

Proposed Rule
LSA Document #08-118

DIGEST

Adds [760 IAC 1-77](#) to set forth standards to protect active duty service members of the United States armed forces from dishonest and predatory insurance sales practices by declaring certain identified practices to be false, misleading, deceptive, or unfair and to otherwise implement [IC 27-4-1-4](#). Effective 30 days after filing with the Publisher.

[IC 4-22-2.1-5 Statement Concerning Rules Affecting Small Businesses](#)

[760 IAC 1-77](#)

SECTION 1. [760 IAC 1-77](#) IS ADDED TO READ AS FOLLOWS:

Rule 77. Military Sales Practices

[760 IAC 1-77-1](#) Definitions

Authority: [IC 27-4-1-4](#)

Affected: [IC 27-4-1-4](#)

Sec. 1. The following definitions apply throughout this rule:

- (1) "Active duty" means full-time duty in the active military service of the United States and includes members of the reserve component (national guard and reserve) while serving under published orders for active duty or full-time training. The term does not include members of the reserve component who are performing active duty or active duty for training under military calls or orders specifying periods of less than thirty-one (31) calendar days.
- (2) "Department of Defense personnel" means all active duty service members and all civilian employees, including nonappropriated fund employees and special government employees, of the Department of Defense.
- (3) "Door to door" means a solicitation or sales method whereby an insurance producer proceeds randomly or selectively from household to household without prior specific appointment.
- (4) "General advertisement" means an advertisement having as its sole purpose the promotion of the reader's or viewer's interest in the concept of insurance, or the promotion of the insurer or the insurance producer.
- (5) "Insurance producer" means a person required to be licensed under the laws of this state to sell, solicit, or negotiate insurance, including annuities.
- (6) "Insurer" means a company required to be licensed under the laws of this state to provide insurance products, including annuities.
- (7) "Known" or "knowingly" means, depending on its use herein, the insurance producer or insurer had actual awareness, or in the exercise of ordinary care should have known, at the time of the act or practice complained of, that the person solicited:
 - (A) is a service member; or
 - (B) is a service member with a pay grade of E-4 or below.
- (8) "Life insurance" means insurance coverage on human lives, including benefits of endowment and annuities, and may include benefits in the event of death or dismemberment by accident and benefits for disability income. Unless otherwise specifically excluded, the term includes individually issued annuities.
- (9) "Military installation" means any federally owned, leased, or operated:
 - (A) base;
 - (B) reservation;
 - (C) post;
 - (D) camp;
 - (E) building; or
 - (F) other facility;

to which service members are assigned for duty, including barracks, transient housing, and family quarters.

(10) "MyPay" is a Defense Finance and Accounting Service web-based system that enables service members to:

(A) process certain discretionary pay transactions; or

(B) provide updates to personal information data elements;

without using paper forms.

(11) "Service member" means any active duty officer (commissioned and warrant) or enlisted member of the United States armed forces.

(12) "SGLI" means Servicemembers' Group Life Insurance, as authorized by 38 U.S.C. Section 1965 et seq.

(13) "Side fund" means a fund or reserve that is part of or otherwise attached to a life insurance policy (excluding individually issued annuities) by rider, endorsement, or other mechanism that accumulates premium or deposits with interest or by other means. The term does not include:

(A) accumulated value or cash value or secondary guarantees provided by a universal life policy;

(B) cash values provided by a whole life policy that are subject to standard nonforfeiture law for life insurance; or

(C) a premium deposit fund that:

(i) contains only premiums paid in advance that accumulate at interest;

(ii) imposes no penalty for withdrawal;

(iii) does not permit funding beyond future required premiums;

(iv) is not marketed or intended as an investment; and

(v) does not carry a commission, either paid or calculated.

(14) "Specific appointment" means a prearranged appointment agreed upon by both parties and definite as to place and time.

(15) "United States armed forces" means all components of the:

(A) army;

(B) navy;

(C) air force;

(D) marine corps; and

(E) coast guard.

(16) "VGLI" means Veterans' Group Life Insurance, as authorized by 38 U.S.C. Section 1965 et seq.

(Department of Insurance; [760 IAC 1-77-1](#))

[760 IAC 1-77-2](#) Applicability and scope

Authority: [IC 27-4-1-4](#)

Affected: [IC 27-4-1-4](#)

Sec. 2. (a) This rule applies to all solicitations or sales of any life insurance or annuity product by an insurer or insurance producer to an active duty service member of the United States armed forces, except solicitations or sales involving any of the following:

(1) Credit insurance.

(2) Group life insurance or group annuities where:

(A) there is no in-person, face-to-face solicitation of individuals by an insurance producer; or

(B) the contract or certificate does not include a side fund.

(3) An application to the existing insurer that issued the existing policy or contract when:

(A) a contractual change or a conversion privilege is being exercised;

(B) the existing policy or contract is being replaced by the same insurer pursuant to a program filed with and approved by the commissioner; or

(C) a term conversion privilege is exercised among corporate affiliates.

(4) Individual stand-alone health policies, including disability income policies.

(5) Contracts offered by SGLI or VGLI.

(6) Life insurance contracts offered through or by a nonprofit military association, qualifying under Section 501(c)(23) of the Internal Revenue Code (IRC), and that are not underwritten by an insurer.

(7) Contracts used to fund:

(A) an employee pension or welfare benefit plan that is covered by the Employee Retirement and Income Security Act (ERISA);

(B) a plan described by Sections 401(a), 401(k), 403(b), 408(k), or 408(p) of the IRC, as amended, if

established or maintained by an employer;

(C) a government or church plan defined in Section 414 of the IRC, a government or church welfare benefit plan, or a deferred compensation plan of a state or local government or tax exempt organization under Section 457 of the IRC;

(D) a nonqualified deferred compensation arrangement established or maintained by an employer or plan sponsor;

(E) settlements of or assumptions of liabilities associated with personal injury litigation or any dispute or claim resolution process; or

(F) prearranged funeral contracts.

(b) Nothing herein shall be construed to abrogate the ability of nonprofit organizations or other organizations, or both, to educate members of the United States armed forces in accordance with Department of Defense DoD Instruction 1344.07 – Personal Commercial Solicitation on DoD Installations or successor directive.

(c) For purposes of this rule, the following shall not constitute solicitation:

(1) Advertisements, direct mail, and Internet marketing.

(2) Telephone marketing, provided the caller:

(A) explicitly and conspicuously discloses that the product concerned is life insurance; and

(B) makes no statements that avoid a clear and unequivocal statement that life insurance is the subject matter of the solicitation.

Nothing in this subsection shall be construed to exempt an insurer or insurance producer from this rule in any in-person, face-to-face meeting established as a result of the solicitation exemptions identified in this subsection.

(Department of Insurance; [760 IAC 1-77-2](#))

[760 IAC 1-77-3](#) Practices declared false, misleading, deceptive, or unfair on a military installation

Authority: [IC 27-4-1-4](#)

Affected: [IC 27-4-1-4](#)

Sec. 3. (a) The following acts or practices when committed on a military installation by an insurer or insurance producer with respect to the in-person, face-to-face solicitation of life insurance are declared to be false, misleading, deceptive, or unfair:

(1) Knowingly soliciting the purchase of any life insurance product:

(A) door to door; or

(B) without first establishing a specific appointment for each meeting with the prospective purchaser.

(2) Soliciting service members in a:

(A) group or mass audience; or

(B) captive audience;

where attendance is not voluntary.

(3) Knowingly:

(A) making appointments with; or

(B) soliciting;

service members during their normally scheduled duty hours.

(4) Making appointments with or soliciting service members in:

(A) barracks;

(B) day rooms;

(C) unit areas;

(D) transient personnel housing; or

(E) other areas where the installation commander has prohibited solicitation.

(5) Soliciting the sale of life insurance without first obtaining permission from the installation commander or the commander's designee.

(6) Posting unauthorized:

(A) bulletins;

(B) notices; or

(C) advertisements.

(7) Failing to present DD Form 2885, Personal Commercial Solicitation Evaluation, to service members solicited or encouraging service members solicited not to complete or submit a DD Form 2885.

(8) Knowingly accepting an application for life insurance or issuing a policy of life insurance on the life of an enlisted member of the United States armed forces without first obtaining for the insurer's files a completed copy of any required form that:

(A) confirms that the applicant has received counseling; or

(B) fulfilled any other similar requirement for the sale of life insurance established by regulations, directives, or rules of the Department of Defense or any branch of the armed forces.

(b) The following acts or practices when committed on a military installation by an insurer or insurance producer constitute corrupt practices, improper influences, or inducements and are declared to be false, misleading, deceptive, or unfair:

(1) Using Department of Defense personnel, directly or indirectly, as a representative or agent in any official or business capacity with or without compensation with respect to the solicitation or sale of life insurance to service members.

(2) Using an insurance producer to participate in any United States armed forces sponsored education or orientation program.

(Department of Insurance; [760 IAC 1-77-3](#))

[760 IAC 1-77-4](#) Practices declared false, misleading, deceptive, or unfair regardless of location

Authority: [IC 27-4-1-4](#)

Affected: [IC 27-4-1-4](#)

Sec. 4. (a) The following acts or practices by an insurer or insurance producer constitute corrupt practices, improper influences, or inducements and are declared to be false, misleading, deceptive, or unfair:

(1) Submitting, processing, or assisting in the submission or processing of any allotment form or similar device used by the United States armed forces to direct a service member's pay to a third party for the purchase of life insurance, including, but not limited to:

(A) using; or

(B) assisting in using;

a service member's MyPay account or other similar Internet or electronic medium for such purposes. This subsection does not prohibit assisting a service member by providing insurer or premium information necessary to complete any allotment form.

(2) Knowingly receiving funds from a service member for the payment of premium from a depository institution with which the service member has no formal banking relationship. For purposes of this section, a formal banking relationship is established when the depository institution:

(A) provides the service member a deposit agreement and periodic statements and makes the disclosures required by the Truth in Savings Act, 12 U.S.C. § 4301 et seq. and the rules promulgated thereunder; and

(B) permits the service member to make deposits and withdrawals unrelated to the payment or processing of insurance premiums.

(3) Employing any device or method or entering into any agreement whereby funds received from a service member by allotment for the payment of insurance premiums are identified on the service member's leave and earnings statement or equivalent or successor form as savings or checking and where the service member has no formal banking relationship as defined in subdivision (2).

(4) Entering into any agreement with a depository institution for the purpose of receiving funds from a service member whereby the depository institution, with or without compensation, agrees to accept direct deposits from a service member with whom it has no formal banking relationship.

(5) Using Department of Defense personnel, directly or indirectly, as a representative or agent in any official or unofficial capacity with or without compensation with respect to the solicitation or sale of life insurance to service members who are junior in rank or grade, or to the family members of such personnel.

(6) Offering or giving anything of value, directly or indirectly, to Department of Defense personnel to procure their assistance in:

(A) encouraging;

(B) assisting; or

(C) facilitating;

the solicitation or sale of life insurance to another service member.

(7) Knowingly offering or giving anything of value to a service member with a pay grade of E-4 or below for his or her attendance to any event where an application for life insurance is solicited.

(8) Advising a service member with a pay grade of E-4 or below to change his or her income tax withholding or state of legal residence for the sole purpose of increasing disposable income to purchase life insurance.

(b) The following acts or practices by an insurer or insurance producer lead to confusion regarding source, sponsorship, approval, or affiliation and are declared to be false, misleading, deceptive, or unfair:

(1) Making any representation or using any device, title, descriptive name, or identifier that has the tendency or capacity to confuse or mislead a service member into believing that the insurer, insurance producer, or product offered is affiliated with, connected or associated with, endorsed by, sponsored by, sanctioned by, or recommended by the U.S. government, the United States armed forces, or any state or federal agency or government entity. Examples of prohibited insurance producer titles include, but are not limited to, battalion insurance counselor, unit insurance advisor, servicemen's group life insurance conversion consultant, or veteran's benefits counselor. Nothing herein shall be construed to prohibit a person from using a professional designation awarded after the successful completion of a course of instruction in the business of insurance by an accredited institution of higher learning. Such designations include, but are not limited to, the following:

(A) Chartered life underwriter (CLU).

(B) Chartered financial consultant (ChFC).

(C) Certified financial planner (CFP).

(D) Master of science in financial services (MSFS).

(E) Masters of science financial planning (MS).

(2) Soliciting the purchase of any life insurance product through the use of or in conjunction with any third party organization that promotes the welfare of or assists members of the United States armed forces in a manner that has the tendency or capacity to confuse or mislead a service member into believing that either the insurer, insurance producer, or insurance product is:

(A) affiliated with;

(B) connected or associated with;

(C) endorsed by;

(D) sponsored by;

(E) sanctioned by; or

(F) recommended by;

the U.S. government, or the United States armed forces.

(c) The following acts or practices by an insurer or insurance producer lead to confusion regarding premiums, costs, or investment returns and are declared to be false, misleading, deceptive, or unfair:

(1) Using or describing the credited interest rate on a life insurance policy in a manner that implies that the credited interest rate is a net return on premium paid.

(2) Excluding individually issued annuities, misrepresenting the mortality costs of a life insurance product, including stating or implying that the product costs nothing or is free.

(d) The following acts or practices by an insurer or insurance producer regarding SGLI or VGLI are declared to be false, misleading, deceptive, or unfair:

(1) Making any representation regarding the:

(A) availability of;

(B) suitability of;

(C) amount of;

(D) cost of;

(E) exclusions from; or

(F) limitations to;

coverage provided to a service member or dependents by SGLI or VGLI that is false, misleading, or deceptive.

(2) Making any representation regarding conversion requirements, including:

(A) the costs of;

(B) exclusions from; or

(C) limitations to;

coverage of SGLI or VGLI to private insurers that is false, misleading, or deceptive.

(3) Suggesting, recommending, or encouraging a service member to cancel or terminate his or her SGLI policy or issuing a life insurance policy that replaces an existing SGLI policy unless the replacement shall take effect upon or after the service member's separation from the United States armed forces.

(e) The following acts or practices by an insurer or insurance producer regarding disclosure are declared to be false, misleading, deceptive, or unfair:

(1) Deploying, using, or contracting for any lead generating materials designed exclusively for use with service members that do not clearly and conspicuously disclose that the recipient will be contacted by an insurance producer, if that is the case, for the purpose of soliciting the purchase of life insurance.

(2) Failing to disclose that a solicitation for the sale of life insurance will be made when establishing a specific appointment for an in-person, face-to-face meeting with a prospective purchaser.

(3) Except for individually issued annuities, failing to clearly and conspicuously disclose the fact that the product being sold is life insurance.

(4) Failing to make, at the time of sale or offer to an individual known to be a service member, the written disclosures required by Section 10 of the "Military Personnel Financial Services Protection Act", Pub. L. No. 109-290, p. 16.

(5) Except for individually issued annuities, when the sale is conducted in-person face-to-face with an individual known to be a service member, failing to provide the following to the applicant at the time the application is taken:

(A) An explanation of any free look period with instructions on how to cancel if a policy is issued.

(B) Either a copy of the application or a written disclosure. The copy of the application or the written disclosure shall clearly and concisely set out the type of life insurance, the death benefit applied for, and its expected first year cost. A basic illustration that meets the requirements of [760 IAC 1-62](#) shall be deemed sufficient to meet this requirement for a written disclosure.

(f) The following acts or practices by an insurer or insurance producer with respect to the sale of certain life insurance products are declared to be false, misleading, deceptive, or unfair:

(1) Except individually issued annuities, recommending the purchase of any life insurance product that includes a side fund to a service member in pay grades E-4 and below unless the insurer has reasonable grounds for believing that the life insurance death benefit, standing alone, is suitable.

(2) Offering for sale or selling a life insurance product that includes a side fund to a service member in pay grades E-4 and below who is currently enrolled in SGLI is presumed unsuitable unless, after the completion of a needs assessment, the insurer demonstrates that the applicant's SGLI death benefit, together with any other military survivor benefits, savings and investments, survivor income, and other life insurance are insufficient to meet the applicant's insurable needs for life insurance. The following definitions apply to this subsection:

(A) "Insurable needs" are the risks associated with premature death taking into consideration the financial obligations and immediate and future cash needs of the applicant's estate and survivors or dependents.

(B) "Other military survivor benefits" include, but are not limited to, the following:

(i) The death gratuity.

(ii) Funeral reimbursement.

(iii) Transition assistance.

(iv) Survivor and dependents' educational assistance.

(v) Dependency and indemnity compensation.

(vi) TRICARE health care benefits.

(vii) Survivor housing benefits and allowances.

(viii) Federal income tax forgiveness.

(ix) Social Security survivor benefits.

(3) Except individually issued annuities, offering for sale or selling any life insurance contract that includes a side fund:

(A) unless interest credited accrues from the date of deposit to the date of withdrawal and permits withdrawals without limit or penalty;

(B) unless the applicant has been provided with a schedule of effective rates of return based upon cash flows of the combined product. For this disclosure, the effective rate of return will consider all premiums and cash contributions made by the policyholder and all cash accumulations and cash surrender values available to the policyholder in addition to life insurance coverage. This schedule will be provided for at least each policy year from one (1) to ten (10) and for every fifth policy year

thereafter ending at one hundred (100) years of age, policy maturity, or final expiration; and
(C) which by default diverts or transfers funds accumulated in the side fund to pay, reduce, or offset any premiums due.

(4) Except individually issued annuities, offering for sale or selling any life insurance contract that, after considering all policy benefits, including, but not limited to:

(A) endowment;

(B) return of premium; or

(C) persistency;

does not comply with standard nonforfeiture law for life insurance.

(5) Selling any life insurance product to an individual known to be a service member that excludes coverage if the insured's death is related to war, declared or undeclared, or any act related to military service except for an accidental death coverage, which may be excluded.

(Department of Insurance; [760 IAC 1-77-4](#))

[760 IAC 1-77-5](#) Severability

Authority: [IC 27-4-1-4](#)

Affected: [IC 27-4-1-4](#)

Sec. 5. If:

(1) any section or portion of a section of this rule; or

(2) its applicability to any person or circumstance;

is held invalid by a court, the remainder of the rule or the applicability of the provision to other persons or circumstances shall not be affected.

(Department of Insurance; [760 IAC 1-77-5](#))

[Notice of Public Hearing](#)

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