

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT EXAMINATION REPORT

OF

SHERIDAN PUBLIC LIBRARY

HAMILTON COUNTY, INDIANA

January 1, 2009 to December 31, 2010



**FILED**

10/05/2011



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OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Director	Stephen Martin	01-01-09 to 12-31-11
Treasurer	Debbie Hybarger	01-01-09 to 12-31-11
President of the Board	Maureen Brazzell John Vincent	01-01-09 to 12-31-10 01-01-11 to 12-31-11



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302 WEST WASHINGTON STREET  
ROOM E418  
INDIANAPOLIS, INDIANA 46204-2769

Telephone: (317) 232-2513  
Fax: (317) 232-4711  
Web Site: [www.in.gov/sboa](http://www.in.gov/sboa)

INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE SHERIDAN PUBLIC LIBRARY, HAMILTON COUNTY, INDIANA

We have examined the financial statements of the Sheridan Public Library (Library), for the period of January 1, 2009 to December 31, 2010. The Library's management is responsible for the financial statements. Our responsibility is to express an opinion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Library prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis noted above is a different basis than that used in the prior year.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Library for the years ended December 31, 2009 and 2010, on the basis of accounting described in Note 1.

The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis and Schedule of Long-Term Debt, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Library's management, and Library Board, and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

August 24, 2011

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## FINANCIAL STATEMENTS

The financial statements and accompanying notes were approved by management of the Library. The financial statements and notes are presented as intended by the Library.

SHERIDAN PUBLIC LIBRARY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For The Year Ended December 31, 2009

	Cash and Investments 01-01-09	Receipts	Disbursements	Cash and Investments 12-31-09
General Operating	\$ 105,128	\$ 194,426	\$ 200,959	\$ 98,595
State Technology	2,625	10,065	7,790	4,900
Gift Fund	3,289	4,942	2,552	5,679
Building Equipment Building Fund	6,383	22	1,523	4,882
Rainy Day	7,418	6,698	-	14,116
Building Gift Fund	20,172	78	1,977	18,273
Lease Rental	142,971	165,473	149,500	158,944
Lirf	4,300	15	-	4,315
Plac Card	-	360	360	-
	<u>\$ 292,286</u>	<u>\$ 382,079</u>	<u>\$ 364,661</u>	<u>\$ 309,704</u>

The notes to the financial statements are an integral part of this statement.

SHERIDAN PUBLIC LIBRARY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES  
REGULATORY BASIS  
For The Year Ended December 31, 2010

	Cash and Investments 01-01-10	Receipts	Disbursements	Cash and Investments 12-31-10
General Operating	\$ 98,595	\$ 209,134	\$ 214,177	\$ 93,552
Levy Excess	-	407	-	407
Gift Fund	5,679	4,891	3,386	7,184
Equipment Building Fund	4,882	14	4,894	2
Building Gift Fund	18,273	56	784	17,545
Rainy Day Fund	14,116	10,532	14,000	10,648
State Grant State Technology	4,900	4,529	6,950	2,479
Lease Rental	158,944	67,506	151,500	74,950
Library Improvement Reserve Lirf	4,315	13	-	4,328
Plac Card	-	50	50	-
	<u>\$ 309,704</u>	<u>\$ 297,132</u>	<u>\$ 395,741</u>	<u>\$ 211,095</u>

The notes to the financial statements are an integral part of this statement.

SHERIDAN PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The Library was established under the laws of the State of Indiana. The Library operates under an appointed governing board and provides culture services.

The accompanying financial statements presents the financial information for the Library (primary government), and does not include financial information for any of the Library's legally separate component units, which accounting principles generally accepted in the United States of America require to be reported with the financial information of the Library (primary government.)

B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash rather than when earned and disbursements are recognized when paid rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts may include, but are not limited to, the following sources:

Taxes, which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax county adjusted gross income tax, and other taxes that are set by the Library.

Special assessments which include amounts levied against certain properties to defray all or part of the cost of a specific capital improvement or service deemed to benefit primarily those properties.

License and permits which includes amounts received from businesses, occupations, or nonbusinesses that must be licensed before doing business within the government's jurisdiction or permits levied according to the benefits presumably conferred by the permit. Examples of license and permits include: peddler licenses; dog tax licenses, auctioneer license, building and planning permits, demolition permits, electrical permits, sign permits; and gun permits.

SHERIDAN PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Intergovernmental receipts which includes receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts includes, but is not limited to: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distribution received from the state, local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Charges for services which can include, but are not limited to the following: planning commission charges, building department charges, copies of public records; copy machine charges; accident report copies, gun permit applications, 911 telephone services; recycling fees, dog pound fees; emergency medical service fees, park rental fees; swimming pool receipts; cable tv receipts; ordinance violations; fines and fees, bond forfeitures, court costs, and court receipts.

Fines and forfeits which includes receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Net proceeds from borrowings which includes receipts from general obligation bonds, notes and loans.

Intergovernmental loan activity which includes amounts received from other funds as loans on a temporary basis.

Transfers in which includes funds authorized by statute, ordinance, resolution or court order to be transferred in from another fund.

Utility receipts which are comprised mostly of charges for current services.

Internal service receipts which are comprised mostly of fees received for services performed for other funds.

Fiduciary receipts which are comprised mostly of contributions to the pensions funds from state and local sources.

E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements may include, but are not limited to, the following uses:

Personal services which includes outflows for salaries, wages and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which includes articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

SHERIDAN PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Other services and charges which includes, but is not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance; and rental charges.

Debt service principle and interest which includes fixed obligations resulting from financial transactions previously entered into by the Library. It includes all expenditures for the reduction of the principal and interest of the Library's general obligation indebtedness.

Capital outlay which includes all outflows for land, infrastructure, buildings, improvements, machinery and equipment having an appreciable and calculable period of usefulness.

Interfund loan payments and loans made which includes amounts that are owed to a particular fund by another fund.

Transfers out which includes funds authorized by statute, ordinance, resolution or court order to be transferred to another fund.

F. Interfund Transfers

The Library may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

G. Fund Accounting

Separate funds are established, maintained, and reported by the Library. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Library. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the Library in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Library submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

SHERIDAN PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Library in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100% of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end were entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statute (IC 5-13-9) authorizes the Library to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Note 5. Risk Management

The Library may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the Library to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks. These risks may also be mitigated by the Library by recording as a disbursement and replacement items purchased.

Note 6. Pension Plan

Public Employees' Retirement Fund

Plan Description

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the PERF Board, most requirements of the system, and give the Library authority to contribute to the plan. The

SHERIDAN PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3% of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

PERF administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Public Employees' Retirement Fund  
Harrison Building, Room 800  
143 West Market Street  
Indianapolis, IN 46204  
Ph. (317) 233-4162

Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of PERF.

## SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the Library's Annual Reports can be found on the Indiana Transparency Portal website: [www.in.gov/itp/annual\\_reports/](http://www.in.gov/itp/annual_reports/).

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Annual Reports of the Library which are referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The supplementary information presented was prepared and/or approved by management of the Library. It is presented as intended by the Library.

SHERIDAN PUBLIC LIBRARY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2009

	General Operating	State Technology	Gift Fund	Building Equipment Building Fund	Rainy Day
Cash and investments - beginning	\$ 105,128	\$ 2,625	\$ 3,289	\$ 6,383	\$ 7,418
Receipts:					
Taxes	85,394	-	-	-	-
Intergovernmental	94,680	10,065	-	-	6,650
Charges for services	1,337	-	-	-	-
Fines and forfeits	10,198	-	-	-	-
Other receipts	2,817	-	4,942	22	48
Total receipts	<u>194,426</u>	<u>10,065</u>	<u>4,942</u>	<u>22</u>	<u>6,698</u>
Disbursements:					
Personal services	141,142	-	-	-	-
Supplies	5,569	-	48	-	-
Other services and charges	38,561	7,790	1,434	-	-
Capital outlay	14,337	-	1,070	1,523	-
Other disbursements	1,350	-	-	-	-
Total disbursements	<u>200,959</u>	<u>7,790</u>	<u>2,552</u>	<u>1,523</u>	<u>-</u>
Excess (deficiency) of receipts over disbursements	<u>(6,533)</u>	<u>2,275</u>	<u>2,390</u>	<u>(1,501)</u>	<u>6,698</u>
Cash and investments - ending	<u>\$ 98,595</u>	<u>\$ 4,900</u>	<u>\$ 5,679</u>	<u>\$ 4,882</u>	<u>\$ 14,116</u>

SHERIDAN PUBLIC LIBRARY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2009  
 (Continued)

	Building Gift Fund	Lease Rental	Lirf	Plac Card	Totals
Cash and investments - beginning	\$ 20,172	\$ 142,971	\$ 4,300	\$ -	\$ 292,286
Receipts:					
Taxes	-	151,439	-	-	236,833
Intergovernmental	-	13,388	-	-	124,783
Charges for services	-	379	-	-	1,716
Fines and forfeits	-	-	-	-	10,198
Other receipts	78	267	15	360	8,549
Total receipts	78	165,473	15	360	382,079
Disbursements:					
Personal services	-	-	-	-	141,142
Supplies	25	-	-	-	5,642
Other services and charges	349	149,500	-	360	197,994
Capital outlay	1,603	-	-	-	18,533
Other disbursements	-	-	-	-	1,350
Total disbursements	1,977	149,500	-	360	364,661
Excess (deficiency) of receipts over disbursements	(1,899)	15,973	15	-	17,418
Cash and investments - ending	\$ 18,273	\$ 158,944	\$ 4,315	\$ -	\$ 309,704

SHERIDAN PUBLIC LIBRARY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2010

	General Operating	Levy Excess	Gift Fund	Equipment Building Fund	Building Gift Fund	Rainy Day Fund
Cash and investments - beginning	\$ 98,595	\$ -	\$ 5,679	\$ 4,882	\$ 18,273	\$ 14,116
Receipts:						
Taxes	72,964	-	-	-	-	-
Intergovernmental	123,110	-	-	-	-	10,466
Charges for services	1,411	-	-	-	-	-
Fines and forfeits	11,308	-	-	-	-	-
Other receipts	341	407	4,891	14	56	66
Total receipts	<u>209,134</u>	<u>407</u>	<u>4,891</u>	<u>14</u>	<u>56</u>	<u>10,532</u>
Disbursements:						
Personal services	147,604	-	-	-	-	-
Supplies	4,902	-	29	-	-	-
Other services and charges	43,107	-	2,520	400	10	-
Capital outlay	16,757	-	783	4,494	774	14,000
Other disbursements	1,807	-	54	-	-	-
Total disbursements	<u>214,177</u>	<u>-</u>	<u>3,386</u>	<u>4,894</u>	<u>784</u>	<u>14,000</u>
Excess (deficiency) of receipts over disbursements	<u>(5,043)</u>	<u>407</u>	<u>1,505</u>	<u>(4,880)</u>	<u>(728)</u>	<u>(3,468)</u>
Cash and investments - ending	<u>\$ 93,552</u>	<u>\$ 407</u>	<u>\$ 7,184</u>	<u>\$ 2</u>	<u>\$ 17,545</u>	<u>\$ 10,648</u>

SHERIDAN PUBLIC LIBRARY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2010  
 (Continued)

	State Grant State Technology	Lease Rental	Library Improvement Reserve Lirf	Plac Card	Totals
Cash and investments - beginning	\$ 4,900	\$ 158,944	\$ 4,315	\$ -	\$ 309,704
Receipts:					
Taxes	-	59,267	-	-	132,231
Intergovernmental	4,529	8,113	-	-	146,218
Charges for services	-	-	-	-	1,411
Fines and forfeits	-	-	-	-	11,308
Other receipts	-	126	13	50	5,964
Total receipts	<u>4,529</u>	<u>67,506</u>	<u>13</u>	<u>50</u>	<u>297,132</u>
Disbursements:					
Personal services	-	-	-	-	147,604
Supplies	-	-	-	-	4,931
Other services and charges	6,950	151,500	-	50	204,537
Capital outlay	-	-	-	-	36,808
Other disbursements	-	-	-	-	1,861
Total disbursements	<u>6,950</u>	<u>151,500</u>	<u>-</u>	<u>50</u>	<u>395,741</u>
Excess (deficiency) of receipts over disbursements	<u>(2,421)</u>	<u>(83,994)</u>	<u>13</u>	<u>-</u>	<u>(98,609)</u>
Cash and investments - ending	<u>\$ 2,479</u>	<u>\$ 74,950</u>	<u>\$ 4,328</u>	<u>\$ -</u>	<u>\$ 211,095</u>

SHERIDAN PUBLIC LIBRARY  
 SUPPLEMENTARY INFORMATION  
 SCHEDULE OF LONG-TERM DEBT  
 December 31, 2010

The Library has entered into the following debt:

Description of Debt	Ending Principal Balance	Principal and Interest Due Within One Year
Governmental activities:		
Capital leases:		
Lease Rental for Building	\$ 1,695,000	\$ 148,500
Total governmental activities debt	<u>\$ 1,695,000</u>	<u>\$ 148,500</u>

SHERIDAN PUBLIC LIBRARY  
EXIT CONFERENCE

The contents of this report were discussed on August 24, 2011, with Stephen Martin, Director, and Kim Riley, Assistant Director. Our examination disclosed no material items that warrant comment at this time.