town. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Town. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the Town in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Town submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board

TOWN OF CANNELBURG
NOTES TO FINANCIAL STATEMENTS
(Continued)

conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

Note 3. *Property Taxes*

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Town in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

Note 4. *Deposits and Investments*

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Town to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Note 5. *Risk Management*

The Town may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the Town to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks. These risks may also be mitigated by the Town by recording as a disbursement any replacement items purchased.

SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the Town's 2010 Annual Report can be found on the Indiana Transparency Portal website: www.in.gov/itp/annual_reports/.

For additional financial information, the Town's 2011 Annual Report information can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Annual Reports of the Town which are referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The supplementary information presented was prepared by management of the Town. It is presented as intended by the Town.

TOWN OF CANNELBURG
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2010

	General	Motor Vehicle Highway	Local Road And Street	Riverboat	Rainy Day	Cumulative Capital Improvement	Totals
Cash and investments - beginning	\$ 7,716	\$ 7,589	\$ 3,459	\$ 1,137	\$ 698	\$ 1,156	\$ 21,755
Receipts:							
Taxes	1,669	-	-	-	-	-	1,669
Intergovernmental	13,856	5,009	690	876	199	410	21,040
Other receipts	1,051	-	-	-	-	-	1,051
Total receipts	<u>16,576</u>	<u>5,009</u>	<u>690</u>	<u>876</u>	<u>199</u>	<u>410</u>	<u>23,760</u>
Disbursements:							
Personal services	3,189	-	-	-	-	-	3,189
Supplies	22	-	-	-	-	-	22
Other services and charges	16,336	2,000	-	-	-	-	18,336
Other disbursements	-	-	-	-	-	500	500
Total disbursements	<u>19,547</u>	<u>2,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>500</u>	<u>22,047</u>
Excess (deficiency) of receipts over disbursements	<u>(2,971)</u>	<u>3,009</u>	<u>690</u>	<u>876</u>	<u>199</u>	<u>(90)</u>	<u>1,713</u>
Cash and investments - ending	<u>\$ 4,745</u>	<u>\$ 10,598</u>	<u>\$ 4,149</u>	<u>\$ 2,013</u>	<u>\$ 897</u>	<u>\$ 1,066</u>	<u>\$ 23,468</u>

TOWN OF CANNELBURG
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2011

	General	Motor Vehicle Highway	Local Road And Street	Riverboat	Rainy Day	Cumulative Capital Improvement	Totals
Cash and investments - beginning	\$ 4,745	\$ 10,598	\$ 4,149	\$ 2,013	\$ 897	\$ 1,066	\$ 23,468
Receipts:							
Taxes	9,676	-	-	-	-	-	9,676
Intergovernmental	6,197	5,142	675	876	-	402	13,292
Other receipts	5,417	-	-	-	-	-	5,417
Total receipts	<u>21,290</u>	<u>5,142</u>	<u>675</u>	<u>876</u>	<u>-</u>	<u>402</u>	<u>28,385</u>
Disbursements:							
Personal services	3,140	-	-	-	-	-	3,140
Supplies	52	2,000	-	-	-	-	2,052
Other services and charges	11,391	-	339	-	-	-	11,730
Other disbursements	-	2,000	-	2,889	-	-	4,889
Total disbursements	<u>14,583</u>	<u>4,000</u>	<u>339</u>	<u>2,889</u>	<u>-</u>	<u>-</u>	<u>21,811</u>
Excess (deficiency) of receipts over disbursements	<u>6,707</u>	<u>1,142</u>	<u>336</u>	<u>(2,013)</u>	<u>-</u>	<u>402</u>	<u>6,574</u>
Cash and investments - ending	<u>\$ 11,452</u>	<u>\$ 11,740</u>	<u>\$ 4,485</u>	<u>\$ -</u>	<u>\$ 897</u>	<u>\$ 1,468</u>	<u>\$ 30,042</u>

TOWN OF CANNELBURG
SCHEDULE OF CAPITAL ASSETS
December 31, 2011

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	<u>Ending Balance</u>
Governmental activities:	
Capital assets, not being depreciated:	
Machinery and equipment	<u>\$ 159,460</u>

TOWN OF CANNELBURG
EXAMINATION RESULTS AND COMMENTS

ANNUAL REPORT

Annual reports for 2010 and 2011 were presented for audit. However, the 2010 Annual Report was submitted later than the required term of "within sixty (60) days" of the end of the fiscal year for the unit.

Indiana Code 5-11-1-4(a) states:

"The state examiner shall require from every municipality and every state or local governmental unit, entity, or instrumentality financial reports covering the full period of each fiscal year. These reports shall be prepared, verified, and filed with the state examiner not later than sixty (60) days after the close of each fiscal year. The reports must be in the form and content prescribed by the state examiner and filed electronically in the manner prescribed under IC 5-14-3.8-7."

RESIDENCY OF CLERK-TREASURER

The Clerk-Treasurer does not reside in the Town of Cannelburg.

Indiana Code 36-5-6-3(a) states: "The clerk-treasurer must reside within the town as provided in Article 6, Section 6 of the Constitution of the State of Indiana. The clerk-treasurer forfeits office if the clerk-treasurer ceases to be a resident of the town."

A similar comment appeared in prior reports.

OFFICIAL BOND

The amount of the Clerk-Treasurer's bond has not been increased to the minimum amount of \$30,000 as required, effective July 1, 2009.

Indiana Code 5-4-1-18 (c) states in part:

"Except as provided in subsections (h) and (i), the fiscal bodies of the respective units shall fix the amount of the bond of city controllers, city clerk-treasurers, town clerk-treasurers, . . . (2) The amount may not be less than thirty thousand dollars (\$30,000) nor more than three hundred thousand dollars (\$300,000) unless the fiscal body approves a greater amount for the officer or employee."

ORDINANCES AND RESOLUTIONS

The Town of Cannelburg made transfers in 2010 and 2011 with no ordinance or resolution passed by the Town Board.

This was discussed during the prior examination.

Each governmental unit is responsible for complying with the ordinances, resolutions, and policies it adopts. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

Town with a Population of 500 or Less - Notwithstanding the provisions of any other statute, a town may transfer money from any town fund to another town fund after the passage of an ordinance or a resolution by the town legislative body specifying the: (1) amount of the transfer; (2) funds involved; (3) date of the transfer; and (4) general purpose of the transfer. [IC 36-5-4-13(a)] (Cities and Towns Bulletin, September 2006)

TOWN OF CANNELBURG
EXIT CONFERENCE

The contents of this report were discussed on July 10, 2012, with Patsy Ann Lawyer, Clerk-Treasurer. The official concurred with our findings.