IASBO Regional Meeting ECA Workshop

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State Board of Accounts



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STATE BOARD OF ACCOUNTS

Created in 1909 in response to widespread political corruption

Mission Statement

We are dedicated to providing the citizens of the State of Indiana with complete confidence in the integrity and financial accountability of state and local government.

Responsibilities

Perform audit/exams of governmental units

Prescribe forms and procedures used by governmental units

Various other duties including recounts, providing training for local officials, consulting services, etc.



STATE BOARD OF ACCOUNTS

Organizational Flowchart

SBOA Board (State Examiner, 2 Deputies)

Directors (2 per area)

Schools and Townships

Cities/Towns and Special Districts

Counties

Audit Coordinators

Investigation Coordinators

Audit Managers

Field Examiners



SBOA WEBSITE RESOURCES

Filed audit and examination reports

Accounting Uniform Compliance Guidelines Manual for Extra-Curricular Accounts

Accounting Uniform Compliance Guidelines Manual for Indiana Public School Corporations

Accounting Uniform Compliance Guidelines Manual for Indiana Charter Schools

The School Bulletin

The Charter School Bulletin



IMPORTANT WEBSITES

Indiana Public Access Counselor www.in.gov/pac

Indiana Commission on Public Records www.in.gov/icpr

Indiana Department of Revenue www.in.gov/dor

Indiana Department of Education www.in.gov/doe

Internal Revenue Service www.irs.gov

IC 20-41-1-3 states:

- (a) A person who has charge of the collection, custody, and disbursement of funds collected and expended to pay expenses incurred in conducting any athletic, social, or other school function, the cost of which is not paid from public funds, shall:
 - (1) keep an accurate account of all money received and expended, showing the:
 - (A) sources of all receipts;
 - (B) purposes for which the money was expended; and
 - (C) balance on hand; and
- (2) file a copy of the account with the township trustee, board of school trustees, or board of school commissioners within two (2) weeks after the close of each school year.
- (b) An account filed under subsection (a)(2) is a public record open to inspection by any interested person at any reasonable time during office hours.



ECA accounts may be used for athletic, social, class, or other school functions.

ECA accounts may <u>not</u> be used for functions which are educational in nature, with the exception noted in Ch. 6, pg. 3.

Accounts for educational functions must be maintained in the school corporation records.

CUSTODIAN RESPONSIBILITIES

ECA accounts may <u>not</u> be established for functions conducted by outside organizations, for example PTOs, Booster Clubs, Staff groups.

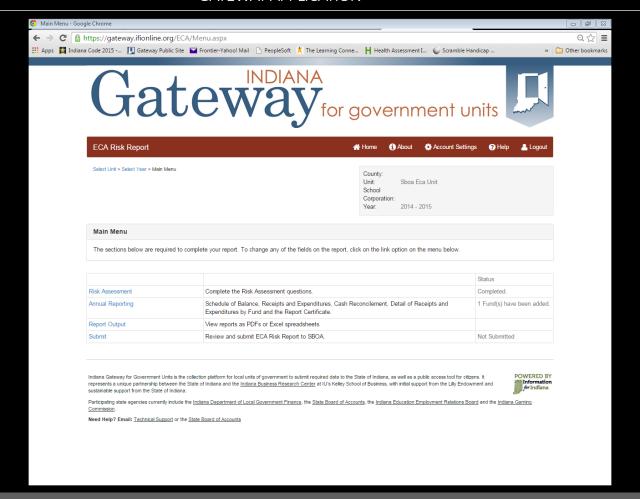
If the faculty wishes to have a staff fund, then we recommend that each school's faculty group designate a person to control the money.

A report of the ECA account (SA-5) must be submitted within two weeks after the close of the school year to the school board.

This report is a public record open to inspection by any interested person at any reasonable time during office hours.



EXTRA-CURRICULAR RISK REPORT GATEWAY APPLICATION



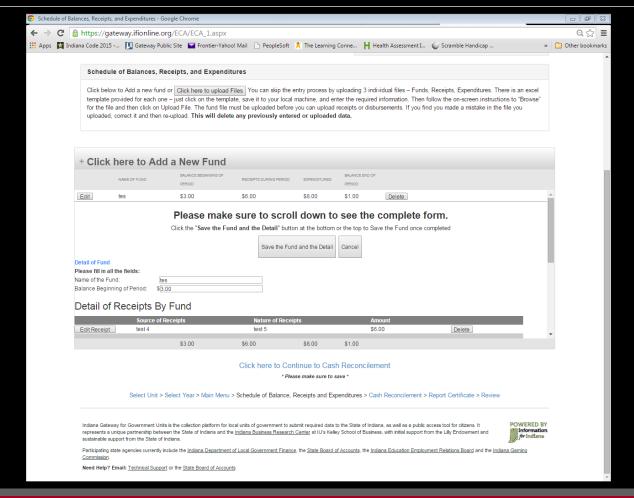


RISK ASSESSMENT

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🚻 Apps 📮 Indiana Code 2015 📘 Gateway Public Site 🔛 Frontier-Yahoo! Mail 🗋 PeopleSoft 💢 The Learning Conne 📙 Health Assessmen	ent I 🌑 Scramble Handicap »	Other bookmarks
Corporation: Year: 2014 -	2015	^
Risk Assessment		
Please answer all questions. Certain questions may require documentation to be uploaded or additional information to be enter	red.	
Click here to Save Risk Assessment		
1. How is the ECA's ledger maintained?	Computerized •	
 Was a financial report made within two weeks after the close of the school year and after each semester if your school had two (or more semesters in a school year, of all fund activity to the school board and superintendent of schools accordance with IC 20-41 1-3 and IC 20-41-1-8. 		
3. Was the ECA bank account balance reconciled to the ledger balances on a monthly basis?	O Yes No	
4. Does anyone review and approve the completed bank reconcilements?	O Yes No	
5. Does the ECA have any investments (certificates of deposit, savings accounts, etc.)?	O Yes No	
6. Are any investments accounted for on the ECA ledger?	O Yes No	
7. Is a receipt issued for all monies received and at the time the money is received?	O Yes No	
Please indicate how often deposits are made.	Daily	
9. When totaling the receipts issued for the day does the classification of the receipts (i.e. cash, checks, etc.) and the classification as shown on the deposit ticket (i.e. currency, checks, etc.) agree? This would include collections for items like textbook rental, fundraisers, ticket sales, etc.	○ Yes ○ No	
10. Is School Lunch accounted for in the ECA ledgers?	O Yes No	
11. Is Textbook rental accounted for in the ECA ledgers?	O Yes No	
12. Is a Purchase Order/Accounts Payable Voucher (Form SA-1) and/or Claim for Payment (Form SA-7) used for disbursements?	O Yes No	
13. Are the Purchase Order/Accounts Payable Vouchers (Form SA-1) and/or Claim for Payment (Form SA-7) properly itemized?	O Yes No	
14. Are the Purchase Order/Accounts Payable Vouchers (Form SA-1) and/or Claim for Payment (Form SA-7) signed by the appropriate officials?	O Yes No	
15. Are Ticket Sales (Form SA-4) reports used at events for which an admission price is collected?	O Yes No	
16. Are prenumbered tickets used for sporting and other events for which an admission price is collected?	O Yes O No	
17. Do any school personnel stock vending machines and remove money from the machine?	O Yes No	
18. The Summary Collection Form (SA-8) is to be used when a teacher, class sponsor, or other school personnel are in charge of collecting money (for a field trip, fundraiser, etc.) that is later turned over to the ECA treasurer. Was Form SA-8 used to transmit monies collected by teachers, class sponsors, etc. to the ECA treasurer?	O Yes O No	
19. Are any outside organizations such as booster clubs, 4-H, Girl Scouts, PTO/PTA, etc. accounted for in the ECA ledgers?	O Yes No	
20. Have items included as comments in the most recent State Board of Accounts review been adequately corrected?	Yes No	
Click here to Save Risk Assessment		
Once the form has been completed and saved, return to the main Menu		-

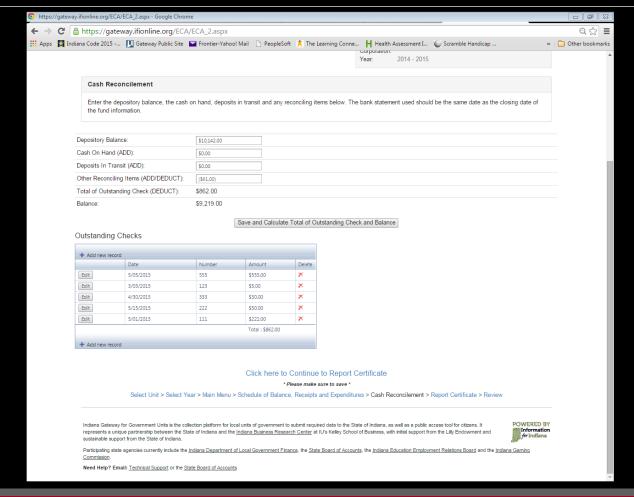


ANNUAL REPORTING





ANNUAL REPORT CONT.





ANNUAL REPORT CONT.

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SUBMISSION

"Submission Rights" have been assigned to the fiscal officer of the school corporation because that is who is required to submit the Gateway Annual Report to the State Examiner.

"Edit Rights" can be assigned to whomever the School Corporation wants to assign them. We suggest completing the ECA Delegation of Authority Form (http://www.in.gov/sboa/files/Gateway_ECA_Delegation_Form.pdf). You can complete the form, scan it, and email to gateway@sboa.in.gov.

What happens if the ECA Risk Report is not submitted via Gateway?

SBOA will only recognize submission of the ECA Risk Reports through Gateway. SBOA will not accept the report in paper form or in any other format. If it is not submitted through Gateway, as prescribed, the extra-curricular account (ECA) will be considered high risk and the Department of Local Government Finance (DLGF) may not approve the budget of the school corporation in accordance with IC 5-11-1-4.

After inputting information the ECA Treasurer will have the ability to produce and print the required SA-5 via the Report Output section.

IC 20-41-1-4 states:

- (a) All forms and records for keeping the accounts of the extracurricular activities in school corporations shall be prescribed or approved by the state board of accounts. The records and affairs of the extracurricular activities may be examined by the state board of accounts when the state examiner determines an examination is necessary. The forms prescribed or approved for keeping these accounts must achieve a simplified system of bookkeeping and shall be paid for, along with the bond required in this chapter, from the general fund.
- (b) The funds of all accounts of any organization, class, or activity shall be accounted separately from all others. Funds may not be transferred from the accounts of any organization, class, or activity except by a majority vote of its members, if any, and by the approval of the principal, sponsor, and treasurer of the organization, class, or activity. However, in the case of athletic funds:
 - (1) approval of the transfer must be made by the athletic director, who is regarded as the sponsor; and
 - (2) participating students are not considered members.

All expenditures of the funds are subject to review by the governing body of the school corporation.

FORMS

All ECA forms and records shall be prescribed or approved by the SBOA.

As of April 1, 2014, there is a new form approval process detailed in the March 2014 School Administrator.

The cost of prescribed or approved ECA records and the bond of the ECA treasurer shall be paid for from the General Fund of the School Corporation.

ECA records shall be examined by SBOA as determined by the State Examiner.



EXTRA-CURRICULAR ACCOUNT ENGAGEMENTS

SBOA preliminary plan

- ECA with receipts greater than \$1,000,000 will be examined during the school corporation audit by the assigned field examiners
 - For 2016 Report 76 ECAs
- ECA with receipts between \$1,000,000 \$100,000 will be examined by a centralized compliance process
 - For 2016 Report 682 ECAs
 - Will be done on a 4 year rotation coinciding with the School Corporation audit
- ECA with receipts less than \$100,000 and not having a specific risk identified will have Centralized review process
 - Approximately 10% of total statewide ECA activity



TRANSFERS

Funds may not be transferred from the accounts of any organization, class, or activity except by a majority vote of its members, if any, and by the approval of the principal, sponsor, and treasurer of the organization, class, or activity.

Approval of the transfer of athletic funds must be made by the principal, treasurer, and the athletic director, who is regarded as the sponsor; participating students are not considered members.

All expenditures of the funds are subject to review by the governing body of the school corporation.



IC 20-41-1-6 states:

- (a) The treasurer shall give a bond in an amount fixed by the superintendent and principal of the school approximating the total amount of the anticipated funds that will come into the possession of the treasurer at any one (1) time during the regular school year. Bonds shall be filed with the trustee or board of school trustees. The surety on the bonds must be a surety company authorized to do business in Indiana. However, the requirement for giving the bond and the requirement to deposit the receipts in a separate bank account, as required in section 9 of this chapter, do not apply to any school for which the funds, as estimated by the principal, will not exceed three hundred dollars (\$300) during a school year.
- (b) The requirements of this chapter may be fulfilled by providing a comprehensive bonding instrument, including a single blanket position bond, for all extracurricular treasurers. A comprehensive bonding instrument is acceptable instead of individual separate personal position bonds



TREASURER BONDING REQUIREMENTS

The treasurer shall give a bond in an amount fixed by the superintendent and principal of the school.

If either school lunch funds or textbook rental funds are handled through an extra-curricular account, the governing body of the school corporation shall approve the amount of the bond of the treasurer (IC 20-41-2-6)

The amount of the bond should approximate the total amount of the anticipated funds that will come into the possession of the treasurer at any one time during the regular school year.

Bonds shall be filed with the trustee or board of school trustees.

TREASURER BONDING REQUIREMENTS

The bonding requirements may be fulfilled by providing a comprehensive bonding instrument, including a single blanket position bond, for all required individuals. A comprehensive bonding instrument is acceptable instead of individual separate personal position bonds.

Bonds shall be filed with the trustee or board of school trustees.

ADDITIONAL BONDING REQUIREMENTS

P.L. 188-2016 HEA 1372 amended IC 20-26-4-5 effective July 1, 2016 to state:

(a) For each school year commencing July 1: (1) the treasurer of each governing body and the governing body's school corporation; (2) a deputy treasurer, if so appointed; and (3) any individual whose official duties include receiving, processing, depositing, disbursing, or otherwise having access to funds: (A) that belong to a school corporation or the governing body of a school corporation; and (B) in an amount that exceeds five thousand dollars (\$5,000) per year; shall give a bond for the faithful performance of the treasurer's, deputy treasurer's, or individual's duties written by an insurance company licensed to do business in Indiana, in an amount determined by the governing body. The treasurer shall be responsible under the treasurer's bond for the acts of a deputy treasurer appointed as provided in section 1 of this chapter. (b) A governing body may authorize the purchase of a blanket bond that: (1) is endorsed to include faithful performance to cover the faithful performance of all employees and individuals acting on behalf of the governing body or the governing body's school corporation, including the individuals described in subsection (a); and (2) includes aggregate coverage sufficient to provide coverage amounts specified for each individual who is required to give a bond under this section.



ADDITIONAL BONDING REQUIREMENTS

The governing body must determine who must be bonded under the statute. The term "official duties" is not defined. It is our position that "official duties" may include duties set forth in a job description, duties that are customary or routinely performed, or duties that are assigned but not frequently performed. For example, cafeteria cashiers, teachers who routinely collect lunch money from students, and employees who collect textbook rental fees must be bonded. The statute does not require the individual to be an employee of the school corporation. So, for example, parents volunteering in the school lunchroom or at an extracurricular sporting event must be bonded if their official volunteer duties include receiving public funds such as lunch money or admission fees assuming they will collect over the *de minimis* amount.

There is a dollar threshold or *de minimis* exception in the statute. If an individual whose official duties include receiving, processing, depositing, disbursing, or otherwise having access to public funds are required to be bonded if the amount involving their duties exceeds \$5,000 per year. For example, an athletic director and/or athletic secretary who handles tens of thousands of dollars per year is required to be bonded. However, a teacher who collects field trip money from her kindergarten class is not required to be bonded unless she will collect over \$5,000 per year.

Responsibilities of Treasurer

IC 20-41-1-7 states:

- (a) The treasurer has charge of the custody and disbursement of any funds collected by a collecting authority and expended to pay expenses:
- (1) approved by the principal or teacher in charge of the school;
- (2) incurred in conducting any athletic, social, or other school function (other than functions conducted solely by any organization of parents and teachers);
- (3) that cost more than twenty-five dollars (\$25) during the school year; and
- (4) that are not paid from public funds.
- (b) The principal or teacher in charge of the school shall designate a collecting authority to be in charge of the collection of any funds described in this section. Upon collection of any funds, the collecting authority shall deliver the funds, together with an accounting of the funds, to the custody of the school treasurer. The principal may designate different collecting authorities for each separate account of funds described in this section.



RESPONSIBILITIES OF TREASURER

The treasurer has charge of the custody and disbursement of any funds collected by a collecting authority and expended to pay expenses.

The principal shall designate a collecting authority to be in charge of the collection of any funds.

Upon collection of any funds, the collecting authority shall deliver the funds, together with an accounting of the funds, to the custody of the school treasurer. The principal may designate different collecting authorities for each separate account of funds.

Functions conducted solely by any organization of parents and teachers shall not be accounted for in the ECA records. Therefore, activities and organizations which are not extra-curricular in nature should be responsible for their own accounting and cash handling systems.

IC 20-41-1-8 states:

- (a) The treasurer shall keep an accurate account of all money received by the collecting authority and expended, showing:
 - (1) the sources of all receipts;
 - (2) the purposes for which the money was expended; and
 - (3) the balance on hand.

A copy of the report, together with all records and files of extracurricular activities, shall be filed as required under section 3 of this chapter.

- (b) However, in a school that has two (2) or more semesters in any one (1) school year, the treasurer of the school shall file a copy of the treasurer's financial report of receipts and disbursements with the township trustee, board of school trustees, or board of school commissioners not more than two (2) weeks after the close of each semester. Records and files of extracurricular activities for the entire school year shall be filed with the last financial semester report of any one (1) school year.
- (c) A copy of the report shall be filed with and kept by the city superintendent having jurisdiction and the county superintendent where the superintendent has jurisdiction.
- (d) The records under this section shall be kept for five (5) years, after which they may be destroyed.

TREASURER – DUTIES

The treasurer shall keep an accurate account of all money received by the collecting authority and expended, showing:

- (1) the sources of all receipts;
- (2) the purposes for which the money was expended; and
- (3) the balance on hand.

In a school that has two or more semesters in any one school year, the treasurer of the school shall file a copy of the treasurer's financial report of receipts and disbursements (SA5-1) with the board of school trustees not more than two weeks after the close of each semester. Records and files of extracurricular activities for the entire school year shall be filed with the last financial semester report of any one school year.



IC 20-41-1-9 states:

- (a) The treasurer shall deposit all receipts in one (1) bank account. The receipts shall be deposited without unreasonable delay. The account is known as the school extracurricular account. The records of each organization, class, or activity shall be kept separate so that the balance in each fund may be known at all times.
- (b) The money in the school extracurricular account may be invested under the conditions specified in IC 5-13-10 and IC 5-13-10.5 for investment of state money. However, investments under this section are at the discretion of the principal. The interest earned from any investment may be credited to the school extracurricular account and need not be credited proportionately to each separate extracurricular fund. The interest earned from the investment may be used for any of the following:
 - (1) A school purpose approved by the principal.
 - (2) An extracurricular purpose approved by the principal.
- (c) Amounts expended under this section for the purposes described in this section are in addition to the appropriation under IC 20-26-5-4(3).



The treasurer shall deposit all receipts in one bank account.

The receipts shall be deposited without unreasonable delay.

The records of each organization, class, or activity shall be kept separate so that the balance in each fund may be known at all times.

DEPOSITS AND ACCOUNTS

The money in the school extracurricular account may be invested under the conditions specified in IC 5-13-10 and IC 5-13-10.5 for investment of state money.

Investments are at the discretion of the principal.

The interest earned from the investment may be used for any of the following:

- (1) A school purpose approved by the principal.
- (2) An extracurricular purpose approved by the principal.



Step 1:

Adopt the minimum internal control standards and train all personnel as required by IC 5-11-1-27

- 22 School Corporations indicated that they had not adopted minimum standards
- 35 School Corporations indicated that they had not trained all personnel

Step 2:

Actually go through the process of developing an Internal Control System

ECA INTERNAL CONTROLS

What are Internal Controls?

A system designed to provide government reasonable assurance that objectives will be achieved

Why are they important?

- Promote government accountability and transparency
- Essential tool in government's ability to make proper decisions
- Designed to prevent or detect situations in which government has failed to achieve an objective
- Help identify and correct inefficiencies in governments processes

How do you implement them?

- Identify areas of Risk
- Develop policies and procedures to address the areas of risk
- Monitor that policies and procedures are being followed and have addressed the risks identified



Common areas to address:

Collections –

School Lunch

Athletic Events

Curricular Materials Rental

School Dances

School Play

Vending Machines

Fundraisers

Asset Protection –

Cash Balances

Purchase of Goods

Inventory of Goods

Information Technology



Risks identified for Athletic Event collections:

Skimming of cash collections

Admission without payment

Charging incorrect admission

Not depositing collections intact

Destroying or not retaining accountable items (tickets, lists, deposit ticket, etc.)

Making cash payments out of collections



Event Ticket Taking Activity



SA-4 TICKET SALES FORM

(Form SA-4) Prescribe	ed by State Board of Accounts				No	
		TICKET SAI	LES			
GAME			DATE			
	TICKETS					
KIND	ISSUED SERIAL NO. AMT.	RETURNED SERIAL NO. AMT.	TICKETS SOLD	PRICE	TOTAL AMOUNT SALES	
	TOTAL					
Made by	(Title)	Verified	and Approve	d by	fficial or Spons	eor)



Possible Event Admissions Procedures

Training for key individuals or individuals that will oversee the application of the internal control activities

ECA Treasurer provides tickets and cash change box to Athletic Director, document transfer

Prior to event Athletic Director completes initial portion of Ticket Sale report (SA-4), including starting numbers of all ticket series

Athletic Director provides ticket taker with tickets, cash change, list for sign-ins, and SA-4 form

During the event the ticket taker receives payments, retains ticket stubs, documents sport pass attendees and ensures sign-ins list names and organizations

During the event the Athletic Director completes any established internal control activities; could include observing ticket taker, noting/estimating number of attendees, etc.



Possible Event Admissions Procedures cont.

After the event the ticket taker will complete the SA-4; include documenting last ticket sold, counting ticket stubs, counting cash change box, documenting any explanations for differences, and finally signing the "Made by" section on the SA-4 form

After the ticket taker signs the SA-4 form, the Athletic Director would verify the information on the report, include verifying last ticket sold, recounting ticket stubs and cash change box, and finally signing the "Verified and Approved by" section on the SA-4 form

Within 24 hours the Athletic Director would remit the SA-4 form, ticket stubs, and cash change to the ECA Treasurer

The ECA Treasurer would review the SA-4 form, retain the ticket stubs, issue an ECA Receipt (SA-3) to the Athletic Director, deposit the funds with the Bank without unreasonable delay, and post the receipt to the Athletic Fund in the ECA records



Collections for a Field Trip

Possible Procedures

Require all money to be collected by the ECA Treasurer. This would eliminate the need to appoint a collecting authority and completing the SA-8 form.

Maintain a log of students that will/attended the field trip with an indication of who and when payment was received.

Require money collected to be remitted to the ECA Treasurer within a specific time period, including completing an SA-8 form.

ECA Receipt is completed and provided to the Teacher for all remittances.

During the collection period and after the field trip, the Teacher is provided with fund history reports. Where the Teacher compares the amount of money remitted and the cost of field trip with the amounts that were recorded by the ECA Treasurer.



Possible Purchasing Procedures

- Organization members decide to make a purchase
- Sponsor starts to complete SA-1 and gets approval from ECA Treasurer to complete the order
- Sponsor reviews shipped products and approves receipt of goods
- ECA Treasurer gathers supporting documentation and submits the SA-1 for approval
- Principal approves SA-1 for payment



Possible Purchasing Procedures cont.

- ECA Treasurer makes the payment and posts disbursement to ECA fund
- ECA Treasurer provides Sponsor with monthly fund report
- Sponsor reviews fund report and notifies the ECA Treasurer of any discrepancies
- ECA Treasurer reconciles the funds ledger to bank statement
- Principal reviews and verifies bank reconcilement



Possible Curricular Materials Rental Procedures

- School Board sets the rental fee for each curricular material
- Treasurer reviews rental fee to ensure it does not exceed 25% of retail price of curricular material
- Principal appoints collecting authorities for curricular material program
- Collecting authorities receive payments and complete the Textbook Rental Receipt form (TBR-2)
- Collecting authorities remit collections and copies of TBR-2s to ECA Treasurer
- ECA Treasurer verifies the amount collected with TBR-2s and deposits into the bank



Possible Curricular Materials Rental Procedures cont.

- ECA Treasurer posts receipts to ECA ledger
- ECA Treasurer reconciles ledger to bank statement
- Principal reviews reconcilement for completeness and accuracy
- School Corporation Treasurer randomly samples receipts and verifies correct amount was deposited to the bank and posted to the Curricular Materials Rental fund



Other helpful prescribed forms for internal control activities

SA-6 – fund balance and activity of each ECA fund

SA-1 and SA-7 – purchases of goods and services

SA-9 – items sold and inventory remaining; curricular materials, concessions, vending machines

SF series – School Lunch Activities