



April 8, 2011

**ENGROSSED  
HOUSE BILL No. 1291**

DIGEST OF HB 1291 (Updated April 7, 2011 11:21 am - DI 103)

**Citations Affected:** IC 34-13; IC 36-9.

**Synopsis:** Storm water management. Establishes an alterative dispute process for dealing with storm water nuisance complaints. Provides that the person seeking the removal of a storm water nuisance may file a request with a designated unit of government to investigate and make an assessment of the alleged problem. Allows a local unit to adopt an ordinance to charge a fee to recover the costs associated with the process. Requires the unit of government designee to provide an oral or written report pertaining to the assessment and alternative dispute resolution information. Establishes certain limitations in the applicability of the storm water nuisance investigation or assessment. Adds "runoff" to the applicability limitations of certain provisions related to construction and operation in compliance with a permit issued by a political subdivision. Provides that the municipality is not liable for the investigation, assessment, or opinion offered by the city board of works, town council, or designee in connection to storm water nuisances. Requires a person who lays out a certain land developments outside the corporate boundaries of a municipality to submit plans and specifications for the drainage of the development. (Current law applies only to the laying out of a subdivision.)

**Effective:** July 1, 2011.

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**Smith M, Cheatham**

(SENATE SPONSORS — GARD, CHARBONNEAU, HOLDMAN, WALKER,  
TALLIAN, KRUSE, LEISING, RANDOLPH)

January 12, 2011, read first time and referred to Committee on Local Government.  
February 17, 2011, amended, reported — Do Pass.  
March 28, 2011, read second time, amended, ordered engrossed.  
March 29, 2011, engrossed.  
March 30, 2011, read third time, passed. Yeas 83, nays 11.

**SENATE ACTION**

March 31, 2011, read first time and referred to Committee on Utilities and Technology.  
April 7, 2011, amended, reported favorably — Do Pass.

**EH 1291—LS 7482/DI 71+**



April 8, 2011

First Regular Session 117th General Assembly (2011)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in **this style type**, and deletions will appear in ~~this style type~~.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or ~~this style type~~ reconciles conflicts between statutes enacted by the 2010 Regular Session of the General Assembly.

# ENGROSSED HOUSE BILL No. 1291



A BILL FOR AN ACT to amend the Indiana Code concerning local government.

*Be it enacted by the General Assembly of the State of Indiana:*

1 SECTION 1. IC 34-13-3-3, AS AMENDED BY P.L.86-2010,  
2 SECTION 10, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
3 JULY 1, 2011]: Sec. 3. A governmental entity or an employee acting  
4 within the scope of the employee's employment is not liable if a loss  
5 results from the following:

- 6 (1) The natural condition of unimproved property.
- 7 (2) The condition of a reservoir, dam, canal, conduit, drain, or  
8 similar structure when used by a person for a purpose that is not  
9 foreseeable.
- 10 (3) The temporary condition of a public thoroughfare or extreme  
11 sport area that results from weather.
- 12 (4) The condition of an unpaved road, trail, or footpath, the  
13 purpose of which is to provide access to a recreation or scenic  
14 area.
- 15 (5) The design, construction, control, operation, or normal  
16 condition of an extreme sport area, if all entrances to the extreme  
17 sport area are marked with:

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**EH 1291—LS 7482/DI 71+**



- 1 (A) a set of rules governing the use of the extreme sport area;
- 2 (B) a warning concerning the hazards and dangers associated
- 3 with the use of the extreme sport area; and
- 4 (C) a statement that the extreme sport area may be used only
- 5 by persons operating extreme sport equipment.
- 6 This subdivision shall not be construed to relieve a governmental
- 7 entity from liability for the continuing duty to maintain extreme
- 8 sports areas in a reasonably safe condition.
- 9 (6) The initiation of a judicial or an administrative proceeding.
- 10 (7) The performance of a discretionary function; however, the
- 11 provision of medical or optical care as provided in IC 34-6-2-38
- 12 shall be considered as a ministerial act.
- 13 (8) The adoption and enforcement of or failure to adopt or enforce
- 14 a law (including rules and regulations), unless the act of
- 15 enforcement constitutes false arrest or false imprisonment.
- 16 (9) An act or omission performed in good faith and without
- 17 malice under the apparent authority of a statute which is invalid
- 18 if the employee would not have been liable had the statute been
- 19 valid.
- 20 (10) The act or omission of anyone other than the governmental
- 21 entity or the governmental entity's employee.
- 22 (11) The issuance, denial, suspension, or revocation of, or failure
- 23 or refusal to issue, deny, suspend, or revoke any permit, license,
- 24 certificate, approval, order, or similar authorization, where the
- 25 authority is discretionary under the law.
- 26 (12) Failure to make an inspection, or making an inadequate or
- 27 negligent inspection, of any property, other than the property of
- 28 a governmental entity, to determine whether the property
- 29 complied with or violates any law or contains a hazard to health
- 30 or safety.
- 31 (13) Entry upon any property where the entry is expressly or
- 32 impliedly authorized by law.
- 33 (14) Misrepresentation if unintentional.
- 34 (15) Theft by another person of money in the employee's official
- 35 custody, unless the loss was sustained because of the employee's
- 36 own negligent or wrongful act or omission.
- 37 (16) Injury to the property of a person under the jurisdiction and
- 38 control of the department of correction if the person has not
- 39 exhausted the administrative remedies and procedures provided
- 40 by section 7 of this chapter.
- 41 (17) Injury to the person or property of a person under supervision
- 42 of a governmental entity and who is:

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- 1 (A) on probation; or
- 2 (B) assigned to an alcohol and drug services program under
- 3 IC 12-23, a minimum security release program under
- 4 IC 11-10-8, a pretrial conditional release program under
- 5 IC 35-33-8, or a community corrections program under
- 6 IC 11-12.
- 7 (18) Design of a highway (as defined in IC 9-13-2-73), toll road
- 8 project (as defined in IC 8-15-2-4(4)), tollway (as defined in
- 9 IC 8-15-3-7), or project (as defined in IC 8-15.7-2-14) if the
- 10 claimed loss occurs at least twenty (20) years after the public
- 11 highway, toll road project, tollway, or project was designed or
- 12 substantially redesigned; except that this subdivision shall not be
- 13 construed to relieve a responsible governmental entity from the
- 14 continuing duty to provide and maintain public highways in a
- 15 reasonably safe condition.
- 16 (19) Development, adoption, implementation, operation,
- 17 maintenance, or use of an enhanced emergency communication
- 18 system.
- 19 (20) Injury to a student or a student's property by an employee of
- 20 a school corporation if the employee is acting reasonably under a
- 21 discipline policy adopted under IC 20-33-8-12.
- 22 (21) An act or omission performed in good faith under the
- 23 apparent authority of a court order described in IC 35-46-1-15.1
- 24 that is invalid, including an arrest or imprisonment related to the
- 25 enforcement of the court order, if the governmental entity or
- 26 employee would not have been liable had the court order been
- 27 valid.
- 28 (22) An act taken to investigate or remediate hazardous
- 29 substances, petroleum, or other pollutants associated with a
- 30 brownfield (as defined in IC 13-11-2-19.3) unless:
- 31 (A) the loss is a result of reckless conduct; or
- 32 (B) the governmental entity was responsible for the initial
- 33 placement of the hazardous substances, petroleum, or other
- 34 pollutants on the brownfield.
- 35 (23) The operation of an off-road vehicle (as defined in
- 36 IC 14-8-2-185) by a nongovernmental employee, or by a
- 37 governmental employee not acting within the scope of the
- 38 employment of the employee, on a public highway in a county
- 39 road system outside the corporate limits of a city or town, unless
- 40 the loss is the result of an act or omission amounting to:
- 41 (A) gross negligence;
- 42 (B) willful or wanton misconduct; or

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(C) intentional misconduct.

This subdivision shall not be construed to relieve a governmental entity from liability for the continuing duty to maintain highways in a reasonably safe condition for the operation of motor vehicles licensed by the bureau of motor vehicles for operation on public highways.

**(24) Any act or omission rendered in connection with a request, investigation, assessment, or opinion provided under IC 36-9-28.7.**

SECTION 2. IC 36-9-27-69.5 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2011]: Sec. 69.5. (a) Unless otherwise required by an ordinance of the county, a person who lays out:

(1) a subdivision of lots or lands; or

(2) a commercial, an industrial, or other land development; outside the corporate boundaries of any municipality must submit plans and specifications for the drainage of the subdivision or other development in accordance with this section. The county drainage board must approve the drainage plan before the person may proceed with development of the subdivision or other development.

(b) A drainage plan and specifications submitted under subsection (a) to the county drainage board must comply with this chapter. Except as provided in subsection (c), the plan must comply with the following standards:

(1) The plan must maintain the amount of drainage through the tract that existed when the tract was created. If any tiles are cut, broken down, or rendered useless during the construction activity on the tract, the landowner ~~will be~~ is responsible for the repair, replacement, or relocation of the tile.

(2) The plan may not change the locations where surface water enters the tract and exits the tract from the locations that existed when the tract was created.

(3) Water ~~which that~~ sheds off of a new structure, especially when the new structure is elevated or near a property line, or both, must exit the tract in the same location where it did when the tract was created.

(c) The county drainage board may approve an alternate plan that does not comply with the standard set forth in subsection (b)(2).

SECTION 3. IC 36-9-28.7 IS ADDED TO THE INDIANA CODE AS A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2011]:

**Chapter 28.7. Storm Water Nuisances**

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1           **Sec. 1. (a)** As used in this chapter, "artificial conveyance" means  
2 a manmade structure in or into which storm water runoff or  
3 floodwaters flow, either continuously or intermittently.  
4           **(b)** The term includes piping, ditches, swales, curbs, gutters,  
5 catch basins, channels, storm drains, downspouts, roadways, and  
6 any other structure using a similar method.  
7           **Sec. 2.** As used in this chapter, "channel" means a part of a  
8 natural watercourse or artificial conveyance that:  
9           **(1)** periodically or continuously contains moving water; and  
10           **(2)** has a defined bed and banks that serve to confine the  
11 water.  
12           **Sec. 3.** As used in this chapter, "runoff" means the part of  
13 precipitation that flows from a drainage area on the land surface,  
14 in open channels, or in storm water conveyance systems.  
15           **Sec. 4.** As used in this chapter, "storm water conveyance  
16 system" means all methods, natural or manmade, used for  
17 conducting storm water to, through, or from a drainage area to  
18 any of the following:  
19           **(1)** Conduits and appurtenant features.  
20           **(2)** Canals.  
21           **(3)** Channels.  
22           **(4)** Ditches.  
23           **(5)** Storage facilities.  
24           **(6)** Swales.  
25           **(7)** Streams.  
26           **(8)** Culverts.  
27           **(9)** Roadways.  
28           **(10)** Pumping stations.  
29           **Sec. 5.** As used in this chapter, "storm water nuisance" means  
30 a condition:  
31           **(1)** that arises out of or is related to storm water that is  
32 transferred through runoff or an artificial conveyance that:  
33           **(A)** is directed to the property of another person;  
34           **(B)** discharges storm water at or near the property line of  
35 another person; or  
36           **(C)** accelerates or increases the flow of storm water onto  
37 another person's property; and  
38           **(2)** to which one (1) or both of the following apply:  
39           **(A)** The condition is injurious to health.  
40           **(B)** The condition substantially obstructs the free use of  
41 property.  
42           **Sec. 6.** As used in this chapter, "swale" means an elongated

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**depression in the land surface that:**

- (1) is at least seasonally wet;**
- (2) is usually vegetated;**
- (3) is a conduit for storm water flow; and**
- (4) conducts storm water into primary drainage channels.**

**Sec. 7. As used in this chapter, "unit of government" means:**

- (1) the town council or its designee if the storm water nuisance is located within the boundaries of a town;**
- (2) the city board of works or its designee if the storm water nuisance is located within the boundaries of a city; or**
- (3) the county surveyor or its designee if the storm water nuisance is located within the boundaries of an unincorporated portion of a county.**

**Sec. 8. (a) If:**

- (1) a person who owns a tract of land seeks the removal of a storm water nuisance; and**
- (2) the owner of the land on which the storm water nuisance is located does not remove the storm water nuisance upon request;**

**the person seeking the removal may file a request under this chapter asking the unit of government to investigate the storm water nuisance.**

**(b) The request must be filed on a form published by the unit of government that includes:**

- (1) a general description of the tract of land owned by the person making the request;**
- (2) a general description of the site of the nuisance; and**
- (3) a general explanation of the need for the removal of the nuisance.**

**Sec. 9. (a) An ordinance may be adopted to allow for the payment of a fee to the unit of government as a condition of filing a request under this chapter. The fee shall not be an amount greater than is reasonably necessary to defray the expenses incurred in processing the request, conducting the investigation, and completing the assessment under this section.**

**(b) The unit of government shall investigate and make a visual assessment limited to the following:**

- (1) Determine whether the storm water nuisance exists.**
- (2) Assess whether the removal of the storm water nuisance will:**
  - (A) remove the negative effect of the storm water nuisance from the land of a person making the request; and**

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(B) cause unreasonable damage to the land on which the storm water nuisance is located.

(3) Make any other observations that may be useful in solving an alleged storm water nuisance problem.

(c) The unit of government, upon making the assessment under subsection (b), shall provide the following to a person that filed the request under section 8 of this chapter:

(1) An oral or written report that may include:

- (A) a general description of the investigation and its findings;
- (B) whether the storm water nuisance exists;
- (C) the need for the removal of the storm water nuisance;
- (D) whether the removal of the storm water nuisance will:
  - (i) remove the negative effect of the storm water nuisance from the land of a person that filed the request under section 8 of this chapter; and
  - (ii) cause unreasonable damage to the land on which the storm water nuisance is located; and
- (E) any other considerations that may be useful in solving the storm water nuisance.

(2) Information concerning alternative dispute resolution options.

(d) The unit of government is not required to use funds to meet the requirements under this chapter.

(e) Except under subpoena, the unit of government shall not be compelled to testify in a legal proceeding related to its functions under this chapter.

(f) For purposes of this chapter, the unit of government has a right of entry as provided by IC 36-9-27.4-25.

(g) An artificial conveyance or runoff that was constructed and that operates in compliance with a permit issued by a political subdivision is not subject to the provisions of this chapter.

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## COMMITTEE REPORT

Mr. Speaker: Your Committee on Natural Resources, to which was referred House Bill 1291, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill be amended as follows:

Page 4, between lines 6 and 7, begin a new line block indented and insert:

**"(24) Any act or omission rendered in connection with a request, investigation, assessment, or opinion provided under IC 36-9-28.7.**

SECTION 2. IC 36-9-28.7 IS ADDED TO THE INDIANA CODE AS A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2011]:

**Chapter 28.7. Storm Water Nuisances**

**Sec. 1. (a) As used in this chapter, "artificial conveyance" means a manmade structure in or into which storm water runoff or floodwaters flow, either continuously or intermittently.**

**(b) The term includes piping, ditches, swales, curbs, gutters, catch basins, channels, storm drains, downspouts, roadways, and any other structure using a similar method.**

**Sec. 2. As used in this chapter, "channel" means a part of a natural watercourse or artificial conveyance that:**

- (1) periodically or continuously contains moving water; and**
- (2) has a defined bed and banks that serve to confine the water.**

**Sec. 3. As used in this chapter, "runoff" means the part of precipitation that flows from a drainage area on the land surface, in open channels, or in storm water conveyance systems.**

**Sec. 4. As used in this chapter, "storm water conveyance system" means all methods, natural or manmade, used for conducting storm water to, through, or from a drainage area to any of the following:**

- (1) Conduits and appurtenant features.**
- (2) Canals.**
- (3) Channels.**
- (4) Ditches.**
- (5) Storage facilities.**
- (6) Swales.**
- (7) Streams.**
- (8) Culverts.**
- (9) Roadways.**
- (10) Pumping stations.**

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**Sec. 5. As used in this chapter, "storm water nuisance" means a condition:**

- (1) that arises out of or is related to storm water that is transferred through runoff or an artificial conveyance that:**
  - (A) is directed to the property of another person;**
  - (B) discharges storm water at or near the property line of another person; or**
  - (C) accelerates or increases the flow of storm water onto another person's property; and**
- (2) to which one (1) or both of the following apply:**
  - (A) The condition is injurious to health.**
  - (B) The condition substantially obstructs the free use of property.**

**Sec. 6. As used in this chapter, "swale" means an elongated depression in the land surface that:**

- (1) is at least seasonally wet;**
- (2) is usually vegetated;**
- (3) is a conduit for storm water flow; and**
- (4) conducts storm water into primary drainage channels.**

**Sec. 7. (a) If:**

- (1) a person who owns a tract of land seeks the removal of a storm water nuisance; and**
- (2) the owner of the land on which the storm water nuisance is located does not remove the storm water nuisance upon request;**

**the person seeking the removal may file a request under this chapter asking the county surveyor, city board of works, or town council of the city or town in which the alleged storm water nuisance is located, or designee of the county surveyor, city board of works, or town council, to investigate the storm water nuisance.**

**(b) The request must be filed on a form published by the county surveyor, city board of works, or town council, or designee of the county surveyor, city board of works, or town council, that includes:**

- (1) a general description of the tract of land owned by the person making the request;**
- (2) a general description of the site of the nuisance; and**
- (3) a general explanation of the need for the removal of the nuisance.**

**Sec. 8. (a) An ordinance may be adopted to allow for the payment of a fee to the county surveyor, city board of works, or town council, or designee of the county surveyor, city board of**

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works, or town council, as a condition of filing a request under this chapter. The fee shall not be an amount greater than is reasonably necessary to defray the expenses incurred in processing the request, conducting the investigation, and completing the assessment under this section.

(b) The county surveyor, city board of works, or town council, or designee of the county surveyor, city board of works, or town council, of the city or town in which the storm water nuisance is alleged to exist shall investigate and make a visual assessment limited to the following:

- (1) Determine whether the storm water nuisance exists.
- (2) Assess whether the removal of the storm water nuisance will:
  - (A) remove the negative effect of the storm water nuisance from the land of a person making the request; and
  - (B) cause unreasonable damage to the land on which the storm water nuisance is located.
- (3) Make any other observations that may be useful in solving an alleged storm water nuisance problem.

(c) The county surveyor, city board of works, or town council, or designee of the county surveyor, city board of works, or town council, upon making the assessment under subsection (b), shall provide the following to a person that filed the request under section 7 of this chapter:

- (1) An oral or written report that may include:
  - (A) a general description of the investigation and its findings;
  - (B) whether the storm water nuisance exists;
  - (C) the need for the removal of the storm water nuisance;
  - (D) whether the removal of the storm water nuisance will:
    - (i) remove the negative effect of the storm water nuisance from the land of a person that filed the request under section 7 of this chapter; and
    - (ii) cause unreasonable damage to the land on which the storm water nuisance is located; and
  - (E) any other considerations that may be useful in solving the storm water nuisance.
- (2) Information concerning alternative dispute resolution options.

(d) The county surveyor, city board of works, or town council, or designee of the county surveyor, city board of works, or town council, is not required to use funds to meet the requirements

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under this chapter.

(e) Except under subpoena, the county surveyor, city board of works, or town council, or designee of the county surveyor, city board of works, or town council, shall not be compelled to testify in a legal proceeding related to its functions under this chapter.

(f) For purposes of this chapter, the county surveyor, city board of works, or town council, or designee of the county surveyor, city board of works, or town council, has a right of entry as provided by IC 36-9-27.4-25.

(g) An artificial conveyance that was constructed and that operates in compliance with a permit issued by a political subdivision is not subject to the provisions of this chapter."

Page 4, delete lines 7 through 42.

Delete pages 5 through 11.

Re-number all SECTIONS consecutively.

and when so amended that said bill do pass.

(Reference is to HB 1291 as introduced.)

EBERHART, Chair

Committee Vote: yeas 11, nays 0.

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HOUSE MOTION

Mr. Speaker: I move that House Bill 1291 be amended to read as follows:

Page 7, line 9, after "conveyance" insert "**or runoff**".

(Reference is to HB 1291 as printed February 18, 2011.)

SMITH M

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HOUSE MOTION

Mr. Speaker: I move that House Bill 1291 be amended to read as follows:

Page 5, between lines 18 and 19, begin a new paragraph and insert: "**Sec. 7. As used in this chapter, "unit of government" means:**

- (1) the town council or its designee if the storm water nuisance is located within the boundaries of a town;



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- (2) the city board of works or its designee if the storm water nuisance is located within the boundaries of a city; or
- (3) the county surveyor or its designee if the storm water nuisance is located within the boundaries of an unincorporated portion of a county."

Page 5, line 19, delete "7." and insert "8."

Page 5, line 26, delete "county surveyor, city board of works, or town" and insert "**unit of government to investigate the storm water nuisance.**"

Page 5, delete lines 27 through 29.

Page 5, line 30, delete "county" and insert "**unit of government that includes:**"

Page 5, delete lines 31 through 33.

Page 5, line 39, delete "8." and insert "9."

Page 5, line 40, delete "county surveyor, city board of works, or" and insert "**unit of government as a condition of filing a request under this**"

Page 5, delete lines 41 through 42.

Page 6, line 5, delete "county surveyor, city board of works, or town council," and insert "**unit of government**"

Page 6, delete lines 6 through 7.

Page 6, line 8, delete "alleged to exist"

Page 6, line 19, delete "county surveyor, city board of works, or town council," and insert "**unit of government,**"

Page 6, delete line 20.

Page 6, line 21, delete "council,"

Page 6, line 23, delete "7" and insert "8"

Page 6, line 32, delete "7" and insert "8"

Page 6, line 39, delete "county surveyor, city board of works, or town council," and insert "**unit of government**"

Page 6, delete line 40.

Page 6, line 41, delete "council,"

Page 7, line 1, delete "county surveyor, city board of" and insert "**unit of government**"

Page 7, delete line 2.

Page 7, line 3, delete "board of works, or town council,"

Page 7, line 5, delete "county surveyor, city board" and insert "**unit of government**"

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Page 7, delete line 6.

Page 7, line 7, delete "board of works, or town council,".

(Reference is to HB 1291 as printed February 8, 2011.)

SMITH M

COMMITTEE REPORT

Madam President: The Senate Committee on Utilities and Technology, to which was referred House Bill No. 1291, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill be AMENDED as follows:

Page 4, between lines 9 and 10, begin a new paragraph and insert:

"SECTION 2. IC 36-9-27-69.5 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2011]: Sec. 69.5. (a) Unless otherwise required by an ordinance of the county, a person who lays out:

(1) a subdivision of lots or lands; or

(2) a commercial, an industrial, or other land development; outside the corporate boundaries of any municipality must submit plans and specifications for the drainage of the subdivision or other development in accordance with this section. The county drainage board must approve the drainage plan before the person may proceed with development of the subdivision or other development.

(b) A drainage plan and specifications submitted under subsection (a) to the county drainage board must comply with this chapter. Except as provided in subsection (c), the plan must comply with the following standards:

(1) The plan must maintain the amount of drainage through the tract that existed when the tract was created. If any tiles are cut, broken down, or rendered useless during the construction activity on the tract, the landowner will be is responsible for the repair, replacement, or relocation of the tile.

(2) The plan may not change the locations where surface water enters the tract and exits the tract from the locations that existed when the tract was created.

(3) Water which that sheds off of a new structure, especially when the new structure is elevated or near a property line, or both, must exit the tract in the same location where it did when the tract

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was created.

(c) The county drainage board may approve an alternate plan that does not comply with the standard set forth in subsection (b)(2).

Renumber all SECTIONS consecutively.

and when so amended that said bill do pass.

(Reference is to HB 1291 as reprinted March 29, 2011.)

MERRITT, Chairperson

Committee Vote: Yeas 9, Nays 0.

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