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Rule 1. Purpose

[71 IAC 2-1-1](#) Purpose

71 IAC 2-1-1 Purpose

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-31-3](#)

Sec. 1. (a) The commission, created by [IC 4-31-3](#), is charged with implementing, administering, and enforcing the Act. It is the intent of the commission these rules be interpreted in the best interests of the public and the state of Indiana.

(b) Through these rules, the commission intends to encourage:

- (1) agriculture;
- (2) the horse breeding industry;
- (3) the horse training industry;
- (4) the breeding and racing of quality horses;
- (5) tourism; and
- (6) employment opportunities;

in the state of Indiana related to horse racing and to control and regulate pari-mutuel wagering in connection with that horse racing to ensure that pari-mutuel wagering on horse races in Indiana will be conducted with the highest of standards and the greatest level of integrity. (*Indiana Horse Racing Commission; 71 IAC 2-1-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1124; readopted filed Oct 30, 2001, 11:50 a.m.: 25 IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); emergency rule filed Jul 19, 2010, 12:22 p.m.: [20100728-IR-071100480ERA](#); readopted filed Nov 26, 2013, 11:25 a.m.: [20131225-IR-071130345RFA](#); readopted filed Aug 28, 2019, 1:23 p.m.: [20190925-IR-071190319RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))*

Rule 2. General Authority

[71 IAC 2-2-1](#) General authority

71 IAC 2-2-1 General authority

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-31](#)

Sec. 1. (a) The commission shall regulate each race meeting and the persons who participate in each race meeting.

(b) Pursuant to the authority granted in the Act, the commission may delegate to the executive director and the judges all powers and duties necessary to fully implement the purposes of the Act.

(c) The commission or the executive director may waive a rule upon a showing of good cause by an association or licensee, or if compliance with a rule is impractical or unduly burdensome, provided that the grant of the requested waiver would ensure that pari-mutuel wagering on horse races in Indiana would continue to be conducted with the highest standards and the greatest level of integrity. (*Indiana Horse Racing Commission; 71 IAC 2-2-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1124; emergency*

rule filed Mar 25, 1996, 10:15 a.m.: [19 IR 2068](#); readopted filed Oct 30, 2001, 11:50 a.m.: [25 IR 899](#); readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); readopted filed Nov 26, 2013, 11:25 a.m.: [20131225-IR-071130345RFA](#); readopted filed Aug 28, 2019, 1:23 p.m.: [20190925-IR-071190319RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))

Rule 3. Membership and Meetings

[71 IAC 2-3-1](#)

Membership and meetings

71 IAC 2-3-1 Membership and meetings

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-21.5](#); [IC 4-31-3-1](#); [IC 4-31-3-10](#); [IC 5-14-1.5](#)

Sec. 1. (a) The commission consists of five (5) members appointed as prescribed by [IC 4-31-3-1](#).

(b) The commission shall appoint a director (executive director) and an assistant director as prescribed by [IC 4-31-3-10](#).

(c) The commission shall meet at the call of the chair or as otherwise provided by statute. Notice of the meetings must be given, and the meetings must be conducted in accordance with the Indiana Open Door Law, [IC 5-14-1.5](#).

(d) A majority of the commission constitutes a quorum. When a quorum is present, three (3) affirmative votes are required for the commission to take an action.

(e) Except as otherwise provided by the Act, the commission rules and orders are subject to the Administrative Orders and Procedures Act, [IC 4-21.5](#).

(f) A commission member may not act in the name of the commission on any matter without three (3) affirmative votes of the commission. (*Indiana Horse Racing Commission*; 71 IAC 2-3-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1124; emergency rule filed Mar 25, 1996, 10:15 a.m.: 19 IR 2069; readopted filed Oct 30, 2001, 11:50 a.m.: 25 IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); readopted filed Nov 26, 2013, 11:25 a.m.: [20131225-IR-071130345RFA](#); readopted filed Aug 28, 2019, 1:23 p.m.: [20190925-IR-071190319RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))

Rule 4. Annual Report

[71 IAC 2-4-1](#)

Annual report

71 IAC 2-4-1 Annual report

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-31-3-8](#)

Sec. 1. The commission shall submit an annual report as prescribed by the Act. (*Indiana Horse Racing Commission*; 71 IAC 2-4-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1124; readopted filed Oct 30, 2001, 11:50 a.m.: 25 IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); readopted filed Nov 26, 2013, 11:25 a.m.: [20131225-IR-071130345RFA](#); readopted filed Aug 28, 2019, 1:23 p.m.: [20190925-IR-071190319RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))

Rule 5. Employees

[71 IAC 2-5-1](#)

Employees

71 IAC 2-5-1 Employees

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-31-7-9](#)

Sec. 1. (a) The commission shall employ an executive director and an assistant executive director who shall employ other employees necessary to implement, administer, and enforce the Act.

(b) The executive director and assistant executive director shall maintain the records of the commission and shall perform

other duties as required by the commission. Except as otherwise provided by this title, if a rule of the commission places a duty on the executive director, the executive director may delegate that duty to another employee of the commission. The commission, the executive director, and the assistant executive director may not employ or continue to employ a person:

- (1) who owns a financial interest in an association in this jurisdiction;
- (2) who accepts remuneration from an association in this jurisdiction, unless otherwise approved by the commission or the executive director;
- (3) who is an owner, lessor, or lessee of a horse that is entered in a race in this jurisdiction; or
- (4) who accepts or is entitled to a part of the purse or purse supplement to be paid on a horse in a race held in this jurisdiction.

(c) No person identified in [IC 4-31-7-9](#)(a) shall wager directly or indirectly on live racing or on any simulcast races received at an Indiana track or satellite facility at any time.

(d) No person identified in [IC 4-31-7-9](#)(b) shall wager directly or indirectly on any gambling game located on association grounds at any time.

(e) The commission shall appoint the judges at each racing meeting. (*Indiana Horse Racing Commission; 71 IAC 2-5-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1124; emergency rule filed Jun 15, 1995, 5:00 p.m.: 18 IR 2825, eff Jul 1, 1995; emergency rule filed Mar 25, 1996, 10:15 a.m.: 19 IR 2069; emergency rule filed Feb 13, 1998, 10:00 a.m.: 21 IR 2424; readopted filed Oct 30, 2001, 11:50 a.m.: 25 IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); emergency rule filed May 12, 2008, 1:29 p.m.: [20080521-IR-071080353ERA](#); emergency rule filed Mar 3, 2011, 11:50 a.m.: [20110309-IR-071110100ERA](#); emergency rule filed Jan 25, 2012, 12:20 p.m.: [20120201-IR-071120056ERA](#); readopted filed Nov 26, 2013, 11:25 a.m.: [20131225-IR-071130345RFA](#); emergency rule filed Dec 23, 2013, 1:43 p.m.: [20140108-IR-071130567ERA](#); readopted filed Aug 28, 2019, 1:23 p.m.: [20190925-IR-071190319RFA](#); emergency rule filed Dec 5, 2019, 1:56 p.m.: [20191211-IR-071190646ERA](#); readopted filed Jul 6, 2023, 1:50 p.m.: [20230802-IR-071230371RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))*

Rule 6. Power of Entry

[71 IAC 2-6-1](#)

Power of entry

71 IAC 2-6-1 Power of entry

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-31-3](#); [IC 4-31-13](#)

Sec. 1. (a) A member or employee of the commission, a judge, a peace officer, or a designee of such a person may enter any area on association grounds or other place of business of an association at any time to enforce or administer the Act or commission rules.

(b) An association, or an officer, employee or agent of an association may not hinder a person who is conducting an investigation under or attempting to enforce or administer the Act or these rules. (*Indiana Horse Racing Commission; 71 IAC 2-6-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1125; readopted filed Oct 30, 2001, 11:50 a.m.: 25 IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); readopted filed Nov 26, 2013, 11:25 a.m.: [20131225-IR-071130345RFA](#); readopted filed Aug 28, 2019, 1:23 p.m.: [20190925-IR-071190319RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))*

Rule 7. Subpoenas

[71 IAC 2-7-1](#)

Subpoenas

71 IAC 2-7-1 Subpoenas

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-21.5-3](#); [IC 4-31](#)

Sec. 1. (a) A member of the commission, the executive director, the judges, the presiding officer of a commission proceeding, or other person authorized to perform duties under the Act may require by subpoena the attendance of witnesses and the

reproduction of books, records, papers, correspondence, and other documents.

(b) A member of the commission, the executive director, a presiding officer of a commission proceeding, or other person authorized by the commission may administer an oath or affirmation to a witness appearing before the commission or a person authorized by the commission.

(c) If a person fails to comply with a subpoena issued on behalf of the commission, the commission or executive director may invoke the aid of the appropriate court in requiring compliance with the subpoena. For a person compelled to appear before the commission under this section, the commission shall pay expenses in accordance with the statutory provisions for state employees. The commission reserves the right to bill the expenses to parties requiring the appearance of the subpoenaed person. (*Indiana Horse Racing Commission*; 71 IAC 2-7-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1125; emergency rule filed Mar 25, 1996, 10:15 a.m.: 19 IR 2069; readopted filed Oct 30, 2001, 11:50 a.m.: 25 IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); filed Nov 10, 2014, 2:07 p.m.: [20141210-IR-071140230FRA](#); readopted filed Oct 7, 2020, 2:27 p.m.: [20201104-IR-071200406RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))

Rule 8. Records

[71 IAC 2-8-1](#)

Records

[71 IAC 2-8-2](#)

Confidentiality

71 IAC 2-8-1 Records

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-31](#); [IC 5-14-3](#)

Sec. 1. (a) Except as otherwise provided by the Act, commission records are subject to the Access to Public Records Act, [IC 5-14-3](#).

(b) Except as otherwise authorized by statute, all original records of the commission shall be maintained in the main offices of the commission. No person may remove an original record from the offices of the commission without the approval of the executive director.

(c) To inspect commission records, a person must make a written request to the executive director on a form prescribed by the commission and must pay all costs, including preparing or copying the record and postage, if applicable. (*Indiana Horse Racing Commission*; 71 IAC 2-8-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1125; emergency rule filed Mar 25, 1996, 10:15 a.m.: 19 IR 2070; readopted filed Oct 30, 2001, 11:50 a.m.: 25 IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); filed Nov 10, 2014, 2:07 p.m.: [20141210-IR-071140230FRA](#); readopted filed Oct 7, 2020, 2:27 p.m.: [20201104-IR-071200406RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))

71 IAC 2-8-2 Confidentiality

Authority: [IC 4-31-3-9](#); [IC 4-31-6-2](#)

Affected: [IC 4-31](#); [IC 5-14-3](#)

Sec. 2. (a) The following information submitted, collected, or gathered as part of an application to the commission for a license as required by 71 IAC 5-1-1 or 71 IAC 5.5-1-1 is confidential for purposes of [IC 5-14-3-4](#):

- (1) A Social Security number.
- (2) A date of birth.
- (3) A home address.
- (4) A home or personal cellular telephone number.
- (5) An email address.
- (6) Name of current or former spouse, including maiden name or alias, or both.
- (7) Name of emergency contact.
- (8) Telephone number of emergency contact.
- (9) State and city of applicant's birth.
- (10) Any information concerning a victim of domestic violence, sexual assault, or stalking.
- (11) Any information concerning a minor child of the applicant or a minor participating in a program under the jurisdiction

of the commission.

(12) All information classified as confidential by 71 IAC 9-2.1-7.

(b) An individual who holds, held, or has applied for a commission license under this article may waive the confidentiality requirements of subsection (a).

(c) Any disclosable data under [IC 5-14-3](#) received, by any person making a request, on disk, on tape, on other electronic media or memory, by download, by electronic file, through a service, or any similar method may not use the information for commercial purposes, including to sell, advertise, or solicit the purchase of merchandise, goods, or services, or sell, loan, give away, or otherwise deliver the information obtained by the request to any other person or entity for these, or similar, purposes.

(d) Use of information received under subsection (c) in connection with the publication of news, for nonprofit activities, or for academic research is not prohibited.

(e) A horsemen's association duly registered with the commission, as provided by 71 IAC 13-1, may obtain confidential contact information for licensed owners or trainers, or both, listed in subsection (a)(3) for the purpose of board elections upon written request and the signing of an agreement to maintain the confidentiality of the information provided, and to destroy the information no later than fifteen (15) days after the board election. If the registered horsemen's association receiving the information is utilizing services of third parties to assist with the election process, those third parties must also sign an agreement to maintain the confidentiality of the information and destroy the information no later than fifteen (15) days after the board election. (*Indiana Horse Racing Commission; 71 IAC 2-8-2; emergency rule filed Dec 5, 2019, 1:56 p.m.: [20191211-IR-071190646ERA](#); emergency rule filed Jul 16, 2021, 11:00 a.m.: [20210721-IR-071210301ERA](#); readopted filed Jul 6, 2023, 1:50 p.m.: [20230802-IR-071230371RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#)*)

Rule 9. Allocation of Race Dates and Permits

[71 IAC 2-9-1](#)

Allocation of race dates and permits

71 IAC 2-9-1 Allocation of race dates and permits

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-31-5](#)

Sec. 1. (a) The commission shall allocate race dates and permits to each association in accordance with the Act and after consideration of the factors in 71 IAC 11-1-7. An association shall apply to the commission not later than November 1 of each year for race dates to be conducted in the next year. The application must contain the information required by statute and commission licensing procedures. After the request is filed, the commission may require the association to submit additional information.

(b) In the event the commission approves (with or without conditions) the exclusive racing of standardbreds under a recognized meeting permit and the exclusive racing of horses mounted by jockeys and run on a course without jumps or obstacles under a separate recognized meeting permit, the following shall apply:

(1) one permit shall provide at least one hundred sixty (160) live racing days in a calendar year at the racetrack designated in the permit for standardbreds; and

(2) the other permit shall provide at least one hundred twenty (120) live racing days in a calendar year at the racetrack designated in the permit for horses that are mounted by jockeys and run on a course without jumps or obstacles.

(c) The burden of proof is on the association to demonstrate that the assignment and allocation of the race dates will be in the public interest and will achieve the purposes of the Act.

(d) The association shall be obligated to conduct pari-mutuel racing, except in the case of emergencies, on each race date allocated. Any change in race dates must be approved by the commission. In the case of emergencies, the judges, stewards, or the executive director may authorize cancellation of all or a portion of any race day.

(e) Racing dates shall be issued by the commission no later than December 31 of each year. (*Indiana Horse Racing Commission; 71 IAC 2-9-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1125; emergency rule filed Jan 27, 1995, 3:30 p.m.: 18 IR 1496; emergency rule filed Jun 15, 1995, 5:00 p.m.: 18 IR 2825, eff Jul 1, 1995; emergency rule filed Jun 8, 1999, 9:30 a.m.: 22 IR 3121, eff May 26, 1999 [\[IC 4-22-2-37.1](#) establishes the effectiveness of an emergency rule upon filing with the secretary of state. LSA Document #99-107(E) was filed with the secretary of state June 8, 1999.]; emergency rule filed Jun 8, 1999, 9:31 a.m.: 22 IR 3124, eff May 26, 1999 [\[IC 4-22-2-37.1](#) establishes the effectiveness of an emergency rule upon filing with the secretary of state. LSA Document #99-108(E) was filed with the secretary of state June 8, 1999.]; readopted filed Oct 30, 2001, 11:50 a.m.: 25*

IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); emergency rule filed Sep 10, 2012, 2:01 p.m.: [20120912-IR-071120525ERA](#); emergency rule filed Jan 8, 2013, 12:33 p.m.: [20130109-IR-071130005ERA](#); readopted filed Nov 26, 2013, 11:25 a.m.: [20131225-IR-071130345RFA](#); readopted filed Aug 28, 2019, 1:23 p.m.: [20190925-IR-071190319RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))

Rule 10. Exclusion of Patrons

[71 IAC 2-10-1](#)

Exclusion of patrons and licensed and unlicensed persons

71 IAC 2-10-1 Exclusion of patrons and licensed and unlicensed persons

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-31-13-1](#)

Sec. 1. (a) The judges, executive director, or commission may order an individual ejected or excluded from all or part of any premises under the regulatory jurisdiction of the commission if the judges, executive director, or commission determines that:

(1) the individual may be ejected or excluded under [IC 4-31-13-1](#)(b); and

(2) the individual's presence on association grounds is inconsistent with maintaining the honesty and integrity of racing.

(b) An exclusion may be ordered separately or in conjunction with other disciplinary action taken by the judges or commission. If an exclusion is ordered separately, the excluded individual is entitled to a hearing before the judges or commission. A hearing on an exclusion shall be conducted in the same manner as other hearings conducted by the judges or commission.

(c) Unless otherwise provided, exclusions under this section shall be for all of the premises under the regulatory jurisdiction of the commission, including satellite facilities. (*Indiana Horse Racing Commission; 71 IAC 2-10-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1125; emergency rule filed Mar 25, 1996, 10:15 a.m.: 19 IR 2070; emergency rule filed Mar 25, 1997, 10:00 a.m.: 20 IR 2151; emergency rule filed Feb 20, 2001, 10:08 a.m.: 24 IR 2097; readopted filed Oct 30, 2001, 11:50 a.m.: 25 IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); readopted filed Nov 26, 2013, 11:25 a.m.: [20131225-IR-071130345RFA](#); emergency rule filed Feb 3, 2017, 2:24 p.m.: [20170208-IR-071170051ERA](#); readopted filed Apr 20, 2023, 3:49 p.m.: [20230517-IR-071230071RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))*

Rule 11. Penalties

[71 IAC 2-11-1](#)

Penalties

71 IAC 2-11-1 Penalties

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-31-12-16](#); [IC 4-31-13-1](#)

Sec. 1. In assessing penalties, the commission shall consider the severity of the violation and may consider the licensee's record, including the number and recency of past rulings in Indiana or other racing jurisdictions with special notice taken of the same or related offenses. The licensee's criminal record may also be considered. (*Indiana Horse Racing Commission; 71 IAC 2-11-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1126; readopted filed Oct 30, 2001, 11:50 a.m.: 25 IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); readopted filed Nov 26, 2013, 11:25 a.m.: [20131225-IR-071130345RFA](#); readopted filed Aug 28, 2019, 1:23 p.m.: [20190925-IR-071190319RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#))*

Rule 12. Procedures for Submitting Petitions for Promulgation or Repeal of Rules

[71 IAC 2-12-1](#)

Procedures

71 IAC 2-12-1 Procedures

Authority: [IC 4-31-3-9](#)

Affected: [IC 4-22-2-3](#); [IC 4-31-3](#)

Sec. 1. (a) A request for promulgation, amendment, or repeal of a rule shall set forth in its entirety, and in writing, the

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requested rule or the suggested amendment or the repeal of any rule in effect. Such petition shall set forth fully the view of the petitioner and any reason the petitioner has in support of such views.

(b) All petitions filed with the commission more than ten (10) days prior to a regularly scheduled meeting date may be placed on the agenda of the commission, at the discretion of the commission, at its next regularly scheduled meeting. (*Indiana Horse Racing Commission; 71 IAC 2-12-1; emergency rule filed Feb 10, 1994, 9:20 a.m.: 17 IR 1126; readopted filed Oct 30, 2001, 11:50 a.m.: 25 IR 899; readopted filed Mar 23, 2007, 11:31 a.m.: [20070404-IR-071070030RFA](#); readopted filed Nov 26, 2013, 11:25 a.m.: [20131225-IR-071130345RFA](#); readopted filed Aug 28, 2019, 1:23 p.m.: [20190925-IR-071190319RFA](#); readopted filed Aug 3, 2023, 12:49 p.m.: [20230830-IR-071230428RFA](#)*)

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