

STATE BOARD OF ACCOUNTS
302 West Washington Street
Room E418
INDIANAPOLIS, INDIANA 46204-2769

EXAMINATION REPORT
OF
WARSAW COMMUNITY PUBLIC LIBRARY
KOSCIUSKO COUNTY, INDIANA
January 1, 2010 to December 31, 2010



FILED
08/16/2011

TABLE OF CONTENTS

<u>Description</u>	<u>Page</u>
Officials	2
Independent Accountant's Report.....	3
Financial Statement(s):	
Statement(s) of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis	6
Notes to Financial Statement(s).....	7-10
Supplementary Information:	
Combining Schedule(s) of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis	12-13
Schedule of Capital Assets.....	14
Schedule of Long-Term Debt	15
Exit Conference.....	16

OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Director	Ann M. Zydek	01-01-08 to 12-31-11
Treasurer	Ruth Jones	01-01-08 to 12-31-11
President of the Library Board of Trustees	Anthony D. Etienne Mark Morrison	01-01-10 to 06-30-10 07-01-10 to 12-31-11



STATE OF INDIANA
AN EQUAL OPPORTUNITY EMPLOYER

STATE BOARD OF ACCOUNTS
302 WEST WASHINGTON STREET
ROOM E418
INDIANAPOLIS, INDIANA 46204-2769

Telephone: (317) 232-2513
Fax: (317) 232-4711
Web Site: www.in.gov/sboa

INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE WARSAW COMMUNITY
PUBLIC LIBRARY, KOSCIUSKO COUNTY, INDIANA

We have examined the financial statement of the Warsaw Community Public Library (Library), for the period of January 1, 2010 to December 31, 2010. The Library's management is responsible for the financial statement. Our responsibility is to express an opinion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statement and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Library prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis noted above is a different basis than that used in the prior year.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the financial position and results of operations of the Library for the year ended December 31, 2010, on the basis of accounting described in Note 1.

The Combining Schedule(s) of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, Schedule of Capital Assets, and Schedule of Long-Term Debt, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statement. They have not been subjected to the examination procedures applied to the financial statement and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Library's management, and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

July 28, 2011

(This page intentionally left blank.)

FINANCIAL STATEMENT(S)

WARSAW PUBLIC LIBRARY
 STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -
 REGULATORY BASIS
 For The Year Ended December 31, 2010

	Cash and Investments 01-01-10	Receipts	Disbursements	Cash and Investments 12-31-10
General	\$ 1,067,011	\$ 2,158,755	\$ 2,388,305	\$ 837,461
Gift	26,455	9,426	7,560	28,321
Rainy Day	77,736	237,147	-	314,883
Levy Excess	-	5,635	-	5,635
State Tech Grant Fund	10,890	9,693	10,740	9,843
Bond And Interest Redemption	191,808	397,698	391,485	198,021
Library Capital Projects	289,346	180,785	93,522	376,609
Library Improvement Reserve	258,521	31,048	179,257	110,312
Payroll	879	72,440	72,951	368
Health Insurance	-	6,839	6,839	-
Plac Card	480	2,450	2,180	750
Totals	<u>\$ 1,923,126</u>	<u>\$ 3,111,916</u>	<u>\$ 3,152,839</u>	<u>\$ 1,882,203</u>

The notes to the financial statement(s) are an integral part of this statement.

WARSAW COMMUNITY PUBLIC LIBRARY
NOTES TO FINANCIAL STATEMENT(S)

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The Library was established under the laws of the State of Indiana. The Library operates under an appointed governing board and provides culture services.

The accompanying financial statement presents the financial information for the Library (primary government), and does not include financial information for any of the Library's legally separate component units, which accounting principles generally accepted in the United States of America require to be reported with the financial information of the Library (primary government).

B. Basis of Accounting

The financial statement is reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts may include, but are not limited to, the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Library.

Licenses and permits which include amounts received from businesses, occupations, or nonbusinesses that must be licensed before doing business within the government's jurisdiction or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include: peddler licenses, dog tax licenses, auctioneer license, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax

WARSAW COMMUNITY PUBLIC LIBRARY
NOTES TO FINANCIAL STATEMENT(S)
(Continued)

distributions received from the state, motor vehicle highway distribution received from the state, local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Charges for services which can include, but are not limited to the following: planning commission charges, building department charges, copies of public records, copy machine charges, fines and fees, and bond forfeitures.

Fines and forfeits which include receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements may include, but are not limited to, the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service principal and interest which include fixed obligations resulting from financial transactions previously entered into by the Library. It includes all expenditures for the reduction of the principal and interest of the Library's general obligation indebtedness.

Capital outlay which include all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

WARSAW COMMUNITY PUBLIC LIBRARY
NOTES TO FINANCIAL STATEMENT(S)
(Continued)

F. Interfund Transfers

The Library may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

G. Fund Accounting

Separate funds are established, maintained, and reported by the Library. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Library. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the Library in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Library submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Library in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

WARSAW COMMUNITY PUBLIC LIBRARY
NOTES TO FINANCIAL STATEMENT(S)
(Continued)

State statutes authorize the Library to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Note 5. Risk Management

The Library may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the Library to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks. These risks may also be mitigated by the Library by recording as a disbursement any replacement items purchased.

Note 6. Pension Plan

A. Public Employees' Retirement Fund

Plan Description

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the PERF Board, most requirements of the system, and give the Library authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

PERF administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Public Employees' Retirement Fund
Harrison Building, Room 800
143 West Market Street
Indianapolis, IN 46204
Ph. (317) 233-4162

Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of PERF.

FINANCIAL STATEMENT
SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the Warsaw Community Public Library's Annual Report(s) can be found on the Indiana Transparency Portal website: www.in.gov/itp/annual_reports/.

WARSAW PUBLIC LIBRARY
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2010

	General	Gift	Rainy Day	Levy Excess	State Tech Grant Fund	Bond And Interest Redemption
Cash and investments - beginning	\$ 1,067,011	\$ 26,455	\$ 77,736	\$ -	\$ 10,890	\$ 191,808
Receipts:						
Taxes	1,276,058	-	-	5,635	-	369,230
Intergovernmental	787,749	-	235,627	-	9,693	27,466
Charges for services	9,334	-	-	-	-	-
Fines and forfeits	78,135	-	-	-	-	-
Other receipts	7,479	9,426	1,520	-	-	1,002
Total receipts	<u>2,158,755</u>	<u>9,426</u>	<u>237,147</u>	<u>5,635</u>	<u>9,693</u>	<u>397,698</u>
Disbursements:						
Personal services	1,546,302	-	-	-	-	-
Supplies	57,951	-	-	-	-	-
Other services and charges	310,538	-	-	-	-	391,485
Capital outlay	443,514	-	-	-	-	-
Other disbursements	30,000	7,560	-	-	10,740	-
Total disbursements	<u>2,388,305</u>	<u>7,560</u>	<u>-</u>	<u>-</u>	<u>10,740</u>	<u>391,485</u>
Excess (deficiency) of receipts over disbursements	<u>(229,550)</u>	<u>1,866</u>	<u>237,147</u>	<u>5,635</u>	<u>(1,047)</u>	<u>6,213</u>
Cash and investments - ending	<u>\$ 837,461</u>	<u>\$ 28,321</u>	<u>\$ 314,883</u>	<u>\$ 5,635</u>	<u>\$ 9,843</u>	<u>\$ 198,021</u>

WARSAW PUBLIC LIBRARY
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2010
 (Continued)

	Library Capital Projects	Library Improvement Reserve	Payroll	Health Insurance	Plac Card	Totals
Cash and investments - beginning	\$ 289,346	\$ 258,521	\$ 879	\$ -	\$ 480	\$ 1,923,126
Receipts:						
Taxes	166,892	-	-	-	-	1,817,815
Intergovernmental	12,415	-	-	-	-	1,072,950
Charges for services	-	-	-	-	-	9,334
Fines and forfeits	-	-	-	-	-	78,135
Other receipts	1,478	31,048	72,440	6,839	2,450	133,682
Total receipts	<u>180,785</u>	<u>31,048</u>	<u>72,440</u>	<u>6,839</u>	<u>2,450</u>	<u>3,111,916</u>
Disbursements:						
Personal services	-	-	-	-	-	1,546,302
Supplies	-	-	-	-	-	57,951
Other services and charges	-	-	-	-	-	702,023
Capital outlay	93,522	179,257	-	-	-	716,293
Other disbursements	-	-	72,951	6,839	2,180	130,270
Total disbursements	<u>93,522</u>	<u>179,257</u>	<u>72,951</u>	<u>6,839</u>	<u>2,180</u>	<u>3,152,839</u>
Excess (deficiency) of receipts over disbursements	<u>87,263</u>	<u>(148,209)</u>	<u>(511)</u>	<u>-</u>	<u>270</u>	<u>(40,923)</u>
Cash and investments - ending	<u>\$ 376,609</u>	<u>\$ 110,312</u>	<u>\$ 368</u>	<u>\$ -</u>	<u>\$ 750</u>	<u>\$ 1,882,203</u>

WARSAW COMMUNITY PUBLIC LIBRARY
 SUPPLEMENTARY INFORMATION
 SCHEDULE OF CAPITAL ASSETS
 December 31, 2010

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

<u>Primary Government</u>	<u>Ending Balance</u>
Governmental activities:	
Capital assets, not being depreciated:	
Land	\$ 415,487
Buildings	5,671,020
Improvements other than buildings	108,000
Machinery and equipment	<u>649,979</u>
 Total governmental activities, capital assets not being depreciated	 \$ <u><u>6,844,486</u></u>

WARSAW COMMUNITY PUBLIC LIBRARY
 SUPPLEMENTARY INFORMATION
 SCHEDULE OF LONG-TERM DEBT
 December 31, 2010

The Library has entered into the following debt:

Description of Debt	Ending Principal Balance	Principal and Interest Due Within One Year
Governmental activities:		
Bonds payable:		
General obligation bonds:		
Refunding bonds, series 2001	\$ 1,365,000	\$ 387,965

WARSAW COMMUNITY PUBLIC LIBRARY
EXIT CONFERENCE

The contents of this report were discussed on July 28, 2011, with Ruth Jones, Treasurer; Ann M. Zydek, Director; and Renee Sweeny, Business Manager. Our examination disclosed no material items that warrant comment at this time.