

ORIGINAL

STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

PETITION OF THE BOARD OF DIRECTORS FOR)
UTILITIES OF THE DEPARTMENT OF PUBLIC)
UTILITIES OF THE CITY OF INDIANAPOLIS, AS)
SUCCESSOR TRUSTEE OF A PUBLIC)
CHARITABLE TRUST, FOR APPROVAL OF GAS)
COST ADJUSTMENTS TO BE APPLICABLE IN)
THE MONTHS OF JUNE, JULY AND AUGUST)
2011)

CAUSE NO. 37399 GCA 110

APPROVED:

MAY 31 2011

BY THE COMMISSION

Larry S. Landis, Commissioner
Aaron A. Schmoll, Senior Administrative Law Judge

On April 1, 2011 in accordance with Indiana Code § 8-1-2-42, the Board of Directors for Utilities of the Department of Public Utilities of the City of Indianapolis, as Successor Trustee of a Public Charitable Trust, d/b/a Citizens Gas (“Petitioner” or “Citizens Gas”) filed its Verified Petition initiating this Cause for approval of a Gas Cost Adjustment (“GCA”) with attached Schedules to be applicable during the months of June through August 2011 with the Indiana Utility Regulatory Commission (“Commission”). On May 6, 2011, Petitioner filed revised Schedules and the prepared direct testimony of Jill A. Phillips, Manager, Rates & Regulatory Affairs and LaTona S. Prentice, Executive Director of Regulatory Affairs. On May 13, 2011, in conformance with the statute, the Indiana Office of Utility Consumer Counselor (“OUCC”) filed the direct testimony and exhibits of Pamela Sue Sargent Haase, CPA.

Pursuant to notice duly published as required by law, proof of which was incorporated into the record by reference and placed in the official files of the Commission, an evidentiary hearing was held in this Cause at 11:00 a.m. on May 25, 2011 in Room 224, PNC Center, 101 W. Washington Street, Indianapolis, Indiana. Petitioner and the OUCC were present and participated at the hearing. The prepared testimony and exhibits of Petitioner and OUCC were admitted into the record without objection. No members of the general public appeared or sought to testify at the hearing.

Based upon the applicable law and the evidence presented, the Commission now finds:

- 1. Statutory Notice and Commission Jurisdiction.** Due, legal and timely notice of the hearing in this Cause was given and published by the Commission as required by law. Petitioner operates a municipal gas utility, and as such, is subject to the jurisdiction of this Commission as provided by the laws of the State of Indiana, including certain sections of the Public Service Commission Act, as amended. The provisions of said Act authorize the Commission to act in this proceeding. The Commission, therefore, has jurisdiction over the Petitioner and the subject matter of its verified Petition.

2. **Petitioner's Characteristics.** Petitioner is the Board of Directors for Utilities of the Department of Public Utilities of the City of Indianapolis, as Successor Trustee of a Public Charitable Trust, doing business as Citizens Gas. Petitioner has its principal office at 2020 North Meridian Street, Indianapolis, Indiana. Petitioner is engaged in rendering natural gas utility service to the public in and around Marion county in the State of Indiana; and owns, operates, manages, and controls plant and equipment used for the distribution and furnishing of such service.

3. **Source of Natural Gas.** Indiana Code § 8-1-2-42(g)(3)(A) requires Petitioner to make every reasonable effort to acquire long-term natural gas supplies in order to provide service to its customers at the lowest gas cost reasonably possible.

Petitioner's witness Jill A. Phillips provided evidence concerning the tariff sheets and supporting schedules filed with Petitioner's gas cost adjustment to be effective for June, July and August 2011. The evidence showed Petitioner's rates and charges reflect recovery of transportation and storage costs based upon filings made with the Federal Energy Regulatory Commission ("FERC"). The majority of the commodity will be priced using NYMEX futures settlement prices at Henry Hub for the three-month period, adjusted for basis, fuel, and transportation for delivery to Petitioner's city gate. The remaining commodity will be priced according to physical or financial hedge transactions. Approximately 34.62% of the actual commodity volumes and 2.38% of the projected commodity volumes were purchased pursuant to physical hedge transactions. Approximately 8.80% of the actual commodity volumes and 9.12% of the projected commodity volumes were purchased pursuant to financial hedge transactions. Petitioner also pays commodity reservation charges in return for performance guarantees, which are treated in the gas cost adjustment in the same manner as pipeline reservation charges.

The Commission has indicated that Indiana's gas utilities should use reasonable efforts to mitigate gas price volatility. This includes a program that works to mitigate gas price volatility and considers market conditions and the price of natural gas on a current and forward-looking basis. Based on the evidence, we find that Petitioner has demonstrated it has and continues to follow a policy of securing natural gas at the lowest gas cost reasonably possible in order to meet anticipated customer requirements. Therefore, the Commission finds that the requirement of this statutory provision has been fulfilled.

4. **Purchased Gas Cost Rates.** Indiana Code § 8-1-2-42(g)(3)(B) requires that Petitioner's pipeline suppliers of gas have requested or filed pursuant to the jurisdiction and procedures of a duly constituted regulatory authority the costs proposed to be included in the GCA factor. The evidence of record indicates gas costs in this proceeding include transportation rates that have been filed by Petitioner's pipeline suppliers in accordance with FERC jurisdiction and procedures. The Commission has reviewed the cost of gas included in the proposed gas cost adjustment charge and finds the cost to be reasonable. Therefore, the Commission finds that the requirement of this statutory provision has been fulfilled.

5. **Return Earned.** Indiana Code § 8-1-2-42(g)(3)(C), in effect, prohibits approval of a gas cost adjustment which results in a public utility earning a return in excess of the return

authorized by the last Commission proceeding in which the gas utility's basic rates and charges were approved. The Commission, in its May 14, 1986 Order in Cause No. 37091, found that the earnings test in Indiana Code § 8-1-2-42(g)(3)(C) does not apply to municipally-owned gas utilities. Petitioner is a municipally-owned gas utility; therefore, the earnings test does not apply to Petitioner.

6. Estimation of Purchased Gas Costs. Indiana Code § 8-1-2-42(g)(3)(D) requires that Petitioner's estimate of its prospective average gas costs for each future recovery period be reasonable. The Commission has determined that this requires, in part, a comparison of prior estimations with the eventual actual costs. The evidence presented indicates the estimating techniques of Petitioner during the reconciliation period of December 2010 through February 2011 (the "Reconciliation Period") yielded an over-estimated weighted average error of 3.40%. Ms. Phillips' testimony reports Petitioner's estimating accuracy for this period as follows:

Months	Estimated Cost of Gas (\$/Dth)	Actual Cost of Gas (\$/Dth)	Percent Estimate Over or (Under) Actual
December 2010	\$5.551	\$5.389	3.01%
January 2011	\$5.587	\$5.369	4.06%
February 2011	\$5.941	\$5.834	1.83%
Weighted Average	\$5.686	\$5.499	3.40%

Based upon Petitioner's historical accuracy in estimating the cost of gas, the Commission finds that Petitioner's estimating techniques are sound and Petitioner's prospective average estimate of gas costs is reasonable.

7. Reconciliation. Indiana Code § 8-1-2-42(g)(3)(D) also requires that the Petitioner reconcile its estimation for a previous recovery period with the actual purchased gas cost for that period. The evidence presented in this current proceeding established that the total gas supply variance for the Reconciliation Period is an over-collection of \$5,760,190, which results in a decrease in the net cost of gas. The total balancing demand variance for the Reconciliation Period is an over-collection of \$642,465, which results in a decrease in the net cost of gas. A portion of these respective variances should be included, based on estimated sales percentages in this GCA, and the next three GCAs, as follows:

GCA	Gas Supply Variance	Balancing Demand Variance
110	\$ (284,441)	\$ (33,635)
111	\$ (883,089)	\$(102,456)
112	\$(3,232,040)	\$(353,799)
113	\$(1,360,620)	\$(152,575)

The gas supply variance from prior periods applicable to the current recovery period is an over-collection of \$64,561 and the balancing demand variance from prior periods is an under-collection of \$131,462. Therefore, the total gas supply variance including prior periods is an over-collection of \$349,002, which results in a decrease in the net cost of gas. The total

balancing demand variance including prior periods is an under-collection of \$97,827, which results in an increase in the net cost of gas.

Petitioner received no new refunds during the Reconciliation Period, and has no refunds from prior periods applicable to the current recovery period. Therefore, Petitioner has no refunds to be returned in this GCA proceeding. Based upon the evidence presented, the Commission finds that Petitioner’s proposed GCA properly reconciles the difference between the actual costs for the Reconciliation Period and the gas costs recovered during that same period.

8. Resulting Gas Cost Adjustment Factor.

A. June 2011

The estimated net cost of gas to be recovered during June 2011 is \$4,666,249. Adjusting this total for the variance, refund amounts, and net write-off recovery costs for June 2011 yields gas costs to be recovered through the GCA of \$4,616,522. After dividing that amount by estimated sales for the same period, and correcting for the application of the Indiana Utility Receipts Tax, Petitioner recommended the following GCA factors for June 2011:

Gas Rate	Variable-Rate Supply Charge Per Therm	Balancing Charges Standard Delivery Service Per Therm	Balancing Charges Basic Delivery Service Per Therm
D1 – Residential Domestic	\$0.5440	N/A	N/A
D2 – Residential Heating	\$0.5874	N/A	N/A
D3 – General Non-Heating	\$0.4980	\$0.0117	\$0.0006
D4 – General Heating	\$0.5643	\$0.0103	\$0.0005
D5 – Large Volume	\$0.5439	\$0.0150	\$0.0008
D7– Compressed Natural Gas	\$0.4960	\$0.0117	N/A
D9 – High Volume	N/A	\$0.0734	\$0.0037

Back-up Gas Supply Charge (\$ Per Therm):

Capacity \$0.0680 Commodity \$0.5019 Gas Supply Charge \$0.5699

Usage Balancing Charge (\$ Per Therm):

Gas Supply Charge - Negative Imbalance \$0.5712
 Gas Supply Charge - Positive Imbalance (\$0.4807)

Using the June 2011 GCA factor for “Gas Rate D2 – Residential Heating” to illustrate the effects on residential customers, a factor of \$5.874/Dth represents an increase of \$0.121/Dth from the current (May 2011) GCA factor of \$5.753/Dth. The effects of this increase on various consumption levels of residential heating bills are shown below:

Proposed GCA Factor (June 2011)
vs.
Currently Approved GCA Factor (May 2011)

Monthly Consumption DTH	Bill At Proposed GCA Factor	Bill At Current GCA Factor	Dollar Change	Percent Change
5	\$ 57.03	\$ 56.42	\$ 0.61	1.08%
10	\$ 98.56	\$ 97.35	\$ 1.21	1.24%
15	\$140.09	\$138.27	\$ 1.82	1.32%
20	\$181.62	\$179.20	\$ 2.42	1.35%
25	\$223.15	\$220.12	\$ 3.03	1.38%

The same Residential Heating factor of \$5.874/Dth for June 2011 represents a decrease of \$0.319/Dth from the GCA factor of \$6.193/Dth billed one year ago. The effects of this decrease on various consumption levels of residential heating bills are shown below:

Proposed GCA Factor (June 2011)
vs.
GCA Factor One Year Ago (June 2010)

Monthly Consumption DTH	Bill At Proposed GCA Factor	Bill At Prior Year GCA Factor	Dollar Change	Percent Change
5	\$ 57.03	\$ 58.18	(\$ 1.15)	(1.98%)
10	\$ 98.56	\$100.87	(\$ 2.31)	(2.29%)
15	\$140.09	\$143.55	(\$ 3.46)	(2.41%)
20	\$181.62	\$186.24	(\$ 4.62)	(2.48%)
25	\$223.15	\$228.92	(\$ 5.77)	(2.52%)

B. July 2011

The estimated cost of gas to be recovered during July 2011 is \$4,569,679. Adjusting this total for the variance, refund amounts, and net write-off recovery costs for July 2011 yields gas costs to be recovered through the GCA of \$4,522,779. After dividing that amount by estimated sales for the same period and correcting for the application of the Indiana Utility Receipts Tax, Petitioner recommended the following GCA factors for July 2011.

Gas Rate	Variable-Rate Supply Charge Per Therm	Balancing Charges Standard Delivery Service Per Therm	Balancing Charges Basic Delivery Service Per Therm
D1 – Residential Domestic	\$0.5461	N/A	N/A
D2 – Residential Heating	\$0.5920	N/A	N/A
D3 – General Non-Heating	\$0.4997	\$0.0119	\$0.0006
D4 – General Heating	\$0.5660	\$0.0105	\$0.0005
D5 – Large Volume	\$0.5458	\$0.0152	\$0.0008
D7 – Compressed Natural Gas	\$0.4993	\$0.0117	N/A
D9 – High Volume	N/A	\$0.0736	\$0.0037

Back-up Gas Supply Charge (\$ Per Therm):

Capacity \$0.0680

Commodity \$0.5038

Gas Supply Charge \$0.5718

Usage Balancing Charge (\$ Per Therm):

Gas Supply Charge – Negative Imbalance \$0.5736

Gas Supply Charge – Positive Imbalance (\$0.4824)

Using the July 2011 GCA factor for “Gas Rate D2 – Residential Heating” to illustrate the effects on residential customers, a factor of \$5.920/Dth represents an increase of \$0.167/Dth from the current (May 2011) GCA factor of \$5.753/Dth. The effects of this increase on various consumption levels within this customer classification are shown below:

Proposed GCA Factor (July 2011)
vs.
Currently Approved GCA Factor (May 2011)

Monthly Consumption Dth	Bill at Proposed GCA Factor	Bill at Current GCA Factor	Dollar Change	Percent Change
5	\$ 57.26	\$ 56.42	\$0.84	1.49%
10	\$ 99.02	\$ 97.35	\$1.67	1.72%
15	\$140.78	\$138.27	\$2.51	1.82%
20	\$182.54	\$179.20	\$3.34	1.86%
25	\$224.30	\$220.12	\$4.18	1.90%

The same Residential Heating factor of \$5.920/Dth for July 2011 represents a decrease of \$1.119/Dth from the GCA factor of \$7.039/Dth billed one year ago. The effects of this decrease on various consumption levels of residential heating bills are shown below:

Proposed GCA Factor (July 2011)
vs.
GCA Factor One Year Ago (July 2010)

Monthly Consumption Dth	Bill at Proposed GCA Factor	Bill at Prior Year GCA Factor	Dollar Change	Percent Change
5	\$ 57.26	\$ 62.41	(\$5.15)	(8.25%)
10	\$ 99.02	\$109.33	(\$10.31)	(9.43%)
15	\$140.78	\$156.24	(\$15.46)	(9.90%)
20	\$182.54	\$203.16	(\$20.62)	(10.15%)
25	\$224.30	\$250.07	(\$25.77)	(10.31%)

C. August 2011

The estimated net cost of gas to be recovered during August 2011 is \$4,653,082. Adjusting this total for the variance, refund amounts, and for net write-off recovery costs for August 2011 yields gas costs to be recovered through the GCA of \$4,607,637. After dividing that amount by estimated sales for the same period and correcting for the application of the Indiana Utility Receipts Tax, Petitioner recommended the following GCA factors for August 2011.

Gas Rate	Variable-Rate Supply Charge Per Therm	Balancing Charges Standard Delivery Service Per Therm	Balancing Charges Basic Delivery Service Per Therm
D1 – Residential Domestic	\$0.5616	N/A	N/A
D2 – Residential Heating	\$0.6079	N/A	N/A
D3 – General Non-Heating	\$0.5149	\$0.0119	\$0.0006
D4 – General Heating	\$0.5815	\$0.0105	\$0.0005
D5 – Large Volume	\$0.5613	\$0.0152	\$0.0008
D7–Compressed Natural Gas	\$0.5127	\$0.0113	N/A
D9 – High Volume	N/A	\$0.0736	\$0.0037

Back-up Gas Supply Charge (\$ Per Therm):

Capacity \$0.0680

Commodity \$0.5192

Gas Supply Charge \$0.5872

Usage Balancing Charge (\$ Per Therm):

Gas Supply Charge – Negative Imbalance \$0.5890

Gas Supply Charge – Positive Imbalance (\$0.4974)

Using the August 2011 GCA factor for “Gas Rate D2 – Residential Heating” to illustrate the effects on residential customers, a factor of \$6.079/Dth represents an increase of \$0.326/Dth

from the current (May 2011) GCA factor of \$5.753/Dth. The effects of this increase on various consumption levels within this customer classification are shown below:

Proposed GCA Factor (August 2011)
vs.
Currently Approved GCA Factor (May 2011)

Monthly Consumption Dth	Bill at Proposed GCA Factor	Bill at Current GCA Factor	Dollar Change	Percent Change
5	\$ 58.05	\$ 56.42	\$1.63	2.89%
10	\$ 100.61	\$ 97.35	\$3.26	3.35%
15	\$143.16	\$138.27	\$4.89	3.54%
20	\$185.72	\$179.20	\$6.52	3.64%
25	\$228.27	\$220.12	\$8.15	3.70%

The same Residential Heating factor of \$6.079/Dth for August 2011 represents a decrease of \$0.807/Dth from the GCA factor of \$6.886/Dth billed one year ago. The effects of this decrease on various consumption levels of residential heating bills are shown below:

Proposed GCA Factor (August 2011)
vs.
GCA Factor One Year Ago (August 2010)

Monthly Consumption DTH	Bill at Proposed GCA Factor	Bill at Current GCA Factor	Dollar Change	Percent Change
5	\$ 58.05	\$ 61.65	(\$3.60)	(5.84%)
10	\$100.61	\$107.80	(\$7.19)	(6.67%)
15	\$143.16	\$153.95	(\$10.79)	(7.01%)
20	\$185.72	\$200.10	(\$14.38)	(7.19%)
25	\$228.27	\$246.25	(\$17.98)	(7.30%)

9. **Interim Rates.** The Commission is unable to determine whether Petitioner will earn an excess return while this GCA is in effect. Accordingly, the Commission has authorized that the approved rates herein should be interim rates subject to refund pending reconciliation in the event an excess return is earned.

10. **Monthly Flex Mechanism.** Petitioner utilizes a flex mechanism each month to adjust the GCA for the subsequent month. The flex applies only to estimated pricing of estimated market purchases (the initial market price) in the GCA. The flex is to be filed no less than three (3) days before the beginning of each calendar month during the GCA quarter. Market purchases in the flex is to be priced at NYMEX prices on a day no more than six (6) business days prior to the beginning of said calendar month. Changes in the market price included in the flex are limited to a maximum adjustment (up or down) of \$1.00 from the initial

market price.

This Commission has indicated in prior orders that Indiana's gas utilities should make reasonable efforts to mitigate gas price volatility. Petitioner's monthly flex mechanism is designed to address the Commission's concerns. Therefore, Petitioner may utilize a monthly flex mechanism.

IT IS THEREFORE ORDERED BY THE INDIANA UTILITY REGULATORY COMMISSION THAT:

1. The Petition of Citizens Gas for the gas cost adjustment for natural gas service, as set forth in Finding No. 8, shall be and hereby is approved, subject to refund and reconciliation in accordance with Finding Paragraph No. 9.

2. Petitioner shall file with the Commission under this Cause, prior to placing in effect the gas cost adjustment factors approved herein, or any future flexed factor, separate amendments to its rate schedules with reasonable references thereon reflecting that such charges are applicable to the rate schedules on these amendments.

3. In accordance with Indiana Code § 8-1-2-70, Petitioner shall pay the following itemized charges within twenty days from the date of the Order to the Secretary of this Commission, as well as any additional costs which were incurred in connection with this Cause:

Commission Charges:	\$ 460.74
OUCG Charges:	\$ 5,444.17
Legal Advertising Charges:	\$ <u>31.14</u>
Total:	\$ 5,936.05

4. This Order shall be effective on and after the date of its approval.

ATTERHOLT, LANDIS AND ZIEGNER CONCUR; BENNETT AND MAYS NOT PARTICIPATING:

APPROVED:

I hereby certify that the above is a true and correct copy of the Order as approved.



Sandra K. Gearlds
Acting Secretary to the Commission