

Appendix D

Section 106 of the National Historic Preservation Act



INDIANA DEPARTMENT OF TRANSPORTATION

100 North Senate Avenue
Room N758-ES
Indianapolis, Indiana 46204

PHONE: (317) 296-0799

Eric Holcomb, Governor
Joe McGuinness, Commissioner

June 30, 2021

This letter was sent to the listed parties.

RE: DUAL REVIEW: Des. No. 1702941, DHPA No. 24879, US 27 over Norfolk Southern Railroad and Local Streets Project, Richmond, Wayne County, Indiana

Dear Consulting Party,

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project (Des. No. 1702941), in Richmond, Wayne County, Indiana.

This letter is part of the Section 106 review process for this project. Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic and archaeological properties. We are requesting comments from you regarding the possible effects of this project. Please use the above Des. Number and project description in your reply and your comments will be incorporated into the formal environmental study.

A Section 106 early coordination letter was distributed on January 9, 2020. In addition, a letter distributed on April 28, 2020 notified consulting parties that a historic property report was available for review and comment. By email dated August 12, 2020, consulting parties were invited to a consulting parties' meeting, scheduled for August 27, 2020, in Richmond. A summary of the meeting was provided to all consulting parties by email dated September 8, 2020. A letter distributed on January 14, 2021 notified consulting parties that an archaeology report was available for review and comment. In addition, consulting parties were notified on March 30, 2021, of the availability of a letter discussing the project effects.

INDOT proposes a bridge replacement project on US 27 over the NSRR and Local Streets, INDOT Structure No. 027-89-02136B. The existing 17-span bridge provides grade-separated access for both vehicles and pedestrians over the NSRR. US 27 serves as a main north-south route for the downtown area, and the existing bridge is approximately 0.3-mile north of westbound US 40. In addition to crossing the NSRR, the US 27 bridge crosses five local streets. Of those five, N. E Street and Fort Wayne Avenue are both major collectors; two are local roads, Elm Place and N. F Street; and the fifth is an alley that connects Elm Place and N. E Street (completely covered by the existing bridge).

The needs for this project are due to the deteriorated condition of the current structure and pedestrian facilities on the bridge that do not meet current standards. According to the April 21, 2020 *INDOT Bridge Inspection Report*, although the superstructure has a rating of 6 (out of 9; satisfactory condition), the substructure was rated 4 (poor condition). Concrete spalls are falling from the existing bridge substructure onto the roads and sidewalks below. Spalling, cracking, and delaminating concrete was noted throughout the structure. The existing 17-span non-continuous bridge layout places unprotected piers in the middle of busy streets, and there are areas of collision damage. The pedestrian facilities on the bridge are substandard, lack fencing/handrails, and do not meet Americans with Disabilities Act (ADA) requirements.

The purpose of the project is to extend the service life of the US 27 crossing over the NSRR and local streets by at least 50 years, and to reduce exposure to pedestrians by providing a pedestrian facility that meets current standards, including ADA.

Parsons is under contract with INDOT to advance the environmental documentation for the referenced project. ASC Group, Inc., has been subcontracted to complete the Section 106 documentation for the project.

In accordance with 36 CFR 800.2 (c), you were invited to become a consulting party as part of the Section 106 process, or you are hereby invited to become a consulting party as part of the Section 106 process. Entities that have previously accepted consulting party status--as well as additional entities that are currently being invited to become consulting parties--are identified in the attached list.

The Section 106 process involves efforts to identify historic properties potentially affected by the undertaking, to assess the undertaking's effects and to seek ways to avoid, minimize, or mitigate any adverse effects on historic properties. For more information regarding the protection of historic resources, please see the Advisory Council on Historic Preservation's guide: *Protecting Historic Properties: A Citizen's Guide to Section 106 Review* available online at <https://www.achp.gov/sites/default/files/documents/2017-01/CitizenGuide.pdf>.

Please note that, per the permanent rule issued by the Indiana Department of Natural Resources effective August 14, 2013 (312 IAC 20-4-11.5), INDOT is requesting that this project be subjected to "dual review"; that is, reviewed by the Division of Historic Preservation and Archaeology simultaneously under 54 U.S.C. 306108 (Section 106) and IC 14-21-1-18 (Indiana Preservation and Archaeology Law dealing with alterations of historic sites and structures requiring a Certificate of Approval). Pursuant to Section 11.5(f) of this rule, at the conclusion of the review process we anticipate that the Division Director would issue a letter of clearance exempting this project from obtaining a Certificate of Approval under IC 14-21-1-18. Enclosed with this letter is a detailed list of the consulting parties with contact information, including email addresses, for processing the dual review submission.

The Area of Potential Effects (APE) is the area in which the proposed project may cause alterations in the character or use of historic resources. The APE contains two resources listed in the National Register of Historic Places (NRHP) and one resource recommended eligible, as listed below

A qualified professional historian who meets the Secretary of the Interior's Professional Qualification Standards identified and evaluated above ground resources within the APE for potential eligibility for the NRHP. A Historic Property Report (HPR) was completed for the project. The HPR identified two properties as listed in the NRHP and recommended one other property as eligible for listing in the NRHP:

- Richmond Railroad Station Historic District (listed; NR-0781);
- Starr Historic District (listed; NR-0002); and
- Quaker Meeting House/Tenth Street Meeting House (Indiana Historic Sites and Structures Inventory [IHSSI] #177-536-55011).

The locations of these properties are shown on the map at Appendix A: Figure 3.

With regard to the archaeological resources, Kevin R. Schwarz, PhD, RPA, a qualified professional archaeologist, conducted a Phase Ib archaeological reconnaissance with mechanical deep testing at the north end of the project area. The primary objective of the Phase Ib excavations was to evaluate whether any graves, human remains, or other artifacts or features related to the Hicksite Burying Ground remain within the project area. No burials, human remains, or grave goods were found. A small intact prehistoric site was found within the project area and designated 12-Wy-0524. The site was recommended not eligible for listing in the NRHP and no further work is recommended. According to the State Historic Architectural and Archaeological Research Database (SHAARD), there are no archaeological sites within or adjacent to the project area, and the potential for such sites to be present within the project area is considered extremely low given the urban nature of the project area. Given these factors, it is recommended that the project be allowed to proceed without additional archaeological study. In the unlikely event that archaeological deposits or human remains are encountered during the construction phase of the project, all work must cease and archaeologists from the IDNR, DHPA and the INDOT-CRO must be notified.

In its April 27, 2021 response to the effects letter, SHPO asked: "Since the proposed project intends to close the overpass completely while the new bridge is constructed, the proposed detour uses US 40 and I-70. Are there detour options that

would be located on the west side of Richmond? Are there other north-south streets that cross the railroad tracks that local traffic could utilize and if so, would there be any potential effects to historic properties or historic districts that may be within or outside this project's current area of potential effects? Looking at aerial imagery, we see that there are three north-south streets that are adjacent to or within historic districts that cross the railroad tracks.”

Regarding the question about detour options on the west side of Richmond, detours for INDOT projects are required to utilize state roads; there are no state-owned routes on the west side of Richmond within a reasonable distance of the project area. Although there is an exit for US 35 off of I-70 west of the project area, the US route designation only applies north of the interstate. It is anticipated that any non-local trucks and other traffic coming from the west are already on I-70 or US 40 and will use the official detour.

Regarding the north-south streets that cross the railroad tracks, there are, as noted, three local roads: 12th Street and 15th Street, which pass through the Starr Historic District; and 20th Street. The 20th Street route is grade-separated, and would allow access to E Street and thus back into the Starr Historic District, and then into the Richmond Railroad Station Historic district. It is anticipated that local residents who are familiar with the area will utilize these roads. This is an acceptable and normal practice. Passenger vehicles will not impact or create significant wear and tear to these historic areas. Heavy truck traffic on any of these North-South Streets could have potential effects on the historic districts and/or individual properties within the districts. The official detour is intended to reroute heavy truck traffic, to ensure these trucks avoid utilizing the local streets. There are no state routes running north-south that could be utilized for a detour. The official detour is only 8.8 miles long and not a significant hindrance to users.

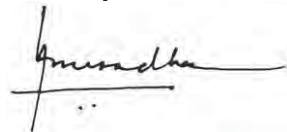
The 800.11 finding/documentation is available for review in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE). You are invited to review these documents and to respond with comments on any historic resource impacts incurred as a result of this project so that an environmental report can be completed. We also welcome your related opinions and other input to be considered in the preparation of the environmental document. If you prefer a hard-copy of this material, please respond to this email with your request as soon as you can.

Please review the information and comment within thirty (30) calendar days of receipt. If you indicate that you do not desire to be a consulting party or if you have not previously accepted consulting party status and you do not respond to this letter, you will not be included on the list of consulting parties for this project and will not receive further information about the project unless the design changes. Tribal consulting parties may enter the process at any time and are encouraged to respond to this notification with any comments or concerns at their earliest convenience.

For questions concerning specific project details, you may contact Leah J. Konicki of ASC Group, Inc. at 317-915-9300, ext. 103, or lkonicki@ascgroup.net. All future responses regarding the proposed project should be forwarded to ASC Group, Inc. at the following address: Leah J. Konicki, Principal Investigator – Architectural Historian, ASC Group, Inc., 9376 Castlegate Drive, Indianapolis, IN 46256 lkonicki@ascgroup.net.

Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-416-0876 or Kari Carmany-George at FHWA at K.CarmanyGeorge@dot.gov or 317-226-5629.

Sincerely,



Anuradha V. Kumar, Manager
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FEDERAL HIGHWAY ADMINISTRATION'S
SECTION 4(F) COMPLIANCE REQUIREMENTS (for historic properties) AND
SECTION 106 FINDINGS AND DETERMINATIONS
AREA OF POTENTIAL EFFECT
ELIGIBILITY DETERMINATIONS
EFFECT FINDING
US 27 OVER NORFOLK SOUTHERN RAILROAD AND LOCAL STREETS PROJECT
RICHMOND, WAYNE COUNTY, INDIANA
DES. NO.: 1702941

AREA OF POTENTIAL EFFECTS
(Pursuant to 36 CFR Section 800.4(a)(1))

The Area of Potential Effects (APE) extends along US 27 from North H Street on the north to North B Street on the south, and is bounded by North 8th Street on the west and North 11th and North 10th streets on the east (Appendix A: Figures 1–3).

ELIGIBILITY DETERMINATIONS
(Pursuant to 36 CFR 800.4(c)(2))

Richmond Railroad Station Historic District

The Richmond Railroad Station Historic District (NR-0781) was listed in the National Register of Historic Places (NRHP) in 1978 under Criterion A as a major late nineteenth and early twentieth century commercial district that developed in part due to its proximity to the railroad station and under Criterion C for its architecturally significant group of commercial and industrial buildings from the period of significance (1853–1915).

Starr Historic District

The Starr Historic District (NR-0002) was listed in the NRHP in 1974 under Criterion A as the location of homes of many of Richmond's leading nineteenth century industrialists and merchants and under Criterion C as an intact collection of nineteenth century residential buildings from the period of significance of 1825–1875. The buildings in the district include examples of Greek Revival, Italianate, Second Empire, and Queen Anne.

Quaker Meeting House/10th Street Meeting House

The Quaker Meeting House (Indiana Historic Sites and Structures Inventory [IHSSI] # 177-536-55011) was constructed ca. 1878 and is an example of "Quaker Italianate," a simplified version of the Italianate style adopted by the Society of Friends for their meeting houses in the second half of the nineteenth century. It was recommended eligible for the NRHP under Criterion A under the theme of religion and under Criterion C as an example of the Italianate style as simplified by the Quakers in the design of meeting houses in the late-nineteenth century. It was also recommended eligible under Criteria Consideration (a) for its historical and architectural significance.

EFFECT FINDING

Richmond Railroad Station Historic District: No Adverse Effect

Starr Historic District: No Adverse Effect

Quaker Meeting House/10th Street Meeting House: No Adverse Effect

Indiana Department of Transportation (INDOT), acting on Federal Highway Administration's (FHWA's) behalf, has determined a "No Adverse Effect" finding is appropriate for this undertaking.

INDOT respectfully requests the Indiana State Historic Preservation Officer provide written concurrence with the Section 106 determination of effect.

SECTION 4(F) COMPLIANCE REQUIREMENTS (for historic properties)

RICHMOND RAILROAD STATION HISTORIC DISTRICT - This undertaking will temporarily occupy land from the RICHMOND RAILROAD STATION HISTORIC DISTRICT, a Section 4(f) historic property. INDOT, acting on FHWA's behalf, has determined the appropriate Section 106 finding is "No Adverse Effect". FHWA believes that the temporary occupancy will not constitute a Section 4(f) use because all of the conditions listed in 23 CFR 774.13(d) are satisfied:

1. Duration must be temporary, i.e., less than the time needed for construction of the project, and there should be no change in ownership of the land;
2. Scope of the work must be minor, i.e., both the nature and the magnitude of the changes to the Section 4(f) property are minimal;
3. There are no anticipated permanent adverse physical impacts, nor will there be interference with the protected activities, features, or attributes of the property, on either a temporary or permanent basis;
4. The land being used must be fully restored, i.e., the property must be returned to a condition which is at least as good as that which existed prior to the project; and
5. There must be documented agreement of the official(s) with jurisdiction over the Section 4(f) resource regarding the above conditions.

The fulfillment of conditions 1–4 are detailed in Section 4 of the attached documentation, "Describe the Undertaking's Effects on Historic Properties." With regard to condition 5, FHWA respectfully requests the Indiana State Historic Preservation Officer provide written concurrence that they are in agreement that the above criteria have been met and that the impacts to the RICHMOND RAILROAD STATION HISTORIC DISTRICT constitute a temporary occupancy.

STARR HISTORIC DISTRICT - This undertaking will not convert property from the STARR HISTORIC DISTRICT, a Section 4(f) historic property, to a transportation use; INDOT, acting on FHWA's behalf, has determined the appropriate Section 106 finding is "No Adverse Effect"; therefore, no Section 4(f) evaluation is required for the STARR HISTORIC DISTRICT.

QUAKER MEETING HOUSE/10TH STREET MEETING HOUSE - This undertaking will not convert property from the QUAKER MEETING HOUSE/10TH STREET MEETING HOUSE, a Section 4(f) historic property, to a transportation use; INDOT, acting on FHWA's behalf, has determined the appropriate Section 106

finding is "No Adverse Effect"; therefore, no Section 4(f) evaluation is required for the QUAKER MEETING HOUSE/10TH STREET MEETING HOUSE.

Anuradha V. Kumar

Anuradha V. Kumar, for FHWA
Manager
INDOT Cultural Resources

06/29/2021

Approved Date

FEDERAL HIGHWAY ADMINISTRATION
DOCUMENTATION OF SECTION 106 FINDING OF
NO ADVERSE EFFECT
SUBMITTED TO THE STATE HISTORIC PRESERVATION OFFICER
PURSUANT TO 36 CFR Section 800.5(c)
US 27 OVER NORFOLK SOUTHERN RAILROAD AND LOCAL STREETS PROJECT
RICHMOND, WAYNE COUNTY, INDIANA
DES. NO.: 1702941

1. DESCRIPTION OF THE UNDERTAKING

The proposed undertaking (Des. No. 1702941) is located in the City of Richmond, Wayne County. The proposed undertaking is located along US 27 as it passes over the Norfolk Southern Railroad (NSRR) and five local city streets (Appendix A: Figures 1–3). The existing 17-span bridge (Structure No. 027-89-02136B) provides grade-separated access for both vehicles and pedestrians over the NSRR. US 27 serves as a main north-south route for the downtown area, and the existing bridge is approximately 0.3 mile north of westbound US 40. In addition to crossing the NSRR, the US 27 bridge crosses five local streets. Of those five, North E Street and Fort Wayne Avenue are both major collectors; two are local roads, Elm Place and North F Street; and the fifth is an alley that connects Elm Place and North E Street (completely covered by the existing bridge).

This structure was originally built in 1952 to provide a grade-separated route for vehicle and pedestrian connectivity to downtown Richmond over a busy railyard with 10 sets of tracks. While the railroad's presence has diminished since the 1950s, there are still two sets of tracks that pass under the US 27 bridge. These tracks come together briefly into a single track at the at-grade railroad crossing approximately 300 feet west of the bridge, before splitting again and crossing the East Fork Whitewater River. The US 27 bridge has undergone rehabilitation twice since it was built, including repairs in 1978 and 1992. Structure No. 027-89-02136B was determined to be not eligible for the NRHP in the Indiana Historic Bridges Inventory conducted by Mead & Hunt on Indiana Department of Transportation's (INDOT's) behalf (Volume 2, Section 2, page 1,070).

The undertaking proposes to remove the existing US 27 bridge and replace it with a new bridge matching the existing in width and height. The new bridge will be a W-shape beam and hybrid steel plate girder bridge with a reinforced concrete deck, on a zero- to nine-degree skew. The bridge will have seven spans, ranging in length from 52.5 feet to 193.5 feet. The minimum vertical clearance over local roads and the railroad will be 14.5 feet and 25 feet, respectively. A plan set is included in Appendix E.

The new bridge will provide two 12-foot wide travel lanes in each direction. However, the typical section will differ from the existing by including 2.0- to 2.5-foot wide shoulders and a 6.5-foot wide sidewalk along the western side and no sidewalk along the eastern side. Fencing will extend continuously on the west coping from Elm Place north for 450 feet, stopping just short of Fort Wayne Avenue. The purpose of the fencing is to address safety concerns for both the historic building at the southwest corner of North E Street and the alley, as well as the railroad. Fencing will extend a minimum of 10 feet tall vertically from the top of the sidewalk.

The southern bridge abutment will be reused. The northern bridge abutment will be relocated approximately 50 feet south to the current location of North F Street, which will be closed permanently to vehicular traffic from North 9th Street to Fort Wayne Avenue. This will reduce the existing section of

North F Street from two blocks (from North 8th Street to Fort Wayne Avenue) to one block (from North 8th Street to North 9th Street). Due to the presence of multiple subgrade utilities beneath North F Street, this work will include the relocation of subgrade water, storm sewer, sanitary sewer, communication, and natural gas lines.

The eastern sidewalk will be removed up to the irregular intersection of North H Street, US 27, and Chester Boulevard. The northeastern staircase will be removed, and sidewalk will be reconstructed to tie into the existing northwestern staircase. A new sidewalk will be constructed south of the new bridge abutment to continue to allow pedestrians east-west access from Fort Wayne Avenue to North F and North 9th Streets. The proposed project will occur almost entirely within existing, previously disturbed right-of-way. Approximately 0.094 acre of permanent right-of-way and approximately 0.015 acre of temporary right-of-way will be needed. During construction, the bridge will be closed and an official detour using I-70 and US 40 will be provided.

The needs for this project are due to the deteriorated condition of the current structure and pedestrian facilities on the bridge that do not meet current standards. According to the April 21, 2020 *INDOT Bridge Inspection Report*, although the superstructure has a rating of 6 (out of 9; satisfactory condition), the substructure was rated 4 (poor condition). Concrete spalls are falling from the existing bridge substructure onto the roads and sidewalks below. Spalling, cracking, and delaminating concrete was noted throughout the structure. The existing 17-span non-continuous bridge layout places unprotected piers in the middle of busy streets, and there are areas of collision damage. The pedestrian facilities on the bridge are substandard, lack fencing/handrails, and do not meet Americans with Disabilities Act (ADA) requirements.

The purpose of the project is to extend the service life of the US 27 crossing over the NSRR and local streets by at least 50 years, and to reduce exposure to pedestrians by providing a pedestrian facility that meets current standards, including ADA.

Because this project is receiving funds from the Federal Highway Administration (FHWA), it is a federal undertaking subject to Section 106 of the National Historic Preservation Act.

The Area of Potential Effects (APE) extends along US 27 from North H Street on the north to North B Street on the south, and is bounded by North 8th Street on the west and North 11th and North 10th streets on the east (Appendix A: Figures 1–3).

The project area is located in the City of Richmond, and land use in the area is a mix of residential, commercial, industrial, and vacant land. The extant above-ground structures within the APE were built primarily in the late-nineteenth century (Appendix B: Photographs 1–46).

2. EFFORTS TO IDENTIFY HISTORIC PROPERTIES

The State Historic Preservation Officer (SHPO) is entitled to participate in the Section 106 process as a consulting party. The following other individuals and organizations were invited by letter dated January 9, 2020, which was sent out via email on January 9 and 10, 2020 (Appendix C: C-2 to C-12).

Richmond Mayor David M. Snow
Jamie Lopeman, At Large, Richmond City Council
Ronald Oler, Ph.D., Council Vice President At Large, Richmond City Council

Misty Hollis, At Large, Richmond City Council
 Gary Turner, District No. 6 and Council President, Richmond City Council
 Jeffrey Locke, District No. 5, Richmond City Council
 J. Clayton Miller, District No. 4, Richmond City Council
 Bruce Wissel, District No. 3, Richmond City Council
 Kelley Cruse-Nicholson, District No. 2, Richmond City Council
 Doug Goss, District No. 1, Richmond City Council
 Wayne Township Trustee
 Richmond Street Department
 Richmond Public Works and Engineering
 Richmond Community Development
 Wayne County Highway Department
 Wayne County Planning and Zoning Office
 Economic Development Corporation of Wayne County
 Richmond Historic Preservation Commission
 Indiana Landmarks, Eastern Regional Office
 Indiana National Road Association
 Preserve Richmond, Inc.
 Wayne County Historian
 Wayne County Genealogy Society
 Wayne County Historical Museum
 Wayne County Area Chamber of Commerce
 Richmond Columbian Properties, Matthew Stegall, Treasurer
 City of Richmond, Department of Infrastructure and Development
 Center City Development Corporation
 Susan Yaeger, President, Historic Richmond Depot District Association
 Rick Parker, Vice President, Historic Richmond Depot District Association
 Natalie Ripperger, Secretary, Historic Richmond Depot District Association
 Frank Schwartzel, Treasurer, Historic Richmond Depot District Association
 Roger Richert, Past President, Historic Richmond Depot District Association
 Steve Terzini, Past President, Historic Richmond Depot District Association
 Eastern Shawnee Tribe of Oklahoma
 Miami Tribe of Oklahoma
 Peoria Tribe of Indians of Oklahoma
 Pokagon Band of Potawatomi Indians
 Delaware Tribe of Indians, Oklahoma

SHPO responded by letter dated January 28, 2020 (Appendix C: C-33 to C-34). In its letter, SHPO requested that a “detailed list of the consulting parties, including contact information with email addresses” be included with the next submission. A copy of the SHPO response was forwarded to additional consulting parties by email dated January 29, 2020.

Between January 9 and February 5, 2020, responses from nine other consulting parties were received. None of these responses provided information that helped to identify historic resources in the vicinity of the project area. The responses are discussed in more depth below in Section 6. Three responses received on January 10, 2020, from Kate Kotan, the Community Development Coordinator for the City of Richmond; Susan Yaeger, Vice President of the Historic Richmond Depot District Association; and Tracie Robinson, president of the Historic Richmond Depot District Association, identified additional consulting

parties or provided updated local contact information for the other invited parties (Appendix C: C-16 to C-22 and C-25). The suggested additional consulting parties were subsequently sent the invitation letter or email and are listed below in Section 6 and Appendix C.

Efforts to identify historic properties in the APE included a check of data available online at the Indiana State Historic Architectural and Archaeological Research Database (SHAARD) and the Indiana Historic Buildings, Bridges, and Cemeteries Map (IHBBC Map), a review of the *Wayne County Interim Report* (2001), historical/architectural and archaeological fieldwork, and communication with consulting parties. Sources of information examined included NRHP listings, Indiana Register of Historic Sites and Structures (IRHSS) listings, the Indiana Historic Bridge Inventory, archaeological site maps, cultural resources management reports, and cemetery records.

There are two (2) NRHP-listed properties within the APE: Richmond Railroad Station Historic District and Starr Historic District. These properties are automatically listed in the IRHSS as a result of their NRHP listing; there are no properties within the APE listed solely in the IRHSS. No previously inventoried archaeological sites are located within the project area.

The results of field surveys were reported in a Historic Property Report (HPR) [Konicki 2020] and a Phase Ib archaeological reconnaissance survey and mechanical deep testing report (Stetar and Klinge 2020). The principal investigators for these reports meet the Secretary of the Interior's Professional Qualification Standards as per 36 CFR Part 61. The HPR identified two (2) properties listed in the NRHP and recommended one (1) property as eligible for listing in the NRHP:

- Richmond Railroad Station Historic District (listed; NR-0781; IHSSI #177-536-44001 – 177-536-44035);
- Starr Historic District (listed; NR-0002; IHSSI # 177-536-43001 – 177-536-43364); and
- Quaker Meeting House/10th Street Meeting House (IHSSI #177-536-55011).

The locations of these properties are shown on the map at Appendix A: Figure 3.

The archaeological survey identified one site which was assigned site number 12-Wy-0524. Site 12-Wy-0524 was recommended as not eligible for inclusion in the NRHP. The north end of the existing bridge overlaps with the former location of the Hicksite Burying Ground. Documentary evidence indicates that the burials in the cemetery were removed in the 1950s. The archaeological survey identified no extant burials, human remains, or grave goods. The report recommended no further archaeological investigation.

INDOT, on behalf of FHWA, has reviewed these reports. A copy of the abstracts and summaries for the HPR and Phase Ib archaeology report are included in Appendix D.

A letter distributed on April 28, 2020 notified consulting parties that the HPR was available for review and comment via INDOT's Section 106 document posting website IN SCOPE at <https://erms.indot.in.gov/Section106Documents>. This distribution letter included an updated list of the invited consulting parties with contact information and those who had accepted consulting party status, as requested by SHPO in its January 28, 2020 letter (Appendix C: C-38 to C-44).

By letter dated May 11, 2020 (Appendix C: C-52 to C-54), SHPO concurred with the size of the APE and stated its agreement that *“the Richmond Railroad Station Historic District (NR-0781) and the Starr Historic District (NR-0002) are both included in the National Register of Historic Places and are located within the project’s APE.”* The letter went on to state that SHPO was in agreement *“with the conclusions in the HPR that the Quaker Meeting House/Tenth Street Meeting House (Indiana Historic Sites and Structures Inventory #177-536-55011) is eligible for inclusion in the NRHP and that there are no other resources in the APE that are listed or eligible for inclusion in the NRHP”.*

Only one other consulting party response was received in relation to the HPR and did not serve to identify additional historic properties or comment on efforts to identify historic properties. This response is discussed below in Section 6.

A consulting parties’ meeting was held on August 27, 2020, in Richmond. The results of the HPR were discussed at this meeting; however, the consulting parties did not offer comments or questions about historic properties at this meeting. More information about the meeting is present below in Section 6 (Appendix C: C-55 to C-73).

A letter dated January 14, 2021, notified consulting parties (Tribes only) that a Phase 1b archaeology report was available for review and comment (Appendix C: C-77 to C-84).

SHPO responded by letter dated February 15, 2021 (Appendix C: C-87 to C-88). In its letter, SHPO stated: *“Based on the submitted information and the documentation available to the staff of the Indiana SHPO, we concur with the opinion of the archaeologist, as expressed in the Phase 1b archaeological field reconnaissance survey and mechanical deep testing report (Stetar and Klinge, 12/23/2020), that Site 12-Wy-0524 (which was identified during these archaeological investigations) does not appear eligible for inclusion in the National Register of Historic Places (“NRHP”), and that no further archaeological investigations appear necessary at these portions of the proposed project area.”* In its letter, SHPO went on to state: *“if the boundaries of the proposed project area are altered to include additional portions historically recorded as a cemetery that have not been subjected to archaeological investigations, then additional archaeological investigations may be required.”*

SHPO further stated that *“if any portion of the proposed project area is within 100 feet of a cemetery, then a cemetery development plan may be necessary under IC 14-21-1-26.5. The aforementioned cemetery must be avoided by all project activities, and provisions of relevant state statutes regarding cemeteries (including IC 14-21-1 and IC 23-14) must be adhered to. Please also be aware of Indiana Code 23-14-44-1 and Indiana Code 23-14-44-2, regarding restrictions on roads and utility construction in cemeteries.”*

A cemetery development plan (CDP) was submitted to the SHPO on April 6, 2021, for review and concurrence. By letter dated May 6, 2021, SHPO responded that the plan is acceptable as submitted, with conditions outlined in the letter regarding unexpected discoveries, avoidance of the cemetery except as detailed, and any changes or modifications to the cemetery development plan be submitted to SHPO in writing for review and concurrence. (Appendix C: C-111 to C-113).

No other consulting party comments were received in response to the archaeology report.

3. DESCRIBE AFFECTED HISTORIC PROPERTIES

Richmond Railroad Station Historic District

The Richmond Railroad Station Historic District (NR-0781) was listed in the NRHP in 1978 under Criterion A as a major late nineteenth and early twentieth century commercial district that developed in part due to its proximity to the railroad station and under Criterion C for its architecturally significant group of commercial and industrial buildings from the period of significance (1853–1915).

Starr Historic District

The Starr Historic District (NR-0002) was listed in the NRHP in 1974 under Criterion A as the location of homes of many of Richmond's leading nineteenth century industrialists and merchants, and under Criterion C as an intact collection of nineteenth century residential buildings from the period of significance of 1825–1875. The buildings in the district include examples of Greek Revival, Italianate, Second Empire, and Queen Anne.

Quaker Meeting House/10th Street Meeting House

The Quaker Meeting House (IHSSI # 177-536-55011) was constructed ca. 1878 and is an example of "Quaker Italianate," a simplified version of the Italianate style adopted by the Society of Friends for their meeting houses in the second half of the nineteenth century. The building was recommended eligible for the NRHP under Criterion A under the theme of religion and under Criterion C as an example of the Italianate style as simplified by the Quakers in the design of meeting houses in the late-nineteenth century. It was also recommended eligible under Criteria Consideration (a) for its historical and architectural significance.

4. DESCRIBE THE UNDERTAKING'S EFFECTS ON HISTORIC PROPERTIES

Richmond Railroad Station Historic District

The APE includes the portion of the district on N. E Street between N. 8th and N. 10th streets, as well as the building at N. 10th and Elm streets. The undertaking will remove the existing US 27 bridge and replace it with a new bridge approximately matching the existing in width and height. The cross section of the proposed new bridge will differ slightly from the existing in that the east sidewalk will be eliminated to provide room for an ADA-compliant sidewalk on the west side, but this change should not be visually evident from the historic district below the bridge. As a whole, the proposed new bridge will have seven (7) spans instead of the existing 17 spans, which will reduce the number of piers in the historic district from six (6) to four (4).

Some amount of fencing will be installed on the west coping of the bridge. The purpose of the fencing is two-fold: to address the safety concerns for the adjacent historic building and per request of NSRR over their right-of-way. INDOT is coordinating with NSRR through the railroad coordination process to potentially waive the need for fencing over the railroad right-of-way. If NSRR requires the fencing, it would be one continuous fence, 450 feet in length, along the west coping to protect both the building and the railroad right-of-way. If NSRR agrees to waive their fencing requirement, the fencing would be

reduced to 150 feet long to protect the historic building. Fencing would extend a minimum of 10 feet tall vertically from the top of the sidewalk.

Temporary right-of-way will be required from 831 N. E Street within the historic district to allow for aerial working room above the building. The temporary right-of-way will not constitute a Section 4(f) use: the duration is temporary, the construction activity within the temporary right-of-way will not involve the building, there will no interference with activity within the building, and the condition of the building before and after construction will not change.

The undertaking will also require a small amount of permanent right-of-way on either side of the bridge between N. E Street and the NSRR tracks. The parcel is a parking lot that does not contribute to the historic district. The nomination for the Richmond Railroad Station Historic District only specifies non-contributing buildings and not non-contributing areas such as parking lots. Because this area is not specified in the nomination, INDOT requested concurrence that this area does not contribute to the historic district in the effects letter dated March 30, 2021. SHPO's response letter dated April 27, 2021, stated, "Regarding the Richmond Railroad Station Historic District (NR-0781), we agree with the effects letter that the parcel to be acquired north of E Street under the current bridge does not contribute to the historic district." Therefore, this right-of-way acquisition does not constitute a use under Section 4(f).

Starr Historic District

The APE includes a small portion of the northwest corner of the district at N. E and N. 10th streets, which overlaps with the Richmond Railroad Station Historic District, and which is the only portion of the district to include larger scale commercial buildings. The existing US 27 bridge is located approximately 110 feet from the boundary of the Starr Historic District at its closest point. The undertaking will replace the existing bridge with a new bridge on the same alignment. The proposed new bridge will be approximately the same height and width as the existing bridge.

Quaker Meeting House/10th Street Meeting House

The existing US 27 bridge is located approximately 400 feet from the Quaker Meeting House/10th Street Meeting House at its closest point. The undertaking will replace the existing bridge with a new bridge on the same alignment. The proposed new bridge will have the same height and width as the existing bridge, although the new bridge will have a sidewalk only along its western side. The existing sidewalk along the eastern side of the northern bridge approach will be removed, but this is not a prominent visual element in the setting of the Quaker Meeting House/10th Street Meeting House.

5. EXPLAIN APPLICATION OF CRITERIA OF ADVERSE EFFECT -- INCLUDE CONDITIONS OR FUTURE ACTIONS TO AVOID, MINIMIZE OR MITIGATE ADVERSE EFFECTS

According to 36 CFR 800.5(a)(1), "an adverse effect is found when an undertaking may alter, directly or indirectly, any of the characteristics of a historic property that qualify the property for inclusion in the National Register in a manner that would diminish the integrity of the property's location, design, setting, materials, workmanship, feeling, or association." The criteria of adverse effect as defined in 36 CFR 800.5(a)(1) do not apply to this project. The citations included below are examples of Adverse Effects and not the criteria. Adverse Effects are not limited to these examples.

Richmond Railroad Station Historic District

Per 36 CFR 800.5(a)(2)(i), the undertaking will not result in the “physical destruction of or damage to all or part of the property.” The undertaking will not cause physical destruction or damage to any contributing resource of the Richmond Railroad Station Historic District. The existing US 27 bridge will be replaced by a new bridge of the same width and on the same alignment, and the project will not require the destruction of any buildings. Care will be taken to avoid damage to the contributing building at 831 N. E Street that is immediately adjacent to the bridge. The piers for the southern portion of the bridge will have spread footings to avoid the need to drive piles in the historic district, thus reducing the risk of damage to buildings from vibration. There will be special provisions covering vibrations near buildings and in the historic district, which will be included as a commitment in the Categorical Exclusion (CE).

Per 36 CFR 800.5(a)(2)(ii), the undertaking will not result in the “alteration of a property, including restoration, rehabilitation, repair, maintenance, stabilization, hazardous material remediation, and provision of handicapped access, that is not consistent with the Secretary’s Standards for the Treatment of Historic Properties and/or other applicable guidelines.” The undertaking will not physically alter any contributing resource of the Richmond Railroad Station Historic District.

Per 36 CFR 800.5(a)(2)(iii), the undertaking will not result in the “removal of the property from its historic location.” The project will not remove any contributing resource of the Richmond Railroad Station Historic District from its historic location.

Per 36 CFR 800.5(a)(2)(iv), the undertaking will not result in the “Change of the character of the property’s use or of physical features within the property’s setting that contribute to its historic significance.” The undertaking will not change the use of any contributing resource within the Richmond Railroad Station Historic District. The existing US 27 bridge significantly post-dates the period of significance of the historic district and does not contribute to its historic significance. The proposed new bridge will be the same width and on the same alignment as the existing US 27 bridge and will not require the removal or alteration of any physical features that contribute to the historic district’s significance.

Per 36 CFR 800.5(a)(2)(v), the undertaking will not result in the “Introduction of visual, atmospheric, or audible elements that diminish the integrity of the property’s significant historic features.” The existing US 27 bridge is an intrusion in the Richmond Railroad Station Historic District. The proposed replacement bridge will not differ in height or width from the existing bridge and will have fewer piers, thus somewhat reducing the visual impact of the bridge both within the historic district and beyond in the district’s setting. The INDOT project team and stakeholders are in the process of discussing potential aesthetic treatments for some of the bridge’s appurtenances, such as period replica light poles, the type of pedestrian fence to protect 831 N. E Street, the design of fencing to be added over the railroad right-of-way, and treatments for the bridge railings, which should help to further reduce the visual impact of the bridge within the historic district. The project is not adding capacity to the bridge and so will not introduce new atmospheric or audible elements into the historic district.

Per 36 CFR 800.5(a)(2)(vi), the undertaking will not cause the “neglect of a property which causes its deterioration...” The undertaking will not cause neglect of any contributing resource of the Richmond Railroad Station Historic District.

Per 36 CFR 800.5(a)(2)(vii), the undertaking will not cause the “transfer, lease, or sale of property out of Federal ownership or control...” Ownership of contributing resources of the Richmond Railroad Station Historic District will not change as a result of this project.

Therefore, the undertaking will have No Adverse Effect on the Richmond Railroad Station Historic District.

Starr Historic District

Per 36 CFR 800.5(a)(2)(i), the undertaking will not result in the “physical destruction of or damage to all or part of the property.” The replacement of the US 27 bridge will not cause physical destruction or damage to any contributing resource of the Starr Historic District. The existing US 27 bridge is located approximately 110 feet from the boundary of the Starr Historic District at its closest point.

Per 36 CFR 800.5(a)(2)(ii), the undertaking will not result in the “alteration of a property, including restoration, rehabilitation, repair, maintenance, stabilization, hazardous material remediation, and provision of handicapped access, that is not consistent with the Secretary’s Standards for the Treatment of Historic Properties and/or other applicable guidelines.” The undertaking will not physically impact any properties in the Starr Historic District.

Per 36 CFR 800.5(a)(2)(iii), the undertaking will not result in the “removal of the property from its historic location.” The project will not remove any contributing resource of the Starr Historic District from its historic location.

Per 36 CFR 800.5(a)(2)(iv), the undertaking will not result in the “Change of the character of the property’s use or of physical features within the property’s setting that contribute to its historic significance.” The undertaking will not cause a change in use of any resources within the historic district. The existing US 27 bridge is not a physical feature in the setting of the Starr Historic District that contributes to its historic significance. The proposed new bridge’s location will be on the same alignment as the existing bridge and, therefore, the new bridge will not impact physical features that contribute to the historic district’s significance.

Per 36 CFR 800.5(a)(2)(v), the undertaking will not result in the “Introduction of visual, atmospheric, or audible elements that diminish the integrity of the property’s significant historic features.” The existing US 27 bridge is a visual intrusion into the setting of the Starr Historic District. The proposed replacement bridge will not differ in height or width from the existing bridge and will have fewer piers, thus somewhat reducing the visual impact of the bridge within the historic district’s setting. The project will not introduce new atmospheric or audible elements into the historic district or its setting.

Per 36 CFR 800.5(a)(2)(vi), the undertaking will not cause the “neglect of a property which causes its deterioration...” The undertaking will not cause neglect of any contributing resource of the Starr Historic District.

Per 36 CFR 800.5(a)(2)(vii), the undertaking will not cause the “transfer, lease, or sale of property out of Federal ownership or control...” Ownership of contributing resources of the Starr Historic District will not change as a result of this project.

Therefore, the undertaking will have No Adverse Effect on the Starr Historic District.

Quaker Meeting House/10th Street Meeting House

Per 36 CFR 800.5(a)(2)(i), the undertaking will not result in the “physical destruction of or damage to all or part of the property.” The undertaking will not physically affect the Quaker Meeting House. There will be special provisions covering vibrations near buildings, so no damage as a result of vibrations is anticipated.

Per 36 CFR 800.5(a)(2)(ii), the undertaking will not result in the “alteration of a property, including restoration, rehabilitation, repair, maintenance, stabilization, hazardous material remediation, and provision of handicapped access, that is not consistent with the Secretary’s Standards for the Treatment of Historic Properties and/or other applicable guidelines.” The undertaking will not physically affect the Quaker Meeting House.

Per 36 CFR 800.5(a)(2)(iii), the undertaking will not result in the “removal of the property from its historic location.” The project will not remove the Quaker Meeting House from its historic location.

Per 36 CFR 800.5(a)(2)(iv), the undertaking will not result in the “Change of the character of the property’s use or of physical features within the property’s setting that contribute to its historic significance.” The undertaking will not cause a change in use of the Quaker Meeting House. The existing US 27 bridge is not a physical feature in the setting of the Quaker Meeting House that contributes to its historic significance. The proposed new bridge’s location will be on the same alignment as the existing bridge and, therefore, the new bridge will not impact physical features that contribute to the Quaker Meeting House’s historic significance.

Per 36 CFR 800.5(a)(2)(v), the undertaking will not result in the “Introduction of visual, atmospheric, or audible elements that diminish the integrity of the property’s significant historic features.” The existing US 27 bridge is a visual intrusion into the setting of the Quaker Meeting House. The proposed replacement bridge will not differ in height or width from the existing bridge and will not have increased visibility from the location of the Quaker Meeting House. In addition, the primary view from the Quaker Meeting House is not of the bridge structure, but of its northern embankment approach, which is not included in the undertaking apart from incidental construction. The incidental construction will consist of removal of the sidewalk along the east side of US 27; this sidewalk is not a significant visual element in the setting of the building. Therefore, the undertaking will not introduce an intrusive new visual element that will diminish the integrity of setting of the Quaker Meeting House. The project will not introduce new atmospheric or audible elements to the setting of the Quaker Meeting House.

Per 36 CFR 800.5(a)(2)(vi), the undertaking will not cause the “neglect of a property which causes its deterioration...” The undertaking will not cause neglect of the Quaker Meeting House.

Per 36 CFR 800.5(a)(2)(vii), the undertaking will not cause the “transfer, lease, or sale of property out of Federal ownership or control...” Ownership of the Quaker Meeting House will not change as a result of this project.

Therefore, the undertaking will have No Adverse Effect on the Quaker Meeting House/10th Street Meeting House.

6. SUMMARY OF CONSULTING PARTIES AND PUBLIC VIEWS

Comments related to the HPR are discussed above in Section 2 and are not repeated here.

Jeffrey Locke, Councilor for the 5th District of the Richmond City Council responded by email dated January 9, 2020, with several questions: the start and completion dates of the project; will construction be done all at once or will traffic be maintained with one lane each for north/south traffic; and, if not, what detours will be utilized (Appendix C: C-13). By return email of the same date, Mr. Locke was advised that his name would be added to the list of consulting parties and that his questions were being forwarded to Parsons for a response (Appendix C: C-14). Juliet Port of Parsons responded to Mr. Locke on January 15, 2020, advising that:

“This project is in the early project development phase. It is currently scheduled for construction in 2023. US 27 will likely be closed in the project area and detoured during construction of the new bridge. The Maintenance of Traffic scheme is still under development. Preliminary concepts would provide an official detour for US 27 traffic via US 40 and I-70. INDOT is coordinating with City of Richmond officials to address local resident concerns for both vehicular and pedestrian connectivity during construction. A Public Informational Meeting is planned for spring/summer 2020 and you will receive a copy of the invitation” (Appendix C: C-15).

By email dated January 10, 2020, Kate Kotan, the Community Development Coordinator for the City of Richmond responded to the consulting party correspondence (Appendix C: C-16 to C-17). In her email, Ms. Kotan provided updated names and contact information for members of the Richmond City Council, as well as names and contact information for new officers with the Historic Richmond Depot District Association. The list of consulting parties was updated to include this information. By email dated January 10, 2020, Ms. Kotan was advised she was being added to the list of consulting parties for this project (Appendix C: C-18).

Susan Yaeger, Vice President of the Historic Richmond Depot District Association responded by email dated January 10, 2020, accepting consulting party status (Appendix C: C-19). She followed up by a subsequent email to provide more up-to-date information on the officers of the Historic Richmond Depot District Association; these updates were included in the updated consulting parties list. As noted in a reply email to Ms. Yaeger, all new consulting parties were provided with copies of the consulting parties materials (Appendix C: C-20 to C-22).

On January 10, 2020, Tracie Robinson, president of the Historic Richmond Depot District Association, provided an updated list of business owners and affiliated parties to be included in the consulting party list for the Depot District Area (Appendix C: C-25). These names were incorporated into the consulting party list. These additional consulting parties were sent the consulting party materials by email dated January 13, 2020 (Appendix C: C-26 to C-27).

Richmond City Council

Ronald Oler, PhD, Council Vice President At Large

Gary Turner, District No. 6 and Council President

Jeffrey Locke, District No. 5

Jeff Cappa, District No. 4

Bill Engle, District No. 3

Kelley Cruse-Nicholson, District No. 2
Doug Goss, District No. 1
Jane Bumbalough, At Large
Larry Parker, At Large
Tracie Robinson, President, Historic Richmond Depot District Association
Susan Yaeger, Vice President, Historic Richmond Depot District Association
Natalie Ripperger, Secretary, Historic Richmond Depot District Association
Frank Schwartzel, Treasurer, Historic Richmond Depot District Association
Rick Parker, Past Vice President, Historic Richmond Depot District Association
Roger Richert, Past President, Historic Richmond Depot District Association
Chad and Jennifer Robertson
Nicole Davis
Scott Marsteller, MD
Adam Melton
Mike Ripperger
Pat Orzechowski
Phil Morgan
Renee Doty
Tom Broyles
Jordan Service
Tamara Rosenberger
Jennifer Crawford
Renee Harp
Kathy Cruz-Uribe
Amber Mills
Steve Terzini
Master Chango Noaks
Ardene Schoeffler
Maria Haber
Samantha Goble
Bill Quigg
Natalie Ripperger
Rudy Sperling
Zack Parker
Stephanie Harrison
Stacey Dils
Terry Robinson
Patty Glen
Tammy Ullery
Melissa Vance, Wayne County Chamber
Ed De La Paz, Wayne County Chamber
Moises and LaVon Zacatelco
Jakeson Cook
Autonio Brown

By email dated January 11, 2020, Mathew Stegall, treasurer of the Historic Richmond Depot District Association, accepted consulting party status (Appendix C: C-23 to C-24). Consulting party materials were sent to Mr. Stegall by email dated January 13, 2020.

Beth Fields, Director of the City of Richmond Department of Infrastructure and Development requested consulting party status by email dated January 14, 2020 (Appendix C: C-30 to C-31). Consulting party materials were sent to Ms. Fields by email dated January 14, 2020.

By letter dated January 21, 2020, the Miami Tribe of Oklahoma accepted the consulting party invitation (Appendix C: C-32).

By email dated February 5, 2020, Tracie Robinson, president of the Historic Richmond Depot District Association, requested information on the proposed dates of construction for the project (Appendix C: C-36). Dan Miller of Parsons responded to provide the information that the project is scheduled to be let in November 2022, with construction likely starting in the Spring of 2023 (Appendix C: C-37).

Susan Yaeger, Vice President of the Historic Richmond Depot District Association, responded by email dated April 29, 2020, asking at what stage in the process would consulting parties be informed of recommendations of any alterations to the historic properties discussed in the HPR (Appendix C: C-50). By email dated April 29, 2020, Ms. Yaeger was advised that:

“all consulting parties will definitely be informed of what properties may be impacted by the project in the effects letter, and we will be proactive in notifying consulting parties of potential impacts to the district. Coordination for this project was sent out early in the project development process, and the design is ongoing. We will continue to coordinate with consulting parties as the design develops, and any potential alterations such as those you mentioned will be documented in the effects letter, which will be provided for comment” (Appendix C: C-51).

By email dated August 12, 2020, consulting parties were invited to a consulting parties’ meeting, scheduled for August 27, 2020, in Richmond (Appendix C: C-55 to C-58). The meeting could be attended either in person or virtually, and the purpose of the meeting was to discuss the effects of the project on historic properties in the APE. At the meeting, the Section 106 consultation process was reviewed, as were the results of the HPR. The condition of the bridge and the purpose and need of the project were also discussed, and the project plans were reviewed. Project constraints and potential impacts were reviewed, and an outline of the remaining project schedule was presented (Appendix C: C-59 to C-66).

The floor was then opened to questions from consulting parties, as summarized in the meeting summary available via IN SCOPE (<https://erms.indot.in.gov/Section106Documents/>). The questions had to do with road and bridge closures during construction, the length of construction, and details about the new bridge and adjoining spaces. In addition, more detail on potential impacts was also requested.

A summary of the meeting was provided to all consulting parties by email dated September 8, 2020 (Appendix C: C-67 to C-73).

In its response dated September 21, 2020, SHPO stated that it had no comments with regard to the meeting summary (Appendix C: C-74 to C-76). The letter did ask, however, if there were any questions asked at the public meeting, held later the same day, “that pertained to historic properties that would be relevant to include in the documentation for the Dual Review of this project”. No comments or questions about historic properties were offered at the public meeting.

No other consulting party comments were received in response to the consulting parties' meeting and/or the meeting summary.

In response to the January 14, 2021 letter distributing the archaeology report, one consulting party, Melissa Vance, President/CEO of the Wayne County Area Chamber of Commerce, replied to ask about the scheduled construction dates and whether consideration had been given to working on half of the bridge at a time in order to keep one lane in each direction open during construction (Appendix C: C-85). In a reply, Ms. Vance was advised that construction is anticipated for 2023 and possibly part of 2024, and that working on one-half of the bridge at a time is not a suitable option for this project since the entire bridge is being replaced (Appendix C: C-86).

A letter distributed on March 30, 2021 notified consulting parties that an assessment of effects letter was available for review and comment via INDOT's Section 106 document posting website IN SCOPE at <https://erms.indot.in.gov/Section106Documents> (Appendix C: C-89 to C-104).

In an email dated April 8, 2021, Tracie Robinson requested that Tami Johnson be added as a consulting party as part of the Historic Depot District group (Appendix C: C-105). Ms. Johnson was added to the consulting party list by email dated April 8, 2021 (Appendix C: C-106 to C-107).

In its April 27, 2021 response to the effects letter, SHPO asked: "Since the proposed project intends to close the overpass completely while the new bridge is constructed, the proposed detour uses US 40 and I-70. Are there detour options that would be located on the west side of Richmond? Are there other north-south streets that cross the railroad tracks that local traffic could utilize and if so, would there be any potential effects to historic properties or historic districts that may be within or outside this project's current area of potential effects? Looking at aerial imagery, we see that there are three north-south streets that are adjacent to or within historic districts that cross the railroad tracks" (Appendix C: C-108 to C-110).

Regarding the question about detour options on the west side of Richmond, detours for INDOT projects are required to utilize state roads; there are no state-owned routes on the west side of Richmond within a reasonable distance of the project area. Although there is an exit for US 35 off of I-70 west of the project area, the US route designation only applies north of the interstate. It is anticipated that any non-local trucks and other traffic coming from the west are already on I-70 or US 40 and will use the official detour.

Regarding the north-south streets that cross the railroad tracks, there are, as noted, three local roads: 12th Street and 15th Street, which pass through the Starr Historic District; and 20th Street. The 20th Street route is grade-separated, and would allow access to E. Street and thus back into the Starr Historic District, and then into the Richmond Railroad Station Historic district. It is anticipated that local residents who are familiar with the area will utilize these roads. This is an acceptable and normal practice. Passenger vehicles will not impact or create significant wear and tear to these historic areas. Heavy truck traffic on any of these north-south streets could have potential effects on the historic districts and/or individual properties within the districts. The official detour is intended to reroute heavy truck traffic, to ensure these trucks avoid utilizing the local streets. There are no state routes running north-south that could be utilized for a detour. The official detour is only 8.8 miles long and not a significant hindrance to users.

No other consulting party responses to the assessment of effects letter were received.

A public notice will be published in a local newspaper and the public will be afforded thirty (30) days to respond. If appropriate, this document will be revised after the expiration of the public comment period to include any substantive comments received.

APPENDIX

Appendix A. Figures

Appendix B. Photographs

Appendix C. Consulting Parties List and Correspondence

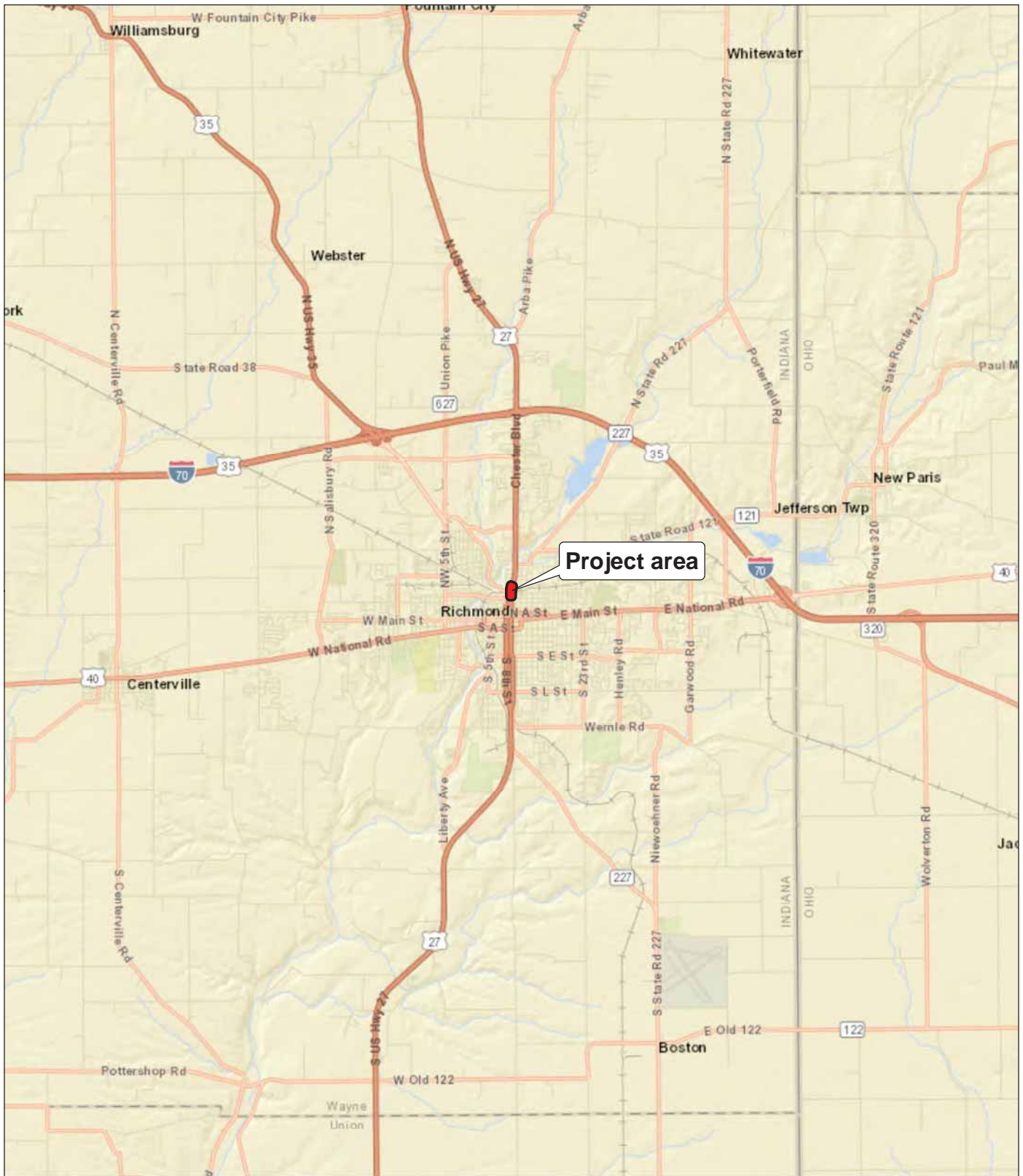
Appendix D. Abstract and Summary for HPR and Phase Ib Archaeology Report

Appendix E. Plan Set

Note: a full copy of all of the reports in Appendix D can be found in IN SCOPE:
<http://erms.indot.in.gov/Section106Documents>.

Appendix D sub-appendix

APPENDIX A. FIGURES



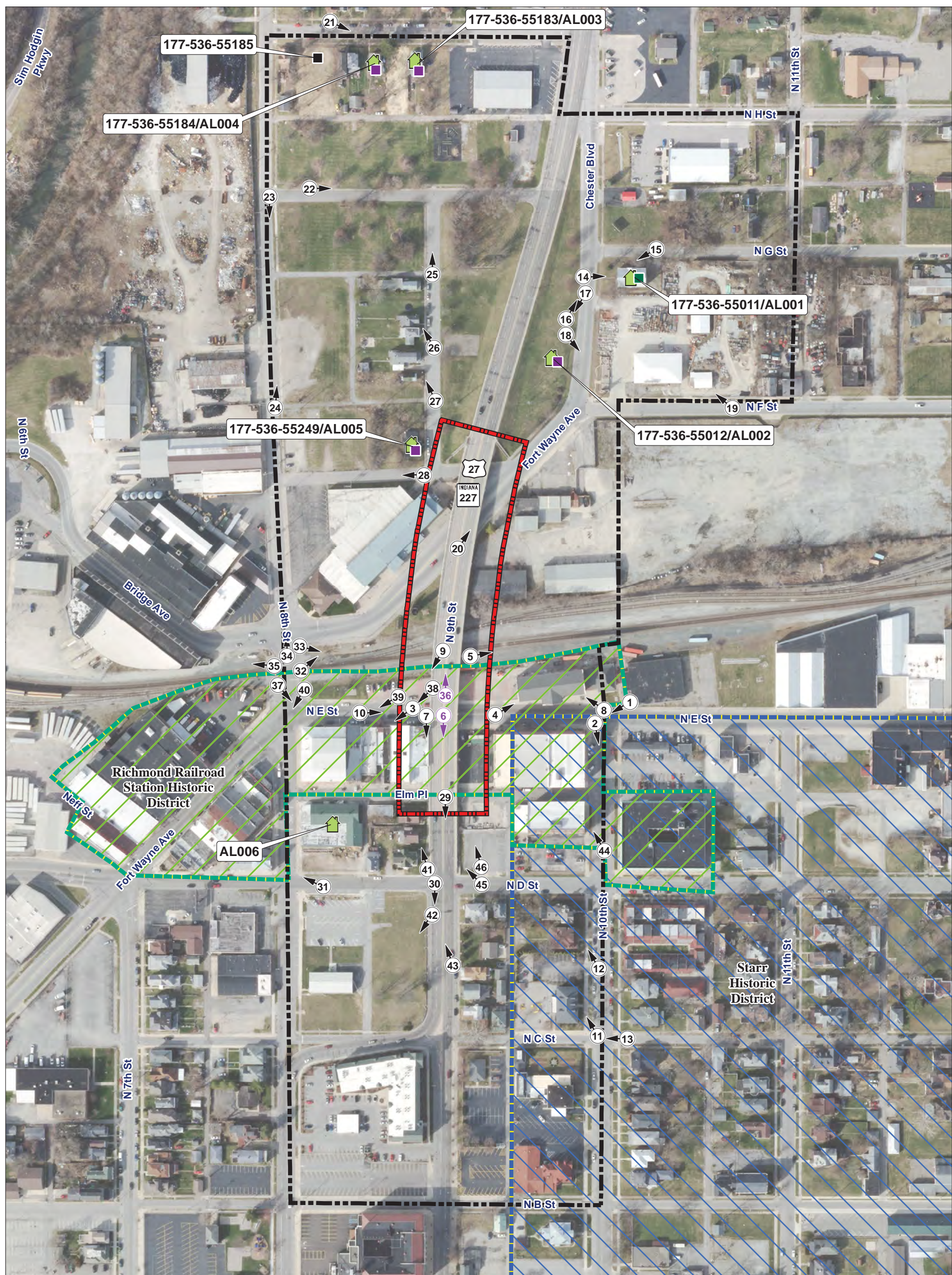
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Appendix A, Figure 1

Portion of the ESRI World Street Map showing the location of the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project, Richmond, Wayne County, Indiana (Des. No. 1702941).

Base: ESRI World Street Map



Project boundary	NRHP-listed historic	IHSSI location
APE boundary	Starr Historic District	Contributing
Architectural location	Richmond Railroad Station Historic District	Demolished
Photograph location		Notable
Photograph location (under bridge)		

N

0 30 60 90 120 150 Meters

0 100 200 300 400 500 Feet

Base: Aerial photograph 2017

Appendix A, Figure 3
 Aerial photograph showing the APE, project area, architectural locations, NRHP-listed historic districts, IHSSI locations, and photo locations for the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project, Richmond, Wayne County, Indiana (Des. No. 177-536-55183/AL003).

Appendix D sub-appendix

APPENDIX B. PHOTOGRAPHS



Photograph 1. View of the Jones Hardware Building (IHSSI # 177-536-44011) at 923 North E Street and North 10th Street in the Richmond Railroad Station Historic District, facing southwest.



Photograph 2. View of North 10th Street from North E Street in both the Richmond Railroad Station Historic District and the Starr Historic District, facing south-southeast. The Richmond/Atlas Underwear Building (IHSSI # 177-536-44035) at 401 North 10th Street is on the left, with the side of the Jones Hardware Building on the right.



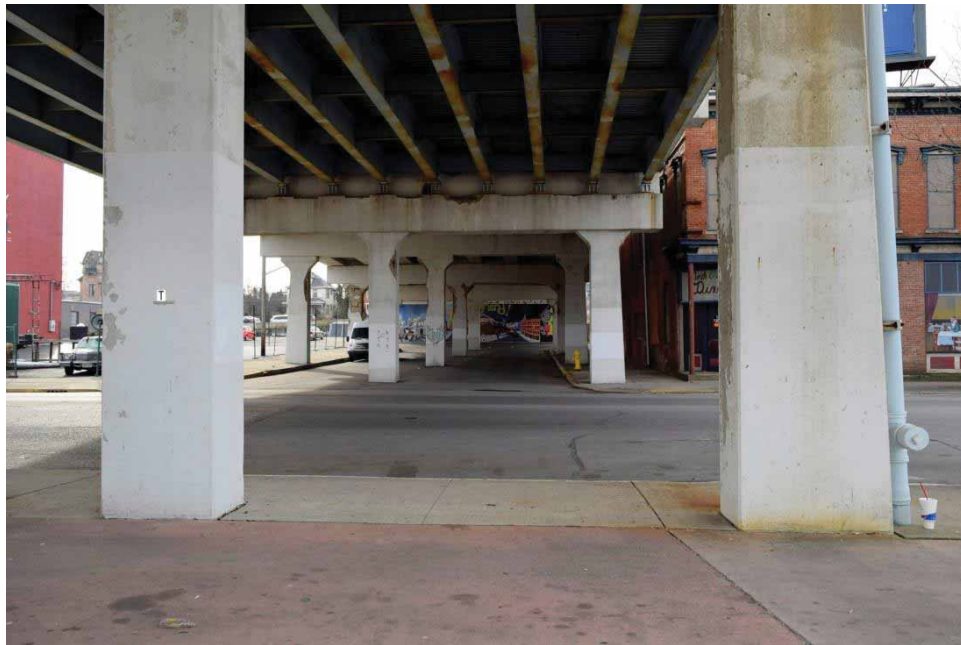
Photograph 3. Streetscape view of North E Street in the Richmond Railroad Station Historic District showing the John W. Grubbs Building at 831 North E Street (IHSSI # 177-536-44008) and the James Shaw Building at 825–829 North E Street (IHSSI # 177-536-44007), facing southwest.



Photograph 4. View of the Richmond Railroad Station and Freight Office (IHSSI # 177-536-44002) at 900 North E Street in the Richmond Railroad Station Historic District, facing northeast.



Photograph 5. View of train shed originally located north of the Richmond Railroad Station (visible in the background) prior to demolition, facing east.



Photograph 6. View of North 9th Street from North E Street, at the underside of the US 27 bridge, facing south.



Photograph 7. View of the John W. Grubbs Building at 831 North E Street in the Richmond Railroad Station Historic District showing the proximity of the roofline to the US 27 Bridge, facing south.



Photograph 8. View of the Richmond Railroad Station (IHSSI # 177-536-44002), the building after which the Richmond Railroad Station Historic District (NR-0781) was named, facing northwest.



Photograph 9. View of the commercial buildings in the 800 block of North E Street, in the Richmond Railroad Station Historic District (NR-0781), facing south-southwest.



Photograph 10. View of North E Street in the Richmond Railroad Station Historic District (NR-0781), facing east. The Richmond Railroad Station (IHSSI # 177-536-44002) is on the left side of the photograph.



Photograph 11. View of the Richmond Day Nursery at 300 North 10th Street (IHSSI # 177-536-43090) in the Starr Historic District, facing northwest.



Photograph 12. View of double house at 320–322 North 10th Street and the Starr-Kolp House (IHSSI # 177-536-43092) in the Starr Historic District, facing northwest.



Photograph 13. Streetscape view of North C Street at North 10th Street in the Starr Historic District, facing west.



Photograph 14. View of the Quaker Meeting House/10th Street Meeting House at 645 North 10th Street (IHSSI # 177-536-55011; AL001), facing east.



Photograph 15. View of the north elevation of the Quaker Meeting House/10th Street Meeting House at 645 North 10th Street (IHSSI # 177-536-55011; AL001) from North G Street, facing southwest.



Photograph 16. View of Richmond Builders Supply at the northeast corner of North F Street and Chester Boulevard, facing northeast.



Photograph 17. View of site of Friends Old Northside (Hicksite) Burying Ground and marker (IHSSI # 177-536-55012; AL002), facing southwest. US 27 bridge is in the background.



Photograph 18. View of Richmond Builders Supply at the northeast corner of North F Street and Chester Boulevard, facing southeast.



Photograph 19. View of Richmond Builders Supply at the northeast corner of North F Street and Chester Boulevard, facing northwest.



Photograph 20. View of US 27 from the mid-point on the US 27 bridge, facing northeast.



Photograph 21. View of the 800 block of North H Street, including IHSSI # 177-536-55184; AL004 at 813–815 North H Street, facing southeast.



Photograph 22. View of North G Street from North 8th Street, facing east.



Photograph 23. View of North 8th Street from North G Street, facing south.



Photograph 24. View of North 8th Street from North F Street, facing north.



Photograph 25. View of North 9th Street looking toward North G Street, facing north.



Photograph 26. View of North 9th Street at mid-block between North F and North G streets, facing northwest.



Photograph 27. View of North 9th Street from North F Street, facing northwest.



Photograph 28. View of North F Street just west of the US 27 bridge, facing west.



Photograph 29. View of US 27 and North 9th Street, facing south from the US 27 bridge.



Photograph 30. View of 9 North Apartments at the junction of US 27 and North 9th Street, facing south.



Photograph 31. View of the west side of North 8th Street at North D Street, in the Richmond Railroad Station Historic District, facing west-northwest.



Photograph 32. View of Fort Wayne Avenue from North 8th Street, showing the US 27 over Norfolk Southern Railroad (NSRR) and local streets bridge, facing northeast.



Photograph 33. View of the NSRR tracks under the US 27 over NSRR and local streets bridge, with the Richmond Railroad Station in the background on the right, facing east-southeast.



Photograph 34. View of North 8th Street from North E Street, facing north.



Photograph 35. View of North 8th Street and Bridge Avenue from North E Street, facing west-northwest.



Photograph 36. View of the railyards and the underside of the US 27 bridge from North E Street, facing north.



Photograph 37. View of the 400 block of North 8th Street from Fort Wayne Avenue, facing southeast.



Photograph 38. View of the John W. Grubbs Building (IHSSI # 177-536-44008) at 831 North E Street in the Richmond Railroad Station Historic District, immediately adjacent to the US 27 Bridge, facing southwest.



Photograph 39. View of the 800 block of North E Street in the Richmond Railroad Station Historic District, facing southwest.



Photograph 40. View of the intersection of Fort Wayne Avenue, North E Street, and North 8th Street, facing southwest on North E Street.



Photograph 41. View of the north side of North D Street at the intersection with US 27/North 9th Street, facing northwest.



Photograph 42. View of the Model T Museum at 309 North 8th Street, facing southwest.



Photograph 43. View of US 27/North 9th Street from North C Street, facing northwest.



Photograph 44. View of the Jones Hardware Warehouse at 414-416 North 10th Street (IHSSI # 177-536-44034) in the Starr Historic District, facing northwest.



Photograph 45. View of the US 27 over NSRR and local streets bridge from North D Street, facing northwest.



Photograph 46. View of Richmond Railroad Station Historic District from North D Street, facing north-northwest.

Appendix D sub-appendix

APPENDIX C. CONSULTING PARTIES LIST AND CORRESPONDENCE

From: [Leah Konicki](#)
To: ["dsnow@richmondindiana.gov"](#); ["Jlopeman.council@gmail.com"](#); ["ronaldoler@gmail.com"](#); ["mistyhollis@yahoo.com"](#); ["Gvtturner1@gmail.com"](#); ["Jlocke3805@gmail.com"](#); ["Clay_is_@hotmail.com"](#); ["Bruce.wissel@comcast.net"](#); ["Crusenicholson9884@yahoo.com"](#); ["doug@go-technical.com"](#); ["gstiens@richmondindiana.gov"](#); ["kkotan@richmondindiana.gov"](#); ["highway@co.wayne.in.us"](#); ["rwarner@co.wayne.in.us"](#); ["valerie@whywaynecounty.com"](#); ["mflowers@indianalandmarks.org"](#); ["east@historicalandmarks.org"](#); ["jrussett@indianalandmarks.org"](#); ["preservationrichmond@yahoo.com"](#); ["lynnstone2@verizon.net"](#); ["clafeverh@gmail.com"](#); ["familypathways@comcast.net"](#); ["director@wchmuseum.org"](#); ["Melissa@wcareachamber.org"](#); ["Stegam5@aol.com"](#); ["bfields@richmondindiana.gov"](#); ["admin@richmondinnovates.com"](#); ["susan@mtfca.com"](#); ["rpattpc@aol.com"](#); ["natalie@richmondfurnituregallery.com"](#); ["frank@schwartzelcpa.com"](#); ["rdrroller@aol.com"](#); ["steveh@co.wayne.in.us"](#); ["bmcCORD@dnr.IN.gov"](#)
Cc: ["Kennedy, Mary"](#); [Kumar, Anuradha](#); [Branigin, Susan](#); [Miller, Shaun \(INDOT\)](#); ["Port, Juliet"](#); ["Miller, Daniel J"](#); [Harry Nikides](#); [Riggs, Nathan W](#)
Subject: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Thursday, January 9, 2020 3:06:53 PM
Attachments: [US 27 over NSRR Local Sts DN1702941 ECL Final 20200109.pdf](#)

Des. No.: 1702941
Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets
Location: Richmond, Wayne County

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over NSRR and Local Streets project (Des. No. 1702941) in Richmond, Wayne Township, Wayne County, Indiana.

Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic properties. The following agencies/individuals are being invited to become consulting parties:

Beth K. McCord, Deputy State Historic Preservation Officer
Richmond Mayor David M. Snow
Jamie Lopeman, At Large, Richmond City Council
Ronald Oler, Ph.D., Council Vice President At Large, Richmond City Council
Misty Hollis, At Large, Richmond City Council
Gary Turner, District No. 6 and Council President, Richmond City Council
Jeffrey Locke, District No. 5, Richmond City Council
J. Clayton Miller, District No. 4, Richmond City Council
Bruce Wissel, District No. 3, Richmond City Council
Kelley Cruse-Nicholson, District No. 2, Richmond City Council
Doug Goss, District No. 1, Richmond City Council
Wayne Township Trustee
Richmond Street Department
Richmond Public Works and Engineering
Richmond Community Development
Wayne County Highway Department
Wayne County Planning and Zoning Office
Economic Development Corporation of Wayne County
Richmond Historic Preservation Commission
Indiana Landmarks, Eastern Regional Office
Indiana National Road Association
Preserve Richmond, Inc.
Wayne County Historian

Wayne County Genealogy Society
Wayne County Historical Museum
Wayne County Area Chamber of Commerce
Richmond Columbian Properties
City of Richmond, Department of Infrastructure and Development
Center City Development Corporation
Susan Yaeger, President, Historic Richmond Depot District Association
Rick Parker, Vice President, Historic Richmond Depot District Association
Natalie Ripperger, Secretary, Historic Richmond Depot District Association
Frank Schwartzel, Treasurer, Historic Richmond Depot District Association
Roger Richert, Past President, Historic Richmond Depot District Association
Steve Terzini, Past President, Historic Richmond Depot District Association
Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Delaware Tribe of Indians, Oklahoma

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Please review the attached letter, which is also located in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE), and respond with your comments on any historic resource impacts incurred as a result of this project so that an environmental report can be completed. We also welcome your related opinions and other input to be considered in the preparation of the environmental document. If a hard copy of the materials is needed, please respond to this email with your request within seven (7) days.

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Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-233-6795 or Michelle Allen at FHWA at michelle.allen@dot.gov or 317-226-7344.
Thank you in advance for your input,

Leah J. Konicki
Principal Investigator - Architectural Historian

From: [Kennedy, Mary](#)
To: ["thpo@estoo.net"](#); ["Diane Hunter"](#); ["lpappenfort@peoriatribe.com"](#); ["Matthew.Bussler@pokagonband-nsn.gov"](#); [lheady@delawaretribe.org](#)
Cc: [Leah Konicki](#); [Miller, Shaun \(INDOT\)](#); [michelle.allen@dot.gov](#); [Slider, Chad \(DNR\)](#)
Subject: FHWA Project: Des. No. 1702941; US 27 over NSRR & Local Streets; Richmond, Wayne County, Indiana
Date: Thursday, January 9, 2020 3:17:54 PM
Attachments: [image002.png](#)
[image003.png](#)
[image004.png](#)
[image006.png](#)

Des. No.: 1702941
Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets
Location: Richmond, Wayne County

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Wayne Township Trustee
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Indiana Landmarks, Eastern Regional Office
Indiana National Road Association
Preserve Richmond, Inc.
Wayne County Historian
Wayne County Genealogy Society
Wayne County Historical Museum
Wayne County Area Chamber of Commerce
Richmond Columbian Properties

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Steve Terzini, Past President, Historic Richmond Depot District Association
Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Delaware Tribe of Indians, Oklahoma

A letter has been prepared as part of the early coordination phase of the environmental review process requesting comments associated with this project. We are requesting comments from your area of expertise regarding any possible environmental effects associated with this project. Please use the above Des. Number and project description in your reply and your comments will be incorporated into the formal environmental study.

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Thank you in advance for your input,

Mary E. Kennedy

Historic Bridge Specialist

100 N. Senate Ave., Room N642-ES

Indianapolis, IN 46204

Office: (317) 232-5215

Email: mkennedy@indot.in.gov



From: [Leah Konicki](#)
To: "[Tracie Robinson](#)"; "[jcappa@richmondin.org](#)"; "[willengle34@gmail.com](#)"; "[jane.bumbalough@gmail.com](#)"
Bcc: [Kennedy, Mary](#); [Kumar, Anuradha](#); [Branigin, Susan](#); "[Miller, Shaun \(INDOT\)](#)"; "[Riggs, Nathan W](#)"; [Port, Juliet](#); [Miller, Daniel J](#)
Subject: FW: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Friday, January 10, 2020 9:58:23 AM
Attachments: [US 27 over NSRR Local Sts DN1702941 ECL Final 20200109.pdf](#)

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Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets
Location: Richmond, Wayne County

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Thank you in advance for your input,

Leah J. Konicki
Principal Investigator - Architectural Historian

ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300 ext. 103 (office)
317.565.9100 (cell)



INDIANA DEPARTMENT OF TRANSPORTATION

100 North Senate Avenue
Room N642
Indianapolis, Indiana 46204

PHONE: (317) 234-5168

Eric Holcomb, Governor
Joe McGuinness, Commissioner

January 9, 2020

This letter was sent to the listed parties.

RE: Dual Review Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets,
Richmond, Wayne County, Indiana

Dear Consulting Party,

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over NSRR and Local Streets project (Des. No. 1702941), in Richmond, Wayne County, Indiana. ASC Group, Inc. is under contract with the INDOT to advance the environmental documentation for the referenced project.

This letter is part of the early coordination phase of the environmental review process requesting comments associated with this project. We are requesting comments from your area of expertise regarding any possible environmental effects associated with this project. Please use the above Des. Number and project description in your reply, and your comments will be incorporated into the formal environmental study.

INDOT proposes a bridge replacement project on US 27 over the Norfolk Southern Railroad (NSRR) and local streets, INDOT Structure No. 027-89-02136B, in Richmond, Wayne County, Indiana. The existing 17-span bridge provides grade-separated access for both vehicles and pedestrians over Norfolk Southern Railroad (NSRR) in Richmond, IN. The project is located in Sections 32 and 33, Township 14 North, Range 1 East, Wayne County, Indiana, and on the Richmond, Indiana USGS Topographical Map. US 27 serves as a main north-south route for the downtown area, and the existing bridge is approximately 0.3 miles north of westbound US 40. In addition to crossing NSRR, the US 27 bridge crosses five local streets. Of those five, N. E Street and Fort Wayne Avenue are both major collectors; two are local roads, Elm Place and N. F Street; and the fifth is an alley that connects Elm Place and N. E Street (completely covered by the existing bridge).

This structure was originally built in 1952 to provide a grade-separated route for vehicle and pedestrian connectivity to downtown Richmond over a busy railyard with 10 sets of tracks. While the railroad's presence has diminished since the 1950s, there are still two sets of tracks that pass under the US 27 bridge. These tracks come together briefly into a single track at the at-grade railroad crossing approximately 300 feet west of the bridge, before splitting again and crossing the East Fork Whitewater River. The US 27 bridge has undergone rehabilitation twice since it was built, including repairs in 1978 and 1992. Structure No. 027-89-02136B was determined not to be eligible for the National Register of Historic Places (NRHP) in the Indiana Historic Bridges Inventory conducted by Mead & Hunt on INDOT's behalf (Volume 2, Section 2, page 1070).

The needs for this project are due to the deteriorated condition of the current structure and pedestrian facilities on the bridge that do not meet current standards. According to the April 9, 2019 *Bridge Inspection Report*, although the superstructure has a rating of 7 (out of 9; good condition), the substructure was rated 5 (fair condition). Concrete spalls are falling from the existing bridge substructure onto the roads and sidewalks below. Spalling, cracking, and delaminating concrete was noted throughout the structure. The existing 17-span non-continuous bridge layout places unprotected piers in the middle of busy streets, and there are areas of collision damage. The pedestrian facilities on the bridge are substandard, lack fencing/handrails, and do not meet Americans with Disabilities Act (ADA) requirements. Additionally, there are existing concrete staircases on all four quadrants of the bridge that are substandard and deteriorating.

The purpose of the project is to extend the service life of the US 27 crossing over the NSRR and local streets by at least 50 years, and to reduce exposure to pedestrians by providing a pedestrian facility that meets current standards, including ADA.

Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic and archaeological properties. In accordance with 36 CFR 800.2 (c), you are hereby requested to be a consulting party to participate in the Section 106 process. Entities that have been invited to participate in the Section 106 consultation process for this project are identified in the attached list. Per 36 CFR 800.3(f), we hereby request that the Indiana State Historic Preservation Officer (SHPO) notify this office if the SHPO staff is aware of any other parties that may be entitled to be consulting parties or should be contacted as potential consulting parties for the project.

The Section 106 process involves efforts to identify historic properties potentially affected by the undertaking, assess its effects and seek ways to avoid, minimize or mitigate any adverse effects on historic properties. For more information regarding the protection of historic resources, please see the Advisory Council on Historic Preservation's guide: *Protecting Historic Properties: A Citizen's Guide to Section 106 Review* available online at <https://www.achp.gov/digital-library-section-106-landing/citizens-guide-section-106-review>.

Please note that per the permanent rule issued by the Indiana Department of Natural Resources effective August 14, 2013 (312 IAC 20-4-11.5), INDOT is requesting that this project be subjected to "dual review"; that is, reviewed by the Division of Historic Preservation and Archaeology simultaneously under 54 U.S.C. 306108 (Section 106) and IC 14-21-1-18 (Indiana Preservation and Archaeology Law dealing with alterations of historic sites and structures requiring a Certificate of Approval). Pursuant to Section 11.5(f) of this rule, at the conclusion of the review process we anticipate that the Division Director would issue a letter of clearance exempting this project from obtaining a Certificate of Approval under IC 14-21-1-18. Enclosed with this letter is a detailed list of the consulting parties, including contact information including email addresses, for processing the dual review submission.

The Area of Potential Effects (APE) is the area in which the proposed project may cause alterations in the character or use of historic resources. At this time, no cultural resource investigations have occurred; however, the results of cultural resource identification and evaluation efforts, both above-ground and archaeological, will be forthcoming. Consulting parties will receive notification when these reports are completed. Although no investigations have occurred within the APE, a check of the National Register of Historic Places (NRHP) indicates the following properties that are listed in the NRHP are near the project area: Richmond Railroad Station Historic District (NR-0781) and Starr Historic District (NR-0002).

Please review the information and comment within thirty (30) calendar days of receipt. If you indicate that you do not desire to be a consulting party, or if you do not respond, you will not be included on the list of consulting parties for this project. If we do not receive your response in the time allotted, the project will proceed

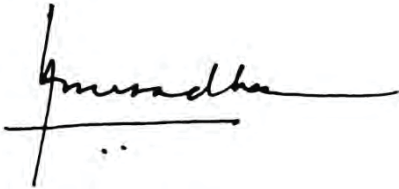
consistent with the proposed design and you will not receive further information about the project unless the design changes.

For questions concerning specific project details, you may contact Leah J. Konicki of ASC Group, Inc. at 317-915-9300, ext. 103, or lkonicki@ascgroup.net. All future responses regarding the proposed project should be forwarded to ASC Group, Inc. at the following address:

Leah J. Konicki
Principal Investigator – Architectural Historian
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, IN 46256
lkonicki@ascgroup.net.

Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-233-6795 or Michelle Allen at FHWA at michelle.allen@dot.gov or 317-226-7344.

Sincerely,

A handwritten signature in black ink, appearing to read "Anuradha", with a horizontal line underneath and a vertical line extending downwards from the left side.

Anuradha V. Kumar, Manager
Cultural Resources Office
Environmental Services

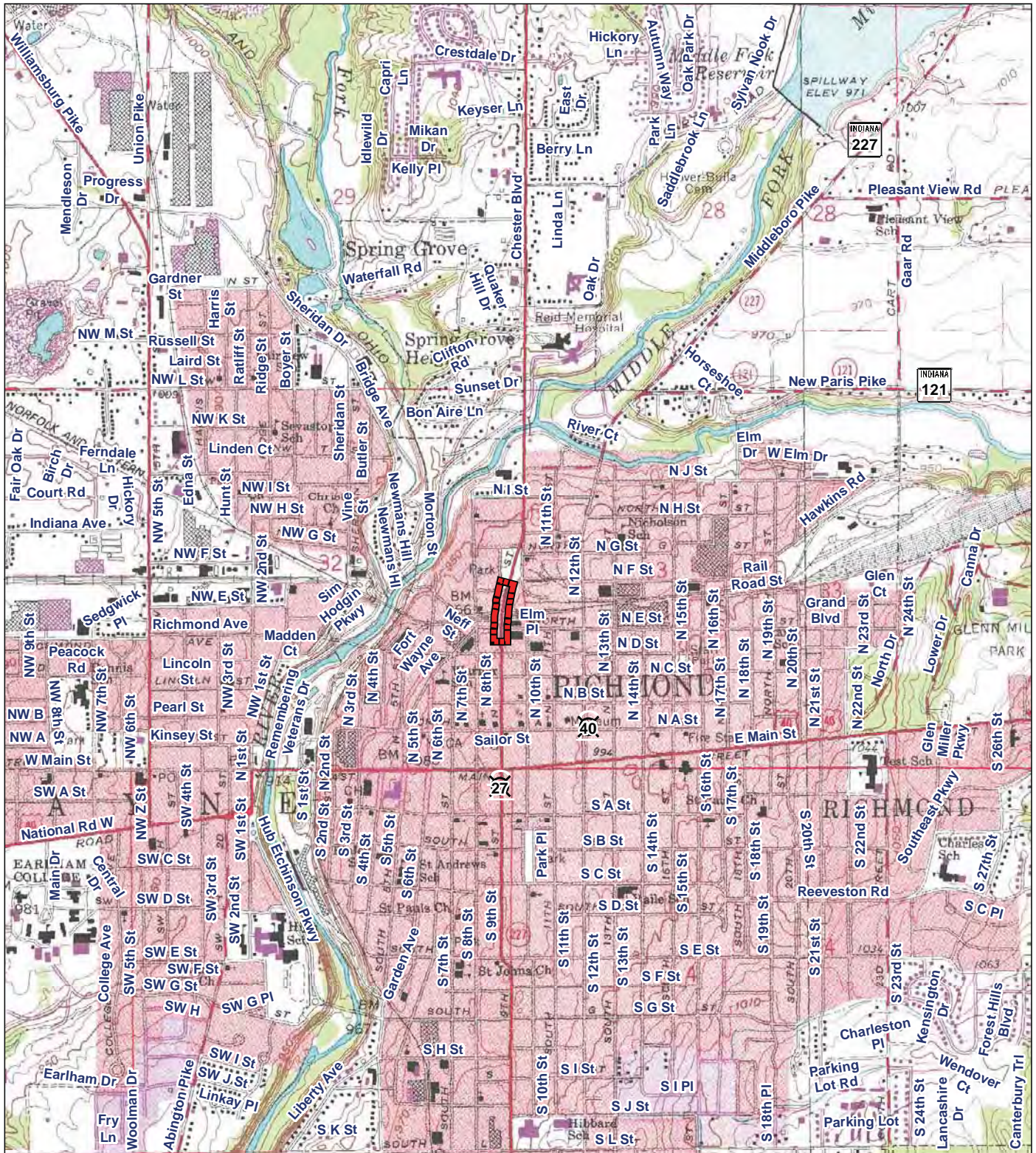
Enclosures:

Topographic map showing project area

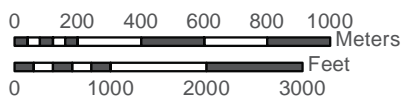
Distribution List:

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Ronald Oler, Ph.D., Council Vice President At Large, Richmond City Council
Misty Hollis, At Large, Richmond City Council
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Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Delaware Tribe of Indians, Oklahoma



 Project boundary



Portions of the 1960 New Paris and 1960 Richmond, Indiana, quadrangles (USGS 7.5' topographic maps) showing the project area for the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project, Richmond, Wayne County, Indiana (Des. No. 1702941).

Base: USGS New Paris and Richmond, Indiana, 7.5' series quadrangles

From: [Jeffrey Locke](#)
To: [Leah Konicki](#)
Subject: Re: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Thursday, January 9, 2020 3:19:18 PM

Dear Leah,

As a large residential portion of my Council District is just north of this proposed project, I have questions in regards to start date and completion date of project. Will project construction be done all at once, or will construction be done in such a manner, traffic will be maintain with one lane each for north/south traffic, if not, what detours will be utilized?

Thank you,
Jeffrey Locke, Councilor
Richmond Common Council
5th District

On Thu, Jan 9, 2020, 3:06 PM Leah Konicki <lkonicki@ascgroup.net> wrote:

Des. No.: 1702941
Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets
Location: Richmond, Wayne County

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Ronald Oler, Ph.D., Council Vice President At Large, Richmond City Council

Misty Hollis, At Large, Richmond City Council

Gary Turner, District No. 6 and Council President, Richmond City Council

From: [Leah Konicki](#)
To: ["Jeffrey Locke"](#)
Cc: ["Kennedy, Mary"](#); ["Port, Juliet"](#); [Miller, Daniel J](#)
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Thursday, January 9, 2020 4:26:54 PM

Mr. Locke,

I will add your name to the list of Section 106 consulting parties for this project. By this email, I am forwarding your email to Dan Miller of Parsons to answer your questions about construction dates and staging and traffic maintenance. Thank you for your interest.

Leah J. Konicki
Principal Investigator – Architectural Historian

From: Jeffrey Locke [mailto:jlocke3805@gmail.com]
Sent: Thursday, January 9, 2020 3:19 PM
To: Leah Konicki <lkonicki@ascgroup.net>
Subject: Re: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana

Dear Leah,

As a large residential portion of my Council District is just north of this proposed project, I have questions in regards to start date and completion date of project. Will project construction be done all at once, or will construction be done in such a manner, traffic will be maintain with one lane each for north/south traffic, if not, what detours will be utilized?

Thank you,
Jeffrey Locke, Councilor
Richmond Common Council
5th District

On Thu, Jan 9, 2020, 3:06 PM Leah Konicki <lkonicki@ascgroup.net> wrote:

Des. No.: 1702941
Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets
Location: Richmond, Wayne County

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over NSRR and Local Streets project (Des. No. 1702941) in Richmond, Wayne Township, Wayne County, Indiana.

Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic properties. The following agencies/individuals are being invited to become consulting parties:

Beth K. McCord, Deputy State Historic Preservation Officer
Richmond Mayor David M. Snow

From: [Port, Juliet](#)
To: Jlocke3805@gmail.com
Cc: [Miller, Daniel J](#); [Leah Konicki](#); [Means, Rachel](#); [Veldkamp, Keaton](#)
Subject: your questions re: Des. No 1702941, US 27 Bridge Replacement over NSRR, Richmond, IN
Date: Wednesday, January 15, 2020 2:37:03 PM

US 27 over NSRR and Local Streets
Richmond, Wayne County
Des. No. 1702941

Mr. Locke,

We are working on behalf of INDOT on the referenced project. On Friday, Jan. 10th, we received your email to team-member Leah of ASC Group (copied). Thank you for your interest in this project.

Earlier today, Keaton Veldkamp of Parsons emailed you a copy of the second Early Coordination letter for this project. The first letter was specific to the historical/archaeological resource evaluation (aka Section 106) process. This second letter is intended for a wider audience.

Below is a copy of your questions and our response:

Question: As a large residential portion of my Council District is just north of this proposed project, I have questions in regards to start date and completion date of project. Will project construction be done all at once, or will construction be done in such a manner, traffic will be maintain with one lane each for north/south traffic, if not, what detours will be utilized?

Response : This project is in the early project development phase. It is currently scheduled for construction in 2023. US 27 will likely be closed in the project area and detoured during construction of the new bridge. The Maintenance of Traffic scheme is still under development. Preliminary concepts would provide an official detour for US 27 traffic via US 40 and I-70. INDOT is coordinating with City of Richmond officials to address local resident concerns for both vehicular and pedestrian connectivity during construction. A Public Informational Meeting is planned for spring/summer of 2020 and you will receive a copy of the invitation. Please let us know if there are any additional specific constituents/organizations who should be included as stakeholders (recipient lists are attached to both early coordination letters).

Please do not hesitate to contact us with any further comments, questions, or concerns.

Thank you,

Juliet Port, LPG
Senior Environmental Planner
Parsons
101 W Ohio, Suite 2121
Indianapolis, IN 46204
317-616-4693

From: [Kate Kotan](#)
To: [Leah Konicki](#)
Cc: dsnow@richmondindiana.gov; Jlopeman.council@gmail.com; ronaldoler@gmail.com; mistyhollis@yahoo.com; Gvturner1@gmail.com; Jlocke3805@gmail.com; Clay_is_@hotmail.com; Bruce.wissel@comcast.net; Crusenicholson9884@yahoo.com; doug@go-technical.com; gstiens@richmondindiana.gov; highway@co.wayne.in.us; rwarner@co.wayne.in.us; valerie@whywaynecounty.com; mflowers@indianalandmarks.org; east@historicalandmarks.org; jrussett@indianalandmarks.org; preservationrichmond@yahoo.com; lynnstone2@verizon.net; clafeverh@gmail.com; familypathways@comcast.net; director@wchmuseum.org; Melissa@wcareachamber.org; Stegam5@aol.com; bfields@richmondindiana.gov; admin@richmondinnovates.com; susan@mtfca.com; rpattpc@aol.com; natalie@richmondfurnituregallery.com; frank@schwartzelcpa.com; rdrroller@aol.com; steveh@co.wayne.in.us; bmccord@dnr.IN.gov; [Kennedy, Mary](#); [Kumar, Anuradha](#); [Branigin, Susan](#); [Miller, Shaun \(INDOT\)](#); [Port, Juliet](#); [Miller, Daniel J](#); [Harry Nikides](#); [Riggs, Nathan W](#)
Subject: Re: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Friday, January 10, 2020 8:37:55 AM

Dear Leah,

Thank you for reaching out. There have been some updates to Council and local organizations with their corresponding email/contact information.

The following members no longer serve on Council.*

Jamie Lopeman, At Large, Richmond City Council

Misty Hollis, At Large, Richmond City Council

J. Clayton Miller, District No. 4, Richmond City Council

Bruce Wissel, District No. 3, Richmond City Council

*As I understand it, they can remain consulting parties, their affiliation will just change from council to citizen.

The following are NEW council members:

Bill Engle, District No. 3, Richmond City Council: willengle34@gmail.com

Jeff Cappa, District No. 4, Richmond City Council: jcappa@richmondin.org

Jane Bumbalough, At Large, Richmond City Council : Jane.bumbalough@gmail.com

Larry Parker, At Large, Richmond City Council : 801 Sandbridge Drive, Richmond, IN OR 935-1327

The following are no longer current officers with the Historic Richmond Depot District Association:

Rick Parker, Vice President, Historic Richmond Depot District Association (should be listed as past-VP)

Susan Yaeger, President, Historic Richmond Depot District Association (should be listed as past-P)

The following are NEW officers with the Historic Richmond Depot District Association:

Tracie Robinson, President, Historic Richmond Depot District Association

: tracie@tracierobinson.com

Natalie Ripperger, Vice President, Historic Richmond Depot District Association :

natalie@richmondfurnituregallery.com

If you have any questions, please do not hesitate to contact me.

Thanks.
Kate

On Thu, Jan 9, 2020 at 3:06 PM Leah Konicki <lkonicki@ascgroup.net> wrote:

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern
Railroad (NSRR) and Local Streets

Location: Richmond, Wayne County

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over NSRR and Local Streets project (Des. No. 1702941) in Richmond, Wayne Township, Wayne County, Indiana.

Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic properties. The following agencies/individuals are being invited to become consulting parties:

Beth K. McCord, Deputy State Historic Preservation Officer

Richmond Mayor David M. Snow

Jamie Lopeman, At Large, Richmond City Council

Ronald Oler, Ph.D., Council Vice President At Large, Richmond City Council

Misty Hollis, At Large, Richmond City Council

Gary Turner, District No. 6 and Council President, Richmond City Council

Jeffrey Locke, District No. 5, Richmond City Council

J. Clayton Miller, District No. 4, Richmond City Council

Bruce Wissel, District No. 3, Richmond City Council

Kelley Cruse-Nicholson, District No. 2, Richmond City Council

Doug Goss, District No. 1, Richmond City Council

Wayne Township Trustee

From: [Leah Konicki](mailto:Leah.Konicki@richmondindiana.gov)
To: "kkotan@richmondindiana.gov"
Cc: dsnnow@richmondindiana.gov; Jlopeman.council@gmail.com; ronaldoler@gmail.com; mistyhollis@yahoo.com; Gvturner1@gmail.com; Jlocke3805@gmail.com; Clay_is_@hotmail.com; Bruce.wissel@comcast.net; Crusenicholson9884@yahoo.com; doug@go-technical.com; gstiens@richmondindiana.gov; highway@co.wayne.in.us; rwarner@co.wayne.in.us; valerie@whywaynecounty.com; mflowers@indianalandmarks.org; east@historiclandmarks.org; jrussett@indianalandmarks.org; preservationrichmond@yahoo.com; lynnstone2@verizon.net; clafeverh@gmail.com; familypathways@comcast.net; director@wchmuseum.org; Melissa@wcareachamber.org; Stegam5@aol.com; bfields@richmondindiana.gov; admin@richmondinnovates.com; susan@mtfca.com; rpattpc@aol.com; natalie@richmondfurnituregallery.com; frank@schwartzelcpa.com; rdrroller@aol.com; steveh@co.wayne.in.us; bmccord@dnr.IN.gov; [Kennedy, Mary](mailto:Kennedy.Mary); [Kumar, Anuradha](mailto:Kumar.Anuradha); [Branigin, Susan](mailto:Branigin.Susan); [Miller, Shaun \(INDOT\)](mailto:Miller.Shaun); [Port, Juliet](mailto:Port.Juliet); [Miller, Daniel J](mailto:Miller.Daniel.J); [Harry Nikides](mailto:Harry.Nikides); [Riggs, Nathan W](mailto:Riggs.Nathan.W)
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Friday, January 10, 2020 8:47:32 AM

Kate,

Thank you for the updated information –our list will be updated.

I will add you to our list of consulting parties who have accepted the invitation.

Thank you again.

Leah J. Konicki
Principal Investigator – Architectural Historian

From: Kate Kotan [<mailto:kkotan@richmondindiana.gov>]
Sent: Friday, January 10, 2020 8:38 AM
To: Leah Konicki <lkonicki@ascgroup.net>
Cc: dsnnow@richmondindiana.gov; Jlopeman.council@gmail.com; ronaldoler@gmail.com; mistyhollis@yahoo.com; Gvturner1@gmail.com; Jlocke3805@gmail.com; Clay_is_@hotmail.com; Bruce.wissel@comcast.net; Crusenicholson9884@yahoo.com; doug@go-technical.com; gstiens@richmondindiana.gov; highway@co.wayne.in.us; rwarner@co.wayne.in.us; valerie@whywaynecounty.com; mflowers@indianalandmarks.org; east@historiclandmarks.org; jrussett@indianalandmarks.org; preservationrichmond@yahoo.com; lynnstone2@verizon.net; clafeverh@gmail.com; familypathways@comcast.net; director@wchmuseum.org; Melissa@wcareachamber.org; Stegam5@aol.com; bfields@richmondindiana.gov; admin@richmondinnovates.com; susan@mtfca.com; rpattpc@aol.com; natalie@richmondfurnituregallery.com; frank@schwartzelcpa.com; rdrroller@aol.com; steveh@co.wayne.in.us; bmccord@dnr.IN.gov; [Kennedy, Mary](mailto:Kennedy.Mary) <MKENNEDY@indot.in.gov>; [Kumar, Anuradha](mailto:Kumar.Anuradha) <akumar@indot.in.gov>; [Branigin, Susan](mailto:Branigin.Susan) <SBranch@indot.in.gov>; [Miller, Shaun \(INDOT\)](mailto:Miller.Shaun) <smiller@indot.in.gov>; [Port, Juliet](mailto:Port.Juliet) <Juliet.Port@parsons.com>; [Miller, Daniel J](mailto:Miller.Daniel.J) <Daniel.J.Miller@parsons.com>; [Harry Nikides](mailto:Harry.Nikides) <hNikides@ascgroup.net>; [Riggs, Nathan W](mailto:Riggs.Nathan.W) <NRiggs@indot.in.gov>
Subject: Re: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana

Dear Leah,

Thank you for reaching out. There have been some updates to Council and local

From: [Susan Yaeger](#)
To: [Leah Konicki](#)
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Friday, January 10, 2020 9:42:07 AM

Hello Leah. Thank you for providing this communication.

This is my request to be included in the Consulting Parties listing for this project. In addition to my business role I am also Vice President of the Historic Richmond Depot District Association.

Thank you.

Susan

Susan Yaeger
Executive Director
Model T Ford Club of America
Model T Museum, located in Richmond, Indiana's Historic Depot District



susan@mfca.com
765-373-3106
FAX 765-488-0014
www.MTFCA.com

Mailing Address: P.O. Box 996, Richmond, IN 47375-0996
Museum Address: 309 North 8th Street, Richmond, IN 47374-3034

From: Leah Konicki <lkonicki@ascgroup.net>
Sent: Thursday, January 9, 2020 3:07 PM
To: 'dsnow@richmondindiana.gov' <dsnow@richmondindiana.gov>; 'Jlopeman.council@gmail.com' <Jlopeman.council@gmail.com>; 'ronaldoler@gmail.com' <ronaldoler@gmail.com>; 'mistyhollis@yahoo.com' <mistyhollis@yahoo.com>; 'Gvturner1@gmail.com' <Gvturner1@gmail.com>; 'Jlocke3805@gmail.com' <Jlocke3805@gmail.com>; 'Clay_is_@hotmail.com' <Clay_is_@hotmail.com>; 'Bruce.wissel@comcast.net' <Bruce.wissel@comcast.net>; 'Crusenicholson9884@yahoo.com' <Crusenicholson9884@yahoo.com>; 'doug@go-technical.com' <doug@go-technical.com>; 'gstiens@richmondindiana.gov' <gstiens@richmondindiana.gov>; 'kkotan@richmondindiana.gov' <kkotan@richmondindiana.gov>; 'highway@co.wayne.in.us' <highway@co.wayne.in.us>; 'rwarner@co.wayne.in.us' <rwarner@co.wayne.in.us>; 'valerie@whywaynecounty.com' <valerie@whywaynecounty.com>; 'mflowers@indianalandmarks.org'

From: [Susan Yaeger](#)
To: [Leah Konicki](#)
Cc: kkotan@richmondindiana.gov; "Tracie Robinson"; natalie@richmondfurnituregallery.com
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Friday, January 10, 2020 9:31:07 AM

Hello Leah. Thank you for the first communication regarding this project. Please do keep me on the Consulting Parties list.

A couple of corrections to the info that Kate Kotan provided about the Historic Depot District Association officers. Here are the correct listings for our organization and all of them should be on the Consulting Parties list:

Tracie Robinson, President, Historic Richmond Depot District Association : tracie@tracierobinson.com
Susan Yaeger, Vice President, Historic Richmond Depot District Association : susan@mtfca.com
Natalie Ripperger, Secretary, Historic Richmond Depot District Association : natalie@richmondfurnituregallery.com
Frank Schwartzel, Treasurer, Historic Richmond Depot District Association : frank@schwartzelcpa.com
Rick Parker, Past VP, Historic Richmond Depot District Association; rpattpc@aol.com
Roger Richert, Past President, Historic Richmond Depot District Association;; rdrroller@aol.com

Our president, Tracie Robinson, will get back with you to make sure that you have the complete list of businesses in the Depot District who may be affected by the bridge project.

Thank you again for including us.

Susan Yaeger

Susan Yaeger
Executive Director
Model T Ford Club of America
Model T Museum, located in Richmond, Indiana's Historic Depot District



susan@mtfca.com
765-373-3106
FAX 765-488-0014
www.MTFCA.com

Mailing Address: P.O. Box 996, Richmond, IN 47375-0996

as past-VP)

Susan Yaeger, President, Historic Richmond Depot District Association (should be listed as past-P)

The following are NEW officers with the Historic Richmond Depot District Association:

Tracie Robinson, President, Historic Richmond Depot District Association

: tracie@tracierobinson.com

Natalie Ripperger, Vice President, Historic Richmond Depot District Association :

natalie@richmondfurnituregallery.com

If you have any questions, please do not hesitate to contact me.

Thanks.

Kate

On Thu, Jan 9, 2020 at 3:06 PM Leah Konicki <lkonicki@ascgroup.net> wrote:

Des. No.: 1702941
Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets
Location: Richmond, Wayne County

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over NSRR and Local Streets project (Des. No. 1702941) in Richmond, Wayne Township, Wayne County, Indiana.

Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic properties. The following agencies/individuals are being invited to become consulting parties:

Beth K. McCord, Deputy State Historic Preservation Officer
Richmond Mayor David M. Snow
Jamie Lopeman, At Large, Richmond City Council
Ronald Oler, Ph.D., Council Vice President At Large, Richmond City Council
Misty Hollis, At Large, Richmond City Council
Gary Turner, District No. 6 and Council President, Richmond City Council
Jeffrey Locke, District No. 5, Richmond City Council
J. Clayton Miller, District No. 4, Richmond City Council
Bruce Wissel, District No. 3, Richmond City Council
Kelley Cruse-Nicholson, District No. 2, Richmond City Council
Doug Goss, District No. 1, Richmond City Council
Wayne Township Trustee
Richmond Street Department
Richmond Public Works and Engineering
Richmond Community Development
Wayne County Highway Department
Wayne County Planning and Zoning Office
Economic Development Corporation of Wayne County
Richmond Historic Preservation Commission
Indiana Landmarks, Eastern Regional Office

From: [Susan Yaeger](#)
To: [Leah Konicki](#)
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Friday, January 10, 2020 9:59:20 AM

Thank you, Leah. We greatly appreciate it.

Susan

From: Leah Konicki <lkonicki@ascgroup.net>
Sent: Friday, January 10, 2020 9:39 AM
To: 'Susan Yaeger' <susan@mtfca.com>
Cc: kkotan@richmondindiana.gov; 'Tracie Robinson' <tracie@tracierobinson.com>; natalie@richmondfurnituregallery.com; Port, Juliet <Juliet.Port@parsons.com>; Miller, Daniel J <Daniel.J.Miller@parsons.com>; Veldkamp, Keaton <Keaton.Veldkamp@parsons.com>; Kennedy, Mary <MKENNEDY@indot.in.gov>; Branigin, Susan <SBranigin@indot.in.gov>; 'Miller, Shaun (INDOT)' <smiller@indot.IN.gov>; 'Riggs, Nathan W' <NRiggs@indot.IN.gov>
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana

Thank you, Susan. I will add you to the list of CPs. I also appreciate the updated names and contact information, and I will update our materials accordingly. Please let us know if anyone else needs to be added.

I forgot to mention in response to Kate's email that the consulting party materials that were sent out yesterday will be sent to all of the individuals who were not included on yesterday's email.

Thanks again.

Leah J. Konicki
Principal Investigator – Architectural Historian

From: Susan Yaeger [<mailto:susan@mtfca.com>]
Sent: Friday, January 10, 2020 9:31 AM
To: Leah Konicki <lkonicki@ascgroup.net>
Cc: kkotan@richmondindiana.gov; 'Tracie Robinson' <tracie@tracierobinson.com>; natalie@richmondfurnituregallery.com
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana

Hello Leah. Thank you for the first communication regarding this project. Please do keep me on the Consulting Parties list.

A couple of corrections to the info that Kate Kotan provided about the

From: [Mathew Stegall](#)
To: [Leah Konicki; kkotan@richmondindiana.gov](mailto:kkotan@richmondindiana.gov)
Subject: 106 Review
Date: Saturday, January 11, 2020 10:50:23 AM

I wish to be listed as a consulting party for the FHWA Project No. 1702941; Us 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana. I am a resident and property owner directly adjacent to this project (326 North 10th Street, as a part of the Historic Richmond Depot and Starr National Register Historic Districts) and feel it is necessary for my participation in this review.

Historic properties listed on the National Register of Historic Places may be threatened by this proposal. Please respond to my request. Thank you.

Matt Stegall

From: [Leah Konicki](#)
To: "[Mathew Stegall](#)"; "kkotan@richmondindiana.gov"
Cc: "[Kennedy, Mary](#)"; "[Riggs, Nathan W](#)"; "[Miller, Daniel J](#)"; "[Port, Juliet](#)"; "[Veldkamp, Keaton](#)"
Subject: RE: 106 Review
Date: Monday, January 13, 2020 8:44:17 AM
Attachments: [US 27 over NSRR Local Sts DN1702941 ECL Final 20200109.pdf](#)

Mr. Stegall,

Attached is a copy of the initial consulting party letter that went out last week.

Leah J. Konicki
Principal Investigator – Architectural Historian

From: Leah Konicki
Sent: Monday, January 13, 2020 8:20 AM
To: 'Mathew Stegall' <stegam5@aol.com>; kkotan@richmondindiana.gov
Cc: Kennedy, Mary <MKENNEDY@indot.in.gov>; 'Riggs, Nathan W' <NRiggs@indot.IN.gov>; 'Miller, Daniel J' <Daniel.J.Miller@parsons.com>; 'Port, Juliet' <Juliet.Port@parsons.com>; Veldkamp, Keaton <Keaton.Veldkamp@parsons.com>
Subject: RE: 106 Review

Mr. Stegall,

Thank you for letting us know of your interest in serving as a consulting party for FHWA Project No. 1702941, US 27 over NSRR and Local Streets. I will add your name to the list of consulting parties, and you will receive future correspondence.

Leah J. Konicki
Principal Investigator – Architectural Historian

From: Mathew Stegall [<mailto:stegam5@aol.com>]
Sent: Saturday, January 11, 2020 10:50 AM
To: Leah Konicki <lkonicki@ascgroup.net>; kkotan@richmondindiana.gov
Subject: 106 Review

I wish to be listed as a consulting party for the FHWA Project No. 1702941; Us 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana. I am a resident and property owner directly adjacent to this project (326 North 10th Street, as a part of the Historic Richmond Depot and Starr National Register Historic Districts) and feel it is necessary for my participation in this review.

Historic properties listed on the National Register of Historic Places may be threatened by this proposal. Please respond to my request. Thank you.

From: [Leah Konicki](#)
To: "Tracie Robinson"
Cc: "susan@mtfca.com"; [Natalie Ripperger \(natalie@richmondfurnituregallery.com\)](mailto:natalie@richmondfurnituregallery.com)
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Monday, January 13, 2020 8:42:10 AM

Thank you, Tracie,
Emails will go out to this today.

Leah J. Konicki
Principal Investigator – Architectural Historian

From: Tracie Robinson [mailto:tracie@tracierobinson.com]
Sent: Friday, January 10, 2020 3:53 PM
To: Leah Konicki <lkonicki@ascgroup.net>
Cc: 'susan@mtfca.com' <susan@mtfca.com>; Natalie Ripperger (natalie@richmondfurnituregallery.com) <natalie@richmondfurnituregallery.com>
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana

Hi Leah,

Attached is an updated contact list of business owners and affiliated parties to be included in the consulting party list for the Depot District Area.

Thanks much,

LOVE WHERE YOU LIVE...

*Tracie Robinson
Associated Broker/Sales Manager
900 N "E" Street, Suite 200
Richmond IN 47374
Cell # 765-969-1561
Office #765-966-7653
Better Homes and Gardens
First Realty Group*

From: Leah Konicki <lkonicki@ascgroup.net>
Sent: Friday, January 10, 2020 9:41 AM

From: Leah Konicki
To: "tracie@tracierobinson.com"; "ndavis@globalsite.net"; "marmar0113@yahoo.com"; "adam@cordialcork.com"; "RIP2566@aol.com"; "deerpatty@aol.com"; "pmorgan004@woh.rr.com"; "renee@whywaynecounty.com"; "tbroyles10@yahoo.com"; "giggleboxsweets@gmail.com"; "tamaramt81@yahoo.com"; "jennifer Crawford1@comcast.net"; "reneechristineharp@gmail.com"; "kathcruz@iue.edu"; "leaninglily@aol.com"; "steve@littleshebas.com"; "mengsofrichmond@gmail.com"; "susan@mtfca.com"; "ardene@oldenorthchapel.com"; "paintthetowne12@gmail.com"; "rpattpc@aol.com"; "sgoble225@gmail.com"; "BillQ@richmondbaking.com"; "rsperling@riscoinc.com"; "Zparker@alongthetracks.com"; "shphotography@comcast.net"; "staceydlis2500@gmail.com"; "Terry@trademarkhomeslc.com"; "pattyjglen@hotmail.com"; "Ulleryshomemadeicecream@gmail.com"; "melissa@wcareachamber.org"; "ed@wcareachamber.org"; "sbocares@aol.com"; "jrussett@indianalandmarks.org"; "crusenicholson9884@yahoo.com"; "lavon.mills@gmail.com"; "jszini@gmail.com"; "jackcolts18@gmail.com"; "ajordanb97@gmail.com"; Natalie Ripperger (natalie@richmondurnituregallery.com)
Cc: "Kennedy, Mary"; Kumar, Anuradha; Miller, Shaun (INDOT); Riggs, Nathan W; "Miller, Daniel J"; "Port, Juliet"; Harry Nikides
Subject: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Monday, January 13, 2020 9:41:53 AM
Attachments: US 27 over NSRR Local Sts DN1702941 ECL Final 20200109.pdf

Des. No.: 1702941
Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets
Location: Richmond, Wayne County

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over NSRR and Local Streets project (Des. No. 1702941) in Richmond, Wayne Township, Wayne County, Indiana. You are receiving this information per the request of Tracie Robinson to invite you to participate in this project. If you want to continue to receive information on the project, please respond to this email affirmatively.

Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic properties. The following agencies/individuals are being invited to become consulting parties:

Beth K. McCord, Deputy State Historic Preservation Officer
Richmond Mayor David M. Snow
Jamie Lopeman, At Large, Richmond City Council
Ronald Oler, Ph.D., Council Vice President At Large, Richmond City Council
Misty Hollis, At Large, Richmond City Council
Gary Turner, District No. 6 and Council President, Richmond City Council
Jeffrey Locke, District No. 5, Richmond City Council
J. Clayton Miller, District No. 4, Richmond City Council
Bruce Wissel, District No. 3, Richmond City Council
Kelley Cruse-Nicholson, District No. 2, Richmond City Council
Doug Goss, District No. 1, Richmond City Council
Wayne Township Trustee
Richmond Street Department
Richmond Public Works and Engineering
Richmond Community Development
Wayne County Highway Department
Wayne County Planning and Zoning Office
Economic Development Corporation of Wayne County
Richmond Historic Preservation Commission
Indiana Landmarks, Eastern Regional Office

Indiana National Road Association
Preserve Richmond, Inc.
Wayne County Historian
Wayne County Genealogy Society
Wayne County Historical Museum
Wayne County Area Chamber of Commerce
Richmond Columbian Properties
City of Richmond, Department of Infrastructure and Development
Center City Development Corporation
Susan Yaeger, President, Historic Richmond Depot District Association
Rick Parker, Vice President, Historic Richmond Depot District Association
Natalie Ripperger, Secretary, Historic Richmond Depot District Association
Frank Schwartzel, Treasurer, Historic Richmond Depot District Association
Roger Richert, Past President, Historic Richmond Depot District Association
Steve Terzini, Past President, Historic Richmond Depot District Association
Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Delaware Tribe of Indians, Oklahoma

This letter is part of the early coordination phase of the environmental review process requesting comments associated with this project. We are requesting comments from your area of expertise regarding any possible environmental effects associated with this project. Please use the above Des. Number and project description in your reply and your comments will be incorporated into the formal environmental study.

Please review the attached letter, which is also located in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE), and respond with your comments on any historic resource impacts incurred as a result of this project so that an environmental report can be completed. We also welcome your related opinions and other input to be considered in the preparation of the environmental document. If a hard copy of the materials is needed, please respond to this email with your request within seven (7) days.

Consulting parties have thirty (30) calendar days from receipt of this information to review and provide comments. If we do not receive a response from an invited consulting party within the time allotted, the project will proceed consistent with the proposed design. Therefore, if we do not receive a response within thirty (30) days, your agency or organization will not receive any further information on the project unless the scope of work changes.

Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-233-6795 or Michelle Allen at FHWA at michelle.allen@dot.gov or 317-226-7344.
Thank you in advance for your input,

From: [Miller, Shaun \(INDOT\)](#)
To: bbarnes@estoo.net; [Diane Hunter](mailto:Diane.Hunter); lpappenfort@peoriatribe.com"; Matthew.Bussler@pokagonband-nsn.gov"; lheady@delawaretribe.org
Cc: [Kennedy, Mary](#); [Leah Konicki](#); [Allen, Michelle \(FHWA\)](#)
Subject: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Tuesday, January 14, 2020 9:14:52 AM
Attachments: [US 27 over NSRR Local Sts DN1702941 ECL Final 20200109.pdf](#)

Des. No.: 1702941
Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets
Location: Richmond, Wayne County

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over NSRR and Local Streets project (Des. No. 1702941) in Richmond, Wayne Township, Wayne County, Indiana. You are receiving this information per the request of Tracie Robinson to invite you to participate in this project. If you want to continue to receive information on the project, please respond to this email affirmatively.

Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic properties. The following agencies/individuals are being invited to become consulting parties:

Beth K. McCord, Deputy State Historic Preservation Officer
Richmond Mayor David M. Snow
Jamie Lopeman, At Large, Richmond City Council
Ronald Oler, Ph.D., Council Vice President At Large, Richmond City Council
Misty Hollis, At Large, Richmond City Council
Gary Turner, District No. 6 and Council President, Richmond City Council
Jeffrey Locke, District No. 5, Richmond City Council
J. Clayton Miller, District No. 4, Richmond City Council
Bruce Wissel, District No. 3, Richmond City Council
Kelley Cruse-Nicholson, District No. 2, Richmond City Council
Doug Goss, District No. 1, Richmond City Council
Wayne Township Trustee
Richmond Street Department
Richmond Public Works and Engineering
Richmond Community Development
Wayne County Highway Department
Wayne County Planning and Zoning Office
Economic Development Corporation of Wayne County
Richmond Historic Preservation Commission
Indiana Landmarks, Eastern Regional Office
Indiana National Road Association
Preserve Richmond, Inc.
Wayne County Historian
Wayne County Genealogy Society
Wayne County Historical Museum
Wayne County Area Chamber of Commerce
Richmond Columbian Properties

City of Richmond, Department of Infrastructure and Development
Center City Development Corporation
Susan Yaeger, President, Historic Richmond Depot District Association
Rick Parker, Vice President, Historic Richmond Depot District Association
Natalie Ripperger, Secretary, Historic Richmond Depot District Association
Frank Schwartzel, Treasurer, Historic Richmond Depot District Association
Roger Richert, Past President, Historic Richmond Depot District Association
Steve Terzini, Past President, Historic Richmond Depot District Association
Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Delaware Tribe of Indians, Oklahoma

This letter is part of the early coordination phase of the environmental review process requesting comments associated with this project. We are requesting comments from your area of expertise regarding any possible environmental effects associated with this project. Please use the above Des. Number and project description in your reply and your comments will be incorporated into the formal environmental study.

Please review the attached letter, which is also located in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE), and respond with your comments on any historic resource impacts incurred as a result of this project so that an environmental report can be completed. We also welcome your related opinions and other input to be considered in the preparation of the environmental document. If a hard copy of the materials is needed, please respond to this email with your request within seven (7) days.

Consulting parties have thirty (30) calendar days from receipt of this information to review and provide comments. If we do not receive a response from an invited consulting party within the time allotted, the project will proceed consistent with the proposed design. **Therefore, if we do not receive a response within thirty (30) days, your agency or organization will not receive any further information on the project unless the scope of work changes.**

Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-233-6795 or Michelle Allen at FHWA at michelle.allen@dot.gov or 317-226-7344.

Thank you in advance for your input,

Shaun Miller
INDOT, Cultural Resources Office
Archaeology Team Lead
(317)233-6795

From: [Beth Fields](#)
To: [Leah Konicki](#)
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Tuesday, January 14, 2020 11:33:59 AM

Leah,

I would like to serve as a consulting party for FHWA Project: Des. No. 1702941. My contact information is listed below. If you need anything else, please let me know.

Thank you,
Beth

Beth Fields, Director
Department of Infrastructure & Development

City of Richmond
50 North Fifth Street
Richmond, IN 47374
bfields@richmondindiana.gov
Phone: 765.983.7211

From: Leah Konicki [<mailto:lkonicki@ascgroup.net>]
Sent: Thursday, January 09, 2020 3:07 PM
To: 'dsnow@richmondindiana.gov' <dsnow@richmondindiana.gov>; 'Jlopeman.council@gmail.com' <Jlopeman.council@gmail.com>; 'ronaldoler@gmail.com' <ronaldoler@gmail.com>; 'mistyhollis@yahoo.com' <mistyhollis@yahoo.com>; 'Gvturner1@gmail.com' <Gvturner1@gmail.com>; 'Jlocke3805@gmail.com' <Jlocke3805@gmail.com>; 'Clay_is_@hotmail.com' <Clay_is_@hotmail.com>; 'Bruce.wissel@comcast.net' <Bruce.wissel@comcast.net>; 'Crusenicholson9884@yahoo.com' <Crusenicholson9884@yahoo.com>; 'doug@go-technical.com' <doug@go-technical.com>; 'gstiens@richmondindiana.gov' <gstiens@richmondindiana.gov>; 'kkotan@richmondindiana.gov' <kkotan@richmondindiana.gov>; 'highway@co.wayne.in.us' <highway@co.wayne.in.us>; 'rwarner@co.wayne.in.us' <rwarner@co.wayne.in.us>; 'valerie@whywaynecounty.com' <valerie@whywaynecounty.com>; 'mflowers@indianalandmarks.org' <mflowers@indianalandmarks.org>; 'east@historiclandmarks.org' <east@historiclandmarks.org>; 'jrussett@indianalandmarks.org' <jrussett@indianalandmarks.org>; 'preservationrichmond@yahoo.com' <preservationrichmond@yahoo.com>; 'lynnstone2@verizon.net' <lynnstone2@verizon.net>; 'clafeverh@gmail.com' <clafeverh@gmail.com>; 'familypathways@comcast.net' <familypathways@comcast.net>; 'director@wchmuseum.org' <director@wchmuseum.org>; 'Melissa@wcareachamber.org' <Melissa@wcareachamber.org>; 'Stegam5@aol.com' <Stegam5@aol.com>; 'bfields@richmondindiana.gov' <bfields@richmondindiana.gov>; 'admin@richmondinnovates.com' <admin@richmondinnovates.com>; 'susan@mtfca.com' <susan@mtfca.com>; 'rpattpc@aol.com' <rpattpc@aol.com>; 'natalie@richmondfurnituregallery.com' <natalie@richmondfurnituregallery.com>; 'frank@schwartzelcpa.com' <frank@schwartzelcpa.com>;

From: [Leah Konicki](#)
To: "Beth Fields"
Cc: "Miller, Daniel J."; Port, Juliet; Veldkamp, Keaton
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana
Date: Tuesday, January 14, 2020 11:48:08 AM
Attachments: [US 27 over NSRR Local Sts DN1702941 ECL Final 20200109.pdf](#)

Thank you, Beth,

I have added your name to the list of consulting parties for this project. Attached is a copy of the initial consulting party letter that went out last week. Please let us know if you have any questions or we can provide any additional information.

Leah J. Konicki
Principal Investigator – Architectural Historian

From: Beth Fields [mailto:bfields@richmondindiana.gov]
Sent: Tuesday, January 14, 2020 11:34 AM
To: Leah Konicki <lkonicki@ascgroup.net>
Subject: RE: FHWA Project: Des. No. 1702941; US 27 over NSRR and Local Streets; Richmond, Wayne County, Indiana

Leah,

I would like to serve as a consulting party for FHWA Project: Des. No. 1702941. My contact information is listed below. If you need anything else, please let me know.

Thank you,
Beth

Beth Fields, Director
Department of Infrastructure & Development

City of Richmond
50 North Fifth Street
Richmond, IN 47374
bfields@richmondindiana.gov
Phone: 765.983.7211

From: Leah Konicki [mailto:lkonicki@ascgroup.net]
Sent: Thursday, January 09, 2020 3:07 PM
To: 'dsnow@richmondindiana.gov' <dsnow@richmondindiana.gov>; 'Jlopeman.council@gmail.com' <Jlopeman.council@gmail.com>; 'ronaldoler@gmail.com' <ronaldoler@gmail.com>; 'mistyhollis@yahoo.com' <mistyhollis@yahoo.com>; 'Gvturner1@gmail.com' <Gvturner1@gmail.com>; 'Jlocke3805@gmail.com' <Jlocke3805@gmail.com>; 'Clay_is_@hotmail.com' <Clay_is_@hotmail.com>; 'Bruce.wissel@comcast.net'



Miami Tribe of Oklahoma

3410 P St. NW, Miami, OK 74354 • P.O. Box 1326, Miami, OK 74355
Ph: (918) 541-1300 • Fax: (918) 542-7260
www.miamination.com



Via email: smiller@indot.in.gov

January 21, 2020

Shaun Miller
Archaeological Team Lead
Cultural Resources Office
Indiana DOT
575 North Pennsylvania Street
Indianapolis, IN 46204

Re: Des. No. 1702941; US 27 over NSRR & Local Streets; Richmond, Wayne County, Indiana –
Comments of the Miami Tribe of Oklahoma

Dear Mr. Miller:

Aya, kikwehsitoole – I show you respect. My name is Diane Hunter, and I am the Tribal Historic Preservation Officer for the Federally Recognized Miami Tribe of Oklahoma. In this capacity, I am the Miami Tribe's point of contact for all Section 106 issues.

The Miami Tribe offers no objection to the above-mentioned project at this time, as we are not currently aware of existing documentation directly linking a specific Miami cultural or historic site to the project site. However, as this project is within the aboriginal homelands of the Miami Tribe, if any human remains or Native American cultural items falling under the Native American Graves Protection and Repatriation Act (NAGPRA) or archaeological evidence is discovered during any phase of this project, the Miami Tribe requests immediate consultation with the entity of jurisdiction for the location of discovery. In such a case, please contact me at 918-541-8966 or by email at dhunter@miamination.com to initiate consultation.

The Miami Tribe accepts the invitation to serve as a consulting party to the proposed project. In my capacity as Tribal Historic Preservation Officer I am the point of contact for consultation.

Respectfully,

Diane Hunter
Tribal Historic Preservation Officer



Division of Historic Preservation & Archaeology • 402 W. Washington Street, W274 • Indianapolis, IN 46204-2739
Phone 317-232-1646 • Fax 317-232-0693 • dhpa@dnr.IN.gov • www.IN.gov/dnr/historic



January 28, 2020

Leah J. Konicki
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256

Federal Agency: Indiana Department of Transportation ("INDOT"),
on behalf of Federal Highway Administration, Indiana Division ("FHWA")

Re: DUAL REVIEW: Early coordination letter and proposal for dual review for a bridge replacement project
on US 27 over the Norfolk Southern Railroad and local streets (Bridge No. 027-89-02136B),
Richmond, Wayne County (Des. No. 1702941; DHPA No. 24879)

Dear Ms. Konicki:

The Indiana Department of Natural Resources, Division of Historic Preservation and Archaeology ("INDNR-DHPA"), which also serves as the staff of the Indiana State Historic Preservation Officer ("Indiana SHPO"), is in receipt of INDOT's early coordination letter, dated January 9, 2020, transmitting your proposal for a dual review, pursuant to 312 Indiana Administrative Code ("IAC") 20-4-11.5, of the aforementioned project in the City Richmond. We received this submission on January 13, 2020.

The Indiana SHPO/INDNR-DHPA will review the information submitted under Section 106 of the National Historic Preservation Act of 1966, as amended (54 U.S.C. § 306108), implementing regulations at 36 C.F.R. Part 800, as well as Indiana Code 14-21-1-18 and 312 IAC 20-4. By copy of this letter, INDNR-DHPA is providing notification of the commencement of the dual review to interested persons and members of the Indiana Historic Preservation Review Board ("Review Board"). Notice of the commencement will also be posted on the division's website (www.in.gov/dnr/historic/7440.htm).

We are not aware of anyone who should be invited to become a consulting party for the purposes of the review of this project under Section 106, beyond those whom INDOT already has invited. For the purposes of Indiana Code 14-21-1-18 and 312 IAC 20-4, we have added the members of the Review Board and additional, potentially interested parties to the list of parties we intend to copy with our comment letters. Anyone receiving an e-mailed copy of this letter who *does not wish to receive future copies of our correspondence about this project* is asked to reply by e-mail to dkauffmann@dnr.in.gov or to (317) 232-0582 or by letter to the address in our letterhead and advise us that he or she does not wish to receive any further copies of our e-mails on this project.

Please note that the January 9, 2020 letter states "a detailed list of the consulting parties, including contact information including email addresses, for processing the dual review submission" is enclosed with this submission. However, the distribution list included does not provide contact information with email addresses. In your next submission, please include which consulting parties agree to participate in the consultation of this dual review.

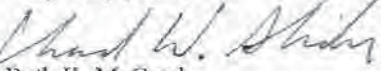
As INDOT's January 9 letter indicates, additional information regarding aboveground historic resources and archaeological resources are forthcoming. Once the indicated information is received, the Indiana SHPO will resume identification and evaluation procedures for this project. Please keep in mind that additional information may be requested in the future.

For the benefit of those recipients of a copy of this letter who are not Section 106 consulting parties, please be aware that a copy of INDOT's January 9 letter can be found online at [http://erms.indot.in.gov/Section 106Documents/](http://erms.indot.in.gov/Section%20106Documents/). From there, search by this project's designation number: 1702941.

If you have questions regarding our dual review of the aforementioned project, please contact INDNR-DHPA. Questions about archaeological issues should be directed to contact Wade T. Tharp at (317) 232-1650 or wtharp1@dnr.in.gov. Questions about historic buildings or structures pertaining to this review should be directed to Danielle Kauffmann at (317) 232-0582 or dkauffmann@dnr.IN.gov.

In all future correspondence regarding the dual review of this bridge replacement project on US 27 over the Norfolk Southern Railroad and local streets in Richmond, Wayne County (Des. No. 1702941), please refer to DHPA No. 24879.

Very truly yours,



Beth K. McCord
Deputy State Historic Preservation Officer
Director, Division of Historic Preservation and Archaeology

BKM:DMK:dmk

EMC to federal and state agency or consultant staff members:

Michelle Allen, FHWA
Robert Dirks, P.E., FHWA
Anuradha Kumar, INDOT
Mary Kennedy, INDOT
Shaun Miller, INDOT
Susan Branigin, INDOT
Shirley Clark, INDOT
Leah J. Konicki, ASC Group, Inc.
Danielle Kauffmann, INDNR-DHPA
Wade Tharp, INDNR-DHPA

EMC to Indiana Historic Preservation Review Board Members:

J. Scott Keller, Review Board
Anne Shaw Kingery, Review Board
Daniel Kloc, AIA, Review Board
Jason Larrison, AIA, Review Board
Chandler Lighty, Review Board
Beth K. McCord, INDNR-DHPA, Review Board
Joshua Palmer, AIA, Review Board
April Sievert, Ph.D., Review Board
Christopher Smith, Deputy Director, INDNR, and Chairman, Review Board

EMC to potentially interested persons:

Delaware Tribe of Indians
Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Jessie Russet, Indiana Landmarks Eastern Regional Office
Indiana National Road Association

Honorable David M. Snow, Mayor of Richmond
Kelley Cruse-Nicholson, District No. 2, Richmond City Council
Richmond Street Department
Richmond Public Works and Engineering
Main Street Richmond
Preserve Richmond
Beth Fields, City of Richmond – Department of Infrastructure & Development
Susan Yaeger, Richmond Depot District Association

Wayne County Historian
Wayne County Historical Museum
Wayne County Commissioners
Wayne County Area Chamber of Commerce
Wayne County Highway Department

From: [Leah Konicki](#)
To: "[tracie@tracierobinson.com](#)"; "[ndavis@globalsite.net](#)"; "[marmar0113@yahoo.com](#)"; "[adam@cordialcork.com](#)"; "[RIP2566@aol.com](#)"; "[deerpatty@aol.com](#)"; "[pmorgan004@woh.rr.com](#)"; "[renee@whywaynecounty.com](#)"; "[tbroyles10@yahoo.com](#)"; "[giggleboxsweets@gmail.com](#)"; "[tamaramt81@yahoo.com](#)"; "[jennifer Crawford1@comcast.net](#)"; "[reneechristineharp@gmail.com](#)"; "[kathcruz@iue.edu](#)"; "[leaninglily@aol.com](#)"; "[jszini@gmail.com](#)"; "[mengsofrichmond@gmail.com](#)"; "[susan@mtfca.com](#)"; "[ardene@oldenorthchapel.com](#)"; "[paintthetowne12@gmail.com](#)"; "[rpattpc@aol.com](#)"; "[sgoble225@gmail.com](#)"; "[BillO@richmondbacking.com](#)"; "[natalie@richmondfurnituregallery.com](#)"; "[rdroller@aol.com](#)"; "[rsperling@riscoinc.com](#)"; "[Zparker@alongthetracks.com](#)"; "[frank@schwartzelcpa.com](#)"; "[shphotography@comcast.net](#)"; "[staceydiels2500@gmail.com](#)"; "[Terry@trademarkhomesllc.com](#)"; "[pattyjglen@hotmail.com](#)"; "[Ulleryshomemadeicecream@gmail.com](#)"; "[melissa@wcareachamber.org](#)"; "[ed@wcareachamber.org](#)"; "[sbocares@aol.com](#)"; "[jrussett@indianalandmarks.org](#)"; "[crusenicholson9884@yahoo.com](#)"; "[lavon.mills@gmail.com](#)"
Cc: [Miller, Daniel J](#); "[Port, Juliet](#)"; [Riggs, Nathan W](#); "[Kennedy, Mary](#)"; [Branigin, Susan](#); [Harry Nikides](#)
Subject: FW: DHPA Response Letter - DUAL REVIEW: Bridge Replacement Project in Richmond, Wayne Co (Des. No. 1702941; DHPA 24879)
Date: Wednesday, January 29, 2020 2:58:35 PM
Attachments: [image002.png](#)
[DHPA No. 24879 - Des. No. 1702941.pdf](#)

This email and the attached letter are being forwarded to you for your information. The SHPO will be provided with your email addresses so that you will be directly copied on future correspondence. Please let me know if you have any questions or need any additional information.

Leah J. Konicki
Principal Investigator - Architectural Historian

ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300 ext. 103 (office)
317.565.9100 (cell)

[Facebook](#) | [LinkedIn](#) | [Web](#)



From: Kauffmann, Danielle M <DKauffmann@dnr.IN.gov>
Sent: Tuesday, January 28, 2020 10:14 AM
To: Allen, Michelle (FHWA) <michelle.allen@dot.gov>; Dirks, Robert (FHWA) <Robert.Dirks@dot.gov>; Kumar, Anuradha <akumar@indot.IN.gov>; Kennedy, Mary <MKENNEDY@indot.IN.gov>; Miller, Shaun (INDOT) <smiller@indot.IN.gov>; Branigin, Susan <SBranigin@indot.IN.gov>; Clark, Shirley <SCLARK@indot.IN.gov>; Leah Konicki <lkonicki@ascgroup.net>; Keller@indy.net; anneshaw1334@gmail.com; Lighty, Chandler <CLighty@iara.in.gov>; daniel.kloc@eskenazihealth.edu; ASievert@indiana.edu; jpalmer@myszakpalmer.com; Jason@coreplanningstrategies.com; Slider, Chad (DNR) <CSlider@dnr.IN.gov>; Smith, Chris <CSmith@dnr.IN.gov>; McCord, Beth K <BMcCord@dnr.IN.gov>;

From: [Leah Konicki](#)
To: ["Tracie Robinson"](#)
Cc: [Miller, Daniel J](#); [Port, Juliet](#)
Subject: RE: DHPA Response Letter - DUAL REVIEW: Bridge Replacement Project in Richmond, Wayne Co (Des. No. 1702941; DHPA 24879)
Date: Wednesday, February 5, 2020 8:44:19 AM
Attachments: [image001.png](#)

Good morning, Tracie,

The information on the dates of construction for this project were not included in the consulting parties' correspondence for Section 106. Therefore, I am forwarding your question to the prime, (Dan Miller and Juliet Port of Parsons), and you should receive a response from them.

Thanks for following up and please let us know if you have any other questions.

Leah J. Konicki
Principal Investigator – Architectural Historian

From: Tracie Robinson <tracie@tracierobinson.com>
Sent: Wednesday, February 5, 2020 8:14 AM
To: Leah Konicki <lkonicki@ascgroup.net>
Subject: RE: DHPA Response Letter - DUAL REVIEW: Bridge Replacement Project in Richmond, Wayne Co (Des. No. 1702941; DHPA 24879)

Hi Leah,

I might have missed it somewhere in the letter but when is the US 27 bridge work slated to begin?

Thanks much,

LOVE WHERE YOU LIVE...

*Tracie Robinson
Associated Broker/Sales Manager
900 N "E" Street, Suite 200
Richmond IN 47374
Cell # 765-969-1561
Office #765-966-7653
Better Homes and Gardens*

From: [Miller, Daniel J](#)
To: [Leah Konicki](#); "[Tracie Robinson](#)"
Cc: [Port, Juliet](#); [Harry Nikides](#)
Subject: RE: DHPA Response Letter - DUAL REVIEW: Bridge Replacement Project in Richmond, Wayne Co (Des. No. 1702941; DHPA 24879)
Date: Wednesday, February 5, 2020 8:52:20 AM
Attachments: [image001.png](#)
[image002.png](#)

Good morning Ms. Robinson,
The project is currently scheduled to let in November 2022, with construction likely starting in the spring of 23.

Please let me know if you have any other questions.

Thank you,
Dan

Daniel J. Miller
Project Manager/Environmental Services Manager
101 West Ohio Street, Suite 2121 - Indianapolis, IN 46204
Daniel.J.Miller@Parsons.com #317.616.4663

PARSONS – Envision More
www.parsons.com | [LinkedIn](#) | [Twitter](#) | [Facebook](#)



From: Leah Konicki <lkonicki@ascgroup.net>
Sent: Wednesday, February 5, 2020 8:44 AM
To: 'Tracie Robinson' <tracie@tracierobinson.com>
Cc: Miller, Daniel J <Daniel.J.Miller@parsons.com>; Port, Juliet <Juliet.Port@parsons.com>
Subject: [EXTERNAL] RE: DHPA Response Letter - DUAL REVIEW: Bridge Replacement Project in Richmond, Wayne Co (Des. No. 1702941; DHPA 24879)

Good morning, Tracie,
The information on the dates of construction for this project were not included in the consulting parties' correspondence for Section 106. Therefore, I am forwarding your question to the prime, (Dan Miller and Juliet Port of Parsons), and you should receive a response from

From: Leah Konicki
To: "bmccord@dnr.IN.gov"; "Jlocke3805@gmail.com"; "Jane.bumbalough@gmail.com"; "kkotan@richmondindiana.gov"; "Stegam5@aol.com"; "tracie@tracieronbinson.com"; "susan@mtfca.com"; "natalie@richmondurnituregallery.com"; "frank@schwartzelcpa.com"; "rdroller@aol.com"; "rpattpc@aol.com"; "steve@littleshebas.com"; "jszini@gmail.com"; "Stegam5@aol.com"; "bfields@richmondindiana.gov"; "Chad.robertson@wadejourneyhomes.com"; "tracie@tracieronbinson.com"; "ndavis@globalsite.net"; "marmar0113@yahoo.com"; "adam@cordialcork.com"; "RIP2566@aol.com"; "deerpatty@aol.com"; "pmorgan004@woh.rr.com"; "renee@whywaynecounty.com"; "tbroyles10@yahoo.com"; "giggleboxsweets@gmail.com"; "tamaramt81@yahoo.com"; "jennifercrawford1@comcast.net"; "reneechristineharp@gmail.com"; "kathacruz@iue.edu"; "leaninglily@aol.com"; "steve@littleshebas.com"; "mengsofrichmond@gmail.com"; "susan@mtfca.com"; "ardene@oldenorthchapel.com"; "paintthetowne12@gmail.com"; "rpattpc@aol.com"; "sgoble225@gmail.com"; "BillQ@richmondbaking.com"; "natalie@richmondurnituregallery.com"; "rdroller@aol.com"; "rsperling@riscoinc.com"; "Zparker@alongthetracks.com"; "frank@schwartzelcpa.com"; "shphotography@comcast.net"; "staceydiis2500@gmail.com"; "Terry@trademarkhomesllc.com"; "pattyjglen@hotmail.com"; "Ulleryshomemadeicecream@gmail.com"; "melissa@wcareachamber.org"; "ed@wcareachamber.org"; "sbocares@aol.com"; "jrussett@indianalandmarks.org"; "crusenicholson9884@yahoo.com"; "lavon.mills@gmail.com"; "jszini@gmail.com"; "jackcolts18@gmail.com"; "ajordanb97@gmail.com"
Cc: "Kennedy, Mary"; Miller, Daniel J; "Lee, Alexander"; "Port, Juliet"; Branigin, Susan; Riggs, Nathan W
Subject: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879
Date: Tuesday, April 28, 2020 10:34:20 AM

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets

Location: Richmond, Wayne County, Indiana

The Indiana Department of Transportation, with funding from the Federal Highway Administration, proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project. The Section 106 Early Coordination Letter for this project was originally distributed on January 9, 2020.

As part of Section 106 of the National Historic Preservation Act, a Historic Property Report has been prepared and is ready for review and comment by consulting parties.

Please review this documentation located in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE), and respond with any comments that you may have. If a hard copy of the materials is needed, please respond to this email with your request within seven (7) days.

Consulting parties have thirty (30) calendar days from receipt of this information to review and provide comment. Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-233-6795 or Michelle Allen at FHWA at michelle.allen@dot.gov or 317-226-7344.

Thank you in advance for your input,

Leah J. Konicki
Project Manager/Principal Investigator - Architectural Historian

ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300 ext. 103 (office)
317.565.9100 (cell)

From: [Kennedy, Mary](#)
To: [Diane Hunter](#)
Cc: [Miller, Shaun \(INDOT\)](#); michelle.allen@dot.gov; [Leah Konicki](#)
Subject: FHWA Project: US 27 over Norfolk Southern RR & Local Streets; Wayne Co., Ind; Des. No. 1702941; HPR
Date: Tuesday, April 28, 2020 10:46:57 AM
Attachments: [image002.png](#)
[image003.png](#)
[image004.png](#)
[image006.png](#)

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets

Location: Richmond, Wayne County, Indiana

The Indiana Department of Transportation, with funding from the Federal Highway Administration, proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project. The Section 106 Early Coordination Letter for this project was originally distributed on January 9, 2020.

As part of Section 106 of the National Historic Preservation Act, a Historic Property Report has been prepared and is ready for review and comment by consulting parties.

Please review this documentation located in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE), and respond with any comments that you may have. If a hard copy of the materials is needed, please respond to this email with your request within seven (7) days.

Consulting parties have thirty (30) calendar days from receipt of this information to review and provide comment. Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-233-6795 or Michelle Allen at FHWA at michelle.allen@dot.gov or 317-226-7344.

Thank you in advance for your input,

Mary E. Kennedy

Historic Bridge Specialist

100 N. Senate Ave., Room N642-ES

Indianapolis, IN 46204

Office: (317) 232-5215

Email: mkennedy@indot.in.gov



*For the latest updates from INDOT's Cultural Resources Office, subscribe to the Environmental Services listserv: <https://www.in.gov/indot/3217.htm>



INDIANA DEPARTMENT OF TRANSPORTATION

100 North Senate Avenue
Room N642
Indianapolis, Indiana 46204

PHONE: (317) 234-5168

Eric Holcomb, Governor
Joe McGuinness, Commissioner

April 28, 2020

This letter was sent to the listed parties.

RE: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879

Dear Consulting Party,

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets project (Des. No. 1702941), in Richmond, Wayne County, Indiana.

This letter is part of the Section 106 review process for this project. Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic and archaeological properties. We are requesting comments from you regarding the possible effects of this project. Please use the above Des. Number and project description in your reply and your comments will be incorporated into the formal environmental study.

A Section 106 early coordination letter was distributed on January 9, 2020.

The proposed undertaking is on US 27 over the Norfolk Southern Railroad (NSRR) and local streets, INDOT Structure No. 027-89-02136 B; NBI No. 7200, in Richmond, Wayne County, Indiana. It is within Wayne Township, on the Richmond, Indiana USGS Topographic Quadrangle, in Sections 32 and 33, Township 14 North, Range 1 East.

The needs for this project are due to the deteriorated condition of the current structure and pedestrian facilities on the bridge that do not meet current standards. According to the April 9, 2019 *Bridge Inspection Report*, although the superstructure has a rating of 7 (out of a possible 9; good condition), the substructure was rated a 4 (poor condition). Concrete spalls are falling from the existing bridge substructure onto the roads and sidewalks below. Spalling, cracking, and delaminating concrete were noted throughout the structure. The existing 17-span non-continuous bridge layout places unprotected piers in the middle of busy streets, and there are areas of collision damage. The pedestrian facilities on the bridge are substandard, lack fencing/handrails, and do not meet Americans with Disabilities Act (ADA) requirements. Additionally, there are existing concrete staircases on all four quadrants of the bridge that are substandard and deteriorating.

The purpose of the project is to extend the service life of the US 27 crossing over the NSRR and local streets by at least 50 years, and to reduce exposure of pedestrians by providing a pedestrian facility that meets current standards, including ADA.

This structure was originally built in 1952 to provide a grade-separated route for vehicle and pedestrian connectivity to downtown Richmond over a busy railyard with 10 sets of tracks. While the railroad's presence has diminished since the 1950s, there are still two sets of tracks that pass under the US 27 bridge. These tracks come together briefly into a single track at the at-grade railroad crossing approximately 300 feet west of the bridge, before splitting again and crossing the East Fork of the Whitewater River. The US 27 bridge has undergone rehabilitation twice since it was built, including repairs in 1978 and 1992. Structure No. 027-89-02136 B; NBI No. 7200 was determined not to be eligible for the National Register of Historic Places (NRHP) in the Indiana Historic Bridges Inventory conducted by Mead & Hunt on INDOT's behalf (Volume 2, Section 2, page 1070).

Parsons Engineering is under contract with INDOT to advance the environmental documentation for the referenced project. ASC Group, Inc. has been subcontracted to complete the Section 106 documentation for the project.

In accordance with 36 CFR 800.2 (c), you were invited to become a consulting party as part of the Section 106 process, or you are hereby invited to become a consulting party as part of the Section 106 process. Entities that have previously accepted consulting party status—as well as additional entities that are currently being invited to become consulting parties—are identified in the attached list.

The Section 106 process involves efforts to identify historic properties potentially affected by the undertaking, to assess the undertaking's effects and to seek ways to avoid, minimize, or mitigate any adverse effects on historic properties. For more information regarding the protection of historic resources, please see the Advisory Council on Historic Preservation's guide: *Protecting Historic Properties: A Citizen's Guide to Section 106 Review* available online at <https://www.achp.gov/sites/default/files/documents/2017-01/CitizenGuide.pdf>.

Please note that, per the permanent rule issued by the Indiana Department of Natural Resources effective August 14, 2013 (312 IAC 20-4-11.5), INDOT is requesting that this project be subjected to “dual review”; that is, reviewed by the Division of Historic Preservation and Archaeology simultaneously under 54 U.S.C. 306108 (Section 106) and IC 14-21-1-18 (Indiana Preservation and Archaeology Law dealing with alternations of historic sites and structures requiring a Certificate of Approval). Pursuant to Section 11.5(f) of this rule, at the conclusion of the review process we anticipate that the Division Director would issue a letter of clearance exempting this project from obtaining a Certificate of Approval under IC 14-21-1-18. Enclosed with this letter is a detailed list of the consulting parties with contact information, including email addresses, for processing the dual review submission.

The Area of Potential Effects (APE) is the area in which the proposed project may cause alterations in the character or use of historic resources. The APE contains two resources, the Richmond Railroad Station Historic District (NR-0781) and the Starr Historic District (NR-0002), listed in the National Register of Historic Places (NRHP).

A historian who meets the Secretary of the Interior's Professional Qualification Standards identified and evaluated aboveground resources within the APE for potential eligibility for the NRHP. As a result of the historic property identification and evaluation efforts, Quaker Meeting House/Tenth Street Meeting House (IHSSI # 177-536-55011) is recommended as eligible for listing in the NRHP.

An archaeologist who meets the Secretary of the Interior's Professional Qualification Standards is conducting a survey of archaeological resources within the APE for potential eligibility for listing in the NRHP. A report of

that investigation is forthcoming and will be distributed to the appropriate consulting parties for review at a later date.

In its letter dated January 24, 2020, the Indiana Department of Natural Resources – Division of Historic Preservation (IDNR – DHPA), in its capacity as the State Historic Preservation Office (SHPO), requested information on which consulting parties have agreed to participate in the consultation of this dual review project. Attached is a distribution list, including emails, of all invited, with those who have responded highlighted in gray. A total of 49 groups or individuals are included as consulting parties, 40 of which are unique (9 names are included twice as the individuals represent different organizations or interests).

The Historic Property Report is available for review in INSCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in INSCOPE). You are invited to review these documents and to respond with comments on any historic resource impacts incurred as a result of this project so that an environmental report can be completed. We also welcome your related opinions and other input to be considered in the preparation of the environmental document. If you prefer a hard-copy of this material, please respond to this email with your request within seven (7) days.

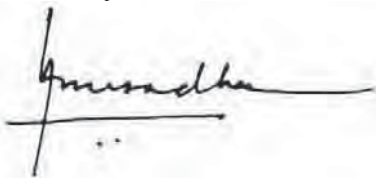
Please review the information and comment within thirty (30) calendar days of receipt. If you indicate that you do not desire to be a consulting party or if you have not previously accepted consulting party status and you do not respond to this letter, you will not be included on the list of consulting parties for this project and will not receive further information about the project unless the design changes.

For questions concerning specific project details, you may contact Leah J. Konicki of ASC Group, Inc. at 317-915-9300 or lkonicki@ascgroup.net. All future responses regarding the proposed project should be forwarded to ASC Group, Inc. at the following address:

Leah J. Konicki
Project Manager/Principal Investigator-Architectural History
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
lkonicki@ascgroup.net.

Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-233-6795 or Michelle Allen at FHWA at michelle.allen@dot.gov or 317-226-7344.

Sincerely,



Anuradha V. Kumar, Manager
Cultural Resources Office
Environmental Services

Enclosures:
Historic Property Report

Distribution List:

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Miami Tribe of Oklahoma

US 27 over NSRR and Local Streets
Richmond, Wayne County, Indiana
Des. Nos. 1702941
Consulting Parties List – Updated 03.25.2020
gray indicates those who have accepted CP status

SHPO

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TL Bosell, Street Commissioner

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President: Marilyn Martus

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Rick Parker, Past Vice President, property and
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Indian Tribes

Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Delaware Tribe of Indians, Oklahoma

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and Other Interested Parties

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Auntonio Brown
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From: [Susan Yaeger](#)
To: [Leah Konicki](#)
Cc: "[Tracie Robinson](#)"; natalie@richmondfurnituregallery.com; [Jessie Russett](#); [Roger Richert](#)
Subject: RE: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879
Date: Wednesday, April 29, 2020 11:28:30 AM

Hello Leah. Thank you for keeping me on the consulting parties list and for distributing the Historic Property Report.

The report is extremely comprehensive and certainly captures the historic value of our neighborhoods. Thank you for capturing the information and validating why the Richmond Railroad Station Historic District and Starr Historic District qualify for the National Register of Historic Places. It was also good to see that the Quaker Meeting 10th House/Tenth Street Meeting House at 645 North Street has also been identified and added to the list.

I do have a question regarding what stage in this process would we be notified of recommendations for any alterations to these properties. More specifically, if a property in the NRHP district is identified as needing to be razed for the bridge project, when would consulting parties be notified of those specifics?

I look forward to hearing from you. And thank you for reminding us, through this wonderful narrative report, why we are so proud of our community!

Susan

Susan Yaeger
Executive Director
Model T Ford Club of America
Model T Museum, located in Richmond, Indiana's Historic Depot District



susan@mtfca.com
765-373-3106
FAX 765-488-0014
www.MTFCA.com

Mailing Address: P.O. Box 996, Richmond, IN 47375-0996
Museum Address: 309 North 8th Street, Richmond, IN 47374-3034

From: Leah Konicki <lkonicki@ascgroup.net>
Sent: Tuesday, April 28, 2020 10:34 AM

From: [Leah Konicki](#)
To: ["Susan Yaeger"](#)
Cc: ["Tracie Robinson"](#); natalie@richmondfurnituregallery.com; [Jessie Russett](#); [Roger Richert](#); [Harry Nikides](#); ["Miller, Daniel J"](#); [Port, Juliet](#); [Porter, Sean](#); [Means, Rachel](#); ["Kennedy, Mary"](#); [Branigin, Susan](#); [Riggs, Nathan W](#)
Subject: RE: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879
Date: Wednesday, April 29, 2020 2:57:00 PM

Susan,

Thank you for your email. I appreciate your comments on the historic property report, and I would agree with you that Richmond is a pretty special place.

In answer to your question, all consulting parties will definitely be informed of what properties may be impacted by the project in the effects letter, and we will be proactive in notifying consulting parties of potential impacts to the district. Coordination for this project was sent out early in the project development process, and the design is ongoing. We will continue to coordinate with consulting parties as the design develops, and any potential alterations such as those you mentioned will be documented in the effects letter, which will be provided for comment.

Please let us know if you have any additional questions.

Thank you again.

Leah J. Konicki
Project Manager/Principal Investigator - Architectural Historian

ASC Group, Inc.
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From: Susan Yaeger [mailto:susan@mtfca.com]
Sent: Wednesday, April 29, 2020 11:28 AM
To: Leah Konicki <lkonicki@ascgroup.net>
Cc: 'Tracie Robinson' <tracie@tracierobinson.com>; natalie@richmondfurnituregallery.com; [Jessie Russett <jrussett@indianalandmarks.org>](mailto:jrussett@indianalandmarks.org); [Roger Richert <rdrroller@aol.com>](mailto:rdrroller@aol.com)
Subject: RE: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879

Hello Leah. Thank you for keeping me on the consulting parties list and for distributing the Historic Property Report.

Division of Historic Preservation & Archaeology • 402 W. Washington Street, W274 • Indianapolis, IN 46204-2739
Phone 317-232-1646 • Fax 317-232-0693 • dhpa@dnr.IN.gov • www.IN.gov/dnr/historic



May 11, 2020

Leah J. Konicki
ASC Group, Inc.
9376 Castlegate Drive
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Federal Agency: Indiana Department of Transportation (“INDOT”),
on behalf of Federal Highway Administration, Indiana Division (“FHWA”)

Re: DUAL REVIEW: Historic property report (Konicki, 4/27/2020) for a bridge replacement project on US 27
over the Norfolk Southern Railroad and local streets (Bridge No. 027-89-02136B), Richmond, Wayne
County (Des. No. 1702941; DHPA No. 24879)

Dear Ms. Konicki:

Pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended (54 U.S.C. § 306108); implementing regulations at 36 C.F.R. Part 800; the “Programmatic Agreement (PA) Among the Federal Highway Administration, the Indiana Department of Transportation, the Advisory Council on Historic Preservation and the Indiana State Historic Preservation Officer Regarding that Implementation of the Federal Aid Highway Program In the State of Indiana” (“Indiana Minor Projects PA”); and also pursuant to Indiana Code 14-21-1-18 and 312 Indiana Administrative Code (“IAC”) 20-4, the staff of the Indiana State Historic Preservation Officer (“Indiana SHPO” or “INDNR-DHPA”) is in receipt of your April 27, 2020 Review Request Submittal form with enclosures, for the aforementioned project in Richmond, Wayne County. We received this submission electronically on April 28, 2020.

The proposed area of potential effects (“APE”) appears to be of adequate size to encompass the geographic area in which direct and indirect effects of a project of this nature could occur.

Regarding buildings and structures, for the purposes of the Section 106 review of this federal undertaking, we agree with the conclusions in the historic property report (“HPR”; Konicki, 4/27/2020) that the Richmond Railroad Station Historic District (NR-0781) and the Starr Historic District (NR-0002) are both included in the National Register of Historic Places and are located within the project’s APE. Furthermore, we agree with the conclusions in the HPR that the Quaker Meeting House/Tenth Street Meeting House (Indiana Historic Sites and Structures Inventory #177-536-55011) is eligible for inclusion in the NRHP and that there are no other resources in the APE that are listed or eligible for inclusion in the NRHP.

As INDOT’s April 28 letter indicates, additional information regarding archaeological resources is forthcoming. Once the indicated information is received, the Indiana SHPO will resume identification and evaluation procedures for this project. Please keep in mind that additional information may be requested in the future.

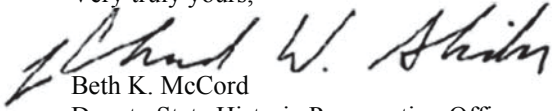
For the benefit of those recipients of a copy of this letter who are not Section 106 consulting parties, please be aware that a copy of INDOT’s April 28 letter and the historic property report can be found online at <http://erms.indot.in.gov/Section106Documents/>. From there, search by this project’s designation number: 1702941. Anyone receiving an e-mailed copy of this letter who *does not wish to receive future copies of our correspondence about this project* is asked to reply by e-mail to dkauffmann@dnr.in.gov or to (317) 232-0582 or by letter to the address in our letterhead and advise us that he or she does not wish to receive any further copies of our e-mails on this project.

If you have questions regarding our dual review of the aforementioned project, please contact INDNR-DHPA. Questions about archaeological issues should be directed to contact Wade T. Tharp at (317) 232-1650 or wtharp1@dnr.in.gov. Questions about

historic buildings or structures pertaining to this review should be directed to Danielle Kauffmann at (317) 232-0582 or dkauffmann@dnr.IN.gov.

In all future correspondence regarding the dual review of this bridge replacement project on US 27 over the Norfolk Southern Railroad and local streets in Richmond, Wayne County (Des. No. 1702941), please refer to DHPA No. 24879.

Very truly yours,



Beth K. McCord
Deputy State Historic Preservation Officer
Director, Division of Historic Preservation and Archaeology

BKM:DMK:dmk

EMC to federal and state agency or consultant staff members:

Robert Dirks, P.E., FHWA
Anuradha Kumar, INDOT
Mary Kennedy, INDOT
Shaun Miller, INDOT
Susan Branigin, INDOT
Shirley Clark, INDOT
Leah J. Konicki, ASC Group, Inc.
Danielle Kauffmann, INDNR-DHPA
Wade Tharp, INDNR-DHPA

EMC to Indiana Historic Preservation Review Board Members:

J. Scott Keller, Review Board
Anne Shaw Kingery, Review Board
Daniel Kloc, AIA, Review Board
Jason Larrison, AIA, Review Board
Chandler Lighty, Review Board
Beth K. McCord, INDNR-DHPA, Review Board
Joshua Palmer, AIA, Review Board
April Sievert, Ph.D., Review Board
Christopher Smith, Deputy Director, INDNR, and Chairman, Review Board

EMC to potentially interested persons:

Delaware Tribe of Indians
Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Honorable David M. Snow, Mayor of Richmond
Kelley Cruse-Nicholson, District No. 2, Richmond City Council
Jane Bumbalough, At Large, Richmond City Council
Jeffrey Locke, District No. 5, Richmond City Council
Richmond Street Department
Richmond Public Works and Engineering
Kate Kotan, Richmond Community Development
Main Street Richmond
Lynn Johnstone, Preserve Richmond, Inc.
Beth Fields, City of Richmond – Department of Infrastructure & Development
Michael Flowers, Richmond Historic Preservation Commission, Indiana National Road Association
Susan Yaeger, Richmond Depot District Association
Tracie Robinson, Historic Richmond Depot District Association
Matthew Stegall, Richmond Columbian Properties
Center City Development Corporation
Jessie Russet, Indiana Landmarks Eastern Regional Office
Wayne County Historian
Wayne County Historical Museum
Wayne County Commissioners
Wayne County Highway Department
Wayne County Planning and Zoning Office
Economic Development Corporation of Wayne County
Natalie Ripperger, Richmond Furniture Gallery
Roger Richert, Richmond Furniture Gallery
Frank Schwartzel, Schwartzel & Company CPA
Rick Parker, Parker & Co.

Steve Terzini, Little Sheba's Zini's Place
Chad & Jennifer Robertson, Americana Pizza
Nicole Davis, Better Homes & Gardens Realty
Scott Marsteller, M.D.
Adam Melton, Cordial Cork
Mike Ripperger, Crosstown Carryout
Pat Orzechowski, Deer Ridge Camping Resort
Phil Morgan, E Street Pub
Renee Doty, EDC
Tom Broyles, Firehouse BBQ & Blues
Jordan Service, Gigglebox
Tamara Rosenberger, Good Life Wellness
Jennifer Crawford, Halo Handmade
Renee Harp, Harp Art Gallery
Kathy Cruz-Uribe, IU East
Amber Mills, Leaning Lily
Master Chango Noaks, Meng's Martial Arts
Ardene Schoeffler, Olde North Chapel
Maria Haber, Paint the Town
Samantha Goble, Parker & Co.
Bill Quigg, Richmond Baking Co.
Roger Sperling, Richmond Industrial Supply
Zack Parker, Roscoe's Coffee Bar
Stephanie Harrison, Stephanie Harrison Photography
Stacey Dils, the Art of Hair/Metamorphosis Fitness & Spa
Terry Robinson, Trademark Construction
Patty Glen, Two Sisters Books & More
Tammy Ullery, Ullery's
Melissa Vance, Wayne County Area Chamber
Ed De La Paz, Wayne County Area Chamber
Moises and LaVon Zacatelco, Little Sheba's Zini's
Jakeson Cook, JC Billiard
Auntonio Brown, Rare Breed

From: [Leah Konicki](#)
To: "[DKauffman@dnr.IN.gov](#)"; "[Jlocke3805@gmail.com](#)"; "[Jane.bumbalough@gmail.com](#)"; "[kkotan@richmondindiana.gov](#)"; "[Stegam5@aol.com](#)"; "[tracie@tracierobinson.com](#)"; "[susan@mtfca.com](#)"; "[natalie@richmondurnituregallery.com](#)"; "[frank@schwartzelcpa.com](#)"; "[rdroller@aol.com](#)"; "[rpattpc@aol.com](#)"; "[steve@littleshebas.com](#)"; "[jszini@gmail.com](#)"; "[Stegam5@aol.com](#)"; "[bfields@richmondindiana.gov](#)"; "[Chad.robertson@wadejourneyhomes.com](#)"; "[tracie@tracierobinson.com](#)"; "[ndavis@globalsite.net](#)"; "[marmar0113@yahoo.com](#)"; "[adam@cordialcork.com](#)"; "[RIP2566@aol.com](#)"; "[deerpatty@aol.com](#)"; "[pmorgan004@woh.rr.com](#)"; "[renee@whywaynecounty.com](#)"; "[tbroyles10@yahoo.com](#)"; "[giggleboxsweets@gmail.com](#)"; "[tamaramt81@yahoo.com](#)"; "[jennifercrawford1@comcast.net](#)"; "[reneechristineharp@gmail.com](#)"; "[kathacruz@iue.edu](#)"; "[leaninglily@aol.com](#)"; "[steve@littleshebas.com](#)"; "[mengsofrichmond@gmail.com](#)"; "[susan@mtfca.com](#)"; "[ardene@oldenorthchapel.com](#)"; "[paintthetowne12@gmail.com](#)"; "[rpattpc@aol.com](#)"; "[sgoble225@gmail.com](#)"; "[BillQ@richmondbacking.com](#)"; "[natalie@richmondurnituregallery.com](#)"; "[rdroller@aol.com](#)"; "[rsperling@riscoinc.com](#)"; "[Zparker@alongthetracks.com](#)"; "[frank@schwartzelcpa.com](#)"; "[shphotography@comcast.net](#)"; "[staceydiis2500@gmail.com](#)"; "[Terry@trademarkhomesllc.com](#)"; "[pattyjglen@hotmail.com](#)"; "[Ulleryshomemadeicecream@gmail.com](#)"; "[melissa@wcareachamber.org](#)"; "[ed@wcareachamber.org](#)"; "[sbocares@aol.com](#)"; "[jrussett@indianalandmarks.org](#)"; "[crusenicholson9884@yahoo.com](#)"; "[lavon.mills@gmail.com](#)"; "[jszini@gmail.com](#)"; "[jackcolts18@gmail.com](#)"; "[ajordanb97@gmail.com](#)
Cc: "[Kennedy, Mary](#)"; [Kumar, Anuradha](#); [Harry Nikides](#); [Kevin Schwarz](#); [Coon, Matthew](#); [Miller, Shaun \(INDOT\)](#); [Riggs, Nathan W](#); [Miller, Daniel J](#); "[Port, Juliet](#)"; [Lee, Alexander](#)
Subject: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879
Date: Wednesday, August 12, 2020 3:50:57 PM

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets

Location: Richmond, Wayne County, Indiana

Consulting Parties Meeting

Date: August 27, 2020

Time: 2:00 p.m. – 3:30 p.m.

In Person: 4th Floor Blues Club, 923 North E Street, Richmond

Online: See details below

Project Description: The proposed undertaking is in Richmond, Wayne County on US 27 over Norfolk Southern Railroad and Local Streets from approximately North F Street on the north to approximately North D Street on the south, a distance of approximately 1,000 feet. The project is located in Section 32, Township 14 North, Range 1 East, as shown on the Richmond, Indiana quadrangle (USGS 7.5' topographic map).

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over NSRR and Local Streets project in Richmond, Wayne County, Indiana. The Section 106 Early Coordination Letter for this project was originally distributed on January 9, 2020 and the Historic Property Report was distributed on April 28, 2020.

As part of Section 106 of the National Historic Preservation Act, you are invited to a consulting parties meeting to discuss the effects of the project on historic properties within the project's Area of Potential Effects (APE). The meeting will be held in person, with the option of attending virtually (information below). The meeting is scheduled for August 27, 2020, from 2:00 to 3:30 p.m. An in-person Public Information Meeting will be held at the 4th Floor Blues Club later in the day, from 5:00 p.m. to 7:00 p.m.

In person meeting details:

Location: 4th Floor Blues Club, 923 North E Street, Richmond, IN 47374

Date: August 27, 2020
Time: 2:00 p.m. to 3:30 p.m.

Virtual meeting details:

Please join my meeting from your computer, tablet or smartphone.

<https://global.gotomeeting.com/join/124410357>

You can also dial in using your phone.

United States: +1 (872) 240-3311

Access Code: 124-410-357

New to GoToMeeting? Get the app now and be ready when meeting starts:

<https://global.gotomeeting.com/install/124410357>

Please note:

The public hearing will follow Indiana State Department of Health (ISDH) guidance related to COVID-19, including requiring face covering per Gov. Eric Holcomb's Executive Order (20-37), providing hand sanitizer and access to hand washing facilities, and implementing social distancing, including monitoring the number of attendees, to comply with state and local ordinances.

Face masks will be provided to attendees arriving without a face covering.

Leah J. Konicki
Project Manager/Principal Investigator - Architectural Historian

ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300 ext. 103 (office)
317.565.9100 (cell)

[Facebook](#) | [LinkedIn](#) | [Web](#)



From: [Miller, Shaun \(INDOT\)](#)
To: [Diane Hunter](#)
Cc: [Leah Konicki](#); [Kennedy, Mary](#)
Subject: FW: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project: Des. No. 1702941; DHPA No.24879
Date: Thursday, August 13, 2020 7:27:44 AM

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets

Location: Richmond, Wayne County, Indiana

Consulting Parties Meeting

Date: August 27, 2020

Time: 2:00 p.m. – 3:30 p.m.

In Person: 4th Floor Blues Club, 923 North E Street, Richmond

Online: See details below

Project Description: The proposed undertaking is in Richmond, Wayne County on US 27 over Norfolk Southern Railroad and Local Streets from approximately North F Street on the north to approximately North D Street on the south, a distance of approximately 1,000 feet. The project is located in Section 32, Township 14 North, Range 1 East, as shown on the Richmond, Indiana quadrangle (USGS 7.5' topographic map).

Dear Diane,

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over NSRR and Local Streets project in Richmond, Wayne County, Indiana. The Section 106 Early Coordination Letter for this project was originally distributed on January 9, 2020 and the Historic Property Report was distributed on April 28, 2020.

As part of Section 106 of the National Historic Preservation Act, you are invited to a consulting parties meeting to discuss the effects of the project on historic properties within the project's Area of Potential Effects (APE). The meeting will be held in person, with the option of attending virtually (information below). The meeting is scheduled for August 27, 2020, from 2:00 to 3:30 p.m. An in-person Public Information Meeting will be held at the 4th Floor Blues Club later in the day, from 5:00 p.m. to 7:00 p.m.

In person meeting details:

Location: 4th Floor Blues Club, 923 North E Street, Richmond, IN 47374

Date: August 27, 2020

Time: 2:00 p.m. to 3:30 p.m.

Virtual meeting details:

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You can also dial in using your phone.

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Access Code: 124-410-357

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Please note:

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Shaun Miller
INDOT, Cultural Resources Office
Archaeology Team Lead
(317)233-6795

Agenda

- Introductions of Project Team
- Section 106 Overview
- Cultural Resources/Section 106 Investigations
- Project Overview and Bridge Condition
- Preferred Alternative/Anticipated Effects
- Next Steps
- Questions/Discussion



**US 27 over
Norfolk Southern Bridge
Replacement**

Consulting Parties Meeting
August 27, 2020



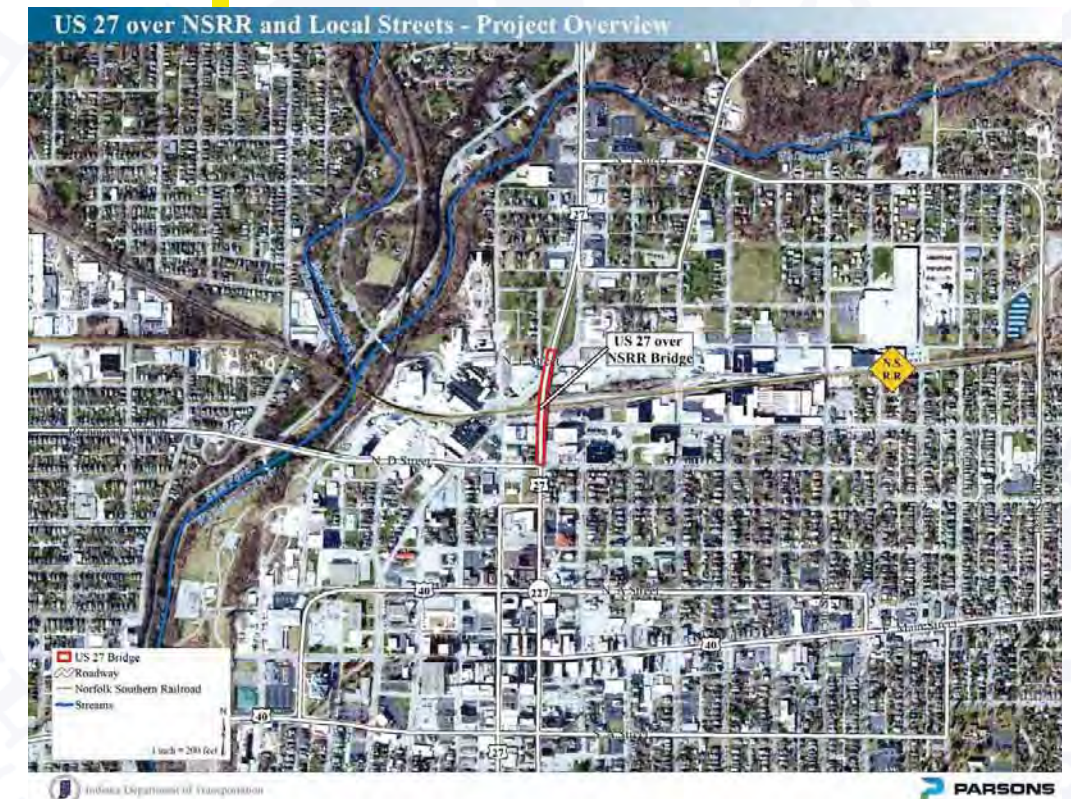
Purpose of the Consulting Parties Meeting

Consulting Parties:

- Part of Section 106 of National Historic Preservation Act (1966)
- To get input from consulting parties to assist in planning process



Project Location



What is Section 106

- **National Historic Preservation Act (1966)**

- Federal agencies are to take into account the effects of their undertaking on properties listed in, or eligible for listing in, the National Register of Historic Places (NRHP)
- Afford the Advisory Council on Historic Preservation (ACHP) the opportunity to consult (www.achp.gov)

Section 106

Section 106 Process

- Establish that there is an undertaking. . .
 - **Step 1:** Initiate consultation
 - **Step 2:** Identify historic properties ✓
 - **Step 3:** Assess effects of the undertaking on historic properties
 - **Step 4:** Resolve any adverse effects

Where are we in the process?

- **Step 1: Initiate consultation**

- Early coordination letter sent January 9, 2020
- **Consulting Parties**
 - Indiana Division of Natural Resources-Division of Historic Preservation and Archaeology (IDNR-DHPA), Indiana State Historic Preservation Office (SHPO)
 - Richmond City Council
 - City of Richmond
 - Historic Richmond Depot District Association
 - Richmond Community Development
 - Richmond Columbian Properties
 - Miami Tribe of Oklahoma

Where are we in the process?

- **Step 2:** Identify historic properties ✓
 - Historic Property Report sent April 28, 2020
 - Archaeological Investigation forthcoming
- **Step 3:** Assessment of Effects



Cultural Resources/Section 106 Investigations

Area of Potential Effects (above-ground)



Historic Properties

- Two existing National Register of Historic Places Historic Districts
 - Richmond Railroad Station Historic District
 - Listed 1978
 - Criteria A and C
 - Remains eligible



Historic Properties

- Two existing National Register of Historic Places Historic Districts

- Starr Historic District

- Listed 1974
- Criteria A and C
- Includes individually listed Starr Kolp House
- Remains eligible



Historic Properties

- One property recommended eligible

- Quaker Meeting House

- Built 1878
- Criteria A and C
- Example of Quaker Italianate
- Site of Whitewater Monthly Meeting



Archaeology

- Potential for archaeological finds

- Known cemetery site

Hicksite Burying Ground

or

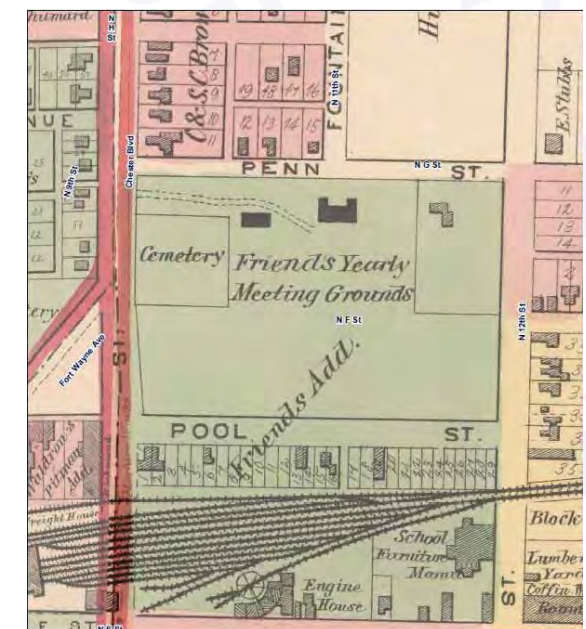
Friends Old Northside Burying Ground



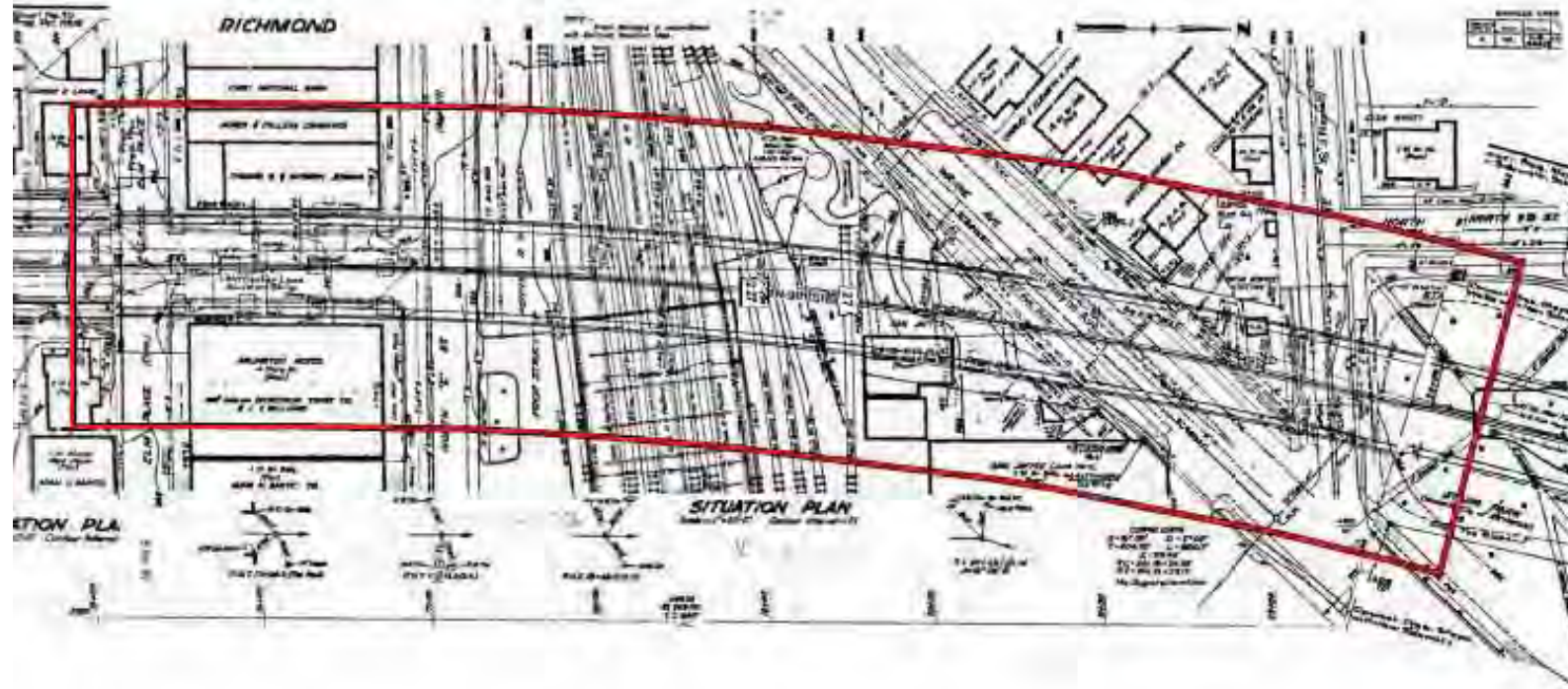
Archaeology

- Potential for archaeological finds

- Internees removed at various times
- Non-invasive testing suggest the possibility of graves
- Limited archaeological excavations anticipated



1951 Plans



The Project



Project Purpose

- Needs: Deteriorated bridge, collision damage, and non-ADA sidewalks
- Purpose: Provide a sound structure and resolve safety issues from piers in busy city streets. Improve safety for pedestrians by meeting design standards, including ADA.



Proposed Span Layout

- 17 existing spans reduced to 7 spans with less complex geometry
- Provides required vertical clearances (VC) and still ties to existing on approaches
 - Elm Place, E Street, and Fort Wayne Avenue VC
 - Norfolk Southern railroad tracks VC
 - Little to no impact to D Street intersection
- Reduces number of piers in roadway between Elm Place and E Street
 - 4 existing; only 2 proposed
- Provides 25' horizontal clearance from railroad tracks
- Eliminates pier from middle of Fort Wayne Avenue
- Closes F Street access to Fort Wayne Avenue, eliminating several safety hazards



Potential Impacts

- Reduction of piers within historic district =
 - fewer physical and visual impacts



Future Plans

- Anticipated street closure
- INDOT is actively coordinating with the city on future use of this public space



Project Schedule

- Draft Environmental Document – Winter 2020/2021
- Public Hearing – Winter 2020/2021
- Finalize Environmental Document – Spring 2021
- Final Design – 2022
- Award Contract – End of 2022
- Construction – 2023

Next Steps

- **Step 1:** Initiate consultation
- **Step 2:** Identify historic properties ✓
 - Consulting parties input
 - Finalize archaeology
- **Step 3:** Assess effects of the undertaking on historic properties
- **Step 4:** Resolve any adverse effects, if applicable

Thank You

- Comment form send via email or postal mail.

ATTN: INDOT, c/o Leah Konicki
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, IN 46256

Email: lkonicki@ascgroup.net

Comment deadline: September 30, 2020

Please mention "US 27 Bridge Replacement" in your comments.



INDOT Next Level Customer Service

855-INDOT4U (855-463-6848)

www.indot4u.com

indot@indot.in.gov



From: [Leah Konicki](#)
To: "[DKauffman@dnr.IN.gov](#)"; "[Jlocke3805@gmail.com](#)"; "[Jane.bumbalough@gmail.com](#)"; "[kkotan@richmondindiana.gov](#)"; "[Stegam5@aol.com](#)"; "[tracie@tracierobinson.com](#)"; "[susan@mtfca.com](#)"; "[natalie@richmondurnituregallery.com](#)"; "[frank@schwartzelcpa.com](#)"; "[rdroller@aol.com](#)"; "[rpattpc@aol.com](#)"; "[steve@littleshebas.com](#)"; "[jszini@gmail.com](#)"; "[Stegam5@aol.com](#)"; "[bfields@richmondindiana.gov](#)"; "[Chad.robertson@wadejourneyhomes.com](#)"; "[tracie@tracierobinson.com](#)"; "[ndavis@globalsite.net](#)"; "[marmar0113@yahoo.com](#)"; "[adam@cordialcork.com](#)"; "[RIP2566@aol.com](#)"; "[deerpatty@aol.com](#)"; "[pmorgan004@woh.rr.com](#)"; "[renee@whywaynecounty.com](#)"; "[tbroyles10@yahoo.com](#)"; "[giggleboxsweets@gmail.com](#)"; "[tamaramt81@yahoo.com](#)"; "[jennifercrawford1@comcast.net](#)"; "[reneechristineharp@gmail.com](#)"; "[kathacruz@iue.edu](#)"; "[leaninglily@aol.com](#)"; "[steve@littleshebas.com](#)"; "[mengsofrichmond@gmail.com](#)"; "[susan@mtfca.com](#)"; "[ardene@oldenorthchapel.com](#)"; "[paintthetowne12@gmail.com](#)"; "[rpattpc@aol.com](#)"; "[sgoble225@gmail.com](#)"; "[BillQ@richmondbaking.com](#)"; "[natalie@richmondurnituregallery.com](#)"; "[rdroller@aol.com](#)"; "[rsperling@riscoinc.com](#)"; "[Zparker@alongthetracks.com](#)"; "[frank@schwartzelcpa.com](#)"; "[shphotography@comcast.net](#)"; "[staceydiis2500@gmail.com](#)"; "[Terry@trademarkhomesllc.com](#)"; "[pattyjglen@hotmail.com](#)"; "[Ulleryshomemadeicecream@gmail.com](#)"; "[melissa@wcareachamber.org](#)"; "[sbocares@aol.com](#)"; "[jrussett@indianalandmarks.org](#)"; "[crusenicholson9884@yahoo.com](#)"; "[lavon.mills@gmail.com](#)"; "[jackcolts18@gmail.com](#)"; "[ajordanb97@gmail.com](#)
Cc: "[Kennedy, Mary](#)"; "[Kumar, Anuradha](#)"; [Harry Nikides](#); [Kevin Schwarz](#); "[Coon, Matthew](#)"; "[Miller, Shaun \(INDOT\)](#)"; "[Riggs, Nathan W](#)"; "[Miller, Daniel J](#)"; "[Port, Juliet](#)"; "[Lee, Alexander](#)"; [Means, Rachel](#)
Subject: RE: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879
Date: Tuesday, September 8, 2020 11:35:43 AM

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets

Location: Richmond, Wayne County, Indiana

The Indiana Department of Transportation, with funding from the Federal Highway Administration, proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project. The Section 106 Early Coordination Letter for this project was originally distributed on January 9, 2020.

As part of Section 106 of the National Historic Preservation Act, a summary of the Consulting Parties Meeting held on August 27, 2020, has been prepared and is ready for review and comment by consulting parties.

Please review this documentation located in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE), and respond with any comments that you may have. If a hard copy of the materials is needed, please respond to this email with your request within seven (7) days.

Consulting parties have thirty (30) calendar days from receipt of this information to review and provide comment. Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-233-6795 or Michelle Allen at FHWA at michelle.allen@dot.gov or 317-226-7344.

Thank you in advance for your input,

Leah J. Konicki

Project Manager/Principal Investigator - Architectural Historian

ASC Group, Inc.

9376 Castlegate Drive

Indianapolis, Indiana 46256

317.915.9300 ext. 103 (office)

From: [Kennedy, Mary](#)
To: [Diane Hunter](#)
Cc: [Leah Konicki](#); [Miller, Shaun \(INDOT\)](#); [Allen, Michelle \(FHWA\)](#)
Subject: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; CP meeting summary
Date: Tuesday, September 8, 2020 2:14:18 PM
Attachments: [image002.png](#)
[image003.png](#)
[image004.png](#)
[image006.png](#)

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets

Location: Richmond, Wayne County, Indiana

The Indiana Department of Transportation, with funding from the Federal Highway Administration, proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project. The Section 106 Early Coordination Letter for this project was originally distributed on January 9, 2020.

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Please review this documentation located in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE), and respond with any comments that you may have. If a hard copy of the materials is needed, please respond to this email with your request as soon as you can.

Consulting parties have thirty (30) calendar days from receipt of this information to review and provide comment. Tribal consulting parties may enter the process at any time and are encouraged to respond to this notification with any comments or concerns at their earliest convenience. Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-233-6795 or Michelle Allen at FHWA at michelle.allen@dot.gov or 317-226-7344.

Thank you in advance for your input,

Mary E. Kennedy

Historic Bridge Specialist

100 N. Senate Ave., Room N642-ES

Indianapolis, IN 46204

Email: mkennedy@indot.in.gov



*For the latest updates from INDOT's Cultural Resources Office, subscribe to the Environmental Services listserv: <https://www.in.gov/indot/3217.htm>

Consulting Party Meeting
Meeting Summary
August 27, 2020 at 2:00 PM EDT
Des. No. 1702941
US 27 over Norfolk Southern Railroad and Local Streets
Richmond, Wayne County, Indiana

Those in attendance:

Historic Richmond Depot District Association

Rick Parker

Moises and LaVon Zacatelco

Renee C. Harp

Tamara Rosenberger

Susan Yaeger

Tracie Robinson

City of Richmond

Greg Steins, Director of Engineering

Kate Kotan, Community Development Coordinator

Donnie Benedict, Richmond Police Department

Indiana Department of Transportation (INDOT)

Nathan Riggs

Parsons

Rachel Means

Dan Miller

Alexander Lee

Sean Porter

John LaBlonde

ASC Group

Leah Konicki

Via virtual meeting:

Mary Kennedy, INDOT Environmental Services-Cultural Resources Office (ES-CRO)

Robert Dirks, Federal Highway Administration (FHWA-IN)

Danielle Kaufman, Indiana Department of Natural Resources-Division of Historic Preservation & Archaeology/State Historic Preservation Office (INDR-DHPA/SHPO)

Dave Snow, Mayor, City of Richmond

Beth Fields, City of Richmond, Department of Infrastructure and Development

Melissa Vance, CEO Wayne County Area Chamber

1) Brief Overview of Section 106 (ASC Group)

Leah Konicki reviewed the Section 106 Consultation Process, as outlined on the attached PowerPoint presentation.

Where are we in the process?

- Early coordination letter sent January 9, 2020
- Consulting parties:
 - Indiana Division of Natural Resources-Division of Historic Preservation and Archaeology (IDNR-DHPA), Indiana State Historic Preservation Office (SHPO)
 - Richmond City Council
 - City of Richmond
 - Historic Richmond Depot District Association
 - Richmond Community Development
 - Richmond Columbian Properties
 - Miami Tribe of Oklahoma

Historic Property Report sent April 28, 2020

- Two existing National Register of Historic Places-listed Historic Districts in the Area of Potential Effects (APE)
 - Richmond Railroad Station Historic District
 - Starr Historic District
- One property recommended eligible
 - Quaker Meeting House
- Archaeological Report forthcoming

2) Brief Overview of Project and Bridge Condition (Parsons)

Rachel Means of Parsons reviewed the existing conditions of the bridge, the proposed span layout, and the constraints due to the existing historic building adjacent to the bridge.

3) Explanation of Purpose & Need

- Needs: Deteriorated bridge, collision damage, and sidewalks that are non-compliant with Americans with Disabilities Act (ADA)
- Purpose: Provide a sound structure and resolve safety issues from piers in busy city streets. Improve safety for pedestrians by meeting design standards, including ADA.

4) Proposed Span Layout

- 17 existing spans reduced to 7 spans with less complex geometry
- Provides required vertical clearances (VC) and still ties to existing on approaches
- Elm Place, E Street, and Fort Wayne Avenue VC
- Norfolk Southern railroad tracks VC
- Little to no impact to D Street intersection
- Reduces number of piers in roadway between Elm Place and E Street (4 existing; only 2 proposed)
- Provides 25' horizontal clearance from railroad tracks

- Eliminates pier from middle of Fort Wayne Avenue
- Closes F Street access to Fort Wayne Avenue, eliminating several safety hazards

5) Constraints due to adjacent historic building

- Building currently being renovated by owner
- Contributes to the Historic District
- Requires special provisions to ensure no impacts from construction

Leah Konicki of ASC Group discussed the potential impacts, future plans, and project schedule.

6) Discussion of Potential Impacts/Future Plans

- Protect building adjacent to bridge during and after construction
- Reduction of number of piers within historic districts results in fewer physical and visual impacts
- Anticipated street closure within district under bridge; INDOT is actively coordinating with the city on future use

7) Project Schedule

- Draft Environmental Document – Winter 2020/2021
- Public Hearing – Winter 2020/2021
- Finalize Environmental Document – Spring 2021
- Final Design – 2022
- Award Contract – End of 2022
- Construction – 2023

8) Questions/Discussion (Consulting Parties)

The floor was opened for questions and discussion, outlined below.

Q1: Will there be a lane open on bridge during construction?

A: The bridge will be completely closed during construction.

Q2: Will D Street be open during construction?

A: D Street will stay open, as will E Street, with some temporary closures.

Q3: How long will the bridge be closed?

A: Two years (two construction seasons).

Q4: What is the plan for the 9th Street space under the bridge that may be closed?

A: Although not part of the INDOT project, INDOT is working with the City to help define what will happen, although it is very early in the design. There will be additional public involvement on the plans for that space. Concern was also expressed about the need for additional parking.

Q5: Will the presentation at the 5:00 p.m. public meeting be the same as was presented here?

A: The 5:00 p.m. meeting is more project specific, while the consulting parties meeting now underway is more specific to the cultural resources and Section 106.

Q6: What will the final height of the new bridge be?

A: Approximately the same as existing.

Q7: Will there be a sidewalk/pedestrian access on the new bridge?

A: There will be one sidewalk on the west side of the new bridge. The existing sidewalks do not meet current standards; by locating the sidewalk on one side only, the sidewalk will meet current standards. There will be a barrier to prevent people from accessing the roof of the building that is adjacent to the bridge

Q8: Are any architectural details planned for the new bridge?

A: Consideration has been given to the lighting and potential fencing and some treatments. Other design/architectural details may be considered as the design progresses.

Q9: Will consideration be given to adding details to the design under the bridge, including the piers?

A: Yes, this could be considered as the design progresses.

Q10: Will this be the only opportunity to provide input?

A: The public has been invited to give input at this Consulting Party meeting and at the public meeting later tonight. There will also be additional opportunities to comment during the Section 106 process. The next stage of Section 106 is Assessment of Effects, and the Consulting Parties will have another opportunity to comment at that time.

Q11: A question was raised about the status of the Section 106 process for the bike trail/associated City project (INDOT Des. No.: 1702769).

A: The City stated that a separate team is involved with that project. It is anticipated that a public meeting will be held in October 2020.

Via the WebEx, Mary Kennedy of INDOT asked if anyone in the audience has comments on the impacts to the historic districts? Since we are here to discuss historic resources and impacts to historic resources, any input in that regard is appreciated from those in person.

Q: In response, a consulting party expressed concern about the potential impact on buildings in the district but not immediately adjacent to the bridge.

A: There will be provisions in the project plans to accommodate the potential impacts. In addition, as design moves forward, we will work with the contractor to address these concerns.

Q: The owner of the meeting venue stated that his building shakes when large trucks cross the existing bridge, and asked if this situation would continue following the construction of the new bridge.

A: The existing bridge was built to c. 1951 standards, while the new bridge will be built to c. 2020 standards; therefore, the new bridge will better be able to withstand the impacts of modern-day trucks.

Q: Will there be any shock/monitoring?

A: No additional vibration is anticipated post construction.

Q: If there are fewer piers supporting the structure, what will the effect be plus the extra open space?

A: We are still in the planning and design stages, and welcome input.

Q: Clarification: What about the design of the piers themselves?

A: Design/architectural details may be considered as the design progresses.

Q: Will the piers for the new bridge be steel?

A: The piers will be concrete.

Q: A question was raised about the bridge railing and other treatments for the bridge.

A: The City is invited to talk to INDOT about the railing design. Suggestions on those treatments are welcome and will be relayed to the City after this meeting.

Q: Where does the closure of US 27 start on the north end during construction?

A: H Street

Q: Will there be a detour, and where will traffic be routed?

A: The goal is to catch US 27 coming off I-70 from the north.

Q: Will customers be able to get to my business?

A: H Street from the north and D street will be open during construction.

Participants were reminded to share their concerns about the project. Comments can be submitted through the end of September. Nathan Riggs, the INDOT Project Manager, stated that today we would like to hear about your concerns at it relates to the historic district and please make that comment.

Attendees were advised that a meeting summary will be made available within two weeks, and Consulting Parties will be notified when it is available.

This is our understanding of the items presented for discussion. Please inform Parsons and ASC in writing of any corrections/additions to the summary. If no written comments are received within seven (7) days of receipt of this summary, it will be considered finalized as written.



September 21, 2020

Leah J. Konicki
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256

Federal Agency: Indiana Department of Transportation (“INDOT”),
on behalf of Federal Highway Administration, Indiana Division (“FHWA”)

Re: DUAL REVIEW: August 27, 2020 Consulting Party Meeting Summary for the Bridge
Replacement on US 27 over the Norfolk Southern Railroad and local streets, Richmond, Wayne
County, Indiana (Des. No. 1702941; DHPA No. 24879)

Dear Ms. Konicki:

Pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended (54 U.S.C. § 306108); implementing regulations at 36 C.F.R. Part 800; the “Programmatic Agreement (PA) Among the Federal Highway Administration, the Indiana Department of Transportation, the Advisory Council on Historic Preservation and the Indiana State Historic Preservation Officer Regarding that Implementation of the Federal Aid Highway Program In the State of Indiana” (“Indiana Minor Projects PA”); and also pursuant to Indiana Code 14-21-1-18 and 312 Indiana Administrative Code (“IAC”) 20-4, the staff of the Indiana State Historic Preservation Officer (“Indiana SHPO” or “INDNR-DHPA”) has reviewed your August 27, 2020 Consulting Party Meeting Summary, received by our office September 8, 2020.

The meeting summary helps clarify some of the questions and answers presented at the meeting since it was extremely hard to hear via the WebEx program due to poor audio quality. Were there any questions asked at the follow-up public meeting that pertained to historic properties that would be relevant to include in the documentation for the Dual Review of this project? We have no additional comments regarding the meeting summary.

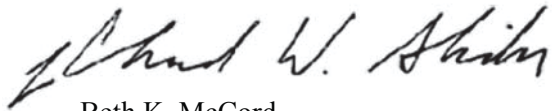
As INDOT’s April 28 letter indicates, additional information regarding archaeological resources is forthcoming. Once the indicated information is received, the Indiana SHPO will resume identification and evaluation procedures for this project. Please keep in mind that additional information may be requested in the future.

For the benefit of those recipients of a copy of this letter who are not Section 106 consulting parties, please be aware that a copy of this meeting summary can be found online at <http://erms.indot.in.gov/Section106Documents/>. From there, search by this project’s designation number: 1702941. Anyone receiving an e-mailed copy of this letter who *does not wish to receive future copies of our correspondence about this project* is asked to reply by e-mail to dkauffmann@dnr.IN.gov and advise us that he or she does not wish to receive any further copies of our e-mails on this project.

If you have questions regarding the dual review of this project, please contact INDNR-DHPA. Questions about archaeological issues should be directed to contact Wade T. Tharp at (317) 232-1650 or wtharp1@dnr.IN.gov. Questions about historic buildings or structures pertaining to this review should contact Danielle Kauffmann at (317) 232-0582 or dkauffmann@dnr.IN.gov.

In all future correspondence regarding the dual review of this bridge replacement project on US 27 over Norfolk Southern Railroad and local streets in Richmond, Wayne County (Des. No. 1702941), please refer to DHPA No. 24879.

Very truly yours,



Beth K. McCord
Deputy State Historic Preservation Officer

BKM:DMK:dmk

EMC to federal and state agency or consultant staff members:

Robert Dirks, P.E., FHWA
Anuradha Kumar, INDOT
Mary Kennedy, INDOT
Shaun Miller, INDOT
Susan Branigin, INDOT
Shirley Clark, INDOT
Leah J. Konicki, ASC Group, Inc.
Danielle Kauffmann, INDNR-DHPA
Wade Tharp, INDNR-DHPA

EMC to Indiana Historic Preservation Review Board Members:

J. Scott Keller, Review Board
Anne Shaw Kingery, Review Board
Daniel Kloc, AIA, Review Board
Jason Larrison, AIA, Review Board
Chandler Lighty, Review Board
Beth K. McCord, INDNR-DHPA, Review Board
April Sievert, Ph.D., Review Board
Christopher Smith, Deputy Director, INDNR, and Chairman, Review Board

EMC to potentially interested persons:

Delaware Tribe of Indians
Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Honorable David M. Snow, Mayor of Richmond
Kelley Cruse-Nicholson, District No. 2, Richmond City Council
Jane Bumbalough, At Large, Richmond City Council
Jeffrey Locke, District No. 5, Richmond City Council
Richmond Street Department
Richmond Public Works and Engineering
Kate Kotan, Richmond Community Development
Main Street Richmond
Lynn Johnstone, Preserve Richmond, Inc.
Beth Fields, City of Richmond – Department of Infrastructure & Development
Michael Flowers, Richmond Historic Preservation Commission, Indiana National Road Association
Susan Yaeger, Richmond Depot District Association
Tracie Robinson, Historic Richmond Depot District Association
Matthew Stegall, Richmond Columbian Properties
Center City Development Corporation
Jessie Russet, Indiana Landmarks Eastern Regional Office
Wayne County Historian
Wayne County Historical Museum
Wayne County Commissioners
Wayne County Highway Department

Wayne County Planning and Zoning Office
Economic Development Corporation of Wayne County
Natalie Ripperger, Richmond Furniture Gallery
Roger Richert, Richmond Furniture Gallery
Frank Schwartzel, Schwartzel & Company CPA
Rick Parker, Parker & Co.
Steve Terzini, Little Sheba's Zini's Place
Chad & Jennifer Robertson, Americana Pizza
Nicole Davis, Better Homes & Gardens Realty
Scott Marsteller, M.D.
Adam Melton, Cordial Cork
Mike Ripperger, Crosstown Carryout
Pat Orzechowski, Deer Ridge Camping Resort
Phil Morgan, E Street Pub
Renee Doty, EDC
Tom Broyles, Firehouse BBQ & Blues
Jordan Service, Gigglebox
Tamara Rosenberger, Good Life Wellness
Jennifer Crawford, Halo Handmade
Renee Harp, Harp Art Gallery
Kathy Cruz-Uribe, IU East
Amber Mills, Leaning Lily
Master Chango Noaks, Meng's Martial Arts
Ardene Schoeffler, Olde North Chapel
Maria Haber, Paint the Town
Samantha Goble, Parker & Co.
Bill Quigg, Richmond Baking Co.
Roger Sperling, Richmond Industrial Supply
Zack Parker, Roscoe's Coffee Bar
Stephanie Harrison, Stephanie Harrison Photography
Stacey Dils, the Art of Hair/Metamorphosis Fitness & Spa
Terry Robinson, Trademark Construction
Patty Glen, Two Sisters Books & More
Tammy Ullery, Ullery's
Melissa Vance, Wayne County Area Chamber
Ed De La Paz, Wayne County Area Chamber
Moises and LaVon Zacatelco, Little Sheba's Zini's
Jakeson Cook, JC Billiard
Auntonio Brown, Rare Breed

From: [Leah Konicki](#)
To: ["bmccord@dnr.IN.gov"](#); ["Jane.bumbalough@gmail.com"](#); ["Jlocke3805@gmail.com"](#); ["bfields@richmondindiana.gov"](#); ["tracie@tracierobinson.com"](#); ["susan@mtfca.com"](#); ["natalie@richmondurnituregallery.com"](#); ["frank@schwartzelcpa.com"](#); ["rdroller@aol.com"](#); ["rpattpc@aol.com"](#); ["steve@littleshebas.com"](#); ["jszini@gmail.com"](#); ["Chad.robertson@wadejourneyhomes.com"](#); ["ndavis@globalsite.net"](#); ["marmar0113@yahoo.com"](#); ["adam@cordialcork.com"](#); ["RIP2566@aol.com"](#); ["deerpatty@aol.com"](#); ["pmorgan004@woh.rr.com"](#); ["renee@whywaynecounty.com"](#); ["tbroyles10@yahoo.com"](#); ["giggleboxsweets@gmail.com"](#); ["tamaramt81@yahoo.com"](#); ["jennifercrawford1@comcast.net"](#); ["reneechristineharp@gmail.com"](#); ["kathcruz@iue.edu"](#); ["leaninglily@aol.com"](#); ["mengsofrichmond@gmail.com"](#); ["ardene@oldenorthchapel.com"](#); ["paintthetowne12@gmail.com"](#); ["sgoble225@gmail.com"](#); ["rdroller@aol.com"](#); ["rsperling@riscoinc.com"](#); ["Zparker@alongthetracks.com"](#); ["frank@schwartzelcpa.com"](#); ["shphotography@comcast.net"](#); ["staceydiis2500@gmail.com"](#); ["Terry@trademarkhomesllc.com"](#); ["pattyjglen@hotmail.com"](#); ["Ulleryshomemadeicecream@gmail.com"](#); ["melissa@wcareachamber.org"](#); ["ed@wcareachamber.org"](#); ["jrussett@indianalandmarks.org"](#); ["crusenicholson9884@yahoo.com"](#); ["lavon.mills@gmail.com"](#); ["jackcolts18@gmail.com"](#); ["ajordanb97@gmail.com"](#); ["Stegam5@aol.com"](#)
Cc: [Means, Rachel](#); [Juliet.Port](#); [Miller, Daniel J](#); [Riggs, Nathan W](#); [Branigin, Susan](#); [Miller, Shaun \(INDOT\)](#); [Coon, Matthew](#); [Kennedy, Mary](#); [Harry Nikides](#)
Subject: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879
Date: Thursday, January 14, 2021 5:14:48 PM

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project

Location: Richmond, Wayne County

The Indiana Department of Transportation, with funding from the Federal Highway Administration, proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project. The Section 106 Early Coordination Letter for this project was originally distributed on January 9, 2020.

As part of Section 106 of the National Historic Preservation Act, an archaeology report has been prepared and is ready for review and comment by consulting parties.

Please review this documentation located in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE), and respond with any comments that you may have. If a hard copy of the materials is needed, please respond to this email with your request within seven (7) days.

Consulting parties have thirty (30) calendar days from receipt of this information to review and provide comment. Tribal consulting parties may enter the process at any time and are encouraged to respond to this notification with any comments or concerns at their earliest convenience.

Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-416-0876 or Kari Carmany-George at FHWA at K.CarmanyGeorge@dot.gov or 317-226-5629.

Thank you in advance for your input,

Leah J. Konicki
Project Manager/Principal Investigator - Architectural Historian

ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256

From: [Coon, Matthew](#)
To: [Diane Hunter](#)
Cc: [Carmany-George, Karstin \(FHWA\)](#); [Miller, Shaun \(INDOT\)](#); [Leah Konicki](#)
Subject: FHWA Project: US 27 over Norfolk Southern Railroad and Local Streets Project; Des. No. 1702941; DHPA No.24879
Date: Friday, January 15, 2021 8:12:16 AM

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project

Location: Richmond, Wayne County

The Indiana Department of Transportation, with funding from the Federal Highway Administration, proposes to proceed with the US 27 over Norfolk Southern Railroad and Local Streets Project. The Section 106 Early Coordination Letter for this project was originally distributed on January 9, 2020.

As part of Section 106 of the National Historic Preservation Act, an archaeology report has been prepared and is ready for review and comment by consulting parties.

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Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-416-0876 or Kari Carmany-George at FHWA at K.CarmanyGeorge@dot.gov or 317-226-5629.

Thank you in advance for your input,

Matt Coon

Archaeologist, Cultural Resources Office

Indiana Department of Transportation

100 North Senate Ave., N758-Environmental Services

Indianapolis, IN 46204

Phone: 317-697-9752



INDIANA DEPARTMENT OF TRANSPORTATION

100 North Senate Avenue
Room N758-ES
Indianapolis, Indiana 46204

PHONE: (317) 296-0799

Eric Holcomb, Governor
Joe McGuinness, Commissioner

January 14, 2021

This letter was sent to the listed parties.

RE: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No. 24879

Dear Consulting Party,

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets project (Des. No. 1702941), in Richmond, Wayne County, Indiana.

This letter is part of the Section 106 review process for this project. Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic and archaeological properties. We are requesting comments from you regarding the possible effects of this project. Please use the above Des. Number and project description in your reply and your comments will be incorporated into the formal environmental study.

A Section 106 early coordination letter was distributed on January 9, 2020. In addition, a letter distributed on April 28, 2020 notified consulting parties that a historic property report was available for review and comment. Consulting parties were invited to a consulting party meeting on August 13, 2020, and a summary of the consulting party meeting was distributed on August 28, 2020.

The proposed undertaking is on US 27 over the Norfolk Southern Railroad (NSRR) and local streets, INDOT Bridge No. 027-89-02136 B; NBI No. 7200, in Richmond, Wayne County, Indiana. It is within Wayne Township, on the Richmond, Indiana USGS Topographic Quadrangle, in Section 32, Township 14 North, Range 1 West.

The needs for this project are due to the deteriorated condition of the current structure and pedestrian facilities on the bridge that do not meet current standards. According to the April 21, 2020 *Bridge Inspection Report*, although the superstructure has a rating of 6 (satisfactory) out of a possible 9 (good) condition, the substructure has a rating of 4 (poor). Concrete spalls are falling from the existing bridge substructure onto the roads and sidewalks below. Spalling, cracking, and delaminating concrete were noted throughout the structure. The existing 17-span non-continuous bridge layout places unprotected piers in the middle of busy streets, and there are areas of collision damage. The pedestrian facilities on the bridge are substandard, lack fencing/handrails, and do not meet Americans with Disabilities Act (ADA) requirements. Additionally, there are existing concrete staircases on all four quadrants of the bridge that are substandard and deteriorating.

The purpose of the project is to extend the service life of the US 27 crossing over the NSRR and local streets by at least 50 years, and to reduce exposure of pedestrians by providing a pedestrian facility that meets current standards, including ADA.

This structure was originally built in 1952 to provide a grade-separated route for vehicle and pedestrian connectivity to downtown Richmond over a busy railyard with 10 sets of tracks. While the railroad's presence has diminished since the 1950s, there are still two sets of tracks that pass under the US 27 bridge. These tracks come together briefly into a single track at the at-grade railroad crossing approximately 300 feet west of the bridge, before splitting again and crossing the East Fork of the Whitewater River. The US 27 bridge has undergone rehabilitation twice since it was built, including repairs in 1978 and 1992. Structure No. 027-89-02136 B; NBI No. 7200 was determined not to be eligible for the National Register of Historic Places (NRHP) in the Indiana Historic Bridges Inventory conducted by Mead & Hunt on INDOT's behalf (Volume 2, Section 2, page 1070).

Parsons Engineering is under contract with INDOT to advance the environmental documentation for the referenced project. ASC Group, Inc. has been subcontracted to complete the Section 106 documentation for the project.

In accordance with 36 CFR 800.2 (c), you were invited to become a consulting party as part of the Section 106 process, or you are hereby invited to become a consulting party as part of the Section 106 process. Entities that have previously accepted consulting party status—as well as additional entities that are currently being invited to become consulting parties—are identified in the attached list.

The Section 106 process involves efforts to identify historic properties potentially affected by the undertaking, to assess the undertaking's effects and to seek ways to avoid, minimize, or mitigate any adverse effects on historic properties. For more information regarding the protection of historic resources, please see the Advisory Council on Historic Preservation's guide: *Protecting Historic Properties: A Citizen's Guide to Section 106 Review* available online at <https://www.achp.gov/sites/default/files/documents/2017-01/CitizenGuide.pdf>.

Please note that, per the permanent rule issued by the Indiana Department of Natural Resources effective August 14, 2013 (312 IAC 20-4-11.5), INDOT is requesting that this project be subjected to "dual review"; that is, reviewed by the Division of Historic Preservation and Archaeology simultaneously under 54 U.S.C. 306108 (Section 106) and IC 14-21-1-18 (Indiana Preservation and Archaeology Law dealing with alterations of historic sites and structures requiring a Certificate of Approval). Pursuant to Section 11.5(f) of this rule, at the conclusion of the review process we anticipate that the Division Director would issue a letter of clearance exempting this project from obtaining a Certificate of Approval under IC 14-21-1-18. Enclosed with this letter is a detailed list of the consulting parties with contact information, including email addresses, for processing the dual review submission.

The Area of Potential Effects (APE) is the area in which the proposed project may cause alterations in the character or use of historic resources. The APE contains two resources, the Richmond Railroad Station Historic District (NR-0781) and the Starr Historic District (NR-0002), listed in the National Register of Historic Places (NRHP).

A historian who meets the Secretary of the Interior's Professional Qualification Standards identified and evaluated above-ground resources within the APE for potential eligibility for the NRHP. As a result of the historic property identification and evaluation efforts, in addition to the Richmond Railroad Station Historic District (NR-0781) and the Starr Historic District (NR-0002), the Quaker Meeting House/Tenth Street Meeting House (IHSSI # 177-536-55011) is recommended as eligible for listing in the NRHP.

With regard to archaeological resources, an archaeologist who meets the Secretary of the Interior's Professional Qualification Standards identified one site within the project area. As a result of these efforts, Site 12-Wy-0524, was recommended as not eligible for listing in the NRHP and no further work is recommended.

In its letter dated September 21, 2020, in response to the Consulting Party Meeting Summary, SHPO asked if any questions were asked at the August 27, 2020 public meeting that pertained to historic properties that would be relevant to include in the documentation for the Dual Review of the project. No comments were received at the public meeting that pertained to historic properties

The Archaeology Report (Tribes only) is available for review in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE). You are invited to review these documents and to respond with comments on any historic resource impacts incurred as a result of this project so that an environmental report can be completed. We also welcome your related opinions and other input to be considered in the preparation of the environmental document. If you prefer a hard-copy of this material, please respond to this email with your request within seven (7) days.

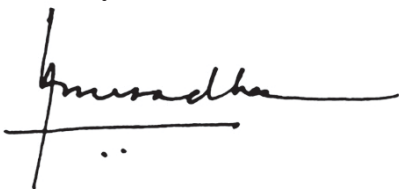
Please review the information and comment within thirty (30) calendar days of receipt. If you indicate that you do not desire to be a consulting party or if you have not previously accepted consulting party status and you do not respond to this letter, you will not be included on the list of consulting parties for this project and will not receive further information about the project unless the design changes.

For questions concerning specific project details, you may contact Leah J. Konicki of ASC Group, Inc. at 317-915-9300 or lkonicki@ascgroup.net. All future responses regarding the proposed project should be forwarded to ASC Group, Inc. at the following address:

Leah J. Konicki
Project Manager/Principal Investigator-Architectural History
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
lkonicki@ascgroup.net.

Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-416-0876 or Kari Carmany-George at FHWA at K.CarmanyGeorge@dot.gov or 317-226-5629.

Sincerely,



Anuradha V. Kumar, Manager
Cultural Resources Office
Environmental Services

Enclosures:

Archaeology Report (Tribes Only)

Distribution List:

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Historic Richmond Depot District Association

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Richmond Columbian Properties
Matthew Stegall, Treasurer
Stegam5@aol.com
Miami Tribe of Oklahoma

From: [Melissa Vance](#)
To: [Leah Konicki](#)
Subject: RE: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879
Date: Friday, January 15, 2021 9:35:29 AM

Hi Leah,

Thank you for the update on this project. While I am not looking forward to the construction itself, I am thrilled that we will have a new bridge, as it is much needed.

Could you remind me of the dates this is scheduled to be under construction? Also, is there any consideration to only working on half of the bridge at a time and keeping one lane each direction open during construction?

Thank you,

Melissa Vance
President/CEO
Wayne County Area Chamber of Commerce

From: Leah Konicki <lkonicki@ascgroup.net>
Sent: Thursday, January 14, 2021 5:15 PM
To: 'bmccord@dnr.IN.gov' <bmccord@dnr.IN.gov>; 'Jane.bumbalough@gmail.com' <Jane.bumbalough@gmail.com>; 'Jlocke3805@gmail.com' <Jlocke3805@gmail.com>; 'bfields@richmondindiana.gov' <bfields@richmondindiana.gov>; 'tracie@tracierobinson.com' <tracie@tracierobinson.com>; 'susan@mtfca.com' <susan@mtfca.com>; 'natalie@richmondfurnituregallery.com' <natalie@richmondfurnituregallery.com>; 'frank@schwartzelcpa.com' <frank@schwartzelcpa.com>; 'rdrroller@aol.com' <rdrroller@aol.com>; 'rpattpc@aol.com' <rpattpc@aol.com>; 'steve@littleshebas.com' <steve@littleshebas.com>; 'jszini@gmail.com' <jszini@gmail.com>; 'Chad.robertson@wadejourneyhomes.com' <Chad.robertson@wadejourneyhomes.com>; 'ndavis@globalsite.net' <ndavis@globalsite.net>; 'marmar0113@yahoo.com' <marmar0113@yahoo.com>; 'adam@cordialcork.com' <adam@cordialcork.com>; 'RIP2566@aol.com' <RIP2566@aol.com>; 'deerpatty@aol.com' <deerpatty@aol.com>; 'pmorgan004@woh.rr.com' <pmorgan004@woh.rr.com>; 'renee@whywaynecounty.com' <renee@whywaynecounty.com>; 'tbroyles10@yahoo.com' <tbroyles10@yahoo.com>; 'giggleboxsweets@gmail.com' <giggleboxsweets@gmail.com>; 'tamaramt81@yahoo.com' <tamaramt81@yahoo.com>; 'jennifer Crawford1@comcast.net' <jennifer Crawford1@comcast.net>; 'renee christine harp@gmail.com' <renee christine harp@gmail.com>; 'kathcruz@iue.edu' <kathcruz@iue.edu>; 'leaninglily@aol.com' <leaninglily@aol.com>; 'mengsofrichmond@gmail.com' <mengsofrichmond@gmail.com>; 'ardene@oldenorthchapel.com' <ardene@oldenorthchapel.com>; 'paintthetowne12@gmail.com' <paintthetowne12@gmail.com>; 'sgoble225@gmail.com' <sgoble225@gmail.com>; 'rdrroller@aol.com' <rdrroller@aol.com>; 'rsperling@riscoinc.com' <rsperling@riscoinc.com>; 'Zparker@alongthetracks.com' <Zparker@alongthetracks.com>; 'frank@schwartzelcpa.com' <frank@schwartzelcpa.com>; 'shphotography@comcast.net' <shphotography@comcast.net>; 'staceydils2500@gmail.com' <staceydils2500@gmail.com>; 'Terry@trademarkhomesllc.com'

From: [Leah Konicki](#)
To: ["Melissa Vance"](#)
Cc: [Port, Juliet](#); ["Means, Rachel"](#)
Subject: RE: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879
Date: Friday, January 15, 2021 1:01:40 PM

Melissa,

In answer to your question, construction is anticipated for 2023 and possibly part of 2024. Regarding working on half of the bridge at a time, phased construction (building portions at a time) is not a suitable option for this particular project since the entire bridge is being replaced. The piers on the north end are not conducive to phased construction.

Please let us know if you have other questions, and thank you for your interest.

Leah J. Konicki
Project Manager/Principal Investigator - Architectural Historian

ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300 ext. 103 (office)
317.565.9100 (cell)

From: Melissa Vance [mailto:Melissa@WCAreaChamber.org]
Sent: Friday, January 15, 2021 9:35 AM
To: Leah Konicki <lkonicki@ascgroup.net>
Subject: RE: Dual Review: FHWA Project: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project; Des. No. 1702941; DHPA No.24879

Hi Leah,

Thank you for the update on this project. While I am not looking forward to the construction itself, I am thrilled that we will have a new bridge, as it is much needed.

Could you remind me of the dates this is scheduled to be under construction? Also, is there any consideration to only working on half of the bridge at a time and keeping one lane each direction open during construction?

Thank you,

Melissa Vance
President/CEO
Wayne County Area Chamber of Commerce



February 15, 2021

Kevin R. Schwarz, PhD, RPA
Principal Investigator, Archaeology
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256

Federal Agency: Indiana Department of Transportation (“INDOT”),
on behalf of Federal Highway Administration, Indiana Division (“FHWA”)

Re: DUAL REVIEW: Phase Ib archaeological field reconnaissance survey with mechanical deep testing report (Stetar and Klinge, 12/23/2020) for the Bridge Replacement on US 27 over the Norfolk Southern Railroad and local streets, in the City of Richmond, Wayne County, Indiana (Des. No. 1702941; DHPA No. 24879)

Dear Dr. Schwarz:

Pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended (54 U.S.C. § 306108); implementing regulations at 36 C.F.R. Part 800; the “Programmatic Agreement (PA) Among the Federal Highway Administration, the Indiana Department of Transportation, the Advisory Council on Historic Preservation and the Indiana State Historic Preservation Officer Regarding that Implementation of the Federal Aid Highway Program In the State of Indiana” (“Indiana Minor Projects PA”); and also pursuant to Indiana Code 14-21-1-18 and 312 Indiana Administrative Code (“IAC”) 20-4, the staff of the Indiana State Historic Preservation Officer (“Indiana SHPO”) has reviewed your January 14, 2021, submission, which was received by our office on January 14, 2021.

Based on the submitted information and the documentation available to the staff of the Indiana SHPO, we concur with the opinion of the archaeologist, as expressed in the Phase Ib archaeological field reconnaissance survey and mechanical deep testing report (Stetar and Klinge, 12/23/2020), that Site 12-Wy-0524 (which was identified during these archaeological investigations) does not appear eligible for inclusion in the National Register of Historic Places (“NRHP”), and that no further archaeological investigations appear necessary at these portions of the proposed project area.

We note that archaeological investigations associated with the proposed project did not identify human burials within the portions of the proposed project area historically recorded as a cemetery (i.e., CR-89-103 in the Indiana DNR-SHPA SHAARD database system). However, if the boundaries of the proposed project area are altered to include additional portions historically recorded as a cemetery that have not been subjected to archaeological investigations, then additional archaeological investigations may be required.

As a reminder, if any portion of the proposed project area is within 100 feet of a cemetery, then a cemetery development plan may be necessary under IC 14-21-1-26.5. The aforementioned cemetery must be avoided by all project activities, and provisions of relevant state statutes regarding cemeteries (including IC 14-21-1 and IC 23-14) must be adhered to. Please also be aware of Indiana Code 23-14-44-1 and Indiana Code 23-14-44-2, regarding restrictions on roads and utility construction in cemeteries.

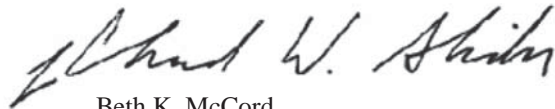
If any prehistoric or historic archaeological artifacts or human remains are uncovered during construction, demolition, or earthmoving activities, state law (Indiana Code 14-21-1-27 and Indiana Code 14-21-1-29) requires that the discovery be reported to the Indiana Department of Natural Resources, Division of Historic Preservation and Archaeology within two (2) business days. In that event, please call (317) 232-1646. Be advised that adherence to Indiana Code 14-21-1-27 and Indiana Code 14-21-1-29 does not obviate the need to adhere to applicable federal statutes and regulations, including but not limited to 36 C.F.R. Part 800. However, if the boundaries of the proposed project area are altered to include additional portions of Site 12-Mg-0564 that have not been subjected to archaeological investigations, then additional archaeological investigations may be required.

For the benefit of those recipients of a copy of this letter who are not Section 106 consulting parties, please be aware that a copy of this meeting summary can be found online at <http://erms.indot.in.gov/Section106Documents/>. From there, search by this project's designation number: 1702941. Anyone receiving an e-mailed copy of this letter who *does not wish to receive future copies of our correspondence about this project* is asked to reply by e-mail to dkauffmann@dnr.IN.gov and advise us that he or she does not wish to receive any further copies of our e-mails on this project.

If you have questions regarding the dual review of this project, please contact the Indiana SHPO. Questions about archaeological issues should be directed to contact Wade T. Tharp at (317) 232-1650 or wtharp1@dnr.IN.gov. Questions about historic buildings or structures pertaining to this review should contact Danielle Kauffmann at (317) 232-0582 or dkauffmann@dnr.IN.gov.

In all future correspondence regarding the dual review of this bridge replacement project on US 27 over Norfolk Southern Railroad and local streets in the City of Richmond, Wayne County (Des. No. 1702941), please refer to DHPA No. 24879.

Very truly yours,



Beth K. McCord
Deputy State Historic Preservation Officer

BKM:DMK:WTT:wtt

EMC to federal and state agency or consultant staff members:

Robert Dirks, P.E., FHWA
Anuradha Kumar, INDOT
Mary Kennedy, INDOT
Shaun Miller, INDOT
Susan Branigin, INDOT
Leah J. Konicki, ASC Group, Inc.
Danielle Kauffmann, DNR-DHPA
Wade Tharp, NDNR-DHPA

EMC to Indiana Historic Preservation Review Board Members:

J. Scott Keller, Review Board
Anne Shaw Kingery, Review Board
Daniel Kloc, AIA, Review Board
Jason Larrison, AIA, Review Board
Chandler Lighty, Review Board
Beth K. McCord, DNR-DHPA, Review Board
April Sievert, Ph.D., Review Board
Christopher Smith, Deputy Director, IDNR, and Chairman, Review Board

EMC to potentially interested persons:

Delaware Tribe of Indians
Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians

From: [Leah Konicki](#)
To: ["bmccord@dnr.IN.gov"](#); ["Jane.bumbalough@gmail.com"](#); ["Jlocke3805@gmail.com"](#); ["bfields@richmondindiana.gov"](#); ["tracie@tracierobinson.com"](#); ["susan@mtfca.com"](#); ["natalie@richmondurnituregallery.com"](#); ["frank@schwartzelcpa.com"](#); ["rdroller@aol.com"](#); ["rpattpc@aol.com"](#); ["steve@littleshebas.com"](#); ["jszini@gmail.com"](#); ["Chad.robertson@wadejourneyhomes.com"](#); ["ndavis@globalsite.net"](#); ["marmar0113@yahoo.com"](#); ["adam@cordialcork.com"](#); ["RIP2566@aol.com"](#); ["deerpatty@aol.com"](#); ["pmorgan004@woh.rr.com"](#); ["renee@whywaynecounty.com"](#); ["tbroyles10@yahoo.com"](#); ["giggleboxsweets@gmail.com"](#); ["tamaramt81@yahoo.com"](#); ["jennifercrawford1@comcast.net"](#); ["reneechristineharp@gmail.com"](#); ["kathcruz@iue.edu"](#); ["leaninglily@aol.com"](#); ["mengsofrichmond@gmail.com"](#); ["ardene@oldenorthchapel.com"](#); ["paintthetowne12@gmail.com"](#); ["sgoble225@gmail.com"](#); ["rdroller@aol.com"](#); ["rsperling@riscoinc.com"](#); ["Zparker@alongthetracks.com"](#); ["frank@schwartzelcpa.com"](#); ["shphotography@comcast.net"](#); ["staceydiels2500@gmail.com"](#); ["Terry@trademarkhomesllc.com"](#); ["pattyjglen@hotmail.com"](#); ["Ulleryshomemadeicecream@gmail.com"](#); ["melissa@wcareachamber.org"](#); ["ed@wcareachamber.org"](#); ["jrussett@indianalandmarks.org"](#); ["crusenicholson9884@yahoo.com"](#); ["lavon.mills@gmail.com"](#); ["jackcolts18@gmail.com"](#); ["ajordanb97@gmail.com"](#); ["Stegam5@aol.com"](#)
Cc: ["Means, Rachel"](#); ["Juliet.Port"](#); ["Miller, Daniel J"](#); ["Riggs, Nathan W"](#); ["Branigin, Susan"](#); ["Miller, Shaun \(INDOT\)"](#); ["Coon, Matthew"](#); ["Kennedy, Mary"](#); ["Harry Nikides"](#)
Subject: RE: Dual Review: FHWA Project: Des. No. 1702941; DHPA No.24879, Assessment of Effects, US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project;
Date: Tuesday, March 30, 2021 1:51:47 PM

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project

Location: Richmond, Wayne County

The Indiana Department of Transportation, with funding from the Federal Highway Administration, proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project. The Section 106 Early Coordination Letter for this project was originally distributed on January 9, 2020.

As part of Section 106 of the National Historic Preservation Act, an Assessment of Effects document has been prepared and is ready for review and comment by consulting parties.

Please review this documentation located in IN SCOPE at <http://erms.indot.in.gov/Section106Documents/> (the Des. No. is the most efficient search term, once in IN SCOPE), and respond with any comments that you may have. If a hard copy of the materials is needed, please respond to this email with your request as soon as you can.

Consulting parties have thirty (30) calendar days from receipt of this information to review and provide comment. Tribal consulting parties may enter the process at any time and are encouraged to respond to this notification with any comments or concerns at their earliest convenience. Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-416-0876 or Kari Carmany-George at FHWA at K.CarmanyGeorge@dot.gov or 317-226-5629.

Thank you in advance for your input,

Leah J. Konicki
Project Manager/Principal Investigator - Architectural Historian

ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300 ext. 103 (office)

From: [Kennedy, Mary](#)
To: [Diane Hunter](#)
Cc: [Miller, Shaun \(INDOT\)](#); [Coon, Matthew](#); [Leah Konicki](#); [Carmany-George, Karstin \(FHWA\)](#)
Subject: FHWA Project: Des. No. 1702941, Assessment of Effects, US 27 over Norfolk Southern Railroad & Local Streets Project, Wayne Co. Ind.
Date: Tuesday, March 30, 2021 1:55:08 PM
Attachments: [image001.png](#)
[image003.png](#)
[image004.png](#)
[image006.png](#)

Des. No.: 1702941

Project Description: US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project

Location: Richmond, Wayne County

The Indiana Department of Transportation, with funding from the Federal Highway Administration, proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project. The Section 106 Early Coordination Letter for this project was originally distributed on January 9, 2020.

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Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-416-0876 or Kari Carmany-George at FHWA at K.CarmanyGeorge@dot.gov or 317-226-5629.

Thank you in advance for your input,

Mary E. Kennedy

Historic Bridge Specialist

100 N. Senate Ave., Room N758-ES

Indianapolis, IN 46204

Email: mkennedy@indot.in.gov

Phone: 317-694-3607

Core work hours: 8:00 AM-2:45 PM Mon-Thurs



*For the latest updates from INDOT's Cultural Resources Office, subscribe to the Environmental Services listserv: <https://www.in.gov/indot/3217.htm>



INDIANA DEPARTMENT OF TRANSPORTATION

100 North Senate Avenue
Room N758-ES
Indianapolis, Indiana 46204

PHONE: (317) 296-0799

Eric Holcomb, Governor
Joe McGuinness, Commissioner

March 30, 2021

This letter was sent to the listed parties.

RE: DUAL REVIEW: Des. No. 1702941, DHPA No. 24879, US 27 over Norfolk Southern Railroad and Local Streets Project, Richmond, Wayne County, Indiana

Dear Consulting Party,

The Indiana Department of Transportation (INDOT), with funding from the Federal Highway Administration (FHWA), proposes to proceed with the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project (Des. No. 1702941), in Richmond, Wayne County, Indiana.

This letter is part of the Section 106 review process for this project. Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of their undertakings on historic and archaeological properties. We are requesting comments from you regarding the possible effects of this project. Please use the above Des. Number and project description in your reply and your comments will be incorporated into the formal environmental study.

A Section 106 early coordination letter was distributed on January 9, 2020. The proposed undertaking is located on US 27 over the NSRR and Local Streets (Appendix A: Figures 1 and 2). The project is located in Sections 32 and 33, Township 14 North, Range 1 West, Wayne County, Indiana, as shown on the Richmond, Indiana United States Geological Survey (USGS) 7.5' topographic map.

INDOT proposes a bridge replacement project on US 27 over the NSRR and Local Streets, INDOT Structure No. 027-89-02136B. The existing 17-span bridge provides grade-separated access for both vehicles and pedestrians over the NSRR. US 27 serves as a main north-south route for the downtown area, and the existing bridge is approximately 0.3 mile north of westbound US 40. In addition to crossing the NSRR, the US 27 bridge crosses five local streets. Of those five, N. E Street and Fort Wayne Avenue are both major collectors; two are local roads, Elm Place and N. F Street; and the fifth is an alley that connects Elm Place and N. E Street (completely covered by the existing bridge).

This structure was originally built in 1952 to provide a grade-separated route for vehicle and pedestrian connectivity to downtown Richmond over a busy railyard with 10 sets of tracks. While the railroad's presence has diminished since the 1950s, there are still two sets of tracks that pass under the US 27 bridge. These tracks come together briefly into a single track at the at-grade railroad crossing approximately 300 feet west of the bridge, before splitting again and crossing the East Fork Whitewater River. The US 27 bridge has undergone rehabilitation twice since it was built, including repairs in 1978 and 1992. Structure No. 027-89-02136B was determined not to be eligible for the National Register of Historic Places (NRHP) in the Indiana Historic Bridges Inventory conducted by Mead & Hunt on INDOT's behalf (Volume 2, Section 2, page 1070).

The needs for this project are due to the deteriorated condition of the current structure and pedestrian facilities on the bridge that do not meet current standards. According to the April 21, 2020 *INDOT Bridge Inspection Report*, although the superstructure has a rating of 6 (out of 9; satisfactory condition), the substructure was rated 4 (poor condition). Concrete spalls are falling from the existing bridge substructure onto the roads and sidewalks below. Spalling, cracking, and

delaminating concrete was noted throughout the structure. The existing 17-span non-continuous bridge layout places unprotected piers in the middle of busy streets, and there are areas of collision damage. The pedestrian facilities on the bridge are substandard, lack fencing/handrails, and do not meet Americans with Disabilities Act (ADA) requirements.

The purpose of the project is to extend the service life of the US 27 crossing over the NSRR and local streets by at least 50 years, and to reduce exposure to pedestrians by providing a pedestrian facility that meets current standards, including ADA.

Parsons is under contract with INDOT to advance the environmental documentation for the referenced project. ASC Group, Inc., has been subcontracted to complete the Section 106 documentation for the project.

In accordance with 36 CFR 800.2 (c), you were invited to become a consulting party as part of the Section 106 process, or you are hereby invited to become a consulting party as part of the Section 106 process. Entities that have previously accepted consulting party status—as well as additional entities that are currently being invited to become consulting parties—are identified in the attached list.

The Section 106 process involves efforts to identify historic properties potentially affected by the undertaking, to assess the undertaking's effects and to seek ways to avoid, minimize, or mitigate any adverse effects on historic properties. For more information regarding the protection of historic resources, please see the Advisory Council on Historic Preservation's guide: *Protecting Historic Properties: A Citizen's Guide to Section 106 Review* available online at <https://www.achp.gov/sites/default/files/documents/2017-01/CitizenGuide.pdf>.

Please note that, per the permanent rule issued by the Indiana Department of Natural Resources effective August 14, 2013 (312 IAC 20-4-11.5), INDOT is requesting that this project be subjected to “dual review”; that is, reviewed by the Division of Historic Preservation and Archaeology simultaneously under 54 U.S.C. 306108 (Section 106) and IC 14-21-1-18 (Indiana Preservation and Archaeology Law dealing with alterations of historic sites and structures requiring a Certificate of Approval). Pursuant to Section 11.5(f) of this rule, at the conclusion of the review process we anticipate that the Division Director would issue a letter of clearance exempting this project from obtaining a Certificate of Approval under IC 14-21-1-18. Enclosed with this letter is a detailed list of the consulting parties with contact information, including email addresses, for processing the dual review submission.

The Area of Potential Effects (APE) is the area in which the proposed project may cause alterations in the character or use of historic resources. The APE contains two resources listed in the NRHP, the Richmond Railroad Station Historic District (NR-0781) and the Starr Historic District (NR-0002).

A qualified professional historian who meets the Secretary of the Interior's Professional Qualification Standards identified and evaluated above ground resources within the APE for potential eligibility for the NRHP. A Historic Property Report (HPR) was completed for the project. The HPR identified two properties as listed in the NRHP and recommended one other property as eligible for listing in the NRHP:

- Richmond Railroad Station Historic District (listed; NR-0781);
- Starr Historic District (listed; NR-0002); and
- Quaker Meeting House/Tenth Street Meeting House (Indiana Historic Sites and Structures Inventory [IHSSI] #177-536-55011).

The locations of these properties are shown on the map at Appendix A: Figure 3.

With regard to the archaeological resources, Kevin R. Schwarz, PhD, RPA, a qualified professional archaeologist, conducted a Phase Ib archaeological reconnaissance with mechanical deep testing at the north end of the project area. The primary objective of the Phase Ib excavations was to evaluate whether any graves, human remains, or other artifacts or features related to the Hicksite Burying Ground remain within the project area. No burials, human remains, or grave goods were found. A small intact prehistoric site was found within the project area and designated 12-Wy-0524. The site was recommended not eligible for listing in the NRHP and no further work is recommended. According to the State Historic

Architectural and Archaeological Research Database (SHAARD), there are no archaeological sites within or adjacent to the project area, and the potential for such sites to be present within the project area is considered extremely low given the urban nature of the project area. Given these factors, it is recommended that the project be allowed to proceed without additional archaeological study. In the unlikely event that archaeological deposits or human remains are encountered during the construction phase of the project, all work must cease and archaeologists from the IDNR, DHPA and the INDOT-CRO must be notified.

Consulting Parties Input

Jeffrey Locke, Councilor for the 5th District of the Richmond City Council responded by email dated January 9, 2020, with several questions: the start and completion dates of the project; will construction be done all at once or will traffic be maintained with one lane each for north/south traffic; and, if not, what detours will be utilized. By return email of the same date, Mr. Locke was advised that his name would be added to the list of consulting parties and that his questions were being forwarded to Parsons for a response. Juliet Port of Parsons responded to Mr. Locke on January 15, 2020, advising that:

“This project is in the early project development phase. It is currently scheduled for construction in 2023. US 27 will likely be closed in the project area and detoured during construction of the new bridge. The Maintenance of Traffic scheme is still under development. Preliminary concepts would provide an official detour for US 27 traffic via US 40 and I-70. INDOT is coordinating with City of Richmond officials to address local resident concerns for both vehicular and pedestrian connectivity during construction. A Public Informational Meeting is planned for spring/summer 2020 and you will receive a copy of the invitation.”

By email dated January 10, 2020, Kate Kotan, the Community Development Coordinator for the City of Richmond responded to the consulting party correspondence. In her email, Ms. Kotan provided updated names and contact information for members of the Richmond City Council, as well as names and contact information for new officers with the Historic Richmond Depot District Association. The list of consulting parties was updated to include this information. By email dated January 10, 2020, Ms. Kotan was advised she was being added to the list of consulting parties for this project.

Susan Yaeger, Vice President of the Historic Richmond Depot District Association responded by email dated January 10, 2020, accepting consulting party status. She followed up by a subsequent email to provide more up-to-date information on the officers of the Historic Richmond Depot District Association; these updates were included in the updated consulting parties list. As noted in a reply email to Ms. Yaeger, all new consulting parties were provided with copies of the consulting parties materials.

On January 10, 2020, Tracie Robinson, president of the Historic Richmond Depot District Association, provided an updated list of business owners and affiliated parties to be included in the consulting party list for the Depot District Area. These names were incorporated into the consulting party list. These additional consulting parties were sent the consulting party materials by email dated January 13 and 14, 2020.

By email dated January 11, 2020, Mathew Stegall, treasurer of the Historic Richmond Depot District Association, accepted consulting party status. Consulting party materials were sent to Mr. Stegall by email dated January 13, 2020.

Beth Fields, Director of the City of Richmond Department of Infrastructure and Development requested consulting party status by email dated January 14, 2020. Consulting party materials were sent to Ms. Fields by email dated January 14, 2020.

Jane Bumbalough, an at large member of the Richmond City Council, requested a hard copy of the consulting party materials on January 21, 2020. By email of January 22, 2020, Ms. Bumbalough was advised that a hard copy of the consulting party letter was being sent by US Mail.

By letter dated January 21, 2020, the Miami Tribe of Oklahoma accepted the consulting party invitation.

SHPO responded by letter dated January 28, 2020. In its letter, SHPO requested that a “detailed list of the consulting parties, including contact information with email addresses” be included with the next submission. A copy of the SHPO response was forwarded to additional consulting parties by email dated January 29, 2020.

By email dated February 5, 2020, Tracie Robinson, president of the Historic Richmond Depot District Association, requested information on the proposed dates of construction for the project. Dan Miller of Parsons responded to provide the information that the project is scheduled to be let in November 2022, with construction likely starting in the Spring of 2023.

A letter distributed on April 28, 2020 notified consulting parties that the HPR was available for review and comment via INDOT’s Section 106 document posting website IN SCOPE at <https://erms.indot.in.gov/Section106Documents>. This distribution letter included an updated list of the invited consulting parties with contact information and those who had accepted consulting party status, as requested by SHPO in its January 28, 2020 letter.

Susan Yaeger, Vice President of the Historic Richmond Depot District Association, responded by email dated April 29, 2020, asking at what stage in the process would consulting parties be informed of recommendations of any alterations to the historic properties discussed in the HPR. By email dated April 29, 2020, Ms. Yaeger was advised that:

“all consulting parties will definitely be informed of what properties may be impacted by the project in the effects letter, and we will be proactive in notifying consulting parties of potential impacts to the district. Coordination for this project was sent out early in the project development process, and the design is ongoing. We will continue to coordinate with consulting parties as the design develops, and any potential alterations . . . such as those you mentioned will be documented in the effects letter, which will be provided for comment”.

By letter dated May 11, 2020, SHPO stated its agreement that *“the Richmond Railroad Station Historic District (NR-0781) and the Starr Historic District (NR-0002) are both included in the National Register of Historic Places and are located within the project’s APE.”* The letter went on to state that SHPO was in agreement *“with the conclusions in the HPR that the Quaker Meeting House/Tenth Street Meeting House (Indiana Historic Sites and Structures Inventory #177-536-55011) is eligible for inclusion in the NRHP and that there are no other resources in the APE that are listed or eligible for inclusion in the NRHP”.*

No other consulting party comments were received in response to the HPR.

By email dated August 12, 2020, consulting parties were invited to a consulting parties’ meeting, scheduled for August 27, 2020, in Richmond. The meeting could be attended either in person or virtually, and the purpose of the meeting was to discuss the effects of the project on historic properties in the APE. At the meeting, the Section 106 consultation process was reviewed, as were the results of the HPR. The condition of the bridge and the purpose and need of the project were also discussed, and the project plans were reviewed. Project constraints and potential impacts were reviewed, and an outline of the remaining project schedule was presented.

The floor was then opened to questions from consulting parties, as summarized in the meeting summary available via IN SCOPE (<https://erms.indot.in.gov/Section106Documents/>) . The questions had to do with road and bridge closures during construction, the length of construction, and details about the new bridge and adjoining spaces. In addition, more detail on potential impacts was also requested.

A summary of the meeting was provided to all consulting parties by email dated September 8, 2020.

In its response dated September 21, 2020, SHPO stated that it had no comments with regard to the meeting summary. The letter did ask, however, if there were any questions asked at the public meeting, held later the same day, “that pertained to historic properties that would be relevant to include in the documentation for the Dual Review of this project”. No comments or questions about historic properties were offered at the public meeting.

No other consulting party comments were received in response to the consulting parties’ meeting and/or the meeting summary.

A letter dated January 14, 2021, notified consulting parties (Tribes only) that a Phase Ib archaeology report was available for review and comment.

In response to the January 14, 2021 letter distributing the archaeology report, one consulting party, Melissa Vance, President/CEO of the Wayne County Area Chamber of Commerce, replied to ask about the scheduled construction dates and whether consideration had been given to working on half of the bridge at a time in order to keep one lane in each direction open during construction. In a reply, Ms. Vance was advised that construction is anticipated for 2023 and possibly part of 2024, and that working on one-half of the bridge at a time is not a suitable option for this project since the entire bridge is being replaced.

SHPO responded by letter dated February 15, 2021. In its letter, SHPO stated: *“Based on the submitted information and the documentation available to the staff of the Indiana SHPO, we concur with the opinion of the archaeologist, as expressed in the Phase Ib archaeological field reconnaissance survey and mechanical deep testing report (Stetar and Klinge, 12/23/2020), that Site 12-Wy-0524 (which was identified during these archaeological investigations) does not appear eligible for inclusion in the National Register of Historic Places (“NRHP”), and that no further archaeological investigations appear necessary at these portions of the proposed project area.”* In its letter, SHPO went on to state: *“if the boundaries of the proposed project area are altered to include additional portions historically recorded as a cemetery that have not been subjected to archaeological investigations, then additional archaeological investigations may be required.”*

SHPO further stated that *“if any portion of the proposed project area is within 100 feet of a cemetery, then a cemetery development plan may be necessary under IC 14-21-1-26.5. The aforementioned cemetery must be avoided by all project activities, and provisions of relevant state statutes regarding cemeteries (including IC 14-21-1 and IC 23-14) must be adhered to. Please also be aware of Indiana Code 23-14-44-1 and Indiana Code 23-14-44-2, regarding restrictions on roads and utility construction in cemeteries.”* A cemetery development plan (CDP) has been prepared and will be submitted to the Indiana Department of Natural Resources, Division of Historic Preservation and Archaeology (IDNR-DHPA) for review and concurrence.

Effects to Historic Properties

Richmond Railroad Station Historic District

The Richmond Railroad Station Historic District (NR-0781) was listed in the NRHP in 1978 under Criterion A as a major



late nineteenth and early twentieth century commercial district that developed in part due to its proximity to the railroad station and under Criterion C for its architecturally significant group of commercial and industrial buildings from the period of significance (1853–1915). The historic district contains 22 contributing buildings. The APE includes the portion of the district on N. E Street between N. 8th and N. 10th streets, as well as the building at N. 10th and Elm streets.

The undertaking will remove the existing US 27 bridge and replace it with a new bridge approximately matching the existing in width and height. The cross section of the proposed new bridge will differ slightly from the existing in that the east sidewalk will be eliminated to provide

room for an ADA-compliant sidewalk on the west side, but this change should not be visually evident from the historic district below the bridge. As a whole, the proposed new bridge will have seven (7) spans instead of the existing 17 spans, which will reduce the number of piers in the historic district from six (6) to four (4). Temporary right-of-way will be required from 831 N. E Street within the historic district to allow for aerial working room above the building; this temporary right-of-way is not intended to disturb the building. The undertaking will also require a small amount of permanent right-of-way on either side of the bridge between N. E Street and the NSRR tracks. The bridge passes over a non-contributing parking lot at this location.

Some amount of fencing will be installed on the west coping of the bridge. The purpose of the fencing is two-fold: to address the safety concerns for the adjacent historic building and per request of NSRR over their right-of-way. INDOT is coordinating with NSRR through the railroad coordination process to potentially waive the need for fencing over the railroad right-of-way. If NSRR requires the fencing, it would be one continuous fence, 450 feet in length, along the west coping to protect both the building and the railroad right-of-way. If NSRR agrees to waive their fencing requirement, the fencing would be reduced to 150 feet long to protect the historic building. Fencing would extend a minimum of 10 feet tall vertically from the top of the sidewalk.

According to 36 CFR 800.5(a)(1), “an adverse effect is found when an undertaking may alter, directly or indirectly, any of the characteristics of a historic property that qualify the property for inclusion in the National Register in a manner that would diminish the integrity of the property’s location, design, setting, materials, workmanship, feeling, or association.” The criteria of adverse effect as defined in 36 CFR 800.5(a)(1) do not apply to this project. The citations included below are examples of Adverse Effects and not the criteria. Adverse Effects are not limited to these examples.

Per 36 CFR 800.5(a)(2)(i), the undertaking will not result in the “physical destruction of or damage to all or part of the property.” The undertaking will not cause physical destruction or damage to any contributing resource of the Richmond Railroad Station Historic District. The existing US 27 bridge will be replaced by a new bridge of the same width and on the same alignment, and the project will not require the destruction of any buildings. Care will be taken to avoid damage to the contributing building at 831 N. E Street that is immediately adjacent to the bridge. The piers for the southern portion of the bridge will have spread footings to avoid the need to drive piles in the historic district, thus reducing the risk of damage to buildings from vibration. There will be special provisions covering vibrations near buildings and in the historic district, which will be included as a commitment in the Categorical Exclusion (CE).

Per 36 CFR 800.5(a)(2)(ii), the undertaking will not result in the “alteration of a property, including restoration, rehabilitation, repair, maintenance, stabilization, hazardous material remediation and provision of handicapped access, that is not consistent with the Secretary’s Standards for the Treatment of Historic Properties and/or other applicable guidelines.” The undertaking will not physically alter any contributing resource of the Richmond Railroad Station Historic District.

Per 36 CFR 800.5(a)(2)(iii), the undertaking will not result in the “removal of the property from its historic location.” The project will not remove any contributing resource of the Richmond Railroad Station Historic District from its historic location.

Per 36 CFR 800.5(a)(2)(iv), the undertaking will not result in the “Change of the character of the property’s use or of physical features within the property’s setting that contribute to its historic significance.” The undertaking will not change the use of any contributing resource within the Richmond Railroad Station Historic District. The existing US 27 bridge significantly post-dates the period of significance of the historic district and does not contribute to its historic significance. The proposed new bridge will be the same width and on the same alignment as the existing US 27 bridge and will not require the removal or alteration of any physical features that contribute to the historic district’s significance.

Per 36 CFR 800.5(a)(2)(v), the undertaking will not result in the “Introduction of visual, atmospheric, or audible elements that diminish the integrity of the property’s significant historic features.” The existing US 27 bridge is an intrusion in the Richmond Railroad Station Historic District. The proposed replacement bridge will not differ in height or width from the existing bridge and will have fewer piers, thus somewhat reducing the visual impact of the bridge both within the historic district and beyond in the district’s setting. The INDOT project team and stakeholders are in the process of discussing potential aesthetic treatments for some of the bridge’s appurtenances, such as period replica light poles, the type of pedestrian fence to protect 831 N. E Street, the design of fencing to be added over the railroad right-of-way, and treatments for the bridge railings, which should help to further reduce the visual impact of the bridge within the historic district. The project is not adding capacity to the bridge and so will not introduce new atmospheric or audible elements into the historic district.

Per 36 CFR 800.5(a)(2)(vi), the undertaking will not cause the “neglect of a property which causes its deterioration...” The undertaking will not cause neglect of any contributing resource of the Richmond Railroad Station Historic District.

Per 36 CFR 800.5(a)(2)(vii), the undertaking will not cause the “transfer, lease, or sale of property out of Federal ownership or control...” Ownership of contributing resources of the Richmond Railroad Station Historic District will not change as a result of this project.

Therefore, the undertaking will have No Adverse Effect on the Richmond Railroad Station Historic District.

As noted above, it is anticipated that a parcel of land on the north side of E Street within the Richmond Railroad Station Historic District, as shown on the attached plan sheet, will be acquired for the project. The parcel is a parking lot that does not contribute to the historic district. The nomination for the Richmond Railroad Station Historic District only specifies non-contributing buildings and not non-contributing areas such as parking lots. Because this area is not specified in the nomination, we are requesting concurrence that this area does not contribute to the historic district. It is anticipated that the undertaking does not constitute a use under Section 4(f).

Starr Historic District

The Starr Historic District (NR-0002) was listed in the NRHP in 1974 under Criterion A as the location of homes of many



of Richmond’s leading nineteenth century industrialists and merchants and under Criterion C as an intact collection of nineteenth century residential buildings from the period of significance of 1825–1875. The buildings in the district include examples of Greek Revival, Italianate, Second Empire, and Queen Anne. The APE includes a small portion of the northwest corner of the district at N. E and N. 10th streets, which overlaps with the Richmond Railroad Station Historic District, and which is the only portion of the district to include larger scale commercial buildings.

The existing US 27 bridge is located approximately 110 feet from the boundary of the Starr Historic District at its closest point. The

undertaking will replace the existing bridge with a new bridge on the same alignment. The proposed new bridge will be approximately the same height and width as the existing bridge.

According to 36 CFR 800.5(a)(1), the criteria of adverse effect do not apply.

Per 36 CFR 800.5(a)(2)(i), the undertaking will not result in the “physical destruction of or damage to all or part of the property.” The replacement of the US 27 bridge will not cause physical destruction or damage to any contributing resource of the Starr Historic District. The existing US 27 bridge is located approximately 110 feet from the boundary of the Starr Historic District at its closest point.

Per 36 CFR 800.5(a)(2)(ii), the undertaking will not result in the “alteration of a property, including restoration, rehabilitation, repair, maintenance, stabilization, hazardous material remediation and provision of handicapped access, that is not consistent with the Secretary’s Standards for the Treatment of Historic Properties and/or other applicable guidelines.” The undertaking will not physically impact any properties in the Starr Historic District.

Per 36 CFR 800.5(a)(2)(iii), the undertaking will not result in the “removal of the property from its historic location.” The project will not remove any contributing resource of the Starr Historic District from its historic location.

Per 36 CFR 800.5(a)(2)(iv), the undertaking will not result in the “Change of the character of the property’s use or of physical features within the property’s setting that contribute to its historic significance.” The undertaking will not cause a change in use of any resources within the historic district. The existing US 27 bridge is not a physical feature in the setting of the Starr Historic District that contributes to its historic significance. The proposed new bridge’s location will be on the same alignment as the existing bridge and, therefore, the new bridge will not impact physical features that contribute to the historic district’s significance.

Per 36 CFR 800.5(a)(2)(v), the undertaking will not result in the “Introduction of visual, atmospheric, or audible elements that diminish the integrity of the property’s significant historic features.” The existing US 27 bridge is a visual intrusion into the setting of the Starr Historic District. The proposed replacement bridge will not differ in height or width from the existing bridge and will have fewer piers, thus somewhat reducing the visual impact of the bridge within the historic district’s setting. The project will not introduce new atmospheric or audible elements into the historic district or its setting.

Per 36 CFR 800.5(a)(2)(vi), the undertaking will not cause the “neglect of a property which causes its deterioration...” The undertaking will not cause neglect of any contributing resource of the Starr Historic District.

Per 36 CFR 800.5(a)(2)(vii), the undertaking will not cause the “transfer, lease, or sale of property out of Federal ownership or control...” Ownership of contributing resources of the Starr Historic District will not change as a result of this project.

Therefore, the undertaking will have No Adverse Effect on the Starr Historic District.

Quaker Meeting House/10th Street Meeting House

The Quaker Meeting House (IHSSI # 177-536-55011) was constructed ca. 1878 and is an example of “Quaker Italianate,”



a simplified version of the Italianate style adopted by the Society of Friends for their meeting houses in the second half of the nineteenth century. It was recommended eligible for the NRHP under Criterion A under the theme of religion and under Criterion C as an example of the Italianate style as simplified by the Quakers in the design of meeting houses in the late-nineteenth century. It was also recommended eligible under Criteria Consideration (a) for its historical and architectural significance.

The existing US 27 bridge is located approximately 400 feet from the Quaker Meeting House at its closest point. The undertaking will replace the existing bridge with a new bridge on the same alignment. The proposed new bridge will

have the same height and width as the existing bridge.

According to 36 CFR 800.5(a)(1), the criteria of adverse effect do not apply.

Per 36 CFR 800.5(a)(2)(i), the undertaking will not result in the “physical destruction of or damage to all or part of the property.” The undertaking will not physically affect the Quaker Meeting House. Because the bridge is 400 feet away from this building, it is likely too far away to be impacted by vibrations. However, there will be special provisions covering vibrations near buildings, so no damage as a result of vibrations is anticipated.

Per 36 CFR 800.5(a)(2)(ii), the undertaking will not result in the “alteration of a property, including restoration, rehabilitation, repair, maintenance, stabilization, hazardous material remediation and provision of handicapped access, that is not consistent with the Secretary’s Standards for the Treatment of Historic Properties and/or other applicable guidelines.” The undertaking will not physically affect the Quaker Meeting House.

Per 36 CFR 800.5(a)(2)(iii), the undertaking will not result in the “removal of the property from its historic location.” The project will not remove the Quaker Meeting House from its historic location.

Per 36 CFR 800.5(a)(2)(iv), the undertaking will not result in the “Change of the character of the property’s use or of physical features within the property’s setting that contribute to its historic significance.” The undertaking will not cause a change in use of the Quaker Meeting House. The existing US 27 bridge is not a physical feature in the setting of the Quaker Meeting House that contributes to its historic significance. The proposed new bridge’s location will be on the same alignment as the existing bridge and, therefore, the new bridge will not impact physical features that contribute to the Quaker Meeting House’s historic significance.

Per 36 CFR 800.5(a)(2)(v), the undertaking will not result in the “Introduction of visual, atmospheric, or audible elements that diminish the integrity of the property’s significant historic features.” The existing US 27 bridge is a visual intrusion into the setting of the Quaker Meeting House. The proposed replacement bridge will not differ in height or width from the existing bridge and will not have increased visibility from the location of the Quaker Meeting House. In addition, the primary view from the Quaker Meeting House is not of the bridge structure, but of its northern embankment approach, which is not included in the undertaking apart from incidental construction. The incidental construction will consist of removal of the sidewalk along the east side of US 27. Therefore, the undertaking will not introduce an intrusive new visual element that will diminish the integrity of setting of the Quaker Meeting House. The project will not introduce new atmospheric or audible elements to the setting of the Quaker Meeting House.

Per 36 CFR 800.5(a)(2)(vi), the undertaking will not cause the “neglect of a property which causes its deterioration...” The undertaking will not cause neglect of the Quaker Meeting House.

Per 36 CFR 800.5(a)(2)(vii), the undertaking will not cause the “transfer, lease, or sale of property out of Federal ownership or control...” Ownership of the Quaker Meeting House will not change as a result of this project.

Therefore, the undertaking will have No Adverse Effect on the Quaker Meeting House.

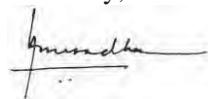
Please note that a hard copy of the attached materials mentioned in this letter is being submitted to the SHPO. In an effort to conserve resources, this letter and all of its attachments may be viewed electronically by other consulting parties by accessing INDOT’s Section 106 document posting website IN SCOPE at <https://erms.indot.in.gov/Section106Documents>. Please use the project identification details provided in the subject heading to search for the documents. The Des. Number is the best way to search. You are invited to review these documents and to respond with comments on any historic resource impacts incurred as a result of this project so that an environmental report can be completed. We also welcome your related opinions and other input to be considered in the preparation of the environmental document. If you prefer a hard-copy of this material, please respond to this email with your request within seven (7) days.

All consulting parties participating in the Section 106 process are encouraged to provide comments on this supplemental information. To facilitate the continued development of this project, we request that all responses be provided within 30 days of receipt of this letter. In your comments, please indicate if you concur with the preliminary recommendation of “No Adverse Effect.” If you have any questions regarding this matter, please feel free to contact Leah Konicki at 317.915.9300 or lkonicki@ascgroup.net.

For questions concerning specific project details, you may contact Leah J. Konicki of ASC Group, Inc. at 317-915-9300, ext. 103, or lkonicki@ascgroup.net. All future responses regarding the proposed project should be forwarded to ASC Group, Inc. at the following address: Leah J. Konicki, Principal Investigator – Architectural Historian, ASC Group, Inc., 9376 Castlegate Drive, Indianapolis, IN 46256 lkonicki@ascgroup.net.

Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-416-0876 or Kari Carmany-George at FHWA at K.CarmanyGeorge@dot.gov or 317-226-5629.

Sincerely,



Anuradha V. Kumar, Manager
Cultural Resources Office
Environmental Services

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Miami Tribe of Oklahoma

APPENDIX A: FIGURES

- Figure 1. Portion of the ESRI World Street Map showing the location of the US 27 over Norfolk Southern Railroad and Local Streets Project, Richmond, Wayne County, Indiana (Des. No. 1702941).
- Figure 2. Portions of the 1960 New Paris and 1960 Richmond, Indiana quadrangles (USGS 7.5' topographic maps) showing the APE and project area for the US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project, Richmond, Wayne County, Indiana (Des. No. 1702941).
- Figure 3. Aerial photograph showing the US 27 over Norfolk Southern Railroad and Local Streets Project (Des. No. 1702941) project area, APE, NRHP-listed resources, and resources determined eligible for the NRHP.

The contents of Appendices A and B have been excluded from this letter due to their being included elsewhere in this documentation.

Des. No. 1702941, DHPA No. 24879
US 27 over Norfolk Southern Railroad and Local Streets Project
Richmond, Wayne County, Indiana

APPENDIX B: PLANS

From: [Tracie Robinson](#)
To: [Leah Konicki](#)
Cc: [Tami Johnson](#)
Subject: RE: Dual Review: FHWA Project: Des. No. 1702941; DHPA No.24879, Assessment of Effects, US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project;
Date: Thursday, April 8, 2021 4:05:40 PM

Hi Leah,

Is it possible to add someone as a consulting party to our Historic Depot District group? If yes, please add Tami Johnson with Abilities of Richmond. Her email is tami@abilitiesrichmond.org. I have copied her on this email in case you have questions or information for her.

Thanks much,

Tracie



Cell 765.969.1561

tracie@tracierobinson.com

Better Homes and Gardens

First Realty Group

900 North E St., Suite 200

Richmond IN 47374

The Depot

From: Leah Konicki <lkonicki@ascgroup.net>
Sent: Tuesday, March 30, 2021 1:52 PM

From: [Leah Konicki](#)
To: ["Tami Johnson"](#)
Cc: ["Kennedy, Mary"](#)
Subject: RE: Consulting Party - Des. No. 1702941; DHPA No.24879, Assessment of Effects, US 27 over Norfolk Southern Railroad (NSRR)
Date: Wednesday, April 21, 2021 11:15:03 AM

Tami,
thank you for sending your contact information. To clarify, your name has been added to the list of consulting parties for this project, and you will be included on future correspondence for this project.

Leah J. Konicki
Project Manager/Principal Investigator - Architectural Historian

ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300 ext. 103 (office)
317.565.9100 (cell)

From: Tami Johnson [mailto:tami@abilitiesrichmond.org]
Sent: Friday, April 9, 2021 3:39 PM
To: Leah Konicki <lkonicki@ascgroup.net>
Subject: Re: Consulting Party - Des. No. 1702941; DHPA No.24879, Assessment of Effects, US 27 over Norfolk Southern Railroad (NSRR)

Richmond, Indiana 47374

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From: Tami Johnson <tami@abilitiesrichmond.org>
Sent: Friday, April 9, 2021 3:37:37 PM
To: Leah Konicki <lkonicki@ascgroup.net>
Subject: Re: Consulting Party - Des. No. 1702941; DHPA No.24879, Assessment of Effects, US 27 over Norfolk Southern Railroad (NSRR)

Tami Johnson
300 NW 18th St.

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From: Leah Konicki <lkonicki@ascgroup.net>
Sent: Thursday, April 8, 2021 4:11:35 PM
To: Tami Johnson <tami@abilitiesrichmond.org>

Cc: 'Tracie Robinson' <tracie@tracierobinson.com>

Subject: Consulting Party - Des. No. 1702941; DHPA No.24879, Assessment of Effects, US 27 over Norfolk Southern Railroad (NSRR)

Tami,

Can you please provide your contact information – address and phone in addition to the email.

I'll get you added to the list.

Thank you!

Leah J. Konicki

Project Manager/Principal Investigator - Architectural Historian

ASC Group, Inc.

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April 27, 2021

Leah J. Konicki
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256

State Agency: Indiana Department of Transportation (“INDOT”)
Federal Agency: Federal Highway Administration, Indiana Division (“FHWA”)

Re: DUAL REVIEW: Effects letter for the Bridge Replacement on US 27 over the Norfolk Southern Railroad and local streets, Richmond, Wayne County, Indiana (Des. No. 1702941; DHPA No. 24879)

Dear Ms. Konicki:

Pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended (54 U.S.C. § 306108); implementing regulations at 36 C.F.R. Part 800; the “Programmatic Agreement (PA) Among the Federal Highway Administration, the Indiana Department of Transportation, the Advisory Council on Historic Preservation and the Indiana State Historic Preservation Officer Regarding that Implementation of the Federal Aid Highway Program In the State of Indiana” (“Indiana Minor Projects PA”); and also pursuant to Indiana Code 14-21-1-18 and 312 Indiana Administrative Code (“IAC”) 20-4, the staff of the Indiana State Historic Preservation Officer (“Indiana SHPO”) has reviewed your March 30, 2021 submission with the aforementioned effects letter, received by our office the same day for this project.

For the benefit of those recipients of a copy of this letter who are not Section 106 consulting parties, please be aware that a copy of this effects letter can be found online at <http://erms.indot.in.gov/Section106Documents/>. From there, search by this project’s designation number: 1702941. Anyone receiving an e-mailed copy of this letter who *does not wish to receive future copies of our correspondence about this project* is asked to reply by email to dkauffmann@dnr.IN.gov and advise us.

Based on the information provided, we are inclined to agree with the opinions expressed in the March 30 effects letter that the Starr Historic District (NR-0002), previously listed in the National Register of Historic Places (“NRHP”) and the Quaker Meeting House/10th Street Meeting House (Indiana Historic Sites and Structures Inventory #177-536-55011) which was determined eligible for inclusion in the NRHP, will not be adversely affected by the proposed project.

Regarding the Richmond Railroad Station Historic District (NR-0781), we agree with the effects letter that the parcel to be acquired north of E Street under the current bridge does not contribute to the historic district. After reviewing the effects letter and the proposed plans provided, we are also inclined to agree that this project will not adversely affect this historic district as the proposed bridge will remain on the same alignment and match the current bridge’s height and width, but will have fewer piers.

However, we are curious about the proposed maintenance of traffic plan and detour route. Since the proposed project intends to close the overpass completely while the new bridge is constructed, the proposed detour uses US 40 and I-70. Are there detour options that would be located on the west side of Richmond? Are there other north-south streets that cross the railroad tracks that local traffic could utilize and if so, would there be any potential effects to historic properties or historic districts

that may be within or outside this project's current area of potential effects? Looking at aerial imagery, we see that there are three north-south streets that are adjacent to or within historic districts that cross the railroad tracks.

As always, if any other consulting parties raises concerns or issues with the conclusions in the effects letter about potential effects to historic properties, then further consultation would be needed.

As previously indicated, based on the submitted information and the documentation available to the staff of the Indiana SHPO, we concur with the opinion of the archaeologist, as expressed in the Phase Ib archaeological field reconnaissance survey and mechanical deep testing report (Stetar and Klinge, 12/23/2020), that Site 12-Wy-0524 (which was identified during these archaeological investigations) does not appear eligible for inclusion in the NRHP, and that no further archaeological investigations appear necessary at these portions of the proposed project area.

We note that archaeological investigations associated with the proposed project did not identify human burials within the portions of the proposed project area historically recorded as a cemetery (i.e., CR-89-103 in the Indiana DNR-DHPA SHAARD database system). However, if the boundaries of the proposed project area are altered to include additional portions historically recorded as a cemetery that have not been subjected to archaeological investigations, then additional archaeological investigations may be required.

We note that a cemetery development plan was submitted to our office April 6, 2021. We will provide comments in a separate letter following our review.

If any prehistoric or historic archaeological artifacts or human remains are uncovered during construction, demolition, or earthmoving activities, state law (Indiana Code 14-21-1-27 and Indiana Code 14-21-1-29) requires that the discovery be reported to the Indiana SHPO within two (2) business days. In that event, please call (317) 232-1646. Be advised that adherence to Indiana Code 14-21-1-27 and Indiana Code 14-21-1-29 does not obviate the need to adhere to applicable federal statutes and regulations, including but not limited to 36 C.F.R. Part 800. However, if the boundaries of the proposed project area are altered to include additional portions of Site 12-Mg-0564 that have not been subjected to archaeological investigations, then additional archaeological investigations may be required.

If you have questions regarding the dual review of this project, please contact the Indiana SHPO. Questions about archaeological issues should contact Wade T. Tharp at (317) 232-1650 or wtharp1@dnr.IN.gov. Questions about historic buildings or structures pertaining to this review should contact Danielle Kauffmann at (317) 232-0582 or dkauffmann@dnr.IN.gov.

In all future correspondence regarding the dual review of this bridge replacement project on US 27 over Norfolk Southern Railroad and local streets in Richmond, Wayne County (Des. No. 1702941), please refer to DHPA No. 24879.

Very truly yours,



Beth K. McCord
Deputy State Historic Preservation Officer

BKM:DMK:dmk

EMC to federal and state agency or consultant staff members:

Robert Dirks, P.E., FHWA
Anuradha Kumar, INDOT
Mary Kennedy, INDOT
Shaun Miller, INDOT
Susan Branigin, INDOT
Leah J. Konicki, ASC Group, Inc.
Danielle Kauffmann, DNR-DHPA
Wade Tharp, DNR-DHPA

EMC to Indiana Historic Preservation Review Board Members:

J. Scott Keller, Review Board
Anne Shaw, Review Board

Daniel Kloc, AIA, Review Board
Jason Larrison, AIA, Review Board
Chandler Lighty, Review Board
Beth K. McCord, DNR-DHPA, Review Board
April Sievert, Ph.D., Review Board
Christopher Smith, Deputy Director, DNR, and Chairman, Review Board

EMC to potentially interested persons:

Delaware Tribe of Indians
Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Honorable David M. Snow, Mayor of Richmond
Kelley Cruse-Nicholson, District No. 2, Richmond City Council
Jane Bumbalough, At Large, Richmond City Council
Jeffrey Locke, District No. 5, Richmond City Council
Richmond Street Department
Richmond Public Works and Engineering
Kate Kotan, Richmond Community Development
Main Street Richmond
Lynn Johnstone, Preserve Richmond, Inc.
Beth Fields, City of Richmond – Department of Infrastructure & Development
Michael Flowers, Richmond Historic Preservation Commission, Indiana National Road Association
Susan Yaeger, Richmond Depot District Association
Tracie Robinson, Historic Richmond Depot District Association
Matthew Stegall, Richmond Columbian Properties
Center City Development Corporation
Jessie Russet, Indiana Landmarks Eastern Regional Office
Wayne County Historian
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Wayne County Planning and Zoning Office
Economic Development Corporation of Wayne County
Natalie Ripperger, Richmond Furniture Gallery
Roger Richert, Richmond Furniture Gallery
Frank Schwartzel, Schwartzel & Company CPA
Rick Parker, Parker & Co.
Steve Terzini, Little Sheba's Zini's Place
Chad & Jennifer Robertson, Americana Pizza
Nicole Davis, Better Homes & Gardens Realty
Scott Marsteller, M.D.
Adam Melton, Cordial Cork
Mike Ripperger, Crosstown Carryout
Pat Orzechowski, Deer Ridge Camping Resort
Phil Morgan, E Street Pub
Renee Doty, EDC
Tom Broyles, Firehouse BBQ & Blues
Jordan Service, Giggibox
Tamara Rosenberger, Good Life Wellness
Jennifer Crawford, Halo Handmade
Renee Harp, Harp Art Gallery
Kathy Cruz-Urbe, IU East
Amber Mills, Leaning Lily
Master Chango Noaks, Meng's Martial Arts
Ardene Schoeffler, Olde North Chapel
Maria Haber, Paint the Town
Samantha Goble, Parker & Co.
Bill Quigg, Richmond Baking Co.
Roger Sperling, Richmond Industrial Supply
Zack Parker, Roscoe's Coffee Bar
Stephanie Harrison, Stephanie Harrison Photography
Stacey Dils, the Art of Hair/Metamorphosis Fitness & Spa
Terry Robinson, Trademark Construction
Patty Glen, Two Sisters Books & More
Tammy Ullery, Ullery's
Melissa Vance, Wayne County Area Chamber
Ed De La Paz, Wayne County Area Chamber
Moises and LaVon Zacatelco, Little Sheba's Zini's
Jakeson Cook, JC Billiard
Auntonio Brown, Rare Breed

From: [Kevin Schwarz](#)
To: ["DHPAReview@dnr.IN.gov"](mailto:DHPAReview@dnr.IN.gov)
Cc: [Matthew Coon \(mcoon@indot.IN.gov\)](mailto:mcoon@indot.IN.gov); [Means, Rachel](#); ["Port, Juliet"](#); [Leah Konicki](#); [Jennifer Rhodes](#); [Jill Kunkel](#)
Subject: Cemetery Development Plan for the proposed US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Bridge Replacement (Des. No. 1702941) in Richmond, Wayne County, Indiana
Date: Tuesday, April 6, 2021 3:06:29 PM
Attachments: [image001.png](#)
[IN767-4 Hicksite Burying Ground CDP DN1702941 Rev.pdf](#)

Ms. Burkett,

Please find attached a cemetery development plan for the above referenced project. We ask that the IDNR-DHPA review and approve the document. We will provide a hard copy as well. Thank you,

Sincerely,

Kevin Schwarz, PhD, RPA

Principal Investigator

ASC Group, Inc.

800 Freeway Drive North, Suite 101

Columbus, Ohio 43229

614.268.2514 (office)

614.310.3545 (direct)

614.256.0199 (cell)

[Facebook](#) | [LinkedIn](#) | [Web](#)



CULTURAL • ENVIRONMENTAL • HAZARDOUS
EVALUATION & CONSULTING

Division of Historic Preservation & Archaeology • 402 W. Washington Street, W274 • Indianapolis, IN 46204-2739
Phone 317-232-1646 • Fax 317-232-0693 • dhpa@dnr.IN.gov • www.IN.gov/dnr/historic



May 6, 2021

Kevin R. Schwarz, Ph.D., RPA
Principal Investigator
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256

State Agency: Indiana Department of Transportation (“INDOT”)

Re: Cemetery Development Plan (Schwarz, 04/06/2021) for Friends Cemetery (CR-89-103 in the Indiana DNR-DHPA SHAARD database system), relating to the proposed US 27 over Norfolk Southern Railroad and Local Streets Bridge Replacement Project (Des. No. 1702941), located in the City of Richmond, Wayne County, Indiana (Des. No. 1702941; DHPA No. 24879)

Dear Dr. Schwarz:

Pursuant to IC 14-21-1-26.5, the Division of Historic Preservation and Archaeology (DHPA) has reviewed the Cemetery Development Plan (Schwarz, 04/06/2021) for Friends Cemetery (CR-89-103 in the INDNR-DHPA SHAARD database system) that you submitted to our office and that we received on April 6, 2021, relating to the proposed US 27 over Norfolk Southern Railroad and Local Streets Bridge Replacement Project (Des. No. 1702941), located in the City of Richmond, Wayne County, Indiana (DHPA No. 24879). It is our understanding that Friends Cemetery is also known as Old Northside Burying Ground, Quaker Cemetery, and Whitewater Friends Monthly Meeting Cemetery.

Thank you for submitting the above-referenced cemetery development plan. The plan that you submitted is acceptable, with the following conditions:

1. If, during any phase of the proposed project-related ground-disturbing activities, any human remains are disturbed, the Department of Natural Resources must be notified of the discovery within two (2) business days, per IC 14-21-1-27. In that event, please call (317) 232-1646. If human remains or burials are discovered, the relevant state statutes, including IC 23-14, IC 14-21-1, and 312 IAC 22, will be adhered to.
2. If, during any phase of the proposed project-related ground-disturbing activities, any artifacts or burial objects are discovered, the person shall “immediately cease disturbing the ground and the area within one hundred (100) feet of the artifact or burial object,” and the Department of Natural Resources will be notified within two business days, per IC 14-21-1-29. In that event, please call (317) 232-1646.
3. Except for the elements of the proposed project detailed in the cemetery development plan, the cemetery must be avoided by all ground-disturbing project-related activities (e.g., demolition, construction, grading, dredging, and/or filling, tree clearance, vehicle or equipment staging, materials stockpiling, temporary land use, etc.), and provisions of relevant state statutes regarding cemeteries (including IC 14-21-1 and IC 23-14) must be adhered to.
4. Any proposed changes or modifications to this cemetery development plan shall be submitted to the DHPA in writing for review and comment prior to implementation.
5. This approved cemetery development plan is not transferable.

As a reminder, please be aware of Indiana Code 23-14-44-1 and Indiana Code 23-14-44-2, regarding restrictions on roads and utility construction in cemeteries.

If you have any questions regarding this matter, please do not hesitate to contact Wade T. Tharp at (317) 232-1650 or wtharp1@dnr.in.gov.

Very truly yours,



Beth K. McCord
Deputy State Historic Preservation Officer

BKM:WTT:wtt

EMC to federal and state agency or consultant staff members:

Robert Dirks, P.E., FHWA
Anuradha Kumar, INDOT
Mary Kennedy, INDOT
Shaun Miller, INDOT
Susan Branigin, INDOT
Leah J. Konicki, ASC Group, Inc.
Danielle Kauffmann, DNR-DHPA
Wade Tharp, DNR-DHPA

EMC to Indiana Historic Preservation Review Board Members:

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Daniel Kloc, AIA, Review Board
Jason Larrison, AIA, Review Board
Chandler Lighty, Review Board
Beth K. McCord, DNR-DHPA, Review Board
April Sievert, Ph.D., Review Board
Ryan Mueller, Deputy Director, DNR, and Chairman, Review Board

EMC to potentially interested persons:

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Eastern Shawnee Tribe of Oklahoma
Miami Tribe of Oklahoma
Peoria Tribe of Indians of Oklahoma
Pokagon Band of Potawatomi Indians
Honorable David M. Snow, Mayor of Richmond
Richmond Street Department
Richmond Public Works and Engineering
Wayne County Historian
Wayne County Historical Museum
Wayne County Commissioners
Wayne County Highway Department
Wayne County Planning and Zoning Office
Economic Development Corporation of Wayne County

Appendix D sub-appendix

APPENDIX D. ABSTRACT AND SUMMARY FOR HPR AND PHASE IB ARCHAEOLOGY REPORT

**Historic Properties Report for the
US 27 over Norfolk Southern Railroad
and Local Streets Project
City of Richmond, Wayne County, Indiana
(Des. No. 1702941; DHPA No. 24879)**

By

Leah J. Konicki

**Submitted By:
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300**

**Submitted To:
Parsons
101 West Ohio Street, Suite 2121
Indianapolis, Indiana 46204**



Leah J. Konicki, Principal Investigator

April 27, 2020



MANAGEMENT SUMMARY

This report documents the identification and evaluation efforts for properties included in the Area of Potential Effects (APE) for the proposed US 27 over Norfolk Southern Railroad (NSRR) and Local Streets Project (Des. No. 1702941), City of Richmond, Wayne County, Indiana. The project is located in Section 32, Township 14 North, Range 1 East, Wayne County, Indiana, and on the Richmond, Indiana USGS Topographical Map. Aboveground resources located within the project's APE were identified and were evaluated in accordance with Section 106, National Historic Preservation Act (NHPA) of 1966, as amended, and the regulations implementing Section 106 (36 CFR Part 800).

As a result of the NHPA, as amended, and CFR Part 800, federal agencies are required to take into account the impact of federal undertakings upon historic properties in the area of the undertaking. Historic properties include buildings, structures, sites, objects, and/or districts that are eligible for or listed in the National Register of Historic Places (NRHP). As this project is receiving funding from the Federal Highway Administration, it is subject to a Section 106 review.

The APE contains two NRHP-listed resources: the Richmond Railroad Station Historic District (NR-0781) and the Starr Historic District (NR-0002). The APE contains one property that is recommended eligible for listing in the NRHP: the former Quaker Meeting House/Tenth Street Meeting House at 645 North 10th Street (Indiana Historic Sites and Structures Inventory [IHSSI] # 177-536-55011; AL001).

CONCLUSIONS

The APE contains two resources listed in the NRHP:

- Richmond Railroad Station Historic District
- Starr Historic District

As a result of the identification and evaluation efforts for this project, one resource is recommended eligible for listing in the NRHP for the purposes of this project: Quaker Meeting House/Tenth Street Meeting House at 645 North 10th Street (IHSSI # 177-536-55011; AL001).

**Phase Ib Archaeological Reconnaissance Survey and Mechanical Deep Testing for
US 27 over Norfolk Southern Railroad and Local Streets Bridge Replacement
(Des. No. 1702941), Richmond, Wayne County, Indiana**

DHPA No. 24879

By

Thomas Stetar, MA, RPA, and David F. Klinge, MA, RPA

**Submitted By:
Harry Nikides
Project Manager
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300
hnikides@ascgroup.net**

**Submitted To:
Parsons Transportation Group
101 West Ohio Street, Suite 2121,
Indianapolis, Indiana 46204
317.843.0022**

Lead Agency: Indiana Department of Transportation

December 23, 2020



Kevin Schwarz, PhD, RPA, Principal Investigator



MANAGEMENT SUMMARY

ASC Group, Inc., under contract with Parsons Transportation Group, has completed a Phase Ib archaeological reconnaissance with mechanical deep testing for the US 27 over Norfolk Southern Railroad and Local Streets Bridge Replacement Project (Des. No. 1702941), Richmond, Wayne County, Indiana. This project is recorded with the Indiana Division of Historic Preservation and Archaeology as DHPA No. 24879. The project is located in Section 32, Township 14 North, Range 1 East, Wayne County, Indiana, and on the Richmond, Indiana USGS topographical map. The project proposes to replace the bridge carrying US 27 over the Norfolk Southern Railroad in downtown Richmond.

The archaeological fieldwork was conducted in accordance with the *INDOT Cultural Resources Manual* (Indiana Department of Transportation [INDOT] 2019) and the Indiana Department of Natural Resources, Division of Historic Preservation and Archaeology (DHPA) [DHPA 2008] archaeology guidelines. Fieldwork was also in accordance with the Indiana Historic Preservation Act (312 IAC 21 and 312 IAC 22), and pursuant to Section 106 of the National Historic Preservation Act (54 U.S.C. 306108) and regulations found at 36 C.F.R. Part 800. All personnel that conducted field and laboratory work meet professional qualification standards.

Historical background data collection completed for the project indicates that a portion of the proposed work area falls within the historically documented Hicksite Burial Ground, a historic cemetery associated with an early branch of the Quaker religion. No additional work is recommended and the project should be allowed to proceed as planned. Historic sources record that the burials in the proposed work area had been removed and relocated for a previous roadway improvement project. A Phase Ib work plan was developed that included geophysical investigation, mechanical excavation, and unit excavation to determine whether intact portions of that cemetery remain within the work area (Schwarz and Walter Gagliano 2020). INDOT and DHPA approved the work plan prior to the initiation of the field investigation.

The field investigation was completed over one week, October 19–23, 2020. Shovel probes and test units within the mechanically excavated trenches documented one archaeological site, 12-Wy-0524. The site is an untyped prehistoric lithic scatter with no clear cultural association. It is recommended not eligible for inclusion in the National Register of Historic Places. No additional archaeological investigation is recommended for the project.

SUMMARY AND RECOMMENDATIONS

ASC Group, Inc., under contract with Parsons Transportation Group, has completed a Phase Ib archaeological reconnaissance with mechanical deep testing for the US 27 over NSRR and Local Streets Bridge Replacement Project (Des. No. 1702941), Richmond, Wayne County, Indiana. This project is recorded with the Indiana Division of Historic Preservation and Archaeology as DHPA No. 24879. The project is located in Section 32, Township 14 North, Range 1 East, Wayne County, Indiana, and on the Richmond, Indiana USGS Topographical Map and proposes to replace the bridge carrying US 27 over the NSRR in downtown Richmond.

As defined in the approved Phase Ib work plan, the primary objective of the Phase Ib excavations was to evaluate whether any graves, human remains, or other artifacts or features related to the Hicksite Burying Ground remain within the project area. An examination of the anomalies that were identified in the geophysical survey was essential in accomplishing this objective. Three mechanically excavated trenches, three hand-excavated test units, and 11 STPs were excavated. In general, the stratigraphic soil profile in the project area appears to be composed of three strata containing cultural material underlain by several strata of undisturbed, culturally sterile (possibly glacial in origin) natural soils. Importantly, no burials, human remains or grave goods were found.

A small intact prehistoric site, 12-Wy-0524, was identified extending beneath the roadway and into both Areas 1 and 2. Prehistoric chert debitage was recovered from the top three strata in several of the hand-excavated test units and STPs in Area 1, however Strata I and II contained numerous artifacts from the mid- to late twentieth century. They appear to have been created during and after the early 1950s construction of the current bridge and roadway. As such, the artifacts within are not considered elements of the underlying archaeological site. Site 12-Wy-0524 is solely defined by 31 lithic flakes recovered from intact soils in four excavations. No diagnostic artifacts were recovered and there was no evidence of features that might provide more interpretive data. The site is an untyped lithic scatter with no clear temporal association and it does not appear to have the ability to contribute significant information. It is recommended not eligible for inclusion in the NRHP.

No further archaeology is recommended for the project.

Intentionally omitted, refer
to Appendix B.

APPENDIX E. PLAN SET

PALLADIUM-ITEM
A Division of Federated Publications,
Inc.
1175 North A Street
Richmond, Indiana 47374

Federal Id: 16-0980985

ASC GROUP, INC.

Account #:3179159300ASCG
Order #:0004805765
of Affidavits: 1

This is not an invoice

ASC GROUP, INC.

9376 CASTLEGATE DRIVE
INDIANAPOLIS

IN 46256

PUBLISHER'S AFFIDAVIT

STATE OF WISCONSIN,
County Of Brown } **SS:**

Personally appeared before me, a notary public in and for said county and state, the undersigned

I, being duly sworn, say that I am a clerk for **PALLADIUM ITEM** a newspaper of general circulation printed and published in the English language in the city of Richmond in state of Indiana and county of Wayne, and that the printed matter attached hereto is a true copy, which was duly published in said paper for 1 times., the dates of publication being as follows:

The insertion being on the 07/03/2021

Newspaper has a website and this public notice was posted in the same day as it was published in the newspaper.

Pursuant to the provisions and penalties of Ch. 155, Acts 1953,

I hereby certify that the foregoing account is just and correct, that the amount claimed is legally due, after allowing all just credits, and that no part of the same has been paid.



Date: 7/8, 2021 Title: Clerk

Subscribed and sworn to before me this 8 day of July, 2021



Notary Public

Notary Expires: 10/23/2023

PANG PAPPATHOPOULOS
Notary Public
State of Wisconsin

(Governmental Unit)

To: PALLADIUM ITEM

County, Indiana

Indianapolis, IN

PUBLISHER'S CLAIM

COMPUTATION OF CHARGES

Acct #: 3179159300ASCG
Ad #: 0004805765

48 lines, 2 columns wide equals <u>96</u> equivalent	\$53.28
lines at <u>\$0.56</u> per line @ <u>1</u> days,	
Website Publication	<u>\$0</u>
Charge for proof(s) of publication	<u>\$0.00</u>
TOTAL AMOUNT OF CLAIM	<u>\$53.28</u>

DATA FOR COMPUTING COST
Width of single column 9.5 ems

Claim No. _____ Warrant No. _____
 IN FAVOR OF
PALLADIUM ITEM
 A Gannett Newspaper
 Wayne County
 1175 N. A Street, Richmond, Indiana 47374

I have examined the within claim and hereby certify as follows:

That it is in proper form.

This it is duly authenticated as required by law.

That it is based upon statutory authority.

That it is apparently (correct)

~~That it is apparently (incorrect)~~

\$ _____
On Account of Appropriation For

 FED ID
 #16-0980985
 Allowed _____, 20____

In the sum of \$ _____

I certify that the within claim is true and correct; that the services there-in itemized and for which charge is made were ordered by me and were necessary to the public business.

 _____, 20____

**Public Notice
Des. No. 1702941**

The Indiana Department of Transportation (INDOT) is planning to undertake a bridge replacement project, funded in part by the Federal Highway Administration (FHWA). The project is located along US 27 as it passes over the Norfolk Southern Railroad (NSRR) and five local streets in Richmond, Wayne County.

Under the preferred alternative, the proposed project would involve a bridge replacement project on US 27 over the NSRR and local streets, INDOT Structure No. 027-89-02136B. Structure No. 027-89-02136B has been determined to be not eligible for the National Register of Historic Places (NRHP). The new bridge will approximately match the existing bridge in width and height. The project will require temporary right-of-way above an adjacent building to allow for aerial working room above the building. The project will require permanent right-of-way on either side of the bridge between North E Street and the NSRR; the location is presently a parking lot.

Properties listed in or eligible for the NRHP located within the Area of Potential Effects (APE) include the Richmond Railroad Station Historic District, the Starr Historic District, and the Quaker Meeting House/10th Street Meeting House. The proposed action impacts properties listed in or eligible for the NRHP. The INDOT, on behalf of the FHWA, has issued a "No Adverse Effect" finding for the project because the project will not diminish the integrity of the characteristics that qualify the historic properties within the APE for inclusion in the NRHP. In accordance with the National Historic Preservation Act, the views of the public are being sought regarding the effect of the proposed project on the historic elements as per 36 CFR 800.2(d), 800.3(e), and 800.6(a)(4). Pursuant to 36 CFR 800.4(d)(2), the documentation specified in 36 CFR 800.11(e) is available for inspection in ASC Group, Inc.'s office. Additionally, this documentation can be viewed electronically by accessing INDOT's Section 106 document posting website IN SCOPE at <http://erms.indot.in.gov/Section106Documents>. This documentation serves as the basis for the "No Adverse Effect" finding. The views of the public on this effect finding are being sought. Please reply with any comments to Leah Konicki, ASC Group, Inc., 9376 Castlegate Drive, Indianapolis, IN 46256, 317-915-9300, ikonicki@ascgroup.net no later than (**date to respond**),

In accordance with the "Americans with Disabilities Act", if you have a disability for which INDOT needs to provide accessibility to the document(s) such as interpreters or readers, please contact Nathan Riggs, INDOT Project Manager, at 317-467-3986 or nriggs@indot.in.gov.
(RCH - 7/3/21 - 0004805765) hspaxlp

Republished on July
28th with an end-date
of August 27th. See
Appendix D-181.



July 19, 2021

Leah J. Konicki
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256

State Agency: Indiana Department of Transportation (“INDOT”)
Federal Agency: Federal Highway Administration, Indiana Division (“FHWA”)

Re: DUAL REVIEW: Indiana Department of Transportation’s finding of “No Adverse Effect” on behalf of the Federal Highway Administration for the Bridge Replacement on US 27 over the Norfolk Southern Railroad and local streets, Richmond, Wayne County, Indiana (Des. No. 1702941; DHPA No. 24879)

Dear Ms. Konicki:

Pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended (54 U.S.C. § 306108); implementing regulations at 36 C.F.R. Part 800; the “Programmatic Agreement (PA) Among the Federal Highway Administration, the Indiana Department of Transportation, the Advisory Council on Historic Preservation and the Indiana State Historic Preservation Officer Regarding that Implementation of the Federal Aid Highway Program In the State of Indiana” (“Indiana Minor Projects PA”); and also pursuant to Indiana Code 14-21-1-18 and 312 Indiana Administrative Code (“IAC”) 20-4, the staff of the Indiana State Historic Preservation Officer (“Indiana SHPO”) has reviewed your June 30, 2021 submission which enclosed INDOT’s finding and supporting documentation, received by our office the same day for this project in Wayne County.

For the benefit of the Indiana Historic Preservation Review Board (“Review Board”) and recipients of a copy of this letter who are not Section 106 consulting parties, please be aware that a copy of this effects letter can be found online at <http://erms.indot.in.gov/Section106Documents/>. From there, search by this project’s designation number: 1702941.

As previously indicated, we agree that the Richmond Railroad Station Historic District (NR-0781), the Starr Historic District (NR-0002), and the Quaker Meeting House/10th Street Meeting House (Indiana Historic Sites and Structures Inventory #177-536-55011) are the only historic properties listed, or eligible for inclusion, in the National Register of Historic Places (“NRHP”) located within this project’s area of potential effects.

Furthermore, as previously indicated, based on the submitted information and the documentation available to the staff of the Indiana SHPO, we concur with the opinion of the archaeologist that site 12Wy0524 does not appear eligible for inclusion in the NRHP, and that no further archaeological investigations appear necessary at these portions of the proposed project area.

We note that archaeological investigations associated with the proposed project did not identify human burials within the portions of the proposed project area historically recorded as a cemetery (i.e., CR-89-103 in the Indiana DNR-DHPA SHAARD database system). However, if the boundaries of the proposed project area are altered to include additional portions historically recorded as a cemetery that have not been subjected to archaeological investigations, then additional archaeological investigations may be required. Please refer to our May 6, 2021 response letter for our comments regarding the Cemetery Development Plan associated with this cemetery.

Accordingly, we concur with INDOT's June 29, 2021, Section 106 finding of "No Adverse Effect" for this federal undertaking. We also concur that the impacts to the Richmond Railroad Station Historic District constitutes a temporary occupancy for the purposes of Section 4(f).

Furthermore, since there will be no adverse impact to the NRHP-listed Richmond Railroad Station Historic District, the Starr Historic District, and the Quaker Meeting House/10th Street Meeting House, we have determined, pursuant to 312 IAC 20-4-11.5(f), that with a finding of "No Adverse Effect" under 36 C.F.R. 800, a certificate of approval from the Review Board is not necessary. Accordingly, this letter serves as a director's letter of clearance.

Pursuant to 312 IAC 20-4-11(g), within fifteen (15) days after this determination, an interested person may request a member of the Review Board to provide public hearing and review under 312 IAC 2-3. The designated member shall issue a determination whether an application for a certificate of approval must be filed. If the designated member determines that an application must be filed, then the division shall place the completed application on the agenda of the Review Board's next meeting. If the designated member determines that an application for a certificate of approval is not required, then the division director's letter of clearance is affirmed. A determination under this subsection is not affected until the later of the following:

- (1) fifteen (15) days after issuance of the determination; or
- (2) the day resulting from a notice given under 312 IAC 2-3-7(d).

If any prehistoric or historic archaeological artifacts or human remains are uncovered during construction, demolition, or earthmoving activities, state law (Indiana Code 14-21-1-27 and Indiana Code 14-21-1-29) requires that the discovery be reported to the Indiana SHPO within two (2) business days. In that event, please call (317) 232-1646. Be advised that adherence to Indiana Code 14-21-1-27 and Indiana Code 14-21-1-29 does not obviate the need to adhere to applicable federal statutes and regulations, including but not limited to 36 C.F.R. Part 800.

If you have questions regarding the dual review of this project, please contact the Indiana SHPO. Questions about archaeological issues should contact Wade T. Tharp at (317) 232-1650 or wtharp1@dnr.IN.gov. Questions about historic buildings or structures pertaining to this review should contact Danielle Kauffmann at (317) 232-0582 or dkauffmann@dnr.IN.gov.

In any future correspondence regarding the dual review of this bridge replacement project on US 27 over Norfolk Southern Railroad and local streets in Richmond, Wayne County (Des. No. 1702941), please refer to DHPA No. 24879.

Very truly yours,



Beth K. McCord
Deputy State Historic Preservation Officer

BKM:DMK:dmk

EMC to federal and state agency or consultant staff members:

Robert Dirks, P.E., FHWA
Anuradha Kumar, INDOT
Mary Kennedy, INDOT
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Susan Branigin, INDOT
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Tracie Robinson, Historic Richmond Depot District Association
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Chad & Jennifer Robertson, Americana Pizza
Nicole Davis, Better Homes & Gardens Realty
Scott Marsteller, M.D.
Adam Melton, Cordial Cork
Mike Ripperger, Crosstown Carryout
Pat Orzechowski, Deer Ridge Camping Resort
Phil Morgan, E Street Pub
Renee Doty, EDC
Tom Broyles, Firehouse BBQ & Blues
Jordan Service, Giggibox
Tamara Rosenberger, Good Life Wellness
Jennifer Crawford, Halo Handmade
Renee Harp, Harp Art Gallery
Kathy Cruz-Urbe, IU East
Amber Mills, Leaning Lily
Master Chango Noaks, Meng's Martial Arts
Ardene Schoeffler, Olde North Chapel
Maria Haber, Paint the Town
Samantha Goble, Parker & Co.
Bill Quigg, Richmond Baking Co.
Roger Sperling, Richmond Industrial Supply
Zack Parker, Roscoe's Coffee Bar
Stephanie Harrison, Stephanie Harrison Photography
Stacey Dils, the Art of Hair/Metamorphosis Fitness & Spa
Terry Robinson, Trademark Construction
Patty Glen, Two Sisters Books & More
Tammy Ullery, Ullery's
Melissa Vance, Wayne County Area Chamber
Ed De La Paz, Wayne County Area Chamber
Moises and LaVon Zacatelco, Little Sheba's Zini's
Jakeson Cook, JC Billiard
Auntonio Brown, Rare Breed

Port, Juliet

From: Kauffmann, Danielle M <DKauffmann@dnr.IN.gov>
Sent: Wednesday, May 5, 2021 1:02 PM
To: lkonicki@ascgroup.net; Tharp, Wade
Cc: Kennedy, Mary; Port, Juliet; Means, Rachel
Subject: [EXTERNAL] Re: DHPA Response Letter: Dual Review - US 27 Bridge Replacement, Richmond, Wayne Co. (Des. No. 1702941; DHPA 24879)

Hi Leah,

Thank you for providing this response. That all makes sense to me, and I understand the reasoning with establishing that detour route to the north and east.

I have no further questions and, as long as no other consulting party raises concerns, am satisfied with the conclusions in the March 30th effects letter.

Thank you,
Danielle

Danielle M Kauffmann
Historic Structures Team Leader
Indiana Department of Natural Resources
Division of Historic Preservation and Archaeology
402 W. Washington St., Rm W274
Indianapolis, IN 46204
P: 317-232-0582
F: 317-232-0693

www.IN.gov/dnr/historic [in.gov]
www.facebook.com/INdhpa [facebook.com]

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From: Leah Konicki <lkonicki@ascgroup.net>
Sent: Monday, May 3, 2021 10:52 AM
To: Kauffmann, Danielle M <DKauffmann@dnr.IN.gov>; Tharp, Wade <WTharp1@dnr.IN.gov>
Cc: Kennedy, Mary <MKENNEDY@indot.IN.gov>; Juliet.Port <Juliet.Port@parsons.com>; Means, Rachel <Rachel.Means@parsons.com>
Subject: RE: DHPA Response Letter: Dual Review - US 27 Bridge Replacement, Richmond, Wayne Co. (Des. No. 1702941; DHPA 24879)

****** This is an EXTERNAL email. Exercise caution. DO NOT open attachments or click links from unknown senders or unexpected email. ******

Danielle and Wade:

Thank you for the recent response to the effects document for this project. In your letter, there is a question about the maintenance of traffic plan and detour route. The specific comment is: "Since the proposed project intends to close the

overpass completely while the new bridge is constructed, the proposed detour uses US 40 and I-70. Are there detour options that would be located on the west side of Richmond? Are there other north-south streets that cross the railroad tracks that local traffic could utilize and if so, would there be any potential effects to historic properties or historic districts that may be within or outside this project's current area of potential effects? Looking at aerial imagery, we see that there are three north-south streets that are adjacent to or within historic districts that cross the railroad tracks."

Regarding the question about detour options on the west side of Richmond, detours for INDOT projects are required to utilize state roads; there are no state-owned routes on the west side of Richmond within a reasonable distance of the project area. Although there is an exit for US 35 off of I-70 west of the project area, the US route designation only applies north of the interstate. It is anticipated that any non-local trucks and other traffic coming from the west are already on I-70 or US 40 and will use the official detour.

Regarding the north-south streets that cross the railroad tracks, there are, as noted, three local roads: 12th Street and 15th Street, which pass through the Starr Historic District; and 20th Street. The 20th Street route is grade-separated, and would allow access to E Street and thus back into the Starr Historic District, and then into the Richmond Railroad Station Historic district. It is anticipated that local residents who are familiar with the area will utilize these roads. This is an acceptable and normal practice. Passenger vehicles will not impact or create significant wear and tear to these historic areas. Heavy truck traffic on any of these North-South Streets could have potential effects on the historic districts and/or individual properties within the districts. The official detour is intended to reroute heavy truck traffic, to ensure these trucks avoid utilizing the local streets. There are no state routes running north-south that could be utilized for a detour. The official detour is only 8.8 miles long and not a significant hindrance to users.

Please let us know if you have any questions or comments regarding this response or if it addresses your concerns.

Thank you.

Leah J. Konicki
Project Manager/Principal Investigator - Architectural Historian

ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300 ext. 103 (office)
317.565.9100 (cell)

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EVALUATION & CONSULTING

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Federal Id: 16-0980985

Account #: 3179159300ASCG
Order #: 0004840352
Total Amount of Claim: \$0

ASC GROUP, INC.
9376 CASTLEGATE DR
INDIANAPOLIS, IN 46256

PUBLISHER'S AFFIDAVIT

STATE OF WISCONSIN,

County Of Brown

} SS:

Personally appeared before me, a notary public in and for said county and state, the undersigned

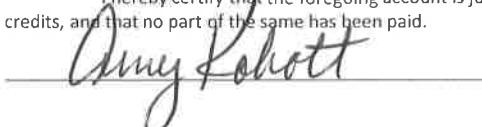
I, being duly sworn, say that I am a clerk for **PALLADIUM ITEM** a newspaper of general circulation printed and published in the English language in the city of **RICHMOND** in state of Indiana and county of Wayne, and that the printed matter attached hereto is a true copy, which was duly published in said paper for 1 time(s)., the dates of publication being as follows:

The insertion being on the 07/28/2021

Newspaper has a website and this public notice was posted in the same day as it was published in the newspaper.

Pursuant to the provisions and penalties of Ch. 155, Acts 1953,

I hereby certify that the foregoing account is just and correct, that the amount claimed is legally due, after allowing all just credits, and that no part of the same has been paid.



Date: 10/28/2020, 20__ Title: Clerk

Subscribed and sworn to before me this 3rd day of July 2021


Notary Public

Notary Expires: 1-7-25

(Governmental Unit)

To: **PALLADIUM ITEM**

County, Indiana

Indianapolis, IN

PUBLISHER'S CLAIM

COMPUTATION OF CHARGES

Acct #: 3179159300ASCG

Ad #: **0004840352**

	\$
Website Publication	<u>\$0.00</u>
Charge for proof(s) of publication	<u>\$0.00</u>
TOTAL AMOUNT OF CLAIM	\$

DATA FOR COMPUTING COST

Width of single column 9.5 ems

Number of insertions 1

Size of type 7 point

Claim No. _____ Warrant No. _____

IN FAVOR OF

PALLADIUM ITEM

A Gannett Newspaper

Wayne County

1175 N. A Street, Richmond, Indiana 47374

\$ _____

On Account of Appropriation For

FED. ID

#16-0980985

Allowed _____, 20____

In the sum of \$ _____

I have examined the within claim and hereby certify as follows:

- That it is in proper form
- This it is duly authenticated as required by law.
- That it is based upon statutory authority.
- That it is apparently (correct)
- ~~That it is apparently (incorrect)~~

I certify that the within claim is true and correct; that the services there-in itemized and for which charge is made were ordered by me and were necessary to the public business.

_____, 20____

Public Notice
Des. No. 1702941

The Indiana Department of Transportation (INDOT) is planning to undertake a bridge replacement project, funded in part by the Federal Highway Administration (FHWA). The project is located along US 27 as it passes over the Norfolk Southern Railroad (NSRR) and five local streets in Richmond, Wayne County.

Under the preferred alternative, the proposed project would involve a bridge replacement project on US 27 over the NSRR and local streets, INDOT Structure No. 027-89-02136B. Structure No. 027-89-02136B has been determined to be not eligible for the National Register of Historic Places (NRHP). The new bridge will approximately match the existing bridge in width and height. The project will require temporary right-of-way above an adjacent building to allow for aerial working room above the building. The project will require permanent right-of-way on either side of the bridge between North E Street and the NSRR; the location is presently a parking lot.

Properties listed in or eligible for the NRHP located within the Area of Potential Effects (APE) include the Richmond Railroad Station Historic District, the Starr Historic District, and the Quaker Meeting House/10th Street Meeting House. The proposed action impacts properties listed in or eligible for the NRHP. The INDOT, on behalf of the FHWA, has issued a "No Adverse Effect" finding for the project because the project will not diminish the integrity of the characteristics that qualify the historic properties within the APE for inclusion in the NRHP. In accordance with the National Historic Preservation Act, the views of the public are being sought regarding the effect of the proposed project on the historic elements as per 36 CFR 800.2(d), 800.3(e), and 800.6(a)(4). Pursuant to 36 CFR 800.4(d)(2), the documentation specified in 36 CFR 800.11(e) is available for inspection in ASC Group, Inc.'s office. Additionally, this documentation can be viewed electronically by accessing INDOT's Section 106 document posting website IN SCOPE at <http://erms.indot.in.gov/Section106Documents>. This documentation serves as the basis for the "No Adverse Effect" finding. The views of the public on this effect finding are being sought. Please reply with any comments to Leah Konicki, ASC Group, Inc., 9376 Castlegate Drive, Indianapolis, IN 46256, 317-915-9300, lkonicki@ascgroup.net no later than Friday, August 27th, 2021.

In accordance with the "Americans with Disabilities Act", if you have a disability for which INDOT needs to provide accessibility to the document(s) such as interpreters or readers, please contact Nathan Riggs, INDOT Project Manager, at 317-467-3986 or nriggs@indot.in.gov.

(RCH - 7/28/21 - 0004840352)

hspaxlp

CEMETERY DEVELOPMENT PLAN

Excerpts

**Proposed Construction within 100 Feet of Hicksite Burying Ground, as Part of the
Proposed US 27 over Norfolk Southern Railroad and Local Streets Bridge Replacement
(Des. No. 1702941), Richmond, Wayne County, Indiana**

By

Kevin R. Schwarz, PhD, RPA

**Submitted By:
Harry Nikides
Project Manager
ASC Group, Inc.
9376 Castlegate Drive
Indianapolis, Indiana 46256
317.915.9300
hnikides@ascgroup.net**

**Submitted To:
Parsons Transportation Group
101 West Ohio Street, Suite 2121
Indianapolis, Indiana 46204
317.843.0022**

Lead Agency: Indiana Department of Transportation

April 6, 2021



Kevin R. Schwarz, PhD, RPA, Principal Investigator



CULTURAL AND ENVIRONMENTAL CONSULTANTS

area is unlikely to have intact graves. Vectren will be provided copies of the approved CDP for their use.

In the unlikely event that during construction human remains are disturbed or discovered during any phase of the project, the IDNR-DHPA will be notified within two (2) business days, per IC 14-21-1-27, and all relevant state statutes (including IC 23-14 and IC 14-21-1) will be adhered to. In addition, per IC 14-21-1-29, if during any phase of the project any artifacts or burial objects are disturbed, ground disturbing activities will cease within 30.5 m (100 ft) of the artifact or burial object and the IDNR-DHPA will be notified within two business days.

Cemetery Development Plan Approval

In accordance with Indiana Code (IC 14-21-1-26 and IC 23-14-44-1) it is required that the owners review and approve the CDP. The western portion of the former cemetery parcel (Area 1) is owned by the State of Indiana (INDOT). The eastern portion of the cemetery parcel (Area 2) is owned by the City of Richmond. INDOT-CRO approved this document as part of the cultural resources review process. The CDP was sent to David Snow, Mayor of the City of Richmond. Mr. Snow reviewed and approved the CDP. A record of the correspondence from the State of Indiana and the City of Richmond was added to Appendix B.

CONCLUSIONS AND RECOMMENDATIONS

At the request of Parsons Transportation Group, Inc., this CDP was prepared for proposed construction activities within 30.5 m (100 ft) of the Hicksite Burying Ground, Richmond, Wayne County, Indiana (Figures 1–5). According to the current design plans, construction activities may potentially occur within 30.5 m (100 ft) of this cemetery as part of the proposed US 27 over NSRR and Local Streets Bridge Replacement (Des. No. 1702941), Richmond, Wayne County, Indiana.

Cemeteries are protected under Indiana law (IC-14-21-1). As described below, Indiana State Law requires an approved CDP prior to excavations within 30.5-m (100-ft) of a cemetery for the purposes of erecting or altering a structure that would impact the burial ground or cemetery. The CDP is submitted for approval by the INDOT-CRO and the IDNR-DHPA, with field results based upon the results of the Phase Ib archaeological survey, a report of which was submitted separately (Stetar and Klinge 2020). The Phase Ib archaeological survey was based on an approved archaeological work plan (Schwarz and Walter Gagliano 2020). Other compliance activities

related to Section 106 of the National Historic Preservation Act have included a historic properties report (Konicki 2020) and a geophysical survey (Coon 2020).

Proposed impacts to the cemetery parcel are as follows. Within Area 1, the existing sidewalk will be replaced and staircase will remain as-is. Within Area 2, the sidewalk and staircase will be removed. Additionally, Vectren is planning on relocating a gas line and one possible alternative reroutes the gas line through the cemetery property. As a public utility, Vectren is not required, under Indiana law, to submit a CDP. However, as described below the proposed or potential impacts are unlikely to affect any remains of the cemetery, as the cemetery has been subject to multiple partial removals, and the Phase Ib archeological survey did not encounter any evidence of the cemetery. The findings were negative in that no evidence of the cemetery remaining was present within the tested areas of the APE. The cemetery has at least partially been removed, and it appears, based on historic archival information and the archaeological evidence, that it has been a complete removal in the southern portions of the cemetery parcels, where the APE for the current project is located. As such, provided that the project plans for the US 27 over NSRR and Local Streets Bridge Replacement (Des. No. 1702941), Richmond, Wayne County project and the Vectren gas line relocation do not change and include areas further north, then no further archaeological work is recommended. The cemetery is avoided.

In the event that human remains are disturbed or discovered during any phase of the project, the IDNR-DHPA will be notified within two (2) business days, per IC 14-21-1-27, and all relevant state statutes (including IC 23-14 and IC 14-21-1) will be adhered to. In addition, per IC 14-21-1-29, if during any phase of the project any artifacts or burial objects are disturbed, ground disturbing activities will cease within 30.5 m (100 ft) of the artifact or burial object and the IDNR-DHPA will be notified within two business days.