2013 EMERGENCY MANAGEMENT PERFORMANCE GRANT PROGRAM
Additional Federal and State Requirements

The requirements in this document provide a summary of some of the key federal and state requirements which apply to these grant funds.


2. **Federal Regulations**: The Sub-grantee or State Agency Recipient shall comply with the most recent version of the following Administrative Requirements, Cost Principles, and Audit Requirements.
   A. **Administrative Requirements**: The administrative requirements that apply to U.S. DHS award recipients arise from two sources:
      - Office of Management and Budget (OMB) Circular A-102, Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments (also known as the "A-102 Common Rule") and U.S. DHS regulations at 44 CFR 13, "Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments."
   B. **Cost Principles**: The cost principles applicable to this grant originate from one of the following sources:
      - OMB Circular A-21, Cost Principles for Educational Institutions, relocated to 2 CFR Part 220.
   C. **Audit Requirements**: The audit requirements for State, Local and Tribal recipients of U.S. DHS awards originate from OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations.

3. **Federal Assurances and Special Conditions**: The Sub-grantee or State Agency Recipient shall comply with the requirements in the federal Grant Award Letter and Agreement Articles in Attachment A of this document and the applicable federal Assurances in Attachment B of this document. Both Attachment A and Attachment B are fully incorporated herein.

4. **Federal Procurement and Contracting Requirements**: A Sub-grantee is required to follow its own procurement procedures as long as those procedures meet or exceed the federal procurement standards established in 44 CFR 13.36. A summary of some of these federal procurement procedures is included in Attachment C of this document, and is fully incorporated herein.

5. **Interest Income**: A Sub-grantee or State Agency Recipient shall promptly, but at least quarterly, remit interest earned on advanced grant funds to the U.S. Department of Homeland Security. The Sub-grantee may keep interest earned, up to $100 per fiscal year for administrative expenses.

6. **Applicability and Transfer of Requirements to Subawardees**: If the Sub-grantee subawards funds provided under the Agreement to another eligible entity or purchases equipment or other property with these funds and transfers the title of the equipment or other property to another eligible entity; the Sub-grantee shall do so through a sub-grant agreement or other contractual instrument that makes the entity that is the recipient of the funds, equipment, or property legally obligated to comply with all of the...
applicable terms and conditions contained in or referenced by the Agreement that are applicable to the Sub-grantee.

7. **Requirements Applicable to Property/Equipment Purchased Using Grant Funds:** For all tangible, nonexpendable, personal property having a useful life of more than one year and a per unit cost of more than $500 acquired in whole or in part with grant funds, the Sub-grantee must comply with the following requirements:

   A. Maintain records that include the following:
      
      i. A description of the property;
      
      ii. Manufacturer’s model number;
      
      iii. Manufacturer's serial number or other identification number;
      
      iv. Vendor or other source of the property;
      
      v. Identification of the title holder of the property;
      
      vi. Acquisition date;
      
      vii. Award number;
      
      viii. Federal grant number;
      
      ix. Percentage of Federal participation in the cost of the property;
      
      x. Cost of the property;
      
      xi. Physical location of the property;
      
      xii. If the property was assigned to an individual, the name and title of the individual to whom the property was assigned;
      
      xiii. Use of the property;
      
      xiv. Condition of the property; and
      
      xv. The ultimate disposition of the property, including the date of disposal how and to what entity property was disposed, and sale price of the property.

   B. Conducting a Physical Equipment Inventory. At least once every year, the Sub-grantee shall take a physical inventory of the property and the result reconciled with the property records. Any differences between quantities determined by the physical inspection and those in the accounting records shall be investigated to determine the cause of the difference. The Sub-grantee shall, in connection with the inventory, verify the existence, current utilization, current location, and continued need for the property. The Sub-grantee shall submit its property inventory report via iGMS with the quarterly progress report due on April 15th of each year to the State.

   C. Implementing Safeguards to Prevent Loss, Damage or Theft of Equipment. A control system shall be developed and implemented to ensure adequate safeguards to prevent loss, damage, or theft of the property. A sub-recipient must submit a description of its control system either in its grant application or when otherwise requested by IDHS. Any loss, damage, or theft shall be investigated and fully documented and made a part of the official project records. A copy of such documentation shall be promptly submitted to the State.

   D. Adequate maintenance procedures shall be developed and implemented to keep the property in good condition.

   E. The Sub-grantee shall not dispose of any property acquired in whole or in part with funds provided under this Agreement, except in accordance with 44 CFR 13.32(e), if applicable, and any applicable state and local laws, rules and regulations.

   F. For all property having an acquisition cost of over $5,000, acquired in whole or in part with funds provided under the Agreement, the Sub-grantee must also comply with the applicable federal requirements pertaining to equipment in 44 CFR 13.32.

   G. The Sub-grantee agrees to the following:
      
      i. The equipment and any required support personnel shall be made available to the State of Indiana if requested as part of a state incident response.
ii. The equipment shall be made available to other jurisdictions within the Homeland Security District as a district asset. The use of the equipment shall be addressed through existing inter-jurisdictional mutual aid, district mutual aid or equipment-specific use agreements.

iii. Personal use of the equipment is not permitted.

H. If a Sub-grantee fails to comply with any part of this provision; the Sub-grantee may be required to repay to the State some or all of the funds provided to the Sub-grantee under the Agreement for the purchase of the property. In addition, such a failure to comply may jeopardize the Sub-grantee’s ability to obtain future grants from the State.

I. These requirements are on-going and survive the expiration or termination of the Agreement and will remain in effect until the property is disposed of in accordance with the Agreement and applicable federal regulations.

8. **Hatch Act**: The Sub-grantee or State Agency Recipient must comply with the Hatch Act (5 U.S.C. 1501-1508 and 7324-7328) which limits the political activities of employees whose principal employment activities are funded in whole or part with federal funds (Coverage is not dependent on the source of an employee’s salary, nor is it dependent upon whether the employee actually administers the funds or has policy duties with respect to them). State and local employees subject to the Hatch Act continue to be covered while on vacation leave, annual leave, sick leave, leave without pay, administrative leave or furlough.

- **Political Do’s and Don't’s For State and Local Employees**: An individual principally employed by a state or local executive agency in connection with a program financed in whole or in part by federal loans or grants.

<table>
<thead>
<tr>
<th>Allowed Political Activity</th>
<th>Prohibited Political Activity</th>
</tr>
</thead>
<tbody>
<tr>
<td>• May be a candidate for public office in a nonpartisan election</td>
<td>• If a State or Local government employee’s salary is paid entirely by federal funds, the employee may not be a candidate for public office in a partisan election</td>
</tr>
<tr>
<td>• May campaign for and hold elective office in political clubs and organizations</td>
<td>• May not use official authority or influence for the purpose of interfering with or affecting the results of an election or nomination for office</td>
</tr>
<tr>
<td>• May actively campaign for candidates for public office in partisan and nonpartisan elections</td>
<td>• May not directly or indirectly coerce contributions from subordinates in support of a political party or candidate</td>
</tr>
<tr>
<td>• May contribute money to political organizations or attend political fundraising functions</td>
<td>• May participate in any activity not specifically prohibited by law or regulation</td>
</tr>
</tbody>
</table>

- An election is partisan if any candidate for an elective public office is running as a representative of a political party whose presidential candidate received electoral votes at the preceding presidential election.

The Office of the Special Counsel is responsible for investigating reports or complaints of Hatch Act violations by covered employees of state and local governments. (http://www.osc.gov/hatchact.htm)

9. **Additional Federal Requirements**: The following are some federal requirements contained in the Guidance Document or the Grant Award:

A. **Environmental Planning and Historic Preservation Compliance**: A broad category of projects are subject to federal Environmental and Historic Preservation (EHP) Program requirements, including, but not limited to, construction of communication towers, modification or renovation of existing buildings, structures and facilities, or new construction including replacement of facilities. All recipients of financial assistance will comply with FEMA’s EHP requirements. The EHP review process involves the submission of a detailed project description that explains the goals and objectives of the proposed project along with supporting documentation so that FEMA may determine whether the proposed project has the potential to impact environmental resources and/or historic properties. In some cases, FEMA is also required to consult with other regulatory agencies and the public in order to complete the review process. The EHP review process must be completed.
before funds are released to carry out the proposed project.

**B. Davis-Bacon Act.** The Davis-Bacon Act is applicable to the funds provided under the Agreement. If the funds are used for a construction contract in excess of $2,000 or a contract which involves the employment of mechanics or laborers in excess of $2,500, the Sub-grantee and any contractors shall comply with the Davis-Bacon Act (40 U.S.C. 276a to 276a–7) as supplemented by Department of Labor regulations (29 CFR part 5). Additional information, including Department of Labor (DOL) wage determinations, is available from the following website: [http://www.dol.gov/compliance/laws/comp-dbra.htm](http://www.dol.gov/compliance/laws/comp-dbra.htm).

**C. Buy American Act.** Pursuant to 42 U.S.C. 5206, the Buy American Act (41 U.S.C. 10a et seq.) is applicable to the funds provided under this Agreement; therefore, the Sub-grantee or State Agency Recipient must comply with the requirements of the Buy American Act.

**D. Copyright.** All recipients shall affix the applicable copyright notices of 17 U.S.C. §401 or 402 and an acknowledgement of government sponsorship (including award number) to any work first produced under an award.

**E. Use of DHS Seal, Logo, and Flags.** All recipients of financial assistance must obtain U.S. DHS’ approval prior to using the U.S. DHS seal(s), logos, crests or reproductions of flags or likenesses of U.S. DHS agency officials, including use of the United States Coast Guard seal, logo, crests or reproductions of flags or likenesses of Coast Guard officials.

**F. U.S. Department of Homeland Security Specific Acknowledgements and Assurances.** All recipients of financial assistance must acknowledge and agree—and require any sub-recipients, contractors, successors, transferees, and assignees to acknowledge and agree—to comply with applicable provisions governing U.S. Department of Homeland Security (U.S. DHS) access to records, accounts, documents, information, facilities, and staff.

- Recipients must cooperate with any compliance review or complaint investigation conducted by U.S. DHS.
- Recipients must give U.S. DHS access to and the right to examine and copy records, accounts, and other documents and sources of information related to the grant and permit access to facilities, personnel, and other individuals and information as may be necessary, as required by U.S. DHS regulations and other applicable laws or program guidance.
- Recipients must submit timely, complete, and accurate reports to the appropriate U.S. DHS officials and maintain appropriate backup documentation to support the reports.
- Recipients must comply with all other special reporting, data collection, and evaluation requirements, as prescribed by law or detailed in program guidance.
- If, during the past three years, the recipient has been accused of discrimination on the grounds of race, color, national origin (including limited English proficiency), sex, age, disability, religion, or familial status, the recipient must provide a list of all such proceedings, pending or completed, including outcome and copies of settlement agreements to the U.S. DHS awarding office and the U.S. DHS Office of Civil Rights and Civil Liberties.
- In the event any court or administrative agency makes a finding of discrimination on grounds of race, color, national origin (including limited English proficiency), sex, age, disability, religion, or familial status against the recipient, or the recipient settles a case or matter alleging such discrimination, recipients must forward a copy of the complaint and findings to the U.S. DHS Component and/or awarding office.
John Hill  
Indiana Department of Homeland Security  
302 West Washington, E208  
Indianapolis, IN 46204

Re: Grant No. EMW-2013-EP-00016

Dear John Hill:

Congratulations, on behalf of the Department of Homeland Security. Your grant application submitted under the FY 2013 Emergency Management Performance Grants has been approved. The approved project costs amount to $13,185,368.00.

As part of your award package, you will find Grant Agreement Articles. Please make sure you read and understand the Articles as they outline the terms and conditions of your Grant award. Maintain a copy of these documents for your official file.

Before you request and receive any of the Federal Grant funds awarded to you, you must establish acceptance of the Grant and Grant Agreement Articles.

In order to establish acceptance of the Grant and Grant Agreement Articles, please follow these instructions:

Step 1: Please go on-line to the ND Grants system at https://portal.fema.gov. After logging in, you will see a subtitle Grants Management. Under this subtitle, you will see a link that says Award Package(s). Click this link to access your award packages. Click the Review Award Package link to review and accept the award package for your award. Please print your award package for your records.

Step 2: Please fill out and have your bank complete and sign the SF1199A, Direct Deposit Sign-up Form. The SF1199A should be sent directly from your financial institution to the FEMA Finance Center, via fax or mail to the Vendor Maintenance Office (see address below). The 1199A form will not be accepted unless it is received directly from the financial institution. Please pay careful attention to the instructions on the form.

   FEMA Finance Center  
   Attn: Vendor Payments  
   P.O. Box 9001  
   Winchester, VA 22604  
   Fax Number: (540) 504-1857

System for Award Management (SAM): Please ensure that your organization's name, address, DUNS number and EIN are up to date in SAM and that the DUNS number used in SAM is the same one used to apply for all FEMA awards at http://www.sam.gov. Future payments will be contingent on the information provided in SAM; therefore it is imperative that the information is correct.

If you have any questions or concerns regarding the process to request your grant funds, please call 1-866-927-5646.

JANET ODESHEOO, Assistance Officer
AGREEMENT ARTICLES
Emergency Management Performance Grants

GRANTEE: Indiana Department of Homeland Security

PROGRAM: Emergency Management Performance Grants

AGREEMENT NUMBER: EMW-2013-EP-00016-S01

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Article I - Assurances, Administrative Requirements and Cost Principles

a. Recipients of DHS federal financial assistance must complete OMB Standard Form 424B Assurances – Non-Construction Programs. Certain assurances in this form may not be applicable to your project or program, and the awarding agency may require applicants to certify to additional assurances. Please contact the program awarding office if you have any questions.

The administrative requirements that apply to DHS award recipients originate from two sources:

- Office of Management and Budget (OMB) Circular A-102, Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments (also known as the “A-102 Common Rule”). These A-102 requirements are also located within DHS regulations at Title 44, Code of Federal Regulations (CFR) Part 13.


b. The cost principles that apply to DHS award recipients through a grant or cooperative agreement originate from one of the following sources:

- OMB Circular A-21, Cost Principles for Educational Institutions, relocated to 2 CFR Part 220.

The audit requirements for State, Local and Tribal recipients of DHS awards originate from:

- OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations.

Article II - Acknowledgement of Federal Funding from DHS

All recipients must acknowledge their use of federal funding when issuing statements, press releases, requests for proposals, bid invitations, and other documents describing projects or programs funded in whole or in part with Federal funds.

Article III - Activities Conducted Abroad

All recipients must ensure that project activities carried on outside the United States are coordinated as necessary with appropriate government authorities and that appropriate licenses, permits, or approvals are obtained.

Article IV - Best Practices for Collection and Use of Personally Identifiable Information (PII)

All award recipients who collect PII are required to have a publically-available privacy policy that describes what PII they collect, how they use the PII, whether they share PII with third parties, and how individuals may have their PII corrected where appropriate.

Award recipients may also find as a useful resource the DHS Privacy Impact Assessments:

- http://www.dhs.gov/xlibrary/assets/privacy/privacy_pia_template.pdf, respectively.
Article V - Copyright

All recipients must affix the applicable copyright notices of 17 U.S.C. § 401 or 402 and an acknowledgement of Government sponsorship (including award number) to any work first produced under Federal financial assistance awards, unless the work includes any information that is otherwise controlled by the Government (e.g., classified information or other information subject to national security or export control laws or regulations).

Article VI - Debarment and Suspension

All recipients must comply with Executive Orders 12549 and 12689, which provide protection against waste, fraud and abuse by debarring or suspending those persons deemed irresponsible in their dealings with the Federal government.

Article VII - Drug-Free Workplace Regulations

All recipients must comply with the Drug-Free Workplace Act of 1988 (41 U.S.C. § 701 et seq.), which requires that all organizations receiving grants from any Federal agency agree to maintain a drug-free workplace. These regulations are codified at 2 CFR 3001.

Article VIII - Duplication of Benefits

State, Local and Tribal Recipients must comply with 2 CFR Part §225, Appendix A, paragraph (C)(3)(c), which provides that any cost allocable to a particular Federal award or cost objective under the principles provided for in this authority may not be charged to other Federal awards to overcome fund deficiencies.

Article IX - False Claims Act and Program Fraud Civil Remedies

All recipients must comply with the requirements of 31 U.S.C. § 3729 which set forth that no recipient of federal payments shall submit a false claim for payment. See also 38 U.S.C. § 3801-3812 which details the administrative remedies for false claims and statements made.

Article X - Federal Debt Status

All recipients are required to be non-delinquent in their repayment of any Federal debt. Examples of relevant debt include delinquent payroll and other taxes, audit disallowances, and benefit overpayments. See OMB Circular A-129 and form SF-424, item number 17 for additional information and guidance.

Article XI - Fly America Act of 1974

All recipients must comply with Preference for U.S. Flag Air Carriers: Travel supported by U.S. Government funds requirement, which states preference for the use of U.S. flag air carriers (air carriers holding certificates under 49 U.S.C. § 41102) for international air transportation of people and property to the extent that such service is available, in accordance with the International Air Transportation Fair Competitive Practices Act of 1974 (49 U.S.C. § 40118) and the interpretative guidelines issued by the Comptroller General of the United States in the March 31, 1981, amendment to Comptroller General Decision B138942.

Article XII - Hotel and Motel Fire Safety Act of 1990


Article XIII - Lobbying Prohibitions

All recipients must comply with 31 U.S.C. § 1352, which provides that none of the funds provided under an award may be expended by the recipient to pay any person to influence, or attempt to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with any Federal action concerning the award or renewal.

Article XIV - Non-supplanting Requirement

All recipients must ensure that Federal funds do not replace (supplant) funds that have been budgeted for the same purpose through non-Federal sources. Applicants or award recipients may be required to demonstrate and document that a reduction in non-Federal resources occurred for reasons other than the receipt of expected receipt of Federal funds.
Article XV - Trafficking Victims Protection Act of 2000

All recipients of financial assistance will comply with the requirements of the government-wide award term which implements Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. § 7104), located at 2 CFR Part 175. This is implemented in accordance with OMB Interim Final Guidance, Federal Register, Volume 72, No. 218, November 13, 2007.

In accordance with the statutory requirement, in each agency award under which funding is provided to a private entity, Section 106(g) of the TVPA, as amended, requires the agency to include a condition that authorizes the agency to terminate the award, without penalty, if the recipient or a subrecipient —

(a) Engages in severe forms of trafficking in persons during the period of time that the award is in effect;
(b) Procures a commercial sex act during the period of time that the award is in effect; or
(c) Uses forced labor in the performance of the award or subawards under the award.

Full text of the award term is provided at 2 CFR § 175.15.

Article XVI - USA Patriot Act of 2001

All recipients must comply with the requirements of the Uniting and Strengthening America by Providing Appropriate Tools Required to Intercept and Obstruct Terrorism Act (USA PATRIOT Act), which amends 18 U.S.C. §§ 175–175c. Among other things, the USA PATRIOT Act prescribes criminal penalties for possession of any biological agent, toxin, or delivery system of a type or in a quantity that is not reasonably justified by a prophylactic, protective, bona fide research, or other peaceful purpose.

Article XVII - Use of DHS Seal, Logo and Flags

All recipients must obtain DHS’s approval prior to using the DHS seal(s), logos, crests or reproductions of flags or likenesses of DHS agency officials, including use of the United States Coast Guard seal, logo, crests or reproductions of flags or likenesses of Coast Guard officials.

Article XVIII - DHS Specific Acknowledgements and Assurances

All recipients of financial assistance must acknowledge and agree—and require any sub-recipients, contractors, successors, transferees, and assignees acknowledge and agree—to comply with applicable provisions governing DHS access to records, accounts, documents, information, facilities, and staff.

1. Recipients must cooperate with any compliance review or complaint investigation conducted by DHS.
2. Recipients must give DHS access to and the right to examine and copy records, accounts, and other documents and sources of information related to the grant and permit access to facilities, personnel, and other individuals and information as may be necessary, as required by DHS regulations and other applicable laws or program guidance.
3. Recipients must submit timely, complete, and accurate reports to the appropriate DHS officials and maintain appropriate backup documentation to support the reports.
4. Recipients must comply with all other special reporting, data collection, and evaluation requirements, as prescribed by law or detailed in program guidance.
5. If, during the past three years, the recipient has been accused of discrimination on the grounds of race, color, national origin (including limited English proficiency), sex, age, disability, religion, or familial status, the recipient must provide a list of all such proceedings, pending or completed, including outcome and copies of settlement agreements to the DHS awarding office and the DHS Office of Civil Rights and Civil Liberties.
6. In the event any court or administrative agency makes a finding of discrimination on grounds of race, color, national origin (including limited English proficiency), sex, age, disability, religion, or familial status against the recipient, or the recipient settles a case or matter alleging such discrimination, recipients must forward a copy of the complaint and findings to the DHS Component and/or awarding office.

The United States has the right to seek judicial enforcement of these obligations.
Article XIX - Compliance with Funding Opportunity Announcement

The recipient agrees that all allocations and use of funds under this grant will be in accordance with the Funding Opportunity Announcement.

Article XX - Acceptance of Post Award Changes

In the event FEMA determines that changes are necessary to the award document after an award has been made, including changes to period of performance or terms and conditions, recipients will be notified of the changes in writing. Once notification has been made, any subsequent request for funds will indicate recipient acceptance of the changes to the award. Please call the FEMA/GMD Call Center at (866) 927-5646 or via e-mail to ASK-GMD@dhs.gov if you have any questions.
Obligating Document for Award/Amendment

1a. AGREEMENT NO.  
EMW-2013-EP-00016-S01

2. AMENDMENT NO.  
EMW-2013-EP-00016-S01

3. RECIPIENT NO.  
356000162

4. TYPE OF ACTION  
AWARD

5. CONTROL NO.  
C130004N

6. RECIPIENT NAME AND ADDRESS  
Indiana Department of Homeland Security  
302 West Washington, E208 Indianapolis, IN, 46204

7. ISSUING FEMA OFFICE AND ADDRESS  
Grant Operations  
245 Murray Lane - Building 410, SW Washington DC, 20528-7000  
POC: 866-927-5646

8. PAYMENT OFFICE AND ADDRESS  
Financial Services Branch  
500 C Street, S.W., Room 723 Washington DC, 20472

9. NAME OF RECIPIENT PROJECT OFFICER  
Rachel Woodall

10. NAME OF FEMA PROJECT COORDINATOR  
Central Scheduling and Information Desk  
Phone: 800-368-6498  
Email: Askcsid@dhs.gov

11. EFFECTIVE DATE OF THIS ACTION  
10/01/2012

12. METHOD OF PAYMENT  
PARS

13. ASSISTANCE ARRANGEMENT  
Cost Reimbursement

14. PERFORMANCE PERIOD  
From: 10/01/2012  
To: 09/30/2014

15. DESCRIPTION OF ACTION  
a. (Indicate funding data for awards or financial changes)

<table>
<thead>
<tr>
<th>PROGRAM NAME ACRONYM</th>
<th>CFDA NO.</th>
<th>ACCOUNTING DATA (ACCS CODE)</th>
<th>PRIOR TOTAL AWARD</th>
<th>AMOUNT AWARDED THIS ACTION + OR (-)</th>
<th>CURRENT TOTAL AWARD</th>
<th>CUMULATIVE NON-FEDERAL COMMITMENT</th>
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<tbody>
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<td>97.042</td>
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<td>$0.00</td>
<td>$6,592,684.00</td>
<td>$6,592,684.00</td>
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</tr>
</tbody>
</table>

**TOTALS**  
$0.00 $6,592,684.00 $6,592,684.00 $6,592,684.00

b. To describe changes other than funding data or financial changes, attach schedule and check here.  
N/A

16a. FOR NON-DISASTER PROGRAMS: RECIPIENT IS REQUIRED TO SIGN AND RETURN THREE (3) COPIES OF THIS DOCUMENT TO FEMA (See Block 7 for address)  
Emergency Management Performance Grants recipients are not required to sign and return copies of this document. However, recipients should print and keep a copy of this document for their records.

16b. FOR DISASTER PROGRAMS: RECIPIENT IS NOT REQUIRED TO SIGN  
This assistance is subject to terms and conditions attached to this award notice or by incorporated reference in program legislation cited above.

17. RECIPIENT SIGNATORY OFFICIAL (Name and Title)  
John Hill, Executive Director  
DATE  
08/02/2013

18. FEMA SIGNATORY OFFICIAL (Name and Title)  
IRIS ANDRADE, Assistance Officer  
DATE  
07/30/2013
Assurances

You must read and sign these assurances by providing your password and checking the box at the bottom of this page.

Note: Fields marked with an * are required.

Form 424B - Assurances-NonConstruction Programs

Note: Certain of these assurances may not be applicable to your project or program. If you have any questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant I certify that the applicant:

1. Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.

2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.

3. Will establish safeguards to protect employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.

4. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.

5. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).

6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-610), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 c-3 and 290 ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.

8. Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.


10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is $10,000 or more.

11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1995, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 95-233).


14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.

15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.

16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.

17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."

18. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.

Digital Signature

By checking the box below and providing your password, you are providing your digital signature.

I, John Hill, or my designee am hereby providing my signature for this application as of 23-Jun-2013

You must read and sign these assurances by providing your password and checking the box at the bottom of this page.

Note: Fields marked with an * are required.

Form 424D - Assurances-Construction Programs

Note: Certain of these assurances may not be applicable to your project or program. If you have any questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.

2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.

3. Will not dispose, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure nondiscrimination during the useful life of the project.

4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.

5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.

6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.

7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.

8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM’s Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).

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Attachment B--Page 2 of 3
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18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."

19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.

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**Digital Signature**

By checking the box below and providing your password, you are providing your digital signature.

I, John Hill, or my designee am hereby providing my signature for this application as of 23-Jun-2013

You must read and sign these assurances by providing your password and checking the box at the bottom of this page.

**Note:** Fields marked with an * are required.
ATTACHMENT C

MAKING PURCHASES USING FEDERAL GRANT FUNDS

Federal Procurement and Contracting Requirements

Federal Procurement and Contracting Requirements: A Sub-grantee is required to follow its own procurement procedures as long as those procedures meet or exceed the federal procurement standards established in 44 CFR 13.36. A brief summary of some of these federal requirements is as follows:

A. Procurement Methods (44CFR 13.36(d))

i. Small Purchase Procedure (44 CFR 13.36(d)(1))
   • To purchase services and supplies of $100,000 or less
     ➢ Relatively simple and informal method
     ➢ Cannot exceed simplified acquisition threshold of $100,000
     ➢ Must obtain price or rate quotation from adequate number of qualified sources (usually 3)
   • Awarded based on lowest documented price quote

ii. Sealed Bids (Formal Advertising) (44 CFR 13.36(d)(2))
   • For sealed bidding to be feasible, all of the following conditions should be present (generally used for construction and debris removal contracts):
     ➢ A complete, adequate and realistic specification or description of project is available.
     ➢ Two or more responsible bidders are willing and able to compete effectively.
     ➢ Bids publicly solicited and advertised and a firm-fixed-price contract (lump sum or unit price) awarded
     ➢ The procurement lends itself to a firm fixed price contract.
   • If the sealed bid procurement method is used, the following requirements are applicable:
     ➢ The invitation for bids will be publicly advertised and bids shall be solicited from an adequate number of known suppliers, providing them sufficient time prior to the date set for opening the bids.
     ➢ The invitation for bids, which will include any specifications and pertinent attachments, shall define the items or services in order for the bidder to properly respond.
     ➢ All bids will be publicly opened at the time and place prescribed in the invitation for bids.
     ➢ A firm fixed-price contract award will be made in writing to the lowest responsive and responsible bidder. Where specified in bidding documents, factors such as discounts, transportation cost, and life cycle costs shall be considered in determining which bid is lowest. Payment discounts will only be used to determine the low bid when prior experience indicates that such discounts are usually taken advantage of
     ➢ Any or all bids may be rejected if there is a sound documented reason
   • Contract awarded to the responsible bidder whose bid conforms with invitation for bid and whose bid is lowest in price

iii. Competitive Proposals (44 CFR 13.36(d)(3))
   ➢ Generally used to purchase Architectural, engineering or professional and personal services when conditions are not appropriate for the use of sealed bids.
   ➢ Requests for proposals will be publicized and identify all evaluation factors and their relative importance.
   ➢ Any response to publicized requests for proposals shall be honored to the maximum extent practical.
   ➢ Proposals will be solicited from an adequate number of qualified sources.
   ➢ The Sub-grantee must have a method for conducting technical evaluations of the proposals received and for selecting awardees
   ➢ Awards will be made to the responsible firm whose proposal is most advantageous to the program, with price and other factors considered
   ➢ The Sub-grantee may use competitive proposal procedures for qualifications-based procurement of architectural/engineering (A/E) professional services whereby competitors’ qualifications are evaluated and the most qualified competitor is selected, subject to negotiation of fair and reasonable compensation. The method, where price is not used as a selection factor, can only be used in procurement of A/E professional services. It cannot be used to purchase other types of services though A/E firms are a potential source to perform the proposed effort.

iv. Noncompetitive (Sole Source) proposals (44 CFR 13.36(d)(4))
   The following conditions are applicable to all solo source or noncompetitive procurements:

   (1) Competitive Procurement must be infeasible: A noncompetitive procurement can only be used when the award of a contract is infeasible under small purchase order procedures, sealed bids or competitive proposals and one (1) of the following circumstances apply:
(A) The item is available only from a single source;
(B) The public exigency or emergency for the requirement will not permit a delay resulting from competitive solicitation;
(C) The awarding agency (IDHS) authorizes noncompetitive proposals; or
(D) After solicitation of a number of sources, competition is determined inadequate.

(2) **Cost analysis required**: Cost analysis, i.e., verifying the proposed cost data, the projections of the data, and the evaluation of the specific elements of costs and profits, is required.

(3) **Awarding agency review may be required**: A Sub-grantee is required to submit the proposed procurement to IDHS for pre-award review (in accordance with 44 CFR 13.36(g)).

**B. General Federal Procurement Standards (44 CFR 13.36(b))**:
- Contracts must be monitored by the Sub-grantee to assure compliance with terms, conditions and specifications of contracts or purchase orders.
- The Sub-grantee must maintain written code of standards governing award and administration of contracts (conflicts of interest, selection and award, etc.) and the Sub-grantee must comply with the applicable federal conflict of interest requirements established in 44 CFR 13.36(b)(3) [see below]
- The Sub-grantee will review proposed procurements to avoid unnecessary or duplicate purchases
- Intergovernmental agreements for procurement are encouraged
- Use of excess and surplus property is suggested when feasible
- Use of value engineering clauses in construction contracts of sufficient size is encouraged
- Contracts will be awarded only to responsible contractors possessing ability to perform
- Supporting documents must be maintained and include - rationale for method of procurement, selection of contract type, contractor selection or rejection and basis for contract price
- Use of time and material contracts is limited to situations where 1) no other contract is feasible, and 2) includes a ceiling price. (This must be documented)
- The Sub-grantee will have responsibility for settlement of all contractual and administrative issues arising out of procurements
- The Sub-grantee must have protest procedures to handle and resolve disputes relating to procurements

**C. Conflict of Interest (44 CFR 13.36(b)(3))**
The Sub-grantee will maintain a written code of standards of conduct governing the performance of their employees engaged in the award and administration of contracts. No employee, officer or agent of the Sub-grantee shall participate in selection, or in the award or administration of a contract supported by Federal funds if a conflict of interest, real or apparent, would be involved. Such a conflict would arise when:

(i) The employee, officer or agent,
(ii) Any member of his immediate family,
(iii) His or her partner, or
(iv) An organization which employs, or is about to employ, any of the above, has a financial or other interest in the firm selected for award. The Sub-grantee’s officers, employees or agents will neither solicit nor accept gratuities, favors or anything of monetary value from contractors, potential contractors, or parties to subagreements. The Sub-grantee may set minimum rules where the financial interest is not substantial or the gift is an unsolicited item of nominal intrinsic value. To the extent permitted by State or local law or regulations, such standards or conduct will provide for penalties, sanctions, or other disciplinary actions for violations of such standards by the Sub-grantee's officers, employees, or agents, or by contractors or their agents. The awarding agency may in regulation provide additional prohibitions relative to real, apparent, or potential conflicts of interest.

**D. Competition (44 CFR 13.36(c))**:
- All procurement transactions will provide full and open competition. Examples of restrictive competition include:
  a. Unreasonable requirements on firms in order for them to qualify
  b. Requiring unnecessary experience or excessive bonding
  c. Noncompetitive awards to consultants on retainer
  d. Organizational conflicts of interest
  e. Specifying only brand name products
  f. Any arbitrary action in the procurement process
- Geographical preferences in evaluation of bids is prohibited
- Written selection procedures must be in place for all procurements identifying all requirements firms must fulfill
• Ensure all pre-qualified lists of persons, firms or products are current and include enough qualified sources to ensure maximum open and free competition

E. **Affirmative Action (44 CFR 13.36(e))**:  
• The Subgrantee will take all necessary affirmative action steps to ensure that minority firms, women’s business enterprises, and labor surplus area firms are used when possible

F. **Contract Cost and Price: (44 CFR 13.36(f))**  
• The Sub-grantee must perform cost or price analysis in connection with every procurement action  
• The Sub-grantee must negotiate profit as a separate element of the price for each contract in which there is no price competition and in all cases where cost analysis is performed.  
• Costs and prices based on estimated costs will be allowable only to the extent that they are consistent with Federal cost principles.  
• Cost plus a percentage of cost and percentage of construction cost methods of contracting shall not be used.

G. **State Review: (44 CFR 13.36(f))**  
• The Sub-grantee must make available to the State technical specifications on proposed procurements and, on request, make pre award documents available i.e. requests for proposals or invitations for bids, independent cost estimates.  
• Review is required in all cases when a Sub-grantee’s procurement procedure fails to comply with standards, procurement exceeds simple acquisition threshold and is awarded without competition or only one bid or offer is received, or is awarded to other then low bidder or brand name is specified.  
• The Sub-grantee may request that its procurement system be reviewed to determine whether its system meets these standards, or the Sub-grantee may self-certify its procurement system

H. **Types of Contracts**  
<table>
<thead>
<tr>
<th>Type</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lump sum:</td>
<td>Contract for work within a prescribed boundary with a clearly defined scope and total price</td>
</tr>
<tr>
<td>Unit price</td>
<td>Contract for work done on an item-by-item basis with cost determined on a unit basis</td>
</tr>
<tr>
<td>Cost + fixed fee</td>
<td>Either a lump sum or unit price contract with a fixed contractor fee added into price</td>
</tr>
<tr>
<td>Time &amp; materials</td>
<td>Should be avoided, but may be allowed after a determination that no other contract is suitable; include a cost ceiling or “not to exceed” provision [44 CFR 13.36(b)(10)]</td>
</tr>
<tr>
<td>Cost plus % of cost</td>
<td>Not allowed by FEMA Regulations</td>
</tr>
<tr>
<td>Contingency</td>
<td>Not allowed by FEMA Regulations</td>
</tr>
</tbody>
</table>

I. **Contract Provisions: (44 CFR 13.36(i)) and Grant Award—Contracts must contain these provisions:**  
• Administrative, contractual or legal remedies in instances where contractors violate or breach contract terms—Contracts for more than $100,000.  
• Termination clause for cause and termination for convenience—Contracts for more than $10,000.  
• Compliance with Equal Employment Opportunity regulations—All construction contracts awarded in excess of $10,000.  
• Compliance with Anti-Kickback regulations—All contracts for construction or repair  
• Compliance with Davis-Bacon Act –Construction contracts in excess of $2,000  
• Compliance with Contract Work Hours and Safety Standards Act—Construction contracts in excess of $2,000, and in excess of $2,500 for contracts which involve the employment of mechanics or laborers  
• Notice of reporting requirements and regulations pertaining to reporting—All contracts  
• Notice of requirements pertaining to patent rights—All contracts  
• Notice of requirements pertaining to copyrights and rights in data—All contracts  
• Access of any records by grantee, sub grantee, Federal grantor, Comptroller or any duly authorized representatives—All contracts  
• Records must be retained for at least three years after final payments are made—All contracts  
• Compliance with CAA, CWA, EPA regulations—Contracts in excess of $100,000.  
• Mandatory standards relating to energy efficiency—All contracts  
• Compliance with the Buy American Act.  
• The Lobbying Certification—All contracts  
• Federal Debarment and Suspension Requirements—All contracts  
• U.S. Department of Homeland Security Specific Acknowledgements and Assurances—All contracts.