

Indiana Historic Preservation Review Board Minutes  
April 30, 2015  
Indiana Government Conference Center  
Meeting Room Foyer 2-West  
402 West Washington Street  
Indianapolis, Indiana 46204

NOTE: due to a lack of quorum, the scheduled April 8, 2015 meeting of the board was cancelled the day of the meeting.

Board members present: Deputy- Director Chris Smith, DNR; Chairman; DHPA Director Mitch Zoll; Daniel Kloc, AIA; Jim Corridan; Beth McCord; Kevin Orme.

Staff members present: Paul Diebold, Holly Tate, Chad Slider, Steve Kennedy, Malia Vanaman and Susan Judy, of DHPA;

Visitors/Speakers present: Jason Larrison, State Architect; Brent Davis, NKSK (Visitors were for the reconstruction of Orr Plaza and the creation of the Bicentennial Fountain, Time Capsule Terrace and Enduring Flame.)

### **Call to Order**

Deputy Director Chris Smith convened the meeting at 10:00 A. M. (Note: This special time for this meeting only)

Deputy Director Smith introduced himself and opened the meeting.

### **Approval of the January 21, 2015 meeting minutes**

Deputy Director Smith asked for any corrections, additions, or any questions regarding the minutes from the last meeting on January 21, 2015.

A motion was made for approval of the minutes from the last meeting by Jim Corridan and seconded by Dan Kloc.

The motion was unanimously approved.

### **Division Director's Report:**

Deputy Director Smith asked Mitch Zoll, director of DHPA to give the Division Director's report. Zoll reported on the following:

Indiana's 2015 Preservation Conference ---Preserving Historic Places was held in Kokomo, IN on April 22<sup>nd</sup> through the 24<sup>th</sup>. The theme of the conference was "Industrial Heritage".

One hundred ninety seven people attended the PHP Conference.

Section 106 training was held in Kokomo on Tuesday April 21. Approximately 40 people attended the training session.

Archaeology Month is in September. Information on programs and events will be available on the Divisions Website.

The artifact roadshow will be held again at the Indiana State Fair grounds on August 22, 2015 in front of the DNR Building.

Hoosier Heritage Day at the fair is August 17<sup>th</sup> this year.

### **Certificates of Approval**

Chad Slider gave the staff comments for and read the Certificate of Approval for the application regarding construction along Senate Avenue and Orr Plaza for the creation of the Bicentennial Fountain, Time Capsule Terrace and Enduring Flame.

Jason Larrison and Brent Davis of MKSK architects presented a power point slide show of the plans for the new proposed construction. The central roadway of Orr Plaza will have shallow water features extending westward. The section of N. Senate extending north of the east-west center axis of the Statehouse will feature a glittering sculpture of ribbon metal resembling a torch flame (representing the torch on the State Flag). The N. Senate between Washington St. and the east-west center axis of the Statehouse will feature backlit pylons with relief sculpture from symbols of the 92 counties. After discussion, Corridan made a motion to approve the application. Orme seconded the motion. The project was approved.

### **Historic Preservation Fund (HPF) Grant Application for Federal FY2016**

Steve Kennedy presented the following staff comments:

Overall, the DHPA Staff was satisfied with the way that the evaluation criteria drafted for federal Fiscal Year 2015 responded to the preservation needs of the state – as identified by both the DHPA Staff and the public. Also, the Grants Staff has determined that the FY2015 grant evaluation criteria worked very well from a programmatic standpoint, including the revisions and clarifications enacted last year. There are further clarifications and a few programmatic changes proposed for FY2016.

Administrative Criteria:

Revisions to the Administrative Criteria are primarily for clarification. Criterion #7 was revised in 2015 to clarify that full CLG credit will be given to proposals for which the CLG is a co-sponsor or provides written support for the project. The 2016 criterion clarifies that the entire project must be within the CLG jurisdiction in order to receive the maximum points, and this is particularly important for potential archaeology projects for which large areas may be included in the project – partly inside and partly outside the CLG's jurisdiction. No changes have been made to point values. The

Minimum Administrative Score remains 65.0 points in order for proposals to be recommended for funding.

Architectural and Historical Criteria:

For the Architectural and Historical Criteria, only minor clarifications have been incorporated, including Criterion #5 that focuses on public education projects and Criterion #8 that offers an incentive for the inclusion or cooperation of minority or disadvantaged groups. No adjustments were made to the point values. Annual updates were made to the list of Historic Districts Targeted for National Register Nomination to reflect districts that are currently being nominated, changes were also incorporated to the list of Historic District Nominations that are outdated and need to be revised and updated, and the Multiple Property Documentation Form Priority List was also revised.

Archaeology Criteria:

There are several revisions to the Archaeology Criteria. Criterion #9 continues to focus on research or problem-based projects, but still emphasizes the importance of Phase I survey. The maximum points for the criterion have been reduced from 20 points to 10 points. Revision to Criterion #10 was to clarify that projects that assist the DHPA with Section 106 review are large-scale Phase I surveys that focus on high priority areas or topics. There were no changes to the Archaeological Goals and Objectives or the list of Special Topic Sites.

Acquisition and Development Criteria:

No substantive changes were made to the Acquisition and Development Criteria. No adjustments were made to the point values.

However, there is one very important item to note concerning the Acquisition and Development category. On March 27th – the same day that the evaluation criteria packet for the Review Board was finalized, the DHPA received notification of several changes to the policies governing the Historic Preservation Fund Grant Program. Most of these changes merely involved grant reporting procedures. However, one major change to the HPF guidelines will be of great interest to the public. The new guidance from the National Park Service indicates, and I quote, “Religious properties listed in the National Register of Historic Places may now participate in the HPF grant program because the federal government has a strong interest in preserving all sites of historic significance regardless of their religious or secular character, because eligibility for this program extends to a broad class of beneficiaries defined without reference to religion, and because the criteria for funding must be applied neutrally. These elements show that this grant program is aimed solely at preserving historic structures and does not constitute an endorsement of religion by the government.”

Of course, to be eligible to participate in the HPF grant program, religious properties must still meet all of the criteria that other historic properties must meet: they must first be listed in the National Register of Historic Places before they can apply for a matching grant, applicants must supply 50% of the total project costs as matching funds, owners must agree to a protective covenant being placed on the property for a period of either five or ten years, and the rehabilitation work to be performed must meet the applicable Secretary of the Interior’s Standards for the Treatment of Historic Properties.

Although this new information was received long after the grant evaluation criteria were put out for public review, and just six days from the end of the public comment period, the DHPA grants staff recommends incorporating this change into the evaluation criteria and instructions immediately, rather than waiting an entire year to make this programmatic change. Of all the grant funding inquiries received by the DHPA grants staff, one of the two most commonly asked questions is whether there is any grant assistance for churches. Furthermore, this policy change represents a loosening of federal guidelines as opposed to a tightening of restrictions.

Given these factors, the grants staff believes that the public will welcome this change and that the appropriate course of action is to incorporate it into the new Acquisition and Development Category grant application materials this year – even though it has not been submitted for public review and comment. As evidence of this suspected public support, I took the opportunity to announce this change of NPS program policy before a room of about 200 attendees at the Preserving Historic Places statewide preservation conference last week. Furthermore, I explained that the DHPA proposed incorporating this change right away, even though there had not been the usual opportunity for a public comment period. When given the informal opportunity to indicate support of this proposed change to our HPF matching grant program in Indiana, there was loud applause. When given the opportunity to indicate opposition, there was only silence.

If the Board approves of this approach, despite the irregularity of the public not having a chance to comment on this change, the grants staff will make the necessary revisions to the application materials right away, and will then begin publicizing this policy change through appropriate communication channels in an effort to spread this news throughout the state.

Historic Preservation Fund Grant Program Guidelines:

Finally, the Historic Preservation Fund Grant Program Guidelines worked very well for purposes of clarifying all of the procedures that the DHPA uses to administer the HPF Program. The Categorical Funding Ratios section on page 24 of this packet has been updated to reflect the slight decrease in percentage of the annual allocation available for the subgrant program. No changes were made to the Guidelines or the Sliding Scale Funding Percentages Chart. Minor editorial changes have been made solely for clarification and update.

Thursday, April 2nd was the deadline for submitting written public comments on these proposed evaluation criteria. This year, no public comments were received.

A motion to accept Steve Kennedy's report and to accept the eligibility of religious properties for the HPF grant process was made by Jim Corridan and seconded by Dan Kloc. The motion was approved.

#### **Properties Listed in, Rejected by, or Removed from the National Register since the last Notification**

##### **Listed**

##### ALLEN COUNTY

Hagerman, William C. and Clara, House, 2105 N. Anthony Blvd., Fort Wayne, 15000076,

LISTED, 3/17/15

HAMILTON COUNTY

Archeological Site 12H1052, Address Restricted, Noblesville vicinity, 15000077,  
LISTED, 3/17/15

MARSHALL COUNTY

Gaskill--Erwin Farm, 2595 14-B Rd., Bourbon vicinity, 15000078,  
LISTED, 3/17/15

PULASKI COUNTY

Pulaski County Home, 700 W. 60 S., Winamac vicinity, 15000079,  
LISTED, 3/17/15

Rejected  
None

Removed  
None

Set date for the next meeting

Proposed date:

July 22, 2015, IGCS, Conference Room C, 2:00 p.m.

Deadline for receipt of Certificate of Approval applications: June 12, 2015, 4:45 p.m.

Deputy- Director Chris Smith asked for a motion to adjourn.

A motion to adjourn was made by consensus

The meeting was adjourned approximately 10:35 A. M.

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