

STATE BOARD OF ACCOUNTS
302 West Washington Street
Room E418
INDIANAPOLIS, INDIANA 46204-2769

ANNUAL FINANCIAL REPORT

2006

CITY OF SALEM

WASHINGTON COUNTY, INDIANA



FILED
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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Clerk-Treasurer	Patricia E. Persinger	01-01-04 to 12-31-07
Mayor	Judy K. Chastain	01-01-04 to 12-31-07
President of the Board of Public Works	Judy K. Chastain	01-01-06 to 12-31-07
President of the Common Council	Ginger B. Morris Nancy Fultz	01-01-06 to 12-31-06 01-01-07 to 12-31-07
Superintendent of Water Utility	Rick Houge William Cissell	01-01-06 to 04-08-07 04-09-07 to 12-31-07
Superintendent of Wastewater Utility	John Smedley	01-01-06 to 12-31-07
Superintendent of Trash Utility	Thomas Voyles	01-01-06 to 12-31-07



STATE OF INDIANA
AN EQUAL OPPORTUNITY EMPLOYER

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INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS
AND SUPPLEMENTARY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

TO: THE OFFICIALS OF THE CITY OF SALEM, WASHINGTON COUNTY, INDIANA

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Salem (City), as of and for the year ended December 31, 2006, which collectively comprise the City's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note I, the City prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the cash and investment basis and budget laws of the State of Indiana, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash and investment balances of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2006, and the respective cash receipts and cash disbursements during the year then ended on the basis of accounting described in Note I.

In accordance with Government Auditing Standards, we have also issued a report dated August 30, 2007, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. Our report on compliance and on internal control over financial reporting should be read along with this report.

Our audit was performed for the purpose of forming an opinion on the basic financial statements of the City taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS
AND SUPPLEMENTARY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
(Continued)

The Schedules of Funding Progress and Schedules of Contributions From the Employer and Other Contributing Entities, as listed in the Table of Contents, are not required parts of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The City has not presented Management's Discussion and Analysis or Budgetary Comparison Schedules that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Combining Schedules, as listed in the Table of Contents, Schedule of Capital Assets, and Schedule of Long-Term Debt are presented for additional analysis and are not required parts of the basic financial statements. The Combining Schedules, as listed in the Table of Contents, have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The Schedule of Capital Assets and Schedule of Long-Term Debt have not been subjected to the auditing procedures applied by us in the audit of the basic financial statements and, accordingly, we express no opinion on them.

STATE BOARD OF ACCOUNTS

August 30, 2007



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

TO: THE OFFICIALS OF THE CITY OF SALEM, WASHINGTON COUNTY, INDIANA

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Salem (City), as of and for the year ended December 31, 2006, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 30, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be significant deficiencies or material weaknesses, as defined above.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS
(Continued)

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We noted certain matters that we reported to management in a separate letter dated August 30, 2007.

This report is intended solely for the information and use of the City's management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

August 30, 2007

CITY OF SALEM
STATEMENT OF ACTIVITIES AND NET ASSETS - CASH AND INVESTMENT BASIS
For The Year Ended December 31, 2006

Functions/Programs	Program Receipts				Net (Disbursement) Receipt and Changes in Net Assets		
	Disbursements	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-Type Activities	Totals
Primary government:							
Governmental activities:							
General government	\$ 1,868,595	\$ 159,189	\$ 2,220	\$ 507,921	\$ (1,199,265)	\$ -	\$ (1,199,265)
Public safety	1,338,506	95,535	2,409	-	(1,240,562)	-	(1,240,562)
Highways and streets	490,385	1,230	261,562	-	(227,593)	-	(227,593)
Culture and recreation	175,462	58,711	7,137	-	(109,614)	-	(109,614)
Interest on long-term debt	71,298	-	-	-	(71,298)	-	(71,298)
Total governmental activities	3,944,246	314,665	273,328	507,921	(2,848,332)	-	(2,848,332)
Business-type activities:							
Water	5,822,455	1,867,191	-	-	-	(3,955,264)	(3,955,264)
Wastewater	4,027,152	1,310,820	-	1,444,719	-	(1,271,613)	(1,271,613)
Trash	406,445	174,343	-	-	-	(232,102)	(232,102)
Total business-type activities	10,256,052	3,352,354	-	1,444,719	-	(5,458,979)	(5,458,979)
Total primary government	\$ 14,200,298	\$ 3,667,019	\$ 273,328	\$ 1,952,640	(2,848,332)	(5,458,979)	(8,307,311)
General receipts:							
Property taxes					1,926,330	222,356	2,148,686
Other local sources					1,094,454	51,507	1,145,961
Bonds and loans					-	3,599,000	3,599,000
Unrestricted investment earnings					61,181	31,603	92,784
Total general receipts					3,081,965	3,904,466	6,986,431
Change in net assets					233,633	(1,554,513)	(1,320,880)
Net assets - beginning					2,365,390	3,754,718	6,120,108
Net assets - ending					\$ 2,599,023	\$ 2,200,205	\$ 4,799,228
Assets							
Cash and investments					\$ 1,822,225	\$ 177,355	\$ 1,999,580
Restricted assets:							
Cash and investments					776,798	2,022,850	2,799,648
Total assets					\$ 2,599,023	\$ 2,200,205	\$ 4,799,228
Net Assets							
Restricted for:							
General government					\$ 270,754	\$ -	\$ 270,754
Public safety					33,171	-	33,171
Highways and streets					217,771	-	217,771
Culture and recreation					135,089	-	135,089
Debt service					-	359,216	359,216
Capital improvements					-	1,655,602	1,655,602
Other purposes					120,013	8,032	128,045
Unrestricted					1,822,225	177,355	1,999,580
Total net assets					\$ 2,599,023	\$ 2,200,205	\$ 4,799,228

The notes to the financial statements are an integral part of this statement.

CITY OF SALEM
STATEMENT OF ASSETS AND FUND BALANCES AND RECEIPTS,
DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS
GOVERNMENTAL FUNDS
For The Year Ended December 31, 2006

	General	Economic Development Income Tax	Other Governmental Funds	Totals
Receipts:				
Taxes	\$ 1,495,650	\$ -	\$ 430,680	\$ 1,926,330
Licenses and permits	13,209	-	3,453	16,662
Intergovernmental	972,436	302,171	515,509	1,790,116
Charges for services	98,470	-	171,730	270,200
Fines and forfeits	8,832	-	666	9,498
Other	78,179	-	30,182	108,361
	<u>2,666,776</u>	<u>302,171</u>	<u>1,152,220</u>	<u>4,121,167</u>
Total receipts				
Disbursements:				
General government	1,298,419	94,195	137,828	1,530,442
Public safety	1,329,769	-	3,737	1,333,506
Highways and streets	-	-	460,875	460,875
Culture and recreation	-	40,721	134,741	175,462
Debt service:				
Principal	-	25,000	42,324	67,324
Interest	-	16,000	55,298	71,298
Capital outlay:				
General government	1,378	24,527	195,189	221,094
Public safety	-	-	5,000	5,000
Highways and streets	-	29,510	-	29,510
	<u>2,629,566</u>	<u>229,953</u>	<u>1,034,992</u>	<u>3,894,511</u>
Total disbursements				
Excess of receipts over disbursements	<u>37,210</u>	<u>72,218</u>	<u>117,228</u>	<u>226,656</u>
Other financing sources (uses):				
Interfund loans received	(4,256)	-	4,256	-
Interfund loans repaid	4,032	-	(4,032)	-
Transfers in	-	-	42,366	42,366
Transfers out	(34,016)	-	(8,350)	(42,366)
Other receipts	-	-	6,546	6,546
	<u>(34,240)</u>	<u>-</u>	<u>40,786</u>	<u>6,546</u>
Total other financing sources (uses)				
Excess of receipts and other financing sources over disbursements and other financing uses	2,970	72,218	158,014	233,202
Cash and investment fund balance - beginning	<u>1,255,119</u>	<u>243,087</u>	<u>865,759</u>	<u>2,363,965</u>
Cash and investment fund balance - ending	<u>\$ 1,258,089</u>	<u>\$ 315,305</u>	<u>\$ 1,023,773</u>	<u>2,597,167</u>
Amounts reported for governmental activities in the Statement of Activities and Net Assets - Cash and Investment Basis are different because:				
Internal services funds are used by management to charge the costs of certain services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Activities and Net Assets - Cash and Investment Basis.				<u>1,856</u>
Net assets of governmental activities				<u>\$ 2,599,023</u>
Cash and Investment Assets - December 31				
Cash and investments	\$ 1,258,089	\$ 315,305	\$ 248,831	\$ 1,822,225
Restricted assets:				
Cash and investments	-	-	774,942	774,942
Total cash and investment assets - December 31	<u>\$ 1,258,089</u>	<u>\$ 315,305</u>	<u>\$ 1,023,773</u>	<u>\$ 2,597,167</u>
Cash and Investment Fund Balance - December 31				
Restricted for:				
General government	\$ -	\$ -	\$ 270,754	\$ 270,754
Public safety	-	-	33,171	33,171
Highways and streets	-	-	217,771	217,771
Culture and recreation	-	-	135,089	135,089
Other purposes	-	-	118,157	118,157
Unrestricted	1,258,089	315,305	248,831	1,822,225
Total cash and investment fund balance - December 31	<u>\$ 1,258,089</u>	<u>\$ 315,305</u>	<u>\$ 1,023,773</u>	<u>\$ 2,597,167</u>

The notes to the financial statements are an integral part of this statement.

CITY OF SALEM
STATEMENT OF ASSETS AND FUND BALANCES AND
RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS
PROPRIETARY FUNDS
As of and for the Year Ended December 31, 2006

	Water Utility	Wastewater Utility	Trash Utility	Totals	Internal Service Funds
Operating receipts:					
Unmetered water receipts	\$ 3,329	\$ -	\$ -	\$ 3,329	\$ -
Metered water receipts	1,731,026	-	-	1,731,026	-
Fire protection receipts	89,275	-	-	89,275	-
Other water receipts	61,925	-	-	61,925	-
Flat rate receipts	-	-	173,303	173,303	-
Measured revenue	-	1,286,505	-	1,286,505	-
Other wastewater receipts	-	45,927	-	45,927	-
Other trash receipts	-	-	234,927	234,927	-
Employer contributions	-	-	-	-	28,756
Employee contributions	-	-	-	-	21,410
Total operating receipts	1,885,555	1,332,432	408,230	3,626,217	50,166
Operating disbursements:					
Equipment and capital improvements	1,568,096	2,722,150	6,496	4,296,742	-
Source of supply and water treatment disbursements - operations and maintenance	652,989	-	-	652,989	-
Transmission and distribution	301,337	-	-	301,337	-
Collection system - operations and maintenance	-	157,190	-	157,190	-
Treatment and disposal disbursements - operations and maintenance	-	320,048	-	320,048	-
Operations and maintenance	-	-	169,626	169,626	-
Customer accounts	130,320	50,317	1,752	182,389	-
Contractual services	21,183	122,856	133,926	277,965	-
Administration and general	177,309	90,045	-	267,354	-
Insurance claims and premiums	60,114	50,781	16,000	126,895	-
Other	133,405	61,878	60,525	255,808	-
Insurance disbursements	-	-	-	-	49,735
Total operating disbursements	3,044,753	3,575,265	388,325	7,008,343	49,735
Excess (deficiency) of operating receipts over operating disbursements	(1,159,198)	(2,242,833)	19,905	(3,382,126)	431
Nonoperating receipts (disbursements):					
Bond proceeds	3,599,000	-	-	3,599,000	-
Interest and investment receipts	28,240	2,993	370	31,603	-
Debt service of principal	(2,665,000)	(217,354)	(13,980)	(2,896,334)	-
Interest and investment disbursement	(112,702)	(234,533)	(49)	(347,284)	-
Miscellaneous disbursements	-	-	(4,091)	(4,091)	-
Total nonoperating receipts (disbursements)	849,538	(448,894)	(17,750)	382,894	-
Excess (deficiency) of receipts over disbursements and nonoperating receipts (disbursements)	(309,660)	(2,691,727)	2,155	(2,999,232)	431
Capital contributions	-	1,444,719	-	1,444,719	-
Excess (deficiency) of receipts, contributions and transfers in over disbursements and transfers out	(309,660)	(1,247,008)	2,155	(1,554,513)	431
Cash and investment fund balance - beginning	1,950,784	1,666,729	137,205	3,754,718	1,425
Cash and investment fund balance - ending	\$ 1,641,124	\$ 419,721	\$ 139,360	\$ 2,200,205	\$ 1,856
Cash and Investment Assets - December 31					
Cash and investments	\$ 32,763	\$ 5,232	\$ 139,360	\$ 177,355	\$ -
Restricted assets:					
Cash and investments	1,608,361	414,489	-	2,022,850	1,856
Total cash and investment assets - December 31	\$ 1,641,124	\$ 419,721	\$ 139,360	\$ 2,200,205	\$ 1,856
Cash and Investment Fund Balance - December 31					
Restricted for:					
Debt service	\$ 97,029	\$ 262,187	\$ -	\$ 359,216	\$ -
Capital improvements	1,503,300	152,302	-	1,655,602	-
Other purposes	8,032	-	-	8,032	1,856
Unrestricted	32,763	5,232	139,360	177,355	-
Total cash and investment fund balance - December 31	\$ 1,641,124	\$ 419,721	\$ 139,360	\$ 2,200,205	\$ 1,856

The notes to the financial statements are an integral part of this statement.

CITY OF SALEM
STATEMENT OF ADDITIONS, DEDUCTIONS, AND CHANGES IN CASH AND INVESTMENT BALANCES
FIDUCIARY FUNDS
For The Year Ended December 31, 2006

	<u>Pension Trust Funds</u>	<u>Private-Purpose Trust Fund</u>	<u>Agency Fund</u>
Additions:			
Contributions:			
Employer	\$ 47,990	\$ -	\$ -
State	<u>95,100</u>	<u>-</u>	<u>-</u>
Total contributions	<u>143,090</u>	<u>-</u>	<u>-</u>
Investment earnings:			
Interest	<u>212</u>	<u>204</u>	<u>-</u>
Agency fund additions	<u>-</u>	<u>-</u>	<u>4,021,984</u>
Total additions	<u>143,302</u>	<u>204</u>	<u>4,021,984</u>
Deductions:			
Benefits	183,042	-	-
Administrative and general	3,104	-	-
Agency fund deductions	<u>-</u>	<u>-</u>	<u>4,014,177</u>
Total deductions	<u>186,146</u>	<u>-</u>	<u>4,014,177</u>
Excess (deficiency) of total additions over total deductions	(42,844)	204	7,807
Cash and investment fund balance - beginning	<u>136,519</u>	<u>15,374</u>	<u>56,802</u>
Cash and investment fund balance - ending	<u>\$ 93,675</u>	<u>\$ 15,578</u>	<u>\$ 64,609</u>

The notes to the financial statements are an integral part of this statement.

CITY OF SALEM
NOTES TO FINANCIAL STATEMENTS

I. Summary of Significant Accounting Policies

A. Reporting Entity

The City was established under the laws of the State of Indiana. The City operates under a Council-Mayor form of government and provides the following services: public safety (police and fire), highways and streets, health and social services, culture and recreation, public improvements, planning and zoning, general administrative services, water, wastewater, trash disposal, and urban redevelopment and housing.

The City's financial reporting entity is composed of the following:

Primary Government: City of Salem

In determining the financial reporting entity, the City complies with the provisions of GASB Statement No. 14, *The Financial Reporting Entity*.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The Statement of Activities and Net Assets – Cash and Investment Basis displays information about the reporting government as a whole. It includes all funds of the reporting entity except for fiduciary funds. The statement distinguishes between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, liabilities, fund equity, receipts, and disbursements. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The general fund is the primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The economic development income tax fund is used to account for receipts and disbursements in accordance with Indiana Code 6-3.5-7, and can be used for various economic development projects or for any lawful purpose for which money in any other City fund may be used.

The City reports the following major proprietary funds:

The water utility fund accounts for the operation of the water distribution system.

CITY OF SALEM
NOTES TO FINANCIAL STATEMENTS
(Continued)

The wastewater utility fund accounts for the operation of the wastewater treatment plant, pumping stations, and collection systems.

The trash utility fund accounts for the operation of trash collection system.

Additionally, the City reports the following fund types:

The internal service fund accounts for self-insurance claims.

The pension trust funds account for the activities of the 1925 police and 1937 fire pension funds, which accumulate resources for pension benefit payments.

The private-purpose trust fund reports a trust arrangement under which principal and income benefit the primary government's cemetery maintenance.

The agency fund accounts for assets held by the City as an agent for the City for its employees and serves as a control of accounts for certain cash transactions during the time they are a liability to the City.

C. Measurement Focus and Basis of Accounting

The government-wide, governmental fund, proprietary fund, and fiduciary fund financial statements are reported using the basis of accounting that demonstrates compliance with the cash and investment basis and budget laws of the State of Indiana, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The cash and investment basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash rather than when earned and disbursements are recognized when paid rather than when a liability is incurred. Investment transactions are not presented on the financial statements.

If the City utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the enterprise fund statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City and utilities. Elimination of these charges would distort the direct costs and program receipts reported for the various functions concerned.

Enterprise funds distinguish operating receipts and disbursements from nonoperating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating receipts of the enterprise funds are charges to customers for sales and services. Operating

CITY OF SALEM
NOTES TO FINANCIAL STATEMENTS
(Continued)

disbursements for enterprise funds include the cost of sales and services and administrative costs. All receipts and disbursements not meeting this definition are reported as nonoperating receipts and disbursements. Internal service funds are used to account for activities provided to other departments or agencies primarily with the government.

D. Assets and Cash and Investment Balances

1. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as interest receipts in the year of the sale of the investment.

2. Capital Assets

Capital assets arising from cash transactions acquired for use in governmental or proprietary fund operations are accounted for as capital outlay disbursements of the fund upon acquisition.

3. Long-Term Debt

Long-term debt arising from cash basis transactions of governmental and proprietary funds is not reported as liabilities in the basic financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest is reported as disbursements.

4. Equity Classification

Government-Wide Statements

Equity is classified as net assets and displayed in two components:

- a. Restricted net assets – Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments, or (2) law through constitutional provisions or enabling legislation.
- b. Unrestricted net assets – All other net assets that do not meet the definition of "restricted."

It is the City's policy to first use restricted net assets prior to the use of unrestricted net assets when a disbursement is incurred for purposes for which both restricted and unrestricted net assets are available.

Fund Financial Statements

Governmental fund equity is classified as fund balance. Proprietary fund equity is classified the same as in the government-wide statements.

E. Receipts and Disbursements

1. Program Receipts

Amounts reported as program receipts include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general receipts rather than as program receipts. Likewise, general receipts include all taxes.

CITY OF SALEM
NOTES TO FINANCIAL STATEMENTS
(Continued)

2. Operating Receipts and Disbursements

Operating receipts and disbursements for proprietary funds and the similar discretely presented component unit result from providing services and producing and delivering goods and/or services. They also include all receipts and disbursements not related to capital and related financing, noncapital financing, or investing activities.

F. Internal and Interfund Balances and Activities

In the process of aggregating the financial information for the government-wide Statement of Activities and Net Assets – Cash and Investment Basis, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

Fund Financial Statements

1. Interfund services – Sales or purchases of goods and services between funds are reported as receipts and disbursements.
2. Interfund reimbursements – Repayments from funds responsible for certain disbursements to the funds that initially paid for them are not reported as reimbursements but as adjustments to disbursements in the respective funds.
3. Interfund transfers – Flow of assets from one fund to another where repayment is not expected is reported as transfers in and out.

Government-Wide Financial Statements

Interfund activity and balances, if any, are eliminated or reclassified in the government-wide financial statements as follows:

Internal activities – Amounts reported as interfund transfers in the fund financial statements are eliminated in the government-wide Statement of Activities and Net Assets – Cash and Investment Basis except for the net amount of transfers between governmental and business-type activities, which are reported as Transfers – Internal Activities. The effects of interfund services between funds, if any, are not eliminated in the Statement of Activities and Net Assets – Cash and Investment Basis.

II. Stewardship, Compliance and Accountability

Budgetary Information

Annual budgets are adopted on the cash basis, which is not consistent with accounting principles generally accepted in the United States of America. All annual appropriations lapse at calendar year end.

Prior to the first required publication, the fiscal officer of the City submits to the governing board a proposed operating budget for the year commencing the following January 1. Prior to adoption, the budget is advertised and public hearings are conducted by the governing board to obtain taxpayer comments. In September of each year, the governing board, through the passage of a resolution/ordinance, approves the budget for the next year. Copies of the budget resolution/ordinance and the advertisement for funds

CITY OF SALEM
NOTES TO FINANCIAL STATEMENTS
(Continued)

for which property taxes are levied or highway use taxes are received are sent to the Indiana Department of Local Government Finance. The budget becomes legally enacted after the fiscal officer of the City receives approval of the Indiana Department of Local Government Finance.

The City's management cannot transfer budgeted appropriations between object classifications of a budget without approval of the governing board. The Indiana Department of Local Government Finance must approve any revisions to the appropriations for any fund or any department of the General Fund. The legal level of budgetary control is by object and department within the fund for the General Fund and by object within the fund for all other budgeted funds.

III. Detailed Notes on All Funds

A. Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. Indiana Code 5-13-8-1 allows a political subdivision of the State of Indiana to deposit public funds in a financial institution only if the financial institution is a depository eligible to receive state funds and has a principal office or branch that qualifies to receive public funds of the political subdivision. The bank balances were insured by the Federal Deposit Insurance Corporation or the Public Deposit Insurance Fund, which covers all public funds held in approved depositories.

B. Interfund Transfers

Interfund transfers for the year ended December 31, 2006, were as follows:

Transfer From	Transfer To	2006
General Fund	Other governmental	\$ 34,016
Other governmental	Other governmental	8,350
Total		\$ 42,366

The City typically uses transfers for cash flow purposes as provided by various statutory provisions.

IV. Other Information

A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; and natural disasters.

The risks of torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters are covered by commercial insurance from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years. There were no significant reductions in insurance by major category of risk.

CITY OF SALEM
NOTES TO FINANCIAL STATEMENTS
(Continued)

Medical Benefits to Employees (Dental and Vision)

The City has chosen to establish a risk financing fund for risks associated with medical benefits to employees (dental and vision). The risk financing fund is accounted for in the Self-Insurance Fund, an internal service fund, where assets are set aside for claim settlements. An excess policy through commercial insurance covers individual claims in excess of \$10,000 per year. Settled claims resulting from this risk did not exceed commercial insurance coverage in the past three years. A premium is charged to each fund that accounts for employee salaries and wages. The total charge allocated to each of the funds is calculated based on the number of employees paid from each fund.

Job Related Illness or Injuries to Employees

During 1992, the City joined a public entity risk pool, the Indiana Public Employer's Plan, Inc., currently operating as a common risk management and insurance program for member governmental entities. This risk pool was formed in 1989 for the purpose of providing a medium for the funding and administration of workers compensation claims. The City pays an annual premium to the risk pool for its job related illness or injuries to employees coverage. The risk pool is considered a self-sustaining risk pool that will provide coverage for its members for up to \$1,000,000 per insured event.

B. Holding Corporation

The City has entered into a capital lease with the City of Salem, Indiana, Government Facility Building Corporation (the lessor). The lessor was organized as a not-for-profit corporation pursuant to state statute for the purpose of financing and constructing or reconstructing facilities for lease to the City. Lease payments during the year totaled \$120,622.

C. Rate Structure – Enterprise Funds

Water Utility

The current rate structure was approved by the Indiana Utility Regulatory Commission on January 19, 2005.

Wastewater Utility

The current rate structure was approved by the Common Council on March 31, 2004.

Trash Utility

The current rate structure was approved by the Common Council on April 1, 1993.

D. Pension Plans

1. Agent Multiple-Employer and Single-Employer Defined Benefit Pension Plans

a. Public Employees' Retirement Fund

Plan Description

The City contributes to the Indiana Public Employees' Retirement Fund (PERF), a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time

CITY OF SALEM
NOTES TO FINANCIAL STATEMENTS
(Continued)

employees are eligible to participate in the defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the PERF Board, most requirements of the system and give the City authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of member's contributions, set by state statute at 3% of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

PERF administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. The report may be obtained by contacting:

Public Employees' Retirement Fund
Harrison Building, Room 800
143 West Market Street
Indianapolis, IN 46204
Ph. (317) 233-4162

Funding Policy and Annual Pension Cost

The contribution requirements of plan members for PERF are established by the Board of Trustees of PERF. The City's annual pension cost and related information, as provided by the actuary, is presented in this note.

Information to segregate the assets/liabilities and the actuarial study figures between the City and the Utilities is not available.

b. 1925 Police Officers' Pension Plan

Plan Description

The City contributes to the 1925 Police Officers' Pension Plan, which is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-6). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

Funding Policy and Annual Pension Cost

The contribution requirements of plan members for the 1925 Police Officers' Pension Plan are established by state statute. The City's annual pension cost and related information as provided by the actuary, is presented in this note.

The use of the pay-as-you-go actuarial cost method by the City results in significant underfunding of the plan. Therefore, the Net Pension Obligation (NPO) is not reflected in the financial statements of the pension trust funds.

CITY OF SALEM
NOTES TO FINANCIAL STATEMENTS
(Continued)

c. 1937 Firefighters' Pension Plan

Plan Description

The City contributes to the 1937 Firefighters' Pension Plan, which is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-7). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

Funding Policy and Annual Pension Cost

The contribution requirements of plan members for the 1937 Firefighters' Pension Plan are established by state statute. The City's annual pension cost and related information, as provided by the actuary, is presented in this note.

The use of the pay-as-you-go actuarial cost method by the City results in significant underfunding of the plan. Therefore, the Net Pension Obligation (NPO) is not reflected in the financial statements of the pension trust funds.

Actuarial Information for the Above Plans

	<u>PERF</u>	<u>1925 Police Officers' Pension</u>	<u>1937 Firefighters' Pension</u>
Annual required contribution	\$ 111,162	\$ 42,600	\$ 100,800
Interest on net pension obligation	(5,193)	40,400	38,400
Adjustment to annual required contribution	<u>5,918</u>	<u>(44,100)</u>	<u>(41,900)</u>
Annual pension cost	111,887	38,900	97,300
Contributions made	<u>113,536</u>	<u>114,075</u>	<u>93,515</u>
Increase (decrease) in net pension obligation	(1,649)	(75,175)	3,785
Net pension obligation, beginning of year	<u>(71,628)</u>	<u>598,792</u>	<u>569,196</u>
Net pension obligation, end of year	<u>\$ (73,277)</u>	<u>\$ 523,617</u>	<u>\$ 572,981</u>

CITY OF SALEM
NOTES TO FINANCIAL STATEMENTS
(Continued)

	PERF	1925 Police Officers' Pension	1937 Firefighters' Pension
Contribution rates:			
City	6.25%	182%	39%
Plan members	3%	6%	6%
Actuarial valuation date	07-01-06	01-01-06	01-01-06
Actuarial cost method	Entry age	Entry age	Entry age
Amortization method	Level percentage of projected payroll, closed 40 years	Level percentage of projected payroll, closed 30 years	Level percentage of projected payroll, closed 30 years
Amortization period			
Amortization period (from date)	07-01-97	01-01-05	01-01-05
Asset valuation method	75% of expected actuarial value plus 25% of market value	4 year phase in of unrealized and realized capital	4 year phase in of unrealized and Realized capital

Actuarial Assumptions

Investment rate of return	7.25%	6%	6%
Projected future salary increases:			
Total	5%	4%	4%
Attributed to inflation	4%	4%	4%
Attributed to merit/seniority	1%	0%	0%
Cost-of-living adjustments	2%	2.75/4%*	2.75/4%*

* 2.75% converted members; 4% nonconverted members

Three Year Trend Information

	Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
PERF	06-30-04	\$ 86,532	114%	\$ (72,571)
	06-30-05	111,330	128%	(71,628)
	06-30-06	111,887	102%	(73,277)
1925 Police Officers' Pension Plan	12-31-03	40,100	67%	591,406
	12-31-04	39,000	81%	598,792
	12-31-05	38,900	293%	532,617
1937 Firefighters' Pension Plan	12-31-03	186,400	32%	485,147
	12-31-04	188,600	55%	569,196
	12-31-05	97,300	96%	572,981

CITY OF SALEM
NOTES TO FINANCIAL STATEMENTS
(Continued)

Membership in the 1925 Police Officers' Pension Plan and the 1937 Firefighters' Pension Plan at January 1, 2006, was comprised of the following:

	1925 Police Officers' Pension	1937 Firefighters' Pension
Retirees and beneficiaries currently receiving benefits	4	6
Terminated employees entitled to but not yet receiving benefits	-	-
Current active employees	-	-

2. Cost-Sharing Multiple-Employer Defined Benefit Pension Plan

1977 Police Officers' and Firefighters' Pension and Disability Fund

Plan Description

The City contributes to the 1977 Police Officers' and Firefighters' Pension and Disability Fund, a cost-sharing multiple-employer defined benefit pension plan administered by the Indiana Public Employees' Retirement Plan (PERF) for all police officers and firefighters hired after April 30, 1977.

State statute (IC 36-8-8) regulates the operations of the system, including benefits, vesting and requirements for contributions by employers and by employees. Covered employees may retire at age 55 with 20 years of service. An employee with 20 years of service may leave service, but will not receive benefits until reaching age 55. The plan also provides for death and disability benefits.

PERF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Public Employees' Retirement Fund
Harrison Building, Room 800
143 West Market Street
Indianapolis, IN 46204
Ph. (317) 233-4162

Funding Policy and Annual Pension Costs

Plan members are required to contribute 6% of the first-class police officers' and firefighters' salary and the City is to contribute at an actuarially determined rate. The current rate, which has not changed since the inception of the plan, is 21% of the first-class police officers' and firefighters' salary. The contribution requirements of plan members and the City are established by the Board of Trustees of PERF. The City's contributions to the plan for the years ending December 31, 2006, 2005, and 2004, were \$166,287, \$160,367, and \$155,272, respectively, equal to the required contributions for each year.

CITY OF SALEM
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULES OF FUNDING PROGRESS

Public Employees' Retirement Fund

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Unfunded AAL as a Percentage of Covered Payroll ((a-b)/c)
07-01-04	\$ 1,750,929	\$ 2,025,163	\$ (274,234)	86%	\$ 1,873,439	(15%)
07-01-05	1,838,164	2,125,353	(287,189)	86%	1,802,581	(16%)
07-01-06	1,522,980	2,092,220	(569,240)	73%	1,890,293	(30%)

1925 Police Officers' Pension Plan

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Unfunded AAL as a Percentage of Covered Payroll ((a-b)/c)
01-01-01	\$ 104,066	\$ 946,300	\$ (842,234)	11%	\$ 30,600	(2,752%)
01-01-02	113,567	970,800	(857,233)	12%	31,600	(2,713%)
01-01-03	100,938	606,600	(505,662)	17%	32,700	(1,546%)
01-01-04	75,937	602,900	(526,963)	13%	33,700	(1,564%)
01-01-05	38,941	594,100	(555,159)	7%	-	*
01-01-06	82,560	596,900	(514,340)	14%	-	*

*No covered payroll for the years noted.

1937 Firefighters' Pension Plan

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Unfunded AAL as a Percentage of Covered Payroll ((a-b)/c)
01-01-01	\$ 52,140	\$ 1,572,800	\$ (1,520,660)	3%	\$ -	*
01-01-02	106,055	1,575,700	(1,469,645)	7%	-	*
01-01-03	115,600	1,771,300	(1,655,700)	7%	-	*
01-01-04	98,184	1,802,900	(1,704,716)	5%	-	*
01-01-05	65,910	1,715,890	(1,649,980)	4%	-	*
01-01-06	53,959	1,409,200	(1,355,241)	4%	-	*

*No covered payroll for the years noted.

CITY OF SALEM
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULES OF CONTRIBUTIONS FROM THE
 EMPLOYER AND OTHER CONTRIBUTING ENTITIES

	Year Ending	Annual Required Contribution (ARC)	Percentage of ARC Contributed	
			City	State
1925 Police Officers' Pension Plan	12-31-00	\$ 97,400	0%	20%
	12-31-01	101,700	0%	45%
	12-31-02	108,000	0%	25%
	12-31-03	66,200	0%	41%
	12-31-04	68,800	0%	46%
	12-31-05	42,600	182%	86%
1937 Firefighters' Pension Plan	12-31-00	155,400	28%	26%
	12-31-01	158,600	32%	60%
	12-31-02	164,900	33%	36%
	12-31-03	202,600	10%	30%
	12-31-04	213,100	24%	25%
	12-31-05	100,800	39%	54%

CITY OF SALEM
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS
 OTHER GOVERNMENTAL FUNDS
 For The Year Ended December 31, 2006

	Motor Vehicle Highway	Local Road and Street	Park and Recreation	Cemetery Operating	Aviation	Mayor's Roundtable Donations
Receipts:						
Taxes	\$ 185,583	\$ -	\$ 137,419	\$ 39,213	\$ 3,578	\$ -
Licenses and permits	-	-	850	-	-	-
Intergovernmental	234,612	26,950	7,137	2,034	187	-
Charges for services	1,230	-	56,736	104,799	-	-
Fines and forfeits	-	-	-	-	-	-
Other	-	-	8,082	204	11,380	-
Total receipts	421,425	26,950	210,224	146,250	15,145	-
Disbursements:						
General government	-	-	-	128,361	9,317	-
Public safety	-	-	-	-	-	-
Highways and streets	397,201	23,683	-	-	-	-
Culture and recreation	-	-	133,923	-	-	-
Debt service:						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay:						
General government	-	-	-	-	-	-
Public safety	-	-	-	-	-	-
Total disbursements	397,201	23,683	133,923	128,361	9,317	-
Excess (deficiency) of receipts over disbursements	24,224	3,267	76,301	17,889	5,828	-
Other financing sources (uses):						
Interfund loans	-	-	-	-	-	-
Interfund services provided and used	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-
Transfers out	(4,091)	-	(2,046)	(708)	(20)	-
Other receipts	-	-	-	-	-	-
Total other financing sources (uses)	(4,091)	-	(2,046)	(708)	(20)	-
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	20,133	3,267	74,255	17,181	5,808	-
Cash and investment fund balance - beginning	173,549	20,822	58,114	56,753	7,323	284
Cash and investment fund balance - ending	<u>\$ 193,682</u>	<u>\$ 24,089</u>	<u>\$ 132,369</u>	<u>\$ 73,934</u>	<u>\$ 13,131</u>	<u>\$ 284</u>
<u>Cash and Investment Assets - December 31</u>						
Cash and investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted assets:						
Cash and investments	193,682	24,089	132,369	73,934	13,131	284
Total cash and investment assets - December 31	\$ 193,682	\$ 24,089	\$ 132,369	\$ 73,934	\$ 13,131	\$ 284
<u>Cash and Investment Fund Balance - December 31</u>						
Restricted for:						
General government	\$ -	\$ -	\$ -	\$ 73,934	\$ 13,131	\$ 284
Public safety	-	-	-	-	-	-
Highways and streets	193,682	24,089	-	-	-	-
Culture and recreation	-	-	132,369	-	-	-
Other purposes	-	-	-	-	-	-
Unrestricted	-	-	-	-	-	-
Total cash and investment fund balance - December 31	\$ 193,682	\$ 24,089	\$ 132,369	\$ 73,934	\$ 13,131	\$ 284

CITY OF SALEM
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS
 OTHER GOVERNMENTAL FUNDS
 For The Year Ended December 31, 2006
 (Continued)

	Adult Center Donations	Cemetery Stone Repair Donations	Cemetery Chapel Donations	Salem Sidewalk	Salem Microloan	Animal Shelter Donations
Receipts:						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Other	-	-	-	151	-	1,659
Total receipts	-	-	-	151	-	1,659
Disbursements:						
General government	-	-	-	-	-	-
Public safety	-	-	-	-	-	99
Highways and streets	-	-	-	-	-	-
Culture and recreation	818	-	-	-	-	-
Debt service:						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay:						
General government	-	-	-	-	-	-
Public safety	-	-	-	-	-	-
Total disbursements	818	-	-	-	-	99
Excess (deficiency) of receipts over disbursements	(818)	-	-	151	-	1,560
Other financing sources (uses):						
Interfund loans	-	-	-	-	-	-
Interfund services provided and used	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-
Other receipts	-	-	-	-	-	-
Total other financing sources (uses)	-	-	-	-	-	-
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	(818)	-	-	151	-	1,560
Cash and investment fund balance - beginning	3,538	306	500	426	96,349	6,435
Cash and investment fund balance - ending	<u>\$ 2,720</u>	<u>\$ 306</u>	<u>\$ 500</u>	<u>\$ 577</u>	<u>\$ 96,349</u>	<u>\$ 7,995</u>
<u>Cash and Investment Assets - December 31</u>						
Cash and investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted assets:						
Cash and investments	2,720	306	500	577	96,349	7,995
Total cash and investment assets - December 31	<u>\$ 2,720</u>	<u>\$ 306</u>	<u>\$ 500</u>	<u>\$ 577</u>	<u>\$ 96,349</u>	<u>\$ 7,995</u>
<u>Cash and Investment Fund Balance - December 31</u>						
Restricted for:						
General government	\$ -	\$ 306	\$ 500	\$ 577	\$ 96,349	\$ -
Public safety	-	-	-	-	-	7,995
Highways and streets	-	-	-	-	-	-
Culture and recreation	2,720	-	-	-	-	-
Other purposes	-	-	-	-	-	-
Unrestricted	-	-	-	-	-	-
Total cash and investment fund balance - December 31	<u>\$ 2,720</u>	<u>\$ 306</u>	<u>\$ 500</u>	<u>\$ 577</u>	<u>\$ 96,349</u>	<u>\$ 7,995</u>

CITY OF SALEM
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS
 OTHER GOVERNMENTAL FUNDS
 For The Year Ended December 31, 2006
 (Continued)

	Fire Unappropriated Donations	Law Enforcement Continuing Education	Police Donations	K-9 Program	Cemetery Perpetual Maintenance	Urban Beautification
Receipts:						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	1,210	-	-	-	-
Intergovernmental	-	-	-	-	-	-
Charges for services	-	1,247	-	-	7,718	-
Fines and forfeits	-	666	-	-	-	-
Other	-	-	-	750	-	150
Total receipts	-	3,123	-	750	7,718	150
Disbursements:						
General government	-	-	-	-	-	150
Public safety	-	3,107	487	44	-	-
Highways and streets	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-
Debt service:						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay:						
General government	-	-	-	-	-	-
Public safety	-	-	-	-	-	-
Total disbursements	-	3,107	487	44	-	150
Excess (deficiency) of receipts over disbursements	-	16	(487)	706	7,718	-
Other financing sources (uses):						
Interfund loans	-	-	-	-	-	-
Interfund services provided and used	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-
Other receipts	-	-	-	-	-	-
Total other financing sources (uses)	-	-	-	-	-	-
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	-	16	(487)	706	7,718	-
Cash and investment fund balance - beginning	152	3,857	894	1,612	52,234	-
Cash and investment fund balance - ending	<u>\$ 152</u>	<u>\$ 3,873</u>	<u>\$ 407</u>	<u>\$ 2,318</u>	<u>\$ 59,952</u>	<u>\$ -</u>
<u>Cash and Investment Assets - December 31</u>						
Cash and investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted assets:						
Cash and investments	152	3,873	407	2,318	59,952	-
Total cash and investment assets - December 31	<u>\$ 152</u>	<u>\$ 3,873</u>	<u>\$ 407</u>	<u>\$ 2,318</u>	<u>\$ 59,952</u>	<u>\$ -</u>
<u>Cash and Investment Fund Balance - December 31</u>						
Restricted for:						
General government	\$ -	\$ -	\$ -	\$ -	59,952	\$ -
Public safety	152	3,873	407	2,318	-	-
Highways and streets	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-
Other purposes	-	-	-	-	-	-
Unrestricted	-	-	-	-	-	-
Total cash and investment fund balance - December 31	<u>\$ 152</u>	<u>\$ 3,873</u>	<u>\$ 407</u>	<u>\$ 2,318</u>	<u>\$ 59,952</u>	<u>\$ -</u>

CITY OF SALEM
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS
 OTHER GOVERNMENTAL FUNDS
 For The Year Ended December 31, 2006
 (Continued)

	Salem Housing Rehabilitation	Unsafe Building	Riverboat Revenue Sharing	Rainy Day Fund	Police Grant	Levy Excess
Receipts:						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	1,393	-	-	-	-
Intergovernmental	-	-	38,839	-	-	-
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Other	1,388	-	-	-	-	-
Total receipts	1,388	1,393	38,839	-	-	-
Disbursements:						
General government	-	-	-	-	-	-
Public safety	-	-	-	-	-	-
Highways and streets	-	-	39,991	-	-	-
Culture and recreation	-	-	-	-	-	-
Debt service:						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay:						
General government	-	-	-	-	-	-
Public safety	-	-	-	-	-	-
Total disbursements	-	-	39,991	-	-	-
Excess (deficiency) of receipts over disbursements	1,388	1,393	(1,152)	-	-	-
Other financing sources (uses):						
Interfund loans	-	-	-	-	-	-
Interfund services provided and used	-	-	-	-	-	-
Transfers in	-	-	-	-	-	42,366
Transfers out	-	-	-	-	-	-
Other receipts	-	-	-	-	-	6,546
Total other financing sources (uses)	-	-	-	-	-	48,912
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	1,388	1,393	(1,152)	-	-	48,912
Cash and investment fund balance - beginning	15,247	17,023	82,460	118,611	10	-
Cash and investment fund balance - ending	<u>\$ 16,635</u>	<u>\$ 18,416</u>	<u>\$ 81,308</u>	<u>\$ 118,611</u>	<u>\$ 10</u>	<u>\$ 48,912</u>
<u>Cash and Investment Assets - December 31</u>						
Cash and investments	\$ -	\$ -	\$ 81,308	\$ 118,611	\$ -	\$ 48,912
Restricted assets:						
Cash and investments	16,635	18,416	-	-	10	-
Total cash and investment assets - December 31	<u>\$ 16,635</u>	<u>\$ 18,416</u>	<u>\$ 81,308</u>	<u>\$ 118,611</u>	<u>\$ 10</u>	<u>\$ 48,912</u>
<u>Cash and Investment Fund Balance - December 31</u>						
Restricted for:						
General government	\$ 16,635	\$ -	\$ -	\$ -	\$ -	\$ -
Public safety	-	18,416	-	-	10	-
Highways and streets	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-
Other purposes	-	-	-	-	-	-
Unrestricted	-	-	81,308	118,611	-	48,912
Total cash and investment fund balance - December 31	<u>\$ 16,635</u>	<u>\$ 18,416</u>	<u>\$ 81,308</u>	<u>\$ 118,611</u>	<u>\$ 10</u>	<u>\$ 48,912</u>

CITY OF SALEM
 COMBINING SCHEDULE OF ASSETS AND FUND BALANCES AND
 RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH AND INVESTMENT BASIS
 OTHER GOVERNMENTAL FUNDS
 For The Year Ended December 31, 2006
 (Continued)

	Airport Grant - Federal	Airport Grant - State	Cumulative Capital Improvement	Cumulative Capital Development	Airport Improvement	Totals
Receipts:						
Taxes	\$ -	\$ -	\$ -	\$ 64,887	\$ -	\$ 430,680
Licenses and permits	-	-	-	-	-	3,453
Intergovernmental	177,700	2,642	22,050	3,358	-	515,509
Charges for services	-	-	-	-	-	171,730
Fines and forfeits	-	-	-	-	-	666
Other	-	-	-	-	6,418	30,182
Total receipts	177,700	2,642	22,050	68,245	6,418	1,152,220
Disbursements:						
General government	-	-	-	-	-	137,828
Public safety	-	-	-	-	-	3,737
Highways and streets	-	-	-	-	-	460,875
Culture and recreation	-	-	-	-	-	134,741
Debt service:						
Principal	-	-	17,324	25,000	-	42,324
Interest	-	-	676	54,622	-	55,298
Capital outlay:						
General government	177,609	2,866	-	8,733	5,981	195,189
Public safety	-	-	-	5,000	-	5,000
Total disbursements	177,609	2,866	18,000	93,355	5,981	1,034,992
Excess (deficiency) of receipts over disbursements	91	(224)	4,050	(25,110)	437	117,228
Other financing sources (uses):						
Interfund loans	4,032	224	-	-	-	4,256
Interfund services provided and used	(4,032)	-	-	-	-	(4,032)
Transfers in	-	-	-	-	-	42,366
Transfers out	-	-	-	(1,485)	-	(8,350)
Other receipts	-	-	-	-	-	6,546
Total other financing sources (uses)	-	224	-	(1,485)	-	40,786
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	91	-	4,050	(26,595)	437	158,014
Cash and investment fund balance - beginning	-	-	11,293	129,409	8,558	865,759
Cash and investment fund balance - ending	<u>\$ 91</u>	<u>\$ -</u>	<u>\$ 15,343</u>	<u>\$ 102,814</u>	<u>\$ 8,995</u>	<u>\$ 1,023,773</u>
<u>Cash and Investment Assets - December 31</u>						
Cash and investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 248,831
Restricted assets:						
Cash and investments	91	-	15,343	102,814	8,995	774,942
Total cash and investment assets - December 31	<u>\$ 91</u>	<u>\$ -</u>	<u>\$ 15,343</u>	<u>\$ 102,814</u>	<u>\$ 8,995</u>	<u>\$ 1,023,773</u>
<u>Cash and Investment Fund Balance - December 31</u>						
Restricted for:						
General government	\$ 91	\$ -	\$ -	\$ -	\$ 8,995	\$ 270,754
Public safety	-	-	-	-	-	33,171
Highways and streets	-	-	-	-	-	217,771
Culture and recreation	-	-	-	-	-	135,089
Other purposes	-	-	15,343	102,814	-	118,157
Unrestricted	-	-	-	-	-	248,831
Total cash and investment fund balance - December 31	<u>\$ 91</u>	<u>\$ -</u>	<u>\$ 15,343</u>	<u>\$ 102,814</u>	<u>\$ 8,995</u>	<u>\$ 1,023,773</u>

CITY OF SALEM
 COMBINING SCHEDULE OF ADDITIONS, DEDUCTIONS, AND CHANGES IN CASH AND INVESTMENT BALANCES
 PENSION TRUST FUNDS
 For The Year Ended December 31, 2006

	<u>Fire Pension</u>	<u>Police Pension</u>	<u>Totals</u>
Additions:			
Contributions:			
Employer	\$ 37,911	\$ 10,079	\$ 47,990
State	<u>57,110</u>	<u>37,990</u>	<u>95,100</u>
Total contributions	<u>95,021</u>	<u>48,069</u>	<u>143,090</u>
Investment receipts:			
Interest	<u>66</u>	<u>146</u>	<u>212</u>
Total additions	<u>95,087</u>	<u>48,215</u>	<u>143,302</u>
Deductions:			
Benefits	110,265	72,777	183,042
Administrative and general	<u>818</u>	<u>2,286</u>	<u>3,104</u>
Total deductions	<u>111,083</u>	<u>75,063</u>	<u>186,146</u>
Deficiency of total additions over total deductions	(15,996)	(26,848)	(42,844)
Cash and investment fund balance - beginning	<u>53,959</u>	<u>82,560</u>	<u>136,519</u>
Cash and investment fund balance - ending	<u>\$ 37,963</u>	<u>\$ 55,712</u>	<u>\$ 93,675</u>

CITY OF SALEM
 SUPPLEMENTARY INFORMATION
 SCHEDULE OF CAPITAL ASSETS

For The Year Ended December 31, 2006

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

There were not any general infrastructure assets acquired in the current year. The City has chosen not to implement retroactive reporting of general infrastructure assets.

<u>Primary Government</u>	<u>Ending Balance</u>
Governmental activities:	
Capital assets, not being depreciated:	
Land	\$ 470,659
Buildings	903,214
Improvements other than buildings	947,917
Machinery and equipment	<u>1,494,313</u>
 Total governmental activities, capital assets not being depreciated	 <u>\$ 3,816,103</u>

<u>Primary Government</u>	<u>Ending Balance</u>
Business-type activities:	
Water Utility:	
Capital assets, not being depreciated:	
Land	\$ 833,132
Buildings	148,458
Improvements other than buildings	2,454,004
Machinery and equipment	<u>3,560,712</u>
 Total Water Utility capital assets	 <u>6,996,306</u>

Wastewater Utility:	
Capital assets, not being depreciated:	
Land	159,265
Buildings	4,910,701
Improvements other than buildings	2,958,863
Machinery and equipment	<u>1,937,365</u>
 Total Wastewater Utility capital assets	 <u>9,966,194</u>

Solid Waste (Trash) Utility:	
Capital assets, not being depreciated:	
Buildings	10,722
Machinery and equipment	<u>229,505</u>
 Total Solid Waste (Trash) Utility capital assets	 <u>240,227</u>

Total business-type activities capital assets	 <u>\$ 17,202,727</u>
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CITY OF SALEM
 SUPPLEMENTARY INFORMATION
 SCHEDULE OF LONG-TERM DEBT

For The Year Ended December 31, 2006

Description of Asset	Ending Balance	Due Within One Year
Governmental Activities:		
Capital leases:		
City hall	\$ 1,410,000	\$ 50,000
Dump truck	<u>13,135</u>	<u>13,135</u>
Total governmental activities long-term debt	<u>\$ 1,423,135</u>	<u>\$ 63,135</u>
Business-type Activities:		
Water Utility		
Revenue bonds:		
1997 Waterworks	\$ 100,000	\$ 55,000
2006 Waterworks improvements	<u>3,600,000</u>	<u>95,000</u>
Total Water Utility	<u>3,700,000</u>	<u>150,000</u>
Wastewater Utility		
Capital leases:		
Vactor truck	122,646	28,618
Revenue bonds:		
1998 Sewage expansion	735,000	45,000
2005 Sewage improvements	2,530,000	75,000
2006 Sewage refunding	<u>1,115,000</u>	<u>85,000</u>
Total Wastewater Utility	<u>4,502,646</u>	<u>233,618</u>
Total business-type activities long-term debt:	<u>\$ 8,202,646</u>	<u>\$ 383,618</u>

SUPPLEMENTAL AUDIT OF
FEDERAL AWARDS



STATE OF INDIANA
AN EQUAL OPPORTUNITY EMPLOYER

STATE BOARD OF ACCOUNTS
302 WEST WASHINGTON STREET
ROOM E418
INDIANAPOLIS, INDIANA 46204-2769

Telephone: (317) 232-2513
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Web Site: www.in.gov/sboa

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS
APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER
COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

TO: THE OFFICIALS OF THE CITY OF SALEM, WASHINGTON COUNTY, INDIANA

Compliance

We have audited the compliance of the City of Salem (City) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended December 31, 2006. The City's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

In our opinion, the City complied in all material respects with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2006.

Internal Control Over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS
APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER
COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133
(Continued)

A control deficiency in a City's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be significant deficiencies or material weaknesses, as defined above.

This report is intended solely for the information and use of the City's management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

August 30, 2007

CITY OF SALEM
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For The Year Ended December 31, 2006

Federal Grantor Agency/Pass-Through Entity Program Title/Project Title	Federal CFDA Number	Pass-Through Entity (or Other) Identifying Number	Total Federal Awards Expended
<u>U.S. DEPARTMENT OF COMMERCE</u>			
Direct Grant			
Public Works and Economic Development Cluster Grants for Public Works and Economic Development Facilities Public Works Assistance	11.300	06-01-04827	\$ <u>1,368,269</u>
<u>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</u>			
Pass-Through Office of Community and Rural Affairs			
Community Development Block Grants/State's Program Community Focus Grant	14.228	CF-04-233	<u>55,137</u>
<u>U.S. DEPARTMENT OF TRANSPORTATION</u>			
Direct Grant			
Airport Improvement Program	20.106		
AIP-05		3-18-0075-05	24,777
AIP-06		3-18-0075-06	42,980
AIP-07		3-18-0075-07	<u>109,852</u>
Total for program			<u>177,609</u>
Total for federal grantor agency			<u>177,609</u>
Total federal awards expended			<u>\$ 1,601,015</u>

The accompanying note is an integral part of the Schedule of Expenditures of Federal Awards.

CITY OF SALEM
NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Salem (City) and is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Accordingly, the amount of federal awards expended is based on when the activity related to the award occurs. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

CITY OF SALEM
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Section I – Summary of Auditor's Results

Financial Statements:

Type of auditor's report issued: Unqualified

Internal control over financial reporting:

Material weaknesses identified?	no
Reportable conditions identified that are not considered to be material weaknesses?	none reported

Noncompliance material to financial statements noted? no

Federal Awards:

Internal control over major programs:

Material weaknesses identified?	no
Reportable conditions identified that are not considered to be material weaknesses?	none reported

Type of auditor's report issued on compliance for major programs: Unqualified

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133? no

Identification of Major Programs:

CFDA Number	Name of Federal Program or Cluster
11.300	Public Works and Economic Development Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000

Auditee qualified as low-risk auditee? yes

Section II – Financial Statement Findings

No matters are reportable.

Section III – Federal Award Findings and Questioned Costs

No matters are reportable.

CITY OF SALEM
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

No matters are reportable.

CITY OF SALEM
EXIT CONFERENCE

The contents of this report were discussed on August 30, 2007, with Judy K. Chastain, Mayor; Patricia E. Persinger, Clerk-Treasurer; and Nancy Fultz, President of the Common Council. Our audit disclosed no material items that warrant comment at this time.