STATE OF INDIANA)	BEFORE THE IOSHA BOARD OF	
) SS:	SAFETY REVIEW	
COUNTY OF MARION)		FILED
IN THE MATTER OF THE)	OCT 08 2019
COMMISSIONER OF LABOR,)	Board 0
Compl	ainant,))) CASE DOCKET NO. 18-018	Indiana Board o Safety Review
v.)	
EAGLE RAILCAR SERVICE AND ITS SUCCESSORS,	ES LLC		
Respor	ndent.)	

FINAL ORDER

The parties to the above-referenced proceeding, through their duly authorized representatives, have filed with the Board their Agreed Entry. The Board, being duly advised, now accepts the Respondent's withdrawal of its Notice of Contest, and adopts the Safety Orders and penalty issued by the Commissioner of Labor, as modified by the Agreed Entry, as its final order in this matter.

IT IS ORDERED that the Respondent's withdrawal of its Notice of Contest is accepted and the Safety Orders and penalty issued by the Commissioner of Labor, as modified by the Agreed Entry, is adopted as a final order.

Dated: 8 Octor 2019

Danny Deighton, Chairman

Copies to:

J. Anthony Hardman General Counsel Department of Labor 402 W. Washington St., Rm. W195 Indianapolis, IN 46204

Marc Walraven
Eagle Railcar Services LLC
P.O. Box 1534
Eastland, TX 76448

Indiana Occupational Safety and Health Administration 402 West Washington St - Room W195 Indianapolis, IN 46204

Phone: (317)232-2691 FAX: (317)233-3790



Safety Order and Notification of Penalty

To: Eagle Railcar Services LLC 1723 West Walnut Street Washington, IN 47501

Inspection Site:

1723 West Walnut Street Washington, IN 47501

Inspection Number: 318098340 CSHO ID: M0362 Optional Report No.: 2071-18 Inspection Date(s): 5/21/2018 Issuance Date: 6/20/2018

The violation(s) described in this Safety Order and Notification of Penalty is (are) alleged to have occurred on or about the day(s) the inspection was made unless otherwise indicated within the description given below.

An inspection of your place of employment has revealed conditions which we believe do not comply with the provisions of the Indiana Occupational Safety and Health Act (Indiana Code Chapter 22-8-1.1) or the standards or rules adopted thereunder. Accordingly, enclosed please find safety order(s) and notification(s) of penalty describing such violation(s) with references to applicable standards, rules, or provisions of the statute and stating the amount of any penalty(ies).

Informal Conference - Please be advised that it may be possible to informally settle any potential dispute without initiating the more elaborate proceedings brought on by a petition for review. Prior to filing a petition for review, you may request an informal conference concerning any of the results of the inspection (safety orders, penalties, abatement dates, etc.) by contacting the Indiana Department of Labor/IOSHA, preferably by telephone, in a prompt manner. Please be advised that a request for an informal conference cannot extend the fifteen working day period for filing a petition for review. Informal conferences frequently resolve any possible disputes, and therefore you are urged to take advantage of this opportunity. Because of the limited time period and in order to facilitate scheduling, any requests for an informal conference should be made promptly upon your receipt of the safety order(s) and notification(s) of penalty.

Right to Contest - You are hereby also notified that you are entitled to seek administrative review of the safety order(s), penalty(ies), or both by filing a written petition for review at the above address postmarked within fifteen working days of your receipt of the safety order(s) and notification(s) of penalty. ("Working days" means Mondays through Fridays, but does not include Saturdays, Sundays, legal holidays under a state statute or days on which the Indiana Department of Labor's offices are closed during regular business hours). If you do not file such a petition for review (contest), the safety order(s) and penalty(ies) shall be deemed final orders of the Board of Safety Review and not subject to review by any court or agency. The issuance of a safety order does not constitute a finding that a violation has

occurred unless no petition for review is filed, or if a petition for review (contest) is filed, it must contain a statement of its basis and should reference the above inspection number. Upon receipt of your petition for review, we will affirm, amend or dismiss the safety order(s) and notification(s) of penalty. If we affirm, your petition for review will be granted (unless it was not timely) and the dispute will be certified by the Board of Safety Review for further proceedings. The Board of Safety Review is an independent agency appointed by the governor with authority to conduct hearings and to issue decisions concerning disputed safety order(s) and notification(s) of penalty. If we amend the safety order(s) or notification(s) of penalty, your petition for review shall be deemed moot. However, you will then be given an opportunity to file a petition for review concerning the amended safety order(s) and notification(s) of penalty.

Please be advised that an employee or representative of employees may file a petition for review to contest the reasonableness of the time stated in the safety order(s) for the abatement of any violation.

Posting - Upon receipt of any safety order(s) you are required to post such safety order(s), or a copy thereof, unedited, at or near each place an alleged violation referred to in the safety order(s) occurred. However, if your operations are such that it is not practicable to post the safety order(s) at or near each place of alleged violation, such safety order(s) shall be posted, unedited, in a prominent place where it will be readily observable by all affected employees. For example, if you are engaged in activities which are physically dispersed, the safety order(s) may be posted at the location from which the employees operate to carry out their activities. You must take steps to ensure that the safety order is not altered, defaced, or covered by other material. Posting shall be until the violation is abated, or for three working days, whichever is longer.

Penalties - Penalties are due within fifteen (15) working days of receipt of this notification unless contested. Abatement does not constitute payment of penalties.

Abatement - The conditions cited in the safety order(s) must be corrected (abated) on or before the date shown for each item on the safety order(s) and notification(s) of penalty and proof of abatement must be sent to the email address: AbatementGI@dol.in.gov unless:

- (1) You file a petition for review concerning the violation, in which case the full abatement period shall commence from the issuance of a final decision by the Board of Safety Review or the courts which requires compliance with the safety order; or
- (2) The abatement period is extended by the granting of a petition for modification of abatement date.
- **PMAs** The petition for modification of abatement date is a manner in which you may seek additional time to correct (abate) a violation without having to file a petition for review concerning the safety order, or after the expiration of the time period to file such a petition for review when it becomes apparent that you need extra time to abate the violation. A petition for modification of abatement date shall be in writing and shall be sent to the email address: AbatementGI@dol.in.gov shall include the following information:
- (1) All steps you have taken, and the dates of such actions, in an effort to achieve compliance during the prescribed abatement period.

- (2) The specific additional abatement time necessary in order to achieve compliance.
- (3) The reasons such additional time is necessary, including the unavailability of professional or technical personnel or of materials and equipment, or because necessary construction or alteration of facilities cannot be completed by the original abatement date.
- (4) All available interim steps being taken to safeguard employees against the cited hazard during the abatement period.
- (5) A certification that a copy of the petition has been posted, and if appropriate, served on the authorized representative of affected employees, and a certification of the date upon which such posting and service was made.

A petition for modification of abatement date shall be filed with the Indiana Department of Labor/IOSHA no later than the close of the next working day following the date on which abatement was originally required sending the Petition to AbatementGI@dol.in.gov. A later-filed petition shall be accompanied by the employer's statement of exceptional circumstances explaining the delay. A copy of such petition shall be posted in a conspicuous place where all affected employees will have notice thereof or near such location where the violation occurred. The petition shall remain posted until the time period for the filing of a petition for review of the Commissioner's granting or denying the petition expires. Where affected employees are represented by an authorized representative, said representative shall be served a copy of such petition.

Notification of Corrective Action - Correction of the alleged violations which have an abatement period of thirty (30) days or less should be reported in writing to us promptly upon correction and sent to the email address <u>AbatementGI@dol.in.gov</u>. A "Letter of Abatement" form and an "Abatement Photographs" worksheet are enclosed for your assistance in providing adequate documentation of abatement. Reports of corrections should show specific corrective action on each alleged violation and the date of such action. On alleged violations with abatement periods of more than thirty (30) days, a written progress report should be submitted via email at <u>AbatementGI@dol.in.gov</u>, detailing what has been done, what remains to be done, and the time needed to fully abate each such violation. When the alleged violation is fully abated, we should be so advised. Timely correction of an alleged violation does not affect the initial proposed penalty..

Followup Inspections - Please be advised that a followup inspection may be made for the purpose of ascertaining that you have posted the safety order(s) and corrected the alleged violations. Failure to correct an alleged violation may result in additional penalties for each day that the violation has not been corrected.

Employer Discrimination Unlawful - The law prohibits discrimination by an employer against an employee for filing a complaint or for exercising any rights under this Act. An employee who believes that he/she has been discriminated against may file a complaint no later than 30 days after the discrimination occurred with the Indiana Department of Labor/IOSHA at the address shown above.

Notice to Employees - The law gives an employee or his/her representative the opportunity to object to any abatement date set for a violation if he/she believes the date to be unreasonable. The contest must be mailed to the Indiana Department of Labor/IOSHA at the address shown above within fifteen (15) working days (excluding weekends and State holidays) or receipt by the employer of this safety order and

penalty.	
f you wish additional information, you may direct such requests to us at the address or telephone numb tated above.	er

NOTICE TO EMPLOYEES OF INFORMAL CONFERENCE

An informal conference has been scheduled with IOSHA to discuss the safety order(s) issued on
6/20/2018. The conference will be held at the IOSHA office located at 402 West Washington Street,
Room W195, Indianapolis, IN 46204 on at Employees and/or
representatives of employees have a right to attend an informal conference.
representatives of employees have a right to attend an informal conference.

Occupational Safety and Health Administration

Inspection Number: 318098340 Inspection Date(s): 5/21/2018 Issuance Date: 6/20/2018 CSHO ID: M0362 Optional Report No.: 2071-18

Safety Order and Notification of Penalty

Company Name: Eagle Railcar Services LLC

Inspection Site: 1723 West Walnut Street, Washington, IN 47501

Safety Order 01 Item 001 Type of Violation: Serious

IC 22-8-1.1 Section 2: The employer did not establish and maintain conditions of work which were reasonably safe and healthful for employees, and free from recognized hazards that were causing or likely to cause death or serious physical harm to employees in that employees were exposed to explosive atmospheres from the improper maintenance of air testing equipment.

Cleaning Building – A Gas Alert Max XTII (Serial Number MA 216027921), used to determine flammable exposure levels inside rail tank cars, was not maintained in a clean and calibrated working condition.

AMONG OTHER METHODS, FEASIBLE AND ACCEPTABLE MEANS OF ABATEMENT MAY INCLUDE: Follow the user manual for the GasAlerMax XTII which states of page 52, "Clean the exterior with a soft damp cloth. Do not use solvents, soaps, or polishes." The manual also states to follow the calibration guidelines on page 41. These results should be recorded on the daily log to ensure calibration prior to use.

Occupational Safety and Health Administration

Inspection Number: 318098340
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Safety Order and Notification of Penalty

Company Name: Eagle Railcar Services LLC

Inspection Site: 1723 West Walnut Street, Washington, IN 47501

Safety Order 01 Item 002 Type of Violation: Serious

29 CFR 1910.252(a)(2)(iii)(B): The employer did not ensure that fire watch was maintained for at least a half hour after completion of welding or cutting operations to detect and extinguish possible smoldering fires:

Maintenance Facility – On or about May 16, 2018 and time prior, fire watchers were not present for a cutting operation where employees used an oxygen/acetylene torch to cut bolts from a tank railcar that potentially contained Marathon Petroleum Butane (Category 1 flammable liquid) which created a fire/explosion hazard.

Occupational Safety and Health Administration

Inspection Number: 318098340
Inspection Date(s): 5/21/2018
Issuance Date: 6/20/2018
CSHO ID: M0362
Optional Report No.: 2071-18

Safety Order and Notification of Penalty

Company Name: Eagle Railcar Services LLC

Inspection Site: 1723 West Walnut Street, Washington, IN 47501

Safety Order 01 Item 003 Type of Violation: Serious

29 CFR 1910.252(a)(2)(vi)(C): Cutting or welding was permitted in the presence of explosive atmospheres (mixture of flammable gases, vapors, liquids, or dusts with air), or explosive atmospheres that could develop inside uncleaned or improperly prepared tanks or equipment which had previously contained such materials, or that could develop in areas with an accumulation of combustible dusts.

Cleaning Building – On or about May 16, 2018 employees used a Drill Master hand-held grinder and a steel hammer during the removal of the safety valve on a rail tank car #TILX 302151 that potentially contained Marathon Petroleum Butane (Category 1 flammable gas) which created a fire/explosion hazard during welding/cutting operations.

Occupational Safety and Health Administration

Inspection Number: 318098340 Inspection Date(s): 5/21/2018 Issuance Date: 6/20/2018 CSHO ID: M0362 Optional Report No.: 2071-18

Safety Order and Notification of Penalty

Company Name: Eagle Railcar Services LLC

Inspection Site: 1723 West Walnut Street, Washington, IN 47501

Safety Order 01 Item 004 Type of Violation: Serious

29 CFR 1910.252(a)(2)(xiii)(C): The employer did not recognize its responsibility for the safe usage of cutting or welding equipment and did not insist that cutters or welders and their supervisors were suitably trained in the safe operation of their equipment and the safe use of the process.

Cleaning Building – Welding training was not provided for all employees who used a Drill Master hand-held grinder, a steel hammer, and a welding torch to remove the safety valve bolts on a rail tank car #TILX 302151 that potentially contained Marathon Petroleum Butane (Category 1 flammable liquid) which created a fire/explosion hazard.

Occupational Safety and Health Administration

Inspection Number: 318098340
Inspection Date(s): 5/21/2018
Issuance Date: 6/20/2018
CSHO ID: M0362
Optional Report No.: 2071-18

Safety Order and Notification of Penalty

Company Name: Eagle Railcar Services LLC

Inspection Site: 1723 West Walnut Street, Washington, IN 47501

Safety Order 01 Item 005 Type of Violation: Serious

29 CFR 1910.252(a)(3)(i): Welding, cutting, or other hot work was performed on used drums, barrels, tanks, or other containers that had not been cleaned so thoroughly as to make absolutely certain there were no flammable materials present or any substances such as greases, tars, acids, or other materials which where subjected to heat, might produce flammable or toxic vapors:

Cleaning Building – On or about May 16, 2018, employees used a Drill Master hand-held grinder and a steel hammer during removal of the safety valve on an inadequately cleaned rail tank car #TILX 302151 that potentially contained Marathon Petroleum Butane (Category 1 flammable liquid) which created a fire/explosion hazard.

Occupational Safety and Health Administration

Inspection Number: 318098340
Inspection Date(s): 5/21/2018
Issuance Date: 6/20/2018
CSHO ID: M0362
Optional Report No.: 2071-18

Safety Order and Notification of Penalty

Company Name: Eagle Railcar Services LLC

Inspection Site: 1723 West Walnut Street, Washington, IN 47501

Safety Order 01 Item 006 Type of Violation: Serious

29 CFR 1910.1200(h)(1): Employees were not provided effective information and training on hazardous chemicals in their work area at the time of their initial assignment and whenever a new hazard that the employees had not been previously trained about was introduced into their work area:

Facility - Training on the hazards of chemical products was not effectively provided to employees working with products such as, but not limited to; Marathon Petroleum Butane.

Date By Which Violation Must Be Abated: 7/24/2018 Proposed Penalty: \$2,450.00

> Julie C. Alexander, JD Director of General Industry

Indiana Occupational Safety and Health Administration 402 West Washington St - Room W195 Indianapolis, IN 46204

Phone: (317)232-2691 FAX: (317)233-3790



INVOICE/DEBT COLLECTION NOTICE

Company Name:

Eagle Railcar Services LLC

Inspection Site:

1723 West Walnut Street, Washington, IN 47501

Issuance Date:

6/20/2018

Summary of Penalties for Inspection Number: 318098340

Safety Order 1, Serious

= \$19,950.00

TOTAL PENALTIES

= \$19,950.00

Penalties are due within fifteen (15) working days of receipt of this notification unless contested. Make your check or money order payable to: "Indiana DOL/IOSHA". Please indicate IOSHA's Inspection Number (indicated above) on the remittance.

IOSHA does not agree to any restrictions or conditions or endorsements put on any check or money order for less than full amount due, and will cash the check or money order as if these restrictions, conditions, or endorsements do not exist.

Corrective action, taken by you for each alleged violation should be submitted to this office on or about the abatement dates indicated on the Safety Order and Notification of Penalty.

A work sheet has been provided to assist in providing the required abatement information. A completed copy of this work sheet should be posted at the worksite with the safety order(s).

Julie C. Alexander, J.D.

Director of General Industry

 $\frac{6/20/2018}{\text{Date}}$