

2009 PUTNAM COUNTY PROPERTY TAX REPORT

WITH COMPARISONS TO 2007 AND 2008

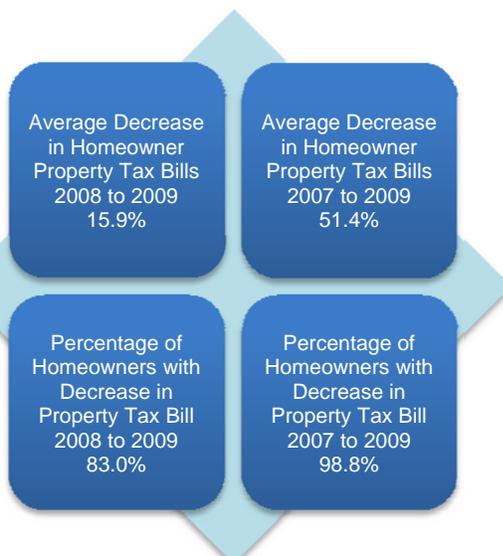


Legislative Services Agency

November 2009 (Updated)

In March 2008, the Indiana General Assembly enacted the most substantial property tax reforms in 35 years. Many of these reforms took effect for the first time in 2009. Property taxes for the school general fund, county welfare funds, and several smaller funds were eliminated and their costs taken over by the state. State property tax replacement credits and most state homestead credits were eliminated, with the money used to fund added state school and welfare costs. Homeowners received a new 35% deduction from their homestead assessments. Property tax caps limited tax bills to a fixed percentage of property assessments. These caps were 1.5% for homesteads, 2.5% for other housing and farmland, and 3.5% for all other property. Taxpayers with tax bills higher than these caps received added tax credits. Local governments did not collect the property tax amounts above the caps.

Details of Changes to Homeowner Property Tax Bills Putnam County



Change in Tax Bill	Change from 2008 to 2009		Change from 2007 to 2009	
	Number of Homesteads	% Share of Total	Number of Homesteads	% Share of Total
20% or More	278	3.2%	39	0.4%
10% to 19%	199	2.3%	8	0.1%
1% to 9%	958	11.0%	12	0.1%
0%	46	0.5%	44	0.5%
-1% to -9%	1,570	18.0%	27	0.3%
-10% to -19%	2,172	25.0%	56	0.6%
-20% to -29%	1,427	16.4%	261	3.0%
-30% to -39%	903	10.4%	680	7.8%
-40% to -49%	584	6.7%	2,140	24.6%
-50% to -59%	203	2.3%	3,309	38.0%
-60% to -69%	90	1.0%	1,455	16.7%
-70% to -79%	62	0.7%	327	3.8%
-80% to -89%	45	0.5%	129	1.5%
-90% to -99%	34	0.4%	79	0.9%
-100%	128	1.5%	133	1.5%
Total	8,699	100.0%	8,699	100.0%
Higher Tax Bill	1,435	16.5%	59	0.7%
No Change	46	0.5%	44	0.5%
Lower Tax Bill	7,218	83.0%	8,596	98.8%
Average Change in Tax Bill	-15.9%		-51.4%	

Note: Percentages may not total due to rounding.

Policy Changes with Offsetting Effects on Tax Bills. The interaction of multiple policy changes, plus local changes in levies and assessments, determine how tax bills change in each county. Eliminating the school general fund and county welfare levies reduced levies by 30.6% statewide. The new 35% supplemental homestead deduction reduced tax bills for homeowners, but also reduced taxable assessed value in each jurisdiction. Taxable assessed value fell 14.3% in Indiana as a whole. As a result of the lower assessed value, tax rates were not reduced by the full amount of the levy reductions. The elimination of the property tax replacement and homestead credits partially offset the drop in tax rates. The average property tax replacement credit statewide was 20.1% in 2008. Total state homestead credits averaged 39.5% statewide in 2008, and this rate fell to 7.2% in 2009. The circuit breaker tax caps reduced tax bills in places with high tax rates. Counties that adopted new local option income taxes delivered additional property tax relief. (Statewide averages are now based on 85 counties reporting.)

Factors Affecting Homeowner Tax Bills	Putnam County	State Average
Net Assessed Value, 2008 to 2009 (% change)	-12.9%	-14.3%
Gross Tax Levy, 2008 to 2009 (% change)	-38.3%	-30.6%
State PTRC Percentage, 2008	23.1%	20.1%
Total State Homestead Credit, 2008	40.5%	39.5%
Total State Homestead Credit, 2009	7.7%	7.2%
Did County Adopt a LOIT in 2008 or 2009?	No	

Note: State Average based on data for 85 counties available November 2009

Effects on County Tax Bills. Statewide, average homeowner tax bills fell by about 1% from 2008 to 2009. Average homeowner tax bills in Putnam County decreased by 15.9%. The elimination of the property tax levies, and the added 35% supplemental homestead deduction, were almost offset by the elimination of the property tax replacement credits and the state homestead credits. But Putnam County local units reduced their property tax levies, and this reduced homeowner tax bills. Putnam County did not adopt a local option income tax

for property tax relief, and only a few elderly Putnam County homeowners were eligible for the circuit breaker tax cap credits. Homeowner taxes were substantially lower in 2009 compared to 2007 in Putnam County, as they were in most Indiana counties.

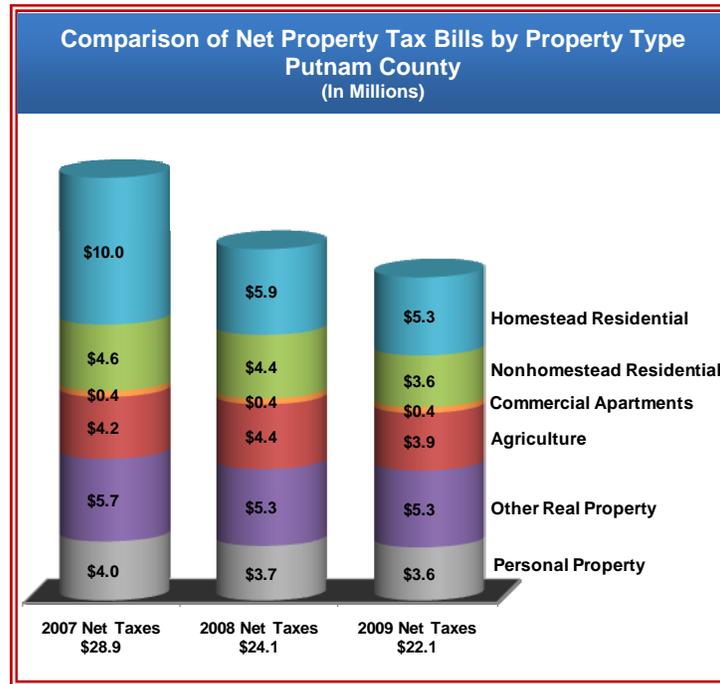
2009 Property Tax Changes:

The state took over funding of school general funds, county welfare funds, and several smaller funds – Units where these funds were a large portion of the overall property tax received the greatest benefit.

State Property Tax Replacement Credits were eliminated, and State Homestead Credits were much reduced – Credits didn't apply to debt service levies, so they were lower in units with more debt service; such units lost less from the elimination of the credits, and so received relatively more net benefit from the new tax relief programs.

Counties could adopt new LOIT for property tax relief in 2008 and 2009 - Homeowners in 41 counties that adopted a LOIT saw larger property tax cuts or smaller tax increases; other taxpayers benefitted if counties distributed tax credits to nonhomestead property.

Circuit Breaker Tax Caps were enacted at 1.5% of gross assessed value for homes, 2.5% for rental housing and farmland, and 3.5% for other property- Rental housing and commercial/industrial property received the most tax cap credits; cities and towns and jurisdictions that overlap them lost the most revenue to the caps.



In Putnam County from 2008 to 2009, nonhomestead residential properties (small rentals and second homes) saw an 18.2% decline in average property tax bills. Average tax bills on commercial apartments increased by 3%. Agricultural business real property (which includes farmland and farm buildings, but not homesteads) saw an 11.4% average tax decrease. Other commercial, industrial, and utility real property average tax bills increased by 2%. Personal property, which is largely business equipment, saw a 2.7% decrease in average tax bills.

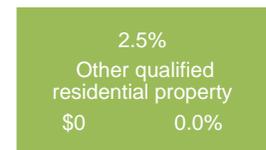
Circuit Breaker Tax Caps. Property tax caps limit taxpayers' tax bills to a fixed percentage of their property's assessed value before deductions. Tax bills that exceed the caps are reduced by a tax credit. The cap rates were 1.5% for homesteads, 2.5% for other residential property and farmland, and 3.5% for other property. In 2010 and after, the cap rates will be 1%, 2%, and 3%, respectively.

Local Revenue Losses. Local governments do not collect the amount of these tax cap credits, and the revenue is not replaced. More taxpayers are likely to be eligible for circuit breaker tax cap credits in jurisdictions with higher tax rates. Tax districts in cities and towns tend to have higher tax rates because the municipal tax rate is added to tax bills. Cities and towns and jurisdictions that share taxpayers with cities and towns tend to lose the most revenue to tax cap credits.

Tax Bill Reductions. Generally, as a result of tax relief from homestead deductions most homeowners did not have tax bills high enough to qualify for tax cap credits. Rental housing has a lower tax cap than other businesses, and much of it is located in cities and towns, so many rental housing owners receive credits. Most farmland is outside cities and towns in jurisdictions with low tax rates. Few farmland owners receive credits. Commercial and industrial property tends to receive credits where tax rates are relatively high.

Total Circuit Breaker Tax Cap Credit Amount for Putnam County \$299

Percentage share of circuit breaker tax cap credits by cap category...



Putnam County Levy Comparison by Taxing Unit

Unit	2007 Levy	2008 Levy	2009 Levy	2007-2008 Levy Change	2008-2009 Levy Change	2008 - 2009 Comparable Levy Change
County Total	\$38,155,081	\$37,234,633	\$22,867,616	-2.4%	-38.6%	-9.0%
State Unit	36,503	41,489	0	13.7%	-100.0%	
Putnam County	6,254,221	4,918,202	3,955,276	-21.4%	-19.6%	-8.6%
Clinton Township	12,678	12,790	13,286	0.9%	3.9%	3.9%
Cloverdale Township	38,878	40,444	38,418	4.0%	-5.0%	-5.0%
Floyd Township	21,193	22,248	23,350	5.0%	5.0%	5.0%
Franklin Township	13,656	14,208	13,944	4.0%	-1.9%	-1.9%
Greencastle Township	103,524	103,744	95,303	0.2%	-8.1%	-8.1%
Jackson Township	11,542	8,129	7,078	-29.6%	-12.9%	-12.9%
Jefferson Township	33,759	34,390	32,594	1.9%	-5.2%	-5.2%
Madison Township	44,586	48,330	45,558	8.4%	-5.7%	-5.7%
Marion Township	26,124	26,607	28,286	1.8%	6.3%	6.3%
Monroe Township	9,521	9,974	9,651	4.8%	-3.2%	-3.2%
Russell Township	18,614	18,888	17,817	1.5%	-5.7%	-5.7%
Warren Township	23,190	24,117	24,388	4.0%	1.1%	1.1%
Washington Township	38,364	50,873	33,775	32.6%	-33.6%	-33.6%
Greencastle Civil City	2,787,713	2,767,767	2,666,072	-0.7%	-3.7%	-0.3%
Bainbridge Civil Town	95,082	99,674	100,478	4.8%	0.8%	0.8%
Cloverdale Civil Town	256,643	265,969	269,226	3.6%	1.2%	1.2%
Roachdale Civil Town	132,838	138,505	130,811	4.3%	-5.6%	-5.6%
Russellville Civil Town	29,783	29,778	30,445	0.0%	2.2%	2.2%
Fillmore Civil Town	33,486	35,757	35,917	6.8%	0.4%	0.4%
South Putnam Community School Corporation	7,040,176	7,202,732	3,771,329	2.3%	-47.6%	-23.0%
North Putnam Community School Corporation	6,247,006	7,228,625	3,423,183	15.7%	-52.6%	-8.2%
Cloverdale Community School Corporation	3,074,902	3,201,460	1,978,595	4.1%	-38.2%	-7.0%
Greencastle Community School Corporation	10,777,747	9,910,770	5,132,081	-8.0%	-48.2%	-5.2%
Roachdale Public Library	37,605	39,919	38,027	6.2%	-4.7%	-4.7%
Putnam County Public Library	691,122	645,739	673,829	-6.6%	4.4%	4.4%
Roachdale Fire Protection	59,863	62,629	56,723	4.6%	-9.4%	-9.4%
Walnut Creek Fire Protection	87,049	99,663	90,751	14.5%	-8.9%	-8.9%
Floyd Twp Fire District	117,713	131,213	131,425	11.5%	0.2%	0.2%
West Central Indiana Solid Waste Mgt. District	0	0	0	0.0%	0.0%	0.0%
Greencastle Redevelopment Commission	0	0	0	0.0%	0.0%	0.0%

Note: 2008 – 2009 Comparable Levy Change reflects the percentage change in the remaining levies after levy reductions for state assumption of pre-1977 police and fire pension fund payments and elimination of these funds: state fair, state forestry, school general, preschool special education, family and children, children’s psychiatric residential treatment, medical assistance to wards, children with special health care needs, and hospital care for the indigent.

Putnam County Assessed Values, Levies, Tax Rates, and Credit Rates by Taxing District

Taxing District	Net Assessed Value (In Millions \$)			Gross Levy (\$)			Tax Rate (%)		State PTRC	State Homestead, Total		Total Local Income Tax Credits, Homesteads	
	2008	2009	% Change	2008	2009	% Change	2008	2009	2008	2008	2009	2008	2009
									Rate-Real				
Clinton Township	57.4	52.6	-8.3%	982,400	588,375	-40.1%	1.7128	1.1184	27.42%	44.05%	7.67%	12.56%	22.58%
Cloverdale Township	92.1	76.6	-16.8%	2,183,234	1,383,574	-36.6%	2.3704	1.8056	18.22%	35.63%	7.67%	12.56%	22.58%
Cloverdale Town-Cloverdale Twp	75.0	65.4	-12.7%	2,006,284	1,409,217	-29.8%	2.6763	2.1536	18.03%	38.30%	7.67%	12.56%	22.58%
Floyd Township	252.8	206.7	-18.2%	4,240,421	2,255,428	-46.8%	1.6772	1.0912	27.52%	43.33%	7.67%	12.56%	22.58%
Franklin Township	53.5	50.4	-5.8%	907,123	549,421	-39.4%	1.6963	1.0911	28.08%	45.49%	7.67%	12.56%	22.58%
Roachdale Town	23.7	20.1	-15.5%	541,362	349,646	-35.4%	2.2795	1.7433	25.66%	50.69%	7.67%	12.56%	22.58%
Greencastle Township	187.3	166.1	-11.3%	3,450,538	2,046,243	-40.7%	1.8424	1.2319	25.05%	39.33%	7.67%	12.56%	22.58%
Greencastle City	422.9	370.5	-12.4%	10,398,029	7,114,012	-31.6%	2.4587	1.9202	22.78%	44.15%	7.67%	12.56%	22.58%
Jackson Township	51.1	47.7	-6.6%	858,749	514,931	-40.0%	1.6812	1.0793	27.90%	44.54%	7.67%	12.56%	22.58%
Jefferson Township	76.2	64.9	-14.7%	1,901,007	1,056,286	-44.4%	2.4961	1.6268	19.93%	36.32%	7.67%	12.56%	22.58%
Madison Township	54.0	45.2	-16.3%	1,023,502	584,783	-42.9%	1.8945	1.2934	24.50%	39.06%	7.67%	12.56%	22.58%
Marion Township	76.1	67.6	-11.2%	1,889,313	1,091,934	-42.2%	2.4843	1.6164	20.06%	36.47%	7.67%	12.56%	22.58%
Monroe Township	60.9	52.5	-13.8%	1,037,475	581,454	-44.0%	1.7034	1.1078	27.59%	44.27%	7.67%	12.56%	22.58%
Bainbridge Town	16.4	13.2	-19.8%	379,338	246,282	-35.1%	2.3105	1.8709	24.39%	47.59%	7.67%	12.56%	22.58%
Russell Township	36.7	36.1	-1.7%	611,413	383,889	-37.2%	1.6657	1.0638	27.68%	43.46%	7.67%	12.56%	22.58%
Russellville Town	7.6	6.3	-17.7%	153,434	94,671	-38.3%	2.0193	1.5140	26.55%	48.72%	7.67%	12.56%	22.58%
Warren Township	64.6	71.7	10.9%	1,606,901	1,153,165	-28.2%	2.4865	1.6089	20.03%	36.44%	7.67%	12.56%	22.58%
Cloverdale Town-Warren Township	6.7	7.3	8.7%	188,657	144,173	-23.6%	2.8020	1.9702	19.56%	38.82%	7.67%	12.56%	22.58%
Washington Township	99.9	74.7	-25.2%	2,498,940	1,211,732	-51.5%	2.5019	1.6217	19.88%	36.25%	7.67%	12.56%	22.58%
Fillmore Town	15.3	11.9	-22.5%	412,382	224,312	-45.6%	2.6929	1.8905	20.31%	39.56%	7.67%	12.56%	22.58%
County Totals/Averages	1,730.2	1,507.3	-12.9%	37,270,502	22,983,529	-38.3%	2.1539	1.5234	23.08%	40.50%	7.67%	12.56%	22.58%

Notes: A *taxing district* is a geographic area of a county where taxing units overlap, so the sum of the taxing unit tax rates is the total district rate.

The *Net Assessed Value* is the total taxable assessed value of all property types, after deductions. It declined in 2009 because of the introduction of the new 35% supplemental deduction for homesteads.

The *Gross Levy* is the amount of property tax to be collected, before credits. It declined in 2009 because of the elimination of the levies for school general funds, county welfare funds, and several smaller funds.

The *Tax Rate* is the gross levy divided by net assessed value, in dollars per \$100 assessed value. Rates fell because the drop in the levies due to levy elimination was greater than the reduction in assessed value due to the new deduction.

State PTRC Rate - Real is the state property tax replacement credit for real property in 2008. This credit was eliminated in 2009.

The *State Homestead, Total* is the sum of the regular state homestead credit rate, which was eliminated in 2009, and the HEA1001-2008 special rate, which was reduced in 2009.

The *Total Local Income Tax Credits - Homesteads* is the sum of the COIT and CEDIT homestead credit rates and the LOIT credit rates for homesteads, residential property, and all property. These are credits funded by local income taxes, including the COIT, the CEDIT, and the CAGIT for property tax relief.

Putnam County 2009 Circuit Breaker Cap Credits

Taxing Unit	Total Levy	Circuit Breaker Credits by Property Type				
		(1.5%) Homesteads	(2.5%) Other Residential/ Farmland	(3.5%) All Other Real/Personal	Elderly	Total
Putnam County	3,955,276	0	0	0	41	41
Clinton Township	13,286	0	0	0	0	0
Cloverdale Township	38,418	0	0	0	0	0
Floyd Township	23,350	0	0	0	0	0
Franklin Township	13,944	0	0	0	0	0
Greencastle Township	95,303	0	0	0	1	1
Jackson Township	7,078	0	0	0	0	0
Jefferson Township	32,594	0	0	0	0	0
Madison Township	45,558	0	0	0	0	0
Marion Township	28,286	0	0	0	0	0
Monroe Township	9,651	0	0	0	0	0
Russell Township	17,817	0	0	0	0	0
Warren Township	24,388	0	0	0	0	0
Washington Township	33,775	0	0	0	0	0
Greencastle Civil City	2,666,072	0	0	0	85	85
Bainbridge Civil Town	100,478	0	0	0	6	6
Cloverdale Civil Town	269,226	0	0	0	9	9
Roachdale Civil Town	130,811	0	0	0	0	0
Russellville Civil Town	30,445	0	0	0	0	0
Fillmore Civil Town	35,917	0	0	0	0	0
South Putnam Community School Corporation	3,771,329	0	0	0	0	0
North Putnam Community School Corporation	3,423,183	0	0	0	11	11
Cloverdale Community School Corporation	1,978,595	0	0	0	34	34
Greencastle Community School Corporation	5,132,081	0	0	0	104	104
Roachdale Public Library	38,027	0	0	0	0	0
Putnam County Public Library	673,829	0	0	0	7	7
Roachdale Fire Protection	56,723	0	0	0	0	0
Walnut Creek Fire Protection	90,751	0	0	0	1	1
Floyd Twp Fire District	131,425	0	0	0	0	0
West Central Indiana Solid Waste Management	0	0	0	0	0	0
Greencastle Redevelopment Commission	0	0	0	0	0	0
Total - All Taxing Units	22,867,616	0	0	0	299	299

Notes: Circuit breaker tax cap credits are tax savings for taxpayers and revenue losses for local government units. Circuit breaker credits are highest in tax districts with the highest tax rates. These are usually districts that include cities or towns because the municipal tax rate is included in the district tax rate. This means that most circuit breaker credits are in cities and towns and in units that overlap cities and towns.

The *Total Levy by Unit* is gross property taxes levied, before all tax credits. It is included to allow comparison to the circuit breaker revenue losses.

Circuit Breaker Credits:

Homesteads are owner-occupied primary residences and include homestead land and buildings in the 1.5% tax cap category. Owner-occupied mobile homes and agricultural homesteads are included in this category. This category only includes credits on the portion of the property that qualifies as a homestead.

Other Residential/Farmland includes small rental housing units, larger commercial apartments, long-term care facilities, and farmland, in the 2.5% tax cap category.

All Other Real/Personal is commercial, industrial, and utility land and buildings, and business equipment, including agricultural equipment, in the 3.5% tax cap category. This category also includes credits on the portion of homeowner properties that do not qualify as a homestead.

Elderly includes credits for the 2% annual limit on homestead tax bill increases for low-income homeowners, age 65 and over.

Numbers may not total due to rounding.