

## **Proposal Title**

District 11 Collaborative Planning, Management & Coordination Proposal – 2011 SHSP

## **Overall Proposal Justification**

*Describe how your understanding of the spectrum of terrorism and natural hazard risks to your area influenced the development of this proposal.*

Indiana Homeland Security District 11 sits in the south central portion of Indiana. The District population is 785,000 residents which makes it the third largest district in the state. The district is home to significant critical infrastructure that includes the B&O poultry farm, 8 major hospitals, a NIPSCO power dam, Symtex Plastics Corporation, and the State University of Indiana. The B&O Poultry farm supplies processed chickens to three major international food chain providers. Four of the eight hospitals are level I trauma facilities, one of which is the nationally leading research hospital for head injuries. The NIPSCO power dam provides flood protection to over 12 down river communities that includes 200,000 residents. The dam also provides power to one-third of the state. Symtex Plastics Corporation is a major Department of Defense supplier of military materials that is vital to the effort in the War on Terrorism and employs over 10,000 residents. The Symtex Corporation Plant is also the state's largest Extremely Hazardous Substance facility. The State University of Indiana is home to the second largest football stadium in the state and holds 65,000 spectators for games and other special events. The district is also host to the annual Oktoberfest on the Chippewa which attracts 300,000 attendees and is the state's third largest special event which runs for seven days in September. These potential incidents are all listed in 8 of the nine county Hazard and Vulnerability Assessments. The district also has noted mention of potential terrorist activity and attacks regarding special events and DOD industry factories in recent information sharing bulletins from the Department of Homeland Security and Federal Bureau of Investigation. In a recent response to a Request for Information from the Indiana Intelligence Fusion Center, the Fusion Center indicated that within the district, there were 38 documented Suspicious Activity Reports.

District 11 is prone to a high risk of Type III and Type II incidents. According to the State Hazard Identification and Risk Assessment District 11 has a significant probability of experiencing major floods, tornados, ice storms, and agro-terrorism. The risks of these incidents are further reflected by historical data which has demonstrated that the district will experience at least one of these incidents incurring significant consequences every two years. In addition to these high risks, the district has a medium risk of blizzard, terrorist attack, wild land fire or conflagration, HAZMAT incidents and pipeline rupture and/or explosion. These medium risks are not only listed in the State Hazard Identification and Risk Assessment, each of these threats is listed in each of the county hazard and vulnerability assessments in the district.

District 11 has also suffered from a lack of planning and collaboration, EOC coordination, and on-site incident management. In the 2010 Chippewa floods and in the 2009 Ice Storm, the district had problems resulting from duplication of resource requests, competing for critical resources, resource accountability and operational risk management. These have been common issues that have been revealed in other incidents in the past and in the district's full scale exercise conducted in 2010.

Due to the overwhelming potential for disastrous incidents within the district, the District Planning Council conducted a Gap Analysis for its highest threat incidents which include floods, tornados, HAZMAT incidents, and terrorist attack. That gap analysis revealed that the district has a critical need to improve district-based planning and collaboration, Emergency Operations Center Management, and on-site incident management capabilities. Specifically speaking, District 11 seeks to create a District Emergency Management Plan, establish a baseline of resources in each county EOC and ensures each county EOC has the capability to video teleconference with each other and the State EOC, and create a Local Incident Management Team (Type IV) in each county. These three projects will serve as the solution to improve the capabilities of district-based planning and collaboration, EOC management, and on-site incident management.

### **Overall Proposal Justification**

*Describe how the implementation of this proposal will impact the problem(s) identified.*

The District Emergency Management Plan will help to define and coordinate how the District Response Task Force is utilized within District 11. The plan will also assist in the governance of other district resources. Furthermore, the plan will establish a concept of operations for how the district will implement their newly developed District Mutual Aid Agreement and share resources during large scale incidents. The planning process that will be required in the development of this plan will support the district-based planning and collaboration need. Expanded Regional Collaboration, or in our case, district collaboration, is identified as the first priority in the National Preparedness Guidelines in recognition that large scale events may require a shared response across the district including levels of government and the public/private sectors depending on the scale of the event. The District 11 District Emergency Management Planning process will strengthen relationships among stakeholders and support district preparedness planning and operations support, and joint implementation of a capabilities-based approach. This project will enable the district to coordinate preparedness activities more effectively, spread costs, pool resources, share risk, and thereby increase the overall return on investment. The planning process will be completed by establishing multi-jurisdictional and multi-disciplinary working groups consisting of representatives from the entities located within the district. Through joint planning, the district will determine how best to achieve the capabilities, decide where the capabilities should be built and maintained, and establish priorities for the use of limited resources. The working groups will use the Target Capabilities List as the basis to identify needed capabilities; assess current capability levels and gaps; identify, analyze, and choose options; update strategies and plans; and assess preparedness. Through this collaborative, district planning approach, the jurisdictions within the district will determine the most effective distribution and sharing of capability resources to ensure that they are available when and where they are needed and that all of the jurisdictions within the district have or have access to them as needed. The District Emergency Management Plan and Collaboration project will ensure plans incorporate an accurate threat analysis and risk assessment and ensure that capabilities required to prevent, protect against, respond to, and recover from all-hazards events are available when and where they are needed. Plans are vertically and horizontally integrated with appropriate departments, agencies, and jurisdictions. Where appropriate, the District Emergency Management Plan will incorporate a mechanism for requesting State and Federal assistance and include a clearly delineated process for seeking and

requesting assistance from appropriate agencies.

The District EOC Enhancement project will provide 11 laptop computers, three projectors, 8 VoIP phones per EOC, a Wi-Fi router and VTC for every county EOC. This infrastructure will provide a minimum communications capability for each county and will allow the counties to implement the fore mentioned District Emergency Management Plan more effectively. Finally, this project will provide two classes of the All Hazards EOC team course to be conducted in District 11 which will be used as the baseline curriculum for any member serving in a county EOC. This project will enable county EOC's the capability to provide multi-agency coordination (MAC) for incident management by activating and operating an EOC for a pre-planned or no-notice event. EOC management includes EOC activation, notification, staffing, and deactivation; management, direction, control, and coordination of response and recovery activities; coordination of efforts among neighboring governments at each level and among local, regional, State, and Federal EOCs; coordination public information and warning; and maintenance of the information and communication necessary for coordinating response and recovery activities.

The third gap to be addressed is Incident Management. This project will seek to develop a Local Incident Management Team (Type IV) in each county of the district. This project will be done in accordance with the IDHS Indiana Incident Management Program. Funding received for this project will provide individual equipment for members of each Local Incident Management Team and will fund travel to IDHS Incident Management training opportunities. This project will ensure that each county can activate a team that will manage any Type IV incident and will also be used in the first operational period and provide an effective transition and augmentation of the District All Hazard Incident Management Team (Type III) for larger incidents. This funding will also provide a contractor to develop SOPs for the Local Incident Management Teams. Successful completion of this project will ensure that incidents are managed safely, effectively and efficiently through the common framework of the Incident Command System.

By completing these three projects, District 11 will have addressed the three major gaps that the District 11 gap analysis has identified for flooding, tornados, HAZMAT incidents and terrorist attacks. Furthermore, each of the projects are in alignment with the District Strategic Development Plan, the Indiana State Homeland Security Strategy, the National Preparedness Guidelines, the implementation of NIMS and builds three capabilities that are outlined in the Target Capabilities List.

### **Strategy**

***Identify how this proposal supports the State Homeland Security Strategy goals and objectives.***

This proposal supports numerous goals and objectives of the Indiana Strategy for Homeland Security. The following is a breakdown of each goal and objective that is supported and an explanation of how each project within this proposal supports the state strategy:

District Emergency Management Planning and Collaboration

Goal 1: Information Sharing

Objective 1.7 Expand the existing mutual aid system statewide.

## Goal 2: Planning and Risk Analysis

Objective 2.2 Coordinate planning efforts with non-traditional partners such as but not limited to the private sector and non-governmental organizations.

Objective 2.7 Conduct capabilities assessments statewide for identified Target Capabilities, such as but not limited to the 13 target capabilities that are aligned with the 8 National Priorities.

Objective 2.10 Develop state, district and county plans that provide a functional capability to rescue/evacuate, shelter, care for, and reunite with their human companion, non human companion animals.

Objective 2.14 Incorporate lessons learned into existing and new plans.

This project will enhance information using the planning process as a catalyst to bring district wide stakeholders including nontraditional partners such as private sector and non-governmental organizations to the planning table. Planning provides an opportunity for the sharing of information including those non-traditional partners. The developed plan will specifically support Objective 1.7 by providing a framework that agencies can work from to assist in providing mutual aid. The planning will be done with a capabilities based approach with an emphasis on the 13 target capabilities that are aligned with the National Priorities. This project is the essence of Objective 2.10 and 2.14 as the project is to develop a district plan that addresses functional capabilities and will utilize lessons learned and best practices from within the district, state, and nation.

## District EOC Enhancement

### Goal 6: Response

#### Objective 6.3 Enhance Indiana's Emergency Operations Centers' Capabilities

This project is at the core of Objective 6.3. The project will provide for a baseline of EOC capabilities in each county of the 9 counties in the district. The project will also provide the necessary equipment for the establishment of a District Multi-Agency Coordination Center for incidents that involve all or a large number of counties in the district. As with any EOC enhancing activity, the results could be tied to any number of other goals and objectives because EOC's are the hub to the provision and enhancement of logistics, information-sharing, communications, and a multitude of other capabilities. Those cascading benefits are not listed here.

## Local Incident Management Team

### Goal 2: Planning & Risk Analysis

Objective 2.8 Institutionalize the National Incident Management System statewide

Goal 4: Outreach & Engagement

Objective 4.3 Expand Public Information Officer Capabilities

Goal 5: Training & Exercise

Objective 5.4 Provide training related to homeland security and emergency management to first responders and first receivers

Goal 6: Response

Objective 6.9 Ensure first responders are equipped appropriately

The development of local incident management teams will assist in the institutionalization of NIMS as the local incident management teams will have advanced training in ICS and will be able to apply ICS on an incident at an advanced level. Each team will have a Public Information Officer which will support the expansion of Indiana's network of competent Public Information Officers. The project will bring more NIMS and ICS training in support of Objective 5.4. The equipping of the incident management teams as called for in this project supports objective 6.9.

### **Strategy**

***Select a primary and secondary Target Capability that this proposal supports. Provide an explanation of how it is supported.***

Planning

EOC Management and Operations

Because this proposal is based on district planning, multi-agency coordination (EOC's), and Incident Management (Command and Management) the number of Target Capabilities that the proposal affects are numerous and provides benefits to a tertiary level of nearly all target capabilities. The primary capabilities are:

- Planning
- EOC Management and Operations
- Incident Management

Secondary capabilities that this proposal supports are:

- Risk Management
- Intelligence and Information Sharing and Dissemination
- Critical Resource Logistics and Distribution
- Responder Safety and Health
- Emergency Public Information and Warning

Tertiary Capabilities supported by this proposal would include at least another 20 capabilities which means this proposal assists in the development of 28 of the 37 target capabilities. The links from this proposal to the three primary target capabilities are obvious as the proposal is intended to enhance planning, EOC Management and Operations and Incident Management.

The District Emergency Management Planning and Collaboration project further supports Intelligence and Information Sharing , Critical Resource Logistics Distribution and Emergency Public Information and Warning by establishing a framework from which these capabilities will be conducted within the district and provides a forum in which information can be shared and relationships can be established and strengthened.

The EOC Enhancement project supports Intelligence and Information Sharing and Dissemination, Critical Resource Logistics and Distribution, and Emergency Public Information and Warning by providing an EOC infrastructure that will provide a mechanism for information sharing and dissemination. The EOC infrastructure will also support the identification of critical resources and maximize resource sharing within the district. Finally, the network of EOCs will serve as a means for county EOCs to communicate warning and other public information to the populous during times of disaster.

The Local Incident Management Team project supports all secondary capabilities as incident management teams are the command and management mechanism of the incident. These teams incorporate operational risk management and ensure responder safety and health on scene. Furthermore, the logistical chain begins and ends with incident management teams as does the sharing of intelligence and information. Finally, with Public Information Officers embedded with each incident management team, the teams and associated officers will be a force multiplier to having solid and reliable public information operations.

### **Strategy**

***Select the National Priority(ies) that this proposal supports; up to three may be selected.***

Expand Regional Collaboration

Implement the National Incident Management System and National Response Plan

Community Preparedness: Strengthen Planning and Citizen Capabilities

The District Emergency Management Plan and Collaboration project will reinforce the already established District Planning Council which is District 11's standardized structure and process for regional collaboration that enables entities to collectively manage and coordinate activities for operations and preparedness consistently and effectively. The district concept implemented in District 11 allows for collaboration at every level including policy makers within the District Planning Oversight Committee, agency heads and appointed officials may collaborate within the District Planning Council and responders are afforded the opportunity to collaborate within the District Response Task Force and on established working groups and sub-committees of the District Planning Council. Furthermore, the planning process needed to achieve the District

Emergency Management Plan strengthens community preparedness through effective planning. The District Emergency Management Plan and Collaboration project is the crux of the Expand Regional Collaboration and Community Preparedness: Strengthen Planning and Citizen Capabilities National Priorities.

The National Priority that calls for the implementation of NIMS is supported by both the EOC Enhancement Project and the Local Incident Management Team project. The EOC Enhancement supports the institutionalization of NIMS in the Command and Management component and is specific to the Multi-Agency Coordination sub-component. The establishment of capable and effective EOC's and a district multi-agency coordination center will strengthen the district ability to coordinate responses during large scale incidents. The local incident management team project also strengthens NIMS implementation in the Command and Management component and is specific to the Incident Command System sub-component. Local Incident Management teams are trained to implement ICS at an advanced level and support the proper use of ICS and NIMS across the district.

### **Strategy**

*Describe how this proposal is in line with established District plans.*

The District 11 Strategic Development Plan outlines planned goals and objectives desired to be achieved within the district over the next five years. This plan specifically calls for the development of a local incident management team in each county of the district. This plan also has a goal of upgrading local EOC capabilities. Finally the plan requires the development of a district based response plan. This grant proposal seeks to fund projects that addresses these three goals.

### **Proposal Objectives & Activities / Methods**

#### **Accomplishments**

*Identify key events that will demonstrate progress toward achieving the overall objective of the proposal.*

District 11 is a district that promotes an ongoing environment of information sharing and strong relationships among participants and continuously collaborates to ensure district planning and operations support.

District 11 continuously coordinates preparedness activities effectively, spreads costs, pools resources and shares risk amongst district partners and stakeholders.

A District Emergency Management Plan is developed and incorporates an accurate threat analysis and risk assessment and ensures that capabilities required preventing, protecting against, responding to, and recovering from all-hazards events are available when and where they are needed. The District Emergency Management Plan is vertically and horizontally integrated with appropriate departments, agencies, and jurisdictions and incorporates a mechanism for requesting State and Federal assistance that includes a clearly delineated process for seeking and requesting assistance from appropriate agencies. A final version of this plan will be created by March 01, 2013.

The establishment of 9 Local Incident Management Teams (Type IV) that are capable of managing, directing, and controlling Type IV incidents safely, effectively and efficiently through the common framework of the Incident Command System by June 01, 2013.

Each county within District 11 has the capability to provide multi-agency coordination (MAC) for incident management by activating and operating an EOC for a pre-planned or no-notice event. Each county should be able to conduct EOC activation, notification, staffing, and deactivation; management, direction, control, and coordination of response and recovery activities; coordination of efforts among neighboring governments at each level and among local, regional, State, and Federal EOCs; coordination public information and warning; and maintenance of the information and communication necessary for coordinating response and recovery activities. Each county will must have the infrastructure and demonstrate these actions by June 01, 2013.

### **Accomplishments**

*Identify milestones that will lead to the successful realization of the accomplishment.*

Conduct an Objectives meeting by November 01, 2011.

Procure a contractor to facilitate the planning process for the District Emergency Management Plan by December 1, 2011.

Recruit members for each Local Incident Management Team by January 01, 2012.

Establish a Fire Services Working Group by February 01, 2012.

Establish a Law Enforcement Working Group by February 01, 2012.

Establish an EMS Working Group by February 01, 2012.

Establish a Hospital Working Group by February 01, 2012.

Establish Volunteer Organization's working group by February 01, 2012.

Establish a Transportation Working Group by February 01, 2012.

Establish a Communications Working Group by February 01, 2012.

Procure the EOC equipment by March 01, 2012.

Define the process flow for District EOC and emergency management coordination system by March 01, 2012.

Develop processes to order, track, and assign incident resources by March 01, 2012.

Train personnel in accordance with NIMS typing by June 01, 2012.

Develop standard operating procedures for activation, operation, and deactivation of each EOC and a district MACC by June 01, 2012.

Conduct EOC/MACC specific training by August 01, 2012.

### **Accomplishments**

*Identify specific challenges that could impact the achievement of the accomplishment.*

District personnel are increasingly overworked and may not be able to provide adequate work time to completing the identified goals and objectives for the District Emergency Management Plan. District 11 will minimize this impact by procuring a vendor that will be responsible for obtaining all necessary research and information through the plan as well as facilitate the planning process. This will minimize work requirements on any one individual or agency.

Training personnel who are a part of the local incident management teams will be difficult because most personnel will come from volunteer fire departments. To the extent possible, the district will provide weekend training in order for volunteer firefighters to attend the courses.

Several local EOCs have limited internet capability and power infrastructure which will require modifications to the designated EOC space. DPC representatives will establish a single cohesive unit to make presentations to County Commissioners and ask them to permit and fund the necessary upgrades.

### **Management**

*Describe the management team and their roles and responsibilities.*

The proposal/portfolio will be managed by the District Planning Council with the DPC Chair, Jim Shorts, as the lead manager. Jim Shorts has 15 years of management and policy experience as the Fire Chief of the Timbuktu Fire Department and has a Masters degree in Business Management from Indiana University. Jim will provide policy direction and monitor progress against the defined objectives of the proposal and District Strategic Plan.

The Fiscal Agent for the portfolio will be Fredrick County EMA Director, Sarah Palin. Sarah has been the fiscal agent for the past 4 years and has a comprehensive knowledge of the Indiana Grants Management System as a result. Sarah also has a Bachelor's degree from Ball State University in Business Administration. Sarah will ensure all grant agreements are completed properly, funds are expended within the allowable limits of the grant and will procure all necessary supplies and equipment.

The District Emergency Management Plan and Collaboration project will be managed by the Corn County EMA Director, John Doe. John has 16 years of experience in planning and coordination and has a Homeland Security degree from the State University of Indiana. John will be responsible for working with the planning contractor and ensure all deliverables of the

contractor are met.

James Lee Witt is the EMA director of Atlantic County. James will oversee the EOC Enhancement project as the Project Manager and will assist each county with EOC development and implementation to include technical assistance developing standard operating procedures. James is a Certified Emergency Manager and teaches EOC Management and Operations for IDHS.

Doogie Howser from the City of Bud Information Technology Department will support the EOC Enhancement project with subject matter expertise in regards to information technology needs. Doogie has been a geek for 15 years and invented the internet.

Fire Chief Smokey Bear is the Fire Chief of Metropolis Township Fire Department. Smokey will oversee the Local Incident Management Team project as the project manager and will coordinate all Local Incident Commanders from each county. Smokey is the Incident Commander from the District All Hazard Incident Management Team and has 30 years of ICS experience.

### **Management**

***Explain the management team's governance structure(s) and subject matter expertise required for this proposal.***

These projects will be governed by the District Planning Council. Any issues that are not able to be addressed by the District Planning Council will be elevated to the District Planning Oversight Committee. The District Planning Council will define the objectives and timeline of each project and will require each project manager achieve those objectives. Project Managers will be permitted to solicit assistance from other individuals within the district as needed.

No contract subject matter experts will be needed other than those provided in the District Emergency Management Plan and Collaboration project. All other expertise will be derived from in-district expertise and manpower.

### **Evaluation**

***Describe how this proposal will be evaluated.***

District Emergency Management Plan identifies the organizations and resources required to execute the four functional mission areas of prevent, prepare, respond, and recover YES/NO

District Emergency Management Plan is consistent with the National Response Framework and National Incident Management System (NIMS) YES/NO

Pre-identified mechanisms to request assistance from counties, the State, or the Federal Government are in place YES/NO

Emergency response plans address substantial loss of public safety response capabilities during catastrophic events (to include special needs populations and people with disabilities) YES/NO

District Emergency Management Plan has been exercised and/or evaluated according to Homeland Security Exercise and Evaluation Program (HSEEP) requirements YES/NO

Emergency management plans and SOPs include a formal process for activating local incident management teams for large and complex events YES/NO

Emergency management plans and SOPs address command management (e.g., transitioning from Incident Command to Unified Command, interface with agency administrators like municipal executives) YES/NO

Command Post is equipped with ability to receive information from Command and General Staff and participating agencies and transmit IAPs and other documentation YES/NO

Emergency management plans and procedures include processes for ensuring the safety, security, structural integrity, and self-sufficiency of facilities used for onsite incident management facilities YES/NO

Percent of personnel trained and exercised on incident command and management protocols and procedures in compliance with NIMS 100%

Standard operating procedures (SOPs) for activation, operation, and deactivation of EOC/MACC are in place YES/NO

Standard operating procedure (SOP) sections related to the role of each entity in the management of EOC/MACC have been reviewed YES/NO

EOC Plans and SOPs address dissemination of accurate, timely, accessible information to public, media, support agencies) YES/NO

EOC Plans and SOPs address dissemination of accurate, timely, accessible information to public, media, support agencies) YES/NO

Upon establishing EOC/MACC operations, they are capable of gathering, organizing, and documenting incident situation and resource information from all sources to maintain situational awareness within the EOC/MACC, and horizontally and vertically within the National Incident Management System.

HSEEP-compliant exercises are conducted to test EOC management plans and procedures (e.g. secure EOC, track incidents, deliver resources) YES/NO

## **Evaluation**

*Explain how the evaluation will impact future resources for this proposal.*

All three projects listed in this proposal are intended to require temporary seed money and all objectives will be met with the current requested funding. On-going maintenance will be absorbed by the participating stakeholders and no funds are expected to be requested in future

grants.

### **Description**

*Provide a description of the current state of this proposal, its objectives and any accomplishments that have been completed.*

The district has identified a suitable contractor to facilitate the District Emergency Management Plan planning process. A sole source justification has been approved through the fiscal agent's procurement process. Progress is now contingent on funding. Additionally, the groundwork has been established for working groups and sub-committees from the District Planning Council. Finally, the priorities for the District Emergency Management Plan have been defined by the District Planning Council and approved by the District Planning Oversight Committee.

A detailed study of baseline needs for each county EOC has already been conducted which is how the project manager determined the type of infrastructure needed for each EOC. Information technology equipment has already been specified and an appropriate vendor on a quality purchasing agreement has been identified.

The District All Hazard Incident Management Team has networked with local response agencies and laid the groundwork for the development of local incident management teams in each county. Host agencies for the local incident management teams have been identified and recruitment for members has begun.

### **Description**

*Describe the capability gap(s) that this proposal is intended to address.*

After action reports of some recent disasters including the 2010 flooding along the Chippewa River and the 2009 Ice Storm that impacted the district were significant factors that were considered during the gap analysis process. That gap analysis showed the need to improve EOC management, on-site incident management, planning and regional collaboration. This proposal intends to improve those functions.

### **Risk**

*Define the risk impacted with this proposal (threat, vulnerability, and consequence).*

The Indiana Hazard Identification and Risk Assessment determined that District 11 has a high risk of Type III and Type II incidents especially those resulting from flooding, tornados, ice storms and agro-terrorism. These threats put a significant vulnerability on the critical infrastructure and populous of the district.

The Symtex Plastics factory has an extreme amount of hazardous materials that are warehoused and used in a building that has little protection or hardening from severe wind or tornados. This leaves a huge potential for a catastrophic hazardous materials incident.

The General Hospital is the largest hospital in the district which contains bed space for over 450 patients and sits within the 500 year floodplain of the Chippewa River. A significant flood will

require a major hospital evacuation.

The NIPSCO Dam on the Chippewa River is extremely vulnerable to infrastructure failure resulting from flooding, severe weather or ice storms. Critical points of failure exist at the dam site that could result in a major blackout in the south central portion of the state. It is estimated that if these critical points of failure are damaged, it would take a month to restore those lifelines. There is no redundancy in place for this particular site. Furthermore, if the dam is flooded to the point of dam breach or overspill, a significant population would be impacted by the deluge that is anticipated.

Recently, the district has incurred two major incidents that have been the result of Federal Disaster Declarations. The 2009 Ice Storm caused a 10 day power outage and resulted in a large scale humanitarian effort to provide food, water, and evacuation, and sheltering to over 30,000 citizens. Additionally, this ice storm hindered governmental provision of public safety services. Damages are estimated to be nearly four-million dollars. Economically, the district is still trying to recover.

The 2010 Chippewa Flood required a levee to be temporarily built. The sandbag levee stretched a mile long and required 200,000 sandbags. This week long operation saved thousands of homes and businesses. The floods still failed to save over 1,500 homes and businesses.

The consequences of not funding this proposal will result in a less coordinated district with less capable incident management abilities. This would mean that loss of life and property damage will be increased significantly.

### **Risk**

***Describe how achieving the implementation plan and specific accomplishments outlined will reduce the risks identified in the overall proposal justification section.***

The overall proposal will provide a planned and coordinated response both at the operational and strategic levels. The District Emergency Management Plan and Collaboration project will define roles and responsibilities of each jurisdiction and agency as well as define specialty resources that are available within the district. The planning process will allow for relationships to be built between non-traditional partners including response agencies that would normally not work and plan together, non-governmental agencies, and private sector partners. The relationships that are built, while unquantifiable, will be extremely profitable on a qualitative level.

The EOC Enhancement project will ensure that each county EOC has the infrastructure needed to gain situational awareness and establish a county level common operating picture. The new equipment will also enable each EOC to communicate and coordinate with the other EOCs in the district, a District Multi-Agency Coordination Center, and the State EOC. The information sharing capability that this project provides will help to establish a common operating picture and assist the state in the development of a statewide common operating picture.

The Local Incident Management Team project will assist in the early establishment of a full incident management team on large incidents and support command and management activities.

This concept will help progression to management of an incident versus reaction to an incident which will help to stabilize the incident earlier on in an incidents lifespan. This will result in the saving of lives and property as well as the effective documentation of an incident which needed for FEMA declaration processes.

Combined, these projects provide new capabilities and enhancements to older capabilities that will assist with the management and coordination of expected large scale incidents such as floods, tornados, ice storms and hazardous materials incidents.

### **Sustainment**

*Describe any additional sources of funding to be used for this proposal.*

Although no additional sources of funding have been dedicated to this point, the local LEPCs are being asked to provide funding to support the development of the District Emergency Management Plan HAZMAT appendix.

Each project manager has gained the approval of their county attorney to utilize their services for any legal needs that arise such as contracting support or legal reviews for liability concerns. This pledged service is expected to total a value of \$17,000.00.

Each County has also dedicated space for EOCs to be established. With all counties combined, if this space had to be leased, would total \$12,000.00 a year.

### **Sustainment**

*Reference impact and how progress will be sustained.*

The District Emergency Management Plan will continue to be revised. The District EMA Directors have agreed to pass the plan amongst each other once a year. Therefore, each year, one of the EMA directors will be required to provide a table top exercise, review lessons learned and best practices, and update the plan accordingly. This provides a nine year plan for updates to the District Emergency Management Plan.

Each county will absorb the purchased EOC information technology equipment into their existing IT infrastructure. Computers, phones, projectors, and other equipment will be updated on their counties refresh plan so that the equipment is regularly updated.

Local Incident Management Team members will be asked to stay current in their qualified position and be asked to maintain 40 hours of in-service training each year. Their parent agency will also be asked to permit the time off or dedicated time in order to obtain the training.

### **Funding Plan**

*Describe how the funds will be used and whether the planned expenditures are appropriate.*

The following is a break-down of how the anticipated funding will be spent.

The largest expense planned is the cost of the contractor to facilitate the planning process for the

District Emergency Management Plan. The anticipated cost of this service is \$113,645.78. This cost is necessary because of the large amount of work that is expected from the contractor with as minimal input as necessary from the already overworked stakeholders as defined in the Accomplishments section of this proposal. This will require the contractor to hire more people in order to do the research and facilitate the necessary planning meetings. This cost is tied to the Planning and Analysis goal of the Indiana Strategy for Homeland Security. This funding would also support the National Planning Guidelines under the Expand Regional Collaboration priority. This funding will also support the target capability of planning.

Another major expense estimated at \$78,055.08 is the information technology equipment for the EOC Enhancement project. This funding will pay for the laptops, phones, Wi-Fi Routers, and projectors needed for each county EOC and the District MACC. This funding will specifically support the Indiana Strategy for Homeland Security under the Response goal and the objective of Enhancing Indiana's EOC capabilities. This funding will also be specifically tied to the National Preparedness Guideline priority of Implementing NIMS and is specifically supports the NIMS component of Command and Management and sub-component of Multi-Agency Coordination.

Here is a breakdown of the budget by category and major expenses:

Planning	
Contractor	\$113,645.78
Facility Usage	\$2,125.00
Printing	\$5,000.00
Planning Total	\$120,770.78
Training	
Incident Management	\$35,000.00
Travel Costs	\$7,000.00
EOC Training	\$17,000.00
Training Total	\$59,000.00
Equipment	
EOC IT Equipment	\$78,055.08
IMT Equipment	\$12,000.00
Equipment Total	\$90,055.08
Proposal Total	\$269,825.86