

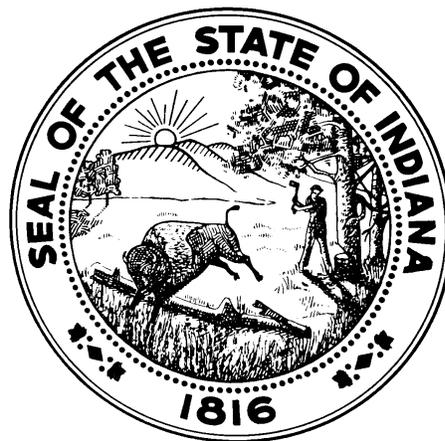
**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

ANNUAL FINANCIAL REPORT

2007

TOWN OF PLAINFIELD

HENDRICKS COUNTY, INDIANA



**FILED**  
09/30/2008



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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Clerk-Treasurer	Wesley Bennett	01-01-07 to 12-31-11
President of the Town Council	Robin Brandgard	01-01-07 to 12-31-08
Superintendent of Utilities	Jason Castetter	01-01-07 to 12-31-08



**STATE OF INDIANA**  
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INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS  
AND SUPPLEMENTARY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

TO: THE OFFICIALS OF THE TOWN OF PLAINFIELD, HENDRICKS COUNTY, INDIANA

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Plainfield (Town), as of and for the year ended December 31, 2007, which collectively comprise the Town's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the Town's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note I, the Town prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the cash and investment basis and budget laws of the State of Indiana, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash and investment balances of the governmental activities, each major fund, and the aggregate remaining fund information of the Town as of December 31, 2007, and the respective cash receipts and cash disbursements during the year then ended on the basis of accounting described in Note I. As discussed in Note 1, the Town has presented the business-type activities in a separate report.

In accordance with Government Auditing Standards, we have also issued a report dated August 28, 2008, on our consideration of the Town's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS  
AND SUPPLEMENTARY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
(Continued)

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The Schedules of Funding Progress, Schedule of Contributions From the Employer and Other Contributing Entities, as listed in the Table of Contents, are not required parts of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The Town has not presented Management's Discussion and Analysis or Budgetary Comparison Schedules that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The Combining Schedules, as listed in the Table of Contents and Schedule of Long-Term Debt are presented for additional analysis and are not required parts of the basic financial statements. The Combining Schedules, as listed in the Table of Contents, have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The Schedule of Long-Term Debt has not been subjected to the auditing procedures applied by us in the audit of the basic financial statements and, accordingly, we express no opinion on them.

STATE BOARD OF ACCOUNTS

August 28, 2008



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

TO: THE OFFICIALS OF THE TOWN OF PLAINFIELD, HENDRICKS COUNTY, INDIANA

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Plainfield (Town), as of and for the year ended December 31, 2007, which collectively comprise the Town's basic financial statements and have issued our report thereon dated August 28, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Town's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we considered to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies described in item 2007-1 of the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS  
(Continued)

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, of the significant deficiencies described above, we consider item 2007-1 to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We noted certain matters that we reported to management in a separate letter dated September 2, 2008.

The Town's response to the findings identified in our audit is described in the accompanying Corrective Action Plan. We did not audit the Town's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Town's management, Town Council, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

August 28, 2008

TOWN OF PLAINFIELD  
STATEMENT OF ACTIVITIES AND NET ASSETS - CASH AND INVESTMENT BASIS  
For The Year Ended December 31, 2007

<u>Functions/Programs</u>	<u>Disbursements</u>	Program Receipts			Net (Disbursement) Receipt and Changes in Net Assets	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Totals
Primary government:						
Governmental activities:						
General government	\$ 2,833,635	\$ 174,718	\$ 1,632,544	\$ 1,227,185	\$ 200,812	\$ 200,812
Public safety	11,387,325	734,457	1,541,494	-	(9,111,374)	(9,111,374)
Highways and streets	14,973,784	-	2,105,587	415,653	(12,452,544)	(12,452,544)
Economic development	545,375	177,713	-	-	(367,662)	(367,662)
Culture and recreation	10,269,419	2,034,664	319,730	-	(7,915,025)	(7,915,025)
Interest on long-term debt	4,770,916	-	-	-	(4,770,916)	(4,770,916)
Total governmental activities	<u>\$ 44,780,454</u>	<u>\$ 3,121,552</u>	<u>\$ 5,599,355</u>	<u>\$ 1,642,838</u>	<u>(34,416,709)</u>	<u>(34,416,709)</u>
General receipts:						
Property taxes					19,905,828	19,905,828
Other local sources					427,360	427,360
Bonds and loans					7,139,001	7,139,001
Grants and contributions not restricted to specific programs					5,566,827	5,566,827
Unrestricted investment earnings					<u>2,187,136</u>	<u>2,187,136</u>
Total general receipts					<u>35,226,152</u>	<u>35,226,152</u>
Change in net assets					809,443	809,443
Net assets - beginning					<u>45,864,765</u>	<u>45,864,765</u>
Net assets - ending					<u>\$ 46,674,208</u>	<u>\$ 46,674,208</u>
 <u>Assets</u>						
Cash and investments					\$ 630,882	\$ 630,882
Restricted assets:						
Cash and investments					<u>46,043,326</u>	<u>46,043,326</u>
Total assets					<u>\$ 46,674,208</u>	<u>\$ 46,674,208</u>
 <u>Net Assets</u>						
Restricted for:						
Culture and recreation					\$ 1,533,692	\$ 1,533,692
Debt service					3,752,946	3,752,946
Other purposes					40,756,688	40,756,688
Unrestricted					<u>630,882</u>	<u>630,882</u>
Total net assets					<u>\$ 46,674,208</u>	<u>\$ 46,674,208</u>

The notes to the financial statements are an integral part of this statement.

TOWN OF PLAINFIELD  
STATEMENT OF ASSETS AND FUND BALANCES AND RECEIPTS,  
DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS  
GOVERNMENTAL FUNDS  
For The Year Ended December 31, 2007

	General	Galyans Termination Grant	Ronald Reagan Corridor	US-40 TIF	TOP Gen OBL Trail Bond	Other Governmental Funds	Totals
<b>Receipts:</b>							
Taxes	\$ 4,726,750	\$ -	\$ -	\$ 3,899,662	\$ -	\$ 11,279,417	\$ 19,905,829
Licenses and permits	177,713	-	-	-	-	-	177,713
Intergovernmental	4,937,952	1,227,186	-	4,852	-	6,639,032	12,809,022
Charges for services	805,421	-	-	-	-	2,053,783	2,859,204
Fines and forfeits	66,406	-	-	-	-	18,228	84,634
Other	1,455,544	-	179,669	-	-	979,281	2,614,494
<b>Total receipts</b>	<b>12,169,786</b>	<b>1,227,186</b>	<b>179,669</b>	<b>3,904,514</b>	<b>-</b>	<b>20,969,741</b>	<b>38,450,896</b>
<b>Disbursements:</b>							
General government	2,025,739	-	-	-	-	807,896	2,833,635
Public safety	9,884,876	-	-	-	-	739,576	10,624,452
Highways and streets	-	-	-	-	-	1,259,375	1,259,375
Culture and recreation	-	-	-	-	-	3,403,201	3,403,201
Economic development	235,442	-	-	-	-	309,933	545,375
<b>Debt service:</b>							
Principal	522,318	-	-	60,139	-	2,243,257	2,825,714
Interest	20,809	-	-	32,611	-	4,717,496	4,770,916
<b>Capital outlay:</b>							
Highways and streets	-	-	5,476,548	882,738	-	6,530,123	12,889,409
Culture and recreation	-	3,969,908	-	-	99,654	1,558,815	5,628,377
<b>Total disbursements</b>	<b>12,689,184</b>	<b>3,969,908</b>	<b>5,476,548</b>	<b>975,488</b>	<b>99,654</b>	<b>21,569,672</b>	<b>44,780,454</b>
Excess (deficiency) of receipts over disbursements	(519,398)	(2,742,722)	(5,296,879)	2,929,026	(99,654)	(599,931)	(6,329,558)
<b>Other financing sources (uses):</b>							
Bond proceeds	-	-	-	-	3,960,000	3,179,001	7,139,001
Transfers in	-	-	9,001,460	-	-	4,093,875	13,095,335
Transfers out	-	-	(370,231)	(244,781)	-	(12,480,323)	(13,095,335)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>8,631,229</b>	<b>(244,781)</b>	<b>3,960,000</b>	<b>(5,207,447)</b>	<b>7,139,001</b>
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	(519,398)	(2,742,722)	3,334,350	2,684,245	3,860,346	(5,807,378)	809,443
Cash and investment fund balance - beginning	1,150,280	4,970,088	-	2,585,278	-	37,159,119	45,864,765
Cash and investment fund balance - ending	\$ 630,882	\$ 2,227,366	\$ 3,334,350	\$ 5,269,523	\$ 3,860,346	\$ 31,351,741	\$ 46,674,208
<b>Cash and Investment Assets - December 31</b>							
Cash and investments	\$ 630,882	\$ -	\$ -	\$ -	\$ -	\$ (108,900)	\$ 521,982
<b>Restricted assets:</b>							
Cash and investments	-	2,227,366	3,334,350	5,269,523	3,860,346	31,460,641	46,152,226
<b>Total cash and investment assets - December 31</b>	<b>\$ 630,882</b>	<b>\$ 2,227,366</b>	<b>\$ 3,334,350</b>	<b>\$ 5,269,523</b>	<b>\$ 3,860,346</b>	<b>\$ 31,351,741</b>	<b>\$ 46,674,208</b>
<b>Cash and Investment Fund Balance - December 31</b>							
<b>Restricted for:</b>							
Culture and recreation	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,533,692	\$ 1,533,692
Debt service	-	-	-	-	3,860,346	-	3,860,346
Other purposes	-	2,227,366	3,334,350	5,269,523	-	29,926,949	40,758,188
Unrestricted	630,882	-	-	-	-	(108,900)	521,982
<b>Total cash and investment fund balance - December 31</b>	<b>\$ 630,882</b>	<b>\$ 2,227,366</b>	<b>\$ 3,334,350</b>	<b>\$ 5,269,523</b>	<b>\$ 3,860,346</b>	<b>\$ 31,351,741</b>	<b>\$ 46,674,208</b>

The notes to the financial statements are an integral part of this statement.

TOWN OF PLAINFIELD  
STATEMENT OF ADDITIONS, DEDUCTIONS, AND CHANGES IN CASH AND INVESTMENT BALANCES  
FIDUCIARY FUNDS  
For The Year Ended December 31, 2007

	Pension Trust Funds	Agency Funds
Additions:		
Contributions:		
Employer	\$ 296,315	\$ -
Plan members	87,789	-
State	99,918	-
Total contributions	484,022	-
Agency fund additions	-	14,224,948
Total additions	484,022	14,224,948
Deductions:		
Benefits	313,969	-
Agency fund deductions	-	14,010,620
Total deductions	313,969	14,010,620
Excess (deficiency) of total additions over total deductions	170,053	214,328
Cash and investment fund balance - beginning	464,277	557,240
Cash and investment fund balance - ending	\$ 634,330	\$ 771,568

The notes to the financial statements are an integral part of this statement.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS

I. Summary of Significant Accounting Policies

A. Reporting Entity

The Town was established under the laws of the State of Indiana. The Town operates under a Council-Mayor Town Council form of government and provides the following services: public safety (police and fire), highways and streets, health and social services, culture and recreation, public improvements, planning and zoning, general administrative services, water, wastewater, storm water and urban redevelopment and housing.

The Town's financial reporting entity is composed of the following:

Primary Government: Town of Plainfield  
Blended Component Unit: Plainfield Redevelopment Authority

In determining the financial reporting entity, the Town complies with the provisions of GASB Statement No. 14, *The Financial Reporting Entity*.

Blended Component Units

A blended component unit is a separate legal entity that meets the component unit criteria. In addition, the blended component unit's governing body is the same or substantially the same as the Town's governing body or the component unit provides services entirely to the Town. The component unit's funds are blended into those of the Town by appropriate fund type to constitute the primary government presentation. The blended component unit is presented below:

Component Unit	Description/Inclusion Criteria	Fund Included In
Plainfield Redevelopment Authority	The primary government appoints a voting majority of the Authority's board and is able to impose its will. Although it is legally separate from the Town, the Authority is reported as if it were a part of the Town because it provides services entirely or almost entirely to the Town.	Plainfield Redevelopment Authority

Related Organizations

The Town's officials are also responsible for appointing the members of the boards of other organizations, but the Town's accountability for these organizations does not extend beyond making the appointments. The Town appoints the board members of the Plainfield Redevelopment Commission, Plainfield Redevelopment Authority, Plainfield Municipal Improvements Commission, Plainfield Parks Facilities Corporation.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The Statement of Activities and Net Assets – Cash and Investment Basis displays information about the reporting government as a whole. It includes all funds of the reporting entity except for fiduciary funds. The statement distinguishes between governmental and business-type activities.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Business-type activities of the Water, Wastewater and Storm Water Utilities are reported separately in a report dated August 28, 2008.

Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, fund equity, receipts, and disbursements. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The Town reports the following major governmental funds:

The general fund is the primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Galyans Termination Grant Fund accounts for proceeds the town received from the Galyans Corporation for breach of contract. The proceeds can be used for any purpose approved by the Town Council.

The Ronald Reagan Corridor fund accounts for the construction and purchase of capital assets related to the Ronald Reagan corridor.

The US-40 TIF fund accounts for the construction and purchase of capital assets related to the US-40 area.

TOP General Obligation Trail Bond fund accounts for the proceeds of the 2007 General Obligation Trail Bond and construction of a pedestrian trail system.

The Town reports the following major proprietary funds in a separate report dated August 28, 2008:

The water utility fund accounts for the operation of the water distribution system.

The wastewater utility fund accounts for the operation of the wastewater treatment plant, pumping stations, and collection systems.

The storm water utility fund accounts for the operation of the storm water collection system.

Additionally, the Town reports the following fund types:

The pension trust funds account for the activities of the 1928 Police and 1937 Fire pension plans, which accumulate resources for pension benefit payments.

Agency funds account for assets held by the Town as an agent for federal government, state government and various employee insurance companies.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

C. Measurement Focus and Basis of Accounting

The government-wide, governmental fund, and fiduciary fund financial statements are reported using the basis of accounting that demonstrates compliance with the cash and investment basis and budget laws of the State of Indiana, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The cash and investment basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash rather than when earned and disbursements are recognized when paid rather than when a liability is incurred. Investment transactions are not presented on the financial statements.

If the Town utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

D. Assets and Cash and Investment Balances

1. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as interest receipts in the year of the sale of the investment.

2. Property Taxes

Property taxes levied are collected by the County Treasurer and are distributed to the Town in June and in December. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100% of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which become delinquent if not paid by May 10 and November 10, respectively. All property taxes collected by the County Treasurer and available for distribution were distributed to the School Corporation on or prior to December 31 of the year collected.

3. Capital Assets

Capital assets arising from cash transactions acquired for use in governmental or proprietary fund operations are accounted for as capital outlay disbursements of the fund upon acquisition.

4. Long-Term Debt

Long-term debt arising from cash basis transactions of governmental and proprietary funds is not reported as liabilities in the basic financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as disbursements.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

5. Equity Classification

Government-Wide Statements

Equity is classified as net assets and displayed in two components:

- a. Restricted net assets – Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments, or (2) law through constitutional provisions or enabling legislation.
- b. Unrestricted net assets – All other net assets that do not meet the definition of "restricted."

It is the Town's policy to first use restricted net assets prior to the use of unrestricted net assets when a disbursement is incurred for purposes for which both restricted and unrestricted net assets are available.

Fund Financial Statements

Governmental fund equity is classified as fund balance. Proprietary fund equity is classified the same as in the government-wide statements.

E. Receipts and Disbursements

1. Program Receipts

Amounts reported as program receipts include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general receipts rather than as program receipts. Likewise, general receipts include all taxes.

2. Operating Receipts and Disbursements

Operating receipts and disbursements for proprietary funds and the similar discretely presented component unit result from providing services and producing and delivering goods and/or services. They also include all receipts and disbursements not related to capital and related financing, noncapital financing, or investing activities.

F. Internal and Interfund Balances and Activities

In the process of aggregating the financial information for the government-wide Statement of Activities and Net Assets – Cash and Investment Basis, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Fund Financial Statements

1. Interfund services – Sales or purchases of goods and services between funds are reported as receipts and disbursements.
2. Interfund reimbursements – Repayments from funds responsible for certain disbursements to the funds that initially paid for them are not reported as reimbursements but as adjustments to disbursements in the respective funds.
3. Interfund transfers – Flow of assets from one fund to another where repayment is not expected is reported as transfers in and out.

Government-Wide Financial Statements

Interfund activity and balances, if any, are eliminated or reclassified in the government-wide financial statements as follows:

Internal activities – Amounts reported as interfund transfers in the fund financial statements are eliminated in the government-wide Statement of Activities and Net Assets – Cash and Investment Basis except for the net amount of transfers between governmental and business-type activities, which are reported as Transfers – Internal Activities. The effects of interfund services between funds, if any, are not eliminated in the government-wide Statement of Activities and Net Assets – Cash and Investment Basis.

II. Stewardship, Compliance and Accountability

A. Budgetary Information

Annual budgets are adopted on the cash basis, which is not consistent with accounting principles generally accepted in the United States of America. All annual appropriations lapse at calendar year end.

Prior to the first required publication, the fiscal officer of the Town submits to the governing board a proposed operating budget for the year commencing the following January 1. Prior to adoption, the budget is advertised and public hearings are conducted by the governing board to obtain taxpayer comments. In September of each year, the governing board, through the passage of a resolution/ordinance, approves the budget for the next year. Copies of the budget resolution/ordinance and the advertisement for funds for which property taxes are levied or highway use taxes are received are sent to the Indiana Department of Local Government Finance. The budget becomes legally enacted after the fiscal officer of the Town receives approval of the Indiana Department of Local Government Finance.

The Town's management cannot transfer budgeted appropriations between object classifications of a budget without approval of the governing board. The Indiana Department of Local Government Finance must approve any revisions to the appropriations for any fund or any department of the General Fund. The legal level of budgetary control is by object and department within the fund for the General Fund and by object within the fund for all other budgeted funds.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

B. Disbursements in Excess of Appropriations

For the year ended December 31, 2007, disbursements exceeded budgeted appropriations in the following funds by the amounts below:

Fund	2007
General	\$ 936,148
Lease Rental Bond	548,828
Parks Debt Service	756,052
 Total	 \$ 2,241,028

These disbursements were funded by greater than anticipated receipts in the case of the General Fund and by available fund balance in the case of the Lease Rental Bond Fund and Park Bond Fund.

C. Cash and Investment Balance Deficits

At December 31, 2007, the following funds reported deficits in cash and investments, which are violations of the Uniform Compliance Guidelines and state statute:

Fund	2007
Federal Task Force	\$ 1,100
Hendricks County Grant	401
Lease Rental Bond	107,400

Cash and investment deficits arose primarily from disbursements exceeding receipts due to the underestimate of current requirements; these deficits are to be repaid from future receipts.

III. Detailed Notes on All Funds

A. Deposits and Investments

1. Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. Indiana Code 5-13-8-1 allows a political subdivision of the State of Indiana to deposit public funds in a financial institution only if the financial institution is a depository eligible to receive state funds and has a principal office or branch that qualifies to receive public funds of the political subdivision. The bank balances were insured by the Federal Deposit Insurance Corporation or the Public Deposit Insurance Fund, which covers all public funds held in approved depositories.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

2. Investments

As of December 31, 2007, the Town had the following investments:

Investment Type	Primary Government Market Value
U.S. treasuries and securities	\$ 99,350
Mutual funds	8,619,006
Total	\$ 8,718,356

Statutory Authorization for Investments

Indiana Code 5-13-9 authorizes the Town to invest in securities backed by the full faith and credit of the United States Treasury or fully guaranteed by the United States of America and issued by the United States Treasury, a federal agency, a federal instrumentality, or a federal government sponsored enterprise. Indiana Code also authorizes the Town to invest in securities fully guaranteed and issued by a federal agency, a federal instrumentality, or a federal government sponsored enterprise. These investments are required by statute to have a stated final maturity of not more than two years.

Indiana Code also provides for investment in money market mutual funds that are in the form of securities of, or interest in, an open-end, no-load, management-type investment company or investment trust registered under the provision of the federal Investment Company Act of 1940, as amended. Investments in money market mutual funds may not exceed 50% of the funds held by the Town and available for investment. The portfolio of an investment company or investment trust used must be limited to direct obligations of the United States of America, obligations issued by a federal agency, a federal instrumentality, or a federal government sponsored enterprise or repurchase agreements fully collateralized by direct obligations of the United States of America or obligations issued by a federal agency, a federal instrumentality, or a federal government sponsored enterprise. The form of securities of, or interest in, an investment company or investment trust must be rated as AAA, or its equivalent by Standard and Poor's Corporation or its successor or Aaa, or its equivalent, by Moody's Investors Service, Inc., or its successor. The form of securities in an investment company or investment trust should have a stated final maturity of one day.

Additionally, the Town may enter into repurchase agreements with depositories designated by the State Board of Finance as depositories for state deposits involving the Town's purchase and guaranteed resale of any interest-bearing obligations issued or fully insured or guaranteed by the United States of America, a United States of America government agency, an instrumentality of the United States of America, or a federal government sponsored enterprise. The repurchase agreement is considered to have a stated final maturity of one day. This agreement must be fully collateralized by interest-bearing obligations as determined by their current market value.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Investment Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The Town does not have a formal investment policy for custodial credit risk for investments.

Primary Government:

Investment Type	2007	
	In the Government's Name	Not in the Government's Name
U.S. treasuries and securities	\$ 99,350	\$ -
Mutual funds	8,619,006	-
Totals	<u>\$ 8,718,356</u>	<u>\$ -</u>

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Town must follow state statute and limit the stated final maturities of the investments to no more than two years. The Town does not have a formal investment policy for interest rate risk for investments.

Investment Type	Investment Maturities (in Years)		
	Less Than 1	1-2	More Than 2
U.S. treasuries and securities	\$ 99,350	\$ -	\$ -

\*The mutual bond funds had a weighted average maturity of 2 months.

B. Interfund Transfers

Interfund transfers for the year ended December 31, 2007, were as follows:

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Transfer From	Transfer To	2007
US 40 TIF Fund	Other governmental funds	\$ 244,781
Ronald Reagan Corridor Fund	Other governmental funds	370,231
Other governmental funds	Ronald Reagan Corridor Fund	9,001,460
Other governmental funds	Other governmental funds	3,478,863
Total		\$ 13,095,335

The Town typically uses transfers for cash flow purposes as provided by various statutory provisions.

IV. Other Information

A. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; and natural disasters.

The risks of torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; and natural disasters are covered by commercial insurance from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years. There were no significant reductions in insurance by major category of risk.

B. Holding Corporations

The Town has entered into capital leases with the Plainfield Municipal Improvements Corporation and the Plainfield Parks Facilities Corporation (the lessors). The lessors were organized as not-for-profit corporations pursuant to state statute for the purpose of financing and constructing or reconstructing facilities for lease to the Town. The lessor has been determined to be a related party of the Town. Lease payments during the year totaled \$3,814,000.

C. Subsequent Events

Beginning in 2009, the State Pension Relief Fund shall pay to each unit of local government with Pre-1977 Local Police and Fire Fighter Pension obligations, the total amount of pension, disability, and survivor benefit payments. The Pre-1977 funds include the 1925 Police Pension Fund, the 1937 Firefighters' Fund, and the 1953 Police Pension Fund. For property taxes due and payable after December 31, 2008, the Department of Local Government Finance shall reduce the maximum permissible property tax levy of any civil taxing unit and special service district by the amount of the payment to be made in 2009 by the State for the obligations.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

D. Rate Structure – Enterprise Funds

Water Utility

On July 8, 1989, the Town Council adopted Ordinance No. 5-89 to withdraw from the jurisdiction of the Indiana Utility Regulatory Commission. The current rate structure was approved by the Council on July 22, 2002.

Wastewater Utility

The current rate structure was approved by the Town Council on August 11, 2003.

Storm Water Utility

The current rate structure was approved by the Town Council on July 24, 2006.

E. Pension Plans

1. Agent Multiple-Employer and Single-Employer Defined Benefit Pension Plans

a. Public Employees' Retirement Fund

Plan Description

The Town contributes to the Indiana Public Employees' Retirement Fund (PERF), a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in the defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the PERF Board, most requirements of the system and give the Town authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of member's contributions, set by state statute at 3% of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

PERF administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. The report may be obtained by contacting:

Public Employees' Retirement Fund  
Harrison Building, Room 800  
143 West Market Street  
Indianapolis, IN 46204  
Ph. (317) 233-4162

Funding Policy and Annual Pension Cost

The contribution requirements of plan members for PERF are established by the Board of Trustees of PERF. The Town's annual pension cost and related information, as provided by the actuary, is presented in this note.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Information to segregate the assets/liabilities and the actuarial study figures between the Town and the Utilities is not available.

b. 1925 Police Officers' Pension Plan

Plan Description

The Town contributes to the 1925 Police Officers' Pension Plan, which is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-6). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

Funding Policy and Annual Pension Cost

The contribution requirements of plan members for the 1925 Police Officers' Pension Plan are established by state statute. The Town's annual pension cost and related information as provided by the actuary, is presented in this note.

The use of the pay-as-you-go actuarial cost method by the Town results in significant underfunding of the plan. Therefore, the Net Pension Obligation (NPO) is not reflected in the financial statements of the pension trust funds.

c. 1937 Firefighters' Pension Plan

Plan Description

The Town contributes to the 1937 Firefighters' Pension Plan, which is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-7). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

Funding Policy and Annual Pension Cost

The contribution requirements of plan members for the 1937 Firefighters' Pension Plan are established by state statute. The Town's annual pension cost and related information, as provided by the actuary, is presented in this note.

The use of the pay-as-you-go actuarial cost method by the Town results in significant underfunding of the plan. Therefore, the Net Pension Obligation (NPO) is not reflected in the financial statements of the pension trust funds.

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Actuarial Information for the Above Plans

	PERF	1925 Police Officers' Pension	1937 Firefighters' Pension
Annual required contribution	\$ 177,953	\$ 228,400	\$ 110,900
Interest on net pension obligation	(4,972)	132,900	87,200
Adjustment to annual required contribution	5,666	(165,200)	(108,400)
Annual pension cost	178,647	196,100	89,700
Contributions made	151,702	400,112	83,909
Increase (decrease) in net pension obligation	26,945	(204,012)	5,791
Net pension obligation, beginning of year	(68,581)	2,215,127	1,453,476
Net pension obligation, end of year	<u>\$ (41,636)</u>	<u>\$ 2,011,115</u>	<u>\$ 1,459,267</u>

	PERF	1925 Police Officers' Pension	1937 Firefighters' Pension
Contribution rates:			
Town	5.75%	264%	244%
Plan members	3%	6%	6%
Actuarial valuation date	07-01-07	01-01-06	01-01-06
Actuarial cost method	Entry age	Entry age	Entry age
Amortization method	Level percentage of projected payroll, closed	Level percentage of projected payroll, closed	Level percentage of projected payroll, closed
Amortization period	40 years	30 years	30 years
Amortization period (from date)	07-01-97	01-01-05	01-01-05
Asset valuation method	75% of expected actuarial value plus 25% of market value	4 year phase in of unrealized and realized capital	4 year phase in of unrealized and realized capital

Actuarial Assumptions

Investment rate of return	7.25%	6%	6%
Projected future salary increases:			
Total	5%	4%	4%
Attributed to inflation	4%	4%	4%
Attributed to merit/seniority	1%	0%	0%
Cost-of-living adjustments	2%	2.75/4%*	2.75/4%*

\*2.75% converted members; 4% nonconverted members

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Three Year Trend Information

	Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
PERF	06-30-05	\$ 79,867	150%	\$ (60,060)
	06-30-06	127,315	107%	(68,581)
	06-30-07	178,647	85%	(41,636)
1925 Police Officers' Pension Plan	12-31-05	280,500	61%	2,210,095
	12-31-06	189,600	97%	2,215,127
	12-31-07	196,100	204%	2,011,115
1937 Firefighters' Pension Plan	12-31-05	150,100	58%	1,390,722
	12-31-06	150,100	58%	1,453,476
	12-31-07	87,700	94%	1,459,267

Membership in the 1925 Police Officers' Pension Plan and the 1937 Firefighters' Pension Plan at January 1, 2007, was comprised of the following:

	1925 Police Officers' Pension	1937 Firefighters' Pension
Retirees and beneficiaries currently receiving benefits	6	5
Current active employees	2	1

2. Cost-Sharing Multiple-Employer Defined Benefit Pension Plans

1977 Police Officers' and Firefighters' Pension and Disability Fund

Plan Description

The Town contributes to the 1977 Police Officers' and Firefighters' Pension and Disability Fund, a cost-sharing multiple-employer defined benefit pension plan administered by the Indiana Public Employees' Retirement Plan (PERF) for all police officers and firefighters hired after April 30, 1977.

State statute (IC 36-8-8) regulates the operations of the system, including benefits, vesting and requirements for contributions by employers and by employees. Covered employees may retire at age 55 with 20 years of service. An employee with 20 years of service may leave service, but will not receive benefits until reaching age 55. The plan also provides for death and disability benefits.

PERF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

TOWN OF PLAINFIELD  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Public Employees' Retirement Fund  
Harrison Building, Room 800  
143 West Market Street  
Indianapolis, IN 46204  
Ph. (317) 233-4162

Funding Policy and Annual Pension Costs

Plan members are required to contribute 6% of the first-class police officers' and firefighters' salary and the Town is to contribute at an actuarially determined rate. The current rate, which has not changed since the inception of the plan, is 21% of the first-class police officers' and firefighters' salary. The contribution requirements of plan members and the Town are established by the Board of Trustees of PERF. The Town's contributions to the plan for the years ending December 31, 2007, 2006, and 2005, were \$894,735, \$861,449, and \$775,135, respectively, equal to the required contributions for each year.

TOWN OF PLAINFIELD  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULES OF FUNDING PROGRESS

Public Employees' Retirement Fund

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Excess of Assets Over (Unfunded) AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Excess (Unfunded) AAL as a Percentage of Covered Payroll ((a-b)/c)
07-01-05	\$ 1,703,575	\$ 2,002,048	\$ (298,473)	85%	\$ 2,141,343	(14%)
07-01-06	1,932,438	2,257,467	(325,029)	86%	2,669,116	(12%)
07-01-07	2,085,136	2,532,404	(447,268)	82%	2,864,501	(16%)

1925 Police Pension Plan

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Excess of Assets Over (Unfunded) AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Excess (Unfunded) AAL as a Percentage of Covered Payroll ((a-b)/c)
01-01-02	\$ 56,755	\$ 3,225,300	\$ (3,168,545)	2%	\$ 78,000	(4,062%)
01-01-03	285,854	3,891,300	(3,605,446)	7%	80,200	(4,496%)
01-01-04	313,936	4,054,500	(3,740,564)	8%	84,600	(4,421%)
01-01-05	154,358	4,064,800	(3,910,442)	4%	87,400	(4,474%)
01-01-06	78,583	3,070,600	(2,992,017)	3%	87,400	(3,423%)
01-01-07	59,540	3,150,800	(3,091,260)	2%	87,400	(3,537%)

1937 Fire Pension Plan

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Excess of Assets Over (Unfunded) AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Excess (Unfunded) AAL as a Percentage of Covered Payroll ((a-b)/c)
01-01-02	\$ 281,181	\$ 1,721,900	\$ (1,440,719)	16%	\$ 116,800	(1,233%)
01-01-03	342,974	1,618,600	(1,275,626)	21%	120,000	(1,063%)
01-01-04	375,685	2,120,400	(1,744,715)	18%	124,000	(1,407%)
01-01-05	392,187	2,038,400	(1,646,213)	19%	128,200	(1,284%)
01-01-06	401,396	2,029,600	(1,628,204)	20%	132,400	(1,230%)
01-01-07	404,736	1,403,100	(998,364)	29%	45,500	(2,194%)

TOWN OF PLAINFIELD  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULES OF CONTRIBUTIONS FROM THE  
 EMPLOYER AND OTHER CONTRIBUTING ENTITIES

<u>1925 Police Officers' Pension Plan</u>			
	<u>Year Ending</u>	<u>Annual Required Contribution (ARC)</u>	<u>Percentage of ARC Contributed</u>
1925 Police Officers' Pension Plan	12-31-02	\$ 354,200	99%
	12-31-03	448,500	40%
	12-31-04	482,800	18%
	12-31-05	307,100	55%
	12-31-06	219,600	84%
	12-31-07	228,400	175%
	1937 Firefighters' Pension Plan	12-31-02	\$ 205,600
12-31-03		252,400	21%
12-31-04		269,800	28%
12-31-05		166,900	52%
12-31-06		169,000	52%
12-31-07		110,900	76%

TOWN OF PLAINFIELD  
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND  
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS  
 OTHER GOVERNMENTAL FUNDS  
 For The Year Ended December 31, 2007

	911 Emergency	Bulletproof Vest	Calendar Donations	Cumulative Capital Improvement	Cumulative Capital Improvement (Levy)	Chaplain Donation	Christmas Party Donations
Receipts:							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 1,061,288	\$ -	\$ -
Intergovernmental	1,520,413	450	-	17,622	150,817	-	-
Charges for services	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-
Other	-	-	-	-	-	5,120	1,620
<b>Total receipts</b>	<b>1,520,413</b>	<b>450</b>	<b>-</b>	<b>17,622</b>	<b>1,212,105</b>	<b>5,120</b>	<b>1,620</b>
Disbursements:							
General government	-	-	316	-	322,155	-	1,000
Public safety	699,920	-	-	-	-	-	-
Highways and streets	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-
Urban redevelopment and housing	-	-	-	-	-	-	-
Debt service:							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Capital outlay:							
Highways and streets	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-
<b>Total disbursements</b>	<b>699,920</b>	<b>-</b>	<b>316</b>	<b>-</b>	<b>322,155</b>	<b>-</b>	<b>1,000</b>
Excess (deficiency) of receipts over disbursements	820,493	450	(316)	17,622	889,950	5,120	620
Other financing sources (uses):							
Bond proceeds	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	820,493	450	(316)	17,622	889,950	5,120	620
Cash and investment fund balance - beginning	102,873	-	4,474	331,621	2,390,332	1,757	1,050
Cash and investment fund balance - ending	<u>\$ 923,366</u>	<u>\$ 450</u>	<u>\$ 4,158</u>	<u>\$ 349,243</u>	<u>\$ 3,280,282</u>	<u>\$ 6,877</u>	<u>\$ 1,670</u>
<b>Cash and Investment Assets - December 31</b>							
Cash and investments							
Restricted assets:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Cash and investments	923,366	450	4,158	349,243	3,280,282	6,877	1,670
<b>Total cash and investment assets - December 31</b>	<u>\$ 923,366</u>	<u>\$ 450</u>	<u>\$ 4,158</u>	<u>\$ 349,243</u>	<u>\$ 3,280,282</u>	<u>\$ 6,877</u>	<u>\$ 1,670</u>
<b>Cash and Investment Fund Balance - December 31</b>							
Restricted for:							
Culture and recreation	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Debt service	-	-	-	-	-	-	-
Other purposes	923,366	450	4,158	349,243	3,280,282	6,877	1,670
Unrestricted	-	-	-	-	-	-	-
<b>Total cash and investment fund balance - December 31</b>	<u>\$ 923,366</u>	<u>\$ 450</u>	<u>\$ 4,158</u>	<u>\$ 349,243</u>	<u>\$ 3,280,282</u>	<u>\$ 6,877</u>	<u>\$ 1,670</u>

TOWN OF PLAINFIELD  
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND  
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS  
 OTHER GOVERNMENTAL FUNDS  
 For The Year Ended December 31, 2007  
 (Continued)

	Criminal Investigation	D.A.R.E.	Economic Development	Economic Development Income Tax	Federal Task Force	Fire Donation
Receipts:						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	186	1	1,705,123	-	-
Charges for services	-	-	-	-	-	-
Fines and forfeits	1,731	-	-	-	-	-
Other	-	-	-	177,312	-	4,268
	<u>-</u>	<u>-</u>	<u>-</u>	<u>177,312</u>	<u>-</u>	<u>4,268</u>
Total receipts	<u>1,731</u>	<u>186</u>	<u>1</u>	<u>1,882,435</u>	<u>-</u>	<u>4,268</u>
Disbursements:						
General government	-	-	-	-	-	-
Public safety	9,471	185	-	-	-	3,751
Highways and streets	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-
Urban redevelopment and housing	-	-	-	292,663	-	-
Debt service:						
Principal	-	-	-	119,138	-	-
Interest	-	-	-	180,862	-	-
Capital outlay:						
Highways and streets	-	-	-	999,683	-	-
Culture and recreation	-	-	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total disbursements	<u>9,471</u>	<u>185</u>	<u>-</u>	<u>1,592,346</u>	<u>-</u>	<u>3,751</u>
Excess (deficiency) of receipts over disbursements	<u>(7,740)</u>	<u>1</u>	<u>1</u>	<u>290,089</u>	<u>-</u>	<u>517</u>
Other financing sources (uses):						
Bond proceeds	-	-	-	-	-	-
Transfers in	-	-	-	370,231	-	-
Transfers out	-	-	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>370,231</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	<u>(7,740)</u>	<u>1</u>	<u>1</u>	<u>660,320</u>	<u>-</u>	<u>517</u>
Cash and investment fund balance - beginning	<u>21,240</u>	<u>-</u>	<u>813</u>	<u>1,941,773</u>	<u>(1,099)</u>	<u>3,801</u>
Cash and investment fund balance - ending	<u>\$ 13,500</u>	<u>\$ 1</u>	<u>\$ 814</u>	<u>\$ 2,602,093</u>	<u>\$ (1,099)</u>	<u>\$ 4,318</u>
<u>Cash and Investment Assets - December 31</u>						
Cash and investments						
Restricted assets:	\$ -	\$ -	\$ -	\$ -	\$ (1,099)	\$ -
Cash and investments	<u>13,500</u>	<u>1</u>	<u>814</u>	<u>2,602,093</u>	<u>-</u>	<u>4,318</u>
Total cash and investment assets - December 31	<u>\$ 13,500</u>	<u>\$ 1</u>	<u>\$ 814</u>	<u>\$ 2,602,093</u>	<u>\$ (1,099)</u>	<u>\$ 4,318</u>
<u>Cash and Investment Fund Balance - December 31</u>						
Restricted for:						
Culture and recreation	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Debt service	-	-	-	-	-	-
Other purposes	13,500	1	814	2,602,093	-	4,318
Unrestricted	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,099)</u>	<u>-</u>
Total cash and investment fund balance - December 31	<u>\$ 13,500</u>	<u>\$ 1</u>	<u>\$ 814</u>	<u>\$ 2,602,093</u>	<u>\$ (1,099)</u>	<u>\$ 4,318</u>

TOWN OF PLAINFIELD  
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND  
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS  
 OTHER GOVERNMENTAL FUNDS  
 For The Year Ended December 31, 2007  
 (Continued)

	Food and Beverage Tax 1%	Greenways Fund	Hadley Road Corridor	Hendricks County Grant	I-70 Interchange	K-9 Donation
Receipts:						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 1,296,209	\$ -
Intergovernmental	889,447	-	-	8,570	2,661	-
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Other	-	-	83,545	-	-	640
<b>Total receipts</b>	<b>889,447</b>	<b>-</b>	<b>83,545</b>	<b>8,570</b>	<b>1,298,870</b>	<b>640</b>
Disbursements:						
General government	484,415	-	-	-	-	-
Public safety	-	-	-	8,571	-	-
Highways and streets	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-
Urban redevelopment and housing	-	-	-	-	-	-
Debt service:						
Principal	223,383	-	-	-	172,639	-
Interest	339,117	-	-	-	83,111	-
Capital outlay:						
Highways and streets	-	-	-	-	-	-
Culture and recreation	-	-	19,353	-	467,893	-
<b>Total disbursements</b>	<b>1,046,915</b>	<b>-</b>	<b>19,353</b>	<b>8,571</b>	<b>723,643</b>	<b>-</b>
Excess (deficiency) of receipts over disbursements	(157,468)	-	64,192	(1)	575,227	640
Other financing sources (uses):						
Bond proceeds	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-
Transfers out	-	-	-	-	(244,781)	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(244,781)</b>	<b>-</b>
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	(157,468)	-	64,192	(1)	330,446	640
Cash and investment fund balance - beginning	494,591	13,837	3,099,048	(400)	910,639	201
Cash and investment fund balance - ending	\$ 337,123	\$ 13,837	\$ 3,163,240	\$ (401)	\$ 1,241,085	\$ 841
<b>Cash and Investment Assets - December 31</b>						
Cash and investments						
Restricted assets:	\$ -	\$ -	\$ -	\$ (401)	\$ -	\$ -
Cash and investments	337,123	13,837	3,163,240	-	1,241,085	841
<b>Total cash and investment assets - December 31</b>	<b>\$ 337,123</b>	<b>\$ 13,837</b>	<b>\$ 3,163,240</b>	<b>\$ (401)</b>	<b>\$ 1,241,085</b>	<b>\$ 841</b>
<b>Cash and Investment Fund Balance - December 31</b>						
Restricted for:						
Culture and recreation	\$ -	\$ 13,837	\$ -	\$ -	\$ -	\$ -
Debt service	-	-	-	-	-	-
Other purposes	337,123	-	3,163,240	-	1,241,085	841
Unrestricted	-	-	-	(401)	-	-
<b>Total cash and investment fund balance - December 31</b>	<b>\$ 337,123</b>	<b>\$ 13,837</b>	<b>\$ 3,163,240</b>	<b>\$ (401)</b>	<b>\$ 1,241,085</b>	<b>\$ 841</b>

TOWN OF PLAINFIELD  
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND  
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS  
 OTHER GOVERNMENTAL FUNDS  
 For The Year Ended December 31, 2007  
 (Continued)

	Lease Rental Bond Fund	Local Law Enforcement Continuing Education	Local Road and Street	Methamphetamine Grant	Motor Vehicle Highway	Operation Pull-Over
Receipts:						
Taxes	\$ 851,256	\$ -	\$ -	\$ -	\$ 565,779	\$ -
Intergovernmental	69,143	-	237,822	-	162,642	11,875
Charges for services	-	19,119	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Other	-	-	-	-	11,212	-
<b>Total receipts</b>	<b>920,399</b>	<b>19,119</b>	<b>237,822</b>	<b>-</b>	<b>739,633</b>	<b>11,875</b>
Disbursements:						
General government	10	-	-	-	-	-
Public safety	-	7,828	-	-	-	9,850
Highways and streets	-	-	104,014	-	1,073,933	-
Culture and recreation	-	-	-	-	-	-
Urban redevelopment and housing	-	-	-	-	-	-
Debt service:						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay:						
Highways and streets	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-
<b>Total disbursements</b>	<b>10</b>	<b>7,828</b>	<b>104,014</b>	<b>-</b>	<b>1,073,933</b>	<b>9,850</b>
Excess (deficiency) of receipts over disbursements	920,389	11,291	133,808	-	(334,300)	2,025
Other financing sources (uses):						
Bond proceeds	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-
Transfers out	(1,244,818)	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>(1,244,818)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	(324,429)	11,291	133,808	-	(334,300)	2,025
Cash and investment fund balance - beginning	217,029	25,523	145,279	530	655,788	(1,199)
Cash and investment fund balance - ending	<u>\$ (107,400)</u>	<u>\$ 36,814</u>	<u>\$ 279,087</u>	<u>\$ 530</u>	<u>\$ 321,488</u>	<u>\$ 826</u>
<b>Cash and Investment Assets - December 31</b>						
Cash and investments						
Restricted assets:						
Cash and investments	\$ (107,400)	\$ -	\$ -	\$ -	\$ -	\$ -
	<u>-</u>	<u>36,814</u>	<u>279,087</u>	<u>530</u>	<u>321,488</u>	<u>826</u>
<b>Total cash and investment assets - December 31</b>	<b><u>\$ (107,400)</u></b>	<b><u>\$ 36,814</u></b>	<b><u>\$ 279,087</u></b>	<b><u>\$ 530</u></b>	<b><u>\$ 321,488</u></b>	<b><u>\$ 826</u></b>

TOWN OF PLAINFIELD  
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND  
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS  
 OTHER GOVERNMENTAL FUNDS  
 For The Year Ended December 31, 2007  
 (Continued)

	Park Beneficent	Parks and Recreation	Park Debt Service Fund	Park Non-Reverting	Police Donation	Police Donation Dare Program/ Beneficent
Receipts:						
Taxes	\$ -	\$ 1,342,259	\$ 2,594,106	\$ -	\$ -	\$ -
Intergovernmental	-	109,025	210,706	-	-	-
Charges for services	-	1,852,377	-	182,287	-	-
Fines and forfeits	-	-	-	-	-	-
Other	5,221	-	-	-	-	-
Total receipts	5,221	3,303,661	2,804,812	182,287	-	-
Disbursements:						
General government	-	-	-	-	-	-
Public safety	-	-	-	-	-	-
Highways and streets	-	-	-	-	-	-
Culture and recreation	-	3,398,648	4,553	-	-	-
Urban redevelopment and housing	-	-	-	-	-	-
Debt service:						
Principal	-	-	895,319	-	-	-
Interest	-	-	1,359,181	-	-	-
Capital outlay:						
Highways and streets	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-
Total disbursements	-	3,398,648	2,259,053	-	-	-
Excess (deficiency) of receipts over disbursements	5,221	(94,987)	545,759	182,287	-	-
Other financing sources (uses):						
Bond proceeds	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-
Total other financing sources (uses)	-	-	-	-	-	-
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	5,221	(94,987)	545,759	182,287	-	-
Cash and investment fund balance - beginning	2,055	710,532	155,556	13,432	4,350	454
Cash and investment fund balance - ending	\$ 7,276	\$ 615,545	\$ 701,315	\$ 195,719	\$ 4,350	\$ 454
<u>Cash and Investment Assets - December 31</u>						
Cash and investments						
Restricted assets:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Cash and investments	7,276	615,545	701,315	195,719	4,350	454
Total cash and investment assets - December 31	\$ 7,276	\$ 615,545	\$ 701,315	\$ 195,719	\$ 4,350	\$ 454
<u>Cash and Investment Fund Balance - December 31</u>						
Restricted for:						
Culture and recreation	\$ 7,276	\$ 615,545	\$ 701,315	\$ 195,719	\$ -	\$ -
Debt service	-	-	-	-	-	-
Other purposes	-	-	-	-	4,350	454
Unrestricted	-	-	-	-	-	-
Total cash and investment fund balance - December 31	\$ 7,276	\$ 615,545	\$ 701,315	\$ 195,719	\$ 4,350	\$ 454

TOWN OF PLAINFIELD  
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND  
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS  
 OTHER GOVERNMENTAL FUNDS  
 For The Year Ended December 31, 2007  
 (Continued)

	Police Employees Donation	RAD Systems	Rainy Day	Record Perpetuation	Recycling Grant	Redevelopment Fund
Receipts:						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	673,954	-	-	-
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	16,497	-	-
Other	-	-	-	-	-	362,919
<b>Total receipts</b>	<b>-</b>	<b>-</b>	<b>673,954</b>	<b>16,497</b>	<b>-</b>	<b>362,919</b>
Disbursements:						
General government	-	-	-	-	-	-
Public safety	-	-	-	-	-	-
Highways and streets	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-
Urban redevelopment and housing	-	-	-	-	-	17,204
Debt service:						
Principal	-	-	-	-	-	305,000
Interest	-	-	-	-	-	1,944,518
Capital outlay:						
Highways and streets	-	-	-	-	-	1,905,053
Culture and recreation	-	-	-	-	-	-
<b>Total disbursements</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>4,171,775</b>
Excess (deficiency) of receipts over disbursements	-	-	673,954	16,497	-	(3,808,856)
Other financing sources (uses):						
Bond proceeds	-	-	-	-	-	3,179,001
Transfers in	-	-	-	-	-	2,222,990
Transfers out	-	-	-	-	-	(9,133,236)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(3,731,245)</b>
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	-	-	673,954	16,497	-	(7,540,101)
Cash and investment fund balance - beginning	180	1,000	1,569,427	29,221	5,000	14,147,599
Cash and investment fund balance - ending	<u>\$ 180</u>	<u>\$ 1,000</u>	<u>\$ 2,243,381</u>	<u>\$ 45,718</u>	<u>\$ 5,000</u>	<u>\$ 6,607,498</u>
<b>Cash and Investment Assets - December 31</b>						
Cash and investments						
Restricted assets:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Cash and investments	180	1,000	2,243,381	45,718	5,000	6,607,498
<b>Total cash and investment assets - December 31</b>	<b>\$ 180</b>	<b>\$ 1,000</b>	<b>\$ 2,243,381</b>	<b>\$ 45,718</b>	<b>\$ 5,000</b>	<b>\$ 6,607,498</b>
<b>Cash and Investment Fund Balance - December 31</b>						
Restricted for:						
Culture and recreation	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Debt service	-	-	-	-	-	-
Other purposes	180	1,000	2,243,381	45,718	5,000	6,607,498
Unrestricted	-	-	-	-	-	-
<b>Total cash and investment fund balance - December 31</b>	<b>\$ 180</b>	<b>\$ 1,000</b>	<b>\$ 2,243,381</b>	<b>\$ 45,718</b>	<b>\$ 5,000</b>	<b>\$ 6,607,498</b>

TOWN OF PLAINFIELD  
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND  
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS  
 OTHER GOVERNMENTAL FUNDS  
 For The Year Ended December 31, 2007  
 (Continued)

	River Boat	Six Points Road	State Road 267 Corridor	Wheel and Surtax Fund	Plainfield Redevelopment Authority	Totals
<b>Receipts:</b>						
Taxes	\$ -	\$ 2,661,799	\$ 906,721	\$ -	\$ -	\$ 11,279,417
Intergovernmental	116,001	5,635	402,504	344,435	-	6,639,032
Charges for services	-	-	-	-	-	2,053,783
Fines and forfeits	-	-	-	-	-	18,228
Other	-	-	-	-	327,424	979,281
<b>Total receipts</b>	<b>116,001</b>	<b>2,667,434</b>	<b>1,309,225</b>	<b>344,435</b>	<b>327,424</b>	<b>20,969,741</b>
<b>Disbursements:</b>						
General government	-	-	-	-	-	807,896
Public safety	-	-	-	-	-	739,576
Highways and streets	-	-	-	81,428	-	1,259,375
Culture and recreation	-	-	-	-	-	3,403,201
Urban redevelopment and housing	-	-	-	-	66	309,933
<b>Debt service:</b>						
Principal	-	60,139	172,639	-	295,000	2,243,257
Interest	-	32,611	83,111	-	694,985	4,717,496
<b>Capital outlay:</b>						
Highways and streets	-	-	-	-	3,625,387	6,530,123
Culture and recreation	111,089	842,068	118,412	-	-	1,558,815
<b>Total disbursements</b>	<b>111,089</b>	<b>934,818</b>	<b>374,162</b>	<b>81,428</b>	<b>4,615,438</b>	<b>21,569,672</b>
Excess (deficiency) of receipts over disbursements	4,912	1,732,616	935,063	263,007	(4,288,014)	(599,931)
<b>Other financing sources (uses):</b>						
Bond proceeds	-	-	-	-	-	3,179,001
Transfers in	-	-	-	-	1,500,654	4,093,875
Transfers out	-	(809,053)	(848,094)	-	(200,341)	(12,480,323)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>(809,053)</b>	<b>(848,094)</b>	<b>-</b>	<b>1,300,313</b>	<b>(5,207,447)</b>
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	4,912	923,563	86,969	263,007	(2,987,701)	(5,807,378)
Cash and investment fund balance - beginning	205,577	1,882,007	209,001	318,725	7,545,502	37,159,119
Cash and investment fund balance - ending	<u>\$ 210,489</u>	<u>\$ 2,805,570</u>	<u>\$ 295,970</u>	<u>\$ 581,732</u>	<u>\$ 4,557,801</u>	<u>\$ 31,351,741</u>
<b>Cash and Investment Assets - December 31</b>						
<b>Cash and investments</b>						
Restricted assets:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (108,900)
Cash and investments	210,489	2,805,570	295,970	581,732	4,557,801	31,460,641
<b>Total cash and investment assets - December 31</b>	<u>\$ 210,489</u>	<u>\$ 2,805,570</u>	<u>\$ 295,970</u>	<u>\$ 581,732</u>	<u>\$ 4,557,801</u>	<u>\$ 31,351,741</u>
<b>Cash and Investment Fund Balance - December 31</b>						
<b>Restricted for:</b>						
Culture and recreation	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,533,692
Debt service	-	-	-	-	-	-
Other purposes	210,489	2,805,570	295,970	581,732	4,557,801	29,926,949
Unrestricted	-	-	-	-	-	(108,900)
<b>Total cash and investment fund balance - December 31</b>	<u>\$ 210,489</u>	<u>\$ 2,805,570</u>	<u>\$ 295,970</u>	<u>\$ 581,732</u>	<u>\$ 4,557,801</u>	<u>\$ 31,351,741</u>

COMBINING SCHEDULE OF ADDITIONS, DEDUCTIONS, AND CHANGES IN CASH AND INVESTMENT BALANCES  
PENSION TRUST FUNDS  
For The Year Ended December 31, 2007

	Police Pension	Fire Pension	Totals
Additions:			
Contributions:			
Employer	\$ 275,217	\$ 21,098	\$ 296,315
Plan members	57,899	29,890	87,789
State	66,996	32,922	99,918
Total contributions	400,112	83,910	484,022
Deductions:			
Benefits	206,831	107,138	313,969
Excess (deficiency) of total additions over total deductions	193,281	(23,228)	170,053
Cash and investment fund balance - beginning	59,541	404,736	464,277
Cash and investment fund balance - ending	\$ 252,822	\$ 381,508	\$ 634,330

TOWN OF PLAINFIELD  
 COMBINING SCHEDULE OF ADDITIONS, DEDUCTIONS, AND CHANGES IN CASH AND INVESTMENT BALANCES  
 AGENCY FUNDS  
 For The Year Ended December 31, 2007

	Town Court	Home Detention Fees	Initial Diversion	Judgment	Law Enforcement
Additions:					
Agency fund additions	\$ 700,531	\$ 455	\$ 8,850	\$ -	\$ 69,771
Deductions:					
Agency fund deductions	697,923	-	8,850	-	53,216
Excess (deficiency) of total additions over total deductions	2,608	455	-	-	16,555
Cash and investment fund balance - beginning	74,221	1,152	1,750	244	26,080
Cash and investment fund balance - ending	<u>\$ 76,829</u>	<u>\$ 1,607</u>	<u>\$ 1,750</u>	<u>\$ 244</u>	<u>\$ 42,635</u>

TOWN OF PLAINFIELD  
 COMBINING SCHEDULE OF ADDITIONS, DEDUCTIONS, AND CHANGES IN CASH AND INVESTMENT BALANCES  
 AGENCY FUNDS  
 For The Year Ended December 31, 2007  
 (Continued)

	Levy Excess	Monthly Diversion	Payroll	Probation	Totals
Additions:					
Agency fund additions	\$ -	\$ 10,490	\$ 13,392,040	\$ 42,811	\$ 14,224,948
Deductions:					
Agency fund deductions	-	10,507	13,201,875	38,249	14,010,620
Excess (deficiency) of total additions over total deductions	-	(17)	190,165	4,562	214,328
Cash and investment fund balance - beginning	171,366	1,517	266,334	14,576	557,240
Cash and investment fund balance - ending	<u>\$ 171,366</u>	<u>\$ 1,500</u>	<u>\$ 456,499</u>	<u>\$ 19,138</u>	<u>\$ 771,568</u>

TOWN OF PLAINFIELD  
SUPPLEMENTARY INFORMATION  
SCHEDULE OF LONG-TERM DEBT

For The Year Ended December 31, 2007

Description of Asset	Ending Balance	Principal Due Within One Year
Governmental Activities:		
Capital leases:		
Municipal Improvements	\$ 2,485,000	\$ 230,000
Public Safety Building	2,420,364	252,769
Recreation Center	21,910,638	883,089
Police Cars	633,414	248,082
Fire Cyclone Pumper	135,249	135,249
Bonds payable:		
General obligation bonds:		
2007 Trail Bond	4,000,000	45,000
Bond Anticipation Note (BAN):		
Ronald Reagan Corridor BAN 2006	10,000,000	
Ronald Reagan Corridor BAN 2007	3,185,000	
Revenue Bonds:		
2003 TIF Bonds	1,545,000	-
2003 Economic Development Bonds	8,990,000	170,000
2005 Redevelopment Tax and Refunding Bonds	13,345,000	585,000
2005 Redevelopment Authority Bonds	16,260,000	555,000
Total governmental activities long-term debt	<u>\$ 84,909,665</u>	<u>\$ 3,104,189</u>
Business-type Activities:		
Water Utility		
Revenue bonds:		
2003 Water	4,760,000	125,000
2004 Water	1,875,000	180,000
Total Water Utility	<u>6,635,000</u>	<u>305,000</u>
Wastewater Utility		
Revenue bonds:		
1999 Wastewater	1,370,000	
2003A Wastewater	10,645,000	270,000
2003BWastewater	1,630,000	250,000
Total Wastewater Utility	<u>13,645,000</u>	<u>520,000</u>
Stormwater Utility		
Bond anticipation note	10,000,000	-
Total business-type activities long-term debt:	<u>\$ 30,280,000</u>	<u>\$ 825,000</u>

TOWN OF PLAINFIELD  
OTHER REPORTS

The annual report presented herein was prepared in addition to other official reports prepared for the individual Town offices listed below:

Plainfield Utilities  
Plainfield Town Court

TOWN OF PLAINFIELD  
AUDIT RESULTS AND COMMENTS

ANNUAL REPORT

An annual report for 2007 was not presented for audit.

Indiana Code 5-3-1-3(a) states in part: "Within sixty (60) days after the expiration of each calendar year, the fiscal officer of each civil city and town in Indiana shall publish an annual report of the receipts and expenditures of the city or town . . ."

Indiana Code 5-11-1-4 states in part: "(a)The state examiner shall require from every municipality . . . financial reports covering the full period of each fiscal year. . . . these reports shall be prepared, verified, and filed with the state examiner . . . . (a) not later than sixty (60) days after the close of each fiscal year . . . ."

OVERDRAWN FUND BALANCES

The following funds were overdrawn at December 31, 2007:

<u>Fund Name</u>	<u>Amount</u>
Federal Task Force	\$ 1,100
Hendricks County Grant	401
Lease Rental Bond	107,400

The fund balance of any fund may not be reduced below zero. Routinely overdrawn funds could be an indicator of serious financial problems which should be investigated by the governmental unit. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

DEPOSITS - PARKS DEPARTMENT

As stated in the prior report, of the items tested, two days of daily collections were deposited later than the next business day.

Indiana Code 5-13-6-1(d) states: "A city (other than a consolidated city) or a town shall deposit funds not later than the next business day following the receipt of the funds in depositories (1) selected by the city or town as provided in an ordinance adopted by the city or the town; and (2) approved as depositories of state funds."

OFFICIAL BOND

The Town has a Crime Insurance policy to cover all officials and employees of the Town. However, no ordinance was passed allowing this nor was the policy filed in the Office of the County Recorder:

Indiana Code 5-4-14-18(b) states in part "The fiscal body of a city, . . . may by ordinance, authorize the purchase of a blanket bond or a crime insurance policy. . . to cover the faithful performance of all employees, commission members, and persons acting on behalf of the local government unit including those officers described in subsection (a)."

TOWN OF PLAINFIELD  
AUDIT RESULTS AND COMMENTS  
(Continued)

Crime Insurance policies permitted by statute should be recorded in the same manner as official bonds under IC 5-4. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

APPROPRIATIONS

The records presented for audit indicated the following expenditures in excess of budgeted appropriations:

<u>Fund</u>	<u>Year</u>	<u>Excess Amount Expended</u>
General	2007	\$ 936,148
Lease Rental Bond	2007	548,828
Park Debt Service	2007	756,052

Indiana Code 6-1.1-18-4 states in part: ". . . the proper officers of a political subdivision shall appropriate funds in such a manner that the expenditures for a year do not exceed its budget for that year as finally determined under this article."

CERTIFIED REPORT NOT FILED

The Town did not file a certified report of compensation of officers and employees (Form 100-R or its equivalent) with the State Board of Accounts for the year 2007.

Indiana Code 5-11-13-1 states in part: "Every state, county, city, town, township, or school official . . . shall during the month of January of each year prepare, make, and sign a written or printed certified report, correctly and completely showing the names and addresses of each and all officers, employees, and agents . . . and the respective duties and compensation of each, and shall forthwith file said report in the office of the state examiner of the state board of accounts."

ORDINANCES AND RESOLUTIONS

The Police Department has not adopted a home rule ordinance or resolution concerning the buy money.

Indiana Code 36-1-3-6 states: "(a) If there is a constitutional or statutory provision requiring a specific manner for exercising a power, a unit wanting to exercise the power must do so in that manner. (b) If there is no constitutional or statutory provision requiring a specific manner for exercising a power, a unit wanting to exercise the power must either: (1) if the unit is a county or municipality, adopt an ordinance prescribing a specific manner for exercising the power; (2) if the unit is a township, adopt a resolution prescribing a specific manner for exercising the power; or (3) comply with a statutory provision permitting a specific manner for exercising the power. (c) An ordinance under subsection (b)(1) must be adopted as follows: (1) In a municipality, by the legislative body of the municipality. (2) In a county subject to IC 36-2-3.5 or IC 36-3-1, by the legislative body of the county. (3) In any other county, by the executive of the county. (d) A resolution under subsection (b)(2) must be adopted by the legislative body of the township."

TOWN OF PLAINFIELD  
AUDIT RESULTS AND COMMENTS  
(Continued)

INTERNAL CONTROLS

Controls over the receipting, disbursing, recording, and accounting for the financial activities were insufficient:

The Town has not implemented internal controls over the selection and application of accounting principles that are in conformity with accounting principles generally accepted in the United States, the proper recording of nonroutine and nonsystematic transactions, and over period-end financial reporting processes, including controls over procedures used to enter transaction totals into the general ledger; initiate, authorize, record, and process journal entries into the general ledger; and record recurring and nonrecurring adjustments to the financial statements.

Governmental units should have internal controls in effect which provide reasonable assurance regarding the reliability of financial information and records, effectiveness and efficiency of operations, proper execution of management's objectives, and compliance with laws and regulations. Among other things, segregation of duties, safeguarding controls over cash and all other assets and all forms of information processing are necessary for proper internal control. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

TRANSACTION RECORDING

Cash and investment balances and transactions of 12 bank accounts held by the Redevelopment Commission, a department of the Town, were not included in the records of the Town. These accounts are trustee accounts set up at issuance of each corresponding Tax Increment Revenue Bond. Bond proceeds and Tax Increment distributions are receipted into these accounts in accordance with the Bond Resolution. Expenditures to pay costs of the project and debt service payments are paid out of these accounts.

All financial transactions pertaining to the governmental unit should be recorded in the records of the governmental unit. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

SUPPLEMENTAL AUDIT OF  
FEDERAL AWARDS



**STATE OF INDIANA**  
AN EQUAL OPPORTUNITY EMPLOYER

STATE BOARD OF ACCOUNTS  
302 WEST WASHINGTON STREET  
ROOM E418  
INDIANAPOLIS, INDIANA 46204-2769

Telephone: (317) 232-2513  
Fax: (317) 232-4711  
Web Site: www.in.gov/sboa

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER  
COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

TO: THE OFFICIALS OF THE TOWN OF PLAINFIELD, HENDRICKS COUNTY, INDIANA

Compliance

We have audited the compliance of the Town of Plainfield (Town) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended December 31, 2007. The Town's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the Town's management. Our responsibility is to express an opinion on the Town's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Town's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Town's compliance with those requirements.

In our opinion, the Town complied in all material respects with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2007. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2007-1.

Internal Control Over Compliance

The management of the Town is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Town's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER  
COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133  
(Continued)

determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the entity's internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A control deficiency in a Town's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies in internal control over compliance described in item 2007-1 of the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control. We did not consider any of the deficiencies described in the accompanying Schedule of Findings and Questioned Costs to be material weaknesses.

The Town's response to the findings identified in our audit is described in the accompanying Corrective Action Plan. We did not audit the Town's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Town's management, the Town Council, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

August 28, 2008

TOWN OF PLAINFIELD  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
For The Year Ended December 31, 2007

Federal Grantor Agency/Pass-Through Entity Cluster Title/Program Title/Project Title	Federal CFDA Number	Pass-Through Entity (or Other) Identifying Number	Total Federal Awards Expended
<u>U.S. DEPARTMENT OF AGRICULTURE</u>			
Direct grant			
Emergency Watershed Protection	10.xxx	65-52KY-5-0016	\$ <u>689,218</u>
Total for federal grantor agency			<u>689,218</u>
<u>U.S. DEPARTMENT OF TRANSPORTATION</u>			
Pass-Through Indiana Criminal Justice Institute			
Highway Safety Cluster			
State and Community Highway Safety Operation Pullover	20.600		9,850
Alcohol Traffic Safety and Drunk Driving Prevention Incentive Grant OWI Enforcement	20.601		<u>8,570</u>
Total for cluster			<u>18,420</u>
Total for federal grantor agency			<u>18,420</u>
<u>U.S. DEPARTMENT OF HOMELAND SECURITY</u>			
Pass-Through Indiana Department of Homeland Security			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036		\$ <u>37,717</u>
Total for federal grantor agency			<u>37,717</u>
Total federal awards expended			<u>\$ 745,355</u>

The accompanying note is an integral part of the Schedule of Expenditures of Federal Awards.

TOWN OF PLAINFIELD  
NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

I. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the Town of Plainfield (Town) and is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Accordingly, the amount of federal awards expended is based on when the activity related to the award occurs. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

TOWN OF PLAINFIELD  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Section I – Summary of Auditor's Results

Financial Statements:

Type of auditor's report issued: Unqualified

Internal control over financial reporting:

Material weaknesses identified?	yes
Significant deficiencies identified that are not considered to be material weaknesses?	none reported

Noncompliance material to financial statements noted? no

Federal Awards:

Internal control over major programs:

Material weaknesses identified?	no
Significant deficiencies identified that are not considered to be material weaknesses?	yes

Type of auditor's report issued on compliance for major programs: Unqualified

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133? yes

Identification of Major Programs:

CFDA Number	Name of Federal Program or Cluster
10.xxx	Emergency Watershed Protection Program

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000

Auditee qualified as low-risk auditee? no

Section II – Financial Statement Findings

FINDING 2007-2, INTERNAL CONTROLS OVER FINANCIAL REPORTING

Governmental units should have internal controls in effect which provide reasonable assurance regarding the reliability of financial information and records, effectiveness and efficiency of operations, proper execution of management's objectives, and compliance with laws and regulations. Among other things segregation of duties, safeguarding controls over cash and all other assets and all forms of information processing are necessary for proper internal control.

Controls over the receipting, disbursing, recording, and accounting for the financial activities are necessary to avoid substantial risk of invalid transactions, inaccurate records and financial statements and incorrect decision-making. (Accounting and Uniform Compliance Guidelines Manual for Indiana Cities and Towns, Chapter 7)

TOWN OF PLAINFIELD  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
(Continued)

The Town has not implemented internal controls over the selection and application of accounting principles that are in conformity with accounting principles generally accepted in the United States, the proper recording of nonroutine and nonsystematic transactions, and over period-end financial reporting process, including controls over procedures used to enter transaction totals into the general ledger; initiate, authorize, record, and process journal entries into the general ledger; and record recurring and nonrecurring adjustments to the financial statements.

As a result, year end balances in the general ledger of the Utilities were not in conformity with accounting principles generally accepted in the United States. Year end accrual entries were not posted; per the unit's capitalization policy, items to be capitalized were expensed; depreciation and amortization expense was not computed and recorded for the year; and debt principal payments were expensed. Additionally, due to the lack of controls over posting nonroutine and nonsystematic Town and Utilities' transactions some entries were posted incorrectly one or multiple times and had to be reversed and corrected multiple times. Multiple audit entries were proposed to the Utilities to bring the year end financial reporting in conformity with accounting principles generally accepted in the United States.

We recommend the internal controls be implemented and properly maintained to monitor the selection and application of accounting principles that are in conformity with accounting principles generally accepted in the United States, the proper recording of nonroutine and nonsystematic transactions, and over period-end financial reporting process, including controls over procedures used to enter transaction totals into the general ledger; initiate, authorize, record, and process journal entries into the general ledger; and record recurring and nonrecurring adjustments to the financial statements.

Section III – Federal Award Findings and Questioned Costs

FINDING 2007-1, INTERNAL CONTROL - DAVIS BACON

Federal Agency: U.S. Department of Agriculture  
Federal Program: Emergency Watershed Protection  
CFDA Number: Unknown

Controls over the monitoring of the requirements of the Davis Bacon Act were not in place. Although the contracts for the project included a clause that the contractor will pay laborers who are employed to work under the contract the prevailing wage, no monitoring, reviewing or testing of wages paid were performed by the Town. Based upon our review of two pay periods during the project, the prevailing wage was properly paid.

29 CFR 3.2 states in part:

"(b) The terms construction, prosecution, completion, or repair mean all types of work done on a particular building or work at the site thereof, including, without limitation, altering, remodeling, painting and decorating, the transporting of materials and supplies to or from the building or work by the employees of the construction contractor or construction subcontractor, and the manufacturing or furnishing of materials, articles, supplies, or equipment on the site of the building or work, by persons employed at the site by the contractor or subcontractor."

"(e) Every person paid by a contractor or subcontractor in any manner for his labor in the construction, prosecution, completion, or repair of a public building or public work or building or work financed in whole or in part by loans or grants from the United States is employed and receiving wages, regardless of any contractual relationship alleged to exist between him and the real employer."

TOWN OF PLAINFIELD  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
(Continued)

29 CFR 3.3 states in part:

(b) Each contractor or subcontractor engaged in the construction, prosecution, completion, or repair of any public building or public work, or building or work financed in whole or in part by loans or grants from the United States, shall furnish each week a statement with respect to the wages paid each of its employees engaged on work covered by this part 3 and part 5 of this chapter during the preceding weekly payroll period. This statement shall be executed by the contractor or subcontractor or by an authorized officer or employee of the contractor or subcontractor who supervises the payment of wages, and shall be on form WH 348, "Statement of Compliance", or on an identical form on the back of WH 347, "Payroll (For Contractors Optional Use)" or on any form with identical wording. Sample copies of WH 347 and WH 348 may be obtained from the Government contracting or sponsoring agency, and copies of these forms may be purchased at the Government Printing Office.

(c) The requirements of this section shall not apply to any contract of \$2,000 or less."

We recommended the Town establish controls to monitor compliance with the Davis-Bacon Act requirements. This would include communicating to staff, contractors, and subcontractors the requirement to pay wages in accordance with the Davis-Bacon Act, monitoring and testing certified payrolls to ensure the prevailing wage was paid, and on-site visits to monitor laborer classification and wage rates.



# TOWN OF PLAINFIELD

206 W. Main Street Plainfield, Indiana 46168  
Phone (317) 839-2561 Fax (317) 838-5236  
web: www.townofplainfield.com

## TOWN COUNCIL

**ROBIN G. BRANDGARD**  
President  
Water Department  
Fire Department

**BILL KIRCHOFF**  
Vice-President  
Street Department

**KENT McPHAIL**  
Police Department  
Public Relations

**EDMUND GADDIE, JR.**  
Sewer Department  
Sanitation

**RENEA WHICKER**  
Parks Department  
Properties

**WESLEY R. BENNETT**  
Clerk-Treasurer

**TOWN MANAGER**  
Richard A. Carlucci

**HR DIRECTOR**  
Ronald Lydick

**TOWN ENGINEER**  
Timothy A. Belcher

**DEPUTY BUILDING  
COMMISSIONER**  
Edward Rudolphi

**DIRECTOR OF  
PLANNING**  
Joe Y. James

**PUBLIC WORKS  
SUPERINTENDENT**  
Jason Castetter

**FIRE CHIEF**  
Byron L. Anderson

**POLICE CHIEF**  
Jeff Mitny

**ATTORNEY**  
Melvin R. Daniel

Date: September 2, 2008

To: Indiana State Board of Accounts

From: Wesley R. Bennett, Clerk – Treasurer, Town of Plainfield, Indiana

Subject: Town of Plainfield Response to the Audit findings listed under OMB Circular A-133 Section

### **FINDING 2007-1 INTERNAL CONTROLS OVER FINANCIAL REPORTING:**

The findings reference two areas of non compliance. The first one referenced pertains to the end of year accrual entries; specifically referencing, non-routine and non-systematic entries. The second item references the volume of correcting journal entries that are difficult to audit and the lack of an approval process for correcting journal entries. You will find our response to these items and an appropriate corrective action below:

#### **The recording of non-systematic and non routine transactions in the general ledger of the Utilities:**

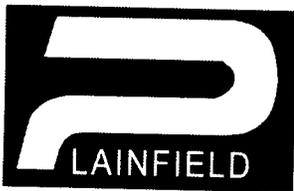
In years past, the town of Plainfield has represented the Utilities records to the state board of accounts on a modified accrual basis. The State Board of Account auditors have requested detailed documents for the accrual amounts, tabulated the detail into summary totals, and recommended journal entries to bring the town's official records up to GAAP standard as part of the audit process. With GFOA standards of independence and new State Board of Accounts policies, that practice has changed. The town is now responsible for presenting the Utilities financial statements in full accrual format. There has been no transition plan presented from the state to transition this responsibility to the town. Therefore there has been some confusion about what is to be calculated and the accompanying methods to appropriately state the accrual balances. Our corrective action includes the establishing of a pre-audit process that includes a meeting with the audit team in January. The purpose of the meeting is to provide guidance, accrual definitions, accrual work papers and methods to fairly present the end of year accruals for the 2008 audit.

#### **Journal Entries Approval Process:**

In order to correct the volume and type of corrective journal entries we are taking the following corrective action. As of September of 2008, we have established an approval process for all journal entries that include the following steps:

- Journal entries are to be written up on a electronic manual form
- Journal entries are to be reviewed and signed off by an additional staff member
- Journal entries are to be reviewed and signed off by the clerk treasurer prior to posting
- Journal entries are to be numbered and logged with an accompanying description.

The journal entry log will be presented as part of the work papers to the SBOA audit team.



# TOWN OF PLAINFIELD

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## TOWN COUNCIL

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Street Department

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Sanitation

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## TOWN OF PLAINFIELD CORRECTIVE ACTION PLAN

### FINDING NO. 2007-1

**Federal Agency:** U.S. Department of Agriculture  
**Federal Program:** Emergency Watershed Protection  
**CFDA Number:** 10.unknown  
**Federal Award Number:** 65-52KY-5-0016  
**Auditee Contact Person:** Tim Belcher  
**Title of Contact Person:** Town Engineer  
**Phone Number:** 317-839-2561

### Corrective Action

On all future contracts paid with federal fund that are greater than \$2,000 we will establish control to monitor compliance with the Davis-Bacon Act requirements. Including communication to staff, contractors, and subcontractors the requirement to pay wages in accordance with the Davis-Bacon Act, monitoring and testing certified payrolls to ensure the prevailing wage was paid, and on-site visits to monitor laborer classification and wage rates.

  
\_\_\_\_\_  
Tim Belcher, Town Engineer

6/18/08

TOWN OF PLAINFIELD  
EXIT CONFERENCE

The contents of this report were discussed on September 2, 2008, with Wesley Bennett, Clerk-Treasurer; Robin Brandgard, President of the Town Council; Crissy Livengood, Staff Accountant; Susen Jensen, Staff Accountant; and Scott Walker, Town Consultant.