

## DEPARTMENT OF STATE REVENUE

02-20150364.LOF

**Letter of Findings Number: 02-20150364**  
**Corporate Income Tax**  
**For the Year Ending December 31, 2013**

**NOTICE:** IC § 6-8.1-3-3.5 and IC § 4-22-7-7 require the publication of this document in the Indiana Register. This document provides the general public with information about the Department's official position concerning a specific set of facts and issues. This document is effective on its date of publication and remains in effect until the date it is superseded or deleted by the publication of another document in the Indiana Register. The "Holding" section of this document is provided for the convenience of the reader and is not part of the analysis contained in this Letter of Findings.

### HOLDING

Real Estate Investment Trust ("REIT") provided sufficient documentation to show that it is not a Captive REIT. Therefore the Department's assessment is incorrect. Since the assessment is incorrect the penalty assessment is also incorrect.

### ISSUES

#### I. Corporate Income Tax - Captive REIT.

**Authority:** IC § 6-3-1-3.5; IC § 6-3-1-34.5; IC § 6-8.1-5-1; Lafayette Square Amoco, Inc. v. Indiana Dep't of State Revenue, 867 N.E.2d 289 (Ind. Tax Ct. 2007); Indiana Dep't of State Revenue v. Rent-A-Center East, Inc., 963 N.E.2d 463 (Ind. 2012); Indiana Dep't of State Revenue v. Caterpillar, Inc., 15 N.E.3d 579 (Ind. 2014); I.R.C. § 856; I.R.C. § 857.

Taxpayer protests the assessment of income tax.

#### II. Tax Administration - Penalty.

**Authority:** IC § 6-8.1-10-1(a); [IC 6-8.1-10-2.1\(d\)](#); [45 IAC 15-11-2\(b\)](#); [45 IAC 15-11-2\(c\)](#).

Taxpayer protests the penalty assessed.

### STATEMENT OF FACTS

Taxpayer is a REIT operating in Indiana. Taxpayer filed a corporate income tax return with the Indiana Department of Revenue ("Department"). Taxpayer filed an amended Indiana return reporting its net income prior to payment of dividends and claimed a deduction for dividends paid by Taxpayer. However, the Department subsequently disallowed the deduction and treated that amount as an addback because the Department deemed Taxpayer to be a Captive REIT which is required to addback dividends distributed to shareholders.

Upon review, the Department adjusted line one of the IT-20 to be zero, which was Taxpayer's federal taxable income. However, the Department did not adjust the addback for dividends paid by a captive REIT. These adjustments resulted in an assessment for Taxpayer. Taxpayer protested the assessment, a hearing was held, and this Letter of Findings results.

#### I. Corporate Income Tax - Captive REIT.

### DISCUSSION

The Department would like to first address the procedural posture of this issue. The Department disagreed with Taxpayer's amended return and assessed Taxpayer for additional tax due. The assessment went to Taxpayer as a Demand Notice. No Proposed Assessment was sent to Taxpayer prior to the Demand Notice. The Department is notified that it did not follow the process described in [IC 6-8.1-5-1](#). After the Department amended Taxpayer's return, the Department should have issued a "proposed assessment" rather than a "demand notice" for the tax due difference. The "proposed assessment" allows Taxpayer to protest the assessment or pay it within 60 days of the assessment. IC § 6-8.1-5-1(d). By going straight to a "demand notice for payment," Taxpayer was not afforded the statutory right to protest.

As a threshold issue, all tax assessments are prima facie evidence that the Department's claim for the unpaid tax is valid; the taxpayer bears the burden of proving that any assessment is incorrect. IC § 6-8.1-5-1(c); Lafayette Square Amoco, Inc. v. Indiana Dep't of State Revenue, 867 N.E.2d 289, 292 (Ind. Tax Ct. 2007); Indiana Dep't of State Revenue v. Rent-A-Center East, Inc., 963 N.E.2d 463, 466 (Ind. 2012). Thus, the taxpayer is required to provide documentation explaining and supporting its challenge that the Department's assessment is wrong. Also, when courts examine "a statute that an agency is 'charged with enforcing . . . [the courts] defer to the agency's reasonable interpretation of [the] statute even over an equally reasonable interpretation by another party.'" Indiana Dep't of State Revenue v. Caterpillar, Inc., 15 N.E.3d 579, 583 (Ind. 2014) (internal citation omitted).

Taxpayer protests the imposition of corporate income tax. In particular, Taxpayer argues that it is not a captive REIT and thus should not be required to add back the dividends paid to its owners.

I.R.C. § 856 permits entities meeting certain ownership and operation tests to be classified as REITs for federal tax purposes.

(a) In general.--For purposes of this title, the term "real estate investment trust" means a corporation, trust, or association--

- (1) which is managed by one or more trustees or directors;
- (2) the beneficial ownership of which is evidenced by transferable shares, or by transferable certificates of beneficial interest;
- (3) which (but for the provisions of this part) would be taxable as a domestic corporation;
- (4) which is neither (A) a financial institution referred to in section 582(c)(2), nor (B) an insurance company to which subchapter L applies;
- (5) the beneficial ownership of which is held by 100 or more persons;
- (6) subject to the provisions of subsection (k), which is not closely held (as determined under subsection (h)); and
- (7) which meets the requirements of subsection (c).

(b) Determination of status.--The conditions described in paragraphs (1) to (4), inclusive, of subsection (a) must be met during the entire taxable year, and the condition described in paragraph (5) must exist during at least 335 days of a taxable year of 12 months, or during a proportionate part of a taxable year of less than 12 months.

(c) Limitations.--A corporation, trust, or association shall not be considered a real estate investment trust for any taxable year unless--

- (1) it files with its return for the taxable year an election to be a real estate investment trust or has made such election for a previous taxable year, and such election has not been terminated or revoked under subsection (g);
- (2) at least 95 percent (90 percent for taxable years beginning before January 1, 1980) of its gross income (excluding gross income from prohibited transactions) is derived from--
  - (A) dividends;
  - (B) interest;
  - (C) rents from real property;
  - (D) gain from the sale or other disposition of stock, securities, and real property (including interests in real property and interests in mortgages on real property) which is not property described in section 1221(a)(1);
  - (E) abatements and refunds of taxes on real property;
  - (F) income and gain derived from foreclosure property (as defined in subsection (e));
  - (G) amounts (other than amounts the determination of which depends in whole or in part on the income or profits of any person) received or accrued as consideration for entering into agreements (i) to make loans secured by mortgages on real property or on interests in real property or (ii) to purchase or lease real property (including interests in real property and interests in mortgages on real property);
  - (H) gain from the sale or other disposition of a real estate asset which is not a prohibited transaction solely by reason of section 857(b)(6);

...  
This Taxpayer has provided sufficient documentation to show that it meets these tests.

I.R.C. § 857(b)(1) imposes a tax on the "real estate investment trust taxable income" at the rates otherwise provided for C corporations. I.R.C. § 857(b)(2) provides that "real estate investment trust taxable income" is the taxable income of a REIT, with several modifications. One of the modifications under I.R.C. § 857(b)(2)(B) is a deduction for dividends paid.

Indiana law requires certain REITs to add back dividends paid; this provision is currently codified at IC § 6-3-1-3.5(b)(10). This provision requires a REIT to:

Add an amount equal to any deduction for dividends paid (as defined in Section 561 of the Internal Revenue Code) to shareholders of a captive real estate investment trust (as defined in section 34.5 of this chapter).

IC § 6-3-1-34.5 provides that:

- (a) Except as provided in subsection (b), "captive real estate investment trust" means a corporation, a trust, or an association:
- (1) that is considered a real estate investment trust for the taxable year under Section 856 of the Internal Revenue Code;
  - (2) that is not regularly traded on an established securities market; and
  - (3) in which more than fifty percent (50 [percent]) of the:
    - (A) voting power;
    - (B) beneficial interests; or
    - (C) shares;are owned or controlled, directly or constructively, by a single entity that is subject to Subchapter C of Chapter 1 of the Internal Revenue Code.
- (b) The term does not include a corporation, a trust, or an association in which more than fifty percent (50 [percent]) of the entity's voting power, beneficial interests, or shares are owned by a single entity described in subsection (a)(3) that is owned or controlled, directly or constructively, by:
- (1) a corporation, a trust, or an association that is considered a real estate investment trust under Section 856 of the Internal Revenue Code;
  - (2) a person exempt from taxation under Section 501 of the Internal Revenue Code;
  - (3) a listed property trust or other foreign real estate investment trust that is organized in a country that has a tax treaty with the United States Treasury Department governing the tax treatment of these trusts; or
  - (4) a real estate investment trust that:
    - (A) is intended to become regularly traded on an established securities market; and
    - (B) satisfies the requirements of Section 856(a)(5) and Section 856(a)(6) of the Internal Revenue Code under Section 856(h) of the Internal Revenue Code.
- (c) For purposes of this section, the constructive ownership rules of Section 318 of the Internal Revenue Code, as modified by Section 856(d)(5) of the Internal Revenue Code, apply to the determination of the ownership of stock, assets, or net profits of any person.

In this case, Taxpayer has provided sufficient documentation to show it is not a Captive REIT. To be considered a Captive REIT, a REIT must meet the tests set forth under IC § 6-3-1-34.5(a)(1), (a)(2), and any one of the criteria set forth under (a)(3). Taxpayer does not meet the criteria for (a)(2) and (a)(3) and therefore do not meet the definition of a Captive REIT under IC § 6-3-1-34.5. Taxpayer has met its burden and described under IC § 6-8.1-5-1(c).

## FINDING

Taxpayer's protest is sustained.

## II. Tax Administration - Penalty.

Taxpayer requests the penalty be abated. IC § 6-8.1-10-2.1 provides that:

- (a) Except as provided in [IC 6-3-4-12\(j\)](#) and [IC 6-3-4-13\(l\)](#), a person that:
- (1) fails to file a return for any of the listed taxes;
  - (2) fails to pay the full amount of tax shown on the person's return on or before the due date for the return or payment;
  - (3) incurs, upon examination by the department, a deficiency that is due to negligence;
  - (4) fails to timely remit any tax held in trust for the state; or
  - (5) is required to make a payment by electronic funds transfer (as defined in [IC 4-8.1-2-7](#)), overnight courier, or personal delivery and the payment is not received by the department by the due date in funds acceptable to the department; is subject to a penalty.
- (b) Except as provided in subsection (g), the penalty described in subsection (a) is ten percent (10[percent]) of:

- (1) the full amount of the tax due if the person failed to file the return;
- (2) the amount of the tax not paid, if the person filed the return but failed to pay the full amount of the tax shown on the return;
- (3) the amount of the tax held in trust that is not timely remitted;
- (4) the amount of deficiency as finally determined by the department; or
- (5) the amount of tax due if a person failed to make payment by electronic funds transfer, overnight courier, or personal delivery by the due date.

The regulation which controls the application of penalty is [45 IAC 15-11-2\(b\)](#), which states:

"Negligence" on behalf of a taxpayer is defined as the failure to use such reasonable care, caution, or diligence as would be expected of an ordinary reasonable taxpayer. Negligence would result from a taxpayer's carelessness, thoughtlessness, disregard or inattention to duties placed upon the taxpayer by the Indiana Code or department regulations. Ignorance of the listed tax laws, rules and/or regulations is treated as negligence. Further, failure to read and follow instructions provided by the department is treated as negligence. Negligence shall be determined on a case by case basis according to the facts and circumstances of each taxpayer.

### **FINDING**

Taxpayer's protest is sustained.

### **SUMMARY**

Taxpayers established that they do not owe the tax assessment, as discussed in Issue I. Taxpayers have been sustained on their protest of the imposition of assessed income tax, therefore, the issue of penalty and interest assessed is moot.

*Posted: 04/27/2016 by Legislative Services Agency*  
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